107TH CONGRESS 2D SESSION

H. R. 4746

To assess the extent of the backlog in DNA analysis of rape kit samples, and to improve investigation and prosecution of sexual assault cases with DNA evidence.

IN THE HOUSE OF REPRESENTATIVES

May 15, 2002

Mr. Weiner introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To assess the extent of the backlog in DNA analysis of rape kit samples, and to improve investigation and prosecution of sexual assault cases with DNA evidence.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "DNA Sexual Assault
- 5 Justice Act of 2002".
- 6 SEC. 2. ASSESSMENT ON BACKLOG IN DNA ANALYSIS OF
- 7 SAMPLES.
- 8 (a) Assessment.—

1	(1) In General.—The Attorney General shall
2	survey each law enforcement jurisdiction to assess
3	the backlog of DNA testing of rape kit samples and
4	other sexual assault evidence.
5	(2) Determinations.—The Attorney General
6	acting through the Director of the National Institute
7	of Justice, shall carry out an assessment of Federal
8	State, local, and tribal territories law enforcement
9	jurisdictions to determine the amount of—
10	(A) evidence contained in rape kits that
11	has not been subjected to DNA testing and
12	analysis; and
13	(B) evidence from sexual assault crimes
14	that has not been subjected to DNA testing and
15	analysis.
16	(b) Report.—
17	(1) IN GENERAL.—Not later than 1 year after
18	the date of enactment of this Act, the Attorney Gen-
19	eral shall submit to Congress a report on the assess-
20	ment carried out under subsection (a).
21	(2) Contents.—The report submitted under
22	paragraph (1) shall include—
23	(A) the results of the assessment carried
24	out under subsection (a):

1	(B) the number of rape kit samples and
2	other evidence from sexual assault crimes that
3	have not been subjected to DNA testing and
4	analysis; and
5	(C) a plan for carrying out additional as-
6	sessments and reports to continue until all law
7	enforcement jurisdictions report no backlog in
8	crime scene DNA testing and analysis.
9	(c) AUTHORIZATION OF APPROPRIATIONS.—There is
10	authorized to be appropriated such sums as may be nec-
11	essary to carry out this section.
12	SEC. 3. GRANTS FOR ANALYSIS OF DNA SAMPLES FROM
13	RAPE KITS.
14	Section 2(a) of the DNA Analysis Backlog Elimi-
	Section 2(a) of the DNA Analysis Backlog Elimination Act of 2000 (42 U.S.C. 14135(a)) is amended—
14	
14 15	nation Act of 2000 (42 U.S.C. 14135(a)) is amended—
14 15 16	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including
14 15 16 17	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including samples from rape kits and nonsuspect cases" after
14 15 16 17	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including samples from rape kits and nonsuspect cases" after "crime scenes"; and
14 15 16 17 18	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including samples from rape kits and nonsuspect cases" after "crime scenes"; and (2) by adding at the end the following:
14 15 16 17 18 19 20	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including samples from rape kits and nonsuspect cases" after "crime scenes"; and (2) by adding at the end the following: "(4) To ensure that DNA testing and analysis
14 15 16 17 18 19 20	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including samples from rape kits and nonsuspect cases" after "crime scenes"; and (2) by adding at the end the following: "(4) To ensure that DNA testing and analysis of samples from rape kits and nonsuspect cases are
14 15 16 17 18 19 20 21	nation Act of 2000 (42 U.S.C. 14135(a)) is amended— (1) in paragraph (2), by inserting "including samples from rape kits and nonsuspect cases" after "crime scenes"; and (2) by adding at the end the following: "(4) To ensure that DNA testing and analysis of samples from rape kits and nonsuspect cases are carried out in a timely manner.".

1	(1) in paragraph (1)—
2	(A) in subparagraph (B), by striking
3	"and" at the end; and
4	(B) by striking subparagraph (C) and in-
5	serting the following:
6	"(C) \$25,000,000 for fiscal year 2003;
7	"(D) \$25,000,000 for fiscal year 2004;
8	"(E) $$25,000,000$ for fiscal year 2005; and
9	"(F) $$25,000,000$ for fiscal year 2006 .";
10	and
11	(2) in paragraph (2), by striking subparagraphs
12	(C) and (D) and inserting the following:
13	"(C) \$100,000,000 for fiscal year 2003;
14	"(D) \$100,000,000 for fiscal year 2004;
15	"(E) $$50,000,000$ for fiscal year 2005; and
16	"(F) $50,000,000$ for fiscal year 2006.".
17	SEC. 5. AUTHORITY OF LOCAL GOVERNMENTS TO APPLY
18	FOR AND RECEIVE DNA BACKLOG ELIMI-
19	NATION GRANTS.
20	Section 2 of the DNA Analysis Backlog Elimination
21	Act of 2000 (42 U.S.C. 14135) is amended—
22	(1) in subsection (a), by inserting "or eligible
23	units of local government" after "eligible States";
24	(2) in subsection (b)—

1	(A) in the matter preceding paragraph (1),
2	by inserting "or unit of local government" after
3	"State" each place that term appears;
4	(B) in paragraph (1), by inserting "or unit
5	of local government" after "State";
6	(C) in paragraph (3), by inserting "or unit
7	of local government" after "State" the first
8	time that term appears;
9	(D) in paragraph (4)—
10	(i) by inserting "or unit of local gov-
11	ernment" after "State"; and
12	(ii) by striking "and" after the semi-
13	colon;
14	(E) in paragraph (5)—
15	(i) by inserting "or unit of local gov-
16	ernment" after "State"; and
17	(ii) by striking the final period and in-
18	serting "; and; and
19	(F) by adding at the end the following:
20	"(6) if the applicant is a unit of local govern-
21	ment, certify that the applicant participates in a
22	State laboratory system.";
23	(3) in subsection (c), by inserting "or unit of
24	local government" after "State";

1	(4) in subsection $(d)(2)(A)$, by inserting "or
2	units of local government" after "States";
3	(5) in subsection (e)—
4	(A) in paragraph (1), by inserting "or local
5	government" after "State" each place that term
6	appears; and
7	(B) in paragraph (2), by inserting "or unit
8	of local government" after "State";
9	(6) in subsection (f), by inserting "or unit of
10	local government" after "State";
11	(7) in subsection (g)—
12	(A) in paragraph (1), by inserting "or unit
13	of local government" after "State"; and
14	(B) in paragraph (2), by inserting "or
15	units of local government" after "States"; and
16	(8) in subsection (h), by inserting "or unit of
17	local government" after "State" each place that
18	term appears.
19	SEC. 6. IMPROVING ELIGIBILITY CRITERIA FOR BACKLOG
20	GRANTS.
21	Section 2 of the DNA Analysis Backlog Elimination
22	Act of 2000 (42 U.S.C. 14135) is amended—
23	(1) in subsection (b)—
24	(A) in paragraph (5) (as amended by sec-
25	tion 5), by striking "and" at the end;

1	(B) in paragraph (6) (as added by section
2	5), by striking the period at the end and insert-
3	ing: "; and"; and
4	(C) by adding at the end the following:
5	"(7) ensure that each laboratory performing
6	DNA testing or analysis satisfies the quality assur-
7	ance protocols and practices described in subsection
8	(d)(2)."; and
9	(2) by adding at the end the following:
10	"(k) Priority.—In awarding grants under this sec-
11	tion, the Attorney General shall give priority to a State
12	or unit of local government that has a significant rape kit
13	or nonsuspect case backlog as compared to other appli-
14	cants.".
15	SEC. 7. AUTHORIZATION FOR GRANTS FOR IMPROVED RE-
16	SPONSES TO AND INVESTIGATION OF SEXUAL
17	ASSAULT CASES.
18	(a) Authorization of Grants.—The Attorney
19	General shall make grants to eligible entities to—
20	(1) carry out sexual assault examiner training
21	and certification;
22	(2) develop sexual assault examiner programs;
23	(3) acquire or improve forensic equipment;
24	(4) train law enforcement personnel in the han-
25	dling of sexual assault cases and the collection and

1	use of DNA samples for use as forensic evidence;
2	and
3	(5) train law enforcement personnel to recog-
4	nize, detect, report, and respond to drug-facilitated
5	sexual assaults.
6	(b) Eligible Entity.—For purposes of this section,
7	the term "eligible entity" means—
8	(1) a State;
9	(2) a unit of local government;
10	(3) a college, university, or other institute of
11	higher learning;
12	(4) sexual assault examination programs, in-
13	cluding sexual assault forensic examiner (SAFE)
14	programs, sexual assault nurse examiner (SANE)
15	programs, and sexual assault response team (SART)
16	programs; and
17	(5) a State sexual assault coalition.
18	(c) APPLICATION.—To receive a grant under this
19	section—
20	(1) the chief executive officer of a State, unit
21	of local government, or university that desires a
22	grant under this section shall submit to the Attorney
23	General—

1	(A) an application in such form and con-
2	taining such information as the Attorney Gen-
3	eral may require;
4	(B) certification that the testing will be
5	done in a laboratory that complies with the
6	quality assurance and proficiency testing stand-
7	ards for collecting and processing DNA samples
8	issued by the Director of the Federal Bureau of
9	Investigation under section 210303 of the DNA
10	Identification Act of 1994 (42 U.S.C. 14131)
11	(C) notice that the applicant is aware of
12	and utilizing, uniform protocols and standards
13	issued by the Department of Justice on the col-
14	lection and processing of DNA evidence at
15	crime scenes; and
16	(D) if the applicant is a unit of local gov-
17	ernment, certification that the applicant partici-
18	pates in a State laboratory system; and
19	(2) an existing or proposed sexual assault ex-
20	amination program shall submit to the Attorney
21	General—
22	(A) an application in such form and con-
23	taining such information as the Attorney Gen-
24	eral may require;

1 (B) certification that the program complies 2 with the standards and recommended protocol 3 developed by the Attorney General pursuant to 4 section 1405 of the Victims of Trafficking and 5 Violence Protection Act of 2000 (42 U.S.C. 6 3796gg note); and

- (C) notice that the applicant is aware of, and utilizing, uniform protocols and standards issued by the Department of Justice on the collection and processing of DNA evidence at crime scenes.
- 12 (d) Priority.—In awarding grants under this sec-13 tion, the Attorney General shall give priority to proposed 14 or existing sexual assault examination programs that are 15 serving, or will serve, populations currently underserved 16 by existing sexual assault examination programs.

(e) Restrictions on Use of Funds.—

18 (1) SUPPLEMENTAL FUNDS.—Funds made 19 available under this section shall not be used to sup-20 plant State funds, but shall be used to increase the 21 amount of funds that would, in the absence of Fed-22 eral funds, be made available from State sources for 23 the purposes of this section.

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1	(2) Administrative costs.—An eligible entity
2	may not use more than 3 percent of the funds it re-
3	ceives under this section for administrative expenses.
4	(3) Nonexclusivity.—Nothing in this section
5	shall be construed to limit or restrict the ability of
6	proposed or existing sexual assault examination pro-
7	grams to apply for and obtain Federal funding from
8	any other agency or department or any other Fed-
9	eral Grant program.
10	(f) Authorization of Appropriations.—There
11	are authorized to be appropriated to the Department of
12	Justice \$15,000,000 for each of fiscal years 2003 through
13	2006 to carry out this section.
14	SEC. 8. AUTHORIZING JOHN DOE DNA INDICTMENTS.
15	(a) Limitations.—Section 3282 of title 18, United
16	States Code, is amended—
17	(1) by striking "Except" and inserting the fol-
18	lowing:
19	"(a) Limitation.—Except"; and
20	(2) by adding at the end the following:
21	"(b) DNA Profile Indictment.—
22	"(1) IN GENERAL.—In any indictment found
23	for an offense under chapter 109A, if the identity of
24	the accused is unknown, it shall be sufficient to de-

- scribe the accused as an individual whose name is unknown, but who has a particular DNA profile.
- "(2) EXCEPTION.—Any indictment described in paragraph (1), which is found within 5 years after the offense under chapter 109A shall have been committed, shall not be subject to—
- 7 "(A) the limitations period described in 8 subsection (a); and
- 9 "(B) the provisions of chapter 208 until 10 the individual is arrested or served with a sum-11 mons in connection with the charges contained 12 in the indictment.
- 13 "(3) DEFINITION.—For purposes of this sub-14 section, the term 'DNA profile' means a set of DNA 15 identification characteristics.".
- 17 10(a) of the DNA Analysis Backlog Elimination Act of

PROTECTION

STANDARD.—Section

- 18 2000 (42 U.S.C. 14135e(a)) is amended by inserting be-
- 19 fore the period at the end the following: "or in section
- 20 3282(b) of title 18, United States Code.".

Privacy

- 21 (c) Rules of Criminal Procedure.—Rule 7 of the
- 22 Federal Rules of Criminal Procedure is amended in sub-
- 23 division (c)(1) by adding at the end the following: "For
- 24 purposes of an indictment referred to in section 3282 of
- 25 title 18, United States Code, if the identity of the defend-

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(b)

- 1 ant is unknown, it shall be sufficient to describe the de-
- 2 fendant, in the indictment, as an individual whose name
- 3 is unknown, but who has a particular DNA profile, as de-
- 4 fined in that section 3282.".
- 5 SEC. 9. INCREASED GRANTS FOR COMBINED DNA INDEX
- 6 (CODIS) SYSTEM.
- 7 Section 210306 of the DNA Identification Act of
- 8 1994 (42 U.S.C.14134) is amended—
- 9 (1) by striking "There" and inserting the fol-
- lowing:
- 11 "(a) IN GENERAL.—There"; and
- 12 (2) by adding at the end the following:
- 13 "(b) Increased Grants for CODIS.—There is au-
- 14 thorized to be appropriated to the Federal Bureau of In-
- 15 vestigation to carry out a redesign of the Combined DNA
- 16 Index System (CODIS) \$9,646,000 for fiscal year 2003.".
- 17 SEC. 10. INCREASED GRANTS FOR FEDERAL CONVICTED
- 18 **OFFENDER PROGRAM (FCOP).**
- 19 Section 3 of the DNA Analysis Backlog Elimination
- 20 Act of 2000 (42 U.S.C. 14135a) is amended by adding
- 21 at the end the following:
- 22 "(g) Authorization of Appropriations.—There
- 23 is authorized to be appropriated to the Federal Bureau

- 1 of Investigation to carry out this section \$497,000 for fis-
- 2 cal year 2003.".

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