## H. R. 4723

To authorize the extension of nondiscriminatory treatment (normal trade relations treatment) to the products of Ukraine, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

May 14, 2002

Mr. Levin introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on International Relations, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To authorize the extension of nondiscriminatory treatment (normal trade relations treatment) to the products of Ukraine, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. FINDINGS.
- 4 The Congress finds that—
- 5 (1) Ukraine allows its citizens the right and op-
- 6 portunity to emigrate, free of any heavy tax on emi-
- 7 gration or on the visas or other documents required
- 8 for emigration and free of any tax, levy, fine, fee, or

- other charge on any citizens as a consequence of the desire of such citizens to emigrate to the country of their choice;
  - (2) Ukraine has been found to be in full compliance with the freedom of emigration requirements under title IV of the Trade Act of 1974 since 1997;
  - (3) since reestablishing independence in 1991, Ukraine has taken important steps toward the creation of democratic institutions and a free-market economy and, as a member state of the Organization for Security and Cooperation in Europe (OSCE), is committed to developing a system of governance in accordance with the principles regarding human rights and humanitarian affairs that are set forth in the Final Act of the Conference on Security and Cooperation in Europe (also known as the "Helsinki Final Act");
  - (4) Ukraine has shown progress towards meeting international commitments and standards in its most recent Parliamentary elections, recognizing that significant problems remain, including short-comings in the implementation of Ukraine's election laws, illegal interference by public authorities in the electoral process, and intimidation against opposition contestants, activists, and voters.

- 1 (5) Ukraine is committed to addressing issues 2 relating to its national and religious minorities as a 3 member state of the OSCE and to adopting meas-4 ures to ensure that persons belonging to national 5 minorities have full equality both individually and 6 communally;
  - (6) Ukraine has enacted legislation providing protection against incitement to violence against persons or groups based on national, racial, ethnic, or religious discrimination, hostility, or hatred, including anti-Semitism, and has committed itself, including through a letter to the President of the United States, to ensuring freedom of religion and preventing racial and ethnic intolerance and hatred;
  - (7) Ukraine has engaged in efforts to combat ethnic and religious intolerance by cooperating with various United States nongovernmental organizations;
  - (8) Ukraine is continuing the restitution of religious properties, including religious and communal properties confiscated from national and religious minorities during the Soviet era, is facilitating the revival of those minority groups, and is in the process of developing a legislative framework for com-

- pleting this process, as was confirmed in a letter to
  the President of the United States;
  - (9) Ukraine has received normal trade relations treatment since concluding a bilateral trade agreement with the United States that entered into force on June 23, 1992;
    - (10) Ukraine is making progress toward accession to the World Trade Organization, recognizing that many central issues remain to be resolved, including commitments relating to protection of intellectual property rights, tariff and excise tax reductions for goods (including automobiles), trade in services, agricultural subsidy levels, elimination of export incentives for industrial goods, reform of customs procedures and technical, sanitary, and phytosanitary measures, and inclusion of trade remedy provisions;
    - (11) Ukraine has enacted some protections reflecting internationally recognized labor rights, but serious gaps remain both in the country's legal regime and its enforcement record, with areas of particular concern including restrictions on independent unions, interference in collective bargaining of independent unions, and unsafe conditions at work;

1	(12) Ukraine has established exemplary rela-
2	tions with all neighboring countries, and pursues a
3	course of European integration with a commitment
4	to ensuring democracy and prosperity for its citi-
5	zens; and
6	(13) Ukraine has participated with the United
7	States in its peacekeeping operations in Europe and
8	has provided important cooperation in the global
9	struggle against international terrorism.
10	SEC. 2. TERMINATION OF APPLICATION OF TITLE IV OF
11	THE TRADE ACT OF 1974 TO UKRAINE.
12	(a) Presidential Determinations and Exten-
13	SIONS OF NONDISCRIMINATORY TREATMENT.—Notwith-
14	standing any provision of title IV of the Trade Act of 1974
15	(19 U.S.C. 2431 et seq.), the President may—
16	(1) determine that such title should no longer
17	apply to Ukraine; and
18	(2) after making a determination under para-
19	graph (1) with respect to Ukraine, proclaim the ex-
20	tension of nondiscriminatory treatment (normal
21	trade relations treatment) to the products of that
22	country.
23	(b) TERMINATION OF APPLICATION OF TITLE IV.—
24	On and after the effective date of the extension under sub-

1	section (a)(2) of nondiscriminatory treatment to the prod-
2	ucts of Ukraine—
3	(1) title IV of the Trade Act of 1974, except for
4	section 406, shall cease to apply to that country; and
5	(2) section 406 of the Trade Act of 1974 shall
6	apply to Ukraine to the same extent as such section
7	applies to a Communist country.
8	SEC. 3. POLICY OF THE UNITED STATES.
9	It is the policy of the United States that the United
10	States remain fully committed to a multifaceted engage-
11	ment with Ukraine, including by—
12	(1) urging Ukraine to continue its current
13	policy—
14	(A) of providing for the free emigration of
15	its citizens;
16	(B) of safeguarding religious liberty
17	throughout Ukraine;
18	(C) of enforcing existing Ukrainian laws at
19	the national and local levels to combat ethnic,
20	religious, and racial discrimination and violence;
21	and
22	(D) of expanding the restitution of reli-
23	gious and communal properties, including es-
24	tablishing a legal framework for the completion
25	of such restitution in the future;

- 1 (2) working with Ukraine, including through
  2 the Secretary of Labor and other appropriate execu3 tive branch officials, to address the areas described
  4 in section 1(11) and ensuring that progress is made
  5 in such areas as part of Ukraine's eligibility for the
  6 Generalized System of Preferences under title V of
  7 the Trade Act of 1974, as required by title V of that
  8 Act;
  - (3) ensuring that Ukraine's terms of accession to the World Trade Organization provide meaningful market access opportunities for United States businesses, farmers, and workers, and promote adoption of market principles and policies by Ukraine;
  - (4) ensuring that Ukraine makes substantial and meaningful progress in enacting and enforcing the protection of intellectual property before Ukraine joins the World Trade Organization, and considering such progress as part of Ukraine's eligibility for the Generalized System of Preferences under title V of the Trade Act of 1974, as required by title V of that Act; and
  - (5) continuing rigorous monitoring by the United States of human rights issues in Ukraine, including the issues described in paragraphs (1) and (2), providing assistance to nongovernmental organi-

- 1 zations and human rights groups involved in human
- 2 rights activities in Ukraine, and attempting to estab-
- 3 lish annual discussions with Ukraine regarding those
- 4 issues, including the participation of United States
- 5 and Ukrainian nongovernmental organizations in
- 6 such discussions.

## 7 SEC. 4. REPORTING REQUIREMENT.

- 8 The reports required by sections 102(b) and 203 of
- 9 the International Religious Freedom Act of 1998 (22
- 10 U.S.C. 6412(b) and 6433) shall include an assessment of
- 11 the status of the issues described in section 3(1).

 $\bigcirc$