107TH CONGRESS 2D SESSION H.R. 4684

To amend title XVIII of the Social Security Act and the Employee Retirement Income Security Act of 1974 to improve access to health insurance and Medicare benefits for individuals ages 55 to 65 to be fully funded through premiums and anti-fraud provisions, to amend title XIX of the Social Security Act to provide financial assistance for those individuals who are too poor to afford the premiums, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MAY 8, 2002

Mr. PALLONE introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Energy and Commerce and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To amend title XVIII of the Social Security Act and the Employee Retirement Income Security Act of 1974 to improve access to health insurance and Medicare benefits for individuals ages 55 to 65 to be fully funded through premiums and anti-fraud provisions, to amend title XIX of the Social Security Act to provide financial assistance for those individuals who are too poor to afford the premiums, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Early Medicare Access and Affordability Act of 2002".

4 (b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.

TITLE I—ACCESS TO MEDICARE BENEFITS FOR INDIVIDUALS 62-TO-65 YEARS OF AGE

Sec. 101. Access to Medicare benefits for individuals 62-to-65 years of age.

"Part D—Purchase of Medicare Benefits by Certain Individuals Age 62-to-65 Years of Age

- "Sec. 1859. Program benefits; eligibility.
- "Sec. 1859A. Enrollment process; coverage.
- "Sec. 1859B. Premiums.
- "Sec. 1859C. Payment of premiums.
- "Sec. 1859D. Medicare Early Access Trust Fund.
- "Sec. 1859E. Oversight and accountability.
- "Sec. 1859F. Administration and miscellaneous.

TITLE II—ACCESS TO MEDICARE BENEFITS FOR DISPLACED WORKERS 55-TO-62 YEARS OF AGE

Sec. 201. Access to Medicare benefits for displaced workers 55-to-62 years of age.

TITLE III—COBRA PROTECTION FOR EARLY RETIREES

Subtitle A—Amendments to the Employee Retirement Income Security Act of 1974

Sec. 301. COBRA continuation benefits for certain retired workers who lose retiree health coverage.

Subtitle B—Amendments to the Public Health Service Act

Sec. 311. COBRA continuation benefits for certain retired workers who lose retiree health coverage.

Subtitle C-Amendments to the Internal Revenue Code of 1986

Sec. 321. COBRA continuation benefits for certain retired workers who lose retiree health coverage.

TITLE IV—FINANCING

Sec. 401. Reference to financing provisions.

TITLE V—PROVISION OF PREMIUM ASSISTANCE FOR LOW-IN-COME INDIVIDUALS PURCHASING EARLY COVERAGE UNDER THE MEDICARE PROGRAM

	Sec. 501. Provision of premium assistance for low-income individuals purchasing early coverage under the Medicare program.
1	TITLE I—ACCESS TO MEDICARE
2	BENEFITS FOR INDIVIDUALS
3	62-TO-65 YEARS OF AGE
4	SEC. 101. ACCESS TO MEDICARE BENEFITS FOR INDIVID-
5	UALS 62-TO-65 YEARS OF AGE.
6	(a) IN GENERAL.—Title XVIII of the Social Security
7	Act (42 U.S.C. 1395 et seq.) is amended—
8	(1) by redesignating section 1859 and part D
9	as section 1858 and part E, respectively; and
10	(2) by inserting after such section the following
11	new part:
12	"Part D—Purchase of Medicare Benefits by
13	Certain Individuals Age 62-to-65 Years of Age
14	"SEC. 1859. PROGRAM BENEFITS; ELIGIBILITY.
15	"(a) Entitlement to Medicare Benefits for
16	ENROLLED INDIVIDUALS.—
17	"(1) IN GENERAL.—An individual enrolled
18	under this part is entitled to the same benefits
19	under this title as an individual entitled to benefits
20	under part A and enrolled under part B.
21	"(2) DEFINITIONS.—For purposes of this part:
22	"(A) FEDERAL OR STATE COBRA CONTINU-
23	ATION PROVISION.—The term 'Federal or State
24	COBRA continuation provision' has the mean-

1	ing given the term 'COBRA continuation provi-
2	sion' in section 2791(d)(4) of the Public Health
3	Service Act and includes a comparable State
4	program, as determined by the Secretary.
5	"(B) FEDERAL HEALTH INSURANCE PRO-
6	GRAM DEFINED.—The term 'Federal health in-
7	surance program' means any of the following:
8	"(i) Medicare.—Part A or part B of
9	this title (other than by reason of this
10	part).
11	"(ii) Medicaid.—A State plan under
12	title XIX.
13	"(iii) FEHBP.—The Federal employ-
14	ees health benefit program under chapter
15	89 of title 5, United States Code.
16	"(iv) TRICARE.—The TRICARE
17	program (as defined in section $1072(7)$ of
18	title 10, United States Code).
19	"(v) ACTIVE DUTY MILITARY.—Health
20	benefits under title 10, United States
21	Code, to an individual as a member of the
22	uniformed services of the United States.
23	"(C) GROUP HEALTH PLAN.—The term
24	'group health plan' has the meaning given such

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1	term in section $2791(a)(1)$ of the Public Health
2	Service Act.
3	"(b) Eligibility of Individuals Age 62-to-65
4	YEARS OF AGE.—
5	"(1) IN GENERAL.—Subject to paragraph (2),
6	an individual who meets the following requirements
7	with respect to a month is eligible to enroll under
8	this part with respect to such month:
9	"(A) AGE.—As of the last day of the
10	month, the individual has attained 62 years of
11	age, but has not attained 65 years of age.
12	"(B) MEDICARE ELIGIBILITY (BUT FOR
13	AGE).—The individual would be eligible for ben-
14	efits under part A or part B for the month if
15	the individual were 65 years of age.
16	"(C) NOT ELIGIBLE FOR COVERAGE
17	UNDER GROUP HEALTH PLANS OR FEDERAL
18	HEALTH INSURANCE PROGRAMS.—The indi-
19	vidual is not eligible for benefits or coverage
20	under a Federal health insurance program (as
21	defined in subsection $(a)(2)(B))$ or under a
22	group health plan (other than such eligibility
23	merely through a Federal or State COBRA con-
24	tinuation provision) as of the last day of the
25	month involved.

1	"(2) LIMITATION ON ELIGIBILITY IF TERMI-
2	NATED ENROLLMENT.—If an individual described in
3	paragraph (1) enrolls under this part and coverage
4	of the individual is terminated under section
5	1859A(d) (other than because of age), the individual
6	is not again eligible to enroll under this subsection
7	unless the following requirements are met:
8	"(A) NEW COVERAGE UNDER GROUP
9	HEALTH PLAN OR FEDERAL HEALTH INSUR-
10	ANCE PROGRAM.—After the date of termination
11	of coverage under such section, the individual
12	obtains coverage under a group health plan or
13	under a Federal health insurance program.
14	"(B) SUBSEQUENT LOSS OF NEW COV-
15	ERAGE.—The individual subsequently loses eli-
16	gibility for the coverage described in subpara-
17	graph (A) and exhausts any eligibility the indi-
18	vidual may subsequently have for coverage
19	under a Federal or State COBRA continuation
20	provision.
21	"(3) CHANGE IN HEALTH PLAN ELIGIBILITY
22	DOES NOT AFFECT COVERAGE.—In the case of an
23	individual who is eligible for and enrolls under this
24	part under this subsection, the individual's continued
25	entitlement to benefits under this part shall not be

affected by the individual's subsequent eligibility for
 benefits or coverage described in paragraph (1)(C),
 or entitlement to such benefits or coverage.

4 "SEC. 1859A. ENROLLMENT PROCESS; COVERAGE.

5 "(a) IN GENERAL.—An individual may enroll in the 6 program established under this part only in such manner 7 and form as may be prescribed by regulations, and only 8 during an enrollment period prescribed by the Secretary 9 consistent with the provisions of this section. Such regula-10 tions shall provide a process under which—

"(1) individuals eligible to enroll as of a month
are permitted to pre-enroll during a prior month
within an enrollment period described in subsection
(b); and

"(2) each individual seeking to enroll under section 1859(b) is notified, before enrolling, of the deferred monthly premium amount the individual will
be liable for under section 1859C(b) upon attaining
65 years of age as determined under section
1859B(c)(3).

21 "(b) ENROLLMENT PERIODS.—

"(1) INDIVIDUALS 62-TO-65 YEARS OF AGE.—In
the case of individuals eligible to enroll under this
part under section 1859(b)—

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1	"(A) INITIAL ENROLLMENT PERIOD.—If
2	the individual is eligible to enroll under such
3	section for July 2003, the enrollment period
4	shall begin on May 1, 2003, and shall end on
5	August 31, 2003. Any such enrollment before
6	July 1, 2003, is conditioned upon compliance
7	with the conditions of eligibility for July 2003.
8	"(B) SUBSEQUENT PERIODS.—If the indi-
9	vidual is eligible to enroll under such section for
10	a month after July 2003, the enrollment period
11	shall begin on the first day of the second month
12	before the month in which the individual first is
13	eligible to so enroll and shall end four months
14	later. Any such enrollment before the first day
15	of the third month of such enrollment period is
16	conditioned upon compliance with the condi-
17	tions of eligibility for such third month.
18	"(2) AUTHORITY TO CORRECT FOR GOVERN-
19	MENT ERRORS.—The provisions of section 1837(h)
20	apply with respect to enrollment under this part in
21	the same manner as they apply to enrollment under
22	part B.
23	"(c) DATE COVERAGE BEGINS.—
24	"(1) IN GENERAL.—The period during which
25	an individual is entitled to benefits under this part

shall begin as follows, but in no case earlier than
 July 1, 2003:

3 "(A) In the case of an individual who en4 rolls (including pre-enrolls) before the month in
5 which the individual satisfies eligibility for en6 rollment under section 1859, the first day of
7 such month of eligibility.

8 "(B) In the case of an individual who en-9 rolls during or after the month in which the in-10 dividual first satisfies eligibility for enrollment 11 under such section, the first day of the fol-12 lowing month.

13 "(2) AUTHORITY TO PROVIDE FOR PARTIAL
14 MONTHS OF COVERAGE.—Under regulations, the
15 Secretary may, in the Secretary's discretion, provide
16 for coverage periods that include portions of a
17 month in order to avoid lapses of coverage.

18 "(3) LIMITATION ON PAYMENTS.—No payments
19 may be made under this title with respect to the ex20 penses of an individual enrolled under this part un21 less such expenses were incurred by such individual
22 during a period which, with respect to the individual,
23 is a coverage period under this section.

24 "(d) TERMINATION OF COVERAGE.—

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1	"(1) IN GENERAL.—An individual's coverage
2	period under this part shall continue until the indi-
3	vidual's enrollment has been terminated at the ear-
4	liest of the following:
5	"(A) GENERAL PROVISIONS.—
6	"(i) NOTICE.—The individual files no-
7	tice (in a form and manner prescribed by
8	the Secretary) that the individual no
9	longer wishes to participate in the insur-
10	ance program under this part.
11	"(ii) Nonpayment of premiums
12	The individual fails to make payment of
13	premiums required for enrollment under
14	this part.
15	"(iii) Medicare eligibility.—The
16	individual becomes entitled to benefits
17	under part A or enrolled under part B
18	(other than by reason of this part).
19	"(B) TERMINATION BASED ON AGE.—The
20	individual attains 65 years of age.
21	"(2) Effective date of termination.—
22	"(A) NOTICE.—The termination of a cov-
23	erage period under paragraph (1)(A)(i) shall
24	take effect at the close of the month following
25	for which the notice is filed.

1 "(B) NONPAYMENT OF PREMIUM.—The 2 termination of a coverage period under paragraph (1)(A)(ii) shall take effect on a date de-3 termined under regulations, which may be de-4 5 termined so as to provide a grace period in 6 which overdue premiums may be paid and cov-7 erage continued. The grace period determined 8 under the preceding sentence shall not exceed 9 60 days; except that it may be extended for an 10 additional 30 days in any case where the Sec-11 retary determines that there was good cause for failure to pay the overdue premiums within 12 13 such 60-day period.

14 "(C) AGE OR MEDICARE ELIGIBILITY.— 15 The termination of a coverage period under 16 paragraph (1)(A)(iii) or (1)(B) shall take effect 17 as of the first day of the month in which the 18 individual attains 65 years of age or becomes 19 entitled to benefits under part A or enrolled for 20 benefits under part B (other than by reason of 21 this part).

22 "SEC. 1859B. PREMIUMS.

23 "(a) Amount of Monthly Premiums.—

24 "(1) BASE MONTHLY PREMIUMS.—The Sec25 retary shall, during September of each year (begin-

ning with 2002), determine the following premium
 rates which shall apply with respect to coverage pro vided under this title for any month in the suc ceeding year:

5 "(A) BASE MONTHLY PREMIUM FOR INDI6 VIDUALS 62 YEARS OF AGE OR OLDER.—A base
7 monthly premium for individuals 62 years of
8 age or older, equal to ¹/₁₂ of the base annual
9 premium rate computed under subsection (b)
10 for each premium area.

11 "(2) Deferred monthly premiums for in-12 DIVIDUALS 62 YEARS OF AGE OR OLDER.—The Sec-13 retary shall, during September of each year (begin-14 ning with 2002), determine under subsection (c) the 15 amount of deferred monthly premiums that shall 16 apply with respect to individuals who first obtain 17 coverage under this part under section 1859(b) in 18 the succeeding year.

19 "(3) ESTABLISHMENT OF PREMIUM AREAS.—
20 For purposes of this part, the term 'premium area'
21 means such an area as the Secretary shall specify to
22 carry out this part. The Secretary from time to time
23 may change the boundaries of such premium areas.
24 The Secretary shall seek to minimize the number of
25 such areas specified under this paragraph.

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"(b) BASE ANNUAL PREMIUM FOR INDIVIDUALS 62
 YEARS OF AGE OR OLDER.—

"(1) NATIONAL, PER CAPITA AVERAGE.—The 3 4 Secretary shall estimate the average, annual per 5 capita amount that would be payable under this title 6 with respect to individuals residing in the United 7 States who meet the requirement of section 8 1859(b)(1)(A) as if all such individuals were eligible 9 for (and enrolled) under this title during the entire 10 year (and assuming that section 1862(b)(2)(A)(i)11 did not apply).

"(2) GEOGRAPHIC ADJUSTMENT.—The Sec-12 13 retary shall adjust the amount determined under 14 paragraph (1) for each premium area (specified 15 under subsection (a)(3) in order to take into ac-16 count such factors as the Secretary deems appro-17 priate and shall limit the maximum premium under 18 this paragraph in a premium area to assure partici-19 pation in all areas throughout the United States.

20 "(3) BASE ANNUAL PREMIUM.—The base annual premium under this subsection for months in a
21 nual premium under this subsection for months in a
22 year for individuals 62 years of age or older residing
23 in a premium area is equal to the average, annual
24 per capita amount estimated under paragraph (1)

for the year, adjusted for such area under paragraph
 (2).

3 "(c) DEFERRED PREMIUM RATE FOR INDIVIDUALS
4 62 YEARS OF AGE OR OLDER.—The deferred premium
5 rate for individuals with a group of individuals who obtain
6 coverage under section 1859(b) in a year shall be com7 puted by the Secretary as follows:

"(1) ESTIMATION OF NATIONAL, PER CAPITA 8 9 ANNUAL AVERAGE EXPENDITURES FOR ENROLL-10 MENT GROUP.—The Secretary shall estimate the av-11 erage, per capita annual amount that will be paid 12 under this part for individuals in such group during 13 the period of enrollment under section 1859(b). In 14 making such estimate for coverage beginning in a 15 year before 2003, the Secretary may base such esti-16 mate on the average, per capita amount that would 17 be payable if the program had been in operation over 18 a previous period of at least 4 years.

19 "(2) DIFFERENCE BETWEEN ESTIMATED EX20 PENDITURES AND ESTIMATED PREMIUMS.—Based
21 on the characteristics of individuals in such group,
22 the Secretary shall estimate during the period of
23 coverage of the group under this part under section
24 1859(b) the amount by which—

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1	"(A) the amount estimated under para-
2	graph (1); exceeds
3	"(B) the average, annual per capita
4	amount of premiums that will be payable for
5	months during the year under section 1859C(a)
6	for individuals in such group (including pre-
7	miums that would be payable if there were no
8	terminations in enrollment under clause (i) or
9	(ii) of section 1859A(d)(1)(A)).
10	"(3) Actuarial computation of deferred
11	MONTHLY PREMIUM RATES.—The Secretary shall
12	determine deferred monthly premium rates for indi-
13	viduals in such group in a manner so that—
14	"(A) the estimated actuarial value of such
15	premiums payable under section 1859C(b), is
16	equal to
17	"(B) the estimated actuarial present value
18	of the differences described in paragraph (2).
19	Such rate shall be computed for each individual in
20	the group in a manner so that the rate is based on
21	the number of months between the first month of
22	coverage based on enrollment under section 1859(b)
23	and the month in which the individual attains 65
24	years of age.

1	"(4) DETERMINANTS OF ACTUARIAL PRESENT
2	VALUES.—The actuarial present values described in
3	paragraph (3) shall reflect—
4	"(A) the estimated probabilities of survival
5	at ages 62 through 84 for individuals enrolled
6	during the year; and
7	"(B) the estimated effective average inter-
8	est rates that would be earned on investments
9	held in the trust funds under this title during
10	the period in question.
11	"SEC. 1859C. PAYMENT OF PREMIUMS.
12	"(a) Payment of Base Monthly Premium.—
13	"(1) IN GENERAL.—The Secretary shall provide
14	for payment and collection of the base monthly pre-
15	mium, determined under section $1859B(a)(1)$ for the
16	age (and age cohort, if applicable) of the individual
17	involved and the premium area in which the indi-
18	vidual principally resides, in the same manner as for
19	payment of monthly premiums under section 1840,
20	except that, for purposes of applying this section,
21	any reference in such section to the Federal Supple-
22	mentary Medical Insurance Trust Fund is deemed a
23	reference to the Trust Fund established under sec-
24	tion 1859D.

1	"(2) PERIOD OF PAYMENT.—In the case of an
2	individual who participates in the program estab-
3	lished by this title, the base monthly premium shall
4	be payable for the period commencing with the first
5	month of the individual's coverage period and ending
6	with the month in which the individual's coverage
7	under this title terminates.
8	"(b) Payment of Deferred Premium for Indi-
9	VIDUALS COVERED AFTER ATTAINING AGE 62.—
10	"(1) RATE OF PAYMENT.—
11	"(A) IN GENERAL.—In the case of an indi-
12	vidual who is covered under this part for a
13	month pursuant to an enrollment under section
14	1859(b), subject to subparagraph (B), the indi-
15	vidual is liable for payment of a deferred pre-
16	mium in each month during the period de-
17	scribed in paragraph (2) in an amount equal to
18	the full deferred monthly premium rate deter-
19	mined for the individual under section
20	1859B(c).
21	"(B) Special rules for those who
22	DISENROLL EARLY.—
23	"(i) IN GENERAL.—If such an individ-
24	ual's enrollment under such section is ter-
25	minated under clause (i) or (ii) of section

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1	1859A(d)(1)(A), subject to clause (ii), the
2	amount of the deferred premium otherwise
3	established under this paragraph shall be
4	pro-rated to reflect the number of months
5	of coverage under this part under such en-
6	rollment compared to the maximum num-
7	ber of months of coverage that the indi-
8	vidual would have had if the enrollment
9	were not so terminated.
10	"(ii) Rounding to 12-month min-
11	IMUM COVERAGE PERIODS.—In applying
12	clause (i), the number of months of cov-
13	erage (if not a multiple of 12) shall be
14	rounded to the next highest multiple of 12
15	months, except that in no case shall this
16	clause result in a number of months of
17	coverage exceeding the maximum number
18	of months of coverage that the individual
19	would have had if the enrollment were not
20	so terminated.
21	"(2) PERIOD OF PAYMENT.—The period de-

21 "(2) PERIOD OF PAYMENT.—The period de22 scribed in this paragraph for an individual is the pe23 riod beginning with the first month in which the in24 dividual has attained 65 years of age and ending

with the month before the month in which the indi vidual attains 85 years of age.

"(3) COLLECTION.—In the case of an individual 3 who is liable for a premium under this subsection, 4 5 the amount of the premium shall be collected in the 6 same manner as the premium for enrollment under 7 such part is collected under section 1840, except 8 that any reference in such section to the Federal 9 Supplementary Medical Insurance Trust Fund is 10 deemed to be a reference to the Medicare Early Ac-11 cess Trust Fund established under section 1859D. 12 "(c) Application of Certain Provisions.—The 13 provisions of section 1840 (other than subsection (h)) shall apply to premiums collected under this section in the 14 15 same manner as they apply to premiums collected under part B, except that any reference in such section to the 16 17 Federal Supplementary Medical Insurance Trust Fund is 18 deemed a reference to the Trust Fund established under 19 section 1859D.

20 "SEC. 1859D. MEDICARE EARLY ACCESS TRUST FUND.

21 "(a) Establishment of Trust Fund.—

"(1) IN GENERAL.—There is hereby created on
the books of the Treasury of the United States a
trust fund to be known as the 'Medicare Early Access Trust Fund' (in this section referred to as the

1	'Trust Fund'). The Trust Fund shall consist of such
2	gifts and bequests as may be made as provided in
3	section 201(i)(1) and such amounts as may be de-
4	posited in, or appropriated to, such fund as provided
5	in this title.
6	"(2) Premiums.—Premiums collected under
7	section 1859B shall be transferred to the Trust
8	Fund.
9	"(3) Transfer of savings from new fraud
10	AND ABUSE INITIATIVES.—
11	"(A) IN GENERAL.—There is hereby trans-
12	ferred to the Trust Fund from the Federal
13	Hospital Insurance Trust Fund and from the
14	Federal Supplementary Medical Insurance
15	Trust Fund amounts equivalent to the amounts
16	(specified under subparagraph (B)) of the re-
17	ductions in expenditures under such respective
18	trust fund as may be attributable to the enact-
19	ment of the Medicare Fraud and Overpayment
20	Act of 2002.
21	"(B) USE OF CBO ESTIMATES.—For each
22	fiscal year during the 10-fiscal-year period be-
23	ginning with fiscal year 2003, the amounts
24	under subparagraph (A) shall be the amounts
25	described in such subparagraph as determined

1 by the Congressional Budget Office at the time 2 of, and in connection with, the enactment of the Early Medicare Access and Affordability Act of 3 4 2002. For subsequent fiscal years, the amounts 5 under subparagraph (A) shall be the amount 6 determined under this subparagraph for the 7 previous fiscal year increased by the same per-8 centage as the percentage increase in aggregate 9 expenditures under this title from the second 10 previous fiscal year to the previous fiscal year. 11 "(b) Incorporation of Provisions.— "(1) IN GENERAL.—Subject to paragraph (2), 12 13 subsections (b) through (i) of section 1841 shall 14 apply with respect to the Trust Fund and this title 15 in the same manner as they apply with respect to 16 the Federal Supplementary Medical Insurance Trust 17 Fund and part B, respectively. 18 "(2) MISCELLANEOUS REFERENCES.—In apply-19 ing provisions of section 1841 under paragraph 20 (1)— "(A) any reference in such section to 'this 21 22 part' is construed to refer to this part D; 23 "(B) any reference in section 1841(h) to 24 section 1840(d) and in section 1841(i) to sec-25 tions 1840(b)(1) and 1842(g) are deemed ref-

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erences to comparable authority exercised under
 this part; and
 "(C) payments may be made under section
 1841(g) to the Trust Funds under sections
 1817 and 1841 as reimbursement to such funds
 for payments they made for benefits provided
 under this part.

8 "SEC. 1859E. OVERSIGHT AND ACCOUNTABILITY.

9 "(a) THROUGH ANNUAL REPORTS OF TRUSTEES.— 10 The Board of Trustees of the Medicare Early Access 11 Trust Fund under section 1859D(b)(1) shall report on an 12 annual basis to Congress concerning the status of the 13 Trust Fund and the need for adjustments in the program 14 under this part to maintain financial solvency of the pro-15 gram under this part.

"(b) PERIODIC GAO REPORTS.—The Comptroller 16 General of the United States shall periodically submit to 17 18 Congress reports on the adequacy of the financing of coverage provided under this part. The Comptroller General 19 20 shall include in such report such recommendations for ad-21 justments in such financing and coverage as the Comp-22 troller General deems appropriate in order to maintain fi-23 nancial solvency of the program under this part.

2 "(a) TREATMENT FOR PURPOSES OF TITLE.—Ex3 cept as otherwise provided in this part—

4 "(1) individuals enrolled under this part shall
5 be treated for purposes of this title as though the in6 dividual were entitled to benefits under part A and
7 enrolled under part B; and

8 "(2) benefits described in section 1859 shall be 9 payable under this title to such individuals in the 10 same manner as if such individuals were so entitled 11 and enrolled.

12 "(b) NOT TREATED AS MEDICARE PROGRAM FOR 13 PURPOSES OF MEDICAID PROGRAM.—For purposes of ap-14 plying title XIX (including the provision of Medicare cost-15 sharing assistance under such title), an individual who is 16 enrolled under this part shall not be treated as being enti-17 tled to benefits under this title.

18 "(c) NOT TREATED AS MEDICARE PROGRAM FOR 19 PURPOSES OF COBRA CONTINUATION PROVISIONS.—In 20 applying a COBRA continuation provision (as defined in 21 section 2791(d)(4) of the Public Health Service Act), any 22 reference to an entitlement to benefits under this title 23 shall not be construed to include entitlement to benefits 24 under this title pursuant to the operation of this part.". 25 (b) Conforming Amendments to Social Secu-26 RITY ACT PROVISIONS.—

1	(1) Section 201(i)(1) of the Social Security Act
2	(42 U.S.C. 401(i)(1)) is amended by striking "or the
3	Federal Supplementary Medical Insurance Trust
4	Fund" and inserting "the Federal Supplementary
5	Medical Insurance Trust Fund, and the Medicare
6	Early Access Trust Fund".
7	(2) Section $201(g)(1)(A)$ of such Act (42)
8	U.S.C. $401(g)(1)(A)$) is amended by striking " and
9	the Federal Supplementary Medical Insurance Trust
10	Fund established by title XVIII' and inserting ",
11	the Federal Supplementary Medical Insurance Trust
12	Fund, and the Medicare Early Access Trust Fund
13	established by title XVIII''.
14	(3) Section $1820(i)$ of such Act (42 U.S.C.
15	1395i–4(i)) is amended by striking "part D" and in-
16	serting "part E".
17	(4) Part C of title XVIII of such Act is
18	amended—
19	(A) in section $1851(a)(2)(B)$ (42 U.S.C.
20	1395w-21(a)(2)(B)), by striking " $1859(b)(3)$ "
21	and inserting "1858(b)(3);
22	(B) in section $1851(a)(2)(C)$ (42 U.S.C.
23	1395w-21(a)(2)(C)), by striking " $1859(b)(2)$ "
24	and inserting "1858(b)(2)";

	20
1	(C) in section 1852(a)(1) (42 U.S.C.
2	1395w–22(a)(1)), by striking "1859(b)(3)" and
3	inserting "1858(b)(3);
4	(D) in section $1852(a)(3)(B)(ii)$ (42)
5	U.S.C. 1395w–22(a)(3)(B)(ii)), by striking
6	"1859(b)(2)(B)" and inserting
7	''1858(b)(2)(B)'';
8	(E) in section 1853(a)(1)(A) (42 U.S.C.
9	1395w–23(a)(1)(A)), by striking "1859(e)(4)"
10	and inserting "1858(e)(4)"; and
11	(F) in section $1853(a)(3)(D)$ (42 U.S.C.
12	1395w–23(a)(3)(D)), by striking "1859(e)(4)"
13	and inserting " $1858(e)(4)$ ".
14	(5) Section $1853(c)$ of such Act (42 U.S.C.
15	1395w–23(c)) is amended—
16	(A) in paragraph (1), by striking "or (7)"
17	and inserting ", (7), or (8)", and
18	(B) by adding at the end the following:
19	"(8) Adjustment for early access.—In ap-
20	plying this subsection with respect to individuals en-
21	titled to benefits under part D, the Secretary shall
22	provide for an appropriate adjustment in the
23	Medicare+Choice capitation rate as may be appro-
24	priate to reflect differences between the population

served under such part and the population under
 parts A and B.".

3 (c) Other Conforming Amendments.—

4 (1) Section 138(b)(4) of the Internal Revenue
5 Code of 1986 is amended by striking "1859(b)(3)"
6 and inserting "1858(b)(3)".

7 (2)(A) Section 602(2)(D)(ii) of the Employee 8 Retirement Income Security Act of 1974 (29 U.S.C. 9 1162(2)) is amended by inserting "(not including an 10 individual who is so entitled pursuant to enrollment 11 under section 1859A)" after "Social Security Act". 12 (B) Section 2202(2)(D)(ii) of the Public Health 13 Service Act (42 U.S.C. 300bb-2(2)(D)(ii)) is amend-14 ed by inserting "(not including an individual who is 15 so entitled pursuant to enrollment under section 1859A of such Act)" after "Social Security Act". 16

17 (C) Section 4980B(f)(2)(B)(i)(V) of the Inter18 nal Revenue Code of 1986 is amended by inserting
19 "(not including an individual who is so entitled pur20 suant to enrollment under section 1859A of such
21 Act)" after "Social Security Act".

TITLE II—ACCESS TO MEDICARE BENEFITS FOR DISPLACED WORKERS 55-TO-62 YEARS OF AGE

5 SEC. 201. ACCESS TO MEDICARE BENEFITS FOR DISPLACED

6

WORKERS 55-TO-62 YEARS OF AGE.

7 (a) ELIGIBILITY.—Section 1859 of the Social Secu8 rity Act, as inserted by section 101(a)(2), is amended by
9 adding at the end the following new subsection:

10 "(c) DISPLACED WORKERS AND SPOUSES.—

"(1) DISPLACED WORKERS.—Subject to paragraph (3), an individual who meets the following requirements with respect to a month is eligible to enroll under this part with respect to such month:

15 "(A) AGE.—As of the last day of the
16 month, the individual has attained 55 years of
17 age, but has not attained 62 years of age.

18 "(B) MEDICARE ELIGIBILITY (BUT FOR
19 AGE).—The individual would be eligible for ben20 efits under part A or part B for the month if
21 the individual were 65 years of age.

22 "(C) LOSS OF EMPLOYMENT-BASED COV23 ERAGE.—

24 "(i) ELIGIBLE FOR UNEMPLOYMENT
25 COMPENSATION.—The individual meets the

1 requirements relating to period of covered 2 employment and conditions of separation from employment to be eligible for unem-3 4 ployment compensation (as defined in sec-5 tion 85(b) of the Internal Revenue Code of 6 1986), based on a separation from employ-7 ment occurring on or after January 1, 8 2002. The previous sentence shall not be 9 construed as requiring the individual to be 10 receiving such unemployment compensa-11 tion.

12 "(ii) Loss of employment-based 13 COVERAGE.—Immediately before the time 14 of such separation of employment, the indi-15 vidual was covered under a group health 16 plan on the basis of such employment, and, 17 because of such loss, is no longer eligible 18 for coverage under such plan (including 19 such eligibility based on the application of 20 a Federal or State COBRA continuation 21 provision) as of the last day of the month 22 involved.

23 "(iii) PREVIOUS CREDITABLE COV24 ERAGE FOR AT LEAST 1 YEAR.—As of the
25 date on which the individual loses coverage

1	described in clause (ii), the aggregate of
2	the periods of creditable coverage (as de-
3	termined under section 2701(c) of the
4	Public Health Service Act) is 12 months or
5	longer.
6	"(D) EXHAUSTION OF AVAILABLE COBRA
7	CONTINUATION BENEFITS.—
8	"(i) IN GENERAL.—In the case of an
9	individual described in clause (ii) for a
10	month described in clause (iii)—
11	"(I) the individual (or spouse)
12	elected coverage described in clause
13	(ii); and
14	"(II) the individual (or spouse)
15	has continued such coverage for all
16	months described in clause (iii) in
17	which the individual (or spouse) is eli-
18	gible for such coverage.
19	"(ii) Individuals to whom cobra
20	CONTINUATION COVERAGE MADE AVAIL-
21	ABLE.—An individual described in this
22	clause is an individual—
23	"(I) who was offered coverage
24	under a Federal or State COBRA
25	continuation provision at the time of

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1	loss of coverage eligibility described in
2	subparagraph (C)(ii); or
3	"(II) whose spouse was offered
4	such coverage in a manner that per-
5	mitted coverage of the individual at
6	such time.
7	"(iii) Months of possible cobra
8	CONTINUATION COVERAGE.—A month de-
9	scribed in this clause is a month for which
10	an individual described in clause (ii) could
11	have had coverage described in such clause
12	as of the last day of the month if the indi-
13	vidual (or the spouse of the individual, as
14	the case may be) had elected such coverage
15	on a timely basis.
16	"(E) NOT ELIGIBLE FOR COVERAGE
17	UNDER FEDERAL HEALTH INSURANCE PRO-
18	GRAM OR GROUP HEALTH PLANS.—The indi-
19	vidual is not eligible for benefits or coverage
20	under a Federal health insurance program or
21	under a group health plan (whether on the
22	basis of the individual's employment or employ-
23	ment of the individual's spouse) as of the last
24	day of the month involved.

1	"(2) Spouse of displaced worker.—Subject
2	to paragraph (3), an individual who meets the fol-
3	lowing requirements with respect to a month is eligi-
4	ble to enroll under this part with respect to such
5	month:
6	"(A) AGE.—As of the last day of the
7	month, the individual has not attained 62 years
8	of age.
9	"(B) MARRIED TO DISPLACED WORKER
10	The individual is the spouse of an individual at
11	the time the individual enrolls under this part
12	under paragraph (1) and loses coverage de-
13	scribed in paragraph $(1)(C)(ii)$ because the in-
14	dividual's spouse lost such coverage.
15	"(C) MEDICARE ELIGIBILITY (BUT FOR
16	AGE); EXHAUSTION OF ANY COBRA CONTINU-
17	ATION COVERAGE; AND NOT ELIGIBLE FOR COV-
18	ERAGE UNDER FEDERAL HEALTH INSURANCE
19	PROGRAM OR GROUP HEALTH PLAN.—The indi-
20	vidual meets the requirements of subparagraphs
21	(B), (D), and (E) of paragraph (1) .
22	"(3) CHANGE IN HEALTH PLAN ELIGIBILITY
23	AFFECTS CONTINUED ELIGIBILITY.—For provision
24	that terminates enrollment under this section in the
25	case of an individual who becomes eligible for cov-

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erage under a group health plan or under a Federal

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4	"(4) REENROLLMENT PERMITTED.—Nothing in
5	this subsection shall be construed as preventing an
6	individual who, after enrolling under this subsection,
7	terminates such enrollment from subsequently re-
8	enrolling under this subsection if the individual is el-
9	igible to enroll under this subsection at that time.".
10	(b) ENROLLMENT.—Section 1859A of such Act, as
11	so inserted, is amended—
12	(1) in subsection (a)—
13	(A) by striking "and" at the end of para-
14	graph (1) ,
15	(B) by striking the period at the end of
16	paragraph (2) and inserting "; and", and
17	(C) by adding at the end the following new
18	paragraph:
19	"(3) individuals whose coverage under this part
20	would terminate because of subsection $(d)(1)(B)(ii)$
21	are provided notice and an opportunity to continue
22	enrollment in accordance with section
23	1859E(c)(1).";

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lowing:

(2) in subsection (b), by inserting after "Not-

withstanding any other provision of law, (1)" the fol-

4	"(2) DISPLACED WORKERS AND SPOUSES.—In
5	the case of individuals eligible to enroll under this
6	part under section 1859(c), the following rules
7	apply:
8	"(A) INITIAL ENROLLMENT PERIOD.—If
9	the individual is first eligible to enroll under
10	such section for July 2003, the enrollment pe-
11	riod shall begin on May 1, 2003, and shall end
12	on August 31, 2001. Any such enrollment be-
13	fore July 1, 2003, is conditioned upon compli-
14	ance with the conditions of eligibility for July
15	2003.
16	"(B) SUBSEQUENT PERIODS.—If the indi-
17	vidual is eligible to enroll under such section for
18	a month after July 2001, the enrollment period
19	based on such eligibility shall begin on the first
20	day of the second month before the month in
21	which the individual first is eligible to so enroll
22	(or reenroll) and shall end four months later.";
23	(3) in subsection $(d)(1)$, by amending subpara-
24	graph (B) to read as follows:
25	"(B) TERMINATION BASED ON AGE.—
	•HR 4684 IH

1	"(i) AT AGE 65.—Subject to clause
2	(ii), the individual attains 65 years of age.
3	"(ii) At age 62 for displaced
4	WORKERS AND SPOUSES.—In the case of
5	an individual enrolled under this part pur-
6	suant to section 1859(c), subject to sub-
7	section $(a)(1)$, the individual attains 62
8	years of age.";
9	(4) in subsection $(d)(1)$, by adding at the end
10	the following new subparagraph:
11	"(C) Obtaining access to employment-
12	BASED COVERAGE OR FEDERAL HEALTH INSUR-
13	ANCE PROGRAM FOR INDIVIDUALS UNDER 62
14	YEARS OF AGE.—In the case of an individual
15	who has not attained 62 years of age, the indi-
16	vidual is covered (or eligible for coverage) as a
17	participant or beneficiary under a group health
18	plan or under a Federal health insurance pro-
19	gram.'';
20	(5) in subsection $(d)(2)$, by amending subpara-
21	graph (C) to read as follows:
22	"(C) Age or medicare eligibility.—
23	"(i) IN GENERAL.—The termination
24	of a coverage period under paragraph
25	(1)(A)(iii) or $(1)(B)(i)$ shall take effect as

1 of the first day of the month in which the 2 individual attains 65 years of age or be-3 comes entitled to benefits under part A or 4 enrolled for benefits under part B. "(ii) DISPLACED WORKERS.—The ter-5 6 mination of a coverage period under para-7 graph (1)(B)(ii) shall take effect as of the 8 first day of the month in which the indi-9 vidual attains 62 years of age, unless the 10 individual has enrolled under this part pur-11 suant to section 1859(b) and section 12 1859E(c)(1)."; and 13 (6) in subsection (d)(2), by adding at the end 14 the following new subparagraph: 15 "(D) ACCESS TO COVERAGE.—The termi-16 nation of a coverage period under paragraph 17

(1)(C) shall take effect on the date on which
the individual is eligible to begin a period of
creditable coverage (as defined in section
20 2701(c) of the Public Health Service Act)
under a group health plan or under a Federal
health insurance program.".

23 (c) PREMIUMS.—Section 1859B of such Act, as so
24 inserted, is amended—

(1) in subsection (a)(1), by adding at the end
 the following:
 "(B) BASE MONTHLY PREMIUM FOR INDI-

VIDUALS UNDER 62 YEARS OF AGE.—A base
monthly premium for individuals under 62
years of age, equal to ¹/₁₂ of the base annual
premium rate computed under subsection (d)(3)
for each premium area and age cohort."; and
(2) by adding at the end the following new sub-

10 section:

11 "(d) BASE MONTHLY PREMIUM FOR INDIVIDUALS12 UNDER 62 YEARS OF AGE.—

13 "(1) NATIONAL, PER CAPITA AVERAGE FOR AGE
14 GROUPS.—

15 "(A) ESTIMATE OF AMOUNT.—The Sec-16 retary shall estimate the average, annual per 17 capita amount that would be payable under this 18 title with respect to individuals residing in the 19 United States who meet the requirement of sec-20 tion 1859(c)(1)(A) within each of the age co-21 horts established under subparagraph (B) as if 22 all such individuals within such cohort were eli-23 gible for (and enrolled) under this title during 24 the entire year (and assuming that section 25 1862(b)(2)(A)(i) did not apply).

"(B) AGE COHORTS.—For purposes of 1 2 subparagraph (A), the Secretary shall establish 3 separate age cohorts in 5 year age increments 4 for individuals who have not attained 60 years 5 of ages and a separate cohort for individuals 6 who have attained 60 years of age. 7 "(2) GEOGRAPHIC ADJUSTMENT.—The Secretary shall adjust the amount determined under 8 9 paragraph (1)(A) for each premium area (specified 10 under subsection (a)(3) in the same manner and to 11 the same extent as the Secretary provides for adjust-12 ments under subsection (b)(2). 13 "(3) BASE ANNUAL PREMIUM.—The base an-14 nual premium under this subsection for months in a 15 year for individuals in an age cohort under para-16 graph (1)(B) in a premium area is equal to 165 per-17 cent of the average, annual per capita amount esti-18 mated under paragraph (1) for the age cohort and 19 year, adjusted for such area under paragraph (2). 20 "(4) PRO-RATION OF PREMIUMS TO REFLECT COVERAGE DURING A PART OF A MONTH.-If the 21 22 Secretary provides for coverage of portions of a 23 month under section 1859A(c)(2), the Secretary

24 shall pro-rate the premiums attributable to such cov-

erage under this section to reflect the portion of the
 month so covered.".

3 (d) ADMINISTRATIVE PROVISIONS.—Section 1859F
4 of such Act, as so inserted, is amended by adding at the
5 end the following:

6 "(d) Additional Administrative Provisions.—

"(1) PROCESS FOR CONTINUED ENROLLMENT 7 8 OF DISPLACED WORKERS WHO ATTAIN 62 YEARS OF 9 AGE.—The Secretary shall provide a process for the 10 continuation of enrollment of individuals whose en-11 rollment under section 1859(c) would be terminated 12 upon attaining 62 years of age. Under such process 13 such individuals shall be provided appropriate and 14 timely notice before the date of such termination 15 and of the requirement to enroll under this part pur-16 suant to section 1859(b) in order to continue entitle-17 ment to benefits under this title after attaining 62 18 years of age.

"(2) ARRANGEMENTS WITH STATES FOR DETERMINATIONS RELATING TO UNEMPLOYMENT COMPENSATION ELIGIBILITY.—The Secretary may provide for appropriate arrangements with States for
the determination of whether individuals in the State
meet or would meet the requirements of section
1859(c)(1)(C)(i).".

1 (e) Conforming Amendment to Heading to 2 PART.—The heading of part D of title XVIII of the Social Security Act, as so inserted, is amended by striking "62" 3 and inserting "55". 4 TITLE III—COBRA PROTECTION 5 FOR EARLY RETIREES 6 Subtitle A—Amendments to the 7 Employee Retirement Income 8 Security Act of 1974 9 10 SEC. 301. COBRA CONTINUATION BENEFITS FOR CERTAIN

11RETIRED WORKERS WHO LOSE RETIREE12HEALTH COVERAGE.

13 (a) ESTABLISHMENT OF NEW QUALIFYING14 EVENT.—

(1) IN GENERAL.—Section 603 of the Employee
Retirement Income Security Act of 1974 (29 U.S.C.
1163) is amended by inserting after paragraph (6)
the following new paragraph:

"(7) The termination or substantial reduction
in benefits (as defined in section 607(7)) of group
health plan coverage as a result of plan changes or
termination in the case of a covered employee who
is a qualified retiree.".

24 (2) QUALIFIED RETIREE; QUALIFIED BENE25 FICIARY; AND SUBSTANTIAL REDUCTION DE-

1	FINED.—Section 607 of such Act (29 U.S.C. 1167)
2	is amended—
3	(A) in paragraph (3)—
4	(i) in subparagraph (A), by inserting
5	"except as otherwise provided in this para-
6	graph," after "means,"; and
7	(ii) by adding at the end the following
8	new subparagraph:
9	"(D) Special rule for qualifying re-
10	TIREES AND DEPENDENTS.—In the case of a
11	qualifying event described in section $603(7)$, the
12	term 'qualified beneficiary' means a qualified
13	retiree and any other individual who, on the day
14	before such qualifying event, is a beneficiary
15	under the plan on the basis of the individual's
16	relationship to such qualified retiree."; and
17	(B) by adding at the end the following new
18	paragraphs:
19	"(6) QUALIFIED RETIREE.—The term 'qualified
20	retiree' means, with respect to a qualifying event de-
21	scribed in section $603(7)$, a covered employee who,
22	at the time of the event—
23	"(A) has attained 55 years of age; and

1	"(B) was receiving group health coverage
2	under the plan by reason of the retirement of
3	the covered employee.
4	"(7) SUBSTANTIAL REDUCTION.—The term
5	'substantial reduction'—
6	"(A) means, as determined under regula-
7	tions of the Secretary and with respect to a
8	qualified beneficiary, a reduction in the average
9	actuarial value of benefits under the plan
10	(through reduction or elimination of benefits,
11	an increase in premiums, deductibles, copay-
12	ments, and coinsurance, or any combination
13	thereof), since the date of commencement of
14	coverage of the beneficiary by reason of the re-
15	tirement of the covered employee (or, if later,
16	January 6, 2002), in an amount equal to at
17	least 50 percent of the total average actuarial
18	value of the benefits under the plan as of such
19	date (taking into account an appropriate ad-
20	justment to permit comparison of values over
21	time); and
22	"(B) includes an increase in premiums re-
23	quired to an amount that exceeds the premium
24	level described in the fourth sentence of section
25	602(3).

1	(b) DURATION OF COVERAGE THROUGH AGE 65.—
2	Section 602(2)(A) of such Act (29 U.S.C. 1162(2)(A)) is
3	amended—
4	(1) in clause (ii), by inserting "or 603(7)" after
5	<i>``</i> 603(6) <i>'</i> ';
6	(2) in clause (iv), by striking "or $603(6)$ " and
7	inserting ", 603(6), or 603(7)";
8	(3) by redesignating clause (iv) as clause (vi);
9	(4) by redesignating clause (v) as clause (iv)
10	and by moving such clause to immediately follow
11	clause (iii); and
12	(5) by inserting after such clause (iv) the fol-
13	lowing new clause:
14	"(v) Special rule for certain de-
15	PENDENTS IN CASE OF TERMINATION OR
16	SUBSTANTIAL REDUCTION OF RETIREE
17	HEALTH COVERAGE.—In the case of a
18	qualifying event described in section
19	603(7), in the case of a qualified bene-
20	ficiary described in section $607(3)(D)$ who
21	is not the qualified retiree or spouse of
22	such retiree, the later of—
23	"(I) the date that is 36 months
24	after the earlier of the date the quali-
25	fied retiree becomes entitled to bene-

1	fita under title VVIII of the Gasiel Ga
1	fits under title XVIII of the Social Se-
2	curity Act, or the date of the death of
3	the qualified retiree; or
4	"(II) the date that is 36 months
5	after the date of the qualifying
6	event.".
7	(c) Type of Coverage in Case of Termination
8	OR SUBSTANTIAL REDUCTION OF RETIREE HEALTH COV-
9	ERAGE.—Section $602(1)$ of such Act (29 U.S.C. $1162(1)$)
10	is amended—
11	(1) by striking "The coverage" and inserting
12	the following:
13	"(A) IN GENERAL.—Except as provided in
14	subparagraph (B), the coverage"; and
15	(2) by adding at the end the following:
16	"(B) CERTAIN RETIREES.—In the case of
17	a qualifying event described in section $603(7)$,
18	in applying the first sentence of subparagraph
19	(A) and the fourth sentence of paragraph (3),
20	the coverage offered that is the most prevalent
21	coverage option (as determined under regula-
22	tions of the Secretary) continued under the
23	group health plan (or, if none, under the most
24	prevalent other plan offered by the same plan
25	sponsor) shall be treated as the coverage de-

scribed in such sentence, or (at the option of the plan and qualified beneficiary) such other coverage option as may be offered and elected by the qualified beneficiary involved.".

5 (d) INCREASED LEVEL OF PREMIUMS PERMITTED.— Section 602(3) of such Act (29 U.S.C. 1162(3)) is amend-6 ed by adding at the end the following new sentence: "In 7 8 the case of an individual provided continuation coverage 9 by reason of a qualifying event described in section 10 603(7), any reference in subparagraph (A) of this paragraph to '102 percent of the applicable premium' is 11 deemed a reference to '125 percent of the applicable pre-12 13 mium for employed individuals (and their dependents, if applicable) for the coverage option referred to in para-14 15 graph (1)(B)'.".

16 (e) NOTICE.—Section 606(a) of such Act (29 U.S.C.
17 1166) is amended—

18 (1) in paragraph (4)(A), by striking "or (6)"
19 and inserting "(6), or (7)"; and

20 (2) by adding at the end the following:

21 "The notice under paragraph (4) in the case of a quali-22 fying event described in section 603(7) shall be provided23 at least 90 days before the date of the qualifying event.".

24 (f) Effective Dates.—

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1	(1) IN GENERAL.—The amendments made by
2	this section (other than subsection $(e)(2)$) shall
3	apply to qualifying events occurring on or after Jan-
4	uary 6, 2002. In the case of a qualifying event oc-
5	curring on or after such date and before the date of
6	the enactment of this Act, such event shall be
7	deemed (for purposes of such amendments) to have
8	occurred on the date of the enactment of this Act.
9	(2) Advance notice of terminations and
10	REDUCTIONS.—The amendment made by subsection
11	(e)(2) shall apply to qualifying events occurring
12	after the date of the enactment of this Act, except
13	that in no case shall notice be required under such
14	amendment before such date.
15	Subtitle B—Amendments to the
16	Public Health Service Act
17	SEC. 311. COBRA CONTINUATION BENEFITS FOR CERTAIN
18	RETIRED WORKERS WHO LOSE RETIREE
19	HEALTH COVERAGE.
20	(a) Establishment of New Qualifying
21	EVENT.—
22	(1) IN GENERAL.—Section 2203 of the Public
23	Health Service Act (42 U.S.C. 300bb–3) is amended
24	by inserting after paragraph (5) the following new
25	paragraph:

1	"(6) The termination or substantial reduction
2	in benefits (as defined in section $2208(6)$) of group
3	health plan coverage as a result of plan changes or
4	termination in the case of a covered employee who
5	is a qualified retiree.".
6	(2) QUALIFIED RETIREE; QUALIFIED BENE-
7	FICIARY; AND SUBSTANTIAL REDUCTION DE-
8	FINED.—Section 2208 of such Act (42 U.S.C.
9	300bb-8) is amended—
10	(A) in paragraph (3)—
11	(i) in subparagraph (A), by inserting
12	"except as otherwise provided in this para-
13	graph," after "means,"; and
14	(ii) by adding at the end the following
15	new subparagraph:
16	"(C) Special rule for qualifying re-
17	TIREES AND DEPENDENTS.—In the case of a
18	qualifying event described in section $2203(6)$,
19	the term 'qualified beneficiary' means a quali-
20	fied retiree and any other individual who, on
21	the day before such qualifying event, is a bene-
22	ficiary under the plan on the basis of the indi-
23	vidual's relationship to such qualified retiree.";
24	and

1	(B) by adding at the end the following new
2	paragraphs:
3	"(5) QUALIFIED RETIREE.—The term 'qualified
4	retiree' means, with respect to a qualifying event de-
5	scribed in section 2203(6), a covered employee who,
6	at the time of the event—
7	"(A) has attained 55 years of age; and
8	"(B) was receiving group health coverage
9	under the plan by reason of the retirement of
10	the covered employee.
11	"(6) SUBSTANTIAL REDUCTION.—The term
12	'substantial reduction'—
13	"(A) means, as determined under regula-
14	tions of the Secretary of Labor and with respect
15	to a qualified beneficiary, a reduction in the av-
16	erage actuarial value of benefits under the plan
17	(through reduction or elimination of benefits,
18	an increase in premiums, deductibles, copay-
19	ments, and coinsurance, or any combination
20	thereof), since the date of commencement of
21	coverage of the beneficiary by reason of the re-
22	tirement of the covered employee (or, if later,
23	January 6, 2002), in an amount equal to at
24	least 50 percent of the total average actuarial
25	value of the benefits under the plan as of such

1	date (taking into account an appropriate ad-
2	justment to permit comparison of values over
3	time); and
4	"(B) includes an increase in premiums re-
5	quired to an amount that exceeds the premium
6	level described in the fourth sentence of section
7	2202(3).".
8	(b) Duration of Coverage Through Age 65.—
9	Section 2202(2)(A) of such Act (42 U.S.C. 300bb-
10	2(2)(A)) is amended—
11	(1) by redesignating clause (iii) as clause (iv);
12	and
13	(2) by inserting after clause (ii) the following
14	new clause:
15	"(iii) Special rule for certain
16	DEPENDENTS IN CASE OF TERMINATION
17	OR SUBSTANTIAL REDUCTION OF RETIREE
18	HEALTH COVERAGE.—In the case of a
19	qualifying event described in section
20	2203(6), in the case of a qualified bene-
21	ficiary described in section $2208(3)(C)$ who
22	is not the qualified retiree or spouse of
23	such retiree, the later of—
24	"(I) the date that is 36 months
25	after the earlier of the date the quali-

	IU
1	fied retiree becomes entitled to bene-
2	fits under title XVIII of the Social Se-
3	curity Act, or the date of the death of
4	the qualified retiree; or
5	"(II) the date that is 36 months
6	after the date of the qualifying
7	event.".
8	(c) Type of Coverage in Case of Termination
9	OR SUBSTANTIAL REDUCTION OF RETIREE HEALTH COV-
10	ERAGE.—Section 2202(1) of such Act (42 U.S.C. 300bb-
11	2(1)) is amended—
12	(1) by striking "The coverage" and inserting
13	the following:
14	"(A) IN GENERAL.—Except as provided in
15	subparagraph (B), the coverage"; and
16	(2) by adding at the end the following:
17	"(B) CERTAIN RETIREES.—In the case of
18	a qualifying event described in section $2203(6)$,
19	in applying the first sentence of subparagraph
20	(A) and the fourth sentence of paragraph (3),
21	the coverage offered that is the most prevalent
22	coverage option (as determined under regula-
23	tions of the Secretary of Labor) continued
24	under the group health plan (or, if none, under
25	the most prevalent other plan offered by the

same plan sponsor) shall be treated as the cov-

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2 erage described in such sentence, or (at the op-3 tion of the plan and qualified beneficiary) such 4 other coverage option as may be offered and 5 elected by the qualified beneficiary involved.". 6 (d) INCREASED LEVEL OF PREMIUMS PERMITTED.— 7 Section 2202(3) of such Act (42 U.S.C. 300bb-2(3)) is 8 amended by adding at the end the following new sentence: 9 "In the case of an individual provided continuation cov-10 erage by reason of a qualifying event described in section 2203(6), any reference in subparagraph (A) of this para-11 12 graph to '102 percent of the applicable premium' is 13 deemed a reference to '125 percent of the applicable premium for employed individuals (and their dependents, if 14 15 applicable) for the coverage option referred to in paragraph (1)(B)'.". 16

17 (e) NOTICE.—Section 2206(a) of such Act (42 U.S.C.
18 300bb-6(a)) is amended—

19 (1) in paragraph (4)(A), by striking "or (4)"
20 and inserting "(4), or (6)"; and

(2) by adding at the end the following:
"The notice under paragraph (4) in the case of a qualifying event described in section 2203(6) shall be provided
at least 90 days before the date of the qualifying event.".

(f) EFFECTIVE DATES.—

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1	(1) IN GENERAL.—The amendments made by
2	this section (other than subsection $(e)(2)$) shall
3	apply to qualifying events occurring on or after Jan-
4	uary 6, 2002. In the case of a qualifying event oc-
5	curring on or after such date and before the date of
6	the enactment of this Act, such event shall be
7	deemed (for purposes of such amendments) to have
8	occurred on the date of the enactment of this Act.
9	(2) Advance notice of terminations and
10	REDUCTIONS.—The amendment made by subsection
11	(e)(2) shall apply to qualifying events occurring
12	after the date of the enactment of this Act, except
13	that in no case shall notice be required under such
14	amendment before such date.
15	Subtitle C—Amendments to the
16	Internal Revenue Code of 1986
17	SEC. 321. COBRA CONTINUATION BENEFITS FOR CERTAIN
18	RETIRED WORKERS WHO LOSE RETIREE
19	HEALTH COVERAGE.
20	(a) Establishment of New Qualifying
21	Event.—
22	(1) IN GENERAL.—Section $4980B(f)(3)$ of the
23	Internal Revenue Code of 1986 is amended by in-
24	serting after subparagraph (F) the following new
25	subparagraph:

1	"(G) The termination or substantial reduc-
2	tion in benefits (as defined in subsection $(g)(6)$)
3	of group health plan coverage as a result of
4	plan changes or termination in the case of a
5	covered employee who is a qualified retiree.".
6	(2) QUALIFIED RETIREE; QUALIFIED BENE-
7	FICIARY; AND SUBSTANTIAL REDUCTION DE-
8	FINED.—Section 4980B(g) of such Code is
9	amended—
10	(A) in paragraph (1)—
11	(i) in subparagraph (A), by inserting
12	"except as otherwise provided in this para-
13	graph," after "means,"; and
14	(ii) by adding at the end the following
15	new subparagraph:
16	"(E) Special rule for qualifying re-
17	TIREES AND DEPENDENTS.—In the case of a
18	qualifying event described in subsection
19	(f)(3)(G), the term 'qualified beneficiary' means
20	a qualified retiree and any other individual who,
21	on the day before such qualifying event, is a
22	beneficiary under the plan on the basis of the
23	individual's relationship to such qualified re-
24	tiree."; and

1	(B) by adding at the end the following new
2	paragraphs:
3	"(5) QUALIFIED RETIREE.—The term 'qualified
4	retiree' means, with respect to a qualifying event de-
5	scribed in subsection $(f)(3)(G)$, a covered employee
6	who, at the time of the event—
7	"(A) has attained 55 years of age; and
8	"(B) was receiving group health coverage
9	under the plan by reason of the retirement of
10	the covered employee.
11	"(6) SUBSTANTIAL REDUCTION.—The term
12	'substantial reduction'—
13	"(A) means, as determined under regula-
14	tions of the Secretary of Labor and with respect
15	to a qualified beneficiary, a reduction in the av-
16	erage actuarial value of benefits under the plan
17	(through reduction or elimination of benefits,
18	an increase in premiums, deductibles, copay-
19	ments, and coinsurance, or any combination
20	thereof), since the date of commencement of
21	coverage of the beneficiary by reason of the re-
22	tirement of the covered employee (or, if later,
23	January 6, 2002), in an amount equal to at
24	least 50 percent of the total average actuarial
25	value of the benefits under the plan as of such

1	date (taking into account an appropriate ad-
2	justment to permit comparison of values over
3	time); and
4	"(B) includes an increase in premiums re-
5	quired to an amount that exceeds the premium
6	level described in the fourth sentence of sub-
7	section $(f)(2)(C)$.".
8	(b) Duration of Coverage Through Age 65.—
9	Section 4980B(f)(2)(B)(i) of such Code is amended—
10	(1) in subclause (II), by inserting "or $(3)(G)$ "
11	after ''(3)(F)'';
12	(2) in subclause (IV), by striking "or $(3)(F)$ "
13	and inserting ", $(3)(F)$, or $(3)(G)$ ";
14	(3) by redesignating subclause (IV) as sub-
15	clause (VI);
16	(4) by redesignating subclause (V) as subclause
17	(IV) and by moving such clause to immediately fol-
18	low subclause (III); and
19	(5) by inserting after such subclause (IV) the
20	following new subclause:
21	"(V) Special rule for cer-
22	TAIN DEPENDENTS IN CASE OF TER-
23	MINATION OR SUBSTANTIAL REDUC-
24	TION OF RETIREE HEALTH COV-
25	ERAGE.—In the case of a qualifying

event described in paragraph $(3)(G)$,
in the case of a qualified beneficiary
described in subsection $(g)(1)(E)$ who
is not the qualified retiree or spouse
of such retiree, the later of—
"(a) the date that is 36
months after the earlier of the
date the qualified retiree becomes
entitled to benefits under title
XVIII of the Social Security Act,
or the date of the death of the
qualified retiree; or
"(b) the date that is 36
months after the date of the
qualifying event.".
(c) Type of Coverage in Case of Termination
OR SUBSTANTIAL REDUCTION OF RETIREE HEALTH COV-
ERAGE.—Section $4980B(f)(2)(A)$ of such Code is
amended—
(1) by striking "The coverage" and inserting
the following:
the following:

1	"(ii) CERTAIN RETIREES.—In the
2	case of a qualifying event described in
3	paragraph (3)(G), in applying the first
4	sentence of clause (i) and the fourth sen-
5	tence of subparagraph (C), the coverage
6	offered that is the most prevalent coverage
7	option (as determined under regulations of
8	the Secretary of Labor) continued under
9	the group health plan (or, if none, under
10	the most prevalent other plan offered by
11	the same plan sponsor) shall be treated as
12	the coverage described in such sentence, or
13	(at the option of the plan and qualified
14	beneficiary) such other coverage option as
15	may be offered and elected by the qualified
16	beneficiary involved.".
17	(d) INCREASED LEVEL OF PREMIUMS PERMITTED.—
18	Section $4980B(f)(2)(C)$ of such Code is amended by add-
19	ing at the end the following new sentence: "In the case
20	of an individual provided continuation coverage by reason

20 of an individual provided continuation coverage by reason
21 of a qualifying event described in paragraph (3)(G), any
22 reference in clause (i) of this subparagraph to '102 per23 cent of the applicable premium' is deemed a reference to
24 '125 percent of the applicable premium for employed indi-

viduals (and their dependents, if applicable) for the cov erage option referred to in subparagraph (A)(ii)'.".

3 (e) NOTICE.—Section 4980B(f)(6) of such Code is
4 amended—

5 (1) in subparagraph (D)(i), by striking "or
6 (F)" and inserting "(F), or (G)"; and

7 (2) by adding at the end the following:
8 "The notice under subparagraph (D)(i) in the case of a
9 qualifying event described in paragraph (3)(G) shall be
10 provided at least 90 days before the date of the qualifying
11 event.".

12 (f) EFFECTIVE DATES.—

13 (1) IN GENERAL.—The amendments made by 14 this section (other than subsection (e)(2)) shall 15 apply to qualifying events occurring on or after Jan-16 uary 6, 2002. In the case of a qualifying event oc-17 curring on or after such date and before the date of 18 the enactment of this Act, such event shall be 19 deemed (for purposes of such amendments) to have 20 occurred on the date of the enactment of this Act.

(2) ADVANCE NOTICE OF TERMINATIONS AND
REDUCTIONS.—The amendment made by subsection
(e)(2) shall apply to qualifying events occurring
after the date of the enactment of this Act, except

1	that in no case shall notice be required under such
2	amendment before such date.

TITLE IV—FINANCING

4 SEC. 401. REFERENCE TO FINANCING PROVISIONS.

5 Any increase in payments under the medicare pro-6 gram under title XVIII of the Social Security Act that 7 results from the enactment of this Act shall be offset by 8 reductions in payments under such program pursuant to 9 the anti-fraud and anti-abuse provisions enacted as part 10 of the Medicare Fraud and Overpayment Act of 1998.

TITLE V—PROVISION OF PRE-11 **MIUM ASSISTANCE FOR LOW-**12 INCOME INDIVIDUALS PUR-13 CHASING EARLY COVERAGE 14 **UNDER THE MEDICARE PRO-**15 GRAM 16

17 SEC. 501. PROVISION OF PREMIUM ASSISTANCE FOR LOW18 INCOME INDIVIDUALS PURCHASING EARLY
19 COVERAGE UNDER THE MEDICARE PRO20 GRAM.

(a) IN GENERAL.—Section 1902(a)(10) of the Social
Security Act (42 U.S.C. 1396a(a)(10)) is amended—

23 (1) in subparagraph (E)—

24 (A) by striking "and" at the end of clause25 (iii), and

(B) by adding at the end the following new clause:

"(v) for making medical assistance avail-3 4 able consistent with section 1916(d)(2) for 5 cost-sharing described in section medicare 6 1905(p)(3)(A)(iii) for individuals who have en-7 rolled for benefits under part D of title XVIII, 8 whose income (as determined in the same man-9 ner as income is determined under section 10 1905(p) for qualified medicare beneficiaries) 11 does not exceed 200 percent of the official pov-12 erty line (referred to in such section) applicable 13 to a family of the size involved, and who are not 14 otherwise entitled to medical assistance under 15 the plan;"; and

16 (2) in the matter following subparagraph (G)— 17 (A) by striking "and" before "(XIV)", and 18 (B) by inserting before the semicolon at 19 the end the following: ", and (XV) the medical 20 assistance made available to an individual de-21 scribed in subparagraph $(\mathbf{E})(\mathbf{v})$ shall be limited 22 to medical assistance for medicare cost-sharing 23 described in the last sentence of section 1905(p)(3)". 24

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1 (b) SCALE SLIDING FOR **BENEFITS.**—Section 2 1916(d) of such Act (42 U.S.C. 1396o(d)) is amended— 3 (1) by inserting "(1)" after "(d)", and 4 (2) by adding at the end the following: 5 "(2) With respect to an individual described in section 1902(a)(10)(E)(v), the State plan of a State shall 6 7 provide for the charging of a premium (expressed as a per-8 centage of the medicare cost-sharing described in the last 9 sentence of paragraph (3) of section 1905(p)(3) provided 10 with respect to the individual) according to a sliding scale under which such percentage increases from 10 percent 11 12 to 100 percent, in reasonable increments (as determined 13 by the Secretary), as the individual's income increases from 100 percent of the official poverty line (referred to 14

15 in such section) to 200 percent of such poverty line.".

(c) 100 PERCENT FEDERAL MEDICAL ASSISTANCE
PERCENTAGE.—The first sentence of section 1905(b) of
such Act (42 U.S.C. 1396d(b)) is amended—

19 (1) by striking "and" before "(4)", and

(2) by inserting before the period at the end the
following: ", and (5) the Federal medical assistance
percentage shall be 100 percent with respect to medical assistance provided under section
1902(a)(10)(E)(v)".

(d) MEDICARE COST-SHARING INCLUDING BUY-IN
 PREMIUM.—Section 1905(p)(3) of such Act (42 U.S.C.
 1396d(p)(3)) is amended by adding at the end the fol lowing: "Such term also includes premiums under part D
 of title XVIII but only with respect to individuals de scribed in section 1902(a)(10)(E)(v).".

7 (e) TREATMENT OF TERRITORIES.—Section 1108(g)
8 of such Act (42 U.S.C. 1308(g)) is amended by adding
9 at the end the following new paragraph:

10 "(3) Notwithstanding the preceding provisions of this 11 subsection, with respect to fiscal year 2003 and any fiscal 12 year thereafter, the amount otherwise determined under 13 this subsection (and subsection (f)) for the fiscal year for 14 a Commonwealth or territory shall be increased by the 15 ratio (as estimated by the Secretary) of—

"(A) the aggregate amount of payments made
to the 50 States and the District of Columbia for
the fiscal year under title XIX that are attributable
to the amendments made by the Early Medicare Access and Affordability Act of 2002; to

21 "(B) the aggregate amount of total payments
22 made to such States and District for the fiscal year
23 under such title.".

(f) EFFECTIVE DATE.—The amendments made by
 this section shall apply to premiums for months beginning
 with July 2003.