H. R. 4654

To amend the Public Health Service Act to provide programs to improve nurse retention, the nursing workplace, and the quality of care.

IN THE HOUSE OF REPRESENTATIVES

May 2, 2002

Mrs. McCarthy of New York (for herself and Mrs. Bono) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Public Health Service Act to provide programs to improve nurse retention, the nursing workplace, and the quality of care.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Nurse Retention and
- 5 Quality of Care Act of 2002".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:
- 8 (1) The current nurse workforce is aging, and
- 9 the average age of practicing registered nurses is
- 10 43.3 years, representing an increase of 5.9 years

- since 1983. This means that the nursing workforce is aging at twice the rate of other occupations in the United States, and the enrollment in nursing programs has decreased in the past 5 years. Many hospitals around the country are reporting vacancy rates for nursing positions.
 - (2) Studies have shown a correlation between higher nurse staffing levels and reduction in adverse patient outcomes, including risk of infection, shock, upper gastrointestinal bleeding, and increased length of stay.
 - (3) Retention problems are contributing to the nursing shortage problem. According to a 2001 survey, 50 percent of nurses say they have recently considered leaving the nursing profession for reasons other than retirement.
 - (4) A majority of those individuals who are considering leaving nursing express a low level of overall job satisfaction, and their lack of participation in decisionmaking is a major factor contributing to dissatisfaction.
 - (5) Magnet hospitals are hospitals that have reorganized care to be more participatory, collaborative, and patient-centered and as a result are able to attract more nurses.

- 1 (6) Even in times of nursing shortages, magnet
 2 hospitals enjoy low turnover. The average length of
 3 employment for registered nurses in magnet hos4 pitals is 8.35 years, which is twice the length of em5 ployment in hospitals generally, and magnet hospital
 6 nurses consistently report greater job satisfaction
 7 than other nurses.
- 8 (7) Magnet hospitals report lower mortality 9 rates, higher patient satisfaction, and greater cost-10 efficiency, with patients experiencing shorter stays in 11 hospitals and intensive care units.
- 12 SEC. 3. AMENDMENT.
- Title VIII of the Public Health Service Act (42)
- 14 U.S.C. 296 et seq.) is amended by adding at the end the
- 15 following:
- 16 "PART H-INITIATIVES TO IMPROVE NURSE RE-
- 17 TENTION, THE NURSING WORKPLACE, AND
- 18 THE QUALITY OF CARE
- 19 "SEC. 851. DEVELOPING MODELS AND BEST PRACTICES IN
- 20 NURSING CARE.
- 21 "(a) Program Authorized.—From amounts ap-
- 22 propriated under section 853, the Secretary shall award
- 23 grants to eligible entities to enable the eligible entities to
- 24 carry out demonstrations of models and best practices in
- 25 nursing care for the purpose of developing innovative

- 1 strategies or approaches for retention of professional
- 2 nurses.
- 3 "(b) Definitions.—In this section:
- 4 "(1) ELIGIBLE ENTITY.—The term 'eligible entity' means a health care facility, or any partnership
- 6 or coalition containing a health care facility and a
- 7 collegiate, associate degree, or diploma school of
- 8 nursing.
- 9 "(2) HEALTH CARE FACILITY.—The term
- 10 'health care facility' means a hospital, clinic, skilled
- 11 nursing facility, long-term care facility, home health
- care agency, federally qualified health center, rural
- health clinic, public health clinic, nurse managed
- health center, or any other entity as designated by
- the Secretary.
- 16 "(c) Priority.—In awarding grants under this sec-
- 17 tion (other than awarding grant extensions under sub-
- 18 section (e)(2)), the Secretary shall give priority to appli-
- 19 cants that have not yet been designated as a magnet hos-
- 20 pital by the American Nurses Credentialing Center.
- 21 "(d) DISTRIBUTION OF GRANTS.—Grants awarded
- 22 under this section shall be distributed among a variety of
- 23 geographic regions, and among a range of different types
- 24 and sizes of facilities, including facilities located in rural,
- 25 urban, and suburban areas.

1	"(e) Duration of Grants.—
2	"(1) Three-year grants.—A grant awarded
3	under this section shall be awarded for a period of
4	not greater than 3 years.
5	"(2) Grant extensions.—A grant awarded
6	under this section may be extended if the grantee
7	demonstrates that—
8	"(A) as determined by the Secretary based
9	on the factors described in paragraph (3), the
10	grantee has significantly improved the quality
11	of its workplace for nurses and has enhanced
12	patient care; or
13	"(B) after the original award of the grant
14	the grantee was designated as a magnet hos-
15	pital by the American Nurses Credentialing
16	Center.
17	"(3) Preference.—In awarding grant exten-
18	sions under this subsection, the Secretary shall give
19	preference to entities that have—
20	"(A) significantly increased retention rates
21	for professional nurses;
22	"(B) significantly reduced rates of work-
23	place injuries for professional nurses; and
24	"(C) significantly reduced rates of nursing-
25	sensitive adverse natient outcomes

1	"(4) MAXIMUM DURATION OF GRANTS.—The
2	total maximum duration of a grant under this sec-
3	tion shall not be greater than 6 years.
4	"(f) Use of Funds.—An eligible entity that receives
5	a grant under subsection (a) shall use funds received
6	under the grant to carry out demonstrations of models and
7	best practices in nursing care for the purpose of—
8	"(1) promoting retention and satisfaction of
9	professional nurses;
10	"(2) promoting collaboration and communica-
11	tion among health care professionals;
12	"(3) promoting nurse involvement in organiza-
13	tional and clinical decisionmaking processes;
14	"(4) organizing care to enhance the satisfaction
15	of professional nurses, improve the nursing work-
16	place environment, and promote the quality of nurs-
17	ing care;
18	"(5) promoting opportunities for professional
19	nurses to pursue education, career advancement, and
20	organizational recognition;
21	"(6) promoting high quality of patient care—
22	"(A) by enhancing institutional measure-
23	ment of quality outcomes, including identifica-
24	tion and measurement of nursing-sensitive pa-
25	tient outcomes:

1	"(B) by basing the development of policies,
2	procedures, guidelines, and organizational sys-
3	tems on research findings and patient outcomes
4	measurement, including nursing-sensitive pa-
5	tient outcomes measurement; and
6	"(C) by involving professional nurses in de-
7	veloping and implementing ways to measure
8	and improve the quality of care;
9	"(7) promoting a balanced work-life environ-
10	ment; and
11	"(8) offering such other activities as may be de-
12	termined by the Secretary to enhance the workplace
13	environment for professional nurses.
14	"(g) Application.—
15	"(1) In general.—An eligible entity desiring a
16	grant under subsection (a) shall submit an applica-
17	tion to the Secretary at such time, in such manner,
18	and containing such information as the Secretary
19	may reasonably require.
20	"(2) Contents.—An application submitted
21	under paragraph (1) shall—
22	"(A) include a description of the project
23	proposed to be carried out with grant funds;

1	"(B) demonstrate the eligible entity's com-
2	mitment to the project through a statement
3	describing—
4	"(i) the involvement of high-level exec-
5	utive management, trustees, nurse leader-
6	ship, and medical staff in designing, imple-
7	menting, and overseeing the project;
8	"(ii) the designation of key personnel
9	and management structures to design, im-
10	plement, and oversee the project;
11	"(iii) any actions that the eligible en-
12	tity has already taken that contribute to
13	developing innovative models and ap-
14	proaches for retention of professional
15	nurses; and
16	"(iv) the eligible entity's funding or
17	any evidence of other contributions and
18	commitment for the project, along with in-
19	formation on overall project budget and
20	funding resources; and
21	"(C) include information regarding the re-
22	tention rate and occurrence of workplace inju-
23	ries to nurses at the entity applying for such
24	grant and any other information as the Sec-
25	retary may reasonably require.

1 "SEC. 852. SURVEY AND EVALUATION.

- 2 "The Secretary, in consultation with the Agency for
- 3 Healthcare Research and Quality and the Health Re-
- 4 sources and Services Administration shall—
- 5 "(1) conduct an annual survey of the projects
- 6 carried out under section 851 and provide to Con-
- 7 gress the results of such survey beginning not later
- 8 than 2 years after the date of enactment of the
- 9 Nurse Retention and Quality of Care Act of 2002;
- 10 and
- 11 "(2) develop and provide to Congress, not later
- than December 30, 2007, a final report that—
- 13 "(A) evaluates the projects funded by
- 14 grants under section 851; and
- 15 "(B) includes findings about best practices
- and the impact on patients and staff of employ-
- ing participatory, collaborative, and patient-cen-
- tered models of nursing care.

19 "SEC. 853. AUTHORIZATION OF APPROPRIATIONS.

- 20 "(a) Grants.—There is authorized to be appro-
- 21 priated to carry out section 851, \$20,000,000 for the pe-
- 22 riod of fiscal years 2002 through 2007.
- 23 "(b) Survey and Evaluation.—There is author-
- 24 ized to be appropriated to carry out section 852,

- 1 \$2,500,000 for the period of fiscal years 2002 through
- 2 2007.".

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