107TH CONGRESS 2D SESSION

H. R. 4038

To establish a Securities and Derivatives Oversight Commission in order to combine the functions of the Commodity Futures Trading Commission and the Securities and Exchange Commission in a single independent regulatory commission, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 20, 2002

Mr. Defazio (for himself, Mr. Filner, Ms. McKinney, Mr. Sanders, Mr. Kucinich, and Mr. Lipinski) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a Securities and Derivatives Oversight Commission in order to combine the functions of the Commodity Futures Trading Commission and the Securities and Exchange Commission in a single independent regulatory commission, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Market Oversight Consolidation and OTC Derivatives
- 4 Regulation Act".
- 5 (b) Table of Contents.—
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Purposes.
 - Sec. 3. Definitions.
 - Sec. 4. Effect on congressional jurisdiction.

TITLE I—ESTABLISHMENT OF COMMISSION

- Sec. 101. Establishment.
- Sec. 102. Members: appointment; terms.
- Sec. 103. Organization of commission.
- Sec. 104. General Counsel.

TITLE II—TRANSFERS OF FUNCTIONS

- Sec. 201. Commodity Futures Trading Commission functions.
- Sec. 202. Securities and Exchange Commission.
- Sec. 203. Jurisdiction of margin authority.

TITLE III—FEDERAL FINANCIAL MARKETS COORDINATING COUNCIL

- Sec. 301. Establishment; membership.
- Sec. 302. Functions of the Council.
- Sec. 303. Staff; administrative support; expenses.

TITLE IV—ADMINISTRATIVE PROVISIONS

PART A—PERSONNEL PROVISIONS

- Sec. 401. Officers and employees.
- Sec. 402. Experts and consultants.

PART B—GENERAL ADMINISTRATIVE PROVISIONS

- Sec. 411. General authority.
- Sec. 412. Delegation.
- Sec. 413. Reorganization.
- Sec. 414. Rules.
- Sec. 415. Contracts.
- Sec. 416. Regional and field offices.
- Sec. 417. Use of facilities.
- Sec. 418. Working capital fund.
- Sec. 419. Funds transfer.
- Sec. 420. Seal of Commission.
- Sec. 421. Annual report.

- TITLE V—TRANSITIONAL, SAVINGS, AND CONFORMING **PROVISIONS** Sec. 501. Transfer and allocation of appropriations and personnel. Sec. 502. Effect on personnel. Sec. 503. Agency terminations. Sec. 504. Incidental transfers. Sec. 505. Savings provisions. Sec. 506. Separability. Sec. 507. Reference. Sec. 508. Amendments. Sec. 509. Transition. TITLE VI—REGULATION OF OTC DERIVATIVES Sec. 601. Regulation of over-the-counter derivatives. TITLE VII—EFFECTIVE DATE Sec. 701. Effective date. SEC. 2. PURPOSES. The purposes of this Act are— (1) to establish a single Federal regulatory body with jurisdiction over securities and derivatives, including options, futures, swaps, and related markets and instruments and including over-the-counter derivatives; (2) to consolidate and revise the authority for setting margin requirements on all such instruments;
- 11 (3) to coordinate the regulation of all financial
- markets;

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- (4) to strengthen investor confidence in United
 States financial markets; and
- 15 (5) to ensure the competitiveness of those mar-
- 16 kets.

1 SEC. 3. DEFINITIONS.

- 2 As used in this Act—
- 3 (1) the term "Commission" means the Securi-
- 4 ties and Derivatives Oversight Commission estab-
- 5 lished by section 101 of this Act; and
- 6 (2) the term "function" includes any duty, obli-
- 7 gation, power, authority, responsibility, right, privi-
- 8 lege, activity, or program.

9 SEC. 4. EFFECT ON CONGRESSIONAL JURISDICTION.

- 10 It is the sense of Congress that this Act shall not
- 11 be construed to affect the jurisdiction of any committee
- 12 or subcommittee of the Congress with respect to any func-
- 13 tion transferred to the Commission by this Act.

14 TITLE I—ESTABLISHMENT OF

15 **COMMISSION**

- 16 SEC. 101. ESTABLISHMENT.
- 17 There is established an independent regulatory com-
- 18 mission to be known as the Securities and Derivatives
- 19 Oversight Commission.
- 20 SEC. 102. MEMBERS: APPOINTMENT; TERMS.
- 21 (a) Composition of Commission.—The Commis-
- 22 sion shall be composed of five commissioners appointed by
- 23 the President, by and with the advice and consent of the
- 24 Senate. One of the commissioners shall be designated by
- 25 the President as chairman. Not more than three of such
- 26 members shall be members of the same political party.

Each Commissioner shall be selected solely on the basis of integrity and demonstrated knowledge of the operations of the markets subject to the jurisdiction of the Commission. 4 5 (b) TERMS.—Each commissioner shall be appointed for a term of 5 years, except that— 7 (1) a commissioner may continue to serve after 8 the expiration of such term until a successor is ap-9 pointed and has qualified, but may not continue to 10 so serve beyond the expiration of the next session of 11 Congress beginning after the expiration of such 12 term; 13 (2) the terms of office of the commissioners first taking office after the enactment of this Act 14 15 shall expire, as designated by the President at the 16 time of their appointment— 17 (A) 1 at the end of 1 year; 18 (B) 2 at the end of 3 years; and 19 (C) 2 at the end of 5 years; and 20 (3) any member appointed to fill a vacancy oc-21 curring prior to the expiration of the term for which 22 the predecessor was appointed shall be appointed for 23 the remainder of such term. 24 (c) Conflicts of Interest.—

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- (1) In General.—No commissioner shall engage in any other business, vocation, or employment than that of serving as commissioner, nor shall any commissioner participate, directly or indirectly, in any market operations or transactions of a character subject to regulation by the Commission pursuant to this title.
 - (2) Reimbursement for travel.—Notwithstanding any other provision of law, in accordance with regulations which the Commission shall prescribe to prevent conflicts of interest, the Commission may accept payment and reimbursement, in cash or in kind, from non-Federal agencies, organizations, and individuals for travel, subsistence, and other necessary expenses incurred by Commission members and employees in attending meetings and conferences concerning the functions or activities of the Commission. Any payment or reimbursement accepted shall be credited to the appropriated funds of the Commission. The amount of travel, subsistence, and other necessary expenses for members and employees paid or reimbursed under this subsection may exceed per diem amounts established in official travel regulations, but the Commission may include

- in its regulations under this subsection a limitation on such amounts.
- (3)3 Professional FELLOWS.—Notwithstanding any other provision of law, former employ-5 ers of participants in the Commission's professional 6 fellows programs may pay such participants their ac-7 tual expenses for relocation to Washington, District 8 of Columbia, to facilitate their participation in such 9 programs, and program participants may accept 10 such payments.
- 11 (d) Fees.—Notwithstanding any other provision of
- 12 law, whenever any fee is required to be paid to the Com-
- 13 mission pursuant to any provision of the securities laws
- 14 or any other law, the Commission may provide by rule that
- 15 such fee shall be paid in a manner other than in cash.
- 16 SEC. 103. ORGANIZATION OF COMMISSION.
- 17 The Commission shall establish the principal divi-
- 18 sions and subdivisions of the Commission, except that the
- 19 Commission shall establish a separate division with re-
- 20 sponsibility for functions relating to markets in physical
- 21 commodities.
- 22 SEC. 104. GENERAL COUNSEL.
- There shall be in the Commission an Office of Gen-
- 24 eral Counsel, headed by a General Counsel appointed by

- 1 the President, by and with the advice and consent of the2 Senate.
- 3 TITLE II—TRANSFERS OF

4 FUNCTIONS

- 5 SEC. 201. COMMODITY FUTURES TRADING COMMISSION
- 6 FUNCTIONS.
- 7 There are transferred to the Commission all functions
- 8 of the Commodity Futures Trading Commission and of
- 9 any officer or component of the Commodity Futures Trad-
- 10 ing Commission.
- 11 SEC. 202. SECURITIES AND EXCHANGE COMMISSION.
- There are transferred to the Commission all functions
- 13 of the Security and Exchange Commission and of any offi-
- 14 cer or component of the Securities and Exchange Commis-
- 15 sion.
- 16 SEC. 203. JURISDICTION OF MARGIN AUTHORITY.
- 17 (a) Margin Authority With Respect to Securi-
- 18 TIES.—There is transferred to the Commission the func-
- 19 tions of the Board of Governors of the Federal Reserve
- 20 System under section 7 of the Securities Exchange Act
- 21 of 1934.
- 22 (b) Margin Authority With Respect to Fu-
- 23 Tures.—Notwithstanding section 5a(12) of the Com-
- 24 modity Exchange Act, the Commission may—

1	(1) by order, direct contract markets to adjust
2	the level of margin required on any contract; or
3	(2) by regulation, prescribe limits on the level
4	of margin that a contract market may require on
5	any class or category of contract;
6	as necessary to ensure the financial integrity of such mar-
7	ket.
8	TITLE III—FEDERAL FINANCIAL
9	MARKETS COORDINATING
10	COUNCIL
11	SEC. 301. ESTABLISHMENT; MEMBERSHIP.
12	(a) Establishment.—There is established in the ex-
13	ecutive branch a council to be known as the Federal Fi-
14	nancial Markets Coordinating Council.
15	(b) Membership.—The Council shall be composed of
16	the heads of the following agencies or their designees for
17	this purpose:
18	(1) The Board of Governors of the Federal Re-
19	serve System.
20	(2) The Comptroller of the Currency.
21	(3) The Department of the Treasury.
22	(4) The Securities and Derivatives Oversight
23	Commission.
24	(5) The National Credit Union Administration.
25	(6) The Office of Thrift Supervision.

1	(7) The Federal Deposit Insurance Corporation
2	(c) Chairman.—The Council shall elect one of its
3	members to serve as chairman.
4	SEC. 302. FUNCTIONS OF THE COUNCIL.
5	The Federal Financial Markets Coordinating Council
6	shall—
7	(1) serve as a facility for the coordination of
8	the regulatory operations of each of the agencies
9	represented on the Council;
10	(2) meet bimonthly and at the call of the chair
11	to discuss issues relating to the safety and effective-
12	ness of the financial services industry and other
13	issues relating to those regulatory operations;
14	(3) establish an advisory committee of not more
15	than 5 members representative of the futures, com-
16	modities, options, and securities exchanges and the
17	banking industry to meet no less than 4 times annu-
18	ally; and
19	(4) report biennially to the Congress on its
20	functions and activities, including in the first such
21	report such recommendations for legislative action
22	as it considers appropriate.
23	SEC. 303. STAFF; ADMINISTRATIVE SUPPORT; EXPENSES.
24	(a) Staff; Administrative Support.—The Com-
25	mission and each agency represented on the Council shall

1	provide to the Council such personnel and administrative
2	support as the Council may require to carry out its func-
3	tions under this title.
4	(b) Expenses.—There are authorized to be appro-
5	priated such sums as may be necessary for the expenses
6	of the Commission in carrying out this title. Funds appro-
7	priated under this subsection may be available to reim-
8	burse agencies for personnel detailed to the Council and
9	for administrative support provided under subsection (a)
10	TITLE IV—ADMINISTRATIVE
11	PROVISIONS
12	PART A—PERSONNEL PROVISIONS
13	SEC. 401. OFFICERS AND EMPLOYEES.
14	(a) Appointment and Compensation.—The Com-
15	mission is authorized to appoint and fix the compensation
16	of such officers and employees, including attorneys, as
17	may be necessary to carry out the functions of the Com-
18	mission. Except as otherwise provided by law, such officers
19	and employees shall be appointed in accordance with the
20	civil service laws and their compensation fixed in accord-
21	ance with title 5 of the United States Code.
22	(b) Special Provisions.—
23	(1) Continuity of supergrade positions.—
24	At the request of the Commission, the Director of
25	the Office of Personnel Management shall, under

- section 5108 of title 5, United States Code, provide for the establishment in each of the grade levels GS—16, GS—17, and GS—18 of a number of positions in the Commission equal to the number of positions in that grade level which were used primarily for the performance of functions and offices transferred under this Act and which were assigned and filled on the day before the effective date of this Act.
 - (2) Continuity of Professional and technical positions outside of the General Schedule equal to the number of such positions which were used primarily for the performance of functions and offices transferred under this Act and which were assigned and filled on the day before the effective date of this Act.
 - (3) APPOINTMENTS TO SPECIAL POSITIONS.—
 Appointments to positions provided for under this subsection may be made without regard to the provisions of section 3324 of title 5 of the United States Code, if the individual appointed in such position is

- an individual who is transferred in connection with the transfer of functions and offices under this Act and, on the day preceding the effective date of this Act, holds a position and has duties comparable to those of the position to which appointed hereunder.
 - (4) TERMINATION OF SPECIAL AUTHORITY.—
 The authority under this subsection with respect to any position shall terminate when the person first appointed to fill such position ceases to hold such position.
 - (5) TECHNICAL PROVISION.—For purposes of section 414(a)(3)(A) of the Civil Service Reform Act of 1978, an individual appointed under this subsection shall be deemed to occupy the same position as the individual occupied on the day preceding the effective date of this Act.
- 17 (c) Additional Technical and Professional 18 Positions.—The Commission may appoint, without re-19 gard to the provisions of title 5, United States Code, gov-20 erning appointment in the competitive service, up to 100 21 technical or professional employees of the Commission and 22 may compensate employees so appointed without regard 23 to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates. The rate of basic compensation for

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- 1 such employees shall not be equal to or in excess of the
- 2 minimum rate of pay currently paid for GS-16 of the Gen-
- 3 eral Schedule under section 5332 of such title.
- 4 (d) Limited-Term Appointees.—Notwithstanding
- 5 any other provision of law, the Director of the Office of
- 6 Personnel Management shall establish positions within the
- 7 Senior Executive Service for 10 limited-term appointees.
- 8 The Commission shall appoint individuals to such posi-
- 9 tions as provided by section 3394 of title 5, United States
- 10 Code. Such positions shall expire on the later of three
- 11 years after the effective date of this Act or three years
- 12 after the initial appointment to each position. Positions
- 13 in effect under this subsection shall be taken into account
- 14 in applying the limitations on positions prescribed under
- 15 section 3134(e) and section 5108 of such title.

16 SEC. 402. EXPERTS AND CONSULTANTS.

- 17 The Commission may as provided in appropriation
- 18 Acts obtain the services of experts and consultants in ac-
- 19 cordance with the provisions of section 3109 of title 5,
- 20 United States Code, and may compensate such experts
- 21 and consultants at rates not to exceed the daily rate pre-
- 22 scribed for GS-18 of the General Schedule under section
- 23 5332 of such title.

1 PART B—GENERAL ADMINISTRATIVE

2	PROVISIONS

- 3 SEC. 411. GENERAL AUTHORITY.
- 4 In carrying out any function transferred by this Act,
- 5 the Commission, or any officer or employee of the Com-
- 6 mission, may exercise any authority available by law (in-
- 7 cluding appropriation Acts) with respect to such function
- 8 to the official or agency from which such function is trans-
- 9 ferred, and the actions of the Commission in exercising
- 10 such authority shall have the same force and effect as
- 11 when exercised by such official or agency.
- 12 SEC. 412. DELEGATION.
- Exception as otherwise provided in this Act, the Com-
- 14 mission may delegate any function to such officers and
- 15 employees of the Commission as the Commission may des-
- 16 ignate, and may authorize such successive redelegations
- 17 of such functions within the Commission as may be nec-
- 18 essary or appropriate. No delegation of functions by the
- 19 Commission under this section or under any other provi-
- 20 sion of this Act shall relieve the Commission of responsi-
- 21 bility for the administration of such functions.
- 22 SEC. 413. REORGANIZATION.
- The Commission is authorized to allocate or reallo-
- 24 cate functions among the officers of the Commission, and
- 25 to establish, consolidate, alter, or discontinue such organi-

- 1 zational entities within the Commission as may be nec-
- 2 essary or appropriate.
- 3 SEC. 414. RULES.
- 4 The Commission is authorized to prescribe such rules
- 5 and regulations as the Commission determines necessary
- 6 or appropriate to administer and manage the functions of
- 7 the Commission.
- 8 SEC. 415. CONTRACTS.
- 9 (a) In General.—Subject to the provisions of the
- 10 Federal Property and Administrative Services Act of
- 11 1949, the Commission is authorized to make, enter into,
- 12 and perform such contracts, grants, leases, cooperative
- 13 agreements, or other similar transactions with Federal or
- 14 other public agencies (including State and local govern-
- 15 ments) and private organizations and persons, and to
- 16 make such payments, by way of advance or reimburse-
- 17 ment, as the Commission may determine necessary or ap-
- 18 propriate to carry out functions of the Commission.
- 19 (b) APPROPRIATIONS REQUIRED.—Notwithstanding
- 20 any other provision of this Act, no authority to enter into
- 21 contracts or to make payments under this title shall be
- 22 effective except to such extent or in such amounts as are
- 23 provided in advance under appropriation Acts.

1 SEC. 416. REGIONAL AND FIELD OFFICES.

- 2 The Commission is authorized to establish, alter, dis-
- 3 continue, or maintain such regional or other field offices
- 4 as the Commission may find necessary or appropriate to
- 5 perform functions of the Commission.

6 SEC. 417. USE OF FACILITIES.

- 7 (a) Use by Commission.—With their consent, the
- 8 Commission may, with or without reimbursement, use the
- 9 research, equipment, services, and facilities of any agency
- 10 or instrumentality of the United States, of any State or
- 11 political subdivision thereof, or of any foreign government,
- 12 in carrying out any function of the Commission.
- 13 (b) Use by Others.—The Commission is authorized
- 14 to permit public and private agencies, corporations, asso-
- 15 ciations, organizations, or individuals to use any real prop-
- 16 erty, or any facilities, structures, or other improvements
- 17 thereon, under the custody and control of the Commission
- 18 for Commission purposes. The Commission shall permit
- 19 the use of such property, facilities, structures, or improve-
- 20 ments under such terms and rates and for such period
- 21 as may be in the public interest, except that the periods
- 22 of such uses may not exceed five years. The Commission
- 23 may require permittees under this section to recondition
- 24 and maintain, at their own expense, the real property, fa-
- 25 cilities, structures, and improvements used by such per-
- 26 mittees to a standard satisfactory to the Commission. This

- 1 subsection shall not apply to excess property as defined
- 2 in section 3(e) of the Federal Property and Administrative
- 3 Services Act of 1949.
- 4 (c) Proceeds From Reimbursements.—Proceeds
- 5 from reimbursements under this section may be credited
- 6 to the appropriation of funds that bear or will bear all
- 7 or part of the cost of such equipment or facilities provided
- 8 or to refund excess sums when necessary.
- 9 (d) Title to Property.—Any interest in real prop-
- 10 erty acquired pursuant to this Act shall be acquired in
- 11 the name of the United States Government.
- 12 SEC. 418. WORKING CAPITAL FUND.
- 13 (a) AUTHORITY AND USE.—The Commission, with
- 14 the approval of the Director of the Office of Management
- 15 and Budget, is authorized to establish for the Commission
- 16 a working capital fund, to be available without fiscal year
- 17 limitation, for expenses necessary for the maintenance and
- 18 operation of such common administrative services as the
- 19 Commission shall find to be desirable in the interests of
- 20 economy and efficiency, including such services as—
- 21 (1) a central supply service for stationery and
- other supplies and equipment for which adequate
- stocks may be maintained to meet in whole or in
- part the requirements of the Commission and its
- components;

- 1 (2) central messenger, mail, telephone, and 2 other communications services;
- 3 (3) office space, central services for document 4 reproduction, and for graphics and visual aids; and
- 5 (4) a central library service. 6 (b) Contents and Management of Fund.—The capital of the fund shall consist of any appropriations 8 made for the purpose of providing working capital and the fair and reasonable value of such stocks of supplies, equip-10 ment, and other assets and inventories on order as the Commission may transfer to the fund, less the related li-11 12 abilities and unpaid obligations. Such funds shall be reimbursed in advance from available funds of agencies and offices in the Commission, or from other sources, for sup-14 15 plies and services at rates that will approximate the expense of operation, including the accrual of annual leave 16 17 and the depreciation of equipment. The fund shall also be 18 credited with receipts from sale or exchange of property 19 and receipts in payment for loss or damage to property 20 owned by the fund. There shall be covered into the Treas-21 ury as miscellaneous receipts any surplus of the fund (all 22 assets, liabilities, and prior losses considered) above the 23 amounts transferred or appropriated to establish and maintain such fund. There shall be transferred to the fund

the stocks of supplies, equipment, other assets, liabilities,

- 1 and unpaid obligations relating to the services which the
- 2 Commission determines, with the approval of the Director
- 3 of the Office of Management and Budget, will be per-
- 4 formed.

5 SEC. 419. FUNDS TRANSFER.

- 6 The Commission may, when authorized in an appro-
- 7 priation Act in any fiscal year, transfer funds from one
- 8 appropriation to another within the Commission, except
- 9 that no appropriation for any fiscal year shall be either
- 10 increased or decreased pursuant to this section by more
- 11 than 5 percent and no such transfer shall result in increas-
- 12 ing any such appropriation above the amount authorized
- 13 to be appropriated therefor.

14 SEC. 420. SEAL OF COMMISSION.

- 15 The Commission shall cause a seal of office to be
- 16 made for the Commission of such design as the Commis-
- 17 sion shall approve. Judicial notice shall be taken of such
- 18 seal.

19 SEC. 421. ANNUAL REPORT.

- 20 (a) Contents.—The Commission shall, as soon as
- 21 practicable after the close of each fiscal year, make a sin-
- 22 gle, comprehensive report to the President for trans-
- 23 mission to the Congress on the activities of the Commis-
- 24 sion during such fiscal year. The report shall include a
- 25 statement of goals, priorities, and plans for the Commis-

2 toward—

1 sion together with an assessment of the progress made

3	(1) the attainment of such goals, priorities, and
4	plans; and
5	(2) the more effective and efficient management
6	of the Commission and the coordination of its func-
7	tions;
8	accompanied where necessary by recommendations for
9	proposed legislation for the achievement of such objectives.
10	(b) Contracting-Out Estimate.—The report re-
11	quired by subsection (a) shall also include an estimate of
12	the extent of the non-Federal personnel employed pursu-
13	ant to contracts entered into by the Commission under
14	section 415 or under any other authority (including any
15	subcontract thereunder), the number of such contracts
16	and subcontracts pursuant to which non-Federal per-
17	sonnel are employed, and the total cost of those contracts
18	and subcontracts.
19	TITLE V—TRANSITIONAL, SAV-
20	INGS, AND CONFORMING
21	PROVISIONS
22	SEC. 501. TRANSFER AND ALLOCATION OF APPROPRIA-
23	TIONS AND PERSONNEL.
24	(a) In General.—Except as otherwise provided in
25	this Act, the personnel employed in connection with, and

- 1 the assets, liabilities, contracts, property, records, and un-
- 2 expended balance of appropriations, authorizations, alloca-
- 3 tions, and other funds employed, held, used, arising from,
- 4 available to, or to be made available in connection with
- 5 the functions and offices, or portions thereof transferred
- 6 by this Act, subject to section 202 of the Budget and Ac-
- 7 counting Procedures Act of 1950, shall be transferred to
- 8 the Commission for appropriate allocation. Unexpended
- 9 funds transferred pursuant to this subsection shall be used
- 10 only for the purposes for which the funds were originally
- 11 authorized and appropriated.
- 12 (b) Exception.—Positions expressly specified by
- 13 statute or reorganization plan to carry out functions or
- 14 offices transferred by this Act, personnel occupying those
- 15 positions on the effective date of this Act, and personnel
- 16 authorized to receive compensation in such positions at the
- 17 rate prescribed for offices and positions at level IV or V
- 18 of the Executive Schedule (5 U.S.C. 5315-5316) on the
- 19 effective date of this Act, shall be subject to the provisions
- 20 of section 503.
- 21 SEC. 502. EFFECT ON PERSONNEL.
- 22 (a) Protection Against Reduction in Grade or
- 23 Compensation.—Except as otherwise provided in this
- 24 Act, the transfer pursuant to this title of full-time per-
- 25 sonnel (except special Government employees) and part-

- 1 time personnel holding permanent positions shall not
- 2 cause any such employee to be separated or reduced in
- 3 grade or compensation for one year after the date of trans-
- 4 fer to the Commission.
- 5 (b) EXECUTIVE LEVEL APPOINTEES.—Any person
- 6 who, on the day preceding the effective date of this Act,
- 7 held a position compensated in accordance with the Execu-
- 8 tive Schedule prescribed in chapter 53 of title 5, United
- 9 States Code, and who, without a break in service, is ap-
- 10 pointed in the Commission to a position having duties
- 11 comparable to the duties performed immediately preceding
- 12 such appointment shall continue to be compensated in
- 13 such new position at not less than the rate provided for
- 14 such previous position, for the duration of the service of
- 15 such person in such new position.
- 16 SEC. 503. AGENCY TERMINATIONS.
- 17 (a) TERMINATED AGENCIES.—On the effective date
- 18 of this Act, the following entities shall terminate:
- 19 (A) The Commodity Futures Trading Commis-
- 20 sion.
- 21 (B) The Securities and Exchange Commission.
- 22 (b) TERMINATED POSITIONS.—Each position which
- 23 was expressly authorized by law, or the incumbent of
- 24 which was authorized to receive compensation at the rate
- 25 prescribed for level III, IV, or V of the Executive Schedule

- 1 (5 U.S.C. 5315–5316), in an office terminated pursuant
- 2 to this Act shall also terminate.

3 SEC. 504. INCIDENTAL TRANSFERS.

- 4 (a) General Authority of OMB.—The Director
- 5 of the Office of Management and Budget, at such time
- 6 or times as the Director shall provide, is authorized and
- 7 directed to make such determinations as may be necessary
- 8 with regard to the functions, offices, or portions thereof
- 9 transferred by this Act, and to make such additional inci-
- 10 dental dispositions of personnel, assets, liabilities, grants,
- 11 contracts, property, records, and unexpended balances of
- 12 appropriations, authorizations, allocations, and other
- 13 funds held, used, arising from, available to, or to be made
- 14 available in connection with such functions, offices, or por-
- 15 tions thereof, as may be necessary to carry out the provi-
- 16 sions of this Act. The Director shall provide for the termi-
- 17 nation of the affairs of all entities terminated by this Act
- 18 and for such further measures and dispositions as may
- 19 be necessary to effectuate the purposes of this Act.
- 20 (b) SES Positions.—After consultation with the Di-
- 21 rector of the Office of Personnel Management, the Direc-
- 22 tor of the Office of Management and Budget is authorized,
- 23 at such time as the Director of the Office of Management
- 24 and Budget provides, to make such determinations as may
- 25 be necessary with regard to the transfer of positions with-

- 1 in the Senior Executive Service in connection with func-
- 2 tions and offices transferred by this Act.
- 3 SEC. 505. SAVINGS PROVISIONS.
- 4 (a) Continuity of Legal Instruments.—All or-
- 5 ders, determinations, rules, regulations, permits, grants,
- 6 contracts, certificates, licenses, and privileges—
- 7 (1) which have been issued, made, granted, or
- 8 allowed to become effective by the President, any
- 9 Federal department or agency or official thereof, or
- by a court of competent jurisdiction, in the perform-
- ance of functions which are transferred under this
- 12 Act to the Commission, and
- 13 (2) which are in effect at the time this Act
- takes effect,
- 15 shall continue in effect according to their terms until
- 16 modified, terminated, superseded, set aside, or revoked in
- 17 accordance with the law by the President, the Commission,
- 18 or other authorized official, a court of competent jurisdic-
- 19 tion, or by operation of law.
- 20 (b) Continuity of Proceedings.—
- 21 (1) In general.—The provisions of this Act
- shall not affect any proceedings, including notices of
- proposed rulemaking, or any application for any li-
- 24 cense, permit, certificate, or financial assistance
- 25 pending on the effective date of this Act before any

agency, commission, or component 1 department, 2 thereof, functions of which are transferred by this 3 Act; but such proceedings and applications, to the extent that they relate to functions so transferred, shall be continued. Orders shall be issued in such 5 6 proceedings, appeals shall be taken therefrom, and 7 payments shall be made pursuant to such orders, as 8 if this Act had not been enacted; and orders issued 9 in any such proceedings shall continue in effect until 10 modified, terminated, superseded, or revoked by the 11 Commission, by a court of competent jurisdiction, or 12 by operation of law. Nothing in this subsection shall 13 be deemed to prohibit the discontinuance or modi-14 fication of any such proceeding under the same 15 terms and conditions and to the same extent that 16 such proceeding could have been discontinued or 17 modified if this Act had not been enacted.

- (2) REGULATIONS CONCERNING TRANSFERS.—
 The Commission is authorized to promulgate regulations providing for the orderly transfer of proceedings continued under paragraph (1) to the Commission.
- 23 (c) PENDING LITIGATION.—Except as provided in 24 subsection (e)—

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- 1 (1) the provisions of this Act shall not affect 2 suits commenced prior to the effective date of this 3 Act, and
- 4 (2) in all such suits, proceedings shall be had, 5 appeals taken, and judgments rendered in the same 6 manner and effect as if this Act had not been en-7 acted.
- 8 (d) Nonabatement.—No suit, action, or other proceeding commenced by or against any officer in the official 10 capacity of such individual as an officer of any department or agency, functions of which are transferred by this Act, 11 12 shall abate by reason of the enactment of this Act. No cause of action by or against any department or agency, functions of which are transferred by this Act, or by or 14 15 against any officer thereof in the official capacity of such officer shall abate by reason of the enactment of this Act. 16 17 (e) Substitution of Parties.—If, before the date

on which this Act takes effect, any department or agency, or officer thereof in the official capacity of such officer, is a party to a suit, and under this Act any function of such department, agency, or officer is transferred to the Commission or any other official of the Commission, then such suit shall be continued with the Commission or other appropriate official of the Commission substituted or

added as a party.

- 1 (f) Judicial Review as Required by Existing
- 2 Law.—Orders and actions of the Commission in the exer-
- 3 cise of functions transferred under this Act shall be sub-
- 4 ject to judicial review to the same extent and in the same
- 5 manner as if such orders and actions had been by the
- 6 agency or office, or part thereof, exercising such functions
- 7 immediately preceding their transfer. Any statutory re-
- 8 quirements relating to notice, hearings, action upon the
- 9 record, or administrative review that apply to any function
- 10 transferred by this Act shall apply to the exercise of such
- 11 function by the Commission.
- 12 SEC. 506. SEPARABILITY.
- 13 If any provision of this Act or the application thereof
- 14 to any person or circumstance is held invalid, neither the
- 15 remainder of this Act nor the application of such provision
- 16 to other persons or circumstances shall be affected there-
- 17 by.
- 18 SEC. 507. REFERENCE.
- With respect to any function transferred by this Act
- 20 and exercised on or after the effective date of this Act,
- 21 reference in any other Federal law to any department,
- 22 commission, or agency or any officer or office the func-
- 23 tions of which are so transferred shall be deemed to refer
- 24 to the Commission, other official, or component of the
- 25 Commission to which this Act transfers such functions.

1	SEC. 508. AMENDMENTS.
2	(a) Executive Schedule Salaries.—
3	(1) Chairman.—Section 5314 of title 5, United
4	States Code, is amended—
5	(A) by striking "Chairman, Securities and
6	Exchange Commission." and inserting "Chair-
7	man, Markets and Trading Commission."; and
8	(B) by striking "Chairman, Commodity
9	Futures Trading Commission.".
10	(2) Members.—Section 5315 of title 5, United
11	States Code, is amended—
12	(A) by striking "Members, Securities and
13	Exchange Commission" and inserting "Mem-
14	bers, Markets and Trading Commission"; and
15	(B) by striking "Members, Commodity Fu-
16	tures Trading Commission.".
17	(b) Conforming Amendments.—
18	(1) Securities exchange act.—Sections 4
19	and 35 of the Securities Exchange Act of 1934 are
20	repealed.
21	(2) Commodity exchange act.—Section 2(a)
22	of the Commodity Exchange Act is amended by
23	striking paragraphs (2), (3), and (4).
24	SEC. 509. TRANSITION.
25	With the consent of the appropriate department or
26	agency head concerned, the Commission is authorized to

1	utilize the services of such officers, employees, and other
2	personnel of the departments and agencies from which
3	functions or offices have been transferred to the Commis-
4	sion, and funds appropriated to such functions or offices
5	for such period of time as may reasonably be needed to
6	facilitate the orderly implementation of this Act.
7	TITLE VI—REGULATION OF OTC
8	DERIVATIVES
9	SEC. 601. REGULATION OF OVER-THE-COUNTER DERIVA-
10	TIVES.
11	(a) In General.—The Commission shall prescribe
12	such rules and regulations governing over-the-counter de-
13	rivatives dealers and over-the-counter derivatives trans-
14	actions as may be necessary and appropriate in the public
15	interest and for the protection of investors to ensure the
16	safety and soundness of financial markets and the Na-
17	tion's economy as a whole, including rules and regulations
18	with respect to—
19	(1) the eligibility of persons to trade over-the-
20	counter derivatives;
21	(2) registration requirements for over-the-
22	counter derivatives dealers, institutions employing
23	over-the-counter derivatives dealers, and facilities on
24	which over-the-counter derivatives transactions are
25	executed, which shall be similar to the registration

- requirements prescribed under the Securities Exchange Act of 1934 for securities dealers, for institutions employing securities dealers, and for securities exchanges;
- (3) adequate capital requirements for over-thecounter derivatives dealers, that are similar to the net capital requirements applicable to securities dealers under section 15(c)(3) of the Securities Exchange Act of 1934;
 - (4) adequate collateral or margin for over-thecounter derivatives transactions, which rules and regulations shall be prescribed in consultation with the Board of Governors of the Federal Reserve System;
 - (5) registration and approval of facilities for the execution of over-the-counter derivatives transactions;
 - (6) sales practices, including sales licensing and training;
- 20 (7) self-regulation;

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- 21 (8) internal risk control;
- 22 (9) disciplinary procedures;
- 23 (10) violations and enforcement; and
- (11) standardized reporting and recordkeeping
 requirements.

(b) Reporting Requirements.—

- (1) In General.—An over-the-counter derivatives dealer shall submit to the Commission, in such form and manner as the Commission may prescribe—
 - (A) a daily report on price, volume of transactions, open interest, implied volatility of options contracts, and the positions of large traders in the over-the-counter derivatives market; and
 - (B) a quarterly report on the over-thecounter derivatives in the dealer's own account, and for each type of over-the-counter derivative, the currency, maturity, and the underlying basis for pricing.
- (2) Data elements.—The Commission shall prescribe how each feature of an over-the-counter derivatives transaction is to be reported to the Commission pursuant to paragraph (1).
- (3) Retroactive applicability.—On registration of an over-the-counter derivatives dealer under this section, the dealer shall file with the Commission a report of the type described in paragraph (1)(B) covering the calendar quarter most recently ending before the registration date.

1	(c) Definitions.—In this section:
2	(1) Over-the-counter derivatives deal-
3	ER.—The term "over-the-counter derivatives dealer"
4	means—
5	(A) any person engaged in the business of
6	buying, selling, trading, and clearing over-the-
7	counter derivatives for the person's own ac-
8	count, as an intermediary for others, through
9	an intermediary, or otherwise; and
10	(B) any counter party to the transaction
11	whose exposure to over-the-counter derivatives
12	exceeds such threshold as the Commission shall
13	prescribe by regulation.
14	(2) Over-the-counter derivative.—The
15	term "over-the-counter derivative" means—
16	(A)(i) any agreement, contract, or trans-
17	action that is not subject to regulation—
18	(I) under the Securities Exchange Act
19	of 1934 as a security (as defined in section
20	3(a)(10) of the such Act) or a security fu-
21	ture product (as defined in section
22	3(a)(56) of such Act); or
23	(II) as a financial instrument traded
24	on a board of trade which, before Decem-

1	ber 21, 2000, was designated by the Com-
2	mission as a contract market; or
3	(ii) any condition incorporated by reference
4	in any such agreement, contract, or transaction;
5	and
6	(B) the value of which agreement, con-
7	tract, transaction, or condition depends on—
8	(i) an interest rate, exchange rate,
9	currency, security, security index, credit
10	risk or measure, debt or equity instrument,
11	index or measure of inflation or other mac-
12	roeconomic index;
13	(ii) any other rate, differential, index
14	or measure of economic or commercial
15	risk, return, or value;
16	(iii) any economic or commercial index
17	based on prices, rates, value or levels that
18	are beyond the control of any party to the
19	relevant contract, agreement or trans-
20	action; or
21	(iv) an occurrence, extent of an occur-
22	rence, or contingency that is beyond the
23	control of the parties to the relevant con-
24	tract, agreement, or transaction.
25	(d) Criminal Provisions.—

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- (1) It shall be a felony punishable by a fine of not more than \$1,000,000 (or \$500,000, in the case of a person who is an individual), imprisonment for not more than 5 years, or both, together with the costs of prosecution, for:
 - (A) Any person registered or required to be registered under this section, or any employee or agent thereof, to embezzle, steal, purloin, or with criminal intent convert to the person's use or to the use of another, any money, securities, or property having a value in excess of \$100, which was received by the person or any employee or agent thereof to margin, guarantee, or secure the trades or contracts of any customer or accruing to the customer as a result of the trades or contracts or which otherwise was received from any customer, client, or pool participant in connection with the business of the person. In this subparagraph, the term "value" means face, par, or market value, or cost price, either wholesale or retail, whichever is greater.
 - (B) Any person to manipulate or attempt to manipulate the price of any over-the-counter derivative in interstate commerce, or for future

delivery on or subject to the rules of any entity registered under this section, or to corner or attempt to corner any such derivative or knowingly to deliver or cause to be delivered for transmission through the mails or interstate commerce by telegraph, telephone, wireless, or other means of communication false or misleading or knowingly inaccurate reports concerning market information or conditions that affect or tend to affect the price of any derivative in interstate commerce.

- (C) Any person knowingly to make, or cause to be made, any statement in any application, report, or document required to be filed under this section or any rule or regulation under this section or any undertaking contained in a registration statement required under this section, which statement was false or misleading with respect to any material fact, or knowingly to omit any material fact required to be stated in the statement or necessary to make the statements in the statement not misleading.
- (D) Any person willfully to falsify, conceal, or cover up by any trick, scheme, or artifice a material fact, make any false, fictitious, or

fraudulent statements or representations, or make or use any false writing or document knowing the same to contain any false, fictitious, or fraudulent statement or entry to an entity registered under this section acting in furtherance of its official duties under this section.

- (E) Any person willfully to violate any other provision of this section, or any rule or regulation under this section, the violation of which is made unlawful or the observance of which is required under this section, but a person shall not be subject to imprisonment under this subparagraph for the violation of any rule or regulation if the person proves that the person had no knowledge of the rule or regulation.
- (2) Any person convicted of a felony under this subsection shall be suspended from registration under this section and shall be denied registration or reregistration for 5 years or such longer period as the Commission may determine, and barred from using, or participating in any manner in, any market regulated by the Commission for 5 years or such longer period as the Commission shall determine, on such terms and conditions as the Commission may

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prescribe, unless the Commission determines that the imposition of the suspension, denial of registration or reregistration, or market bar is not required to protect the public interest. The Commission may upon petition later review the disqualification and market bar and for good cause shown reduce the period of the disqualification.

(3) It shall be a felony punishable by a fine of not more than \$500,000, imprisonment for not more than 5 years, or both, together with the costs of prosecution, for any Commissioner of the Commission or any employee or agent of the Commission, to participate, directly or indirectly, in any over-thecounter derivatives transaction, or any transaction for the delivery of any over-the-counter derivative under a standardized contract commonly known to the trade as a margin account, margin contract, leverage account, or leverage contract, or under any contract, account, arrangement, scheme, or device that the Commission determines serves the same function or functions as such a standardized contract, or is marketed or managed in substantially the same manner as such a standardized contract, or for any such person to participate, directly or indirectly, in any investment transaction in an over-

the-counter derivative if nonpublic information is used in the investment transaction, if the investment transaction is prohibited by rule or regulation of the Commission, or if the investment transaction is effected by means of any instrument regulated by the Commission. The foregoing prohibitions shall not apply to any transaction or class of transactions that the Commission, by rule or regulation, has determined would not be contrary to the public interest or otherwise inconsistent with the purposes of this paragraph.

- (4) It shall be a felony punishable by a fine of not more than \$500,000, imprisonment for not more than 5 years, or both, together with the costs of prosecution for:
 - (A) Any Commissioner of the Commission or any employee or agent of the Commission who, by virtue of his employment or position, acquires information which may affect or tend to affect the price of any over-the-counter derivatives transaction and which information has not been made public to impart such information with intent to assist another person, directly or indirectly, to participate in any over-the-counter derivatives transaction or in any

transaction for the delivery of any over-the-counter derivative under a standardized contract commonly known to the trade as a margin account, margin contract, leverage account, or leverage contract, or under any contract, account, arrangement, scheme, or device that the Commission determines serves the same function or functions as such a standardized contract, or is marketed or managed in substantially the same manner as such a standardized contract.

(B) Any person to acquire such information from any Commissioner of the Commission or any employee or agent of the Commission and to use such information in any over-the-counter derivatives transaction or in any transaction for the delivery of any over-the-counter derivative under a standardized contract commonly known to the trade as a margin account, margin contract, leverage account, or leverage contract, or under any contract, account, arrangement, scheme, or device that the Commission determines serves the same function or functions as such a standardized contract, or is

1 marketed or managed in substantially the same 2 manner as such a standardized contract.

(5)(A) It shall be a felony for any person—

- (i) who is an employee, member of the governing board, or member of any entity registered under this section, in violation of a regulation issued by the Commission, willfully and knowingly to trade for the person's own account, or for or on behalf of any other account, in over-the-counter derivatives transactions on the basis of, or willfully and knowingly to disclose for any purpose inconsistent with the performance of such person's official duties as an employee or member, any material nonpublic information obtained through special access related to the performance of such duties; or
- (ii) willfully and knowingly to trade for the person's own account, or for or on behalf of any other account, in over-the-counter derivatives transactions on the basis of any material non-public information that the person knows was obtained in violation of clause (i) from an employee, member of the governing board, or member of any committee of an entity registered under this section.

1 (B) The felony shall be punishable by a fine of 2 not more than \$500,000, plus the amount of any 3 profits realized from the trading or disclosure made 4 in violation of this paragraph, or imprisonment for 5 not more than 5 years, or both, together with the 6 costs of prosecution.

(e) Private Rights of Action.—

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- (1)(A) Any person (other than an entity registered under this section) who violates this section or a regulation prescribed under this section or who willfully aids, abets, counsels, induces, or procures the commission of a violation of this section or of such a regulation shall be liable for actual damages caused by the violation to any other person—
 - (i) who received trading advice from such person for a fee;
 - (ii) who purchased or sold an over-thecounter derivative if the violation constitutes a manipulation of the price of any such derivative or of a rate, currency, index, measure, value, or level on which such a derivative is based;
 - (iii) who made through the person any contract of sale of any over-the-counter derivative for future delivery (or option on such a contract or derivative), or who deposited with or paid to

1	the person money, securities, or property (or in-
2	curred debt in lieu thereof) in connection with
3	any order to make such a contract; or
4	(iv) who purchased or sold a contract re-
5	ferred to in clause (iii) if the violation con-
6	stitutes a manipulation of the price of any such
7	contract or the price of any derivative under-
8	lying the contract.
9	(B) Except as provided in paragraph (2), the
10	rights of action authorized by this paragraph shall
11	be the exclusive remedies under this section available
12	to any person who sustains loss as a result of any
13	alleged violation of this section. This paragraph shall
14	not be construed to limit or abridge the rights of the
15	parties to agree in advance of a dispute on any
16	forum for resolving claims under this subsection, in-
17	cluding arbitration.
18	(C) In an action arising from a violation in the
19	execution of an order on the floor of an entity reg-
20	istered under this section, the person referred to in
21	subparagraph (A) shall be liable for—
22	(i) actual damages proximately caused by
23	the violation; and
24	(ii) if the violation is willful and inten-

tional, punitive or exemplary damages equal to

no more than twice the amount of the actual damages.

(2)(A)(i) A entity registered under this section that fails to enforce any bylaw, rule, regulation, or resolution that the entity is required under this section to enforce, or that in enforcing any such bylaw, rule, regulation, or resolution violates this section or any Commission rule, regulation, or order issued under this section, shall be liable for actual damages sustained by a person who engaged in any transaction on or subject to the rules of the entity to the extent of the person's actual losses that resulted from the transaction and were caused by the failure to enforce or by enforcement of the bylaws, rules, regulations, or resolutions.

(B) An individual who, in the capacity as an officer, director, governor, committee member, or employee of an entity registered under this section willfully aids, abets, counsels, induces, or procures any failure by any such entity to enforce (or any violation of this section in enforcing) any bylaw, rule, regulation, or resolution referred to in subparagraph (A) of this paragraph, shall be liable for actual damages sustained by a person who engaged in any transaction specified in paragraph (1) of this sub-

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- section on, or subject to the rules of, the entity, to the extent of the person's actual losses that resulted from the transaction and were caused by the failure or violation.
 - (C) A person seeking to enforce liability under this subsection must establish that the entity, officer, director, governor, committee member, or employee acted in bad faith in failing to take action or in taking the action as was taken, and that the failure or action caused the loss.
 - (D) The rights of action authorized by this paragraph shall be the exclusive remedy under this section available to any person who sustains a loss as a result of—
 - (i) the alleged failure by an entity registered under this section or by any officer, director, governor, committee member, or employee to enforce any bylaw, rule, regulation, or resolution referred to in subparagraph (A) of this paragraph, or
 - (ii) the taking of action in enforcing any bylaw, rule, regulation, or resolution referred to in this paragraph that is alleged to have violated this section, or any Commission rule, regulation, or order issued under this section.

1 (3) The United States district courts shall have 2 exclusive jurisdiction of actions brought under this 3 subsection. Any such action shall be brought not later than 2 years after the date the cause of action 5 arises. Any action brought under paragraph (1) may 6 be brought in any judicial district in which the de-7 fendant is found, resides, or transacts business, or 8 in the judicial district in which any act or trans-9 action constituting the violation occurs. Process in 10 such action may be served in any judicial district of 11 which the defendant is an inhabitant or wherever the 12 defendant may be found. 13 (f) Superiority to Commodity Exchange Act AND THE COMMODITY FUTURES MODERNIZATION ACT OF 14 15 2000.—In the event of any conflict between any provision of, or regulation prescribed under, this section and any 16 provision of, or regulation prescribed under, the Com-17 18 modity Exchange Act or the Commodity Futures Mod-19 ernization Act of 2000, the provison of, or regulation pre-20 scribed under, this section shall control. 21 (g) Conforming Amendments.—The Commodity 22 Exchange Act is amended— 23 (1) in section 1a (7 U.S.C. 1a)— 24 (A) by striking paragraph (13); and

1	(B) in paragraph (14), by striking "an ex-
2	cluded commodity or"; and
3	(2) in section 2 (7 U.S.C. 2)—
4	(A) in subsection (c)(1)—
5	(i) by adding "or" at the end of sub-
6	paragraph (E); and
7	(ii) by striking subparagraph (F) and
8	redesignating subparagraph (G) as sub-
9	paragraph (F); and
10	(B) in subsection (i)(1)(A), by striking
11	"2(d),".
12	TITLE VII—EFFECTIVE DATE
13	SEC. 701. EFFECTIVE DATE.
1314	(a) In General.—The provisions of this Act shall
14 15	(a) In General.—The provisions of this Act shall
14 15	(a) In General.—The provisions of this Act shall take effect 180 days after the first Commissioner takes
14 15 16 17	(a) In General.—The provisions of this Act shall take effect 180 days after the first Commissioner takes office, or on any later date on or before October 1, 2003,
14 15 16 17	(a) IN GENERAL.—The provisions of this Act shall take effect 180 days after the first Commissioner takes office, or on any later date on or before October 1, 2003, as the President may prescribe and publish in the Federal
14 15 16 17 18	(a) In General.—The provisions of this Act shall take effect 180 days after the first Commissioner takes office, or on any later date on or before October 1, 2003, as the President may prescribe and publish in the Federal Register, except that at any time on or after the date of
14 15 16 17 18	(a) IN GENERAL.—The provisions of this Act shall take effect 180 days after the first Commissioner takes office, or on any later date on or before October 1, 2003, as the President may prescribe and publish in the Federal Register, except that at any time on or after the date of enactment of this Act—
14 15 16 17 18 19 20	(a) IN GENERAL.—The provisions of this Act shall take effect 180 days after the first Commissioner takes office, or on any later date on or before October 1, 2003, as the President may prescribe and publish in the Federal Register, except that at any time on or after the date of enactment of this Act— (1) any of the officers provided for in title II
14 15 16 17 18 19 20 21	(a) IN GENERAL.—The provisions of this Act shall take effect 180 days after the first Commissioner takes office, or on any later date on or before October 1, 2003, as the President may prescribe and publish in the Federal Register, except that at any time on or after the date of enactment of this Act— (1) any of the officers provided for in title II of this Act may be nominated and appointed, as pro-

- 1 (b) Transition Expenses.—Funds available to any
- 2 department or agency (or any official department or agen-
- 3 cy or any official or component thereof), the functions or
- 4 offices of which are transferred to the Commission by this
- 5 Act, may, with the approval of the Director of the Office
- 6 of Management and Budget, be used to pay the compensa-
- 7 tion and expenses of any officer appointed pursuant to this
- 8 title and other transitional and planning expenses associ-
- 9 ated with the establishment of the Commission or transfer
- 10 of functions or offices thereto until such time as funds
- 11 for such purposes are otherwise available.

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