107TH CONGRESS 1ST SESSION

H. R. 380

To amend the Federal Election Campaign Act of 1971 to reform the financing of campaigns for elections for Federal office, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 31, 2001

Mr. Shays (for himself, Mr. Meehan, Mr. Wamp, Mr. Levin, Mr. Castle, Mr. Dingell, Mr. Horn, Mrs. Maloney of New York, Mr. Gilman, Mr. Farr of California, Mrs. Roukema, Mr. Bonior, Mr. Gallegly, Mr. Gephardt, Mr. Houghton, Mr. Allen, Mr. Greenwood, Mr. HOYER, Mr. GILCHREST, Mr. STENHOLM, Mrs. MORELLA, Ms. Delauro, Mr. Latourette, Mr. Lewis of Georgia, Mr. Boehlert, Mr. Frank, Mr. Bass, Mr. George Miller of California, Mr. GILLMOR, Ms. RIVERS, Mrs. JOHNSON of Connecticut, Mrs. Capps, Mr. LEACH, Mr. DOOLEY of California, Mr. RAMSTAD, Mr. CARDIN, Mr. LoBiondo, Mr. Turner, Mr. Ganske, Mr. Barrett of Wisconsin, Mrs. Kelly, Mr. Tierney, Mr. Foley, Mr. Price of North Carolina, Mr. Walsh, Mr. Kind, Mr. Frelinghuysen, Mr. Nadler, Mr. Ose, Mr. SHERMAN, Mr. KIRK, Mr. STARK, Mr. SIMMONS, Mr. BRADY of Pennsylvania, Mr. Baldacci, Mr. Moran of Virginia, Mr. Smith of Washington, Mr. Luther, Mr. Maloney of Connecticut, Mr. Waxman, Mr. Pom-EROY, Mr. CLEMENT, Mr. LANTOS, Mr. PALLONE, Mr. HINCHEY, Mr. BLUMENAUER, Mr. WEXLER, Mr. McGovern, Mr. Markey, Mr. Roth-MAN, Mr. PASCRELL, Mr. KANJORSKI, Mr. ACKERMAN, Mr. DAVIS of Florida, Mr. Holt, Mr. Green of Texas, Mr. Kleczka, Ms. Kil-PATRICK, Ms. ROYBAL-ALLARD, Mrs. TAUSCHER, Mr. SPRATT, Mr. Hoeffel, Mr. Moore, Mr. Borski, Ms. Baldwin, Mr. Udall of New Mexico, Ms. Carson of Indiana, Ms. McCarthy of Missouri, Mrs. McCarthy of New York, Mr. Snyder, Mr. Baird, Mr. Gonzalez, Mr. Inslee, Mr. Strickland, Mr. Crowley, Ms. Eshoo, Mr. Defazio, Ms. Woolsey, Ms. Slaughter, Mr. Weiner, Mr. Abercrombie, Mr. ENGEL, Mr. THOMPSON of California, Mr. FILNER, Mr. LARSON of Connecticut, Mr. Udall of Colorado, Mr. Sanders, Ms. Berkley, Ms. Schakowsky, Mr. Capuano, Mr. Coyne, Mr. Becerra, Mr. Blagojevich, Mr. Evans, Mr. Underwood, Mr. Delahunt, Mr. La-FALCE, Mr. Wu, Mr. Kucinich, Mr. Gordon, Mr. Schiff, Ms. Har-MAN, Mr. RANGEL, Mrs. DAVIS of California, Mr. VISCLOSKY, Mr. LARSEN of Washington, Mr. RODRIGUEZ, Ms. HOOLEY of Oregon, Mr. REYES, Mr. McNulty, Mr. Clay, Mr. Ross, Mr. Brown of Ohio, Mr.

McDermott, Mr. Carson of Oklahoma, Mr. Pastor, Mr. Kennedy of Rhode Island, Mr. Holden, Mr. Berry, Ms. McCollum, Mr. Langevin, Mrs. Clayton, Mr. Sawyer, Ms. Pelosi, Mr. Israel, Mr. Saxton, Ms. Lofgren, and Ms. DeGette) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committees on Education and the Workforce, Government Reform, the Judiciary, Ways and Means, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Federal Election Campaign Act of 1971 to reform the financing of campaigns for elections for Federal office, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Bipartisan Campaign Finance Reform Act of 2001".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—REDUCTION OF SPECIAL INTEREST INFLUENCE

- Sec. 101. Soft money of political parties.
- Sec. 102. Increased contribution limits for State committees of political parties and aggregate contribution limit for individuals.
- Sec. 103. Reporting requirements.

TITLE II—INDEPENDENT AND COORDINATED EXPENDITURES

- Sec. 201. Definitions.
- Sec. 202. Express advocacy determined without regard to background music.
- Sec. 203. Civil penalty.
- Sec. 204. Reporting requirements for certain independent expenditures.
- Sec. 205. Independent versus coordinated expenditures by party.
- Sec. 206. Coordination with candidates.

TITLE III—DISCLOSURE

- Sec. 301. Prohibition of deposit of contributions with incomplete contributor information.
- Sec. 302. Audits.
- Sec. 303. Reporting requirements for contributions of \$50 or more.
- Sec. 304. Use of candidates' names.
- Sec. 305. Prohibition of false representation to solicit contributions.
- Sec. 306. Soft money of persons other than political parties.
- Sec. 307. Campaign advertising.

TITLE IV—PERSONAL WEALTH OPTION

- Sec. 401. Voluntary personal funds expenditure limit.
- Sec. 402. Political party committee coordinated expenditures.

TITLE V—MISCELLANEOUS

- Sec. 501. Codification of Beck decision.
- Sec. 502. Use of contributed amounts for certain purposes.
- Sec. 503. Limit on congressional use of the franking privilege.
- Sec. 504. Prohibition of fundraising on Federal property.
- Sec. 505. Penalties for violations.
- Sec. 506. Strengthening foreign money ban.
- Sec. 507. Prohibition of contributions by minors.
- Sec. 508. Expedited procedures.
- Sec. 509. Initiation of enforcement proceeding.
- Sec. 510. Protecting equal participation of eligible voters in campaigns and elections.
- Sec. 511. Penalty for violation of prohibition against foreign contributions.
- Sec. 512. Expedited court review of certain alleged violations of Federal Election Campaign Act of 1971.
- Sec. 513. Conspiracy to violate presidential campaign spending limits.
- Sec. 514. Deposit of certain contributions and donations in treasury account.
- Sec. 515. Establishment of a clearinghouse of information on political activities within the Federal Election Commission.
- Sec. 516. Enforcement of spending limit on presidential and vice presidential candidates who receive public financing.
- Sec. 517. Clarification of right of nationals of the United States to make political contributions.

TITLE VI—INDEPENDENT COMMISSION ON CAMPAIGN FINANCE REFORM

- Sec. 601. Establishment and purpose of commission.
- Sec. 602. Membership of commission.
- Sec. 603. Powers of commission.
- Sec. 604. Administrative provisions.
- Sec. 605. Report and recommended legislation.
- Sec. 606. Expedited congressional consideration of legislation.
- Sec. 607. Termination.
- Sec. 608. Authorization of appropriations.

TITLE VII—PROHIBITING USE OF WHITE HOUSE MEALS AND ACCOMMODATIONS FOR POLITICAL FUNDRAISING

Sec. 701. Prohibiting use of White House meals and accommodations for political fundraising.

TITLE VIII—SENSE OF THE CONGRESS REGARDING FUNDRAISING ON FEDERAL GOVERNMENT PROPERTY

Sec. 801. Sense of the Congress regarding applicability of controlling legal authority to fundraising on Federal government property.

TITLE IX—PROHIBITING SOLICITATION TO OBTAIN ACCESS TO CERTAIN FEDERAL GOVERNMENT PROPERTY

Sec. 901. Prohibition against acceptance or solicitation to obtain access to certain Federal government property.

TITLE X—REIMBURSEMENT FOR USE OF GOVERNMENT PROPERTY FOR CAMPAIGN ACTIVITY

- Sec. 1001. Requiring national parties to reimburse at cost for use of Air Force One for political fundraising.
- Sec. 1002. Reimbursement for use of government equipment for campaign-related travel.

TITLE XI—PROHIBITING USE OF WALKING AROUND MONEY

Sec. 1101. Prohibiting campaigns from providing currency to individuals for purposes of encouraging turnout on date of election.

TITLE XII—ENHANCING ENFORCEMENT OF CAMPAIGN LAW

Sec. 1201. Enhancing enforcement of campaign finance law.

TITLE XIII—BAN ON COORDINATED SOFT MONEY ACTIVITIES BY PRESIDENTIAL CANDIDATES

Sec. 1301. Ban on coordination of soft money for issue advocacy by presidential candidates receiving public financing.

TITLE XIV—POSTING NAMES OF CERTAIN AIR FORCE ONE PASSENGERS ON INTERNET

Sec. 1401. Requirement that names of passengers on Air Force One and Air Force Two be made available through the Internet.

TITLE XV—EXPULSION PROCEEDINGS FOR HOUSE MEMBERS RECEIVING FOREIGN CONTRIBUTIONS

Sec. 1501. Permitting consideration of privileged motion to expel House member accepting illegal foreign contribution.

TITLE XVI—SEVERABILITY; CONSTITUTIONALITY; EFFECTIVE DATE; REGULATIONS

Sec. 1601. Severability.

Sec. 1602. Review of constitutional issues.

Sec. 1603. Effective date.

Sec. 1604. Regulations.

1 TITLE I—REDUCTION OF 2 SPECIAL INTEREST INFLUENCE

2	CEC	101	COET	MONEY	OF DO	TTTCAT	PARTIES.
	SEC.	101.	SOFT	MONEY	OF PO	LITICAL	PARTIES.

- Title III of the Federal Election Campaign Act of 5 1971 (2 U.S.C. 431 et seq.) is amended by adding at the 6 end the following new section:
- 7 "SOFT MONEY OF POLITICAL PARTIES
- 8 "Sec. 323. (a) National Committees.—
- 9 "(1) IN GENERAL.—A national committee of a 10 political party (including a national congressional 11 campaign committee of a political party) and any of-12 ficers or agents of such party committees, shall not 13 solicit, receive, or direct to another person a con-14 tribution, donation, or transfer of funds, or spend 15 any funds, that are not subject to the limitations, 16 prohibitions, and reporting requirements of this Act.
 - "(2) APPLICABILITY.—This subsection shall apply to an entity that is directly or indirectly established, financed, maintained, or controlled by a national committee of a political party (including a national congressional campaign committee of a political party), or an entity acting on behalf of a national committee, and an officer or agent acting on behalf of any such committee or entity.

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1	"(b) STATE, DISTRICT, AND LOCAL COMMITTEES
2	AND CANDIDATES.—
3	"(1) Restrictions on federal election ac-
4	TIVITY.—
5	"(A) IN GENERAL.—An amount that is ex-
6	pended or disbursed for Federal election activ-
7	ity by a State, district, or local committee of a
8	political party (including an entity that is di-
9	rectly or indirectly established, financed, main-
10	tained, or controlled by a State, district, or
11	local committee of a political party and an offi-
12	cer or agent acting on behalf of such committee
13	or entity), or by an entity directly or indirectly
14	established, financed, maintained, or controlled
15	by or acting on behalf of one or more can-
16	didates for election for State or local office or
17	one or more individuals holding State or local
18	office, shall be made from funds subject to the
19	limitations, prohibitions, and reporting require-
20	ments of this Act.
21	"(B) NO EFFECT ON CERTAIN ACTIVITIES
22	PERMITTED UNDER STATE LAW.—Nothing in
23	this subsection may be construed to prevent the
24	principal campaign committee of a candidate

for election to a non-Federal office from raising

1 or spending funds to the extent permitted under 2 applicable State law for any activity described 3 in paragraph (2)(A)(i) or paragraph (2)(A)(ii), 4 or for any public communication described in paragraph (2)(A)(iii) which is made solely to 5 6 promote the candidate's campaign for election to such non-Federal office. 7 "(2) Federal election activity.— 8 "(A) IN GENERAL.—The term 'Federal 9 election activity' means— 10 11 "(i) voter registration activity during 12 the period that begins on the date that is 13 120 days before the date a regularly sched-14 uled Federal election is held and ends on 15 the date of the election; "(ii) voter identification, get-out-the-16 17 vote activity, or generic campaign activity 18 conducted in connection with an election in 19 which a candidate for Federal office ap-20 pears on the ballot (regardless of whether 21 a candidate for State or local office also 22 appears on the ballot); 23 "(iii) a public communication that re-24 fers to a clearly identified candidate for 25 Federal office (regardless of whether a

1	candidate for State or local office is also
2	mentioned or identified) and that pro-
3	motes, supports, attacks, or opposes a can-
4	didate for that office (regardless of wheth-
5	er the communication expressly advocates
6	a vote for or against a candidate); and
7	"(iv) services provided in any month
8	by an employee of a State, district, or local
9	committee of a political party who spends
10	more than 25 percent of that individual's
11	compensated time during that month or
12	activities in connection with a Federal elec-
13	tion.
14	"(B) EXCLUDED ACTIVITY.—The term
15	'Federal election activity' does not include an
16	amount expended or disbursed by a State, dis-
17	trict, or local committee of a political party or
18	by an entity described in paragraph (1)(A)
19	for—
20	"(i) a public communication which re-
21	fers solely to a clearly identified candidate
22	for State or local office, so long as the
23	communication is not a Federal election
24	activity described in subparagraph (A)(i)
25	or (ii);

1	"(ii) a contribution to a candidate for
2	State or local office, provided the contribu-
3	tion is not designated or used to pay for a
4	Federal election activity described in sub-
5	paragraph (A);
6	"(iii) the costs of a State, district, or
7	local political convention;
8	"(iv) the costs of grassroots campaign
9	materials, including buttons, bumper stick-
10	ers, and yard signs, that name or depict
11	only a candidate for State or local office;
12	and
13	"(v) the cost of constructing or pur-
14	chasing an office facility or equipment for
15	a State, district or local committee, if per-
16	mitted by State law.
17	"(C) Public communication defined.—
18	"(i) In general.—In this paragraph,
19	the term 'public communication' means
20	any broadcast, cable, or satellite commu-
21	nication, or any communication made to
22	the general public through a newspaper,
23	magazine, outdoor advertising facility,
24	mass mailing, or telephone bank, or any

1 other form of general public political ad-2 vertising. 3 "(ii) Mass mailing.—In clause (i), 4 the term 'mass mailing' means a mailing of more than 500 pieces of mail matter of 6 an identical or substantially similar nature 7 within any 30-day period. 8 "(iii) Telephone bank defined.— 9 In clause (i), the term 'telephone bank' 10 means more than 500 telephone calls with-11 in any 30-day period of an identical or 12 substantially similar nature. 13 "(c) Fundraising Costs.—An amount spent by a person described in subsection (a) or (b)(1)(A) to raise 14 15 funds that are used, in whole or in part, to pay the costs of Federal election activity shall be made from funds sub-16 ject to the limitations, prohibitions, and reporting requirements of this Act, except that this subsection shall not 19 apply to activities described in subsection (b)(1)(B). 20 "(d) TAX-EXEMPT ORGANIZATIONS.—A national, 21 State, district, or local committee of a political party (including a national congressional campaign committee of 22 23 a political party), an entity that is directly or indirectly established, financed, maintained, or controlled by any

such national, State, district, or local committee or its

agent, and an officer or agent acting on behalf of any such party committee or entity, shall not solicit any funds for, 3 or make or direct any donations to, an organization that 4 is described in section 501(c) of the Internal Revenue Code of 1986 and exempt from taxation under section 501(a) of such Code (or has submitted an application to the Commissioner of the Internal Revenue Service for de-8 termination of tax-exemption under such section) or an organization described in section 527 of such Code (other 10 than a political committee). 11 "(e) Candidates.— 12 "(1) In General.—A candidate, individual 13 holding Federal office, agent of a candidate or indi-14 vidual holding Federal office, or an entity directly or 15 indirectly established, financed, maintained or con-16 trolled by or acting on behalf of one or more can-17 didates or individuals holding Federal office, shall 18 not-19 20

"(A) solicit, receive, direct, transfer, or spend funds in connection with an election for Federal office, including funds for any Federal election activity, unless the funds are subject to the limitations, prohibitions, and reporting requirements of this Act; or

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1	"(B) solicit, receive, direct, transfer, or
2	spend funds in connection with any election
3	other than an election for Federal office or dis-
4	burse funds in connection with such an election
5	unless the funds—
6	"(i) are not in excess of the amounts
7	permitted with respect to contributions to
8	candidates and political committees under
9	paragraphs (1) and (2) of section 315(a);
10	and
11	"(ii) are not from sources prohibited
12	by this Act from making contributions with
13	respect to an election for Federal office.
14	"(2) State law.—Paragraph (1) does not
15	apply to the solicitation, receipt, or spending of
16	funds by an individual who is a candidate for a
17	State or local office in connection with such election
18	for State or local office if the solicitation, receipt, or
19	spending of funds is permitted under State law for
20	any activity, other than a public communication de-
21	scribed in subsection (b)(2)(A)(iii) on behalf of an-
22	other candidate for election for Federal office.
23	"(3) Fundraising events.—Notwithstanding
24	paragraph (1), a candidate or individual holding

Federal office may attend, speak, or be a featured

1	guest at a fundraising event held for a State, dis-
2	trict, or local committee of a political party.".
3	SEC. 102. INCREASED CONTRIBUTION LIMITS FOR STATE
4	COMMITTEES OF POLITICAL PARTIES AND
5	AGGREGATE CONTRIBUTION LIMIT FOR INDI-
6	VIDUALS.
7	(a) Contribution Limit for State Committees
8	of Political Parties.—Section 315(a)(1) of the Fed-
9	eral Election Campaign Act of 1971 (2 U.S.C. 441a(a)(1))
10	is amended—
11	(1) in subparagraph (B), by striking "or" at
12	the end;
13	(2) in subparagraph (C)—
14	(A) by inserting "(other than a committee
15	described in subparagraph (D))" after "com-
16	mittee"; and
17	(B) by striking the period at the end and
18	inserting "; or"; and
19	(3) by adding at the end the following:
20	"(D) to a political committee established and
21	maintained by a State committee of a political party
22	in any calendar year that, in the aggregate, exceed
23	\$10,000".
24	(b) Aggregate Contribution Limit for Indi-
25	VIDUAL.—Section 315(a)(3) of the Federal Election Cam-

- 1 paign Act of 1971 (2 U.S.C. 441a(a)(3)) is amended by
- 2 striking "\$25,000" and inserting "\$30,000".

3 SEC. 103. REPORTING REQUIREMENTS.

- 4 (a) REPORTING REQUIREMENTS.—Section 304 of the
- 5 Federal Election Campaign Act of 1971 (2 U.S.C. 434)
- 6 (as amended by section 204) is amended by inserting after
- 7 subsection (d) the following:
- 8 "(e) Political Committees.—
- 9 "(1) National and Congressional Polit-
- 10 ICAL COMMITTEES.—The national committee of a
- political party, any national congressional campaign
- committee of a political party, and any subordinate
- committee of either, shall report all receipts and dis-
- bursements during the reporting period.
- 15 "(2) OTHER POLITICAL COMMITTEES TO WHICH
- 16 SECTION 323 APPLIES.—In addition to any other re-
- porting requirements applicable under this Act, a
- political committee (not described in paragraph (1))
- to which section 323(b)(1) applies shall report all re-
- 20 ceipts and disbursements made for activities de-
- scribed in paragraph (2)(A) of section 323(b).
- 22 "(3) ITEMIZATION.—If a political committee
- has receipts or disbursements to which this sub-
- section applies from any person aggregating in ex-
- cess of \$200 for any calendar year, the political

1	committee shall separately itemize its reporting for
2	such person in the same manner as required in para-
3	graphs $(3)(A)$, (5) , and (6) of subsection (b) .
4	"(4) Reporting Periods.—Reports required
5	to be filed under this subsection shall be filed for the
6	same time periods required for political committees
7	under subsection (a).".
8	(b) Building Fund Exception to the Defini-
9	TION OF CONTRIBUTION.—Section 301(8)(B) of the Fed-
10	eral Election Campaign Act of 1971 (2 U.S.C. 431(8)(B))
11	is amended—
12	(1) by striking clause (viii); and
13	(2) by redesignating clauses (ix) through (xv)
14	as clauses (viii) through (xiv), respectively.
15	TITLE II—INDEPENDENT AND
16	COORDINATED EXPENDITURES
17	SEC. 201. DEFINITIONS.
18	(a) Definition of Independent Expenditure.—
19	Section 301 of the Federal Election Campaign Act (2
20	U.S.C. 431) is amended by striking paragraph (17) and
21	inserting the following:
22	"(17) Independent expenditure.—
23	"(A) In General.—The term inde-
24	pendent expenditure' means an expenditure by
25	a person—

1	"(i) for a communication that is ex-
2	press advocacy; and
3	"(ii) that is not coordinated activity
4	or is not provided in coordination with a
5	candidate or a candidate's agent or a per-
6	son who is coordinating with a candidate
7	or a candidate's agent.".
8	(b) Definition of Express Advocacy.—Section
9	301 of the Federal Election Campaign Act of 1971 (2
10	U.S.C. 431) is amended by adding at the end the fol-
11	lowing:
12	"(20) Express advocacy.—
13	"(A) IN GENERAL.—The term 'express ad-
14	vocacy' means a communication that advocates
15	the election or defeat of a candidate by—
16	"(i) containing a phrase such as 'vote
17	for', 're-elect', 'support', 'cast your ballot
18	for', '(name of candidate) for Congress',
19	'(name of candidate) in 1997', 'vote
20	against', 'defeat', 'reject', or a campaign
21	slogan or words that in context can have
22	no reasonable meaning other than to advo-
23	cate the election or defeat of one or more
24	clearly identified candidates;

1	"(ii) referring to one or more clearly
2	identified candidates in a paid advertise-
3	ment that is transmitted through radio or
4	television within 60 calendar days pre-
5	ceding the date of an election of the can-
6	didate and that appears in the State in
7	which the election is occurring, except that
8	with respect to a candidate for the office of
9	Vice President or President, the time pe-
10	riod is within 60 calendar days preceding
11	the date of a general election; or
12	"(iii) expressing unmistakable and un-
13	ambiguous support for or opposition to one
14	or more clearly identified candidates when
15	taken as a whole and with limited ref-
16	erence to external events, such as prox-
17	imity to an election.
18	"(B) VOTING RECORD AND VOTING GUIDE
19	EXCEPTION.—The term 'express advocacy' does
20	not include a communication which is in printed
21	form or posted on the Internet that—
22	"(i) presents information solely about
23	the voting record or position on a cam-
24	paign issue of one or more candidates (in-
25	cluding any statement by the sponsor of

the voting record or voting guide of its
agreement or disagreement with the record
or position of a candidate), so long as the
voting record or voting guide when taken
as a whole does not express unmistakable
and unambiguous support for or opposition
to one or more clearly identified candidates;

"(ii) is not coordinated activity or is

"(ii) is not coordinated activity or is not made in coordination with a candidate, political party, or agent of the candidate or party, or a candidate's agent or a person who is coordinating with a candidate or a candidate's agent, except that nothing in this clause may be construed to prevent the sponsor of the voting guide from directing questions in writing to a candidate about the candidate's position on issues for purposes of preparing a voter guide or to prevent the candidate from responding in writing to such questions; and

"(iii) does not contain a phrase such as 'vote for', 're-elect', 'support', 'cast your ballot for', '(name of candidate) for Congress', '(name of candidate) in (year)',

1	'vote against', 'defeat', or 'reject', or a
2	campaign slogan or words that in context
3	can have no reasonable meaning other than
4	to urge the election or defeat of one or
5	more clearly identified candidates.".
6	(c) Definition of Expenditure.—Section
7	301(9)(A) of the Federal Election Campaign Act of 1971
8	(2 U.S.C. 431(9)(A)) is amended—
9	(1) in clause (i), by striking "and" at the end;
10	(2) in clause (ii), by striking the period at the
11	end and inserting "; and"; and
12	(3) by adding at the end the following:
13	"(iii) a payment made by a political committee
14	for a communication that—
15	"(I) refers to a clearly identified candidate;
16	and
17	"(II) is for the purpose of influencing a
18	Federal election (regardless of whether the com-
19	munication is express advocacy).".
20	SEC. 202. EXPRESS ADVOCACY DETERMINED WITHOUT RE-
21	GARD TO BACKGROUND MUSIC.
22	Section 301(20) of the Federal Election Campaign
23	Act of 1971 (2 U.S.C. 431(20)), as added by section
24	201(b), is amended by adding at the end the following new
25	subparagraph:

1	"(C) Background music.—In deter-
2	mining whether any communication by tele-
3	vision or radio broadcast constitutes express ad-
4	vocacy for purposes of this Act, there shall not
5	be taken into account any background music
6	not including lyrics used in such broadcast.".
7	SEC. 203. CIVIL PENALTY.
8	Section 309 of the Federal Election Campaign Act
9	of 1971 (2 U.S.C. 437g) is amended—
10	(1) in subsection (a)—
11	(A) in paragraph (4)(A)—
12	(i) in clause (i), by striking "clause
13	(ii)" and inserting "clauses (ii) and (iii)";
14	and
15	(ii) by adding at the end the fol-
16	lowing:
17	"(iii) If the Commission determines by an affirmative
18	vote of 4 of its members that there is probable cause to
19	believe that a person has made a knowing and willful viola-
20	tion of section 304(c), the Commission shall not enter into
21	a conciliation agreement under this paragraph and may
22	institute a civil action for relief under paragraph (6)(A).";
23	and
24	(B) in paragraph (6)(B), by inserting "(ex-
25	cent an action instituted in connection with a

1	knowing and willful violation of section
2	304(c))" after "subparagraph (A)"; and
3	(2) in subsection $(d)(1)$ —
4	(A) in subparagraph (A), by striking "Any
5	person" and inserting "Except as provided in
6	subparagraph (D), any person''; and
7	(B) by adding at the end the following:
8	"(D) In the case of a knowing and willful violation
9	of section 304(c) that involves the reporting of an inde-
10	pendent expenditure, the violation shall not be subject to
11	this subsection.".
12	SEC. 204. REPORTING REQUIREMENTS FOR CERTAIN INDE-
12	DENDENT EVDENDITIDES
13	PENDENT EXPENDITURES.
13	(a) In General.—Section 304 of the Federal Elec-
14	
14	(a) In General.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended
14 15 16	(a) In General.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended
14 15 16 17	(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation
14 15 16 17	(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation and Related Agencies Act, 2001 (as enacted into law by
14 15 16 17	(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation and Related Agencies Act, 2001 (as enacted into law by reference under section 101(a) of Public Law 106–346),
14 15 16 17 18	(a) In General.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation and Related Agencies Act, 2001 (as enacted into law by reference under section 101(a) of Public Law 106–346), is amended—
14 15 16 17 18 19 20	(a) In General.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation and Related Agencies Act, 2001 (as enacted into law by reference under section 101(a) of Public Law 106–346), is amended— (1) in subsection (c)(2), by striking the undes-
14 15 16 17 18 19 20	(a) In General.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation and Related Agencies Act, 2001 (as enacted into law by reference under section 101(a) of Public Law 106–346), is amended— (1) in subsection (c)(2), by striking the undesignated matter after subparagraph (C);
14 15 16 17 18 19 20 21	(a) In General.—Section 304 of the Federal Election Campaign Act of 1971 (2 U.S.C. 434), as amended by section 502(a) of the Department of Transportation and Related Agencies Act, 2001 (as enacted into law by reference under section 101(a) of Public Law 106–346), is amended— (1) in subsection (c)(2), by striking the undesignated matter after subparagraph (C); (2) by redesignating paragraph (3) of sub-

1	(4) by inserting after subsection $(c)(2)$ (as
2	amended by paragraph (1)) the following:
3	"(d) Time for Reporting Certain Expendi-
4	TURES.—
5	"(1) Expenditures aggregating \$1,000.—
6	"(A) INITIAL REPORT.—A person (includ-
7	ing a political committee) that makes or con-
8	tracts to make independent expenditures aggre-
9	gating \$1,000 or more after the 20th day, but
10	more than 24 hours, before the date of an elec-
11	tion shall file a report describing the expendi-
12	tures within 24 hours after that amount of
13	independent expenditures has been made.
14	"(B) Additional reports.—After a per-
15	son files a report under subparagraph (A), the
16	person shall file an additional report within 24
17	hours after each time the person makes or con-
18	tracts to make independent expenditures aggre-
19	gating an additional \$1,000 with respect to the
20	same election as that to which the initial report
21	relates.
22	"(2) Expenditures aggregating \$10,000.—
23	"(A) Initial report.—A person (includ-
24	ing a political committee) that makes or con-
25	tracts to make independent expenditures aggre-

1	gating \$10,000 or more at any time up to and
2	including the 20th day before the date of an
3	election shall file a report describing the ex-
4	penditures within 48 hours after that amount
5	of independent expenditures has been made.
6	"(B) Additional reports.—After a per-
7	son files a report under subparagraph (A), the
8	person shall file an additional report within 48
9	hours after each time the person makes or con-
10	tracts to make independent expenditures aggre-
11	gating an additional \$10,000 with respect to
12	the same election as that to which the initial re-
13	port relates.
14	"(3) Place of filing; contents.—A report
15	under this subsection—
16	"(A) shall be filed with the Commission
17	and
18	"(B) shall contain the information required
19	by subsection (b)(6)(B)(iii), including the name
20	of each candidate whom an expenditure is in-
21	tended to support or oppose.
22	"(4) Time of filing.—Notwithstanding sub-
23	section (a)(5), the time at which a report under this
24	subsection is received by the Commission shall be
25	considered the time of filing of the report.".

1	(b) CONFORMING AMENDMENTS.—
2	(1) Time of filing.—Section 304(a)(5) of
3	such Act (2 U.S.C. 434(a)(5)), as amended by sec-
4	tion 502(c)(2) of the Department of Transportation
5	and Related Agencies Act, 2001 (as enacted into law
6	by reference under section 101(a) of Public Law
7	106-346), is amended by striking "the second sen-
8	tence of subsection $(e)(2)$ " and inserting "subsection
9	(d)(4)".
10	(2) Clarification of Permissible use of
11	FACSIMILE MACHINES AND ELECTRONIC MAIL TO
12	FILE REPORTS.—Section $304(d)(1)$ of such Act (2
13	U.S.C. $434(d)(1)$), as added by section $502(a)$ of the
14	Department of Transportation and Related Agencies
15	Act, 2001 (as enacted into law by reference under
16	section 101(a) of Public Law 106–346), is amended
17	by striking "subsection (c) of this section" and in-
18	serting "subsection (c) or a report under subsection
19	(d)".
20	SEC. 205. INDEPENDENT VERSUS COORDINATED EXPENDI-
21	TURES BY PARTY.
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	Section 315(d) of the Federal Election Campaign Act
23	Section 315(d) of the Federal Election Campaign Act (2 U.S.C. 441a(d)) is amended—

- 1 (2) by adding at the end the following:
- 2 "(4) Independent Versus Coordinated Ex-
- 3 PENDITURES BY PARTY.—

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- "(A) IN GENERAL.—On or after the date on which a political party nominates a candidate, a committee of the political party shall not make both expenditures under this subsection and independent expenditures (as defined in section 301(17)) with respect to the candidate during the election cycle.
 - "(B) CERTIFICATION.—Before making a coordinated expenditure under this subsection with respect to a candidate, a committee of a political party shall file with the Commission a certification, signed by the treasurer of the committee, that the committee has not and shall not make any independent expenditure with respect to the candidate during the same election cycle.
 - "(C) APPLICATION.—For the purposes of this paragraph, all political committees established and maintained by a national political party (including all congressional campaign committees) and all political committees established and maintained by a State political party (including any subordinate committee of a State committee) shall be considered to be a single political committee.

1 "(D) Transfers.—A committee of a political
2 party that submits a certification under subpara3 graph (B) with respect to a candidate shall not, dur4 ing an election cycle, transfer any funds to, assign
5 authority to make coordinated expenditures under
6 this subsection to, or receive a transfer of funds
7 from, a committee of the political party that has
8 made or intends to make an independent expendi-

ture with respect to the candidate.

10 "(5) Determination of Coordination by a Po-LITICAL PARTY.—For purposes of this title, if a com-12 mittee of a political party makes any expenditure which refers to a clearly identified candidate of that party, or to the opponent of a candidate of that party, in connection 14 with a Federal election, the expenditure shall be deemed to be made in coordination with the candidate of that 16 party (regardless of whether the communication expressly 17 18 advocates a vote for or against any candidate), unless the party certifies under penalty of perjury that there has 19 been no coordination with the candidate in the making of 20 21 the expenditure.".

22 SEC. 206. COORDINATION WITH CANDIDATES.

23 (a) Definition of Coordination With Can-24 didates.—

1	(1) Section 301(8).—Section 301(8) of the
2	Federal Election Campaign Act of 1971 (2 U.S.C.
3	431(8)) is amended—
4	(A) in subparagraph (A)—
5	(i) by striking "or" at the end of
6	clause (i);
7	(ii) by striking the period at the end
8	of clause (ii) and inserting "; or"; and
9	(iii) by adding at the end the fol-
10	lowing:
11	"(iii) coordinated activity (as defined
12	in subparagraph (C))."; and
13	(B) by adding at the end the following:
14	"(C) 'Coordinated activity' means anything
15	of value provided by a person in connection
16	with a Federal candidate's election who is (or
17	who at any time during the same election cycle
18	has been) acting in coordination with that can-
19	didate (or an agent of that candidate) on any
20	campaign activity in connection with a Federal
21	election in which such candidate seeks nomina-
22	tion or election to Federal office (regardless of
23	whether the value provided is in the form of a
24	communication which expressly advocates a vote

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for or against any candidate), and includes any of the following:

"(i) A payment made by a person in cooperation, consultation, or concert with, at the request or suggestion of, or pursuant to any general or particular understanding with a candidate, the candidate's authorized committee, the political party of the candidate, or an agent acting on behalf of a candidate, authorized committee, or the political party of the candidate.

"(ii) A payment made by a person for the production, dissemination, distribution, or republication, in whole or in part, of any broadcast or any written, graphic, or other form of campaign material prepared by a candidate, a candidate's authorized committee, or an agent of a candidate or authorized committee (not including a comdescribed paragraph munication in (9)(B)(i) or a communication that expressly advocates the candidate's defeat), except that this clause shall not apply with respect to materials published on a can-

1	didate's website and republished at a cost
2	of less than \$1,000.
3	"(iii) A payment made by a person if
4	in the same election cycle in which the pay-
5	ment is made, the person making the
6	payment—
7	"(I) is serving or has previously
8	served as an employee, fundraiser, or
9	agent of the candidate or the can-
10	didate's authorized committee in an
11	executive or policymaking capacity; or
12	"(II) has previously participated
13	in discussions (other than on an inci-
14	dental basis) with the candidate, an
15	agent of the candidate's authorized
16	committee, or a committee of a polit-
17	ical party which is coordinating with
18	the candidate regarding the can-
19	didate's campaign strategy and tac-
20	ties, including (but not limited to) ad-
21	vertising, message, allocation of re-
22	sources, fundraising, or campaign op-
23	erations.
24	"(iv) A payment made by a person if,
25	in the same election cycle, the person mak-

ing the payment retains the professional services of any person that has provided or is providing those services in the same election cycle to a candidate (including services provided through a political committee of the candidate's political party) in connection with the candidate's pursuit of nomination for election, or election, to Federal office, including services relating to the candidate's decision to seek Federal office, and the person retained is retained to work on activities relating to that candidate's campaign.

"(D) For purposes of subparagraph (C), the term 'professional services' means polling, media advice, fundraising, campaign research or direct mail (except for mailhouse services) services in support of a candidate's pursuit of nomination for election, or election, to Federal office.

"(E) For purposes of subparagraph (C), all political committees established and maintained by a national political party (including all congressional campaign committees) and all political committees established and maintained

1	by a State political party (including any subor-
2	dinate committee of a State committee) shall be
3	considered to be a single political committee.".
4	(2) Section $315(a)(7)$.—Section $315(a)(7)$ (2)
5	U.S.C. 441a(a)(7)) is amended by striking subpara-
6	graph (B) and inserting the following:
7	"(B) a coordinated activity, as described in
8	section 301(8)(C), shall be considered to be a
9	contribution to the candidate and an expendi-
10	ture by the candidate; and".
11	(b) Meaning of Contribution or Expenditure
12	FOR THE PURPOSES OF SECTION 316.—Section 316(b)(2)
13	of the Federal Election Campaign Act of 1971 (2 U.S.C.
14	441b(b)(2)) is amended by striking "shall include" and
15	inserting "includes a contribution or expenditure, as those
16	terms are defined in section 301, and also includes".
17	TITLE III—DISCLOSURE
18	SEC. 301. PROHIBITION OF DEPOSIT OF CONTRIBUTIONS
19	WITH INCOMPLETE CONTRIBUTOR INFORMA-
20	TION.
21	Section 302 of Federal Election Campaign Act of
22	1971 (2 U.S.C. 432) is amended by adding at the end
23	the following:
24	"(j) Deposit of Contributions.—The treasurer of
25	a candidate's authorized committee shall not deposit, ex-

cept in an escrow account, or otherwise negotiate a contribution from a person who makes an aggregate amount of contributions in excess of \$200 during a calendar year 3 unless the treasurer verifies that the information required by this section with respect to the contributor is com-6 plete.". SEC. 302. AUDITS. 8 (a) RANDOM AUDITS.—Section 311(b) of the Federal Election Campaign Act of 1971 (2 U.S.C. 438(b)) is 10 amended— (1) by inserting "(1) IN GENERAL.—" before 11 "The Commission"; 12 13 (2) by moving the text 2 ems to the right; and 14 (3) by adding at the end the following: 15 "(2) Random audits.— "(A) IN GENERAL.—Notwithstanding para-16 17 graph (1), the Commission may conduct ran-18 dom audits and investigations to ensure vol-19 untary compliance with this Act. The selection 20 of any candidate for a random audit or inves-21 tigation shall be based on criteria adopted by a 22 vote of at least four members of the Commis-23 sion. "(B) LIMITATION.—The Commission shall 24 25 not conduct an audit or investigation of a can-

- 1 didate's authorized committee under subpara-2 graph (A) until the candidate is no longer a 3 candidate for the office sought by the candidate 4 in an election cycle. "(C) APPLICABILITY.—This 5 paragraph 6 does not apply to an authorized committee of a 7 candidate for President or Vice President sub-8 ject to audit under section 9007 or 9038 of the 9 Internal Revenue Code of 1986.". 10 (b) Extension of Period During Which Cam-PAIGN AUDITS MAY BE BEGUN.—Section 311(b) of the 12 Federal Election Campaign Act of 1971 (2 U.S.C. 438(b)) is amended by striking "6 months" and inserting "12 14 months". SEC. 303. REPORTING REQUIREMENTS FOR CONTRIBU-16 TIONS OF \$50 OR MORE. 17 Section 304(b)(3)(A) of the Federal Election Campaign Act at 1971 (2 U.S.C. 434(b)(3)(A) is amended— 18 19 (1) by striking "\$200" and inserting "\$50"; 20 and
- 21 (2) by striking the semicolon and inserting ", 22 except that in the case of a person who makes con-23 tributions aggregating at least \$50 but not more 24 than \$200 during the calendar year (or election 25 cycle, in the case of an authorized committee of a

- 1 candidate for Federal office), the identification need
- 2 include only the name and address of the person;".
- 3 SEC. 304. USE OF CANDIDATES' NAMES.
- 4 Section 302(e) of the Federal Election Campaign Act
- 5 of 1971 (2 U.S.C. 432(e)) is amended by striking para-
- 6 graph (4) and inserting the following:
- 7 "(4)(A) The name of each authorized committee shall
- 8 include the name of the candidate who authorized the com-
- 9 mittee under paragraph (1).
- 10 "(B) A political committee that is not an authorized
- 11 committee shall not—
- "(i) include the name of any candidate in its
- name; or
- "(ii) except in the case of a national, State, or
- local party committee, use the name of any can-
- didate in any activity on behalf of the committee in
- such a context as to suggest that the committee is
- an authorized committee of the candidate or that the
- use of the candidate's name has been authorized by
- the candidate.".
- 21 SEC. 305. PROHIBITION OF FALSE REPRESENTATION TO
- 22 **SOLICIT CONTRIBUTIONS.**
- 23 Section 322 of the Federal Election Campaign Act
- 24 of 1971 (2 U.S.C. 441h) is amended—

1	(1) by inserting after "Sec. 322." the fol-
2	lowing: "(a) In General.—"; and
3	(2) by adding at the end the following:
4	"(b) Solicitation of Contributions.—No person
5	shall solicit contributions by falsely representing himself
6	or herself as a candidate or as a representative of a can-
7	didate, a political committee, or a political party.".
8	SEC. 306. SOFT MONEY OF PERSONS OTHER THAN POLIT-
9	ICAL PARTIES.
10	(a) In General.—Section 304 of the Federal Elec-
11	tion Campaign Act of 1971 (2 U.S.C. 434) (as amended
12	by section 103(c) and section 204) is amended by adding
13	at the end the following new subsection:
14	"(h) Disbursements of Persons Other Than
15	POLITICAL PARTIES.—
16	"(1) IN GENERAL.—A person, other than a po-
17	litical committee of a political party or a person de-
18	scribed in section 501(d) of the Internal Revenue
19	Code of 1986, that makes an aggregate amount of
20	disbursements in excess of \$50,000 during a cal-
21	endar year for activities described in paragraph (2)
22	shall file a statement with the Commission—
23	"(A) on a monthly basis as described in
24	subsection $(a)(4)(B)$; or

1	"(B) in the case of disbursements that are
2	made within 20 days of an election, within 24
3	hours after the disbursements are made.
4	"(2) Activity.—The activity described in this
5	paragraph is—
6	"(A) Federal election activity;
7	"(B) an activity described in section
8	316(b)(2)(A) that expresses support for or op-
9	position to a candidate for Federal office or a
10	political party; and
11	"(C) an activity described in subparagraph
12	(B) or (C) of section 316(b)(2).
13	"(3) Applicability.—This subsection does not
14	apply to—
15	"(A) a candidate or a candidate's author-
16	ized committees; or
17	"(B) an independent expenditure.
18	"(4) Contents.—A statement under this sec-
19	tion shall contain such information about the dis-
20	bursements made during the reporting period as the
21	Commission shall prescribe, including—
22	"(A) the aggregate amount of disburse-
23	ments made:

1	"(B) the name and address of the person
2	or entity to whom a disbursement is made in an
3	aggregate amount in excess of \$200;
4	"(C) the date made, amount, and purpose
5	of the disbursement; and
6	"(D) if applicable, whether the disburse-
7	ment was in support of, or in opposition to, a
8	candidate or a political party, and the name of
9	the candidate or the political party.".
10	(b) Definition of Generic Campaign Activity.—
11	Section 301 of the Federal Election Campaign Act of
12	1971 (2 U.S.C. 431 et seq.) (as amended by section
13	201(b)) is further amended by adding at the end the fol-
14	lowing:
15	"(21) Generic campaign activity.—The
16	term 'generic campaign activity' means an activity
17	that promotes a political party and does not promote
18	a candidate or non-Federal candidate.".
19	SEC. 307. CAMPAIGN ADVERTISING.
20	Section 318 of the Federal Election Campaign Act
21	of 1971 (2 U.S.C. 441d) is amended—
22	(1) in subsection (a)—
23	(A) in the matter preceding paragraph
24	(1)—

1	(i) by striking "Whenever" and insert-
2	ing "Whenever a political committee makes
3	a disbursement for the purpose of financ-
4	ing any communication through any broad-
5	casting station, newspaper, magazine, out-
6	door advertising facility, mailing, or any
7	other type of general public political adver-
8	tising, or whenever";
9	(ii) by striking "an expenditure" and
10	inserting "a disbursement"; and
11	(iii) by striking "direct"; and
12	(B) in paragraph (3), by inserting "and
13	permanent street address" after "name"; and
14	(2) by adding at the end the following:
15	"(c) Any printed communication described in sub-
16	section (a) shall—
17	"(1) be of sufficient type size to be clearly read-
18	able by the recipient of the communication;
19	"(2) be contained in a printed box set apart
20	from the other contents of the communication; and
21	"(3) be printed with a reasonable degree of
22	color contrast between the background and the
23	printed statement.
24	"(d)(1) Any communication described in paragraphs
25	(1) or (2) of subsection (a) which is transmitted through

- 1 radio or television shall include, in addition to the require-
- 2 ments of that paragraph, an audio statement by the can-
- 3 didate that identifies the candidate and states that the
- 4 candidate has approved the communication.
- 5 "(2) If a communication described in paragraph (1)
- 6 is transmitted through television, the communication shall
- 7 include, in addition to the audio statement under para-
- 8 graph (1), a written statement that—
- 9 "(A) appears at the end of the communication
- in a clearly readable manner with a reasonable de-
- gree of color contrast between the background and
- the printed statement, for a period of at least 4 sec-
- onds; and
- 14 "(B) is accompanied by a clearly identifiable
- photographic or similar image of the candidate.
- 16 "(e) Any communication described in paragraph (3)
- 17 of subsection (a) which is transmitted through radio or
- 18 television shall include, in addition to the requirements of
- 19 that paragraph, in a clearly spoken manner, the following
- 20 statement: '_____ is responsible for the con-
- 21 tent of this advertisement.' (with the blank to be filled in
- 22 with the name of the political committee or other person
- 23 paying for the communication and the name of any con-
- 24 nected organization of the payor). If transmitted through
- 25 television, the statement shall also appear in a clearly

1	readable manner with a reasonable degree of color con-
2	trast between the background and the printed statement,
3	for a period of at least 4 seconds.".
4	TITLE IV—PERSONAL WEALTH
5	OPTION
6	SEC. 401. VOLUNTARY PERSONAL FUNDS EXPENDITURE
7	LIMIT.
8	Title III of the Federal Election Campaign Act of
9	1971 (2 U.S.C. 431 et seq.), as amended by section 101,
10	is further amended by adding at the end the following new
11	section:
12	"VOLUNTARY PERSONAL FUNDS EXPENDITURE LIMIT
13	"Sec. 324. (a) Eligible Congressional Can-
14	DIDATE.—
15	"(1) Primary election.—
16	"(A) Declaration.—A candidate for elec-
17	tion for Senator or Representative in or Dele-
18	gate or Resident Commissioner to the Congress
19	is an eligible primary election Congressional
20	candidate if the candidate files with the Com-
21	mission a declaration that the candidate and
22	the candidate's authorized committees will not
23	make expenditures in excess of the personal
24	funds expenditure limit.
25	"(B) TIME TO FILE.—The declaration
26	under subparagraph (A) shall be filed not later

1	than the date on which the candidate files with
2	the appropriate State officer as a candidate for
3	the primary election.
4	"(2) General election.—
5	"(A) Declaration.—A candidate for elec-
6	tion for Senator or Representative in or Dele-
7	gate or Resident Commissioner to the Congress
8	is an eligible general election Congressional can-
9	didate if the candidate files with the
10	Commission—
11	"(i) a declaration under penalty of
12	perjury, with supporting documentation as
13	required by the Commission, that the can-
14	didate and the candidate's authorized com-
15	mittees did not exceed the personal funds
16	expenditure limit in connection with the
17	primary election; and
18	"(ii) a declaration that the candidate
19	and the candidate's authorized committees
20	will not make expenditures in excess of the
21	personal funds expenditure limit.
22	"(B) TIME TO FILE.—The declaration
23	under subparagraph (A) shall be filed not later
24	than 7 days after the earlier of—

1	"(i) the date on which the candidate
2	qualifies for the general election ballot
3	under State law; or
4	"(ii) if under State law, a primary or
5	run-off election to qualify for the general
6	election ballot occurs after September 1,
7	the date on which the candidate wins the
8	primary or runoff election.
9	"(b) Personal Funds Expenditure Limit.—
10	"(1) In General.—The aggregate amount of
11	expenditures that may be made in connection with
12	an election by an eligible Congressional candidate or
13	the candidate's authorized committees from the
14	sources described in paragraph (2) shall not exceed
15	\$50,000.
16	"(2) Sources.—A source is described in this
17	paragraph if the source is—
18	"(A) personal funds of the candidate and
19	members of the candidate's immediate family;
20	or
21	"(B) proceeds of indebtedness incurred by
22	the candidate or a member of the candidate's
23	immediate family.
24	"(c) Certification by the Commission.—

- 1 "(1) IN GENERAL.—The Commission shall de-2 termine whether a candidate has met the require-3 ments of this section and, based on the determina-4 tion, issue a certification stating whether the can-5 didate is an eligible Congressional candidate.
 - "(2) TIME FOR CERTIFICATION.—Not later than 7 business days after a candidate files a declaration under paragraph (1) or (2) of subsection (a), the Commission shall certify whether the candidate is an eligible Congressional candidate.
 - "(3) Revocation.—The Commission shall revoke a certification under paragraph (1), based on information submitted in such form and manner as the Commission may require or on information that comes to the Commission by other means, if the Commission determines that a candidate violates the personal funds expenditure limit.
 - "(4) Determinations by commission.—A determination made by the Commission under this subsection shall be final, except to the extent that the determination is subject to examination and audit by the Commission and to judicial review.
- "(d) Penalty.—If the Commission revokes the cer-tification of an eligible Congressional candidate—

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"(1) the Commission shall notify the candidate

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2 of the revocation; and "(2) the candidate and a candidate's authorized 3 committees shall pay to the Commission an amount 5 equal to the amount of expenditures made by a na-6 tional committee of a political party or a State com-7 mittee of a political party in connection with the 8 general election campaign of the candidate under 9 section 315(d).". 10 SEC. 402. POLITICAL PARTY COMMITTEE COORDINATED 11 EXPENDITURES. 12 Section 315(d) of the Federal Election Campaign Act of 1971 (2 U.S.C. 441a(d)) (as amended by section 205) is amended by adding at the end the following: 14 15 "(6) This subsection does not apply to expenditures made in connection with the general election campaign of 16 17 a candidate for Senator or Representative in or Delegate 18 or Resident Commissioner to the Congress who is not an 19 eligible Congressional candidate (as defined in section 20 324(a)).". TITLE V—MISCELLANEOUS 21 22 SEC. 501. CODIFICATION OF BECK DECISION. 23 Section 8 of the National Labor Relations Act (29) U.S.C. 158) is amended by adding at the end the following new subsection:

1	"(h) Nonunion Member Payments to Labor Or-
2	GANIZATION.—
3	"(1) In general.—It shall be an unfair labor
4	practice for any labor organization which receives a
5	payment from an employee pursuant to an agree-
6	ment that requires employees who are not members
7	of the organization to make payments to such orga-
8	nization in lieu of organization dues or fees not to
9	establish and implement the objection procedure de-
10	scribed in paragraph (2).
11	"(2) Objection Procedure.—The objection
12	procedure required under paragraph (1) shall meet
13	the following requirements:
14	"(A) The labor organization shall annually
15	provide to employees who are covered by such
16	agreement but are not members of the
17	organization—
18	"(i) reasonable personal notice of the
19	objection procedure, a list of the employees
20	eligible to invoke the procedure, and the
21	time, place, and manner for filing an objec-
22	tion; and
23	"(ii) reasonable opportunity to file an
24	objection to paying for organization ex-
25	penditures supporting political activities

1	unrelated to collective bargaining, includ-
2	ing but not limited to the opportunity to
3	file such objection by mail.
4	"(B) If an employee who is not a member
5	of the labor organization files an objection
6	under the procedure in subparagraph (A), such
7	organization shall—
8	"(i) reduce the payments in lieu of or-
9	ganization dues or fees by such employee
10	by an amount which reasonably reflects the
11	ratio that the organization's expenditures
12	supporting political activities unrelated to
13	collective bargaining bears to such organi-
14	zation's total expenditures; and
15	"(ii) provide such employee with a
16	reasonable explanation of the organiza-
17	tion's calculation of such reduction, includ-
18	ing calculating the amount of organization
19	expenditures supporting political activities
20	unrelated to collective bargaining.
21	"(3) Definition.—In this subsection, the term
22	'expenditures supporting political activities unrelated
23	to collective bargaining' means expenditures in con-
24	nection with a Federal, State, or local election or in

1	connection with efforts to influence legislation unre-
2	lated to collective bargaining.".
3	SEC. 502. USE OF CONTRIBUTED AMOUNTS FOR CERTAIN
4	PURPOSES.
5	Title III of the Federal Election Campaign Act of
6	1971 (2 U.S.C. 431 et seq.) is amended by striking section
7	313 and inserting the following:
8	"USE OF CONTRIBUTED AMOUNTS FOR CERTAIN
9	PURPOSES
10	"Sec. 313. (a) Permitted Uses.—A contribution
11	accepted by a candidate, and any other amount received
12	by an individual as support for activities of the individual
13	as a holder of Federal office, may be used by the candidate
14	or individual—
15	"(1) for expenditures in connection with the
16	campaign for Federal office of the candidate or indi-
17	vidual;
18	"(2) for ordinary and necessary expenses in-
19	curred in connection with duties of the individual as
20	a holder of Federal office;
21	"(3) for contributions to an organization de-
22	scribed in section 170(c) of the Internal Revenue
23	Code of 1986; or
24	"(4) for transfers to a national, State, or local
25	committee of a political party.
26	"(b) Prohibited Use.—

1	"(1) In general.—A contribution or amount
2	described in subsection (a) shall not be converted by
3	any person to personal use.
4	"(2) Conversion.—For the purposes of para-
5	graph (1), a contribution or amount shall be consid-
6	ered to be converted to personal use if the contribu-
7	tion or amount is used to fulfill any commitment,
8	obligation, or expense of a person that would exist
9	irrespective of the candidate's election campaign or
10	individual's duties as a holder of Federal office-
11	holder, including—
12	"(A) a home mortgage, rent, or utility pay-
13	ment;
14	"(B) a clothing purchase;
15	"(C) a non campaign-related automobile
16	expense;
17	"(D) a country club membership;
18	"(E) a vacation or other non campaign-re-
19	lated trip;
20	"(F) a household food item;
21	"(G) a tuition payment;
22	"(H) admission to a sporting event, con-
23	cert, theater, or other form of entertainment
24	not associated with an election campaign; and

1	"(I) dues, fees, and other payments to a
2	health club or recreational facility.".
3	SEC. 503. LIMIT ON CONGRESSIONAL USE OF THE FRANK
4	ING PRIVILEGE.
5	Section 3210(a)(6) of title 39, United States Code
6	is amended by striking subparagraph (A) and inserting
7	the following:
8	"(A) A Member of Congress shall not mai
9	any mass mailing as franked mail during the
10	180-day period which ends on the date of the
11	general election for the office held by the Mem-
12	ber or during the 90-day period which ends on
13	the date of any primary election for that office,
14	unless the Member has made a public an-
15	nouncement that the Member will not be a can-
16	didate for reelection during that year or for
17	election to any other Federal office.".
18	SEC. 504. PROHIBITION OF FUNDRAISING ON FEDERAL
19	PROPERTY.
20	Section 607 of title 18, United States Code, is
21	amended—
22	(1) by striking subsection (a) and inserting the
23	following:
24	"(a) Prohibition.—

- 1 "(1) IN GENERAL.—It shall be unlawful for any 2 person to solicit or receive a donation of money or 3 other thing of value in connection with a Federal, State, or local election from a person who is located 5 in a room or building occupied in the discharge of official duties by an officer or employee of the 6 7 United States. An individual who is an officer or 8 employee of the Federal Government, including the 9 President, Vice President, and Members of Con-10 gress, shall not solicit a donation of money or other 11 thing of value in connection with a Federal, State, 12 or local election while in any room or building occu-13 pied in the discharge of official duties by an officer 14 or employee of the United States, from any person. 15 "(2) Penalty.—A person who violates this sec-16 tion shall be fined not more than \$5,000, imprisoned 17 more than 3 years, or both."; and 18 (2) in subsection (b), by inserting "or Executive 19 Office of the President" after "Congress".
- 20 SEC. 505. PENALTIES FOR VIOLATIONS.
- 21 (a) Increased Penalties.—Section 309(a) of the
- 22 Federal Election Campaign Act of 1971 (2 U.S.C.
- 23 437g(a)) is amended—
- 24 (1) in paragraphs (5)(A), (6)(A), and (6)(B),
- 25 by striking "\$5,000" and inserting "\$10,000"; and

1	(2) in paragraphs (5)(B) and (6)(C), by strik-
2	ing "\$10,000 or an amount equal to 200 percent"
3	and inserting "\$20,000 or an amount equal to 300
4	percent".
5	(b) Equitable Remedies.—Section 309(a)(5)(A) of
6	the Federal Election Campaign Act of 1971 (2 U.S.C.
7	437g(a)(5)) is amended by striking the period at the end
8	and inserting ", and may include equitable remedies or
9	penalties, including disgorgement of funds to the Treasury
10	or community service requirements (including require-
11	ments to participate in public education programs).".
12	(c) Automatic Penalty for Late Filing.—Sec-
13	tion 309(a) of the Federal Election Campaign Act of 1971
14	(2 U.S.C. 437g(a)) is amended—
15	(1) by adding at the end the following:
16	"(13) Penalty for Late Filing.—
17	"(A) In General.—
18	"(i) Monetary penalties.—The Com-
19	mission shall establish a schedule of mandatory
20	monetary penalties that shall be imposed by the
21	Commission for failure to meet a time require-
22	ment for filing under section 304.
23	"(ii) Required filing.—In addition to
24	imposing a penalty, the Commission may re-
25	guire a report that has not been filed within the

1 time requirements of section 304 to be filed by 2 a specific date. "(iii) Procedure.—A penalty or filing re-3 4 quirement imposed under this paragraph shall 5 not be subject to paragraph (1), (2), (3), (4), 6 (5), or (12). 7 "(iv) Effect on other schedules of PENALTIES FOR FILING VIOLATIONS.—In estab-8 9 lishing the schedule of penalties under clause (i), the Commission shall take into consider-10 11 ation the penalties provided for violations of 12 section 304(a) under the schedule of penalties 13 established under paragraph (4)(C)(i)(II). 14 "(B) FILING AN EXCEPTION.— 15 "(i) TIME TO FILE.—A political committee 16 shall have 30 days after the imposition of a 17 penalty or filing requirement by the Commis-18 sion under this paragraph in which to file an 19 exception with the Commission. 20 "(ii) Time for commission to rule.— 21 Within 30 days after receiving an exception, the 22 Commission shall make a determination that is 23 a final agency action subject to exclusive review 24 by the United States Court of Appeals for the

District of Columbia Circuit under section 706

of title 5, United States Code, upon petition
filed in that court by the political committee or
treasurer that is the subject of the agency action, if the petition is filed within 30 days after
the date of the Commission action for which review is sought.";

(2) in paragraph (5)(D)—

- (A) by inserting after the first sentence the following: "In any case in which a penalty or filing requirement imposed on a political committee or treasurer under paragraph (13) has not been satisfied, the Commission may institute a civil action for enforcement under paragraph (6)(A)."; and
- (B) by inserting before the period at the end of the last sentence the following: "or has failed to pay a penalty or meet a filing requirement imposed under paragraph (13)"; and
- 19 (3) in paragraph (6)(A), by striking "paragraph 20 (4)" and inserting "paragraph (4) or (13)".

21 SEC. 506. STRENGTHENING FOREIGN MONEY BAN.

22 (a) IN GENERAL.—Section 319 of the Federal Elec-23 tion Campaign Act of 1971 (2 U.S.C. 441e) is amended—

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1	(1) by striking the heading and inserting the
2	following: "CONTRIBUTIONS AND DONATIONS BY
3	FOREIGN NATIONALS"; and
4	(2) by striking subsection (a) and inserting the
5	following:
6	"(a) Prohibition.—It shall be unlawful for—
7	"(1) a foreign national, directly or indirectly, to
8	make—
9	"(A) a donation of money or other thing of
10	value, or to promise expressly or impliedly to
11	make a donation, in connection with a Federal,
12	State, or local election; or
13	"(B) a contribution or donation to a com-
14	mittee of a political party; or
15	"(2) a person to solicit, accept, or receive such
16	a contribution or donation from a foreign national.".
17	(b) Prohibiting Use of Willful Blindness as
18	Defense Against Charge of Violating Foreign
19	Contribution Ban.—
20	(1) IN GENERAL.—Section 319 of such Act (2
21	U.S.C. 441e) is amended—
22	(A) by redesignating subsection (b) as sub-
23	section (c); and
24	(B) by inserting after subsection (a) the
25	following new subsection:

- 1 "(b) Prohibiting Use of Willful Blindness
- 2 Defense.—It shall not be a defense to a violation of sub-
- 3 section (a) that the defendant did not know that the con-
- 4 tribution originated from a foreign national if the defend-
- 5 ant should have known that the contribution originated
- 6 from a foreign national, except that the trier of fact may
- 7 not find that the defendant should have known that the
- 8 contribution originated from a foreign national solely be-
- 9 cause of the name of the contributor.".
- 10 (2) Effective date.—The amendments made
- by this subsection shall apply with respect to viola-
- tions occurring on or after the date of the enactment
- of this Act.
- 14 SEC. 507. PROHIBITION OF CONTRIBUTIONS BY MINORS.
- 15 Title III of the Federal Election Campaign Act of
- 16 1971 (2 U.S.C. 431 et seq.), as amended by sections 101
- 17 and 401, is further amended by adding at the end the
- 18 following new section:
- 19 "PROHIBITION OF CONTRIBUTIONS BY MINORS
- 20 "Sec. 325. An individual who is 17 years old or
- 21 younger shall not make a contribution to a candidate or
- 22 a contribution or donation to a committee of a political
- 23 party.".
- 24 SEC. 508. EXPEDITED PROCEDURES.
- 25 (a) In General.—Section 309(a) of the Federal
- 26 Election Campaign Act of 1971 (2 U.S.C. 437g(a)) (as

- 1 amended by section 505(c)) is amended by adding at the
- 2 end the following:
- 3 "(14)(A) If the complaint in a proceeding was filed
- 4 within 60 days preceding the date of a general election,
- 5 the Commission may take action described in this sub-
- 6 paragraph.
- 7 "(B) If the Commission determines, on the basis of
- 8 facts alleged in the complaint and other facts available to
- 9 the Commission, that there is clear and convincing evi-
- 10 dence that a violation of this Act has occurred, is occur-
- 11 ring, or is about to occur, the Commission may order expe-
- 12 dited proceedings, shortening the time periods for pro-
- 13 ceedings under paragraphs (1), (2), (3), and (4) as nec-
- 14 essary to allow the matter to be resolved in sufficient time
- 15 before the election to avoid harm or prejudice to the inter-
- 16 ests of the parties.
- 17 "(C) If the Commission determines, on the basis of
- 18 facts alleged in the complaint and other facts available to
- 19 the Commission, that the complaint is clearly without
- 20 merit, the Commission may—
- 21 "(i) order expedited proceedings, shortening the
- time periods for proceedings under paragraphs (1),
- 23 (2), (3), and (4) as necessary to allow the matter to
- be resolved in sufficient time before the election to

- 1 avoid harm or prejudice to the interests of the par-
- 2 ties; or
- 3 "(ii) if the Commission determines that there is
- 4 insufficient time to conduct proceedings before the
- 5 election, summarily dismiss the complaint.".
- 6 (b) Referral to Attorney General.—Section
- 7 309(a)(5) of the Federal Election Campaign Act of 1971
- 8 (2 U.S.C. 437g(a)(5)) is amended by striking subpara-
- 9 graph (C) and inserting the following:
- 10 "(C) The Commission may at any time, by an affirm-
- 11 ative vote of at least 4 of its members, refer a possible
- 12 violation of this Act or chapter 95 or 96 of the Internal
- 13 Revenue Code of 1986, to the Attorney General of the
- 14 United States, without regard to any limitation set forth
- 15 in this section.".
- 16 SEC. 509. INITIATION OF ENFORCEMENT PROCEEDING.
- 17 Section 309(a)(2) of the Federal Election Campaign
- 18 Act of 1971 (2 U.S.C. 437g(a)(2)) is amended by striking
- 19 "reason to believe that" and inserting "reason to inves-
- 20 tigate whether".
- 21 SEC. 510. PROTECTING EQUAL PARTICIPATION OF ELIGI-
- 22 BLE VOTERS IN CAMPAIGNS AND ELECTIONS.
- Title III of the Federal Election Campaign Act of
- 24 1971 (2 U.S.C. 431 et seq.), as amended by sections 101,

- 1 401, and 507, is further amended by adding at the end
- 2 the following new section:
- 3 "PROTECTING EQUAL PARTICIPATION OF ELIGIBLE
- 4 VOTERS IN CAMPAIGNS AND ELECTIONS
- 5 "Sec. 326. (a) In General.—Nothing in this Act
- 6 may be construed to prohibit any individual eligible to vote
- 7 in an election for Federal office from making contributions
- 8 or expenditures in support of a candidate for such an elec-
- 9 tion (including voluntary contributions or expenditures
- 10 made through a separate segregated fund established by
- 11 the individual's employer or labor organization) or other-
- 12 wise participating in any campaign for such an election
- 13 in the same manner and to the same extent as any other
- 14 individual eligible to vote in an election for such office.
- 15 "(b) No Effect on Geographic Restrictions on
- 16 Contributions.—Subsection (a) may not be construed
- 17 to affect any restriction under this title regarding the por-
- 18 tion of contributions accepted by a candidate from persons
- 19 residing in a particular geographic area.".
- 20 SEC. 511. PENALTY FOR VIOLATION OF PROHIBITION
- 21 AGAINST FOREIGN CONTRIBUTIONS.
- 22 (a) In General.—Section 319 of the Federal Elec-
- 23 tion Campaign Act of 1971 (2 U.S.C. 441e), as amended
- 24 by section 506(b), is further amended—
- 25 (1) by redesignating subsection (c) as sub-
- section (d); and

1	(2) by inserting after subsection (b) the fol-
2	lowing new subsection:
3	"(c) Penalty.—
4	"(1) In general.—Except as provided in para-
5	graph (2), notwithstanding any other provision of
6	this title any person who violates subsection (a) shall
7	be sentenced to a term of imprisonment which may
8	not be more than 10 years, fined in an amount not
9	to exceed $$1,000,000$, or both.
10	"(2) Exception.—Paragraph (1) shall not
11	apply with respect to any violation of subsection (a)
12	arising from a contribution or donation made by an
13	individual who is lawfully admitted for permanent
14	residence (as defined in section 101(a)(22) of the
15	Immigration and Nationality Act).".
16	(b) Effective Date.—The amendments made by
17	this section shall apply with respect to violations occurring
18	on or after the date of the enactment of this Act.
19	SEC. 512. EXPEDITED COURT REVIEW OF CERTAIN AL
20	LEGED VIOLATIONS OF FEDERAL ELECTION
21	CAMPAIGN ACT OF 1971.
22	(a) In General.—Section 309 of the Federal Elec-
23	tion Campaign Act of 1971 (2 U.S.C. 437g) is amended—
24	(1) by redesignating subsection (d) as sub-
25	section (e); and

1	(2) by inserting after subsection (c) the fol-
2	lowing new subsection:
3	"(d) Notwithstanding any other provision of this sec-
4	tion, if a candidate (or the candidate's authorized com-
5	mittee) believes that a violation described in paragraph (2)
6	has been committed with respect to an election during the
7	90-day period preceding the date of the election, the can-
8	didate or committee may institute a civil action on behalf
9	of the Commission for relief (including injunctive relief)
10	against the alleged violator in the same manner and under
11	the same terms and conditions as an action instituted by
12	the Commission under subsection (a)(6), except that the
13	court involved shall issue a decision regarding the action
14	as soon as practicable after the action is instituted and
15	to the greatest extent possible issue the decision prior to
16	the date of the election involved.
17	"(2) A violation described in this paragraph is a vio-
18	lation of this Act or of chapter 95 or chapter 96 of the
19	Internal Revenue Code of 1986 relating to—
20	"(A) whether a contribution is in excess of an
21	applicable limit or is otherwise prohibited under this
22	Act; or
23	"(B) whether an expenditure is an independent
24	expenditure under section 301(17).".

- 1 (b) Effective Date.—The amendments made by
- 2 this section shall apply with respect to elections occurring
- 3 after the date of the enactment of this Act.
- 4 SEC. 513. CONSPIRACY TO VIOLATE PRESIDENTIAL CAM-
- 5 PAIGN SPENDING LIMITS.
- 6 (a) IN GENERAL.—Section 9003 of the Internal Rev-
- 7 enue Code of 1986 (26 U.S.C. 9003) is amended by add-
- 8 ing at the end the following new subsection:
- 9 "(g) Prohibiting Conspiracy To Violate Lim-
- 10 ITS.—
- 11 "(1) Violation of Limits described.—If a
- candidate for election to the office of President or
- 13 Vice President who receives amounts from the Presi-
- dential Election Campaign Fund under chapter 95
- or 96 of the Internal Revenue Code of 1986, or the
- agent of such a candidate, seeks to avoid the spend-
- ing limits applicable to the candidate under such
- chapter or under the Federal Election Campaign Act
- of 1971 by soliciting, receiving, transferring, or di-
- 20 recting funds from any source other than such Fund
- 21 for the direct or indirect benefit of such candidate's
- campaign, such candidate or agent shall be fined not
- 23 more than \$1,000,000, or imprisoned for a term of
- 24 not more than 3 years, or both.

1	"(2) Conspiracy to violate limits de-
2	FINED.—If two or more persons conspire to violate
3	paragraph (1), and one or more of such persons do
4	any act to effect the object of the conspiracy, each
5	shall be fined not more than \$1,000,000, or impris-
6	oned for a term of not more than 3 years, or both.".
7	(b) Effective Date.—The amendment made by
8	this section shall apply with respect to elections occurring
9	on or after the date of the enactment of this Act.
10	SEC. 514. DEPOSIT OF CERTAIN CONTRIBUTIONS AND DO-
11	NATIONS IN TREASURY ACCOUNT.
12	(a) In General.—Title III of the Federal Election
13	Campaign Act of 1971 (2 U.S.C. 431 et seq.), as amended
14	by sections 101, 401, 507, and 510, is further amended
15	by adding at the end the following new section:
16	"TREATMENT OF CERTAIN CONTRIBUTIONS AND
17	DONATIONS TO BE RETURNED TO DONORS
18	"Sec. 327. (a) Transfer to Commission.—
19	"(1) In general.—Notwithstanding any other
20	provision of this Act, if a political committee intends
21	to return any contribution or donation given to the
22	political committee, the committee shall transfer the
23	contribution or donation to the Commission if—
24	"(A) the contribution or donation is in an
25	amount equal to or greater than \$500 (other

1	than a contribution or donation returned within
2	60 days of receipt by the committee); or
3	"(B) the contribution or donation was
4	made in violation of section 315, 316, 317, 319,
5	320, or 325 (other than a contribution or dona-
6	tion returned within 30 days of receipt by the
7	committee).
8	"(2) Information included with trans-
9	FERRED CONTRIBUTION OR DONATION.—A political
10	committee shall include with any contribution or do-
11	nation transferred under paragraph (1)—
12	"(A) a request that the Commission return
13	the contribution or donation to the person mak-
14	ing the contribution or donation; and
15	"(B) information regarding the cir-
16	cumstances surrounding the making of the con-
17	tribution or donation and any opinion of the po-
18	litical committee concerning whether the con-
19	tribution or donation may have been made in
20	violation of this Act.
21	"(3) Establishment of escrow account.—
22	"(A) In general.—The Commission shall
23	establish a single interest-bearing escrow ac-
24	count for deposit of amounts transferred under
25	paragraph (1).

1	"(B) Disposition of amounts re-
2	CEIVED.—On receiving an amount from a polit-
3	ical committee under paragraph (1), the Com-
4	mission shall—
5	"(i) deposit the amount in the escrow
6	account established under subparagraph
7	(A); and
8	"(ii) notify the Attorney General and
9	the Commissioner of the Internal Revenue
10	Service of the receipt of the amount from
11	the political committee.
12	"(C) USE OF INTEREST.—Interest earned
13	on amounts in the escrow account established
14	under subparagraph (A) shall be applied or
15	used for the same purposes as the donation or
16	contribution on which it is earned.
17	"(4) Treatment of returned contribu-
18	TION OR DONATION AS A COMPLAINT.—The transfer
19	of any contribution or donation to the Commission
20	under this section shall be treated as the filing of a
21	complaint under section 309(a).
22	"(b) Use of Amounts Placed in Escrow To
23	COVER FINES AND PENALTIES.—The Commission or the
24	Attorney General may require any amount deposited in
25	the escrow account under subsection (a)(3) to be applied

1	toward the payment of any fine or penalty imposed under
2	this Act or title 18, United States Code, against the per-
3	son making the contribution or donation.
4	"(c) Return of Contribution or Donation
5	AFTER DEPOSIT IN ESCROW.—
6	"(1) In General.—The Commission shall re-
7	turn a contribution or donation deposited in the es-
8	crow account under subsection (a)(3) to the person
9	making the contribution or donation if—
10	"(A) within 180 days after the date the
11	contribution or donation is transferred, the
12	Commission has not made a determination
13	under section 309(a)(2) that the Commission
14	has reason to investigate whether that the mak-
15	ing of the contribution or donation was made in
16	violation of this Act; or
17	"(B)(i) the contribution or donation will
18	not be used to cover fines, penalties, or costs
19	pursuant to subsection (b); or
20	"(ii) if the contribution or donation will be
21	used for those purposes, that the amounts re-
22	quired for those purposes have been withdrawn
23	from the escrow account and subtracted from
24	the returnable contribution or donation.

- 1 "(2) No effect on status of investiga-
- 2 TION.—The return of a contribution or donation by
- 3 the Commission under this subsection shall not be
- 4 construed as having an effect on the status of an in-
- 5 vestigation by the Commission or the Attorney Gen-
- 6 eral of the contribution or donation or the cir-
- 7 cumstances surrounding the contribution or dona-
- 8 tion, or on the ability of the Commission or the At-
- 9 torney General to take future actions with respect to
- the contribution or donation.".
- 11 (b) Amounts Used To Determine Amount of
- 12 Penalty for Violation.—Section 309(a) of such Act
- 13 (2 U.S.C. 437g(a)) is amended by inserting after para-
- 14 graph (9) the following new paragraph:
- 15 "(10) For purposes of determining the amount of a
- 16 civil penalty imposed under this subsection for violations
- 17 of section 326, the amount of the donation involved shall
- 18 be treated as the amount of the contribution involved.".
- 19 (c) DISGORGEMENT AUTHORITY.—Section 309 of
- 20 such Act (2 U.S.C. 437g) is amended by adding at the
- 21 end the following new subsection:
- 22 "(e) Any conciliation agreement, civil action, or crimi-
- 23 nal action entered into or instituted under this section
- 24 may require a person to forfeit to the Treasury any con-
- 25 tribution, donation, or expenditure that is the subject of

1	the agreement or action for transfer to the Commission
2	for deposit in accordance with section 326.".
3	(d) Effective Date.—The amendments made by
4	subsections (a) and (b) shall apply to contributions or do-

- 5 nations refunded on or after the date of the enactment
- 6 of this Act, without regard to whether the Federal Elec-
- 7 tion Commission or Attorney General has issued regula-
- 8 tions to carry out section 326 of the Federal Election
- 9 Campaign Act of 1971 (as added by subsection (a)) by
- 10 such date.

11 SEC. 515. ESTABLISHMENT OF A CLEARINGHOUSE OF IN-

- 12 FORMATION ON POLITICAL ACTIVITIES WITH-
- 13 IN THE FEDERAL ELECTION COMMISSION.
- 14 (a) Establishment.—There shall be established
- 15 within the Federal Election Commission a clearinghouse
- 16 of public information regarding the political activities of
- 17 foreign principals and agents of foreign principals. The in-
- 18 formation comprising this clearinghouse shall include only
- 19 the following:
- 20 (1) All registrations and reports filed pursuant
- to the Lobbying Disclosure Act of 1995 (2 U.S.C.
- 22 1601 et seq.) during the preceding 5-year period.
- 23 (2) All registrations and reports filed pursuant
- 24 to the Foreign Agents Registration Act, as amended

- 1 (22 U.S.C. 611 et seq.), during the preceding 5-year period.
- 3 (3) The listings of public hearings, hearing wit-4 nesses, and witness affiliations printed in the Con-5 gressional Record during the preceding 5-year pe-6 riod.
- 7 (4) Public information disclosed pursuant to the 8 rules of the Senate or the House of Representatives 9 regarding honoraria, the receipt of gifts, travel, and 10 earned and unearned income.
- 11 (5) All reports filed pursuant to title I of the 12 Ethics in Government Act of 1978 (5 U.S.C. App.) 13 during the preceding 5-year period.
- 14 (6) All public information filed with the Federal
 15 Election Commission pursuant to the Federal Elec16 tion Campaign Act of 1971 (2 U.S.C. 431 et seq.)
 17 during the preceding 5-year period.
- 18 (b) DISCLOSURE OF OTHER INFORMATION PROHIB19 ITED.—The disclosure by the clearinghouse, or any officer
 20 or employee thereof, of any information other than that
 21 set forth in subsection (a) is prohibited, except as other22 wise provided by law.
- 23 (c) Director of Clearinghouse.—
- 24 (1) DUTIES.—The clearinghouse shall have a 25 Director, who shall administer and manage the re-

sponsibilities and all activities of the clearinghouse.

2 In carrying out such duties, the Director shall—

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- (A) develop a filing, coding, and cross-indexing system to carry out the purposes of this section (which shall include an index of all persons identified in the reports, registrations, and other information comprising the clearinghouse);
- (B) notwithstanding any other provision of law, make copies of registrations, reports, and other information comprising the clearinghouse available for public inspection and copying, beginning not later than 30 days after the information is first available to the public, and permit copying of any such registration, report, or other information by hand or by copying machine or, at the request of any person, furnish a copy of any such registration, report, or other information upon payment of the cost of making and furnishing such copy, except that no information contained in such registration or report and no such other information shall be sold or used by any person for the purpose of soliciting contributions or for any profit-making purpose; and

- 1 (C) not later than 150 days after the date 2 of the enactment of this Act and at any time 3 thereafter, to prescribe, in consultation with the 4 Comptroller General, such rules, regulations, 5 and forms, in conformity with the provisions of 6 chapter 5 of title 5, United States Code, as are 7 necessary to carry out the provisions of this 8 section in the most effective and efficient man-9 ner.
- 10 (2) APPOINTMENT.—The Director shall be appointed by the Federal Election Commission.
- 12 (3) TERM OF SERVICE.—The Director shall 13 serve a single term of a period of time determined 14 by the Commission, but not to exceed 5 years.
- 15 (d) Penalties for Disclosure of Informa-16 Tion.—Any person who discloses information in violation 17 of subsection (b), and any person who sells or uses infor-18 mation for the purpose of soliciting contributions or for 19 any profit-making purpose in violation of subsection 20 (c)(1)(B), shall be imprisoned for a period of not more
- 21 than 1 year, or fined in the amount provided in title 18,
- 22 United States Code, or both.
- 23 (e) AUTHORIZATION OF APPROPRIATIONS.—There 24 are authorized to be appropriated such sums as may be
- 25 necessary to conduct the activities of the clearinghouse.

- 1 (f) FOREIGN PRINCIPAL.—In this section, the term
- 2 "foreign principal" shall have the same meaning given the
- 3 term "foreign national" under section 319 of the Federal
- 4 Election Campaign Act of 1971 (2 U.S.C. 441e), as in
- 5 effect as of the date of the enactment of this Act.
- 6 SEC. 516. ENFORCEMENT OF SPENDING LIMIT ON PRESI-
- 7 DENTIAL AND VICE PRESIDENTIAL CAN-
- 8 DIDATES WHO RECEIVE PUBLIC FINANCING.
- 9 (a) In General.—Section 9003 of the Internal Rev-
- 10 enue Code of 1986 (26 U.S.C. 9003) is amended by add-
- 11 ing at the end the following new subsection:
- 12 "(f) Illegal Solicitation of Soft Money.—No
- 13 candidate for election to the office of President or Vice
- 14 President may receive amounts from the Presidential
- 15 Election Campaign Fund under this chapter or chapter
- 16 96 unless the candidate certifies that the candidate shall
- 17 not solicit any funds for the purposes of influencing such
- 18 election, including any funds used for an independent ex-
- 19 penditure under the Federal Election Campaign Act of
- 20 1971, unless the funds are subject to the limitations, pro-
- 21 hibitions, and reporting requirements of the Federal Elec-
- 22 tion Campaign Act of 1971.".
- 23 (b) Effective Date.—The amendment made by
- 24 this section shall apply with respect to elections occurring
- 25 on or after the date of the enactment of this Act.

1	SEC. 517. CLARIFICATION OF RIGHT OF NATIONALS OF THE
2	UNITED STATES TO MAKE POLITICAL CON-
3	TRIBUTIONS.
4	Section 319(d)(2) of the Federal Election Campaign
5	Act of 1971 (2 U.S.C. $441e(d)(2)$), as amended and redes-
6	ignated by sections 506(b) and 511(a), is further amended
7	by inserting after "United States" the following: "or a na-
8	tional of the United States (as defined in section
9	101(a)(22) of the Immigration and Nationality Act)".
10	TITLE VI—INDEPENDENT COM-
11	MISSION ON CAMPAIGN FI-
12	NANCE REFORM
13	SEC. 601. ESTABLISHMENT AND PURPOSE OF COMMISSION.
14	There is established a commission to be known as the
15	"Independent Commission on Campaign Finance Reform"
16	(referred to in this title as the "Commission"). The pur-
17	poses of the Commission are to study the laws relating
18	to the financing of political activity and to report and rec-
19	ommend legislation to reform those laws.
20	SEC. 602. MEMBERSHIP OF COMMISSION.
21	(a) Composition.—The Commission shall be com-
22	posed of 12 members appointed within 15 days after the
23	date of the enactment of this Act by the President from
24	among individuals who are not incumbent Members of
25	Congress and who are specially qualified to serve on the

1	Commission by reason of education, training, or experi-
2	ence.
3	(b) Appointment.—
4	(1) In general.—Members shall be appointed
5	as follows:
6	(A) Three members (one of whom shall be
7	a political independent) shall be appointed from
8	among a list of nominees submitted by the
9	Speaker of the House of Representatives.
10	(B) Three members (one of whom shall be
11	a political independent) shall be appointed from
12	among a list of nominees submitted by the ma-
13	jority leader of the Senate.
14	(C) Three members (one of whom shall be
15	a political independent) shall be appointed from
16	among a list of nominees submitted by the mi-
17	nority leader of the House of Representatives.
18	(D) Three members (one of whom shall be
19	a political independent) shall be appointed from
20	among a list of nominees submitted by the mi-
21	nority leader of the Senate.
22	(2) Failure to submit list of nominees.—
23	If an official described in any of the subparagraphs
24	of paragraph (1) fails to submit a list of nominees

1	to the President during the 15-day period which be-
2	gins on the date of the enactment of this Act—
3	(A) such subparagraph shall no longer
4	apply; and
5	(B) the President shall appoint three mem-
6	bers (one of whom shall be a political inde-
7	pendent) who meet the requirements described
8	in subsection (a) and such other criteria as the
9	President may apply.
10	(3) Political independent defined.—In
11	this subsection, the term "political independent"
12	means an individual who at no time after January
13	1992—
14	(A) has held elective office as a member of
15	the Democratic or Republican party;
16	(B) has received any wages or salary from
17	the Democratic or Republican party or from a
18	Democratic or Republican party office-holder or
19	candidate; or
20	(C) has provided substantial volunteer
21	services or made any substantial contribution to
22	the Democratic or Republican party or to a
23	Democratic or Republican party office-holder or
24	candidate.

- 1 (c) Chairman.—At the time of the appointment, the
- 2 President shall designate one member of the Commission
- 3 as Chairman of the Commission.
- 4 (d) Terms.—The members of the Commission shall
- 5 serve for the life of the Commission.
- 6 (e) Vacancies.—A vacancy in the Commission shall
- 7 be filled in the manner in which the original appointment
- 8 was made.
- 9 (f) POLITICAL AFFILIATION.—Not more than four
- 10 members of the Commission may be of the same political
- 11 party.
- 12 SEC. 603. POWERS OF COMMISSION.
- 13 (a) Hearings.—The Commission may, for the pur-
- 14 pose of carrying out this title, hold hearings, sit and act
- 15 at times and places, take testimony, and receive evidence
- 16 as the Commission considers appropriate. In carrying out
- 17 the preceding sentence, the Commission shall ensure that
- 18 a substantial number of its meetings are open meetings,
- 19 with significant opportunities for testimony from members
- 20 of the general public.
- 21 (b) Quorum.—Seven members of the Commission
- 22 shall constitute a quorum, but a lesser number may hold
- 23 hearings. The approval of at least nine members of the
- 24 Commission is required when approving all or a portion
- 25 of the recommended legislation. Any member of the Com-

- 1 mission may, if authorized by the Commission, take any
- 2 action which the Commission is authorized to take under
- 3 this section.

4 SEC. 604. ADMINISTRATIVE PROVISIONS.

- 5 (a) Pay and Travel Expenses of Members.—(1)
- 6 Each member of the Commission shall be paid at a rate
- 7 equal to the daily equivalent of the annual rate of basic
- 8 pay payable for level IV of the Executive Schedule under
- 9 section 5315 of title 5, United States Code, for each day
- 10 (including travel time) during which the member is en-
- 11 gaged in the actual performance of duties vested in the
- 12 Commission.
- 13 (2) Members of the Commission shall receive travel
- 14 expenses, including per diem in lieu of subsistence, in ac-
- 15 cordance with sections 5702 and 5703 of title 5, United
- 16 States Code.
- 17 (b) STAFF DIRECTOR.—The Commission shall, with-
- 18 out regard to section 5311(b) of title 5, United States
- 19 Code, appoint a staff director, who shall be paid at the
- 20 rate of basic pay payable for level IV of the Executive
- 21 Schedule under section 5315 of title 5, United States
- 22 Code.
- 23 (c) Staff of Commission; Services.—
- 24 (1) IN GENERAL.—With the approval of the
- 25 Commission, the staff director of the Commission

- 1 may appoint and fix the pay of additional personnel.
- 2 The Director may make such appointments without
- 3 regard to the provisions of title 5, United States
- 4 Code, governing appointments in the competitive
- 5 service, and any personnel so appointed may be paid
- 6 without regard to the provisions of chapter 51 and
- 7 subchapter III of chapter 53 of that title relating to
- 8 classification and General Schedule pay rates, except
- 9 that an individual so appointed may not receive pay
- in excess of the maximum annual rate of basic pay
- payable for grade GS-15 of the General Schedule
- under section 5332 of title 5, United States Code.
- 13 (2) Experts and consultants.—The Com-
- mission may procure by contract the temporary or
- intermittent services of experts or consultants pursu-
- ant to section 3109 of title 5, United States Code.

17 SEC. 605. REPORT AND RECOMMENDED LEGISLATION.

- 18 (a) Report.—Not later than the expiration of the
- 19 180-day period which begins on the date on which the sec-
- 20 ond session of the One Hundred Sixth Congress adjourns
- 21 sine die, the Commission shall submit to the President,
- 22 the Speaker and minority leader of the House of Rep-
- 23 resentatives, and the majority and minority leaders of the
- 24 Senate a report of the activities of the Commission.

- 1 (b) Recommendations; Draft of Legislation.—
- 2 The report under subsection (a) shall include any rec-
- 3 ommendations for changes in the laws (including regula-
- 4 tions) governing the financing of political activity (taking
- 5 into account the provisions of this Act and the amend-
- 6 ments made by this Act), including any changes in the
- 7 rules of the Senate or the House of Representatives, to
- 8 which nine or more members of the Commission may
- 9 agree, together with drafts of—
- 10 (1) any legislation (including technical and con-
- forming provisions) recommended by the Commis-
- sion to implement such recommendations; and
- 13 (2) any proposed amendment to the Constitu-
- tion recommended by the Commission as necessary
- to implement such recommendations, except that if
- 16 the Commission includes such a proposed amend-
- 17 ment in its report, it shall also include recommenda-
- tions (and drafts) for legislation which may be im-
- 19 plemented prior to the adoption of such proposed
- amendment.
- 21 (c) Goals of Recommendations and Legisla-
- 22 Tion.—In making recommendations and preparing drafts
- 23 of legislation under this section, the Commission shall con-
- 24 sider the following to be its primary goals:

1	(1) Encouraging fair and open Federal elections
2	which provide voters with meaningful information
3	about candidates and issues.
4	(2) Eliminating the disproportionate influence
5	of special interest financing of Federal elections.
6	(3) Creating a more equitable electoral system
7	for challengers and incumbents.
8	SEC. 606. EXPEDITED CONGRESSIONAL CONSIDERATION
9	OF LEGISLATION.
10	(a) In General.—If any legislation is introduced the
11	substance of which implements a recommendation of the
12	Commission submitted under section 605(b) (including ϵ
13	joint resolution proposing an amendment to the Constitu-
14	tion), subject to subsection (b), the provisions of section
15	2908 (other than subsection (a)) of the Defense Base Clo-
16	sure and Realignment Act of 1990 shall apply to the con-
17	sideration of the legislation in the same manner as such
18	provisions apply to a joint resolution described in section
19	2908(a) of such Act.
20	(b) Special Rules.—For purposes of applying sub-
21	section (a) with respect to such provisions, the following
22	rules shall apply:
23	(1) Any reference to the Committee on Armed
24	Services of the House of Representatives shall be
25	deemed a reference to the Committee on House

- Oversight of the House of Representatives and any reference to the Committee on Armed Services of the Senate shall be deemed a reference to the Committee on Rules and Administration of the Senate.
 - (2) Any reference to the date on which the President transmits a report shall be deemed a reference to the date on which the recommendation involved is submitted under section 605(b).
 - (3) Notwithstanding subsection (d)(2) of section 2908 of such Act—
 - (A) debate on the legislation in the House of Representatives, and on all debatable motions and appeals in connection with the legislation, shall be limited to not more than 10 hours, divided equally between those favoring and those opposing the legislation;
 - (B) debate on the legislation in the Senate, and on all debatable motions and appeals in connection with the legislation, shall be limited to not more than 10 hours, divided equally between those favoring and those opposing the legislation; and
 - (C) debate in the Senate on any single debatable motion and appeal in connection with the legislation shall be limited to not more than

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1 1 hour, divided equally between the mover and 2 the manager of the bill (except that in the event 3 the manager of the bill is in favor of any such 4 motion or appeal, the time in opposition thereto shall be controlled by the minority leader or his designee), and the majority and minority leader 6 7 may each allot additional time from time under such leader's control to any Senator during the 8 9 consideration of any debatable motion or ap-10 peal.

11 SEC. 607. TERMINATION.

- The Commission shall cease to exist 90 days after
- 13 the date of the submission of its report under section 605.
- 14 SEC. 608. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated to the Com-
- 16 mission such sums as are necessary to carry out its duties
- 17 under this title.

	02
1	TITLE VII—PROHIBITING USE OF
2	WHITE HOUSE MEALS AND
3	ACCOMMODATIONS FOR PO-
4	LITICAL FUNDRAISING
5	SEC. 701. PROHIBITING USE OF WHITE HOUSE MEALS AND
6	ACCOMMODATIONS FOR POLITICAL FUND
7	RAISING.
8	(a) In General.—Chapter 29 of title 18, United
9	States Code, is amended by adding at the end the fol-
10	lowing new section:
11	"§ 612. Prohibiting use of meals and accommodations
12	at White House for political fundraising
13	"(a) It shall be unlawful for any person to provide
14	or offer to provide any meals or accommodations at the
15	White House in exchange for any money or other thing
16	of value, or as a reward for the provision of any money
17	or other thing of value, in support of any political party
18	or the campaign for electoral office of any candidate.
19	"(b) Any person who violates this section shall be
20	fined under this title or imprisoned not more than 3 years
21	or both.
21 22	or both. "(c) For purposes of this section, any official residue.

dential areas and the grounds of such a residence or re-

1	(b) CLERICAL AMENDMENT.—The table of sections
2	for chapter 29 of title 18, United States Code, is amended
3	by adding at the end the following new item:
	"612. Prohibiting use of meals and accommodations at White House for political fundraising.".
4	TITLE VIII—SENSE OF THE CON-
5	GRESS REGARDING FUND-
6	RAISING ON FEDERAL GOV-
7	ERNMENT PROPERTY
8	SEC. 801. SENSE OF THE CONGRESS REGARDING APPLICA-
9	BILITY OF CONTROLLING LEGAL AUTHORITY
10	TO FUNDRAISING ON FEDERAL GOVERN-
11	MENT PROPERTY.
12	It is the sense of the Congress that Federal law clear-
13	ly demonstrates that "controlling legal authority" under

14 title 18, United States Code, prohibits the use of Federal

15 Government property to raise campaign funds.

1	TITLE IX—PROHIBITING SOLICI-
2	TATION TO OBTAIN ACCESS
3	TO CERTAIN FEDERAL GOV-
4	ERNMENT PROPERTY
5	SEC. 901. PROHIBITION AGAINST ACCEPTANCE OR SOLICI-
6	TATION TO OBTAIN ACCESS TO CERTAIN FED-
7	ERAL GOVERNMENT PROPERTY.
8	(a) In General.—Chapter 11 of title 18, United
9	States Code, is amended by adding at the end the fol-
10	lowing new section:
11	"§ 226. Acceptance or solicitation to obtain access to
12	certain Federal Government property
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13	"Whoever solicits or receives anything of value in con-
	"Whoever solicits or receives anything of value in consideration of providing a person with access to Air Force
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13 14	sideration of providing a person with access to Air Force
13 14 15 16	sideration of providing a person with access to Air Force One, Marine One, Air Force Two, Marine Two, the White
13 14 15 16	sideration of providing a person with access to Air Force One, Marine One, Air Force Two, Marine Two, the White House, or the Vice President's residence, shall be fined
13 14 15 16 17	sideration of providing a person with access to Air Force One, Marine One, Air Force Two, Marine Two, the White House, or the Vice President's residence, shall be fined under this title, or imprisoned not more than one year,
13 14 15 16 17 18	sideration of providing a person with access to Air Force One, Marine One, Air Force Two, Marine Two, the White House, or the Vice President's residence, shall be fined under this title, or imprisoned not more than one year, or both.".
13 14 15 16 17 18 19	sideration of providing a person with access to Air Force One, Marine One, Air Force Two, Marine Two, the White House, or the Vice President's residence, shall be fined under this title, or imprisoned not more than one year, or both.". (b) CLERICAL AMENDMENT.—The table of sections

1	TITLE X—REIMBURSEMENT FOR
2	USE OF GOVERNMENT PROP-
3	ERTY FOR CAMPAIGN ACTIV-
4	ITY
5	SEC. 1001. REQUIRING NATIONAL PARTIES TO REIMBURSE
6	AT COST FOR USE OF AIR FORCE ONE FOR
7	POLITICAL FUNDRAISING.
8	Title III of the Federal Election Campaign Act of
9	1971 (2 U.S.C. 431 et seq.), as amended by sections 101,
10	401, 507, 510, and 515, is further amended by adding
11	at the end the following new section:
12	"REIMBURSEMENT BY POLITICAL PARTIES FOR USE OF
13	AIR FORCE ONE FOR POLITICAL FUNDRAISING
14	"Sec. 328. (a) In General.—If the President, Vice
15	President, or the head of any executive department (as
16	defined in section 101 of title 5, United States Code) uses
17	Air Force One for transportation for any travel which in-
18	cludes a fundraising event for the benefit of any political
19	committee of a national political party, such political com-
20	mittee shall reimburse the Federal Government for the
21	fair market value of the transportation of the individual
22	involved, based on the cost of an equivalent commercial
23	chartered flight.
24	"(b) Air Force One Defined.—In subsection (a),
25	the term 'Air Force One' means the airplane operated by

- 1 the Air Force which has been specially configured to carry
- 2 out the mission of transporting the President.".
- 3 SEC. 1002. REIMBURSEMENT FOR USE OF GOVERNMENT
- 4 EQUIPMENT FOR CAMPAIGN-RELATED TRAV-
- 5 **EL**.
- 6 Title III of the Federal Election Campaign Act of
- 7 1971 (2 U.S.C. 431 et seq.), as amended by sections 101,
- 8 401, 507, 510, 515, and 1001, is further amended by add-
- 9 ing at the end the following new section:
- 10 "REIMBURSEMENT FOR USE OF GOVERNMENT
- 11 EQUIPMENT FOR CAMPAIGN-RELATED TRAVEL
- "Sec. 329. If a candidate for election for Federal of-
- 13 fice (other than a candidate who holds Federal office) uses
- 14 Federal government property as a means of transportation
- 15 for purposes related (in whole or in part) to the campaign
- 16 for election for such office, the principal campaign com-
- 17 mittee of the candidate shall reimburse the Federal gov-
- 18 ernment for the costs associated with providing the trans-
- 19 portation.".

1	TITLE XI—PROHIBITING USE OF
2	WALKING AROUND MONEY
3	SEC. 1101. PROHIBITING CAMPAIGNS FROM PROVIDING
4	CURRENCY TO INDIVIDUALS FOR PURPOSES
5	OF ENCOURAGING TURNOUT ON DATE OF
6	ELECTION.
7	Title III of the Federal Election Campaign Act of
8	1971 (2 U.S.C. 431 et seq.), as amended by sections 101,
9	401, 507, 510, 515, and 1001, is further amended by add-
10	ing at the end the following new section:
11	"PROHIBITING USE OF CURRENCY TO PROMOTE
12	ELECTION DAY TURNOUT
13	"Sec. 329. It shall be unlawful for any political com-
14	mittee to provide currency to any individual (directly or
15	through an agent of the committee) for purposes of en-
16	couraging the individual to appear at the polling place for
17	the election.".
18	TITLE XII—ENHANCING EN-
19	FORCEMENT OF CAMPAIGN
20	LAW
21	SEC. 1201. ENHANCING ENFORCEMENT OF CAMPAIGN FI-
22	NANCE LAW.
23	(a) Mandatory Imprisonment for Criminal
24	CONDUCT —Section 309(d)(1)(A) of the Federal Election

- 1 Campaign Act of 1971 (2 U.S.C. 437g(d)(1)(A)) is
- 2 amended—
- 3 (1) in the first sentence, by striking "shall be
- 4 fined, or imprisoned for not more than one year, or
- 5 both" and inserting "shall be imprisoned for not
- 6 fewer than 1 year and not more than 10 years"; and
- 7 (2) by striking the second sentence.
- 8 (b) Concurrent Authority of Attorney Gen-
- 9 ERAL TO BRING CRIMINAL ACTIONS.—Section 309(d) of
- 10 such Act (2 U.S.C. 437g(d)) is amended by adding at the
- 11 end the following new paragraph:
- 12 "(4) In addition to the authority to bring cases re-
- 13 ferred pursuant to subsection (a)(5), the Attorney General
- 14 may at any time bring a criminal action for a violation
- 15 of this Act or of chapter 95 or chapter 96 of the Internal
- 16 Revenue Code of 1986.".
- 17 (c) Effective Date.—The amendments made by
- 18 this section shall apply with respect to actions brought
- 19 with respect to elections occurring after January 2001.

1	TITLE XIII—BAN ON COORDI-
2	NATED SOFT MONEY ACTIVI-
3	TIES BY PRESIDENTIAL CAN-
4	DIDATES
5	SEC. 1301. BAN ON COORDINATION OF SOFT MONEY FOR
6	ISSUE ADVOCACY BY PRESIDENTIAL CAN-
7	DIDATES RECEIVING PUBLIC FINANCING.
8	(a) In General.—Section 9003 of the Internal Rev-
9	enue Code of 1986 (26 U.S.C. 9003) is amended by add-
10	ing at the end the following new subsection:
11	"(f) Ban on Coordination of Soft Money for
12	Issue Advocacy.—
13	"(1) In general.—No candidate for election
14	to the office of President or Vice President who is
15	certified to receive amounts from the Presidential
16	Election Campaign Fund under this chapter or
17	chapter 96 may coordinate the expenditure of any
18	funds for issue advocacy with any political party un-
19	less the funds are subject to the limitations, prohibi-
20	tions, and reporting requirements of the Federal
21	Election Campaign Act of 1971.
22	"(2) Issue advocacy defined.—In this sec-
23	tion, the term 'issue advocacy' means any activity
24	carried out for the purpose of influencing the consid-
25	eration or outcome of any Federal legislation or the

- 1 issuance or outcome of any Federal regulations, or
- 2 educating individuals about candidates for election
- 3 for Federal office or any Federal legislation, law, or
- 4 regulations (without regard to whether the activity is
- 5 carried out for the purpose of influencing any elec-
- 6 tion for Federal office).".
- 7 (b) Effective Date.—The amendment made by
- 8 this section shall apply with respect to elections occurring
- 9 on or after the date of the enactment of this Act.

10 TITLE XIV—POSTING NAMES OF

11 **CERTAIN AIR FORCE ONE**

12 PASSENGERS ON INTERNET

- 13 SEC. 1401. REQUIREMENT THAT NAMES OF PASSENGERS
- 14 ON AIR FORCE ONE AND AIR FORCE TWO BE
- 15 MADE AVAILABLE THROUGH THE INTERNET.
- 16 (a) In General.—The President shall make avail-
- 17 able through the Internet the name of any non-Govern-
- 18 ment person who is a passenger on an aircraft designated
- 19 as Air Force One or Air Force Two not later than 30 days
- 20 after the date that the person is a passenger on such air-
- 21 craft.
- 22 (b) Exception.—Subsection (a) shall not apply in
- 23 a case in which the President determines that compliance
- 24 with such subsection would be contrary to the national se-
- 25 curity interests of the United States. In any such case,

- 1 not later than 30 days after the date that the person
- 2 whose name will not be made available through the Inter-
- 3 net was a passenger on the aircraft, the President shall
- 4 submit to the chairman and ranking member of the Per-
- 5 manent Select Committee on Intelligence of the House of
- 6 Representatives and of the Select Committee on Intel-
- 7 ligence of the Senate—
- 8 (1) the name of the person; and
- 9 (2) the justification for not making such name 10 available through the Internet.
- 11 (c) Definition of Person.—As used in this Act,
- 12 the term "non-Government person" means a person who
- 13 is not an officer or employee of the United States, a mem-
- 14 ber of the Armed Forces, or a Member of Congress.
- 15 TITLE XV—EXPULSION PRO-
- 16 **CEEDINGS FOR HOUSE MEM-**
- 17 BERS RECEIVING FOREIGN
- 18 **CONTRIBUTIONS**
- 19 SEC. 1501. PERMITTING CONSIDERATION OF PRIVILEGED
- 20 MOTION TO EXPEL HOUSE MEMBER ACCEPT-
- 21 ING ILLEGAL FOREIGN CONTRIBUTION.
- (a) IN GENERAL.—If a Member of the House of Rep-
- 23 resentatives is convicted of a violation of section 319 of
- 24 the Federal Election Campaign Act of 1971 (or any suc-
- 25 cessor provision prohibiting the solicitation, receipt, or ac-

- 1 ceptance of a contribution from a foreign national), the
- 2 Committee on Standards of Official Conduct, shall imme-
- 3 diately consider the conduct of the Member and shall make
- 4 a report and recommendations to the House forthwith
- 5 concerning that Member which may include a rec-
- 6 ommendation for expulsion.
- 7 (b) Exercise of Rulemaking Authority.—This
- 8 section is enacted by Congress—
- 9 (1) as an exercise of the rulemaking power of
- the House of Representatives, and as such it is
- deemed a part of the rules of the House of Rep-
- resentatives, and it supersedes other rules only to
- the extent that it is inconsistent therewith; and
- 14 (2) with full recognition of the constitutional
- right of the House of Representatives to change the
- rule at any time, in the same manner and to the
- same extent as in the case of any other rule of the
- House of Representatives.

19 TITLE XVI—SEVERABILITY; CON-

20 **STITUTIONALITY**; **EFFECTIVE**

21 **DATE; REGULATIONS**

- 22 SEC. 1601. SEVERABILITY.
- 23 If any provision of this Act or amendment made by
- 24 this Act, or the application of a provision or amendment
- 25 to any person or circumstance, is held to be unconstitu-

- 1 tional, the remainder of this Act and amendments made
- 2 by this Act, and the application of the provisions and
- 3 amendment to any person or circumstance, shall not be
- 4 affected by the holding.

5 SEC. 1602. REVIEW OF CONSTITUTIONAL ISSUES.

- 6 An appeal may be taken directly to the Supreme
- 7 Court of the United States from any final judgment, de-
- 8 cree, or order issued by any court ruling on the constitu-
- 9 tionality of any provision of this Act or amendment made
- 10 by this Act.

11 SEC. 1603. EFFECTIVE DATE.

- Except as otherwise provided in this Act, this Act and
- 13 the amendments made by this Act shall take effect upon
- 14 the expiration of the 90-day period which begins on the
- 15 date of the enactment of this Act.

16 SEC. 1604. REGULATIONS.

- 17 The Federal Election Commission shall prescribe any
- 18 regulations required to carry out this Act and the amend-
- 19 ments made by this Act not later than 45 days after the
- 20 date of the enactment of this Act.

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