

107TH CONGRESS
1ST SESSION

H. R. 3452

To amend the Federal Food, Drug, and Cosmetic Act to improve the safety and efficacy of pharmaceuticals for children.

IN THE HOUSE OF REPRESENTATIVES

DECEMBER 11, 2001

Mr. GREENWOOD (for himself and Ms. ESHOO) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to improve the safety and efficacy of pharmaceuticals for children.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the “Best Pharmaceuticals
5 for Children Act”.

6 SEC. 2. PEDIATRIC STUDIES OF ALREADY-MARKETED 7 DRUGS.

8 Section 505A of the Federal Food, Drug, and Cos-
9 metic Act (21 U.S.C. 355a) is amended—

10 (1) by striking subsection (b); and

1 (2) in subsection (c)—

7 (B) by striking “concerning a drug identi-
8 fied in the list described in subsection (b)”).

9 SEC. 3. RESEARCH FUND FOR THE STUDY OF DRUGS.

10 Part B of title IV of the Public Health Service Act
11 (42 U.S.C. 284 et seq.) is amended—

12 (1) by redesignating the second section 409C,
13 relating to clinical research (42 U.S.C. 284k), as
14 section 409G;

15 (2) by redesignating the second section 409D,
16 relating to enhancement awards (42 U.S.C. 284l), as
17 section 409H; and

18 (3) by adding at the end the following:

19 "SEC. 409J. PROGRAM FOR PEDIATRIC STUDIES OF DRUGS.

20 "(a) LIST OF DRUGS FOR WHICH PEDIATRIC STUD-
21 IES ARE NEEDED.—

22 “(1) IN GENERAL.—Not later than 1 year after
23 the date of enactment of this section, the Secretary,
24 acting through the Director of the National Insti-
25 tutes of Health and in consultation with the Com-

1 missioner of Food and Drugs and experts in pedi-
2 atric research, shall develop, prioritize, and publish
3 an annual list of approved drugs for which—

4 “(A)(i) there is an approved application
5 under section 505(j) of the Federal Food,
6 Drug, and Cosmetic Act (21 U.S.C. 355(j));

7 “(ii) there is a submitted application that
8 could be approved under the criteria of section
9 505(j) of the Federal Food, Drug, and Cos-
10 metic Act (21 U.S.C. 355(j));

11 “(iii) there is no patent protection or mar-
12 ket exclusivity protection under the Federal
13 Food, Drug, and Cosmetic Act (21 U.S.C. 301
14 et seq.); or

15 “(iv) there is a referral for inclusion on the
16 list under section 505A(d)(4)(C) of the Federal
17 Food, Drug, and Cosmetic Act (21 U.S.C.
18 355a(d)(4)(C)); and

19 “(B) in the case of a drug referred to in
20 clause (i), (ii), or (iii) of subparagraph (A), ad-
21 ditional studies are needed to assess the safety
22 and effectiveness of the use of the drug in the
23 pediatric population.

24 “(2) CONSIDERATION OF AVAILABLE INFORMA-
25 TION.—In developing and prioritizing the list under

1 paragraph (1), the Secretary shall consider, for each
2 drug on the list—

3 “(A) the availability of information con-
4 cerning the safe and effective use of the drug
5 in the pediatric population;

6 “(B) whether additional information is
7 needed;

8 “(C) whether new pediatric studies con-
9 cerning the drug may produce health benefits in
10 the pediatric population; and

11 “(D) whether reformulation of the drug is
12 necessary.

13 “(b) CONTRACTS FOR PEDIATRIC STUDIES.—The
14 Secretary shall award contracts to entities that have the
15 expertise to conduct pediatric clinical trials (including
16 qualified universities, hospitals, laboratories, contract re-
17 search organizations, federally funded programs such as
18 pediatric pharmacology research units, other public or pri-
19 vate institutions, or individuals) to enable the entities to
20 conduct pediatric studies concerning one or more drugs
21 identified in the list described in subsection (a).

22 “(c) PROCESS FOR CONTRACTS AND LABELING
23 CHANGES.—

24 “(1) WRITTEN REQUEST TO HOLDERS OF AP-
25 PROVED APPLICATIONS FOR DRUGS LACKING EXCLU-

1 SIVITY.—The Commissioner of Food and Drugs, in
2 consultation with the Director of the National Insti-
3 tutes of Health, may issue a written request (which
4 shall include a timeframe for negotiations for an
5 agreement) for pediatric studies concerning a drug
6 identified in the list described in subsection
7 (a)(1)(A) (except clause (iv)) to all holders of an ap-
8 proved application for the drug under section 505 of
9 the Federal Food, Drug, and Cosmetic Act. Such a
10 written request shall be made in a manner equiva-
11 lent to the manner in which a written request is
12 made under subsection (a) or (b) of section 505A of
13 the Federal Food, Drug, and Cosmetic Act, includ-
14 ing with respect to information provided on the pedi-
15 atric studies to be conducted pursuant to the re-
16 quest.

17 “(2) REQUESTS FOR CONTRACT PROPOSALS.—
18 If the Commissioner of Food and Drugs does not re-
19 ceive a response to a written request issued under
20 paragraph (1) within 30 days of the date on which
21 a request was issued, or if a referral described in
22 subsection (a)(1)(A)(iv) is made, the Secretary, act-
23 ing through the Director of the National Institutes
24 of Health and in consultation with the Commissioner
25 of Food and Drugs, shall publish a request for con-

1 tract proposals to conduct the pediatric studies de-
2 scribed in the written request.

3 “(3) DISQUALIFICATION.—A holder that re-
4 ceives a first right of refusal shall not be entitled to
5 respond to a request for contract proposals under
6 paragraph (2).

7 “(4) GUIDANCE.—Not later than 270 days
8 after the date of enactment of this section, the Com-
9 missioner of Food and Drugs shall promulgate guid-
10 ance to establish the process for the submission of
11 responses to written requests under paragraph (1).

12 “(5) CONTRACTS.—A contract under this sec-
13 tion may be awarded only if a proposal for the con-
14 tract is submitted to the Secretary in such form and
15 manner, and containing such agreements, assur-
16 ances, and information as the Secretary determines
17 to be necessary to carry out this section.

18 “(6) REPORTING OF STUDIES.—

19 “(A) IN GENERAL.—On completion of a
20 pediatric study in accordance with a contract
21 awarded under this section, a report concerning
22 the study shall be submitted to the Director of
23 the National Institutes of Health and the Com-
24 missioner of Food and Drugs. The report shall

1 include all data generated in connection with
2 the study.

3 “(B) AVAILABILITY OF REPORTS.—Each
4 report submitted under subparagraph (A) shall
5 be considered to be in the public domain (sub-
6 ject to section 505A(d)(4)(D) of the Federal
7 Food, Drug, and Cosmetic Act (21 U.S.C.
8 355a(d)(4)(D)) and shall be assigned a docket
9 number by the Commissioner of Food and
10 Drugs. An interested person may submit writ-
11 ten comments concerning such pediatric studies
12 to the Commissioner of Food and Drugs, and
13 the written comments shall become part of the
14 docket file with respect to each of the drugs.

15 “(C) ACTION BY COMMISSIONER.—The
16 Commissioner of Food and Drugs shall take ap-
17 propriate action in response to the reports sub-
18 mitted under subparagraph (A) in accordance
19 with paragraph (7).

20 “(7) REQUESTS FOR LABELING CHANGE.—Dur-
21 ing the 180-day period after the date on which a re-
22 port is submitted under paragraph (6)(A), the Com-
23 missioner of Food and Drugs shall—

24 “(A) review the report and such other data
25 as are available concerning the safe and effec-

1 tive use in the pediatric population of the drug
2 studied;

3 “(B) negotiate with the holders of ap-
4 proved applications for the drug studied for any
5 labeling changes that the Commissioner of Food
6 and Drugs determines to be appropriate and re-
7 quests the holders to make; and

8 “(C)(i) place in the public docket file a
9 copy of the report and of any requested labeling
10 changes; and

11 “(ii) publish in the Federal Register a
12 summary of the report and a copy of any re-
13 quested labeling changes.

14 “(8) DISPUTE RESOLUTION.—

15 “(A) REFERRAL TO PEDIATRIC ADVISORY
16 SUBCOMMITTEE OF THE ANTI-INFECTIVE
17 DRUGS ADVISORY COMMITTEE.—If, not later
18 than the end of the 180-day period specified in
19 paragraph (7), the holder of an approved appli-
20 cation for the drug involved does not agree to
21 any labeling change requested by the Commis-
22 sioner of Food and Drugs under that para-
23 graph, the Commissioner of Food and Drugs
24 shall refer the request to the Pediatric Advisory

17 “(9) FDA DETERMINATION.—Not later than 30
18 days after receiving a recommendation from the Pe-
19 diatric Advisory Subcommittee of the Anti-Infective
20 Drugs Advisory Committee under paragraph
21 (8)(B)(ii) with respect to a drug, the Commissioner
22 of Food and Drugs shall consider the recommenda-
23 tion and, if appropriate, make a request to the hold-
24 ers of approved applications for the drug to make

1 any labeling change that the Commissioner of Food
2 and Drugs determines to be appropriate.

3 “(10) FAILURE TO AGREE.—If a holder of an
4 approved application for a drug, within 30 days
5 after receiving a request to make a labeling change
6 under paragraph (9), does not agree to make a re-
7 quested labeling change, the Commissioner may
8 deem the drug to be misbranded under the Federal
9 Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
10 seq.).

11 “(11) NO EFFECT ON AUTHORITY.—Nothing in
12 this subsection limits the authority of the United
13 States to bring an enforcement action under the
14 Federal Food, Drug, and Cosmetic Act when a drug
15 lacks appropriate pediatric labeling. Neither course
16 of action (the Pediatric Advisory Subcommittee of
17 the Anti-Infective Drugs Advisory Committee proc-
18 ess or an enforcement action referred to in the pre-
19 ceding sentence) shall preclude, delay, or serve as
20 the basis to stay the other course of action.

21 “(12) RECOMMENDATION FOR FORMULATION
22 CHANGES.—If a pediatric study completed under
23 public contract indicates that a formulation change
24 is necessary and the Secretary agrees, the Secretary
25 shall send a nonbinding letter of recommendation re-

1 garding that change to each holder of an approved
2 application.

3 “(d) AUTHORIZATION OF APPROPRIATIONS.—

4 “(1) IN GENERAL.—There are authorized to be
5 appropriated to carry out this section—

6 “(A) \$200,000,000 for fiscal year 2002;

7 and

8 “(B) such sums as are necessary for each
9 of the 5 succeeding fiscal years.

10 “(2) AVAILABILITY.—Any amount appropriated
11 under paragraph (1) shall remain available to carry
12 out this section until expended.”.

13 **SEC. 4. WRITTEN REQUEST TO HOLDERS OF APPROVED AP-**
14 **PLICATIONS FOR DRUGS THAT HAVE MAR-**
15 **KET EXCLUSIVITY.**

16 Section 505A(d) of the Federal Food, Drug, and Cos-
17 metic Act (21 U.S.C. 355a(d)) is amended by adding at
18 the end the following:

19 “(4) WRITTEN REQUEST TO HOLDERS OF AP-
20 PROVED APPLICATIONS FOR DRUGS THAT HAVE
21 MARKET EXCLUSIVITY.—

22 “(A) REQUEST AND RESPONSE.—If the
23 Secretary makes a written request for pediatric
24 studies (including neonates, as appropriate)
25 under subsection (c) to the holder of an applica-

11 “(B) NO AGREEMENT TO REQUEST.—

1 of the pediatric studies described in the
2 written request.

8 “(C) LACK OF FUNDS.—On referral of a
9 drug under subparagraph (B)(i), the Foundation
10 shall issue a proposal to award a grant to
11 conduct the requested studies unless the Foundation
12 certifies to the Secretary, within a time-
13 frame that the Secretary determines is appro-
14 priate through guidance, that the Foundation
15 does not have funds available under section
16 499(j)(9)(B)(i) to conduct the requested stud-
17 ies. If the Foundation so certifies, the Secretary
18 shall refer the drug for inclusion on the list es-
19 tablished under section 409I of the Public
20 Health Service Act for the conduct of the stud-
21 ies.

22 “(D) EFFECT OF SUBSECTION.—Nothing
23 in this subsection (including with respect to re-
24 ferrals from the Secretary to the Foundation)
25 alters or amends section 301(j) of this Act or

1 section 552 of title 5 or section 1905 of title
2 18, United States Code.

3 “(E) NO REQUIREMENT TO REFER.—
4 Nothing in this subsection shall be construed to
5 require that every declined written request shall
6 be referred to the Foundation.

7 “(F) WRITTEN REQUESTS UNDER SUB-
8 SECTION (b).—For drugs under subsection (b)
9 for which written requests have not been ac-
10 cepted, if the Secretary determines that there is
11 a continuing need for information relating to
12 the use of the drug in the pediatric population
13 (including neonates, as appropriate), the Sec-
14 retary shall issue a written request under sub-
15 section (c) after the date of approval of the
16 drug.”.

17 **SEC. 5. TIMELY LABELING CHANGES FOR DRUGS GRANTED**
18 **EXCLUSIVITY; DRUG FEES.**

19 (a) ELIMINATION OF USER FEE WAIVER FOR PEDI-
20 ATRIC SUPPLEMENTS.—Section 736(a)(1) of the Federal
21 Food, Drug, and Cosmetic Act (21 U.S.C. 379h(a)(1)) is
22 amended—

23 (1) by striking subparagraph (F); and
24 (2) by redesignating subparagraph (G) as sub-
25 paragraph (F).

1 (b) LABELING CHANGES.—

2 (1) DEFINITION OF PRIORITY SUPPLEMENT.—

3 Section 201 of the Federal Food, Drug, and Cos-
4 metic Act (21 U.S.C. 321) is amended by adding at
5 the end the following:

6 “(kk) PRIORITY SUPPLEMENT.—The term ‘pri-
7 ority supplement’ means a drug application referred
8 to in section 101(4) of the Food and Drug Adminis-
9 tration Modernization Act of 1997 (111 Stat.
10 2298).”.

15 "(l) LABELING SUPPLEMENTS.—

16 “(1) PRIORITY STATUS FOR PEDIATRIC SUP-
17 PLEMENTS.—Any supplement to an application
18 under section 505 proposing a labeling change pur-
19 suant to a report on a pediatric study under this
20 section—

21 “(A) shall be considered to be a priority
22 supplement; and

23 “(B) shall be subject to the performance
24 goals established by the Commissioner for pri-
25 ority drugs.

1 “(2) DISPUTE RESOLUTION.—

2 “(A) REQUEST FOR LABELING CHANGE
3 AND FAILURE TO AGREE.—If the Commissioner
4 determines that an application with respect to
5 which a pediatric study is conducted under this
6 section is approvable and that the only open
7 issue for final action on the application is the
8 reaching of an agreement between the sponsor
9 of the application and the Commissioner on ap-
10 propriate changes to the labeling for the drug
11 that is the subject of the application, not later
12 than 180 days after the date of submission of
13 the application—

14 “(i) the Commissioner shall request
15 that the sponsor of the application make
16 any labeling change that the Commissioner
17 determines to be appropriate; and

18 “(ii) if the sponsor of the application
19 does not agree to make a labeling change
20 requested by the Commissioner, the Com-
21 missioner shall refer the matter to the Pe-
22 diatric Advisory Subcommittee of the Anti-
23 Infective Drugs Advisory Committee.

24 “(B) ACTION BY THE PEDIATRIC ADVISORY
25 SUBCOMMITTEE OF THE ANTI-INFECTIVE

1 DRUGS ADVISORY COMMITTEE.—Not later than
2 90 days after receiving a referral under sub-
3 paragraph (A)(ii), the Pediatric Advisory Sub-
4 committee of the Anti-Infective Drugs Advisory
5 Committee shall—

6 “(i) review the pediatric study reports;

7 and

8 “(ii) make a recommendation to the
9 Commissioner concerning appropriate la-
10 beling changes, if any.

11 “(C) CONSIDERATION OF RECOMMENDA-
12 TIONS.—The Commissioner shall consider the
13 recommendations of the Pediatric Advisory
14 Subcommittee of the Anti-Infective Drugs Advi-
15 sory Committee and, if appropriate, not later
16 than 30 days after receiving the recommenda-
17 tion, make a request to the sponsor of the ap-
18 plication to make any labeling change that the
19 Commissioner determines to be appropriate.

20 “(D) MISBRANDING.—If the sponsor of the
21 application, within 30 days after receiving a re-
22 quest under subparagraph (C), does not agree
23 to make a labeling change requested by the
24 Commissioner, the Commissioner may deem the

1 drug that is the subject of the application to be
2 misbranded.

3 “(E) NO EFFECT ON AUTHORITY.—Nothing in this subsection limits the authority of the
4 United States to bring an enforcement action
5 under this Act when a drug lacks appropriate
6 pediatric labeling. Neither course of action (the
7 Pediatric Advisory Subcommittee of the Anti-
8 Infective Drugs Advisory Committee process or
9 an enforcement action referred to in the pre-
10 ceding sentence) shall preclude, delay, or serve
11 as the basis to stay the other course of action.”.

12 **SEC. 6. OFFICE OF PEDIATRIC THERAPEUTICS.**

13 (a) ESTABLISHMENT.—The Secretary of Health and
14 Human Services shall establish an Office of Pediatric
15 Therapeutics within the Food and Drug Administration.

16 (b) DUTIES.—The Office of Pediatric Therapeutics
17 shall be responsible for coordination and facilitation of all
18 activities of the Food and Drug Administration that may
19 have any effect on a pediatric population or the practice
20 of pediatrics or may in any other way involve pediatric
21 issues.

22 (c) STAFF.—The staff of the Office of Pediatric
23 Therapeutics shall coordinate with employees of the De-
24 partment of Health and Human Services who exercise re-

1 responsibilities relating to pediatric therapeutics and shall
2 include—

3 (1) 1 or more additional individuals with exper-
4 tise concerning ethical issues presented by the con-
5 duct of clinical research in the pediatric population;
6 and

7 (2) 1 or more additional individuals with exper-
8 tise in pediatrics as may be necessary to perform the
9 activities described in subsection (b).

10 **SEC. 7. NEONATES.**

11 Section 505A(g) of the Federal Food, Drug, and Cos-
12 metic Act (21 U.S.C. 355a(g)) is amended by inserting
13 “(including neonates in appropriate cases)” after “pedi-
14 atric age groups”.

15 **SEC. 8. SUNSET.**

16 Section 505A of the Federal Food, Drug, and Cos-
17 metic Act (21 U.S.C. 355a) is amended by striking sub-
18 section (j) and inserting the following:

19 “(j) SUNSET.—A drug may not receive any 6-month
20 period under subsection (a) or (c) unless—

21 (1) on or before October 1, 2007, the Sec-
22 retary makes a written request for pediatric studies
23 of the drug;

1 “(2) on or before October 1, 2007, an applica-
2 tion for the drug is accepted for filing under section
3 505(b); and
4 “(3) all requirements of this section are met.”.

5 **SEC. 9. DISSEMINATION OF PEDIATRIC INFORMATION.**

6 Section 505A of the Federal Food, Drug, and Cos-
7 metic Act (21 U.S.C. 355a) (as amended by section
8 5(b)(2)) is amended by adding at the end the following:

9 “(m) DISSEMINATION OF PEDIATRIC INFORMA-
10 TION.—

11 “(1) IN GENERAL.—Not later than 180 days
12 after the date of submission of a report on a pedi-
13 atric study under this section, the Commissioner
14 shall make available to the public a summary of the
15 medical and clinical pharmacology reviews of pedi-
16 atric studies conducted for the supplement, including
17 by publication in the Federal Register.

18 “(2) EFFECT OF SUBSECTION.—Nothing in this
19 subsection alters or amends section 301(j) of this
20 Act or section 552 of title 5 or section 1905 of title
21 18, United States Code.”.

1 **SEC. 10. CLARIFICATION OF INTERACTION OF PEDIATRIC**
2 **EXCLUSIVITY UNDER SECTION 505A OF THE**
3 **FEDERAL FOOD, DRUG, AND COSMETIC ACT**
4 **AND 180-DAY EXCLUSIVITY AWARDED TO AN**
5 **APPLICANT FOR APPROVAL OF A DRUG**
6 **UNDER SECTION 505(j) OF THAT ACT.**

7 Section 505A of the Federal Food, Drug, and Cos-
8 metic Act (21 U.S.C. 355a) (as amended by section 9)
9 is amended by adding at the end the following:

10 “(n) CLARIFICATION OF INTERACTION OF MARKET
11 EXCLUSIVITY UNDER THIS SECTION AND MARKET EX-
12 CLUSIVITY AWARDED TO AN APPLICANT FOR APPROVAL
13 OF A DRUG UNDER SECTION 505(j).—If a 180-day period
14 under section 505(j)(5)(B)(iv) overlaps with a 6-month ex-
15 clusivity period under this section, so that the applicant
16 for approval of a drug under section 505(j) entitled to the
17 180-day period under that section loses a portion of the
18 180-day period to which the applicant is entitled for the
19 drug, the 180-day period shall be extended from—

20 “(1) the date on which the 180-day period
21 would have expired, by the number of days of the
22 overlap, if the 180-day period would, but for the ap-
23 plication of this subsection, expire after the 6-month
24 exclusivity period; or

25 “(2) the date on which the 6-month exclusivity
26 period expires, by the number of days of the overlap,

1 if the 180-day period would, but for the application
2 of this subsection, expire during the 6 month exclu-
3 sivity period.”.

4 **SEC. 11. PROMPT APPROVAL OF DRUGS UNDER SECTION**
5 **505(j) WHEN PEDIATRIC INFORMATION IS**
6 **ADDED TO LABELING.**

7 (a) **IN GENERAL.**—Section 505A of the Federal
8 Food, Drug, and Cosmetics Act (21 U.S.C. 355a) (as
9 amended by section 10) is amended by adding at the end
10 the following:

11 “(o) **PROMPT APPROVAL OF DRUGS UNDER SECTION**
12 **505(j) WHEN PEDIATRIC INFORMATION IS ADDED TO LA-**
13 **BELING.**—

14 “(1) **GENERAL RULE.**—A drug for which an ap-
15 plication has been submitted or approved under sec-
16 tion 505(j) shall not be considered ineligible for ap-
17 proval under that section or misbranded under sec-
18 tion 502 on the basis that the labeling of the drug
19 omits a pediatric indication or any other aspect of
20 labeling pertaining to pediatric use when the omitted
21 indication or other aspect is protected by patent or
22 by exclusivity under clause (iii) or (iv) of section
23 505(j)(5)(D).

24 “(2) **LABELING.**—Notwithstanding clauses (iii)
25 and (iv) of section 505(j)(5)(D), the Secretary may

1 require that the labeling of a drug approved under
2 section 505(j) that omits a pediatric indication or
3 other aspect of labeling as described in paragraph
4 (1) include—

5 “(A) a statement that, because of mar-
6 keting exclusivity for a manufacturer—

7 “(i) the drug is not labeled for pedi-
8 atric use; or

9 “(ii) in the case of a drug for which
10 there is an additional pediatric use not re-
11 ferred to in paragraph (1), the drug is not
12 labeled for the pediatric use under para-
13 graph (1); and

14 “(B) a statement of any appropriate pedi-
15 atric contraindications, warnings, or pre-
16 cautions that the Secretary considers necessary.

17 “(3) PRESERVATION OF PEDIATRIC EXCLU-
18 SIVITY AND OTHER PROVISIONS.—This subsection
19 does not affect—

20 “(A) the availability or scope of exclusivity
21 under this section;

22 “(B) the availability or scope of exclusivity
23 under section 505 for pediatric formulations;

24 “(C) the question of the eligibility for ap-
25 proval of any application under section 505(j)

1 that omits any other conditions of approval en-
2 titled to exclusivity under clause (iii) or (iv) of
3 section 505(j)(5)(D); or

4 “(D) except as expressly provided in para-
5 graphs (1) and (2), the operation of section
6 505.”.

7 (b) EFFECTIVE DATE.—The amendment made by
8 subsection (a) takes effect on the date of enactment of
9 this Act, including with respect to applications under sec-
10 tion 505(j) of the Federal Food, Drug, and Cosmetic Act
11 (21 U.S.C. 355(j)) that are approved or pending on that
12 date.

13 **SEC. 12. STUDY CONCERNING RESEARCH INVOLVING CHIL-
14 DREN.**

15 (a) CONTRACT WITH INSTITUTE OF MEDICINE.—
16 The Secretary of Health and Human Services shall enter
17 into a contract with the Institute of Medicine for—

18 (1) the conduct, in accordance with subsection
19 (b), of a review of—

20 (A) Federal regulations in effect on the
21 date of the enactment of this Act relating to re-
22 search involving children;

23 (B) federally prepared or supported re-
24 ports relating to research involving children;
25 and

11 (b) AREAS OF REVIEW.—In conducting the review
12 under subsection (a)(1), the Institute of Medicine shall
13 consider the following:

22 (2) The expectations and comprehension of
23 child research participants and the parents, guard-
24 ians, or legally authorized representatives of such
25 children, for the direct benefits and risks of the

1 child's research involvement, particularly in terms of
2 research versus therapeutic treatment.

3 (3) The definition of "minimal risk" with re-
4 spect to a healthy child or a child with an illness.

5 (4) The appropriateness of the regulations ap-
6 plicable to children of differing ages and maturity
7 levels, including regulations relating to legal status.

8 (5) Whether payment (financial or otherwise)
9 may be provided to a child or his or her parent,
10 guardian, or legally authorized representative for the
11 participation of the child in research, and if so, the
12 amount and type of payment that may be made.

13 (6) Compliance with the regulations referred to
14 in subsection (a)(1)(A), the monitoring of such com-
15 pliance (including the role of institutional review
16 boards), and the enforcement actions taken for viola-
17 tions of such regulations.

18 (7) The unique roles and responsibilities of in-
19 stitutional review boards in reviewing research in-
20 volving children, including composition of member-
21 ship on institutional review boards.

22 (c) REQUIREMENTS OF EXPERTISE.—The Institute
23 of Medicine shall conduct the review under subsection
24 (a)(1) and make recommendations under subsection (a)(2)
25 in conjunction with experts in pediatric medicine, pediatric

1 research, and the ethical conduct of research involving
2 children.

3 **SEC. 13. FOUNDATION FOR THE NATIONAL INSTITUTES OF**
4 **HEALTH.**

5 Section 499 of the Public Health Service Act (42
6 U.S.C. 290b) is amended—

7 (1) in subsection (b), by inserting “(including
8 collection of funds for pediatric pharmacologic re-
9 search)” after “mission”;

10 (2) in subsection (c)(1)—

11 (A) by redesignating subparagraph (C) as
12 subparagraph (D); and

13 (B) by inserting after subparagraph (B)
14 the following:

15 “(C) A program to collect funds for pedi-
16 atric pharmacologic research and studies listed
17 by the Secretary pursuant to section
18 409I(a)(1)(A) of this Act and referred under
19 section 505A(d)(4)(C) of the Federal Food,
20 Drug, and Cosmetic Act (21 U.S.C.
21 355a(d)(4)(C)).”;

22 (3) in subsection (d)—

23 (A) in paragraph (1)—

24 (i) in subparagraph (B)—

1 (I) in clause (ii), by striking
2 “and” at the end;

3 (II) in clause (iii), by striking the
4 period and inserting “; and”; and

5 (III) by adding at the end the
6 following:

7 “(iv) the Commissioner of Food and
8 Drugs.”; and

9 (ii) by striking subparagraph (C) and
10 inserting the following:

11 “(C) The ex officio members of the Board
12 under subparagraph (B) shall appoint to the
13 Board individuals from among a list of can-
14 didates to be provided by the National Academy
15 of Science. Such appointed members shall
16 include—

17 “(i) representatives of the general bio-
18 medical field;

19 “(ii) representatives of experts in pe-
20 diatric medicine and research;

21 “(iii) representatives of the general
22 biobehavioral field, which may include ex-
23 perts in biomedical ethics; and

1 “(iv) representatives of the general
2 public, which may include representatives
3 of affected industries.”; and
4 (B) in paragraph (2), by realigning the
5 margin of subparagraph (B) to align with sub-
6 paragraph (A);
7 (4) in subsection (k)(9)—
8 (A) by striking “The Foundation” and in-
9 serting the following:
10 “(A) IN GENERAL.—The Foundation”; and
11 (B) by adding at the end the following:
12 “(B) GIFTS, GRANTS, AND OTHER DONA-
13 TIONS.—
14 “(i) IN GENERAL.—Gifts, grants, and
15 other donations to the Foundation may be
16 designated for pediatric research and stud-
17 ies on drugs, and funds so designated shall
18 be used solely for grants for research and
19 studies under subsection (c)(1)(C).
20 “(ii) OTHER GIFTS.—Other gifts,
21 grants, or donations received by the Foun-
22 dation and not described in clause (i) may
23 also be used to support such pediatric re-
24 search and studies.

1 “(iii) REPORT.—The recipient of a
2 grant for research and studies shall agree
3 to provide the Director of the National In-
4 stitutes of Health and the Commissioner of
5 Food and Drugs, at the conclusion of the
6 research and studies—

7 “(I) a report describing the re-
8 sults of the research and studies; and

9 “(II) all data generated in con-
10 nection with the research and studies.

11 “(iv) ACTION BY THE COMMISSIONER
12 OF FOOD AND DRUGS.—The Commissioner
13 of Food and Drugs shall take appropriate
14 action in response to a report received
15 under clause (iii) in accordance with para-
16 graphs (7) through (12) of section 409I(c),
17 including negotiating with the holders of
18 approved applications for the drugs studied
19 for any labeling changes that the Commis-
20 sioner determines to be appropriate and re-
21 quests the holders to make.

22 “(C) APPLICABILITY.—Subparagraph (A)
23 does not apply to the program described in sub-
24 section (c)(1)(C).”;

9 SEC. 14. PEDIATRIC PHARMACOLOGY ADVISORY COM-
10 MITTEE.

11 (a) IN GENERAL.—The Secretary of Health and
12 Human Services shall, under section 222 of the Public
13 Health Service Act (42 U.S.C. 217a), convene and consult
14 an advisory committee on pediatric pharmacology (re-
15 ferred to in this section as the “advisory committee”).

16 (b) PURPOSE.—

23 (2) MATTERS INCLUDED.—The matters re-
24 ferred to in paragraph (1) include—

1 (A) pediatric research conducted under
2 sections 351, 409I, and 499 of the Public
3 Health Service Act and sections 501, 502, 505,
4 and 505A of the Federal Food, Drug, and Cos-
5 metic Act;

6 (B) identification of research priorities re-
7 lated to pediatric pharmacology and the need
8 for additional treatments of specific pediatric
9 diseases or conditions; and

10 (C) the ethics, design, and analysis of clin-
11 ical trials related to pediatric pharmacology.

12 (c) COMPOSITION.—The advisory committee shall in-
13 clude representatives of pediatric health organizations, pe-
14 diatric researchers, relevant patient and patient-family or-
15 ganizations, and other experts selected by the Secretary.

16 SEC. 15. PEDIATRIC SUBCOMMITTEE OF THE ONCOLOGIC
17 DRUGS ADVISORY COMMITTEE.

18 (a) CLARIFICATION OF AUTHORITIES.—

(A) evaluate and, to the extent practicable, prioritize new and emerging therapeutic alternatives available to treat pediatric cancer;

(B) provide recommendations and guidance to help ensure that children with cancer have timely access to the most promising new cancer therapies; and

(C) advise on ways to improve consistency in the availability of new therapeutic agents.

(2) MEMBERSHIP.—

(A) IN GENERAL.—The Secretary shall appoint not more than 11 voting members to the Pediatric Subcommittee from the membership of the Pediatric Pharmacology Advisory Committee and the Oncologic Drugs Advisory Committee.

(B) REQUEST FOR PARTICIPATION.—The Subcommittee shall request participation of the following members in the scientific and ethical consideration of topics of pediatric cancer, as necessary:

(i) At least 2 pediatric oncology specialists from the National Cancer Institute

(ii) At least 4 pediatric oncology specialists from—

1 (I) the Children's Oncology
2 Group;

(II) other pediatric experts with an established history of conducting clinical trials in children; or

6 (III) consortia sponsored by the
7 National Cancer Institute, such as the
8 Pediatric Brain Tumor Consortium,
9 the New Approaches to Neuro-
10 blastoma Therapy or other pediatric
11 oncology consortia.

12 (iii) At least 2 representatives of the
13 pediatric cancer patient and patient-family
14 community.

15 (iv) 1 representative of the nursing
16 community.

17 (v) At least 1 statistician.

18 (vi) At least 1 representative of the
19 pharmaceutical industry

20 (b) PRE-CLINICAL MODELS TO EVALUATE PROM-
21 ISING PEDIATRIC CANCER THERAPIES.—Section 413 of
22 the Public Health Service Act (42 U.S.C. 285a-2) is
23 amended by adding at the end the following:

24 "(c) PRE-CLINICAL MODELS TO EVALUATE PROM-
25 ISING PEDIATRIC CANCER THERAPIES.—

1 “(1) EXPANSION AND COORDINATION OF AC-
2 TIVITIES.—The Director of the National Cancer In-
3 stitute shall expand, intensify, and coordinate the
4 activities of the Institute with respect to research on
5 the development of preclinical models to evaluate
6 which therapies are likely to be effective for treating
7 pediatric cancer.

8 “(2) COORDINATION WITH OTHER INSTI-
9 TUTES.—The Director of the Institute shall coordi-
10 nate the activities under paragraph (1) with similar
11 activities conducted by other national research insti-
12 tutes and agencies of the National Institutes of
13 Health to the extent that those Institutes and agen-
14 cies have responsibilities that are related to pediatric
15 cancer.”.

16 (c) CLARIFICATION OF AVAILABILITY OF INVESTIGA-
17 TIONAL NEW DRUGS FOR PEDIATRIC STUDY AND USE.—

18 (1) AMENDMENT OF THE FEDERAL FOOD,
19 DRUG, AND COSMETIC ACT.—Section 505(i)(1) of
20 the Federal Food, Drug, and Cosmetic Act (21
21 U.S.C. 355(i)(1)) is amended—

22 (A) in subparagraph (B), by striking
23 “and” at the end;

24 (B) in subparagraph (C), by striking the
25 period at the end and inserting “; and”; and

1 (C) by adding at the end the following:

2 “(D) the submission to the Secretary by
3 the manufacturer or the sponsor of the inves-
4 tigation of a new drug of a statement of intent
5 regarding whether the manufacturer or sponsor
6 has plans for assessing pediatric safety and effi-
7 cacy.”.

12 (A) by striking “trial sites, and” and in-
13 serting “trial sites.”; and

14 (B) by striking “in the trial,” and insert-
15 ing “in the trial, and a description of whether,
16 and through what procedure, the manufacturer
17 or sponsor of the investigation of a new drug
18 will respond to requests for protocol exception,
19 with appropriate safeguards, for single-patient
20 and expanded protocol use of the new drug,
21 particularly in children.”.

22 (d) REPORT.—Not later than January 31, 2003, the
23 Secretary of Health and Human Services, acting through
24 the Commissioner of Food and Drugs and in consultation
25 with the Director of the National Institutes of Health,

1 shall submit to the Committee on Health, Education,
2 Labor, and Pensions of the Senate and the Committee on
3 Energy and Commerce of the House of Representatives
4 a report on patient access to new therapeutic agents for
5 pediatric cancer, including access to single patient use of
6 new therapeutic agents.

7 **SEC. 16. REPORT ON PEDIATRIC EXCLUSIVITY PROGRAM.**

8 Not later than October 1, 2006, the Comptroller General
9 of the United States, in consultation with the Secretary
10 of Health and Human Services, shall submit to
11 Congress a report that addresses the following issues,
12 using publicly available data or data otherwise available
13 to the Government that may be used and disclosed under
14 applicable law:

15 (1) The effectiveness of section 505A of the
16 Federal Food, Drug, and Cosmetic Act and section
17 409I of the Public Health Service Act (as added by
18 this Act) in ensuring that medicines used by children
19 are tested and properly labeled, including—

20 (A) the number and importance of drugs
21 for children that are being tested as a result of
22 this legislation and the importance for children,
23 health care providers, parents, and others of labeling
24 changes made as a result of such testing;

1 (B) the number and importance of drugs
2 for children that are not being tested for their
3 use notwithstanding the provisions of this legis-
4 lation, and possible reasons for the lack of test-
5 ing; and

6 (C) the number of drugs for which testing
7 is being done, exclusivity granted, and labeling
8 changes required, including the date pediatric
9 exclusivity is granted and the date labeling
10 changes are made and which labeling changes
11 required the use of the dispute resolution proc-
12 ess established pursuant to the amendments
13 made by this Act, together with a description of
14 the outcomes of such process, including a de-
15 scription of the disputes and the recomenda-
16 tions of the Pediatric Advisory Subcommittee of
17 the Anti-Infective Drugs Advisory Committee.

22 (A) the costs to taxpayers in the form of
23 higher expenditures by medicaid and other Gov-
24 ernment programs;

(B) sales for each drug during the 6-month period for which exclusivity is granted, as attributable to such exclusivity;

(C) costs to consumers and private insurers as a result of any delay in the availability of lower cost generic equivalents of drugs tested and granted exclusivity under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.), and loss of revenue by the generic drug industry and retail pharmacies as a result of any such delay; and

(D) the benefits to the government, to private insurers, and to consumers resulting from decreased health care costs, including—

(i) decreased hospitalizations and fewer medical errors, due to more appropriate and more effective use of medications in children as a result of testing and re-labeling because of the amendments made by this Act;

(ii) direct and indirect benefits associated with fewer physician visits not related to hospitalization;

(iii) benefits to children from missing less time at school and being less affected

1 by chronic illnesses, thereby allowing a bet-
2 ter quality of life;

3 (iv) benefits to consumers from lower
4 health insurance premiums due to lower
5 treatment costs and hospitalization rates;
6 and

7 (v) benefits to employers from reduced
8 need for employees to care for family mem-
9 bers.

10 (3) The nature and type of studies in children
11 for each drug granted exclusivity under the Federal
12 Food, Drug, and Cosmetic Act (21 U.S.C. 301 et
13 seq.), including—

14 (A) a description of the complexity of the
15 studies;

16 (B) the number of study sites necessary to
17 obtain appropriate data;

18 (C) the numbers of children involved in
19 any clinical studies; and

20 (D) the estimated cost of each of the stud-
21 ies.

22 (4) Any recommendations for modifications to
23 the programs established under section 505A of the
24 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
25 355a) and section 409I of the Public Health Service

1 Act (as added by section 3) that the Secretary deter-
2 mines to be appropriate, including a detailed ration-
3 ale for each recommendation.

4 (5) The increased private and Government-
5 funded pediatric research capability associated with
6 this Act and the amendments made by this Act.

7 (6) The number of written requests and addi-
8 tional letters of recommendation that the Secretary
9 issues.

10 (7) The prioritized list of off-patent drugs for
11 which the Secretary issues written requests.

12 (8)(A) The efforts made by Secretary to in-
13 crease the number of studies conducted in the
14 neonate population; and

15 (B) the results of those efforts, including efforts
16 made to encourage the conduct of appropriate stud-
17 ies in neonates by companies with products that
18 have sufficient safety and other information to make
19 the conduct of studies ethical and safe.

20 **SEC. 17. ADVERSE-EVENT REPORTING.**

21 (a) TOLL-FREE NUMBER IN LABELING.—Not later
22 than one year after the date of the enactment of this Act,
23 the Secretary of Health and Human Services shall promul-
24 gate a final rule requiring that the labeling of each drug
25 for which an application is approved under section 505

1 of the Federal Food, Drug, and Cosmetic Act (regardless
2 of the date on which approved) include the toll-free num-
3 ber maintained by the Secretary for the purpose of receiv-
4 ing reports of adverse events regarding drugs and a state-
5 ment that such number is to be used for reporting pur-
6 poses only, not to receive medical advice. With respect to
7 the final rule:

8 (1) The rule shall provide for the implementa-
9 tion of such labeling requirement in a manner that
10 the Secretary considers to be most likely to reach
11 the broadest consumer audience.

12 (2) In promulgating the rule, the Secretary
13 shall seek to minimize the cost of the rule on the
14 pharmacy profession.

15 (3) The rule shall take effect not later than 60
16 days after the date on which the rule is promul-
17 gated.

18 (b) DRUGS WITH PEDIATRIC MARKET EXCLU-
19 SIVITY.—

20 (1) IN GENERAL.—During the one-year begin-
21 ning on the date on which a drug receives a period
22 of market exclusivity under 505A of the Federal
23 Food, Drug, and Cosmetic Act, any report of an ad-
24 verse event regarding the drug that the Secretary of
25 Health and Human Services receives shall be re-

ferred to the Office of Pediatric Therapeutics established under section 6 of this Act. In considering the report, the Director of such Office shall provide for the review of the report by the Pediatric Advisory Subcommittee of the Anti-Infective Drugs Advisory Committee, including obtaining any recommendations of such Subcommittee regarding whether the Secretary should take action under the Federal Food, Drug, and Cosmetic Act in response to the report.

18 SEC. 18. MINORITY CHILDREN AND PEDIATRIC-EXCLU-
19 SIVITY PROGRAM.

20 (a) PROTOCOLS FOR PEDIATRIC STUDIES.—Section
21 505A of the Federal Food, Drug, and Cosmetic Act (21
22 U.S.C. 355a) is amended in subsection (d)(2) by inserting
23 after the first sentence the following: “In reaching an
24 agreement regarding written protocols, the Secretary shall

1 take into account adequate representation of children of
2 ethnic and racial minorities.”.

3 (b) STUDY BY GENERAL ACCOUNTING OFFICE.—

4 (1) IN GENERAL.—The Comptroller General of
5 the United States shall conduct a study for the pur-
6 pose of determining the following:

7 (A) The extent to which children of ethnic
8 and racial minorities are adequately represented
9 in studies under section 505A of the Federal
10 Food, Drug, and Cosmetic Act; and to the ex-
11 tent ethnic and racial minorities are not ade-
12 quately represented, the reasons for such under-
13 representation and recommendations to increase
14 such representation.

15 (B) Whether the Food and Drug Adminis-
16 tration has appropriate management systems to
17 monitor the representation of the children of
18 ethnic and racial minorities in such studies.

19 (C) Whether drugs used to address dis-
20 eases that disproportionately affect racial and
21 ethnic minorities are being studied for their
22 safety and effectiveness under section 505A of
23 the Federal Food, Drug, and Cosmetic Act.

24 (2) DATE CERTAIN FOR COMPLETING STUDY.—

25 Not later than January 10, 2003, the Comptroller

1 General shall complete the study required in para-
2 graph (1) and submit to the Congress a report de-
3 scribing the findings of the study.

4 **SEC. 19. TECHNICAL AND CONFORMING AMENDMENTS.**

5 Section 505A of the Federal Food, Drug, and Cos-
6 metic Act (21 U.S.C. 355a) (as amended by sections 2(1),
7 5(b)(2), 9, 10, 11, and 17) is amended—

8 (1)(A) by striking “(j)(4)(D)(ii)” each place it
9 appears and inserting “(j)(5)(D)(ii);

10 (B) by striking “(j)(4)(D)” each place it ap-
11 pears and inserting “(j)(5)(D)”; and

12 (C) by striking “505(j)(4)(D)” each place it ap-
13 pears and inserting “505(j)(5)(D)”;

14 (2) by redesignating subsections (a), (g), (h),
15 (i), (j), (k), (l), (m), (n), and (o) as subsections (b),
16 (a), (g), (h), (n), (m), (i), (j), (k), and (l) respec-
17 tively;

18 (3) by moving the subsections so as to appear
19 in alphabetical order;

20 (4) in paragraphs (1), (2), and (3) of sub-
21 section (d), subsection (e), and subsection (m) (as
22 redesignated by paragraph (2)), by striking “sub-
23 section (a) or (c)” and inserting “subsection (b) or
24 (c)”; and

○