# 107TH CONGRESS 1ST SESSION

# H. R. 3378

To establish the Commission on Homeland Security.

# IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 29, 2001

Mr. HORN introduced the following bill; which was referred to the Committee on Government Reform

# A BILL

To establish the Commission on Homeland Security.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Commission on Home-
- 5 land Security Act".
- 6 SEC. 2. ESTABLISHMENT.
- 7 There is established the "Commission on Homeland
- 8 Security" (in this Act referred to as the "Commission").
- 9 SEC. 3. DUTY OF COMMISSION.
- The Commission shall study procedures to protect the
- 11 security of the United States, including, but not limited
- 12 to—

1	(1) the efficiency and effectiveness with which
2	Federal departments and agencies perform their se-
3	curity missions;
4	(2) the adequacy of Federal personnel resources
5	to perform security missions;
6	(3) the adequacy and effectiveness of Federal
7	controls over financial and information systems;
8	(4) the accuracy, reliability, and security of per-
9	sonal identification information and systems used by
10	the Federal Government under existing law;
11	(5) how effectively Federal departments and
12	agencies are organized to perform security missions;
13	and
14	(6) the effectiveness of relationships among,
15	and activities of, the Federal Government, the
16	States, and municipalities to protect security.
17	SEC. 4. MEMBERSHIP.
18	(a) Number and Appointment.—The Commission
19	shall be composed of 21 members appointed as follows:
20	(1) Five members appointed by the President,
21	one of whom shall be the Assistant to the President
22	for Homeland Security.
23	(2) Four members appointed by the Speaker of
24	the House of Representatives.

1	(3) Four members appointed by the minority
2	leader of the House of Representatives.

- 3 (4) Four members appointed by the majority
- 4 leader of the Senate.
- 5 (5) Four members appointed by the minority leader of the Senate.
- 7 (b) QUALIFICATIONS.—Members of the Commission
- 8 shall include individuals with expertise in information
- 9 technology and security, civil liberties issues, and law en-
- 10 forcement issues.
- 11 (c) Deadline for Appointment.—Members shall
- 12 be appointed not later than 60 days after the date of the
- 13 enactment of this Act.
- 14 (d) TERMS.—Each member shall be appointed for the
- 15 life of the Commission.
- 16 (e) Pay.—Members shall serve without pay, but each
- 17 member shall receive travel expenses, including per diem
- 18 in lieu of subsistence, in accordance with applicable provi-
- 19 sions under subchapter I of chapter 57 of title 5, United
- 20 States Code.
- 21 (f) Chairperson.—The Assistant to the President
- 22 for Homeland Security shall be the Chairperson of the
- 23 Commission.

## SEC. 5. EXECUTIVE DIRECTOR AND STAFF OF COMMISSION;

- 2 EXPERTS AND CONSULTANTS.
- 3 (a) Executive Director.—The Commission shall
- 4 have an Executive Director who shall be appointed by the
- 5 Commission. The Executive Director shall be paid at the
- 6 rate of basic pay for level IV of the Executive Schedule.
- 7 (b) STAFF.—The Commission may appoint and fix
- 8 the pay of additional personnel as it considers appropriate.
- 9 (c) Applicability of Certain Civil Service
- 10 Laws.—The Executive Director and staff of the Commis-
- 11 sion may be appointed without regard to the provisions
- 12 of title 5, United States Code, governing appointments in
- 13 the competitive service, and may be paid without regard
- 14 to the provisions of chapter 51 and subchapter III of chap-
- 15 ter 53 of that title relating to classification and General
- 16 Schedule pay rates, except that an individual so appointed
- 17 may not receive pay in excess of the annual rate of basic
- 18 pay for GS-15 of the General Schedule.
- 19 (d) Experts and Consultants.—The Commission
- 20 may procure temporary and intermittent services under
- 21 section 3109(b) of title 5, United States Code.
- 22 (e) Staff of Federal Agencies.—Upon request
- 23 of the Commission, the head of any Federal department
- 24 or agency may detail, on a reimbursable basis, any of the
- 25 personnel of that department or agency to the Commission
- 26 to assist it in carrying out its duties under this Act.

### 1 SEC. 6. HEARINGS AND SESSIONS.

- 2 The Commission may, for the purpose of carrying out
- 3 this Act, hold hearings, sit and act at times and places,
- 4 take testimony, and receive evidence as the Commission
- 5 considers appropriate. The Commission shall hold a min-
- 6 imum of eight hearings, including hearings in California,
- 7 New York, Texas, Illinois, and Florida.

# 8 SEC. 7. ADDITIONAL POWERS OF COMMISSION.

- 9 (a) Powers of Members and Agents.—Any mem-
- 10 ber or agent of the Commission may, if authorized by the
- 11 Commission, take any action that the Commission is au-
- 12 thorized to take by this section.
- 13 (b) Obtaining Official Data.—The Commission
- 14 may secure directly from any department or agency of the
- 15 United States information necessary to enable it to carry
- 16 out this Act. Upon request of the Chairperson of the Com-
- 17 mission, the head of that department or agency shall fur-
- 18 nish that information to the Commission.
- 19 (c) Gifts, Bequests, and Devises.—The Commis-
- 20 sion may accept, use, and dispose of gifts, bequests, or
- 21 devises of services or property, both real and personal, for
- 22 the purpose of aiding or facilitating the work of the Com-
- 23 mission. Gifts, bequests, or devises of money and proceeds
- 24 from sales of other property received as gifts, bequests,
- 25 or devises shall be deposited in the Treasury and shall be
- 26 available for disbursement upon order of the Commission.

- 1 (d) Mails.—The Commission may use the United
- 2 States mails in the same manner and under the same con-
- 3 ditions as other departments and agencies of the United
- 4 States.
- 5 (e) Administrative Support Services.—Upon
- 6 the request of the Commission, the Administrator of Gen-
- 7 eral Services shall provide to the Commission, on a reim-
- 8 bursable basis, the administrative support services nec-
- 9 essary for the Commission to carry out its responsibilities
- 10 under this Act.

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# (f) Subpoena Power.—

- 12 (1) IN GENERAL.—The Commission may issue 13 subpoenas requiring the attendance and testimony of 14 witnesses and the production of any evidence relat-15 ing to any matter under investigation by the Com-16 mission. The attendance of witnesses and the pro-
- duction of evidence may be required from any place
- within the United States at any designated place of
- 19 hearing within the United States.
- 20 (2) Failure to obey a subpoena.—If a per-
- son refuses to obey a subpoena issued under para-
- 22 graph (1), the Commission may apply to a United
- 23 States district court for an order requiring that per-
- son to appear before the Commission to give testi-
- 25 mony, produce evidence, or both, relating to the

- matter under investigation. The application may be made within the judicial district where the hearing is conducted or where that person is found, resides, or transacts business. Any failure to obey the order of the court may be punished by the court as civil contempt.
  - (3) SERVICE OF SUBPOENAS.—The subpoenas of the Commission shall be served in the manner provided for subpoenas issued by a United States district court under the Federal Rules of Civil Procedure for the United States district courts.
  - (4) SERVICE OF PROCESS.—All process of any court to which application is made under paragraph (2) may be served in the judicial district in which the person required to be served resides or may be found.
- 17 (g) IMMUNITY.—The Commission is an agency of the
  18 United States for the purpose of part V of title 18, United
  19 States Code (relating to immunity of witnesses). Except
  20 as provided in this subsection, a person may not be ex21 cused from testifying or from producing evidence pursuant
  22 to a subpoena on the ground that the testimony or evi23 dence required by the subpoena may tend to incriminate
  24 or subject that person to criminal prosecution. A person,
  25 after having claimed the privilege against self-incrimina-

- 1 tion, may not be criminally prosecuted by reason of any
- 2 transaction, matter, or thing which that person is com-
- 3 pelled to testify about or produce evidence relating to, ex-
- 4 cept that the person may be prosecuted for perjury com-
- 5 mitted during the testimony or made in the evidence.

### 6 SEC. 8. REPORT.

- 7 The Commission shall transmit a report to the Presi-
- 8 dent and Congress not later than 14 months after the date
- 9 of the enactment of this Act containing a detailed state-
- 10 ment of the findings and conclusions of the Commission,
- 11 together with recommendations for legislation and admin-
- 12 istrative actions that the Commission considers appro-
- 13 priate.

#### 14 SEC. 9. TERMINATION.

- The Commission shall terminate 30 days after sub-
- 16 mitting its final report pursuant to section 8.

# 17 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

- 18 There are authorized to be appropriated such sums
- 19 as may be necessary to carry out this Act.

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