Union Calendar No. 200

107TH CONGRESS 1ST SESSION

H. R. 2768

[Report No. 107-288, Part I]

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

IN THE HOUSE OF REPRESENTATIVES

August 2, 2001

Mrs. Johnson of Connecticut (for herself, Mr. Stark, Mr. Camp, Mr. Cardin, Mr. Crane, Ms. Dunn of Washington, Mr. English, Mr. Foley, Mr. Hayworth, Mr. Sam Johnson of Texas, Mr. Kleczka, Mr. Lewis of Georgia, Mr. Lewis of Kentucky, Mr. McCrery, Mr. McDermott, Mr. McNulty, Mr. Ramstad, Mr. Shaw, Mrs. Thurman, and Mr. Weller) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

NOVEMBER 13, 2001

Reported from the Committee on Ways and Means with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

NOVEMBER 13, 2001

Referral to the Committee on Energy and Commerce extended for a period ending not later than November 16, 2001

NOVEMBER 16, 2001

Referral to the Committee on Energy and Commerce extended for a period ending not later than December 7, 2001

DECEMBER 7, 2001

Additional sponsors: Mr. Portman, Mr. Abercrombie, Mr. McHugh, Mr. Lampson, Mr. Crowley, Mr. Stenholm, and Mr. George Miller of California

DECEMBER 7, 2001

Committee on Energy and Commerce discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

[For text of introduced bill, see copy of bill as introduced on August 2, 2001]

A BILL

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENTS TO SOCIAL SECU-
- 4 RITY ACT; TABLE OF CONTENTS.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Medicare Regulatory and Contracting Reform Act of
- 7 2001".
- 8 (b) Amendments to Social Security Act.—Except
- 9 as otherwise specifically provided, whenever in this Act an
- 10 amendment is expressed in terms of an amendment to or
- 11 repeal of a section or other provision, the reference shall
- 12 be considered to be made to that section or other provision
- 13 of the Social Security Act.
- 14 (c) Table of Contents of this
- 15 Act is as follows:
 - Sec. 1. Short title; amendments to Social Security Act; table of contents.
 - Sec. 2. Issuance of regulations.
 - Sec. 3. Compliance with changes in regulations and policies.
 - Sec. 4. Increased flexibility in medicare administration.

- Sec. 5. Provider education and technical assistance.
- Sec. 6. Small provider technical assistance demonstration program.
- Sec. 7. Medicare Provider Ombudsman; Medicare Beneficiary Ombudsman.
- Sec. 8. Provider appeals.
- Sec. 9. Recovery of overpayments and prepayment review; enrollment of providers.
- Sec. 10. Beneficiary outreach demonstration program.
- Sec. 11. Policy development regarding evaluation and management (E & M) documentation guidelines.
- Sec. 12. Improvement in oversight of technology and coverage.
- Sec. 13. Miscellaneous provisions.
- 1 (d) Construction.—Nothing in this Act shall be
- 2 construed—
- 3 (1) to compromise or affect existing legal author-
- 4 ity for addressing fraud or abuse, whether it be crimi-
- 5 nal prosecution, civil enforcement, or administrative
- 6 remedies, including under sections 3729 through 3733
- 7 of title 31, United States Code (known as the False
- 8 Claims Act); or
- 9 (2) to prevent or impede the Department of
- 10 Health and Human Services in any way from its on-
- 11 going efforts to eliminate waste, fraud, and abuse in
- the medicare program.
- 13 Furthermore, the consolidation of medicare administrative
- 14 contracting set forth in this Act does not constitute consoli-
- 15 dation of the Federal Hospital Insurance Trust Fund and
- 16 the Federal Supplementary Medical Insurance Trust Fund
- 17 or reflect any position on that issue.
- 18 (e) Use of Term Supplier in Medicare.—Section
- 19 1861 (42 U.S.C. 1395x) is amended by inserting after sub-
- 20 section (c) the following new subsection:

1	``Supplier
2	"(d) The term 'supplier' means, unless the context oth-
3	erwise requires, a physician or other practitioner, a facility,
4	or other entity (other than a provider of services) that fur-
5	nishes items or services under this title.".
6	SEC. 2. ISSUANCE OF REGULATIONS.
7	(a) Consolidation of Promulgation to Once A
8	Month.—
9	(1) In General.—Section 1871 (42 U.S.C.
10	1395hh) is amended by adding at the end the fol-
11	lowing new subsection:
12	"(d)(1) The Secretary shall issue proposed or final (in-
13	cluding interim final) regulations to carry out this title
14	only on one business day of every month unless publication
15	on another date is necessary to comply with requirements
16	under law.
17	"(2) The Secretary shall coordinate issuance of new
18	regulations relating to a category of provider of services or
19	suppliers based on an analysis of the collective impact of
20	regulatory changes on that category of providers or sup-
21	pliers.".
22	(2) Report on publication of regulations
23	ON A QUARTERLY BASIS.—Not later than 3 years after
24	the date of the enactment of this Act, the Secretary of
25	Health and Human Services shall submit to Congress

- 1 a report on the feasibility of requiring that regula-
- 2 tions described in section 1871(d) of the Social Secu-
- 3 rity Act only be promulgated on a single day every
- 4 calendar quarter.
- 5 (3) Effective date.—The amendment made by
- 6 paragraph (1) shall apply to regulations promulgated
- 7 on or after the date that is 30 days after the date of
- 8 the enactment of this Act.
- 9 (b) Regular Timeline for Publication of Final
- 10 RULES.—
- 11 (1) In General.—Section 1871(a) (42 U.S.C.
- 12 1395hh(a)) is amended by adding at the end the fol-
- 13 lowing new paragraph:
- 14 "(3)(A) The Secretary, in consultation with the Direc-
- 15 tor of the Office of Management and Budget, shall establish
- 16 and publish a regular timeline for the publication of final
- 17 regulations based on the previous publication of a proposed
- 18 regulation or an interim final regulation.
- 19 "(B) Such timeline may vary among different regula-
- 20 tions based on differences in the complexity of the regula-
- 21 tion, the number and scope of comments received, and other
- 22 relevant factors. If the Secretary intends to vary such
- 23 timeline with respect to the publication of a final regula-
- 24 tion, the Secretary shall cause to have published in the Fed-
- 25 eral Register notice of the different timeline by not later

- 1 than the end of the comment period respecting such regula-
- 2 tion. Such notice shall include a brief explanation of the
- 3 justification for such variation.
- 4 "(C) In the case of interim final regulations, upon the
- 5 expiration of the regular timeline established under this
- 6 paragraph for the publication of a final regulation after
- 7 opportunity for public comment, the interim final regula-
- 8 tion shall not continue in effect unless the Secretary pub-
- 9 lishes a notice of continuation of the regulation that in-
- 10 cludes an explanation of why the regular timeline was not
- 11 complied with. If such a notice is published, the regular
- 12 timeline for publication of the final regulation shall be
- 13 treated as having begun again as of the date of publication
- 14 of the notice.
- 15 "(D) The Secretary shall annually submit to Congress
- 16 a report that describes the instances in which the Secretary
- 17 failed to publish a final regulation within the applicable
- 18 timeline under this paragraph and that provides an expla-
- 19 nation for such failures.".
- 20 (2) Effective date.—The amendment made by
- 21 paragraph (1) shall take effect on the date of the en-
- actment of this Act. The Secretary of Health and
- 23 Human Services shall provide for an appropriate
- 24 transition to take into account the backlog of pre-
- 25 viously published interim final regulations.

1	(c) Limitations on New Matter in Final Regula-
2	TIONS.—
3	(1) In general.—Section 1871(a) (42 U.S.C.
4	1395hh(a)), as amended by subsection (b), is further
5	amended by adding at the end the following new
6	paragraph:
7	"(4) If the Secretary publishes notice of proposed rule-
8	making relating to a regulation (including an interim final
9	regulation), insofar as such final regulation includes a pro-
10	vision that is not a logical outgrowth of such notice of pro-
11	posed rulemaking, that provision shall be treated as a pro-
12	posed regulation and shall not take effect until there is the
13	further opportunity for public comment and a publication
14	of the provision again as a final regulation.".
15	(2) Effective date.—The amendment made by
16	paragraph (1) shall apply to final regulations pub-
17	lished on or after the date of the enactment of this
18	Act.
19	SEC. 3. COMPLIANCE WITH CHANGES IN REGULATIONS AND
20	POLICIES.
21	(a) No Retroactive Application of Substantive
22	Changes; Timeline for Compliance With Substantive
23	Changes After Notice.—Section 1871 (42 U.S.C.
24	1395hh), as amended by section 2(a), is amended by adding
25	at the end the following new subsection:

- 1 "(e)(1)(A) A substantive change in regulations, man-
- 2 ual instructions, interpretative rules, statements of policy,
- 3 or guidelines of general applicability under this title shall
- 4 not be applied (by extrapolation or otherwise) retroactively
- 5 to items and services furnished before the date the change
- 6 was issued, unless the Secretary determines that such retro-
- 7 active application would have a positive impact on bene-
- 8 ficiaries or providers of services and suppliers or would be
- 9 necessary to comply with statutory requirements.
- 10 "(B) A substantive change in regulations, manual in-
- 11 structions, interpretative rules, statements of policy, or
- 12 guidelines of general applicability under this title shall not
- 13 become effective until at least 30 days after the Secretary
- 14 issues the substantive change.
- "(C) No action shall be taken against a provider of
- 16 services or supplier with respect to noncompliance with
- 17 such a substantive change for items and services furnished
- 18 before the effective date of such a change.".
- 19 (b) Reliance on Guidance.—Section 1871(e), as
- 20 added by subsection (a), is further amended by adding at
- 21 the end the following new paragraph:
- 22 "(2)(A) If—
- "(i) a provider of services or supplier follows the
- 24 written guidance (which may be transmitted elec-
- 25 tronically) provided by the Secretary or by a medi-

- 1 care contractor (as defined in section 1889(g)) acting 2 within the scope of the contractor's contract authority, with respect to the furnishing of items or services and 3 4 submission of a claim for benefits for such items or services with respect to such provider or supplier; 5 6 "(ii) the Secretary determines that the provider 7 of services or supplier has accurately presented the 8 circumstances relating to such items, services, and 9 claim to the contractor in writing; and 10 "(iii) the guidance was in error; 11 the provider of services or supplier shall not be subject to 12 any sanction (including any penalty or requirement for repayment of any amount) if the provider of services or sup-13 plier reasonably relied on such guidance. 14 15 "(B) Subparagraph (A) shall not be construed as preventing the recoupment or repayment (without any addi-16 17 tional penalty) relating to an overpayment insofar as the overpayment was solely the result of a clerical or technical 18 19 operational error.". 20 (c) GAO STUDY ON ADVISORY OPINION AUTHORITY.—
- 21 (1) STUDY.—The Comptroller General of the 22 United States shall conduct a study to determine the 23 feasibility and appropriateness of establishing in the 24 Secretary of Health and Human Services and the 25 Secretary's contractors authority to provide legally

1	binding advisory opinions on appropriate interpreta-
2	tion and application of regulations to carry out the
3	medicare program under title XVIII of the Social Se-
4	curity Act. Such study shall examine the appropriate
5	timeframe for issuing such advisory opinions, as well
6	as the need for additional staff and funding to pro-
7	vide such opinions.
8	(2) Report.—The Comptroller General shall
9	submit to Congress a report on the study conducted
10	under paragraph (1) by not later than January 1,
11	2003.
12	SEC. 4. INCREASED FLEXIBILITY IN MEDICARE ADMINIS-
13	TRATION.
14	(a) Consolidation and Flexibility in Medicare
15	Administration.—
16	(1) In General.—Title XVIII is amended by in-
17	serting after section 1874 the following new section:
18	"CONTRACTS WITH MEDICARE ADMINISTRATIVE
19	CONTRACTORS
20	"Sec. 1874A. (a) Authority.—
21	"(1) Authority to enter into contracts.—
22	The Secretary may enter into contracts with any en-
23	tity to serve as a medicare administrative contractor
24	with respect to the performance of any or all of the
25	functions described in paragraph (3) or parts of those

1	functions (or, to the extent provided in a contract, to
2	secure performance thereof by other entities).
3	"(2) Medicare administrative contractor
4	DEFINED.—For purposes of this title and title XI—
5	"(A) In General.—The term 'medicare ad-
6	ministrative contractor' means an agency, orga-
7	nization, or other person with a contract under
8	this section.
9	"(B) Appropriate medicare administra-
10	TIVE CONTRACTOR.—With respect to the perform-
11	ance of a particular function or activity in rela-
12	tion to an individual entitled to benefits under
13	part A or enrolled under part B, or both, a spe-
14	cific provider of services or supplier (or class of
15	such providers of services or suppliers), the 'ap-
16	propriate' medicare administrative contractor is
17	the medicare administrative contractor that has
18	a contract under this section with respect to the
19	performance of that function or activity in rela-
20	tion to that individual, provider of services or
21	supplier or class of provider of services or sup-
22	plier.
23	"(3) Functions described.—The functions re-
24	ferred to in paragraph (1) are payment functions,

- provider services functions, and beneficiary services
 functions as follows:
 - "(A) Determination of Payment Amounts.—Determining (subject to the provisions of section 1878 and to such review by the Secretary as may be provided for by the contracts) the amount of the payments required pursuant to this title to be made to providers of services, suppliers and individuals.
 - "(B) Making payments.—Making payments described in subparagraph (A) (including receipt, disbursement, and accounting for funds in making such payments).
 - "(C) BENEFICIARY EDUCATION AND ASSIST-ANCE.—Providing education and outreach to individuals entitled to benefits under part A or enrolled under part B, or both, and providing assistance to those individuals with specific issues, concerns or problems.
 - "(D) PROVIDER CONSULTATIVE SERVICES.—Providing consultative services to institutions, agencies, and other persons to enable them
 to establish and maintain fiscal records necessary for purposes of this title and otherwise to
 qualify as providers of services or suppliers.

1	"(E) Communication with providers.—
2	Communicating to providers of services and sup-
3	pliers any information or instructions furnished
4	to the medicare administrative contractor by the
5	Secretary and serving as a channel of commu-
6	nication from providers of services and suppliers
7	to the Secretary.

- "(F) Provider education and technical Assistance.—Performing the functions relating to provider education, training, and technical assistance.
- "(G) Additional Functions.—Performing such other functions as are necessary to carry out the purposes of this title.

"(4) Relationship to mip contracts.—

"(A) Nonduplication of duties.—In entering into contracts under this section, the Secretary shall assure that functions of medicare administrative contractors in carrying out activities under parts A and B do not duplicate activities carried out under the Medicare Integrity Program under section 1893. The previous sentence shall not apply with respect to the activity described in section 1893(b)(5) (relating to

prior authorization of certain items of durable 1 2 $medical\ equipment\ under\ section\ 1834(a)(15)).$ "(B) Construction.—An entity shall not 3 4 be treated as a medicare administrative contractor merely by reason of having entered into 5 6 a contract with the Secretary under section 7 1893. 8 "(b) Contracting Requirements.— 9 "(1) Use of competitive procedures.— 10 "(A) In general.—Except as provided in 11 laws with general applicability to Federal acqui-12 sition and procurement or in subparagraph (B), 13 the Secretary shall use competitive procedures 14 when entering into contracts with medicare ad-15 ministrative contractors under this section, tak-16 ing into account performance quality as well as 17 price and other factors. 18 "(B) Renewal of contracts.—The Sec-19 retary may renew a contract with a medicare 20 administrative contractor under this section 21 from term to term without regard to section 5 of 22 title 41, United States Code, or any other provi-23 sion of law requiring competition, if the medi-24 care administrative contractor has met or ex-

ceeded the performance requirements applicable

with respect to the contract and contractor, except that the Secretary shall provide for the application of competitive procedures under such a contract not less frequently than once every five years.

- "(C) Transfer of functions.—Functions may be transferred among medicare administrative contractors consistent with the provisions of this paragraph. The Secretary shall ensure that performance quality is considered in such transfers.
- "(D) Incentives for quality.—The Secretary shall provide incentives for medicare administrative contractors to provide quality service and to promote efficiency.
- "(2) Compliance with requirements.—No contract under this section shall be entered into with any medicare administrative contractor unless the Secretary finds that such medicare administrative contractor will perform its obligations under the contract efficiently and effectively and will meet such requirements as to financial responsibility, legal authority, quality of services provided, and other matters as the Secretary finds pertinent.

"(3) Development of specific performance requirements.—In developing contract performance requirements, the Secretary shall develop performance requirements to carry out the specific requirements applicable under this title to a function described in subsection (a)(3). In developing such requirements, the Secretary may consult with providers of services and suppliers and organizations and agencies performing functions necessary to carry out the purposes of this section with respect to such performance requirements.

- "(4) Information requirements.—The Secretary shall not enter into a contract with a medicare administrative contractor under this section unless the contractor agrees—
 - "(A) to furnish to the Secretary such timely information and reports as the Secretary may find necessary in performing his functions under this title; and
 - "(B) to maintain such records and afford such access thereto as the Secretary finds necessary to assure the correctness and verification of the information and reports under subparagraph (A) and otherwise to carry out the purposes of this title.

"(5) SURETY BOND.—A contract with a medicare administrative contractor under this section may require the medicare administrative contractor, and any of its officers or employees certifying payments or disbursing funds pursuant to the contract, or otherwise participating in carrying out the contract, to give surety bond to the United States in such amount as the Secretary may deem appropriate.

"(c) Terms and Conditions.—

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- "(1) In General.—A contract with any medicare administrative contractor under this section may contain such terms and conditions as the Secretary finds necessary or appropriate and may provide for advances of funds to the medicare administrative contractor for the making of payments by it under subsection (a)(3)(B).
- "(2) Prohibition on mandates for certain Data collection.—The Secretary may not require, as a condition of entering into a contract under this section, that the medicare administrative contractor match data obtained other than in its activities under this title with data used in the administration of this title for purposes of identifying situations in which the provisions of section 1862(b) may apply.

1 "(d) Limitation on Liability of Medicare Admin-2 istrative Contractors and Certain Officers.—

- "(1) CERTIFYING OFFICER.—No individual designated pursuant to a contract under this section as a certifying officer shall, in the absence of gross negligence or intent to defraud the United States, be liable with respect to any payments certified by the individual under this section.
- "(2) DISBURSING OFFICER.—No disbursing officer shall, in the absence of gross negligence or intent to defraud the United States, be liable with respect to any payment by such officer under this section if it was based upon an authorization (which meets the applicable requirements for such internal controls established by the Comptroller General) of a certifying officer designated as provided in paragraph (1) of this subsection.
 - "(3) Liability of medicare administrative contractor contractor.—A medicare administrative contractor shall be liable to the United States for a payment referred to in paragraph (1) or (2) if, in connection with such payment, an individual referred to in either such paragraph acted with gross negligence or intent to defraud the United States.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(4)Indemnification by secretary.—The Secretary shall make payment to a medicare administrative contractor under contract with the Secretary pursuant to this section, or to any member or employee thereof, or to any person who furnishes legal counsel or services to such medicare administrative contractor, in an amount equal to the reasonable amount of the expenses incurred, as determined by the Secretary, in connection with the defense of any civil suit, action, or proceeding brought against such medicare administrative contractor or person related to the performance of any duty, function, or activity under such contract, if due care was exercised by the contractor or person in the performance of such duty, function, or activity.".

(2) Consideration of incorporation of cur-RENT LAW STANDARDS.—In developing contract performance requirements under section 1874A(b) of the Social Security Act, as inserted by paragraph (1), the Secretary of Health and Human Services shall consider inclusion of the performance standards described in sections 1816(f)(2) of such Act (relating to timely processing of reconsiderations and applications for exemptions) and section 1842(b)(2)(B) of such Act (relating to timely review of determinations and fair

1	hearing requests), as such sections were in effect before
2	the date of the enactment of this Act.
3	(b) Conforming Amendments to Section 1816 (Re-
4	LATING TO FISCAL INTERMEDIARIES).—Section 1816 (42
5	U.S.C. 1395h) is amended as follows:
6	(1) The heading is amended to read as follows:
7	"PROVISIONS RELATING TO THE ADMINISTRATION
8	OF PART A".
9	(2) Subsection (a) is amended to read as follows:
10	"(a) The administration of this part shall be conducted
11	$through\ contracts\ with\ medicare\ administrative\ contractors$
12	under section 1874A.".
13	(3) Subsection (b) is repealed.
14	(4) Subsection (c) is amended—
15	(A) by striking paragraph (1); and
16	(B) in each of paragraphs $(2)(A)$ and
17	(3)(A), by striking "agreement under this sec-
18	tion" and inserting "contract under section
19	1874A that provides for making payments under
20	this part".
21	(5) Subsections (d) through (i) are repealed.
22	(6) Subsections (j) and (k) are each amended—
23	(A) by striking "An agreement with an
24	agency or organization under this section" and
25	inserting "A contract with a medicare adminis-

1	trative contractor under section 1874A with re-
2	spect to the administration of this part"; and
3	(B) by striking "such agency or organiza-
4	tion" and inserting "such medicare administra-
5	tive contractor" each place it appears.
6	(7) Subsection (l) is repealed.
7	(c) Conforming Amendments to Section 1842 (Re-
8	LATING TO CARRIERS).—Section 1842 (42 U.S.C. 1395u)
9	is amended as follows:
10	(1) The heading is amended to read as follows:
11	"PROVISIONS RELATING TO THE ADMINISTRATION
12	OF PART B".
13	(2) Subsection (a) is amended to read as follows:
14	"(a) The administration of this part shall be conducted
15	$through\ contracts\ with\ medicare\ administrative\ contractors$
16	under section 1874A.".
17	(3) Subsection (b) is amended—
18	(A) by striking paragraph (1);
19	(B) in paragraph (2)—
20	(i) by striking subparagraphs (A) and
21	(B);
22	(ii) in subparagraph (C), by striking
23	"carriers" and inserting "medicare admin-
24	istrative contractors"; and
25	(iii) by striking subparagraphs (D)
26	and (E) ;

1	(C) in paragraph (3)—
2	(i) in the matter before subparagraph
3	(A), by striking "Each such contract shall
4	provide that the carrier" and inserting
5	"The Secretary";
6	(ii) by striking "will" the first place it
7	appears in each of subparagraphs (A), (B),
8	(F), (G) , (H) , and (L) and inserting
9	"shall";
10	(iii) in subparagraph (B), in the mat-
11	ter before clause (i), by striking "to the pol-
12	icyholders and subscribers of the carrier"
13	and inserting "to the policyholders and sub-
14	scribers of the medicare administrative con-
15	tractor";
16	(iv) by striking subparagraphs (C),
17	(D), and (E) ;
18	(v) in subparagraph (H)—
19	(I) by striking "if it makes deter-
20	minations or payments with respect to
21	physicians' services,"; and
22	(II) by striking "carrier" and in-
23	serting "medicare administrative con-
24	tractor";
25	(vi) by striking subparagraph (I);

1	(vii) in subparagraph (L), by striking
2	the semicolon and inserting a period;
3	(viii) in the first sentence, after sub-
4	paragraph (L), by striking "and shall con-
5	tain" and all that follows through the pe-
6	riod; and
7	(ix) in the seventh sentence, by insert-
8	ing "medicare administrative contractor,"
9	after "carrier,"; and
10	(D) by striking paragraph (5);
11	(E) in paragraph $(6)(D)(iv)$, by striking
12	"carrier" and inserting "medicare administra-
13	tive contractor";
14	(F) in paragraph (7), by striking "the car-
15	rier" and inserting "the Secretary" each place it
16	appears.
17	(4) Subsection (c) is amended—
18	(A) by striking paragraph (1);
19	(B) in paragraph (2), by striking "contract
20	under this section which provides for the dis-
21	bursement of funds, as described in subsection
22	(a)(1)(B)," and inserting "contract under section
23	1874A that provides for making payments under
24	this part";

1	(C) in paragraph $(3)(A)$, by striking "sub-
2	section $(a)(1)(B)$ " and inserting "section
3	1874A(a)(3)(B)";
4	(D) in paragraph (4), by striking "carrier"
5	and inserting "medicare administrative con-
6	tractor";
7	(E) in paragraph (5), by striking "contract
8	under this section which provides for the dis-
9	bursement of funds, as described in subsection
10	(a)(1)(B), shall require the carrier" and "carrier
11	responses" and inserting "contract under section
12	1874A that provides for making payments under
13	this part shall require the medicare administra-
14	tive contractor" and "contractor responses", re-
15	spectively; and
16	(F) by striking paragraph (6).
17	(5) Subsections (d), (e), and (f) are repealed.
18	(6) Subsection (g) is amended by striking "car-
19	rier or carriers" and inserting "medicare administra-
20	tive contractor or contractors".
21	(7) Subsection (h) is amended—
22	(A) in paragraph (2)—
23	(i) by striking "Each carrier having
24	an agreement with the Secretary under sub-

1	section (a)" and inserting "The Secretary";
2	and
3	(ii) by striking "Each such carrier"
4	and inserting "The Secretary";
5	(B) in paragraph $(3)(A)$ —
6	(i) by striking "a carrier having an
7	agreement with the Secretary under sub-
8	section (a)" and inserting "medicare ad-
9	ministrative contractor having a contract
10	under section 1874A that provides for mak-
11	ing payments under this part"; and
12	(ii) by striking "such carrier" and in-
13	serting "such contractor";
14	(C) in paragraph $(3)(B)$ —
15	(i) by striking "a carrier" and insert-
16	ing "a medicare administrative contractor"
17	each place it appears; and
18	(ii) by striking "the carrier" and in-
19	serting "the contractor" each place it ap-
20	pears; and
21	(D) in paragraphs $(5)(A)$ and $(5)(B)(iii)$,
22	by striking "carriers" and inserting "medicare
23	administrative contractors" each place it ap-
24	pears.
25	(8) Subsection (1) is amended—

1	(A) in paragraph (1)(A)(iii), by striking
2	"carrier" and inserting "medicare administra-
3	tive contractor"; and
4	(B) in paragraph (2), by striking "carrier"
5	and inserting "medicare administrative con-
6	tractor".
7	(9) Subsection $(p)(3)(A)$ is amended by striking
8	"carrier" and inserting "medicare administrative
9	contractor".
10	(10) Subsection $(q)(1)(A)$ is amended by striking
11	"carrier".
12	(d) Effective Date; Transition Rule.—
13	(1) Effective date.—Except as otherwise pro-
14	vided in this subsection, the amendments made by
15	this section shall take effect on October 1, 2003, and
16	the Secretary of Health and Human Services is au-
17	thorized to take such steps before such date as may be
18	necessary to implement such amendments on a timely
19	basis.
20	(2) General transition rules.—The Sec-
21	retary shall take such steps as are necessary to pro-
22	vide for an appropriate transition from contracts
23	under section 1816 and section 1842 of the Social Se-
24	curity Act (42 U.S.C. 1395h, 1395u) to contracts

under section 1874A, as added by subsection (a)(1),

- 1 consistent with the requirements under such section to 2 competitively bid all contracts within 5 years after 3 the effective date in paragraph (1).
- (3) AUTHORIZING CONTINUATION OF MIP FUNC-TIONS UNDER CURRENT CONTRACTS AND AGREE-5 6 MENTS AND UNDER ROLLOVER CONTRACTS.—The pro-7 visions contained in the exception in section8 1893(d)(2) of the Social Security Act (42 U.S.C. 1395ddd(d)(2)) shall continue to apply notwith-9 10 standing the amendments made by this section, and 11 any reference in such provisions to an agreement or 12 contract shall be deemed to include a contract under 13 section 1874A of such Act, as inserted by subsection 14 (a)(1), that continues the activities referred to in such 15 provisions.
- (e) References.—On and after the effective date provided under subsection (d), any reference to a fiscal intermediary or carrier under title XI or XVIII of the Social Security Act (or any regulation, manual instruction, interpretative rule, statement of policy, or guideline issued to carry out such titles) shall be deemed a reference to an appropriate medicare administrative contractor (as provided under section 1874A of the Social Security Act).

1	SEC. 5. PROVIDER EDUCATION AND TECHNICAL ASSIST
2	ANCE.
3	(a) Coordination of Education Funding.—
4	(1) In general.—The Social Security Act is
5	amended by inserting after section 1888 the following
6	new section:
7	"PROVIDER EDUCATION AND TECHNICAL ASSISTANCE
8	"Sec. 1889. (a) Coordination of Education Fund-
9	ING.—The Secretary shall coordinate the educational activi-
10	ties provided through medicare contractors (as defined in
11	subsection (i), including under section 1893) in order to
12	maximize the effectiveness of Federal education efforts for
13	providers of services and suppliers.".
14	(2) Effective date.—The amendment made by
15	paragraph (1) shall take effect on the date of the en-
16	actment of this Act.
17	(3) Report.—Not later than October 1, 2002,
18	the Secretary of Health and Human Services shall
19	submit to Congress a report that includes a descrip-
20	tion and evaluation of the steps taken to coordinate
21	the funding of provider education under section
22	1889(a) of the Social Security Act, as added by para-
23	graph (1).
24	(b) Incentives To Improve Contractor Perform-
25	ANCE.—

1	(1) In general.—Section 1874A, as added by
2	section 4(a)(1), is amended by adding at the end the
3	following new subsection:
4	"(e) Incentives To Improve Contractor Perform-
5	ANCE IN PROVIDER EDUCATION AND OUTREACH.—
6	"(1) Methodology to measure contractor
7	ERROR RATES.—In order to give medicare adminis-
8	trative contractors an incentive to implement effective
9	education and outreach programs for providers of
10	services and suppliers, the Secretary shall, in con-
11	sultation with representatives of providers and sup-
12	pliers, develop and implement by October 1, 2003, a
13	methodology to measure the specific claims payment
14	error rates of such contractors in the processing or re-
15	viewing of medicare claims.
16	"(2) Identification of Best practices.—The
17	Secretary shall identify the best practices developed
18	by individual medicare administrative contractors for
19	educating providers of services and suppliers and how
20	to encourage the use of such best practices nation-
21	wide.".
22	(2) Report.—Not later than October 1, 2003,
23	the Secretary of Health and Human Services shall

submit to Congress a report that describes how the

Secretary intends to use the methodology developed

24

1	under section 1874A(e)(1) of the Social Security Act,
2	as added by paragraph (1), in assessing medicare
3	contractor performance in implementing effective edu-
4	cation and outreach programs, including whether to
5	use such methodology as the basis for performance bo-
6	nuses. The report shall include an analysis of the
7	sources of identified errors and potential changes in
8	systems of contractors and rules of the Secretary that
9	could reduce claims error rates.
10	(c) Provision of Access to and Prompt Re-
11	SPONSES FROM MEDICARE ADMINISTRATIVE CONTRAC-
12	TORS.—
13	(1) In general.—Section 1874A, as added by
14	section 4(a)(1) and as amended by subsection (b), is
15	further amended by adding at the end the following
16	new subsection:
17	"(f) Response to Inquiries; Toll-Free Lines.—
18	"(1) Contractor responsibility.—Each
19	medicare administrative contractor shall, for those
20	providers of services and suppliers which submit
21	claims to the contractor for claims processing—
22	"(A) respond in a clear, concise, and accu-
23	rate manner to specific billing and cost reporting
24	questions of providers of services and suppliers;

1	"(B) maintain a toll-free telephone number
2	at which providers of services and suppliers may
3	obtain information regarding billing, coding,
4	and other appropriate information under this
5	title;
6	"(C) maintain a system for identifying
7	(and disclosing, upon request) who provides the
8	information referred to in subparagraphs (A)
9	and (B); and
10	"(D) monitor the accuracy, consistency, and
11	timeliness of the information so provided.
12	"(2) Evaluation.—In conducting evaluations of
13	individual medicare administrative contractors, the
14	Secretary shall take into account the results of the
15	monitoring conducted under paragraph (1)(D). The
16	Secretary shall, in consultation with organizations
17	representing providers of services and suppliers, estab-
18	lish standards relating to the accuracy, consistency,
19	and timeliness of the information so provided.".
20	(2) Effective date.—The amendment made by
21	paragraph (1) shall take effect October 1, 2003.
22	(d) Improved Provider Education and Train-
23	ING.—

1	(1) In general.—Section 1889, as added by
2	subsection (a), is amended by adding at the end the
3	following new subsections:
4	"(b) Enhanced Education and Training.—
5	"(1) Additional resources.—For each of fis-
6	cal years 2003 and 2004, there are authorized to be
7	appropriated to the Secretary (in appropriate part
8	from the Federal Hospital Insurance Trust Fund and
9	the Federal Supplementary Medical Insurance Trust
10	Fund) \$10,000,000.
11	"(2) USE.—The funds made available under
12	paragraph (1) shall be used to increase the conduct by
13	medicare contractors of education and training of
14	providers of services and suppliers regarding billing,
15	coding, and other appropriate items.
16	"(c) Tailoring Education and Training Activi-
17	ties for Small Providers or Suppliers.—
18	"(1) In general.—Insofar as a medicare con-
19	tractor conducts education and training activities, it
20	shall tailor such activities to meet the special needs
21	of small providers of services or suppliers (as defined
22	in paragraph (2)).
23	"(2) Small provider of services or sup-
24	PLIER.—In this subsection, the term 'small provider
25	of services or supplier' means—

1	"(A) a provider of services with fewer than
2	25 full-time-equivalent employees; or
3	"(B) a supplier with fewer than 10 full-
4	time-equivalent employees.".
5	(2) Effective date.—The amendment made by
6	paragraph (1) shall take effect on October 1, 2002.
7	(e) Requirement To Maintain Internet Sites.—
8	(1) In general.—Section 1889, as added by
9	subsection (a) and as amended by subsection (d), is
10	further amended by adding at the end the following
11	new subsection:
12	"(d) Internet Sites; FAQs.—The Secretary, and
13	each medicare contractor insofar as it provides services (in-
14	cluding claims processing) for providers of services or sup-
15	pliers, shall maintain an Internet site which—
16	"(1) provides answers in an easily accessible for-
17	mat to frequently asked questions, and
18	"(2) includes other published materials of the
19	contractor,
20	that relate to providers of services and suppliers under the
21	programs under this title (and title XI insofar as it relates
22	to such programs).".
23	(2) Effective date.—The amendment made by
24	paragraph (1) shall take effect on October 1, 2002.
25	(f) Additional Provider Education Provisions.—

1	(1) In general.—Section 1889, as added by
2	subsection (a) and as amended by subsections (d) and
3	(e), is further amended by adding at the end the fol-
4	lowing new subsections:
5	"(e) Encouragement of Participation in Edu-
6	CATION PROGRAM ACTIVITIES.—A medicare contractor
7	may not use a record of attendance at (or failure to attend)
8	educational activities or other information gathered during
9	an educational program conducted under this section or
10	otherwise by the Secretary to select or track providers of
11	services or suppliers for the purpose of conducting any type
12	of audit or prepayment review.
13	"(f) Construction.—Nothing in this section or sec-
14	tion 1893(g) shall be construed as providing for disclosure
15	by a medicare contractor—
16	"(1) of the screens used for identifying claims
17	that will be subject to medical review; or
18	"(2) of information that would compromise
19	pending law enforcement activities or reveal findings
20	of law enforcement-related audits.
21	"(g) Definitions.—For purposes of this section, the
22	term 'medicare contractor' includes the following:
23	"(1) A medicare administrative contractor with
24	a contract under section 1874A, including a fiscal

1	intermediary with a contract under section 1816 and
2	a carrier with a contract under section 1842.
3	"(2) An eligible entity with a contract under sec-
4	tion 1893.
5	Such term does not include, with respect to activities of a
6	specific provider of services or supplier an entity that has
7	no authority under this title or title IX with respect to such
8	activities and such provider of services or supplier.".
9	(2) Effective date.—The amendment made by
10	paragraph (1) shall take effect on the date of the en-
11	actment of this Act.
12	SEC. 6. SMALL PROVIDER TECHNICAL ASSISTANCE DEM-
1 =	
13	ONSTRATION PROGRAM.
13	ONSTRATION PROGRAM.
13 14	ONSTRATION PROGRAM. (a) ESTABLISHMENT.—
131415	ONSTRATION PROGRAM. (a) Establishment.— (1) In general.—The Secretary of Health and
13 14 15 16	ONSTRATION PROGRAM. (a) ESTABLISHMENT.— (1) IN GENERAL.—The Secretary of Health and Human Services shall establish a demonstration pro-
13 14 15 16 17	ONSTRATION PROGRAM. (a) ESTABLISHMENT.— (1) IN GENERAL.—The Secretary of Health and Human Services shall establish a demonstration program (in this section referred to as the "demonstra-
13 14 15 16 17 18	ONSTRATION PROGRAM. (a) ESTABLISHMENT.— (1) IN GENERAL.—The Secretary of Health and Human Services shall establish a demonstration program (in this section referred to as the "demonstration program") under which technical assistance de-
13 14 15 16 17 18 19	ONSTRATION PROGRAM. (a) ESTABLISHMENT.— (1) IN GENERAL.—The Secretary of Health and Human Services shall establish a demonstration program (in this section referred to as the "demonstration program") under which technical assistance described in paragraph (2) is made available, upon re-
13 14 15 16 17 18 19 20	ONSTRATION PROGRAM. (a) ESTABLISHMENT.— (1) IN GENERAL.—The Secretary of Health and Human Services shall establish a demonstration program (in this section referred to as the "demonstration program") under which technical assistance described in paragraph (2) is made available, upon request and on a voluntary basis, to small providers of
13 14 15 16 17 18 19 20 21	ONSTRATION PROGRAM. (a) ESTABLISHMENT.— (1) IN GENERAL.—The Secretary of Health and Human Services shall establish a demonstration program (in this section referred to as the "demonstration program") under which technical assistance described in paragraph (2) is made available, upon request and on a voluntary basis, to small providers of services or suppliers in order to improve compliance

such Act insofar as they relate to such title and are

1	not administered by the Office of the Inspector Gen-
2	eral of the Department of Health and Human Serv-
3	ices).
4	(2) Forms of technical assistance.—The
5	technical assistance described in this paragraph is—
6	(A) evaluation and recommendations re-
7	garding billing and related systems; and
8	(B) information and assistance regarding
9	policies and procedures under the medicare pro-
10	gram, including coding and reimbursement.
11	(3) Small providers of services or sup-
12	PLIERS.—In this section, the term "small providers of
13	services or suppliers" means—
14	(A) a provider of services with fewer than
15	25 full-time-equivalent employees; or
16	(B) a supplier with fewer than 10 full-time-
17	equivalent employees.
18	(b) Qualification of Contractors.—In conducting
19	the demonstration program, the Secretary of Health and
20	Human Services shall enter into contracts with qualified
21	organizations (such as peer review organizations or entities
22	described in section $1889(g)(2)$ of the Social Security Act,
23	as inserted by section $5(f)(1)$) with appropriate expertise
24	with billing systems of the full range of providers of services
25	and suppliers to provide the technical assistance. In award-

- 1 ing such contracts, the Secretary shall consider any prior
- 2 investigations of the entity's work by the Inspector General
- 3 of Department of Health and Human Services or the Comp-
- 4 troller General of the United States.
- 5 (c) Description of Technical Assistance.—The
- 6 technical assistance provided under the demonstration pro-
- 7 gram shall include a direct and in-person examination of
- 8 billing systems and internal controls of small providers of
- 9 services or suppliers to determine program compliance and
- 10 to suggest more efficient or effective means of achieving such
- 11 compliance.
- 12 (d) Avoidance of Recovery Actions for Prob-
- 13 Lems Identified as Corrected.—The Secretary of
- 14 Health and Human Services shall provide that, absent evi-
- 15 dence of fraud and notwithstanding any other provision of
- 16 law, any errors found in a compliance review for a small
- 17 provider of services or supplier that participates in the
- 18 demonstration program shall not be subject to recovery ac-
- 19 tion if the technical assistance personnel under the program
- 20 determine that—
- 21 (1) the problem that is the subject of the compli-
- ance review has been corrected to their satisfaction
- 23 within 30 days of the date of the visit by such per-
- 24 sonnel to the small provider of services or supplier;
- 25 *and*

- 1 (2) such problem remains corrected for such pe-
- 2 riod as is appropriate.
- 3 (e) GAO EVALUATION.—Not later than 2 years after
- 4 the date of the date the demonstration program is first im-
- 5 plemented, the Comptroller General, in consultation with
- 6 the Inspector General of the Department of Health and
- 7 Human Services, shall conduct an evaluation of the dem-
- 8 onstration program. The evaluation shall include a deter-
- 9 mination of whether claims error rates are reduced for
- 10 small providers of services or suppliers who participated
- 11 in the program and the extent of improper payments made
- 12 as a result of the demonstration program. The Comptroller
- 13 General shall submit a report to the Secretary and the Con-
- 14 gress on such evaluation and shall include in such report
- 15 recommendations regarding the continuation or extension
- 16 of the demonstration program.
- 17 (f) Financial Participation by Providers.—The
- 18 provision of technical assistance to a small provider of serv-
- 19 ices or supplier under the demonstration program is condi-
- 20 tioned upon the small provider of services or supplier pay-
- 21 ing an amount estimated (and disclosed in advance of a
- 22 provider's or supplier's participation in the program) to
- 23 be equal to 25 percent of the cost of the technical assistance.
- 24 (g) AUTHORIZATION OF APPROPRIATIONS.—There are
- 25 authorized to be appropriated to the Secretary of Health

1	and Human Services (in appropriate part from the Federal
2	Hospital Insurance Trust Fund and the Federal Supple-
3	mentary Medical Insurance Trust Fund) to carry out the
4	demonstration program—
5	(1) for fiscal year 2003, \$1,000,000, and
6	(2) for fiscal year 2004, \$6,000,000.
7	SEC. 7. MEDICARE PROVIDER OMBUDSMAN; MEDICARE
8	BENEFICIARY OMBUDSMAN.
9	(a) Medicare Provider Ombudsman.—Section 1868
10	(42 U.S.C. 1395ee) is amended—
11	(1) by adding at the end of the heading the fol-
12	lowing: "; MEDICARE PROVIDER OMBUDSMAN";
13	(2) by inserting "Practicing Physicians Advi-
14	SORY COUNCIL.—(1)" after "(a)";
15	(3) in paragraph (1), as so redesignated under
16	paragraph (2), by striking "in this section" and in-
17	serting "in this subsection";
18	(4) by redesignating subsections (b) and (c) as
19	paragraphs (2) and (3), respectively; and
20	(5) by adding at the end the following new sub-
21	section:
22	"(b) Medicare Provider Ombudsman.—The Sec-
23	retary shall appoint a Medicare Provider Ombudsman. The
24	Ombudsman shall—

"(1) provide assistance, on a confidential basis, 1 2 to providers of services and suppliers with respect to 3 complaints, grievances, and requests for information 4 concerning the programs under this title (including 5 provisions of title XI insofar as they relate to this 6 title and are not administered by the Office of the In-7 spector General of the Department of Health and 8 Human Services) and in the resolution of unclear or 9 conflicting guidance given by the Secretary and medi-10 care contractors to such providers of services and suppliers regarding such programs and provisions and 12 requirements under this title and such provisions; 13 and 14 "(2) submit recommendations to the Secretary 15 for improvement in the administration of this title

- and such provisions, including—
 - "(A) recommendations to respond to recurring patterns of confusion in this title and such provisions (including recommendations regarding suspending imposition of sanctions where there is widespread confusion in program administration), and
 - "(B) recommendations to provide for an appropriate and consistent response (including not providing for audits) in cases of self-identified

11

16

17

18

19

20

21

22

23

24

1	overpayments by providers of services and sup-
2	pliers.".
3	(b) Medicare Beneficiary Ombudsman.—Title
4	XVIII is amended by inserting after section 1806 the fol-
5	lowing new section:
6	"MEDICARE BENEFICIARY OMBUDSMAN
7	"Sec. 1807. (a) In General.—The Secretary shall
8	appoint within the Department of Health and Human
9	Services a Medicare Beneficiary Ombudsman who shall
10	have expertise and experience in the fields of health care
11	and advocacy.
12	"(b) Duties.—The Medicare Beneficiary Ombudsman
13	shall—
14	"(1) receive complaints, grievances, and requests
15	for information submitted by a medicare beneficiary,
16	with respect to any aspect of the medicare program;
17	"(2) provide assistance with respect to com-
18	plaints, grievances, and requests referred to in para-
19	graph (1), including—
20	"(A) assistance in collecting relevant infor-
21	mation for such beneficiaries, to seek an appeal
22	of a decision or determination made by a fiscal
23	$intermediary,\ carrier,\ Medicare + Choice\ organi-$
24	zation, or the Secretary; and

1 "(B) assistance to such beneficiaries with 2 any problems arising from disenvollment from a Medicare+Choice plan under part C; and 3 4 "(3) submit annual reports to Congress and the 5 Secretary that describe the activities of the Office and 6 that include such recommendations for improvement 7 in the administration of this title as the Ombudsman 8 determines appropriate.". 9 (c) Funding.—There are authorized to be appropriated to the Secretary of Health and Human Services (in 10 appropriate part from the Federal Hospital Insurance 12 Trust Fund and the Federal Supplementary Medical Insurance Trust Fund) to carry out the provisions of subsection (b) of section 1868 of the Social Security Act (relating to 14 the Medicare Provider Ombudsman), as added by subsection (a)(5) and section 1807 of such Act (relating to the Medi-16 care Beneficiary Ombudsman), as added by subsection (b), such sums as are necessary for fiscal year 2002 and each 18 19 succeeding fiscal year. 20 (d) Use of Central, Toll-Free Number (1–800– 21 MEDICARE).—Section 1804(b) (42 U.S.C. 1395b-2(b)) is 22 amended by adding at the end the following: "The Secretary 23 shall provide, through the toll-free number 1-800-MEDI-CARE, for a means by which individuals seeking information about, or assistance with, such programs who phone

- 1 such toll-free number are transferred (without charge) to
- 2 appropriate entities for the provision of such information
- 3 or assistance. Such toll-free number shall be the toll-free
- 4 number listed for general information and assistance in the
- 5 annual notice under subsection (a) instead of the listing
- 6 of numbers of individual contractors.".

7 SEC. 8. PROVIDER APPEALS.

- 8 (a) Medicare Administrative Law Judges.—Sec-
- 9 tion 1869 (42 U.S.C. 1395ff), as amended by section 521(a)
- 10 of Medicare, Medicaid, and SCHIP Benefits Improvement
- 11 and Protection Act of 2000 (114 Stat. 2763A-534), as en-
- 12 acted into law by section 1(a)(6) of Public Law 106-554,
- 13 is amended by adding at the end the following new sub-
- 14 section:
- 15 "(g) Medicare Administrative Law Judges.—
- 16 "(1) Transition plan.—Not later than October
- 17 1, 2003, the Commissioner of Social Security and the
- 18 Secretary shall develop and implement a plan under
- 19 which the functions of administrative law judges re-
- sponsible for hearing cases under this title (and re-
- 21 lated provisions in title XI) shall be transferred from
- 22 the responsibility of the Commissioner and the Social
- 23 Security Administration to the Secretary and the De-
- 24 partment of Health and Human Services. The plan
- 25 shall include recommendations with respect to—

- 1 "(A) the number of administrative law
 2 judges and support staff required to hear and de3 cide such cases in a timely manner; and
 4 "(B) funding levels required for fiscal year
 - "(B) funding levels required for fiscal year 2004 and subsequent fiscal years under this subsection to hear such cases in a timely manner. Nothing in this subsection shall be construed as affecting the independence of administrative law judges from the Department of Health and Human Services and from medicare contractors in carrying out their responsibilities for hearing and deciding cases.
 - "(2) Increased financial support.—In addition to any amounts otherwise appropriated, there are authorized to be appropriated (in appropriate part from the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund) to the Secretary to increase the number of administrative law judges described in paragraph (1) and to improve education and training for such judges and their staffs in carrying out functions under this title, \$5,000,000 for fiscal year 2003 and such sums as are necessary for fiscal year 2004 and each subsequent fiscal year.
 - "(3) Submittal of Plan to Congress and Gao: Report of Gao.—Not later than July 1, 2003,

1	the Secretary shall submit to the Committee on Ways
2	and Means of the House of Representatives, the Com-
3	mittee on Finance of the Senate, and the Comptroller
4	General of the United States the terms of the plan de-
5	veloped under paragraph (1). No later than Sep-
6	tember 1, 2003, the Comptroller General shall submit
7	to such Committees a report containing an evaluation
8	of the terms of such plan.".
9	(b) Process for Expedited Access to Judicial
10	Review.—
11	(1) In General.—Section 1869(b) (42 U.S.C.
12	1395ff(b)) as amended by Medicare, Medicaid, and
13	SCHIP Benefits Improvement and Protection Act of
14	2000 (114 Stat. 2763A-534), as enacted into law by
15	section 1(a)(6) of Public Law 106-554, is amended—
16	(A) in paragraph (1)(A), by inserting ",
17	subject to paragraph (2)," before "to judicial re-
18	view of the Secretary's final decision"; and
19	(B) by adding at the end the following new
20	paragraph:
21	"(2) Expedited access to judicial re-
22	VIEW.—
23	"(A) In General.—The Secretary shall es-
24	tablish a process under which a provider of serv-
25	ices or supplier that furnishes an item or service

or a beneficiary who has filed an appeal under paragraph (1) (other than an appeal filed under paragraph (1)(F)) may obtain access to judicial review when a review panel (described in subparagraph (D)), on its own motion or at the request of the appellant, determines that it does not have the authority to decide the question of law or regulation relevant to the matters in controversy and that there is no material issue of fact in dispute. The appellant may make such request only once with respect to a question of law or regulation in a case of an appeal.

"(B) PROMPT DETERMINATIONS.—If, after or coincident with appropriately filing a request for an administrative hearing, the appellant requests a determination by the appropriate review panel that no review panel has the authority to decide the question of law or regulations relevant to the matters in controversy and that there is no material issue of fact in dispute and if such request is accompanied by the documents and materials as the appropriate review panel shall require for purposes of making such determination, such review panel shall make a determination on the request in writing within 60 days

1	after the date such review panel receives the re-
2	quest and such accompanying documents and
3	materials. Such a determination by such review
4	panel shall be considered a final decision and
5	not subject to review by the Secretary.
6	"(C) Access to Judicial Review.—
7	"(i) In general.—If the appropriate
8	review panel—
9	"(I) determines that there are no
10	material issues of fact in dispute and
11	that the only issue is one of law or reg-
12	ulation that no review panel has the
13	authority to decide; or
14	"(II) fails to make such deter-
15	mination within the period provided
16	$under\ subparagraph\ (B);$
17	then the appellant may bring a civil action
18	as described in this subparagraph.
19	"(ii) Deadline for filing.—Such
20	action shall be filed, in the case described
21	in—
22	"(I) clause (i)(I), within 60 days
23	of date of the determination described
24	in such subparagraph; or

	48
1	"(II) clause (i)(II), within 60
2	days of the end of the period provided
3	under subparagraph (B) for the deter-
4	mination.
5	"(iii) Venue.—Such action shall be
6	brought in the district court of the United
7	States for the judicial district in which the
8	appellant is located (or, in the case of an
9	action brought jointly by more than one ap-
10	plicant, the judicial district in which the
11	greatest number of applicants are located)

Columbia.

"(iv) Interest on amounts in con-TROVERSY.—Where a provider of services or supplier seeks judicial review pursuant to this paragraph, the amount in controversy shall be subject to annual interest beginning on the first day of the first month beginning after the 60-day period as determined pursuant to clause (ii) and equal to the rate of interest on obligations issued for purchase by the Federal Hospital Insurance Trust Fund for the month in which the civil action authorized under this paragraph is

or in the district court for the District of

12

13

14

15

16

17

18

19

20

21

22

23

24

1 commenced, to be awarded by the reviewing 2 court in favor of the prevailing party. No interest awarded pursuant to the preceding 3 4 sentence shall be deemed income or cost for the purposes of determining reimbursement 5 6 due providers of services or suppliers under 7 this Act. 8 "(D) REVIEW PANELS.—For purposes of 9 this subsection, a 'review panel' is an administrative law judge, the Departmental Appeals 10 11 Board, a qualified independent contractor (as 12 defined in subsection (c)(2), or an entity des-13 ignated by the Secretary for purposes of making 14 determinations under this paragraph.". 15 (2)APPLICATION TOTERMINATION PRO-16 CEEDINGS.—Section 1866(h) (42 U.S.C. 1395cc(h)) is 17 amended by adding at the end the following new 18 paragraph: 19 "(3) The provisions of section 1869(b)(2) shall apply 20 with respect to determinations described in paragraph (1) 21 in the same manner as they apply to a provider of services 22 that has filed an appeal under section 1869(b)(1).". 23 (3) Effective date.—The amendments made

by this subsection shall apply to appeals filed on or

after October 1, 2002.

24

1	(c) Requiring Full and Early Presentation of
2	EVIDENCE.—
3	(1) In General.—Section 1869(b) (42 U.S.C.
4	1395ff(b)), as amended by Medicare, Medicaid, and
5	SCHIP Benefits Improvement and Protection Act of
6	2000 (114 Stat. 2763A-534), as enacted into law by
7	section 1(a)(6) of Public Law 106-554, and as
8	amended by subsection (b), is further amended by
9	adding at the end the following new paragraph:
10	"(3) Requiring full and early presen-
11	TATION OF EVIDENCE BY PROVIDERS.—A provider of
12	services or supplier may not introduce evidence in
13	any appeal under this section that was not presented
14	at the reconsideration conducted by the qualified
15	independent contractor under subsection (c), unless
16	there is good cause which precluded the introduction
17	of such evidence at or before that reconsideration.".
18	(2) Effective date.—The amendment made by
19	paragraph (1) shall take effect on October 1, 2002.
20	SEC. 9. RECOVERY OF OVERPAYMENTS AND PREPAYMENT
21	REVIEW; ENROLLMENT OF PROVIDERS.
22	(a) Recovery of Overpayments and Prepayment
23	Review.—Section 1893 (42 U.S.C. 1395ddd) is amended
24	by adding at the end the following new subsections:

1	"(f) Recovery of Overpayments and Prepayment
2	REVIEW.—
3	"(1) Use of repayment plans.—
4	"(A) In General.—If the repayment, with-
5	in 30 days by a provider of services or supplier,
6	of an overpayment under this title would con-
7	stitute a hardship (as defined in subparagraph
8	(B)), subject to subparagraph (C), the Secretary
9	shall enter into a plan (which meets terms and
10	conditions determined to be appropriate by the
11	Secretary) with the provider of services or sup-
12	plier for the offset or repayment of such overpay-
13	ment over a period of not longer than 3 years,
14	or in the case of extreme hardship (as deter-
15	mined by the Secretary) over a period of not
16	longer than 5 years. Interest shall accrue on the
17	balance through the period of repayment.
18	"(B) Hardship.—
19	"(i) In general.—For purposes of
20	subparagraph (A), the repayment of an
21	overpayment (or overpayments) within 30
22	days is deemed to constitute a hardship if—
23	"(I) in the case of a provider of
24	services that files cost reports, the ag-
25	gregate amount of the overpayments

1	exceeds 10 percent of the amount paid
2	under this title to the provider of serv-
3	ices for the cost reporting period cov-
4	ered by the most recently submitted
5	cost report; or
6	"(II) in the case of another pro-
7	vider of services or supplier, the aggre-
8	gate amount of the overpayments ex-
9	ceeds 10 percent of the amount paid
10	under this title to the provider of serv-
11	ices or supplier for the previous cal-
12	endar year.
13	"(ii) Rule of Application.—The
14	Secretary shall establish rules for the appli-
15	cation of this subparagraph in the case of a
16	provider of services or supplier that was not
17	paid under this title during the previous
18	year or was paid under this title only dur-
19	ing a portion of that year.
20	"(iii) Treatment of previous over-
21	PAYMENTS.—If a provider of services or
22	supplier has entered into a repayment plan
23	under subparagraph (A) with respect to a
24	specific overpayment amount, such payment
25	amount under the repayment plan shall not

1	be taken into account under clause (i) with
2	respect to subsequent overpayment amounts.
3	"(C) Exceptions.—Subparagraph (A)
4	shall not apply if the Secretary has reason to
5	suspect that the provider of services or supplier
6	may file for bankruptcy or otherwise cease to do
7	business or if there is an indication of fraud or
8	abuse committed against the program.
9	"(D) Immediate collection if violation
10	OF REPAYMENT PLAN.—If a provider of services
11	or supplier fails to make a payment in accord-
12	ance with a repayment plan under this para-
13	graph, the Secretary may immediately seek to
14	offset or otherwise recover the total balance out-
15	standing (including applicable interest) under
16	the repayment plan.
17	"(2) Limitation on recoupment until deter-
18	MINATION BY QUALIFIED INDEPENDENT CON-
19	TRACTOR.—
20	"(A) In general.—In the case of a pro-
21	vider of services or supplier that is determined to
22	have received an overpayment under this title
23	and that seeks a reconsideration by a qualified
24	independent contractor on such determination
25	under section 1869(b)(1), the Secretary may not

take any action (or authorize any other person, including any medicare contractor, as defined in paragraph (9)) to recoup the overpayment until the date the decision on the reconsideration has been rendered.

"(B) Collection with interest.—Insofar as the determination on such appeal is against the provider of services or supplier, interest on the overpayment shall accrue on and after the date of the original notice of overpayment. Insofar as such determination against the provider of services or supplier is later reversed, the Secretary shall provide for repayment of the amount recouped plus interest at the same rate as would apply under the previous sentence for the period in which the amount was recouped.

"(3) Standardization of random prepayment review.—

"(A) IN GENERAL.—A medicare contractor may conduct random prepayment review only to develop a contractor-wide or program-wide claims payment error rates or under such additional circumstances as may be provided under regulations, developed in consultation with providers of services and suppliers.

1	"(B) Construction.—Nothing in subpara-
2	graph (A) shall be construed as preventing the
3	denial of payments for claims actually reviewed
4	under a random prepayment review.
5	"(4) Limitation on use of extrapolation.—
6	A medicare contractor may not use extrapolation to
7	determine overpayment amounts to be recovered by
8	recoupment, offset, or otherwise unless—
9	"(A) there is a sustained or high level of
10	payment error (as defined by the Secretary by
11	regulation); or
12	"(B) documented educational intervention
13	has failed to correct the payment error (as deter-
14	mined by the Secretary).
15	"(5) Provision of supporting documenta-
16	TION.—In the case of a provider of services or sup-
17	plier with respect to which amounts were previously
18	overpaid, a medicare contractor may request the peri-
19	odic production of records or supporting documenta-
20	tion for a limited sample of submitted claims to en-
21	sure that the previous practice is not continuing.
22	"(6) Consent settlement reforms.—
23	"(A) In general.—The Secretary may use
24	a consent settlement (as defined in subparagraph
25	(D)) to settle a projected overpayment.

1	"(B) Opportunity to submit additional
2	INFORMATION BEFORE CONSENT SETTLEMENT
3	OFFER.—Before offering a provider of services or
4	supplier a consent settlement, the Secretary
5	shall—
6	"(i) communicate to the provider of
7	services or supplier in a non-threatening
8	manner that, based on a review of the med-
9	ical records requested by the Secretary, a
10	preliminary analysis indicates that there
11	would be an overpayment; and
12	"(ii) provide for a 45-day period dur-
13	ing which the provider of services or sup-
14	plier may furnish additional information
15	concerning the medical records for the
16	claims that had been reviewed.
17	"(C) Consent settlement offer.—The
18	Secretary shall review any additional informa-
19	tion furnished by the provider of services or sup-
20	plier under subparagraph (B)(ii). Taking into
21	consideration such information, the Secretary
22	shall determine if there still appears to be an
23	overpayment. If so, the Secretary—
24	"(i) shall provide notice of such deter-
25	mination to the provider of services or sun-

1	plier, including an explanation of the rea-
2	son for such determination; and
3	"(ii) in order to resolve the overpay-
4	ment, may offer the provider of services or
5	supplier—
6	"(I) the opportunity for a statis-
7	tically valid random sample; or
8	"(II) a consent settlement.
9	The opportunity provided under clause $(ii)(I)$
10	does not waive any appeal rights with respect to
11	the alleged overpayment involved.
12	"(D) Consent settlement defined.—
13	For purposes of this paragraph, the term 'con-
14	sent settlement' means an agreement between the
15	Secretary and a provider of services or supplier
16	whereby both parties agree to settle a projected
17	overpayment based on less than a statistically
18	valid sample of claims and the provider of serv-
19	ices or supplier agrees not to appeal the claims
20	involved.
21	"(7) Limitations on non-random prepayment
22	REVIEW.—
23	"(A) Limitation on initiation of
24	NON-RANDOM PREPAYMENT REVIEW.—A
25	medicare contractor may not initiate non-

1 random prepayment review of a provider of 2 services or supplier based on the initial identification by that provider of services or 3 4 supplier of an improper billing practice unless there is a sustained or high level of pay-5 6 ment error (as defined in paragraph 7 (4)(A)). TERMINATION OF NON-RANDOM 8 9 PREPAYMENT REVIEW.—The Secretary shall 10 issue regulations relating to the termi-11 nation, including termination dates, of non-12 random prepayment review. Such regula-13 tions may vary such a termination date 14 based upon the differences in the cir-15 cumstances triggering prepayment review. "(8) Payment audits.— 16 17 "(A) Written notice for post-payment 18 AUDITS.—Subject to subparagraph (C), if a 19 medicare contractor decides to conduct a post-20 payment audit of a provider of services or sup-21 plier under this title, the contractor shall provide 22 the provider of services or supplier with written 23 notice of the intent to conduct such an audit. "(B) Explanation of findings for all 24

AUDITS.—Subject to subparagraph (C), if a

I	medicare contractor audits a provider of services
2	or supplier under this title, the contractor shall
3	provide for an exit conference with the provider
4	or supplier during which the contractor shall—
5	"(i) give the provider of services or
6	supplier a full review and explanation of
7	the findings of the audit in a manner that
8	is understandable to the provider of services
9	or supplier and permits the development of
10	an appropriate corrective action plan;
11	"(ii) inform the provider of services or
12	supplier of the appeal rights under this
13	title;
14	"(iii) give the provider of services or
15	supplier an opportunity to provide addi-
16	tional information to the contractor; and
17	"(iv) take into account information
18	provided, on a timely basis, by the provider
19	of services or supplier under clause (iii).
20	"(C) Exception.—Subparagraphs (A) and
21	(B) shall not apply if the provision of notice or
22	findings would compromise pending law enforce-
23	ment activities or reveal findings of law enforce-
24	ment-related audits.

1	"(9) Definitions.—For purposes of this sub-
2	section:
3	"(A) Medicare contractor.—The term
4	'medicare contractor' has the meaning given such
5	term in section $1889(g)$.
6	"(B) Random prepayment review.—The
7	term 'random prepayment review' means a de-
8	mand for the production of records or docu-
9	mentation absent cause with respect to a claim.
10	"(g) Notice of Over-Utilization of Codes.—The
11	Secretary shall establish a process under which the Sec-
12	retary provides for notice to classes of providers of services
13	and suppliers served by the contractor in cases in which
14	the contractor has identified that particular billing codes
15	may be overutilized by that class of providers of services
16	or suppliers under the programs under this title (or provi-
17	sions of title XI insofar as they relate to such programs).".
18	(b) Provider Enrollment Process; Right of Ap-
19	PEAL.—
20	(1) In General.—Section 1866 (42 U.S.C.
21	1395cc) is amended—
22	(A) by adding at the end of the heading the
23	following: "; ENROLLMENT PROCESSES"; and
24	(B) by adding at the end the following new
25	subsection:

1	"(j) Enrollment Process for Providers of Serv-
2	ICES AND SUPPLIERS.—
3	"(1) In general.—The Secretary shall establish
4	by regulation a process for the enrollment of providers
5	of services and suppliers under this title.
6	"(2) Appeal process.—Such process shall
7	provide—
8	"(A) a method by which providers of serv-
9	ices and suppliers whose application to enroll
10	(or, if applicable, to renew enrollment) are de-
11	nied are provided a mechanism to appeal such
12	denial; and
13	"(B) prompt deadlines for actions on appli-
14	cations for enrollment (and, if applicable, re-
15	newal of enrollment) and for consideration of ap-
16	peals.".
17	(2) Effective date.—The Secretary of Health
18	and Human Services shall provide for the establish-
19	ment of the enrollment and appeal process under the
20	amendment made by paragraph (1) within 6 months
21	after the date of the enactment of this Act.
22	(c) Process for Correction of Minor Errors
23	AND OMISSIONS ON CLAIMS WITHOUT PURSUING APPEALS
24	Process.—The Secretary of Health and Human Services
25	shall develop, in consultation with appropriate medicare

- 1 contractors (as defined in section 1889(g) of the Social Se-
- 2 curity Act, as inserted by section 5(f)(1)) and representa-
- 3 tives of providers of services and suppliers, a process where-
- 4 by, in the case of minor errors or omissions that are detected
- 5 in the submission of claims under the programs under title
- 6 XVIII of such Act, a provider of services or supplier is given
- 7 an opportunity to correct such an error or omission without
- 8 the need to initiate an appeal. Such process shall include
- 9 the ability to resubmit corrected claims.
- 10 SEC. 10. BENEFICIARY OUTREACH DEMONSTRATION PRO-
- 11 *GRAM*.
- 12 (a) In General.—The Secretary of Health and
- 13 Human Services shall establish a demonstration program
- 14 (in this section referred to as the "demonstration program")
- 15 under which medicare specialists employed by the Depart-
- 16 ment of Health and Human Services provide advice and
- 17 assistance to medicare beneficiaries regarding the medicare
- 18 program at the location of existing local offices of the Social
- 19 Security Administration.
- 20 (b) Locations.—
- 21 (1) In General.—The demonstration program
- shall be conducted in at least 6 offices or areas. Sub-
- ject to paragraph (2), in selecting such offices and
- 24 areas, the Secretary shall provide preference for offices
- 25 with a high volume of visits by medicare beneficiaries.

1	(2) Assistance for rural beneficiaries.—
2	The Secretary shall provide for the selection of at
3	least 2 rural areas to participate in the demonstra-
4	tion program. In conducting the demonstration pro-
5	gram in such rural areas, the Secretary shall provide
6	for medicare specialists to travel among local offices
7	in a rural area on a scheduled basis.
8	(c) Duration.—The demonstration program shall be
9	conducted over a 3-year period.
10	(d) Evaluation and Report.—
11	(1) Evaluation.—The Secretary shall provide
12	for an evaluation of the demonstration program. Such
13	evaluation shall include an analysis of—
14	(A) utilization of, and beneficiary satisfac-
15	tion with, the assistance provided under the pro-
16	gram; and
17	(B) the cost-effectiveness of providing bene-
18	ficiary assistance through out-stationing medi-
19	care specialists at local social security offices.
20	(2) Report.—The Secretary shall submit to
21	Congress a report on such evaluation and shall in-
22	clude in such report recommendations regarding the
23	feasibility of permanently out-stationing medicare
24	specialists at local offices of the Social Security Ad-
25	ministration.

1	SEC. 11. POLICY DEVELOPMENT REGARDING EVALUATION
2	AND MANAGEMENT (E & M) DOCUMENTATION
3	GUIDELINES.
4	(a) In General.—The Secretary of Health and
5	Human Services may not implement any new documenta-
6	tion guidelines for evaluation and management physician
7	services under the title XVIII of the Social Security Act
8	on or after the date of the enactment of this Act unless the
9	Secretary—
10	(1) has developed the guidelines in collaboration
11	with practicing physicians and provided for an as-
12	sessment of the proposed guidelines by the physician
13	community;
14	(2) has established a plan that contains specific
15	goals, including a schedule, for improving the use of
16	such guidelines;
17	(3) has conducted appropriate and representative
18	pilot projects under subsection (b) to test modifica-
19	tions to the evaluation and management documenta-
20	tion guidelines;
21	(4) finds that the objectives described in sub-
22	section (c) will be met in the implementation of such
23	guidelines; and
24	(5) has conducted appropriate outreach to physi-
25	cians for education and training with respect to the
26	quidelines.

1	The Secretary shall make changes to the manner in which
2	existing evaluation and management documentation guide-
3	lines are implemented to reduce paperwork burdens on phy-
4	sicians.
5	(b) Pilot Projects To Test Evaluation and Man-
6	AGEMENT DOCUMENTATION GUIDELINES.—
7	(1) Length and consultation.—Each pilot
8	project under this subsection shall—
9	(A) be of sufficient length to allow for pre-
10	paratory physician and medicare contractor
11	education, analysis, and use and assessment of
12	potential evaluation and management guidelines;
13	and
14	(B) be conducted, in development and
15	throughout the planning and operational stages
16	of the project, in consultation with practicing
17	physicians.
18	(2) Range of pilot projects.—Of the pilot
19	projects conducted under this subsection—
20	(A) at least one shall focus on a peer review
21	method by physicians (not employed by a medi-
22	care contractor) which evaluates medical record
23	information for claims submitted by physicians
24	identified as statistical outliers relative to defini-
25	tions published in the Current Procedures Ter-

1	minology (CPT) code book of the American Med-
2	$ical\ Association;$
3	(B) one shall focus on an alternative meth-
4	od to detailed guidelines based on physician doc-
5	umentation of face to face encounter time with a
6	patient;
7	(C) at least one shall be conducted for serv-
8	ices furnished in a rural area and at least one
9	for services furnished outside such an area; and
10	(D) at least one shall be conducted in a set-
11	ting where physicians bill under physicians serv-
12	ices in teaching settings and at one shall be con-
13	ducted in a setting other than a teaching setting.
14	(3) Banning of targeting of pilot project
15	PARTICIPANTS.—Data collected under this subsection
16	shall not be used as the basis for overpayment de-
17	mands or post-payment audits.
18	(4) Study of impact.—Each pilot project shall
19	examine the effect of the modified evaluation and
20	management documentation guidelines on—
21	(A) different types of physician practices,
22	including those with fewer than 10 full-time-
23	equivalent employees (including physicians); and

1	(B) the costs of physician compliance, in-
2	cluding education, implementation, auditing,
3	and monitoring.
4	(c) Objectives for Evaluation and Management
5	Guidelines.—The objectives for modified evaluation and
6	management documentation guidelines developed by the
7	Secretary shall be to—
8	(1) enhance clinically relevant documentation
9	needed to code accurately and assess coding levels ac-
10	curately;
11	(2) decrease the level of non-clinically pertinent
12	and burdensome documentation time and content in
13	the physician's medical record;
14	(3) increase accuracy by reviewers; and
15	(4) educate both physicians and reviewers.
16	(d) Study of Simpler, Alternative Systems of
17	Documentation for Physician Claims.—
18	(1) Study.—The Secretary of Health and
19	Human Services shall carry out a study of the mat-
20	ters described in paragraph (2).
21	(2) MATTERS DESCRIBED.—The matters referred
22	to in paragraph (1) are—
23	(A) the development of a simpler, alter-
24	native system of requirements for documentation
25	accompanying claims for evaluation and man-

1 agement physician services for which payment is
2 made under title XVIII of the Social Security
3 Act; and
4 (B) consideration of systems other than cur5 rent coding and documentation requirements for

payment for such physician services.

- (3) Consultation with practicing physicians, including physicians who are part of group practices.
- (4) APPLICATION OF HIPAA UNIFORM CODING RE-QUIREMENTS.—In developing an alternative system under paragraph (2), the Secretary shall consider requirements of administrative simplification under part C of title XI of the Social Security Act.
- (5) REPORT TO CONGRESS.—(A) The Secretary shall submit to Congress a report on the results of the study conducted under paragraph (1).
- (B) The Medicare Payment Advisory Commission shall conduct an analysis of the results of the study included in the report under subparagraph (A) and shall submit a report on such analysis to Congress.

1	(e) Study on Appropriate Coding of Certain Ex-
2	TENDED Office Visits.—The Secretary shall conduct a
3	study of the appropriateness of coding in cases of extended
4	office visits in which there is no diagnosis made. The Sec-
5	retary shall submit a report to Congress on such study and
6	shall include recommendations on how to code appro-
7	priately for such visits in a manner that takes into account
8	the amount of time the physician spent with the patient.
9	(f) Definitions.—In this section—
10	(1) the term "rural area" has the meaning given
11	that term in section $1886(d)(2)(D)$ of the Social Secu-
12	$rity\ Act,\ 42\ U.S.C.\ 1395ww(d)(2)(D);\ and$
13	(2) the term "teaching settings" are those set-
14	tings described in section 415.150 of title 42, Code of
15	Federal Regulations.
16	SEC. 12. IMPROVEMENT IN OVERSIGHT OF TECHNOLOGY
17	AND COVERAGE.
18	(a) Improved Coordination Between FDA and
19	CMS on Coverage of Breakthrough Medical De-
20	VICES.—
21	(1) In general.—Upon request by an applicant
22	and to the extent feasible (as determined by the Sec-
23	retary of Health and Human Services), the Secretary
24	shall, in the case of a class III medical device that is
25	subject to premarket approval under section 515 of

- 1 the Federal Food, Drug, and Cosmetic Act, coordinate 2 reviews of coverage decisions under title XVIII of the Social Security Act with the review for application 3 for premarket approval conducted by the Food and Drug Administration under such section. Such co-5 ordination shall include the sharing of appropriate 6 7 information.
- 8 (2) Publication of Plan.—Not later than 6 9 months after the date of the enactment of this Act, the 10 Secretary shall submit to appropriate Committees of Congress a report that contains the plan for improv-12 ing such coordination and for shortening the time lag 13 between the premarket approval by the Food and 14 Drug Administration and coding and coverage deci-15 sions by the Centers for Medicare & Medicaid Serv-16 ices.
 - (3) Construction.—Nothing in this subsection shall be construed as changing the criteria for coverage of a medical device under title XVIII of the Social Security Act nor premarket approval by the Food and Drug Administration.

22 (b) Council for Technology and Innovation.—

(1) Establishment.—The Secretary of Health and Human Services shall establish a Council for Technology and Innovation within the Centers for

11

17

18

19

20

21

23

24

- Medicare & Medicaid Services (in this section referred
 to as "CMS").
 - (2) Composition.—The Council shall be composed of senior CMS staff and clinicians and shall be chaired by the Executive Coordinator for Technology and Innovation (appointed or designated under paragraph (4)).
 - (3) Duties.—The Council shall coordinate the activities of coverage, coding, and payment processes under title XVIII of the Social Security Act with respect to new technologies and procedures, including new drug therapies, and shall coordinate the exchange of information on new technologies between CMS and other entities that make similar decisions.
 - (4) Executive coordinator for technology and innovation.—The Secretary shall appoint (or designate) a noncareer appointee (as defined in section 3132(a)(7) of title 5, United States Code) who shall serve as the Executive Coordinator for Technology and Innovation. Such executive coordinator shall report to the Administrator of CMS, shall chair the Council, shall oversee the execution of its duties, and shall serve as a single point of contact for outside groups and entities regarding the coverage, coding,

1	and payment processes under title XVIII of the Social
2	Security Act.
3	(c) GAO STUDY ON IMPROVEMENTS IN EXTERNAL
4	Data Collection for Use in the Medicare Inpatient
5	Payment System.—
6	(1) Study.—The Comptroller General of the
7	United States shall conduct a study that analyzes
8	which external data can be collected in a shorter time
9	frame by the Centers For Medicare & Medicaid Serv-
10	ices for use in computing payments for inpatient hos-
11	pital services. The study may include an evaluation
12	of the feasibility and appropriateness of using of
13	quarterly samples or special surveys or any other
14	methods. The study shall include an analysis of
15	whether other executive agencies, such as the Bureau
16	of Labor Statistics in the Department of Commerce,
17	are best suited to collect this information.
18	(2) Report.—By not later than October 1,
19	2002, the Comptroller General shall submit a report
20	to Congress on the study under paragraph (1).
21	(d) Application of OSHA Bloodborne Pathogens
22	Standard to Certain Hospitals.—
23	(1) In General.—Section 1866 (42 U.S.C.
24	1395cc) is amended—
25	(A) in subsection $(a)(1)$ —

1	(i) in subparagraph (R), by striking						
2	"and" at the end;						
3	(ii) in subparagraph (S), by striking						
4	the period at the end and inserting ", and",						
5	and						
6	(iii) by inserting after subparagraph						
7	(S) the following new subparagraph:						
8	"(T) in the case of hospitals that are not other-						
9	wise subject to the Occupational Safety and Health						
10	Act of 1970, to comply with the Bloodborne Pathogens						
11	standard under section 1910.1030 of title 29 of the						
12	Code of Federal Regulations (or as subsequently redes-						
13	ignated)."; and						
14	(B) by adding at the end of subsection (b)						
15	the following new paragraph:						
16	"(4)(A) A hospital that fails to comply with the re-						
17	quirement of $subsection$ $(a)(1)(T)$ $(relating$ to the						
18	Bloodborne Pathogens standard) is subject to a civil money						
19	penalty in an amount described in subparagraph (B), but						
20	is not subject to termination of an agreement under this						
21	section.						
22	"(B) The amount referred to in subparagraph (A) is						
23	an amount that is similar to the amount of civil penalties						
24	that may be imposed under section 17 of the Occupational						
25	Safety and Health Act of 1970 for a violation of the						

1	Bloodborne Pathogens standard referred to in subsection					
2	(a)(1)(T) by a hospital that is subject to the provisions of					
3	such Act.					
4	"(C) A civil money penalty under this paragraph shall					
5	be imposed and collected in the same manner as civil money					
6	penalties under subsection (a) of section 1128A are imposed					
7	and collected under that section.".					
8	(2) Effective date.—The amendments made					
9	by this paragraph (1) shall apply to hospitals as o					
10	July 1, 2002.					
11	(e) IOM Study on Local Coverage Determina-					
12	TIONS.—					
13	(1) Study.—The Secretary shall enter into an					
14	arrangement with the Institute of Medicine of the Na-					
15	tional Academy of Sciences under which the Institute					
16	shall conduct a study on the capabilities and infor-					
17	mation available for local coverage determinations					
18	(including the application of local medical review					
19	policies) under the medicare program under title					
20	XVIII of the Social Security Act. Such study shall					
21	examine—					
22	(A) the consistency of the definitions used					
23	in such determinations;					

1	(B) the extent to which such determinations
2	are based on evidence, including medical and
3	$scientific\ evidence;$
4	(C) the advantages and disadvantages of
5	local coverage decisionmaking, including the
6	flexibility it offers for ensuring timely patient
7	access to new medical technology for which date
8	are still be collected;
9	(D) whether local coverage determinations
10	are made, in the absence of adequate data, in
11	order to collect such data in a manner that re-
12	sults in coverage of experimental items or serv-
13	ices; and
14	(E) the advantages and disadvantages of
15	maintaining local medicare contractor advisory
16	committees that can advise on local coverage de
17	cisions based on an open, collaborative public
18	process.
19	(2) Report.—Such arrangement shall provide
20	that the Institute shall submit to the Secretary a re-
21	port on such study by not later than 3 years after the
22.	date of the enactment of this Act. The Secretary shall

promptly transmit a copy of such report to Congress.

23

1	(f) Methods for Determining Payment Basis for					
2	NEW LAB TESTS.—Section 1833(h) (42 U.S.C. 1395l(h))					
3	is amended by adding at the end the following:					
4	"(8)(A) The Secretary shall establish by regulation					
5	procedures for determining the basis for, and amount of,					
6	payment under this subsection for any clinical diagnostic					
7	laboratory test with respect to which a new or substantially					
8	revised HCPCS code is assigned on or after January 1,					
9	2003 (in this paragraph referred to as 'new tests').					
10	"(B) Determinations under subparagraph (A) shall be					
11	made only after the Secretary—					
12	"(i) makes available to the public (through an					
13	Internet site and other appropriate mechanisms) a					
14	list that includes any such test for which establish-					
15	ment of a payment amount under this subsection is					
16	being considered for a year;					
17	"(ii) on the same day such list is made avail-					
18	able, causes to have published in the Federal Register					
19	notice of a meeting to receive comments and rec-					
20	ommendations (and data on which recommendations					
21	are based) from the public on the appropriate basis					
22	under this subsection for establishing payment					
23	amounts for the tests on such list;					
24	"(iii) not less than 30 days after publication of					
25	such notice convenes a meeting, that includes rep-					

resentatives of officials of the Centers for Medicare & Medicaid Services involved in determining payment amounts, to receive such comments and recommendations (and data on which the recommendations are based);

"(iv) taking into account the comments and recommendations (and accompanying data) received at
such meeting, develops and makes available to the
public (through an Internet site and other appropriate mechanisms) a list of proposed determinations
with respect to the appropriate basis for establishing
a payment amount under this subsection for each
such code, together with an explanation of the reasons
for each such determination, the data on which the
determinations are based, and a request for public
written comments on the proposed determination; and

"(v) taking into account the comments received during the public comment period, develops and makes available to the public (through an Internet site and other appropriate mechanisms) a list of final determinations of the payment amounts for such tests under this subsection, together with the rationale for each such determination, the data on which the determinations are based, and responses to comments and suggestions received from the public.

1	"(C) Under the procedures established pursuant to sub-					
2	paragraph (A), the Secretary shall—					
3	"(i) set forth the criteria for making determin					
4	tions under subparagraph (A); and					
5	"(ii) make available to the public the data (oth					
6	than proprietary data) considered in making such d					
7	terminations.					
8	3 "(D) The Secretary may convene such further pul					
9	meetings to receive public comments on payment amoun					
10) for new tests under this subsection as the Secretary deen					
11	appropriate.					
12	$``(E)\ For\ purposes\ of\ this\ paragraph:$					
13	"(i) The term 'HCPCS' refers to the Health Can					
14	Procedure Coding System.					
15	"(ii) A code shall be considered to be 'substan-					
16	tially revised' if there is a substantive change to the					
17	definition of the test or procedure to which the cod					
18	applies (such as a new analyte or a new methodology					
19	for measuring an existing analyte-specific test).".					
20	SEC. 13. MISCELLANEOUS PROVISIONS.					
21	(a) Treatment of Hospitals for Certain Serv-					
22	ICES UNDER MEDICARE SECONDARY PAYOR (MSP) PROVI-					
23	SIONS.—					
24	(1) In General.—The Secretary of Health and					
25	Human Services shall not require a hospital (includ-					

- 1 ing a critical access hospital) to ask questions (or ob-
- 2 tain information) relating to the application of sec-
- 3 tion 1862(b) of the Social Security Act (relating to
- 4 medicare secondary payor provisions) in the case of
- 5 reference laboratory services described in paragraph
- 6 (2), if the Secretary does not impose such requirement
- 7 in the case of such services furnished by an inde-
- 8 pendent laboratory.
- 9 (2) Reference Laboratory Services De-
- 10 SCRIBED.—Reference laboratory services described in
- 11 this paragraph are clinical laboratory diagnostic tests
- 12 (or the interpretation of such tests, or both) furnished
- 13 without a face-to-face encounter between the bene-
- 14 ficiary and the hospital involved and in which the
- 15 hospital submits a claim only for such test or inter-
- 16 pretation.
- 17 (b) Clarification of Prudent Layperson Test
- 18 FOR EMERGENCY SERVICES UNDER THE MEDICARE FEE-
- 19 FOR-SERVICE PROGRAM.—
- 20 (1) In General.—Section 1862 (42 U.S.C.
- 21 1395y) is amended by inserting after subsection (c)
- 22 the following new subsection:
- 23 "(d) In the case of hospital services and physicians'
- 24 services that—

- 1 "(1) are furnished, to an individual who is not 2 enrolled in a Medicare+Choice plan under part C, by 3 a hospital or a critical access hospital; and 4 "(2) are needed to evaluate or stabilize an emer-
- 5 gency medical condition (as defined in section 6 1852(d)(3)(B), relating to application of a prudent 7 layperson rule) and that are provided to meet the re-8 quirements of section 1867,
- 9 such services shall be deemed to be reasonable and necessary
- 10 for the diagnosis or treatment of illness or injury for pur-
- 11 poses of subsection (a)(1)(A).".
- 12 (2) EFFECTIVE DATE.—The amendment made by 13 paragraph (1) shall apply to items and services fur-
- nished on or after January 1, 2002.
- 15 (c) Prompt Submission of Overdue Reports on
- 16 Payment and Utilization of Outpatient Therapy
- 17 Services.—The Secretary of Health and Human Services
- 18 shall submit to Congress as expeditiously as practicable the
- 19 reports required under section 4541(d)(2) of the Balanced
- 20 Budget Act of 1997 (relating to alternatives to a single an-
- 21 nual dollar cap on outpatient therapy) and under section
- 22 221(d) of the Medicare, Medicaid, and SCHIP Balanced
- 23 Budget Refinement Act of 1999 (relating to utilization pat-
- 24 terns for outpatient therapy).

- 1 (d) Authorizing Use of Arrangements With
- 2 Other Hospice Programs To Provide Core Hospice
- 3 Services in Certain Circumstances.—
- 4 (1) In General.—Section 1861(dd)(5) (42)
- 5 U.S.C. 1395x(dd)(5)) is amended by adding at the
- 6 end the following new subparagraph:
- 7 "(D) In extraordinary, exigent, or other non-routine
- 8 circumstances, such as unanticipated periods of high pa-
- 9 tient loads, staffing shortages due to illness or other events,
- 10 or temporary travel of a patient outside a hospice pro-
- 11 gram's service area, a hospice program may enter into ar-
- 12 rangements with another hospice program for the provision
- 13 by that other program of services described in paragraph
- 14 (2)(A)(ii)(I). The provisions of paragraph (2)(A)(ii)(II)
- 15 shall apply with respect to the services provided under such
- 16 arrangements.".
- 17 (2) Conforming payment provision.—Section
- 18 1814(i) (42 U.S.C. 1395f(i)) is amended by adding at
- 19 the end the following new paragraph:
- 20 "(4) In the case of hospice care provided by a hospice
- 21 program under arrangements under section 1861(dd)(5)(D)
- 22 made by another hospice program, the hospice program that
- 23 made the arrangements shall bill and be paid for the hospice
- 24 care.".

1	(3) Effective date.—The amendments made
2	by this subsection shall apply to hospice care provided
3	on or after the date of the enactment of this Act.

Union Calendar No. 200

107TH CONGRESS 1ST SESSION

H.R. 2768

[Report No. 107-288, Part I]

A BILL

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

December 7, 2001

Committee on Energy and Commerce discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed