107TH CONGRESS 1ST SESSION

H. R. 2221

To ban the import of large capacity ammunition feeding devices, to promote the safe storage and use of handguns by consumers, and to extend Brady background checks to gun shows.

IN THE HOUSE OF REPRESENTATIVES

June 19, 2001

Ms. Degette introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To ban the import of large capacity ammunition feeding devices, to promote the safe storage and use of handguns by consumers, and to extend Brady background checks to gun shows.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Child Gun Safety Act
 - 5 of 2001".

1 TITLE I—ASSAULT WEAPONS

2	SEC. 101. BAN ON IMPORTING LARGE CAPACITY AMMUNI-
3	TION FEEDING DEVICES.
4	Section 922(w) of title 18, United States Code, is
5	amended—
6	(1) in paragraph (1), by striking "(1) Except as
7	provided in paragraph (2)" and inserting " $(1)(A)$
8	Except as provided in subparagraph (B)";
9	(2) in paragraph (2), by striking "(2) Para-
10	graph (1)" and inserting "(B) Subparagraph (A)";
11	(3) by inserting before paragraph (3) the fol-
12	lowing:
13	"(2) It shall be unlawful for any person to import
14	a large capacity ammunition feeding device."; and
15	(4) in paragraph (4)—
16	(A) by striking "(1)" each place it appears
17	and inserting "(1)(A)"; and
18	(B) by striking "(2)" and inserting
19	"(1)(B)".
20	SEC. 102. PROHIBITION ON TRANSFER TO AND POSSESSION
21	BY JUVENILES OF SEMIAUTOMATIC ASSAULT
22	WEAPONS AND LARGE CAPACITY AMMUNI-
23	TION FEEDING DEVICES.
24	Section 922(x) of title 18, United States Code, is
25	amended—

1	(1) in paragraph (1)—
2	(A) in subparagraph (A), by striking "or"
3	at the end;
4	(B) in subparagraph (B), by striking the
5	period at the end and inserting a semicolon;
6	and
7	(C) by adding at the end the following:
8	"(C) a semiautomatic assault weapon; or
9	"(D) a large capacity ammunition feeding de-
10	vice.";
11	(2) in paragraph (2)—
12	(A) in subparagraph (A), by striking "or"
13	at the end;
14	(B) in subparagraph (B), by striking the
15	period at the end and inserting a semicolon;
16	and
17	(C) by adding at the end the following:
18	"(C) a semiautomatic assault weapon; or
19	"(D) a large capacity ammunition feeding de-
20	vice."; and
21	(3) in paragraph (3)—
22	(A) in subparagraph (B), by inserting ",
23	semiautomatic assault weapon, or large capacity
24	ammunition feeding device" after "handgun";
25	and

1	(B) in subparagraph (D), by striking "or
2	ammunition" and inserting ", ammunition
3	semiautomatic assault weapon, or large capacity
4	ammunition feeding device".
5	SEC. 103. ENHANCED CRIMINAL PENALTIES FOR TRANS
6	FERS OF HANDGUNS, AMMUNITION, SEMI-
7	AUTOMATIC ASSAULT WEAPONS, AND LARGE
8	CAPACITY AMMUNITION FEEDING DEVICES
9	TO JUVENILES.
10	Section 924(a)(6)(B) of title 18, United States Code
11	is amended—
12	(1) in clause (i), by striking "1 year" and in-
13	serting "5 years"; and
14	(2) in clause (ii)—
15	(A) by inserting ", semiautomatic assault
16	weapon, large capacity ammunition feeding de-
17	vice, or" after "handgun" each place it appears
18	and
19	(B) by striking "10 years" and inserting
20	"20 years".
21	SEC. 104. DEFINITION OF LARGE CAPACITY AMMUNITION
22	FEEDING DEVICE.
23	Section 921(a)(31) of title 18, United States Code
24	is amended by striking "manufactured after the date of

1	enactment of the Violent Crime Control and Law Enforce-
2	ment Act of 1994".
3	SEC. 105. EFFECTIVE DATE.
4	This title and the amendments made by this title
5	shall take effect 180 days after the date of the enactment
6	of this Act.
7	TITLE II—CHILD HANDGUN
8	SAFETY
9	SEC. 201. PURPOSES.
10	The purposes of this title are as follows:
11	(1) To promote the safe storage and use of
12	handguns by consumers.
13	(2) To prevent unauthorized persons from gain-
14	ing access to or use of a handgun, including children
15	who may not be in possession of a handgun, unless
16	it is under one of the circumstances provided for in
17	the Youth Handgun Safety Act.
18	(3) To avoid hindering industry from supplying
19	law-abiding citizens firearms for all lawful purposes,
20	including hunting, self-defense, collecting, and com-
21	petitive or recreational shooting.
22	SEC. 202. FIREARMS SAFETY.
23	(a) Unlawful Acts.—
24	(1) Mandatory transfer of secure gun
25	STORAGE OR SAFETY DEVICE.—Section 922 of title

- 1 18, United States Code, is amended by inserting 2 after subsection (y) the following: 3 "(z)(1) Except as provided in paragraph (2) of this subsection, it shall be unlawful for any licensed manufac-5 turer, licensed importer, or licensed dealer to sell, deliver, 6 or transfer any handgun to any person other than any person licensed under the provisions of this chapter, unless 8 the transferee is provided with a secure gun storage or 9 safety device, as described in section 921(a)(34), for the 10 handgun. 11 "(2) Paragraph (1) shall not apply to the— 12 "(A)(i) manufacture for, transfer to, or posses-13 sion by, the United States or a State or a depart-14 ment or agency of the United States, or a State or 15 a department, agency, or political subdivision of a 16 State, of a handgun; or 17 "(ii) transfer to, or possession by, a law en-18 forcement officer employed by an entity referred to 19 in clause (i) of a handgun for law enforcement pur-
- poses (whether on or off duty); or

 "(B) transfer to, or possession by, a rail police

 officer employed by a rail carrier and certified or

 commissioned as a police officer under the laws of

 a State of a handgun for purposes of law enforce-

- 1 "(C) transfer to any person of a handgun listed 2 as a curio or relic by the Secretary pursuant to sec-3 tion 921(a)(13); or
- "(D) transfer to any person of a handgun for 5 which a secure gun storage or safety device is tem-6 porarily unavailable for the reasons described in the 7 exceptions stated in section 923(e), provided that 8 the licensed manufacturer, licensed importer, or li-9 censed dealer delivers to the transferee within 10 10 calendar days from the date of the delivery of the 11 handgun to the transferee a secure gun storage or 12 safety device for the handgun.
- "(3)(A) Notwithstanding any other provision of law, a person who has lawful possession and control of a handgun, and who uses a secure gun storage or safety device with the handgun, shall be entitled to immunity from a civil liability action as described in this paragraph.
- "(B) A qualified civil liability action may not be brought in any Federal or State court. The term 'qualified civil liability action' means a civil action brought by any person against a person described in subparagraph (A) for damages resulting from the criminal or unlawful misuse of the handgun by a third party, where—
- 24 "(i) the handgun was accessed by another per-25 son who did not have the permission or authoriza-

1	tion of the person having lawful possession and con-
2	trol of the handgun to have access to it; and
3	"(ii) at the time access was gained by the per-
4	son not so authorized, the handgun had been made
5	inoperable by use of a secure gun storage or safety
6	device.
7	The term 'qualified civil liability action' shall not include
8	an action brought against the person having lawful posses-
9	sion and control of the handgun for negligent entrustment
10	or negligence per se.".
11	(b) Civil Penalties.—Section 924 of title 18
12	United States Code, is amended—
13	(1) in subsection (a)(1), by striking "or (f)"
14	and inserting "(f), or (p)"; and
15	(2) by adding at the end the following:
16	"(p)(1)(A) With respect to each violation of section
17	922(z)(1) by a licensed manufacturer, licensed importer
18	or licensed dealer, the Secretary may, after notice and op-
19	portunity for hearing—
20	"(i) suspend for up to six months, or revoke
21	the license issued to the licensee under this chapter
22	that was used to conduct the firearms transfer; or
23	"(ii) subject the licensee to a civil penalty in an
24	amount equal to not more than \$2,500.

1 "(B) An action of the Secretary under this paragraph 2 may be reviewed only as provided in section 923(f). 3 "(2) The suspension or revocation of a license or the imposition of a civil penalty under paragraph (1) does not preclude any administrative remedy that is otherwise available to the Secretary.". 6 7 (c) Liability; Evidence.— 8 (1) Liability.—Nothing in this title shall be 9 construed to— 10 (A) create a cause of action against any 11 Federal firearms licensee or any other person 12 for any civil liability; or 13 (B) establish any standard of care. 14 (2)EVIDENCE.—Notwithstanding any 15 provision of law, evidence regarding compliance or 16 noncompliance with the amendments made by this 17 Act shall not be admissible as evidence in any pro-18 ceeding of any court, agency, board, or other entity, 19 except with respect to an action to enforce para-20 graphs (1) and (2) of section 922(z) of title 18, 21 United States Code, or to give effect to paragraph 22 (3) of such section 922(z). 23 (3) Rule of Construction.—Nothing in this 24 subsection shall be construed to bar a governmental

action to impose a penalty under section 924(p) of

1	title 18, United States Code, for a failure to comply
2	with section 922(z) of that title.
3	SEC. 203. EFFECTIVE DATE.
4	This title and the amendments made by this title
5	shall take effect 180 days after the date of the enactment
6	of this Act.
7	TITLE III—GUN SHOWS
8	SEC. 301. EXTENSION OF BRADY BACKGROUND CHECKS TO
9	GUN SHOWS.
10	(a) FINDINGS.—The Congress finds that—
11	(1) more than 4,400 traditional gun shows are
12	held annually across the United States, attracting
13	thousands of attendees per show and hundreds of
14	Federal firearms licensees and nonlicensed firearms
15	sellers;
16	(2) traditional gun shows, as well as flea mar-
17	kets and other organized events, at which a large
18	number of firearms are offered for sale by Federal
19	firearms licensees and nonlicensed firearms sellers,
20	form a significant part of the national firearms mar-
21	ket;
22	(3) firearms and ammunition that are exhibited
23	or offered for sale or exchange at gun shows, flea
24	markets, and other organized events move easily in
25	and substantially affect interstate commerce;

- 1 (4) in fact, even before a firearm is exhibited or 2 offered for sale or exchange at a gun show, flea mar-3 ket, or other organized event, the gun, its component 4 parts, ammunition, and the raw materials from 5 which it is manufactured have moved in interstate 6 commerce;
 - (5) gun shows, flea markets, and other organized events at which firearms are exhibited or offered for sale or exchange, provide a convenient and centralized commercial location at which firearms may be bought and sold anonymously, often without background checks and without records that enable gun tracing;
 - (6) at gun shows, flea markets, and other organized events at which guns are exhibited or offered for sale or exchange, criminals and other prohibited persons obtain guns without background checks and frequently use guns that cannot be traced to later commit crimes;
 - (7) many persons who buy and sell firearms at gun shows, flea markets, and other organized events cross State lines to attend these events and engage in the interstate transportation of firearms obtained at these events;

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- 1 (8) gun violence is a pervasive, national prob-2 lem that is exacerbated by the availability of guns at 3 gun shows, flea markets, and other organized events;
 - (9) firearms associated with gun shows have been transferred illegally to residents of another State by Federal firearms licensees and nonlicensed firearms sellers, and have been involved in subsequent crimes including drug offenses, crimes of violence, property crimes, and illegal possession of firearms by felons and other prohibited persons; and
 - (10) Congress has the power, under the interstate commerce clause and other provisions of the Constitution of the United States, to ensure, by enactment of this Act, that criminals and other prohibited persons do not obtain firearms at gun shows, flea markets, and other organized events.
- 17 (b) DEFINITIONS.—Section 921(a) of title 18, United 18 States Code, is amended by adding at the end the following:
- 20 "(35) The term 'gun show' means any event—
- "(A) at which 50 or more firearms are offered or exhibited for sale, transfer, or exchange, if 1 or more of the firearms has been shipped or transported in, or otherwise affects, interstate or foreign commerce; and

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1	"(B) at which—
2	"(i) not less than 20 percent of the exhibi-
3	tors are firearm exhibitors;
4	"(ii) there are not less than 10 firearm ex-
5	hibitors; or
6	"(iii) 50 or more firearms are offered for
7	sale, transfer, or exchange.
8	"(36) The term 'gun show promoter' means any per-
9	son who organizes, plans, promotes, or operates a gun
10	show.
11	"(37) The term 'gun show vendor' means any person
12	who exhibits, sells, offers for sale, transfers, or exchanges
13	1 or more firearms at a gun show, regardless of whether
14	or not the person arranges with the gun show promoter
15	for a fixed location from which to exhibit, sell, offer for
16	sale, transfer, or exchange 1 or more firearms.".
17	(c) REGULATION OF FIREARMS TRANSFERS AT GUN
18	Shows.—
19	(1) In general.—Chapter 44 of title 18,
20	United States Code, is amended by adding at the
21	end the following:
22	"§ 931. Regulation of firearms transfers at gun shows
23	"(a) It shall be unlawful for any person to organize,
24	plan, promote, or operate a gun show unless that person—

1	"(1) registers with the Secretary in accordance
2	with regulations promulgated by the Secretary; and
3	"(2) pays a registration fee, in an amount de-
4	termined by the Secretary.
5	"(b) It shall be unlawful for any person to organize,
6	plan, promote, or operate a gun show unless that person—
7	"(1) before commencement of the gun show,
8	verifies the identity of each gun show vendor partici-
9	pating in the gun show by examining a valid identi-
10	fication document (as defined in section 1028(d)(1))
11	of the vendor containing a photograph of the vendor;
12	"(2) before commencement of the gun show, re-
13	quires each gun show vendor to sign—
14	"(A) a ledger with identifying information
15	concerning the vendor; and
16	"(B) a notice advising the vendor of the
17	obligations of the vendor under this chapter;
18	"(3) notifies each person who attends the gun
19	show of the requirements of this chapter, in accord-
20	ance with such regulations as the Secretary shall
21	prescribe; and
22	"(4) maintains a copy of the records described
23	in paragraphs (1) and (2) at the permanent place of
24	business of the gun show promoter for such period

- of time and in such form as the Secretary shall re-
- 2 quire by regulation.
- 3 "(c)(1) If any part of a firearm transaction takes
- 4 place at a gun show, it shall be unlawful for any person
- 5 who is not licensed under this chapter to transfer a fire-
- 6 arm to another person who is not licensed under this chap-
- 7 ter, unless the firearm is transferred through a licensed
- 8 importer, licensed manufacturer, or licensed dealer in ac-
- 9 cordance with subsection (e).
- 10 "(2) A person who is subject to the requirement of
- 11 paragraph (1)—
- 12 "(A) shall not transfer the firearm to the trans-
- feree until the licensed importer, licensed manufac-
- turer, or licensed dealer through which the transfer
- is made under subsection (e) makes the notification
- described in subsection (e)(3)(A); and
- 17 "(B) notwithstanding subparagraph (A), shall
- 18 not transfer the firearm to the transferee if the li-
- 19 censed importer, licensed manufacturer, or licensed
- dealer through which the transfer is made under
- 21 subsection (e) makes the notification described in
- subsection (e)(3)(B).
- "(3) Nothing in this section shall permit or authorize
- 24 the Secretary to impose recordkeeping requirements on
- 25 any nonlicensed vendor.

- 1 "(d)(1) If any part of a firearm transaction takes
- 2 place at a gun show, it shall be unlawful for any person
- 3 who is not licensed under this chapter to receive a firearm
- 4 from another person who is not licensed under this chap-
- 5 ter, unless the firearm is transferred through a licensed
- 6 importer, licensed manufacturer, or licensed dealer in ac-
- 7 cordance with subsection (e).
- 8 "(2) A person who is subject to the requirement of
- 9 paragraph (1)—
- 10 "(A) shall not receive the firearm from the
- 11 transferor until the licensed importer, licensed man-
- 12 ufacturer, or licensed dealer through which the
- transfer is made under subsection (e) makes the no-
- tification described in subsection (e)(3)(A); and
- 15 "(B) notwithstanding subparagraph (A), shall
- not receive the firearm from the transferor if the li-
- 17 censed importer, licensed manufacturer, or licensed
- dealer through which the transfer is made under
- subsection (e) makes the notification described in
- subsection (e)(3)(B).
- 21 "(e) A licensed importer, licensed manufacturer, or
- 22 licensed dealer who agrees to assist a person who is not
- 23 licensed under this chapter in carrying out the responsibil-
- 24 ities of that person under subsection (c) or (d) with re-
- 25 spect to the transfer of a firearm shall—

1	"(1) enter such information about the firearm
2	as the Secretary may require by regulation into a
3	separate bound record;

- "(2) record the transfer on a form specified by the Secretary;
- "(3) comply with section 922(t) as if transferring the firearm from the inventory of the licensed importer, licensed manufacturer, or licensed dealer to the designated transferee (although a licensed importer, licensed manufacturer, or licensed dealer complying with this subsection shall not be required to comply again with the requirements of section 922(t) in delivering the firearm to the nonlicensed transferor), and notify the nonlicensed transferor and the nonlicensed transferee—

"(A) of such compliance; and

"(B) if the transfer is subject to the requirements of section 922(t)(1), of any receipt by the licensed importer, licensed manufacturer, or licensed dealer of a notification from the national instant criminal background check system that the transfer would violate section 922 or would violate State law;

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1	"(4) not later than 10 days after the date on
2	which the transfer occurs, submit to the Secretary a
3	report of the transfer, which report—
4	"(A) shall be on a form specified by the
5	Secretary by regulation; and
6	"(B) shall not include the name of or other
7	identifying information relating to any person
8	involved in the transfer who is not licensed
9	under this chapter;
10	"(5) if the licensed importer, licensed manufac-
11	turer, or licensed dealer assists a person other than
12	a licensee in transferring, at 1 time or during any
13	5 consecutive business days, 2 or more pistols or re-
14	volvers, or any combination of pistols and revolvers
15	totaling 2 or more, to the same nonlicensed person,
16	in addition to the reports required under paragraph
17	(4), prepare a report of the multiple transfers, which
18	report shall be—
19	"(A) prepared on a form specified by the
20	Secretary; and
21	"(B) not later than the close of business
22	on the date on which the transfer occurs, for-
23	warded to—
24	"(i) the office specified on the form
25	described in subparagraph (A); and

1	"(ii) the appropriate State law en-
2	forcement agency of the jurisdiction in
3	which the transfer occurs; and
4	"(6) retain a record of the transfer as part of
5	the permanent business records of the licensed im-
6	porter, licensed manufacturer, or licensed dealer.
7	"(f) If any part of a firearm transaction takes place
8	at a gun show, each licensed importer, licensed manufac-
9	turer, and licensed dealer who transfers 1 or more fire-
10	arms to a person who is not licensed under this chapter
11	shall, not later than 10 days after the date on which the
12	transfer occurs, submit to the Secretary a report of the
13	transfer, which report—
14	"(1) shall be in a form specified by the Sec-
15	retary by regulation;
16	"(2) shall not include the name of or other
17	identifying information relating to the transferee;
18	and
19	"(3) shall not duplicate information provided in
20	any report required under subsection (e)(4).
21	"(g) In this section, the term 'firearm transaction'—
22	"(1) includes the offer for sale, sale, transfer,
23	or exchange of a firearm; and
24	"(2) does not include the mere exhibition of a
25	firearm ''

(2) Penalties.—Section 924(a) of title 18, 1 2 United States Code, is amended by adding at the 3 end the following: "(7)(A) Whoever knowingly violates section 931(a) 4 5 shall be fined under this title, imprisoned not more than 6 5 years, or both. "(B) Whoever knowingly violates subsection (b) or (c) 7 8 of section 931, shall be— 9 "(i) fined under this title, imprisoned not more 10 than 2 years, or both; and 11 "(ii) in the case of a second or subsequent con-12 viction, such person shall be fined under this title, 13 imprisoned not more than 5 years, or both. "(C) Whoever willfully violates section 931(d), shall 14 15 be— 16 "(i) fined under this title, imprisoned not more 17 than 2 years, or both; and 18 "(ii) in the case of a second or subsequent con-19 viction, such person shall be fined under this title, 20 imprisoned not more than 5 years, or both. 21 "(D) Whoever knowingly violates subsection (e) or (f) of section 931 shall be fined under this title, imprisoned 23 not more than 5 years, or both. "(E) In addition to any other penalties imposed

under this paragraph, the Secretary may, with respect to

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any person who knowingly violates any provision of section 1 2 931— 3 "(i) if the person is registered pursuant to sec-4 tion 931(a), after notice and opportunity for a hear-5 ing, suspend for not more than 6 months or revoke 6 the registration of that person under section 931(a); 7 and "(ii) impose a civil fine in an amount equal to 8 9 not more than \$10,000.". 10 (3)TECHNICAL AND CONFORMING AMEND-11 MENTS.—Chapter 44 of title 18, United States 12 Code, is amended— 13 (A) in the chapter analysis, by adding at 14 the end the following: "931. Regulation of firearms transfers at gun shows."; and 15 (B) in the first sentence of section 923(j), by striking "a gun show or event" and inserting 16 17 "an event". 18 (d) Inspection Authority.—Section 923(g)(1) of title 18, United States Code, is amended by adding at the 19 20 end the following: 21 "(E) Notwithstanding subparagraph (B), the Secretary may enter during business hours the place of busi-23 ness of any gun show promoter and any place where a gun show is held for the purposes of examining the records

25 required by sections 923 and 931 and the inventory of

- 1 licensees conducting business at the gun show. Such entry
- 2 and examination shall be conducted for the purposes of
- 3 determining compliance with this chapter by gun show
- 4 promoters and licensees conducting business at the gun
- 5 show and shall not require a showing of reasonable cause
- 6 or a warrant.".
- 7 (e) Increased Penalties for Serious Record-
- 8 KEEPING VIOLATIONS BY LICENSEES.—Section 924(a)(3)
- 9 of title 18, United States Code, is amended to read as
- 10 follows:
- 11 "(3)(A) Except as provided in subparagraph (B), any
- 12 licensed dealer, licensed importer, licensed manufacturer,
- 13 or licensed collector who knowingly makes any false state-
- 14 ment or representation with respect to the information re-
- 15 quired by this chapter to be kept in the records of a person
- 16 licensed under this chapter, or violates section 922(m)
- 17 shall be fined under this title, imprisoned not more than
- 18 1 year, or both.
- 19 "(B) If the violation described in subparagraph (A)
- 20 is in relation to an offense—
- 21 "(i) under paragraph (1) or (3) of section
- 922(b), such person shall be fined under this title,
- imprisoned not more than 5 years, or both; or

1 "(ii) under subsection (a)(6) or (d) of section 2 922, such person shall be fined under this title, im-3 prisoned not more than 10 years, or both.". 4 (f) Increased Penalties for Violations of 5 Criminal Background Check Requirements.— 6 (1) Penalties.—Section 924(a) of title 18, 7 United States Code, is amended— 8 (A) in paragraph (5), by striking "subsection (s) or (t) of section 922" and inserting 9 "section 922(s)"; and 10 11 (B) by adding at the end the following: 12 "(8) Whoever knowingly violates section 922(t) shall 13 be fined under this title, imprisoned not more than 5 years, or both.". 14 15 (2) Elimination of Certain elements of 16 OFFENSE.—Section 922(t)(5) of title 18, United 17 States Code, is amended by striking "and, at the 18 time" and all that follows through "State law". 19 (g) Gun Owner Privacy and Prevention of 20 Fraud and Abuse of System Information.—Section 21 922(t)(2)(C) of title 18, United States Code, is amended 22 by inserting before the period at the end the following: 23 ", as soon as possible, consistent with the responsibility of the Attorney General under section 103(h) of the Brady Handgun Violence Prevention Act to ensure the privacy

- 1 and security of the system and to prevent system fraud
- 2 and abuse, but in no event later than 90 days after the
- 3 date on which the licensee first contacts the system with
- 4 respect to the transfer".
- 5 (h) Effective Date.—This title and the amend-
- 6 ments made by this title shall take effect 180 days after
- 7 the date of the enactment of this Act.

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