

106TH CONGRESS
1ST SESSION

S. RES. 6

To reform the Senate's consideration of budget measures.

IN THE SENATE OF THE UNITED STATES

JANUARY 6, 1999

Mr. LOTT (for Mr. DOMENICI) submitted the following resolution; which was referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged

RESOLUTION

To reform the Senate's consideration of budget measures.

1 *Resolved,*

2 **SECTION 1. CONSIDERATION OF BUDGET MEASURES IN**
3 **THE SENATE.**

4 (a) IN GENERAL.—Notwithstanding section 305 (b)
5 and (c) and section 310(e) of the Congressional Budget
6 Act of 1974, budget resolutions and reconciliation legisla-
7 tion shall be considered in the Senate under the proce-
8 dures set forth in this resolution.

1 (b) PROCEDURE IN SENATE FOR THE CONSIDER-
 2 ATION OF A CONCURRENT RESOLUTION ON THE BUDG-
 3 ET.—

4 (1) LEGISLATION AVAILABLE.—It shall not be
 5 in order to proceed to the consideration of a concur-
 6 rent resolution on the budget unless the text of that
 7 resolution has been available to Members for at least
 8 1 calendar day (excluding Sundays and legal holi-
 9 days unless the Senate is in session) prior to the
 10 consideration of the measure.

11 (2) TIME FOR DEBATE.—

12 (A) IN GENERAL.—Debate in the Senate
 13 on any concurrent resolution on the budget, and
 14 all amendments thereto and debatable motions
 15 and appeals in connection therewith, shall be
 16 limited to not more than 30 hours, except that
 17 with respect to any conference report on a con-
 18 current resolution on the budget all such debate
 19 shall be limited to not more than 10 hours. Of
 20 this 30 hours, 10 hours shall be reserved for
 21 general debate on the resolution (including de-
 22 bate on economic goals and policies) and 20
 23 hours shall be reserved for debate of amend-
 24 ments, motions, and appeals. The time for gen-
 25 eral debate shall be equally divided between,

1 and controlled by, the Majority Leader and the
2 Minority Leader or their designees.

3 (B) DISPOSITION OF AMENDMENTS AND
4 OTHER MATTERS.—After no more than 30
5 hours of debate on the concurrent resolution on
6 the budget, the Senate shall, except as provided
7 in subparagraph (C), proceed, without any fur-
8 ther action or debate on any question, to vote
9 on the final disposition thereof.

10 (C) ACTION PERMITTED AFTER 30
11 HOURS.—After no more than 30 hours of de-
12 bate on the concurrent resolution on the budg-
13 et, the only further action in order shall be dis-
14 position of—

15 (i) all amendments then pending be-
16 fore the Senate;

17 (ii) all points of order arising under
18 this Act which have been previously raised;
19 and

20 (iii) motions to reconsider and 1
21 quorum call on demand to establish the
22 presence of a quorum (and motions re-
23 quired to establish a quorum) immediately
24 before the final vote begins.

1 Disposition shall include raising points of order
2 against pending amendments, motions to table,
3 and motions to waive.

4 (3) AMENDMENTS.—

5 (A) DEBATE.—Debate in the Senate on
6 any amendment to a concurrent resolution on
7 the budget shall be limited to 1 hour, to be
8 equally divided between, and controlled by, the
9 mover and the manager of the concurrent reso-
10 lution, and debate on any amendment to an
11 amendment, debatable motion, or appeal shall
12 be limited to 30 minutes, to be equally divided
13 between, and controlled by, the mover and the
14 manager of the concurrent resolution, except
15 that in the event the manager of the concurrent
16 resolution is in favor of any such amendment,
17 motion, or appeal, the time in opposition there-
18 to shall be controlled by the Minority Leader or
19 his designee. No amendment that is not ger-
20 mane to the provisions of that concurrent reso-
21 lution shall be received. An amendment that in-
22 cludes precatory language shall not be consid-
23 ered germane. Such leaders, or either of them,
24 may, from the time for general debate under
25 their control on the adoption of the concurrent

1 resolution, allot additional time to any Senator
2 during the consideration of any amendment, de-
3 batable motion, or appeal.

4 (B) FILING OF AMENDMENTS.—Except by
5 unanimous consent, no amendment shall be pro-
6 posed after 15 hours of debate of a concurrent
7 resolution on the budget have elapsed, unless it
8 has been submitted in writing to the Journal
9 Clerk by the 15th hour if an amendment in the
10 first degree (or if a complete substitute for the
11 underlying measure), and unless it has been so
12 submitted by the 20th hour if an amendment to
13 an amendment (or an amendment to the lan-
14 guage proposed to be stricken).

15 (C) LIMIT ON OFFERING AMENDMENTS.—
16 No Senator shall call up more than a total of
17 2 amendments until every other Senator shall
18 have had the opportunity to do likewise.

19 (D) LIMITATION ON NUMBER OF SECOND
20 DEGREE AMENDMENTS.—No more than a total
21 of 2 consecutive amendments to any amend-
22 ment may be offered by either the majority or
23 minority party.

24 (4) DEBATE.—General debate time may only be
25 yielded back by unanimous consent and a motion to

1 further limit the time for general debate shall be de-
 2 batable for 30 minutes. A motion to recommit (ex-
 3 cept a motion to recommit with instructions to re-
 4 port back within a specified number of days, not to
 5 exceed 3, not counting any day on which the Senate
 6 is not in session) is not in order. Debate on any
 7 such motion to recommit shall be limited to 1 hour,
 8 to be equally divided between, and controlled by, the
 9 mover and the manager of the concurrent resolution.

10 (5) MATHEMATICAL CONSISTENCY.—

11 (A) IN GENERAL.—Notwithstanding any
 12 other rule, and except as provided in subpara-
 13 graph (B), an amendment or series of amend-
 14 ments to a concurrent resolution on the budget
 15 proposed in the Senate shall always be in order
 16 only if such amendment or series of amend-
 17 ments proposes to change any figure or figures
 18 then contained in such concurrent resolution so
 19 as to make such concurrent resolution mathe-
 20 matically consistent or so as to maintain such
 21 consistency.

22 (B) EFFECT OF ADOPTION OF SUBSTITUTE
 23 AMENDMENTS.—Once an amendment to an
 24 amendment (which is a complete substitute for
 25 the underlying amendment) has been agreed to,

1 no further amendments to the underlying
2 amendment shall be in order.

3 (c) ACTION ON CONFERENCE REPORTS IN THE SEN-
4 ATE.—

5 (1) MOTION TO PROCEED.—A motion to pro-
6 ceed to the consideration of the conference report on
7 any concurrent resolution on the budget (or a rec-
8 onciliation bill or resolution) may be made even
9 though a previous motion to the same effect has
10 been disagreed to.

11 (2) CONSIDERATION.—

12 (A) IN GENERAL.—During the consider-
13 ation in the Senate of the conference report (or
14 a message between Houses) on any concurrent
15 resolution on the budget, and all amendments
16 in disagreement, and all amendments thereto,
17 and debatable motions and appeals in connec-
18 tion therewith, debate shall be limited to 10
19 hours, to be equally divided between, and con-
20 trolled by, the Majority Leader and Minority
21 Leader or their designees. Debate on any debat-
22 able motion or appeal related to the conference
23 report (or a message between Houses) shall be
24 limited to 1 hour, to be equally divided between,
25 and controlled by, the mover and the manager

1 of the conference report (or a message between
2 Houses).

3 (B) DISPOSITION.—After no more than 10
4 hours of debate on the conference report (or
5 message between Houses) accompanying a con-
6 current resolution on the budget, and all
7 amendments in disagreement, and all amend-
8 ments thereto, the Senate shall, except as pro-
9 vided in subparagraph (C), proceed, without
10 any further action or debate on any question, to
11 vote on the final disposition thereof.

12 (C) ACTION PERMITTED AFTER 10
13 HOURS.—After no more than 10 hours of de-
14 bate on the conference report (or message be-
15 tween the Houses) accompanying a concurrent
16 resolution on the budget, and all amendments
17 in disagreement, and all amendments thereto,
18 the only further action in order shall be disposi-
19 tion of: all amendments then pending before the
20 Senate; all points of order arising under this
21 Act which have been previously raised; and mo-
22 tions to reconsider and 1 quorum call on de-
23 mand to establish the presence of a quorum
24 (and motions required to establish a quorum)
25 immediately before the final vote begins. Dis-

1 position shall include raising points of order
2 against pending amendments, motions to table,
3 and motions to waive.

4 (3) CONFERENCE REPORT DEFEATED.—Should
5 the conference report be defeated, debate on any re-
6 quest for a new conference and the appointment of
7 conferees shall be limited to 1 hour, to be equally di-
8 vided between, and controlled by, the manager of the
9 conference report and the Minority Leader or his
10 designee, and should any motion be made to instruct
11 the conferees before the conferees are named, debate
12 on that motion shall be limited to one-half hour, to
13 be equally divided between, and controlled by, the
14 mover and the manager of the conference report.
15 Debate on any amendment to any such instructions
16 shall be limited to 20 minutes, to be equally divided
17 between and controlled by the mover and the man-
18 ager of the conference report. In all cases when the
19 manager of the conference report is in favor of any
20 motion, appeal, or amendment, the time in opposi-
21 tion shall be under the control of the minority leader
22 or his designee.

23 (4) AMENDMENTS IN DISAGREEMENT.—In any
24 case in which there are amendments in disagree-
25 ment, time on each amendment shall be limited to

1 30 minutes, to be equally divided between, and con-
2 trolled by, the manager of the conference report and
3 the Minority Leader or his designee. No amendment
4 that is not germane to the provisions of such amend-
5 ments shall be received.

6 (d) RECONCILIATION LEGISLATION.—The provisions
7 of this resolution for the consideration in the Senate of
8 concurrent resolutions on the budget and conference re-
9 ports thereon, except for the provisions of subsection
10 (b)(5)(B), shall also apply to the consideration in the Sen-
11 ate of reconciliation bills considered under section 310 of
12 the Congressional Budget Act of 1974 and conference re-
13 ports thereon.

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