106TH CONGRESS 1ST SESSION

S. 980

To promote access to health care services in rural areas.

IN THE SENATE OF THE UNITED STATES

May 6, 1999

Mr. Baucus (for himself, Mr. Daschle, Mr. Thomas, Mr. Harkin, Mr. Grassley, Mr. Conrad, Mr. Roberts, Mr. Frist, Mr. Johnson, Mr. Rockefeller, Mr. Jeffords, Mr. Wellstone, and Mr. Murkowski) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To promote access to health care services in rural areas.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Promoting Health in Rural Areas Act of 1999".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.

TITLE I—PROMOTING ACCESS TO HEALTH CARE SERVICES IN RURAL AREAS UNDER THE MEDICARE PROGRAM

Subtitle A—Hospital-Related Provisions

- Sec. 101. Sole community hospitals.
- Sec. 102. Revision of criteria for designation as a critical access hospital.
- Sec. 103. Graduate medical education technical amendments.
- Sec. 104. Medicare-dependent small rural hospitals.
- Sec. 105. All-inclusive payment option for outpatient critical access hospital services.
- Sec. 106. Exclusion of swing beds in critical access hospitals from PPS for SNFs.
- Sec. 107. Exclusion of small rural providers from PPS for hospital outpatient department services.
- Sec. 108. Modification of DSH.
- Sec. 109. Hospital geographic reclassification for labor costs for all items and services reimbursed under prospective payment systems.
- Sec. 110. Requirement that wage levels for hospitals be standardized with respect to occupational mix before adjusting payment rates; study and report.

Subtitle B—General Provisions

- Sec. 121. Payments to Medicare+Choice organizations.
- Sec. 122. Direct billing of medicare, medicaid, and other third-party payors by Indian tribes and Alaska Native and tribal organizations.
- Sec. 123. Additional duties for MedPAC and rural representation on MedPAC.
- Sec. 124. Coverage of qualified mental health professional services under medicare.
- Sec. 125. Study and report regarding barriers that individuals residing in rural areas face in obtaining quality mental health services.
- Sec. 126. Medicare waivers for providers in rural areas.
- Sec. 127. Revision of per-visit payment limits for rural health clinic services.
- Sec. 128. Expansion of additional payments for services furnished in health professional shortage areas.
- Sec. 129. Authority to establish a prospective payment system for RHC services
- Sec. 130. Separate wage indexes for making adjustments to payments under the prospective payment systems for skilled nursing facilities and home health agencies.
- Sec. 131. Requirement to consider rural issues in establishing fee schedule for ambulance services.

TITLE II—ADDITIONAL PROVISIONS TO ADDRESS SHORTAGES OF HEALTH PROFESSIONALS IN RURAL AREAS

- Sec. 201. Health professional shortage areas.
- Sec. 202. Exclusion of certain amounts received under the National Health Service Corps Scholarship Program.
- Sec. 203. Designation of underserved areas under health care contracts administered by the Office of Personnel Management.
- Sec. 204. New prospective payment system for Federally-qualified health centers and rural health clinics under the medicaid program.
- Sec. 205. Revision and clarification of medicare reimbursement of telehealth services.
- Sec. 206. Study and reports to Congress regarding telehealth licensure.
- Sec. 207. Joint working group on telehealth.

TITLE III—DEVELOPMENT OF TELEHEALTH NETWORKS

Subtitle A—Development of Telehealth Networks

- Sec. 301. Financial assistance authorized.
- Sec. 302. Financial assistance described.
- Sec. 303. Eligible telehealth networks.
- Sec. 304. Use of financial assistance.
- Sec. 305. Application.
- Sec. 306. Approval of application.
- Sec. 307. Administration.
- Sec. 308. Regulations.
- Sec. 309. Authorization of appropriations.

Subtitle B—Rural Health Outreach and Network Development Grant Program

Sec. 315. Rural health outreach and network development grant program.

TITLE IV—MISCELLANEOUS PROVISIONS

- Sec. 401. Bank deductibility of small, tax-exempt debts.
- Sec. 402. Access to data.

1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) Rural communities have long had great dif-
- 4 ficulty recruiting and retaining health care providers
- 5 to serve the needs of their residents.
- 6 (2) Despite great increases in the production of
- 7 providers in this country (the number of individuals
- 8 per physician fell from 724 in 1965 to 375 in 1995),
- 9 individuals living in rural areas have not shared eq-
- 10 uitably in the benefits of this expansion.
- 11 (3) Over 73 percent of Americans live in non-
- metropolitan counties, but only 11 percent of patient
- care physicians practice in those counties, and this
- proportion has been falling for the last 25 years.
- 15 (4) The following conditions are characteristic
- of rural populations:

| 1 | (A) The relative lack of health care re- |
|----|--|
| 2 | sources as compared to urban areas. |
| 3 | (B) The uneven pattern of disease burden. |
| 4 | (C) The irregular distribution of programs |
| 5 | and resources resulting from policy variations |
| 6 | across the Nation. |
| 7 | TITLE I—PROMOTING ACCESS |
| 8 | TO HEALTH CARE SERVICES |
| 9 | IN RURAL AREAS UNDER THE |
| 10 | MEDICARE PROGRAM |
| 11 | Subtitle A—Hospital-Related |
| 12 | Provisions |
| 13 | SEC. 101. SOLE COMMUNITY HOSPITALS. |
| 14 | (a) In General.—Section 1886(b)(3)(C) of the So- |
| 15 | cial Security Act (42 U.S.C. 1395ww(b)(3)(C)) is |
| 16 | amended— |
| 17 | (1) in clause (i), by redesignating subclauses (I) |
| 18 | and (II) as items (aa) and (bb), respectively; |
| 19 | (2) by redesignating clauses (i), (ii), (iii), and |
| 20 | (iv) as subclauses (I), (II), (III), and (IV), respec- |
| 21 | tively; |
| 22 | (3) by striking "(C) In" and inserting "(C)(i) |
| 23 | Subject to clause (ii), in"; |
| 24 | (4) in the last sentence, by striking "clause (i)" |
| 25 | |
| 25 | and inserting "subclause (I)"; and |

- 1 (5) by inserting at the end the following:
- 2 "(ii)(I) If 1 or more of the alternative target amounts
- 3 determined under subclause (II) for discharges occurring
- 4 in fiscal year 2001 is greater than the target amount de-
- 5 termined under clause (i) for such discharges, clause (i)
- 6 shall be applied for such discharges by using the greatest
- 7 of such alternative target amounts (and such amount shall
- 8 be used in applying clause (i)(IV) to subsequent fiscal
- 9 years).
- 10 "(II) The alternative target amounts are the amounts
- 11 equal to the allowable operating costs of inpatient hospital
- 12 services (as defined in subsection (a)(4)) recognized under
- 13 this title for the hospital's cost reporting period (if any)
- 14 beginning in each of the alternative base years, increased
- 15 (in a compounded manner) by the applicable percentage
- 16 increases applied to the hospital under this paragraph for
- 17 discharges occurring in fiscal years beginning after the al-
- 18 ternative base year and before fiscal year 2001.
- 19 "(III) The alternative base years are fiscal years
- 20 1982, 1987, 1996, and 1997.".
- 21 (b) Eligibility for Geographic Reclassifica-
- 22 TION WITHOUT REGARD TO WAGE INDEX THRESHOLD.—
- 23 (1) IN GENERAL.—Section 1886(d)(10)(D)(iii)
- of the Social Security Act (42 U.S.C.
- 25 1395ww(d)(10)(D)(iii)) is amended by inserting "or

| 1 | a sole community hospital under paragraph (5)(D)" |
|----|--|
| 2 | after "a rural referral center under paragraph |
| 3 | (5)(C)". |
| 4 | (2) Effective date.—The amendment made |
| 5 | by paragraph (1) shall take effect on January 1, |
| 6 | 2000, and apply with respect to applications sub- |
| 7 | mitted for geographic reclassification for cost report- |
| 8 | ing periods beginning on or after such date. |
| 9 | SEC. 102. REVISION OF CRITERIA FOR DESIGNATION AS A |
| 10 | CRITICAL ACCESS HOSPITAL. |
| 11 | (a) Conversion of Downsized or Recently |
| 12 | CLOSED HOSPITALS TO CRITICAL ACCESS HOSPITALS.— |
| 13 | Section 1820(c)(2) of the Social Security Act (42 U.S.C. |
| 14 | 1395i-4(c)(2)) is amended— |
| 15 | (1) in subparagraph (A), by striking "subpara- |
| 16 | graph (B)" and inserting "subparagraphs (B), (C), |
| 17 | and (D)"; and |
| 18 | (2) by adding at the end the following: |
| 19 | "(C) RECENTLY CLOSED FACILITIES.—A |
| 20 | State may designate a facility as a critical ac- |
| 21 | cess hospital if the facility— |
| 22 | "(i) was a nonprofit or public hospital |
| 23 | that ceased operations within the 3-year |
| 24 | period ending on the date of enactment of |

| 1 | the Promoting Health in Rural Areas Act |
|----|--|
| 2 | of 1999; and |
| 3 | "(ii) as of the effective date of such |
| 4 | designation, meets the criteria for designa- |
| 5 | tion under subparagraph (B). |
| 6 | "(D) Downsized facilities.—A State |
| 7 | may designate a health clinic or a health center |
| 8 | (as defined by the State) as a critical access |
| 9 | hospital if such clinic or center— |
| 10 | "(i) is licensed by the State as a |
| 11 | health clinic or a health center; |
| 12 | "(ii) was a nonprofit or public hos- |
| 13 | pital that was downsized to a health clinic |
| 14 | or health center; and |
| 15 | "(iii) as of the effective date of such |
| 16 | designation, meets the criteria for designa- |
| 17 | tion under subparagraph (B).". |
| 18 | (b) Criteria for Designation.—Section |
| 19 | 1820(c)(2)(B)(iii) of the Social Security Act (42 U.S.C. |
| 20 | 1395i-4(e)(2)(B)(iii)) is amended by striking "to exceed |
| 21 | 96 hours" and inserting "to exceed, on average, 96 hours |
| 22 | per patient". |
| 23 | (c) Effective Date.—The amendments made by |
| 24 | this section shall take effect on the date of enactment of |
| 25 | this Act. |

| 1 | SEC. 103. GRADUATE MEDICAL EDUCATION TECHNICAL |
|----|--|
| 2 | AMENDMENTS. |
| 3 | (a) Indirect Graduate Medical Education Ad- |
| 4 | JUSTMENT.— |
| 5 | (1) In general.—Section $1886(d)(5)(B)(v)$ of |
| 6 | the Social Security Act (42 U.S.C. |
| 7 | 1395ww(d)(5)(B)(v) is amended— |
| 8 | (A) by striking "(v) In determining" and |
| 9 | inserting "(v)(I) Subject to subclause (II), in |
| 10 | determining"; |
| 11 | (B) by striking "in the hospital with re- |
| 12 | spect to the hospital's most recent cost report- |
| 13 | ing period ending on or before December 31, |
| 14 | 1996" and inserting "who were appointed by |
| 15 | the hospital's approved medical residency train- |
| 16 | ing programs for the hospital's most recent cost |
| 17 | reporting period ending on or before December |
| 18 | 31, 1996"; and |
| 19 | (C) by adding at the end the following: |
| 20 | "(II) Beginning on or after January 1, 1997, in the |
| 21 | case of a hospital that sponsors only 1 allopathic or osteo- |
| 22 | pathic residency program, the limit determined for such |
| 23 | hospital under subclause (I) may, at the hospital's discre- |
| 24 | tion, be increased by 1 for each calendar year but shall |
| 25 | not exceed a total of 3 more than the limit determined |
| 26 | for the hospital under subclause (I).". |

| 1 | (2) Additional Technical Amendments.— |
|----|--|
| 2 | Section 1886(d)(5)(B) of the Social Security Act (42 |
| 3 | U.S.C. 1395ww(d)(5)(B)) is amended by moving |
| 4 | clauses (ii), (v), and (vi) 2 ems to the left. |
| 5 | (b) DIRECT GRADUATE MEDICAL EDUCATION AD- |
| 6 | JUSTMENT.— |
| 7 | (1) Limitation on number of residents.— |
| 8 | Section 1886(h)(4)(F) of the Social Security Act (42 |
| 9 | U.S.C. 1395 ww(h)(4)(F)) is amended by inserting |
| 10 | "who were appointed by the hospital's approved |
| 11 | medical residency training programs" after "may |
| 12 | not exceed the number of such full-time equivalent |
| 13 | residents". |
| 14 | (2) Funding for New Programs.—The first |
| 15 | sentence of section $1886(h)(4)(H)(i)$ of the Social |
| 16 | Security Act $(42 \text{ U.S.C. } 1395\text{ww}(h)(4)(H)(i))$ is |
| 17 | amended by inserting "and before September 30, |
| 18 | 1999" after "January 1, 1995". |
| 19 | (3) Funding for programs meeting rural |
| 20 | NEEDS.—The second sentence of section |
| 21 | 1886(h)(4)(H)(i) of the Social Security Act (42 |
| 22 | U.S.C. 1395ww(h)(4)(H)(i)) is amended by striking |
| 23 | the period at the end and inserting ", including fa- |

cilities that are not located in an underserved rural

- 1 area but have established separately accredited rural
- 2 training tracks.".
- 3 (c) Effective Date.—The amendments made by
- 4 this section shall take effect as if included in the enact-
- 5 ment of the Balanced Budget Act of 1997.
- 6 SEC. 104. MEDICARE-DEPENDENT SMALL RURAL HOS-
- 7 PITALS.
- 8 (a) Making Payment Provision Permanent.—
- 9 Section 1886(d)(5)(G)(i) of the Social Security Act (42)
- 10 U.S.C. 1395ww(d)(5)(G)(i)) is amended by striking "and
- 11 before October 1, 2001,".
- 12 (b) Option To Base Eligibility on Discharges
- 13 During Any of the 3 Most Recent Audited Cost
- 14 Reporting Periods.—Section 1886(d)(5)(G)(iv)(IV) of
- 15 the Social Security Act (42 U.S.C.
- 16 1395ww(d)(5)(G)(iv)(IV)) is amended by inserting ", or
- 17 any of the 3 most recent audited cost reporting periods,"
- 18 after "1987".
- 19 (c) Effective Date.—The amendments made by
- 20 this section shall apply with respect to discharges occur-
- 21 ring on or after October 1, 1999.

| 1 | SEC. 105. ALL-INCLUSIVE PAYMENT OPTION FOR OUT- |
|----|--|
| 2 | PATIENT CRITICAL ACCESS HOSPITAL SERV- |
| 3 | ICES. |
| 4 | (a) In General.—Section 1834(g) of the Social Se- |
| 5 | curity Act (42 U.S.C. 1395m(g)) is amended to read as |
| 6 | follows: |
| 7 | "(g) Payment for Outpatient Critical Access |
| 8 | HOSPITAL SERVICES.—The amount of payment under |
| 9 | this part for outpatient critical access hospital services |
| 10 | shall be determined by using 1 of the 2 following methods, |
| 11 | as elected by the critical access hospital: |
| 12 | "(1) Cost-based facility fee plus profes- |
| 13 | SIONAL CHARGES.— |
| 14 | "(A) Facility fee.—With respect to fa- |
| 15 | cility services, not including any services for |
| 16 | which payment may be made under subpara- |
| 17 | graph (B), there shall be paid amounts equal to |
| 18 | the reasonable costs of the critical access hos- |
| 19 | pital in providing such services, less the amount |
| 20 | that such hospital may charge as described in |
| 21 | section $1866(a)(2)(A)$. |
| 22 | "(B) Reasonable charges for profes- |
| 23 | SIONAL SERVICES.—In electing treatment under |
| 24 | this paragraph, payment for professional med- |
| 25 | ical services otherwise included within out- |
| 26 | patient critical access hospital services shall be |

| 1 | made under such other provisions of this part |
|----|---|
| 2 | as would apply to payment for such services if |
| 3 | they were not included in outpatient critical ac- |
| 4 | cess hospital services. |
| 5 | "(2) All-inclusive rate.—With respect to |
| 6 | both facility services and professional medical serv- |
| 7 | ices, there shall be paid amounts equal to the rea- |
| 8 | sonable costs of the critical access hospital in pro- |
| 9 | viding such services, less the amount that such hos- |
| 10 | pital may charge as described in section |
| 11 | 1866(a)(2)(A). |
| 12 | The amount of payment shall be determined under either |
| 13 | method without regard to the amount of the customary |
| 14 | or other charge.". |
| 15 | (b) Effective Date.—The amendment made by |
| 16 | subsection (a) shall take effect as if included in the enact- |
| 17 | ment of the Balanced Budget Act of 1997. |
| 18 | SEC. 106. EXCLUSION OF SWING BEDS IN CRITICAL ACCESS |
| 10 | |

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- 19 HOSPITALS FROM PPS FOR SNFS.
- 20 (a) IN GENERAL.—Section 1888(e)(7) of the Social
- Security Act (42 U.S.C. 1395yy(e)(7)) is amended— 21
- (1) in the heading, by striking "Transition" 22
- 23 and inserting "Special Rules";

| 1 | (2) in subparagraph (A), by striking "In gen- |
|----|---|
| 2 | ERAL.—The" and inserting "Transition.—Except |
| 3 | as provided in subparagraph (C), the"; and |
| 4 | (3) by adding at the end the following: |
| 5 | "(C) Exemption of swing beds in |
| 6 | CRITICAL ACCESS HOSPITALS FROM |
| 7 | PPS.—The prospective payment system |
| 8 | under this subsection shall not apply (and |
| 9 | section 1834(g) shall apply) to services |
| 10 | provided by a critical access hospital under |
| 11 | an agreement described in subparagraph |
| 12 | (B).". |
| 13 | (b) Effective Date.—The amendments made by |
| 14 | this section shall apply to services provided on or after |
| 15 | October 1, 1999. |
| 16 | SEC. 107. EXCLUSION OF SMALL RURAL PROVIDERS FROM |
| 17 | PPS FOR HOSPITAL OUTPATIENT DEPART- |
| 18 | MENT SERVICES. |
| 19 | (a) In General.—Section 1833(t)(1) of the Social |
| 20 | Security Act (42 U.S.C. 1395l(t)(1)) is amended— |
| 21 | (1) in subparagraph (B), by striking "For pur- |
| 22 | poses of this" and inserting "Subject to subpara- |
| 23 | graph (C), for purposes of this"; and |
| 24 | (2) by adding at the end the following: |

| 1 | "(C) Exclusion for services furnished by |
|----|--|
| 2 | SMALL RURAL PROVIDERS.—The term 'covered OPD |
| 3 | services' does not include services furnished by a— |
| 4 | "(i) medicare-dependent, small rural hos- |
| 5 | pital, as defined in section 1886(d)(5)(G)(iv); |
| 6 | "(ii) a critical access hospital, as defined in |
| 7 | section 1861(mm)(1); or |
| 8 | "(iii) sole community hospital, as defined |
| 9 | in section $1886(d)(5)(D)(iii)$; |
| 10 | if such hospital, within the 180-day period beginning |
| 11 | on the date of enactment of the Promoting Health |
| 12 | in Rural Areas Act of 1999, requests the Secretary |
| 13 | to exclude services furnished by such hospital from |
| 14 | the prospective payment system established under |
| 15 | this subsection.". |
| 16 | (b) Effective Date.—The amendments made by |
| 17 | subsection (a) shall apply to payments for covered OPD |
| 18 | services furnished on or after January 1, 2000. |
| 19 | SEC. 108. MODIFICATION OF DSH. |
| 20 | (a) Collection of Charge Data.—Section |
| 21 | 1886(d)(5)(F) of the Social Security Act (42 U.S.C. |
| 22 | 1395ww(d)(5)(F)) is amended by adding at the end the |
| 23 | following: |
| 24 | "(x) The Secretary shall collect from all subsection |
| 25 | (d) hospitals annual data on inpatient and outpatient |

- 1 charges, including all such charges for each of the fol-
- 2 lowing categories:
- 3 "(I) All patients.
- 4 "(II) Patients who are eligible for benefits (ex-
- 5 cluding any State supplementation) under the sup-
- 6 plemental security income program under title XVI
- 7 and entitled to benefits under part A.
- 8 "(III) Patients who are entitled to (or, if they
- 9 applied, would be eligible for) medical assistance
- under title XIX.
- 11 "(IV) Patients who are beneficiaries of indigent
- care programs sponsored by State or local govern-
- ments.
- 14 "(V) To the extent that payment is not made
- by patients, such charges.
- 16 In collecting the data for patients described in subclause
- 17 (II), the Secretary may estimate the charges for such pa-
- 18 tients based on supplemental security income program
- 19 data from other sources and from the data collected for
- 20 patients described in subclause (I).".
- 21 (b) Revision of Formula for Disproportionate
- 22 Patient Percentage.—Section 1886(d)(5)(F)(vi) of
- 23 the Social Security Act (42 U.S.C. 1395ww(d)(5)(F)(vi))
- 24 is amended to read as follows:

- 1 "(vi) In this subparagraph, the term 'dispropor-
- 2 tionate patient percentage' means, with respect to a cost
- 3 reporting period of a hospital—
- 4 "(I) the charges described in subclauses (II)
- 5 through (V) of clause (x) for such period; divided by
- 6 "(II) the charges described in clause (x)(I) for
- 7 such period.".
- 8 (c) Establishing General Qualifying Dis-
- 9 PROPORTIONATE PATIENT PERCENTAGE THRESHOLD TO
- 10 COVER HALF OF PPS HOSPITALS.—Section
- 11 1886(d)(5)(F)(v) of the Social Security Act (42 U.S.C.
- 12 1395ww(d)(5)(F)(v)) is amended by striking "equals, or
- 13 exceeds—" and all that follows and inserting "equals or
- 14 exceeds a threshold percentage, which is established by the
- 15 Secretary in a manner so that, if the amendments to this
- 16 subparagraph made by section 108 of the Promoting
- 17 Health in Rural Areas Act of 1999 had been in effect for
- 18 cost reporting periods ending in fiscal year 2000, 50 per-
- 19 cent of subsection (d) hospitals would have been eligible
- 20 for an additional payment under this subparagraph for
- 21 such periods. The Secretary shall establish such threshold
- 22 percentage based upon data collected by the Secretary
- 23 under clause (x) for such cost reporting periods.".

1 (d) Establishing Uniform General Payment FORMULA.—Section 1886(d)(5)(F) of the Social Security Act (42 U.S.C. 1395ww(d)(5)(F)) is amended— 3 (1) in clause (iv), by striking "that is not de-4 5 scribed in clause (i)(II) and that—" and all that fol-6 lows and inserting "described in clause (i) is equal 7 to (P-T)(CF), where— "(I) 'P' is the hospital's disproportionate pa-8 9 tient percentage (as defined in clause (vi)); 10 "(II) 'T' is equal to the threshold percentage 11 established by the Secretary under clause (v); and 12 "(III) 'CF' is equal to such conversion factor as 13 the Secretary may establish so that, applying such 14 conversion factor as if the amendments to this sub-15 paragraph made by section 108 of the Promoting Health in Rural Areas Act of 1999 had been in ef-16 17 fect for cost reporting periods ending in fiscal year 18 2000, the total of the additional payments that 19 would have been made under this subparagraph is 20 equal to the total of the payments actually made 21 under this subparagraph (not taking into account 22 such amendments). 23 The Secretary shall establish the conversion factor under subclause (III) based upon data collected by the Secretary

- 1 under clause (x) for cost reporting periods ending in fiscal
- 2 year 2000.";
- 3 (2) by amending clause (i) to read as follows:
- 4 "(i) The Secretary shall provide, in accordance with
- 5 this subparagraph, for an additional payment amount for
- 6 each subsection (d) hospital which serves a significantly
- 7 disproportionate number of low-income patients (as de-
- 8 fined in clause (v)).";
- 9 (3) in clause (ii), by striking "clause (iii) or
- 10 (iv)" and inserting "clause (iv)"; and
- 11 (4) by striking clauses (iii), (vii), and (viii).
- 12 (e) Effective Date.—The amendments made by
- 13 this section apply to payments for discharges occurring on
- 14 or after January 1, 2001.
- 15 SEC. 109. HOSPITAL GEOGRAPHIC RECLASSIFICATION FOR
- 16 LABOR COSTS FOR ALL ITEMS AND SERVICES
- 17 REIMBURSED UNDER PROSPECTIVE PAY-
- 18 MENT SYSTEMS.
- 19 (a) IN GENERAL.—Section 1886 of the Social Secu-
- 20 rity Act (42 U.S.C. 1395ww) is amended by adding at the
- 21 end the following:
- 22 "(1) Application of Hospital Geographic Re-
- 23 Classification for Inpatient Services to All Hos-
- 24 PITAL FURNISHED ITEMS AND SERVICES REIMBURSED
- 25 Under Prospective Payment System.—

with an application approved by the Medicare Geographic Classification Review Board under subsection (d)(10)(C) to change the hospital's geographic classification for a fiscal year for purposes of the factor used to adjust the DRG prospective payment rate for area differences in hospital wage levels that applies to such hospital under subsection (d)(3)(E), the change in the hospital's geographic classification for such purposes shall apply for purposes of adjustments to payments for variations in costs which are attributable to wages and wage-related costs for all pps-reimbursed items and services.

"(2) PPS-REIMBURSED ITEMS AND SERVICES DEFINED.—For purposes of paragraph (1), the term 'pps-reimbursed items and services' means, for cost reporting periods beginning during the fiscal year for which such change has been approved, items and services furnished by the hospital, or by an entity or department of the hospital which is provider-based (as determined by the Secretary), for which payments—

"(A) are made under the prospective payment system for hospital outpatient department services under section 1833(t); and

| 1 | "(B) are adjusted for variations in costs |
|----|--|
| 2 | which are attributable to wages and wage-re- |
| 3 | lated costs.". |
| 4 | (b) Effective Date.—The amendment made by |
| 5 | subsection (a) shall apply to items and services furnished |
| 6 | on or after January 1, 2000. |
| 7 | SEC. 110. REQUIREMENT THAT WAGE LEVELS FOR HOS- |
| 8 | PITALS BE STANDARDIZED WITH RESPECT |
| 9 | TO OCCUPATIONAL MIX BEFORE ADJUSTING |
| 10 | PAYMENT RATES; STUDY AND REPORT. |
| 11 | (a) Occupational Mix.— |
| 12 | (1) In general.—Section 1886(d)(3)(E) of |
| 13 | the Social Security Act (42 U.S.C. |
| 14 | 1395ww(d)(3)(E)) is amended— |
| 15 | (A) in the first sentence, by inserting ", |
| 16 | but only after such wage levels have been stand- |
| 17 | ardized with respect to occupational mix" be- |
| 18 | fore the period; and |
| 19 | (B) in the third sentence, by striking "To |
| 20 | the extent determined feasible by the Secretary, |
| 21 | such" and inserting "Such". |
| 22 | (2) Effective date.—The amendments made |
| 23 | by paragraph (1) shall apply to adjustments made |
| 24 | on or after October 1, 2002. |
| 25 | (b) STUDY AND REPORT.— |

| 1 | (1) Study.—The Secretary of Labor shall con- |
|----|--|
| 2 | duct a study on the feasibility and costs of having |
| 3 | the Bureau of Labor Statistics collect data on wages |
| 4 | that would assist the Secretary of Health and |
| 5 | Human Services in determining (with reasonable ac- |
| 6 | curacy)— |
| 7 | (A) average wage levels, at the metropoli- |
| 8 | tan statistical area, statewide, and rural level, |
| 9 | by— |
| 10 | (i) sector, including hospitals, skilled |
| 11 | nursing facilities, home health agencies, |
| 12 | and physicians' offices; and |
| 13 | (ii) occupational category within each |
| 14 | sector; and |
| 15 | (B) the proportion of the workforce in each |
| 16 | occupational category within each sector. |
| 17 | (2) Report.—Not later than June 1, 2000, the |
| 18 | Secretary of Labor shall submit a report to Congress |
| 19 | on the study conducted under paragraph (1), to- |
| 20 | gether with any recommendations that the Secretary |
| 21 | determines to be appropriate. |

Subtitle B—General Provisions

| 2 | SEC. 121. PAYMENTS TO MEDICARE+CHOICE ORGANIZA- |
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| 3 | TIONS. |
| 4 | (a) Adjustment to Calculation of Annual |
| 5 | Capitation Rates.—Section 1853(c) of the Social Secu- |
| 6 | rity Act (42 U.S.C. 1395w–23(c)) is amended— |
| 7 | (1) in paragraph (1)— |
| 8 | (A) in subparagraph (A), by striking the |
| 9 | comma at the end of clause (ii) and all that fol- |
| 10 | lows before the period; and |
| 11 | (B) in subparagraph (C)(ii), by inserting |
| 12 | "multiplied by the budget neutrality adjustment |
| 13 | factor determined under paragraph (5)" before |
| 14 | the period at the end; and |
| 15 | (2) in paragraph (5), by striking "paragraph |
| 16 | (1)(A)" and inserting "paragraph $(1)(C)(ii)$ ". |
| 17 | (b) Effective Date.—The amendments made by |
| 18 | subsection (a) shall apply to rates calculated for years |
| 19 | after 2000. |

| 1 | SEC. 122. DIRECT BILLING OF MEDICARE, MEDICAID, AND |
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| 2 | OTHER THIRD-PARTY PAYORS BY INDIAN |
| 3 | TRIBES AND ALASKA NATIVE AND TRIBAL OR- |
| 4 | GANIZATIONS. |
| 5 | (a) PERMANENT AUTHORIZATION.—The Indian |
| 6 | Health Care Improvement Act (25 U.S.C. 1645) is |
| 7 | amended by inserting the following after section 404: |
| 8 | "DIRECT BILLING OF MEDICARE, MEDICAID, AND OTHER |
| 9 | THIRD-PARTY PAYORS BY INDIAN TRIBES AND ALAS- |
| 10 | KA NATIVE AND TRIBAL ORGANIZATIONS |
| 11 | "Sec. 405. (a) Establishment of Direct Billing |
| 12 | Program.— |
| 13 | "(1) In general.—The Secretary shall estab- |
| 14 | lish a program under which Indian tribes, tribal or- |
| 15 | ganizations, and Alaska Native health organizations |
| 16 | that contract or compact for the operation of a hos- |
| 17 | pital or clinic of the Service under the Indian Self- |
| 18 | Determination and Education Assistance Act may |
| 19 | elect to directly bill for, and receive payment for, |
| 20 | health care services provided by such hospital or |
| 21 | clinic for which payment is made under title XVIII |
| 22 | of the Social Security Act (42 U.S.C. 1395 et seq.) |
| 23 | (in this section referred to as the 'medicare pro- |
| 24 | gram'), under a State plan for medical assistance |
| 25 | approved under title XIX of the Social Security Act |
| 26 | (42 U.S.C. 1396 et seg.) (in this section referred to |

as the 'medicaid program'), or from any other thirdparty payor.

"(2) APPLICATION OF 100 PERCENT FMAP.—
The third sentence of section 1905(b) of the Social
Security Act (42 U.S.C. 1396d(b)) shall apply for
purposes of reimbursement under the medicaid program for health care services directly billed under
the program established under this section.

"(b) Direct Reimbursement.—

"(1) Use of funds.—Each hospital or clinic participating in the program described in subsection (a) of this section shall be reimbursed directly under the medicare and medicaid programs for services furnished, without regard to the provisions of section 1880(c) of the Social Security Act (42 U.S.C. 1395qq(c)) and sections 402(a) and 813(b)(2)(A), but all funds so reimbursed shall first be used by the hospital or clinic for the purpose of making any improvements in the hospital or clinic that may be necessary to achieve or maintain compliance with the conditions and requirements applicable generally to facilities of such type under the medicare or medicaid programs. Any funds so reimbursed which are in excess of the amount necessary to achieve or maintain such conditions shall be used—

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| 1 | "(A) solely for improving the health re- |
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| 2 | sources deficiency level of the Indian tribe; and |
| 3 | "(B) in accordance with the regulations of |
| 4 | the Service applicable to funds provided by the |
| 5 | Service under any contract entered into under |
| 6 | the Indian Self-Determination Act (25 U.S.C. |
| 7 | 450f et seq.). |
| 8 | "(2) Audits.—The amounts paid to the hos- |
| 9 | pitals and clinics participating in the program estab- |
| 10 | lished under this section shall be subject to all audit- |
| 11 | ing requirements applicable to programs adminis- |
| 12 | tered directly by the Service and to facilities partici- |
| 13 | pating in the medicare and medicaid programs. |
| 14 | "(3) Secretarial oversight.— |
| 15 | "(A) Quarterly reports.—Subject to |
| 16 | subparagraph (B), the Secretary shall monitor |
| 17 | the performance of hospitals and clinics partici- |
| 18 | pating in the program established under this |
| 19 | section, and shall require such hospitals and |
| 20 | clinics to submit reports on the program to the |
| 21 | Secretary on a quarterly basis during the first |
| 22 | 2 years of participation in the program and an- |
| 23 | nually thereafter. |
| 24 | "(B) Annual reports.—Any participant |

in the demonstration program authorized under

this section as in effect on the day before the
date of enactment of the Promoting Health in
Rural Areas Act of 1999 shall only be required
to submit annual reports under this paragraph.

"(4) No payments from special funds.—
Notwithstanding section 1880(c) of the Social Security Act (42 U.S.C. 1395qq(c)) or section 402(a), no payment may be made out of the special funds described in such sections for the benefit of any hospital or clinic during the period that the hospital or clinic participates in the program established under this section.

"(c) REQUIREMENTS FOR PARTICIPATION.—

"(1) APPLICATION.—Except as provided in paragraph (2)(B), in order to be eligible for participation in the program established under this section, an Indian tribe, tribal organization, or Alaska Native health organization shall submit an application to the Secretary that establishes to the satisfaction of the Secretary that—

"(A) the Indian tribe, tribal organization, or Alaska Native health organization contracts or compacts for the operation of a facility of the Service:

| 1 | "(B) the facility is eligible to participate in |
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| 2 | the medicare or medicaid programs under sec- |
| 3 | tion 1880 or 1911 of the Social Security Act |
| 4 | (42 U.S.C. 1395qq; 1396j); |
| 5 | "(C) the facility meets the requirements |
| 6 | that apply to programs operated directly by the |
| 7 | Service; and |
| 8 | "(D) the facility is accredited by an ac- |
| 9 | crediting body designated by the Secretary or |
| 10 | has submitted a plan, which has been approved |
| 11 | by the Secretary, for achieving such accredita- |
| 12 | tion. |
| 13 | "(2) Approval.— |
| 14 | "(A) IN GENERAL.—The Secretary shall |
| 15 | review and approve a qualified application not |
| 16 | later than 90 days after the date the applica- |
| 17 | tion is submitted to the Secretary unless the |
| 18 | Secretary determines that any of the criteria set |
| 19 | forth in paragraph (1) are not met. |
| 20 | "(B) Grandfather of Demonstration |
| 21 | PROGRAM PARTICIPANTS.—Any participant in |
| 22 | the demonstration program authorized under |
| 23 | this section as in effect on the day before the |

date of enactment of the Promoting Health in

Rural Areas Act of 1999 shall be deemed ap-

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| 1 | proved for participation in the program estab- |
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| 2 | lished under this section and shall not be re- |
| 3 | quired to submit an application in order to par- |
| 4 | ticipate in the program. |
| 5 | "(C) DURATION.—An approval by the Sec- |
| 6 | retary of a qualified application under subpara- |
| 7 | graph (A), or a deemed approval of a dem- |
| 8 | onstration program under subparagraph (B), |
| 9 | shall continue in effect as long as the approved |
| 10 | applicant or the deemed approved demonstra- |
| 11 | tion program meets the requirements of this |
| 12 | section. |
| 13 | "(d) Examination and Implementation of |
| 14 | Changes.— |
| 15 | "(1) In General.—The Secretary, acting |
| 16 | through the Service, and with the assistance of the |
| 17 | Administrator of the Health Care Financing Admin- |
| 18 | istration, shall examine on an ongoing basis and |
| 19 | implement— |
| 20 | "(A) any administrative changes that may |

"(A) any administrative changes that may be necessary to facilitate direct billing and reimbursement under the program established under this section, including any agreements with States that may be necessary to provide

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for direct billing under the medicaid program;
and

"(B) any changes that may be necessary to enable participants in the program established under this section to provide to the Service medical records information on patients served under the program that is consistent with the medical records information system of the Service.

"(2) Accounting information.—The accounting information that a participant in the program established under this section shall be required to report shall be the same as the information required to be reported by participants in the demonstration program authorized under this section as in effect on the day before the date of enactment of the Promoting Health in Rural Areas Act of 1999. The Secretary may from time to time, after consultation with the program participants, change the accounting information submission requirements.

"(e) WITHDRAWAL FROM PROGRAM.—A participant in the program established under this section may withdraw from participation in the same manner and under the same conditions that a tribe or tribal organization may retrocede a contracted program to the Secretary under au-

- 1 thority of the Indian Self-Determination Act (25 U.S.C.
- 2 450 et seq.). All cost accounting and billing authority
- 3 under the program established under this section shall be
- 4 returned to the Secretary upon the Secretary's acceptance
- 5 of the withdrawal of participation in this program.".
- 6 (b) Conforming Amendments.—
- 7 (1) Section 1880 of the Social Security Act (42)
- 8 U.S.C. 1395qq) is amended by adding at the end the
- 9 following:
- 10 "(e) For provisions relating to the authority of cer-
- 11 tain Indian tribes, tribal organizations, and Alaska Native
- 12 health organizations to elect to directly bill for, and receive
- 13 payment for, health care services provided by a hospital
- 14 or clinic of such tribes or organizations and for which pay-
- 15 ment may be made under this title, see section 405 of the
- 16 Indian Health Care Improvement Act (25 U.S.C. 1645).".
- 17 (2) Section 1911 of the Social Security Act (42
- 18 U.S.C. 1396j) is amended by adding at the end the
- 19 following:
- 20 "(d) For provisions relating to the authority of cer-
- 21 tain Indian tribes, tribal organizations, and Alaska Native
- 22 health organizations to elect to directly bill for, and receive
- 23 payment for, health care services provided by a hospital
- 24 or clinic of such tribes or organizations and for which pay-

| 1 | ment may be made under this title, see section 405 of the |
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| 2 | Indian Health Care Improvement Act (25 U.S.C. 1645).". |
| 3 | (c) Effective Date.—The amendments made by |
| 4 | this section shall take effect on the date of enactment of |
| 5 | this Act. |
| 6 | SEC. 123. ADDITIONAL DUTIES FOR MEDPAC AND RURAL |
| 7 | REPRESENTATION ON MEDPAC. |
| 8 | (a) Additional Duties.—Section 1805(b)(2) of the |
| 9 | Social Security Act (42 U.S.C. 1395b–6(b)(2)) is amended |
| 10 | by adding at the end the following: |
| 11 | "(D) Medicare payments in Rural |
| 12 | Areas.—Specifically, the Commission shall |
| 13 | review— |
| 14 | "(i) the impact that the prospective |
| 15 | payment systems for skilled nursing facil- |
| 16 | ity services under section 1888(e), for |
| 17 | home health services under section 1895, |
| 18 | and for hospital outpatient department |
| 19 | services under section 1833(t) have on ac- |
| 20 | cess to services in rural areas; and |
| 21 | "(ii) the operating margins for hos- |
| 22 | pitals located in rural or frontier areas.". |
| 23 | (b) Rural Representation.—Section |
| 24 | 1805(c)(2)(A) of the Social Security Act (42 U.S.C. |
| 25 | 1395b-6(c)(2)(A)) is amended by adding at the end the |

| 1 | following: "At least 2 of the members of the Commission |
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| 2 | shall be individuals who can represent the interests of |
| 3 | rural health care providers and beneficiaries.". |
| 4 | (c) Effective Date.—The amendments made by |
| 5 | this section shall take effect on the date of enactment of |
| 6 | this Act. |
| 7 | SEC. 124. COVERAGE OF QUALIFIED MENTAL HEALTH PRO- |
| 8 | FESSIONAL SERVICES UNDER MEDICARE. |
| 9 | (a) In General.—Section 1861(s)(2) of the Social |
| 10 | Security Act (42 U.S.C. 1395x(s)(2)) is amended— |
| 11 | (1) in subparagraph (S), by striking "and" at |
| 12 | the end; |
| 13 | (2) in subparagraph (T), by striking the period |
| 14 | at the end and inserting "; and; and |
| 15 | (3) by adding at the end the following: |
| 16 | "(U) qualified mental health professional serv- |
| 17 | ices (as defined in subsection (uu));". |
| 18 | (b) Payment Rules.— |
| 19 | (1) DETERMINATION OF AMOUNT OF PAY- |
| 20 | MENT.—Section 1833(a)(1) of the Social Security |
| 21 | Act (42 U.S.C. 1395l(a)(1)) is amended— |
| 22 | (A) by striking "and" before "(S)"; and |
| 23 | (B) by striking the semicolon at the end |
| 24 | and inserting the following: ", and (T) with re- |
| 25 | spect to qualified mental health professional |

| 1 | services described in section $1861(s)(2)(U)$, the |
|----|--|
| 2 | amounts paid shall be the amount determined |
| 3 | by a fee schedule established by the Secretary |
| 4 | for purposes of this subparagraph;". |
| 5 | (2) SEPARATE PAYMENT FOR SERVICES |
| 6 | OF INSTITUTIONAL PROVIDERS.—Section |
| 7 | 1832(a)(2)(B)(iii) of the Social Security Act (42 |
| 8 | U.S.C. 1395k(a)(2)(B)(iii)) is amended— |
| 9 | (A) by striking "and services" and insert- |
| 10 | ing "services"; and |
| 11 | (B) by striking the semicolon at the end |
| 12 | and inserting the following: ", and qualified |
| 13 | mental health professional services described in |
| 14 | section 1861(s)(2)(U);". |
| 15 | (c) Services Described.—Section 1861 of the So- |
| 16 | cial Security Act (42 U.S.C. 1395x) is amended by adding |
| 17 | at the end the following: |
| 18 | "Qualified Mental Health Professional Services |
| 19 | "(uu)(1) The term 'qualified mental health profes- |
| 20 | sional services' means— |
| 21 | "(A) such services furnished (with such fre- |
| 22 | quency limits as the Secretary determines appro- |
| 23 | priate) to an eligible individual by a mental health |
| 24 | professional as the mental health professional is le- |
| 25 | gally authorized to perform under State law (or |

| 1 | under a State regulatory mechanism provided by |
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| 2 | State law) of the State in which such services are |
| 3 | performed; and |
| 4 | "(B) such services and supplies (with such lim- |
| 5 | its) furnished as an incident to services described in |
| 6 | subparagraph (A), |
| 7 | as would otherwise be covered if furnished by a physician |
| 8 | (or as an incident to a physician's professional service). |
| 9 | "(2) In this subsection: |
| 10 | "(A) The term 'eligible individual' means an in- |
| 11 | dividual who resides in an area designated by the |
| 12 | Secretary as a mental health professional shortage |
| 13 | area. |
| 14 | "(B) The term 'mental health professional' |
| 15 | means an individual who— |
| 16 | "(i) holds a master's or doctor's degree in |
| 17 | the field of mental health; |
| 18 | "(ii) has at least 2 years of post-degree su- |
| 19 | pervised clinical experience; and |
| 20 | "(iii) has been certified or licensed as a |
| 21 | mental health professional for the diagnosis and |
| 22 | treatment of mental illnesses by the State (or |
| 23 | under the State regulatory mechanism provided |
| 24 | by State law) in which the individual furnishes |
| 25 | qualified mental health professional services.". |

1 (d) Effective Date.—The amendments made by 2 this section shall apply to services furnished on or after 3 October 1, 1999. SEC. 125. STUDY AND REPORT REGARDING BARRIERS THAT 5 INDIVIDUALS RESIDING IN RURAL AREAS 6 **OBTAINING** IN QUALITY 7 HEALTH SERVICES. 8 (a) STUDY.—The Secretary of Health and Human Services shall conduct a study on— 10 (1) the barriers that beneficiaries under the 11 medicare program under title XVIII of the Social 12 Security Act (42 U.S.C. 1395 et seq.) who reside in 13 rural areas face in obtaining quality mental health 14 services; and 15 (2) ways to reduce or eliminate such barriers. 16 (b) Report.—Not later than January 1, 2001, the Secretary of Health and Human Services shall submit a report to Congress on the study conducted under sub-18 19 section (a), together with any recommendations for legislation that the Secretary determines to be appropriate to reduce or eliminate the barriers described in subsection 21

22 (a).

| 1 | SEC. 126. MEDICARE WAIVERS FOR PROVIDERS IN RURAL |
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| 2 | AREAS. |
| 3 | Notwithstanding section 1886(d)(2)(D) of the Social |
| 4 | Security Act (42 U.S.C. 1395ww(d)(2)(D)), by not later |
| 5 | than 180 days after the date of enactment of this Act, |
| 6 | the Secretary of Health and Human Services shall estab- |
| 7 | lish a waiver process in which entities and individuals |
| 8 | under the medicare program that are determined by the |
| 9 | Office of Management and Budget to be located in an |
| 10 | urban or large urban area for purposes of reimbursement |
| 11 | under such program may apply to the Secretary to be con- |
| 12 | sidered to be located in a rural area for such purposes |
| 13 | if such entity or individual is located— |
| 14 | (1) in a rural area within a metropolitan coun- |
| 15 | ty, as defined by the most recent update of the Gold- |
| 16 | smith Modification; or |
| 17 | (2) in a rural area as determined by using a |
| 18 | census tract definition of a rural area adopted by |
| 19 | the Office of Rural Health Policy in awarding |
| 20 | grants. |
| 21 | SEC. 127. REVISION OF PER-VISIT PAYMENT LIMITS FOR |
| 22 | RURAL HEALTH CLINIC SERVICES. |
| 23 | (a) In General.—Section 1833(f) of the Social Se- |
| 24 | curity Act (42 U.S.C. 1395l(f)) is amended— |
| 25 | (1) in paragraph (1), by striking "and" at the |
| 26 | end; |

| 1 | (2) in paragraph (2)— |
|----|--|
| 2 | (A) by striking "in a subsequent year" and |
| 3 | inserting "in each of the years 1989 through |
| 4 | 1999''; and |
| 5 | (B) by striking the period at the end and |
| 6 | inserting a comma; and |
| 7 | (3) by adding at the end the following: |
| 8 | "(3) in 2000, at an amount per visit that the |
| 9 | Secretary determines (by regulation) is reasonable |
| 10 | and related to the costs of furnishing rural health |
| 11 | clinic services, but in no case shall such amount be |
| 12 | less than the limit applicable under this subsection |
| 13 | in 1999, and |
| 14 | "(4) in a subsequent year, at the limit estab- |
| 15 | lished under this subsection for the previous year— |
| 16 | "(A) increased by the percentage increase |
| 17 | in the MEI (as defined in section 1842(i)(3)) |
| 18 | applicable to primary care services (as defined |
| 19 | in section 1842(i)(4)) furnished as of the first |
| 20 | day of that year; and |
| 21 | "(B) adjusted, as determined appropriate |
| 22 | by the Secretary, for changes in the scope of |
| 23 | services that rural health clinics are authorized |
| 24 | to provide. |

- In determining the amount under paragraph (3), the Secretary shall use the fee schedule established under section 3 1848(b).". 4 (b) Effective Date.—The amendments made by 5 subsection (a) shall apply to services furnished on or after January 1, 2000. 6 SEC. 128. EXPANSION OF ADDITIONAL PAYMENTS FOR 8 SERVICES FURNISHED IN HEALTH PROFES-9 SIONAL SHORTAGE AREAS. 10 (a) IN GENERAL.—Section 1833(m) of the Social Se-11 curity Act (42 U.S.C. 1395l(m)) is amended— (1) by inserting "(or services furnished by a 12 13 physician assistant or nurse practitioner that would be physicians' services if furnished by a physician)" 14 15 after "physicians' services"; (2) by inserting "or nurse practitioner" after 16
- 16 (2) by inserting "or nurse practitioner" after
 17 "physician"; and
- 18 (3) by striking "clause (A)" and inserting "sub-19 paragraphs (A) and (C)".
- 20 (b) Effective Date.—The amendments made by 21 subsection (a) shall apply to payments for services pro-22 vided on or after January 1, 2000.

| 1 | SEC. 129. AUTHORITY TO ESTABLISH A PROSPECTIVE PAY- |
|----|---|
| 2 | MENT SYSTEM FOR RHC SERVICES. |
| 3 | (a) Establishment of System.—Section 1833 of |
| 4 | the Social Security Act (42 U.S.C. 1395l) is amended by |
| 5 | adding at the end the following: |
| 6 | "(u) Authority To Establish Prospective Pay- |
| 7 | MENT SYSTEM FOR RURAL HEALTH CLINIC SERVICES.— |
| 8 | "(1) In General.—Notwithstanding sub- |
| 9 | sections (a)(3) and (f), the Secretary may establish |
| 10 | by regulation a prospective payment system for rural |
| 11 | health clinic services (except for such services pro- |
| 12 | vided by a rural health clinic located in a rural hos- |
| 13 | pital with less than 50 beds). |
| 14 | "(2) Budget neutral payments.—If the |
| 15 | Secretary establishes a prospective payment system |
| 16 | pursuant to paragraph (1), the Secretary shall es- |
| 17 | tablish the initial payment levels under such system |
| 18 | in a manner that results in aggregate payments (in- |
| 19 | cluding payments by individuals to whom services |
| 20 | are provided) for the first year, as estimated by the |
| 21 | Secretary, approximately equal to the aggregate pay- |
| 22 | ments that would have otherwise been made under |
| 23 | this part.". |
| 24 | (b) Conforming Amendments.— |
| 25 | (1) Payment.—Section 1833(a)(3) of the So- |
| 26 | cial Security Act (42 U.S.C. 1395l(a)(3)) is amend- |

- ed by inserting "subject to subsection (u)," before

 "in the case".
- 3 (2) Limits.—Section 1833(f) of the Social Se-4 curity Act (42 U.S.C. 1395l(f)) is amended by strik-5 ing "In establishing" and inserting "Subject to sub-6 section (u), in establishing".
- 7 (3) REQUIREMENT FOR RURAL HEALTH CLIN8 ICS.—Clause (ii) of the second sentence of section
 9 1861(aa)(2) of the Social Security Act (42 U.S.C.
 10 1395x(aa)(2)) is amended by inserting "(and section
 11 1833(u) if the Secretary implements a prospective
 12 payment system under that section)" after "section
 13 1833".
- 14 SEC. 130. SEPARATE WAGE INDEXES FOR MAKING ADJUST-
- 15 MENTS TO PAYMENTS UNDER THE PROSPEC-
- 16 TIVE PAYMENT SYSTEMS FOR SKILLED NURS-
- 17 ING FACILITIES AND HOME HEALTH AGEN-
- 18 **CIES.**
- 19 (a) Skilled Nursing Facility Prospective Pay-
- 20 MENT SYSTEM.—Section 1888(e)(4)(G)(ii) of the Social
- 21 Security Act (42 U.S.C. 1395yy(e)(4)(G)(ii)) is amended
- 22 by adding at the end the following: "Beginning in 2001,
- 23 the area wage adjustment under this clause shall be based
- 24 on the wages of individuals employed at skilled nursing
- 25 facilities.".

| 1 | (b) Home Health Prospective Payment Sys- |
|----|---|
| 2 | TEM.— |
| 3 | (1) In general.—Section 1895(b)(4)(C) of the |
| 4 | Social Security Act (42 U.S.C. 1395fff(b)(4)(C)) is |
| 5 | amended by striking the second sentence and insert- |
| 6 | ing the following: "Such factors shall be based on |
| 7 | the wages of individuals employed at home health |
| 8 | agencies.". |
| 9 | (2) Effective date.—The amendment made |
| 10 | by paragraph (1) shall take effect as if included in |
| 11 | the enactment of the Balanced Budget Act of 1997. |
| 12 | SEC. 131. REQUIREMENT TO CONSIDER RURAL ISSUES IN |
| 13 | ESTABLISHING FEE SCHEDULE FOR AMBU- |
| 14 | LANCE SERVICES. |
| 15 | (a) In General.—Section 1834(l)(2)(C) of the So- |
| 16 | cial Security Act (42 U.S.C. 1395m(l)(2)(C)) is amended |
| 17 | by inserting ", including differences in rural and non-rural |
| 18 | areas" after "differences". |
| 19 | (b) Effective Date.—The amendment made by |
| 20 | subsection (a) shall take effect as if included in the enact- |
| 21 | ment of the Balanced Budget Act of 1997. |

| 1 | TITLE II—ADDITIONAL PROVI- |
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| 2 | SIONS TO ADDRESS SHORT- |
| 3 | AGES OF HEALTH PROFES- |
| 4 | SIONALS IN RURAL AREAS |
| 5 | SEC. 201. HEALTH PROFESSIONAL SHORTAGE AREAS. |
| 6 | (a) In General.—Section 332 of the Public Health |
| 7 | Service Act (42 U.S.C. 254e) is amended— |
| 8 | (1) in subsection $(a)(1)(A)$, by inserting after |
| 9 | "services" the following: ", or a frontier area (as |
| 10 | defined by the Secretary),"; and |
| 11 | (2) by adding at the end of subsection (c), the |
| 12 | following: |
| 13 | "(3) Any pending retirements or resignations of |
| 14 | physicians available within the area involved. In im- |
| 15 | plementing this paragraph, the Secretary shall waive |
| 16 | the requirements of this section with respect to the |
| 17 | number of physicians serving the area for the 12- |
| 18 | month period ending on the date on which the re- |
| 19 | tirement or resignation takes effect.". |
| 20 | (b) Development of Definition of Frontier.— |
| 21 | For purposes of section 332 of the Public Health Service |
| 22 | Act (42 U.S.C. 254e) and for purposes of payment under |
| 23 | title XVIII of the Social Security Act (42 U.S.C. 1395 |
| 24 | et seq.), the Secretary of Health and Human Services |
| 25 | shall, by regulation, define the term "frontier". Such defi- |

- 1 nition shall take into account population density and dis-
- 2 tance in miles, and time in minutes, to the nearest medical
- 3 facility.
- 4 (c) Requirements for Future Regulations Re-
- 5 GARDING THE DESIGNATION OF A HPSA.—The Secretary
- 6 of Health and Human Services shall not implement any
- 7 regulation that establishes a new methodology for desig-
- 8 nating an area as a health professional shortage area
- 9 under section 332 of the Public Health Service Act (42
- 10 U.S.C. 254e) unless such methodology—
- 11 (1) is not detrimental to underserved rural or
- frontier communities, including that the method-
- ology does not result in the provision of fewer serv-
- ices in such communities; and
- 15 (2) includes consideration of the percentage of
- the population over the age of 65 years residing in
- 17 an area.
- 18 (d) Report to Congress.—Not later than January
- 19 1, 2001, the Secretary of Health and Human Services
- 20 shall submit a report to Congress which contains a de-
- 21 tailed description of—
- 22 (1) the development of a definition of the term
- "frontier" pursuant to subsection (b);
- 24 (2) the impact that the use of such definition
- 25 has on Federal heath care programs; and

| 1 | (3) any recommendations that the Secretary de- |
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| 2 | termines to be appropriate. |
| 3 | (e) Effective Date.—The amendments made by |
| 4 | subsection (a) shall take effect on the date of enactment |
| 5 | of this Act. |
| 6 | SEC. 202. EXCLUSION OF CERTAIN AMOUNTS RECEIVED |
| 7 | UNDER THE NATIONAL HEALTH SERVICE |
| 8 | CORPS SCHOLARSHIP PROGRAM. |
| 9 | (a) In General.—Subsection (c) of section 117 of |
| 10 | the Internal Revenue Code of 1986 (relating to the exclu- |
| 11 | sion from gross income amounts received as a qualified |
| 12 | scholarship) is amended— |
| 13 | (1) by striking "Subsections (a)" and inserting |
| 14 | the following: |
| 15 | "(1) In general.—Subject to paragraph (2), |
| 16 | subsections (a)"; and |
| 17 | (2) by adding at the end the following: |
| 18 | "(2) National Health corps scholarship |
| 19 | PROGRAM.—Paragraph (1) shall not apply to any |
| 20 | amount received by an individual under the National |
| 21 | Health Corps Scholarship Program under section |
| 22 | 338A(g)(1)(A) of the Public Health Service Act.". |
| 23 | (b) Effective Date.—The amendments made by |
| 24 | subsection (a) shall apply to amounts received in taxable |
| 25 | years beginning after December 31, 1995. |

| 1 | SEC. 203. DESIGNATION OF UNDERSERVED AREAS UNDER |
|----|--|
| 2 | HEALTH CARE CONTRACTS ADMINISTERED |
| 3 | BY THE OFFICE OF PERSONNEL MANAGE- |
| 4 | MENT. |
| 5 | Section 8902(m)(2)(A) of title 5, United States Code, |
| 6 | is amended by striking "a State where 25 percent" and |
| 7 | all that follows through the period and inserting "an area |
| 8 | designated as a health professional shortage area by the |
| 9 | Department of Health and Human Services in accordance |
| 10 | with section 332 of the Public Health Service Act (42 |
| 11 | U.S.C. 254e).". |
| 12 | SEC. 204. NEW PROSPECTIVE PAYMENT SYSTEM FOR FED- |
| 13 | ERALLY-QUALIFIED HEALTH CENTERS AND |
| 14 | RURAL HEALTH CLINICS UNDER THE MED- |
| 15 | ICAID PROGRAM. |
| 16 | (a) In General.—Section 1902(a)(13) of the Social |
| 17 | Security Act (42 U.S.C. 1396a(a)(13)) is amended— |
| 18 | (1) in subparagraph (A), by adding "and" at |
| 19 | the end; |
| 20 | (2) in subparagraph (B), by striking "and" at |
| 21 | the end; and |
| 22 | (3) by striking subparagraph (C). |
| 23 | (b) New Prospective Payment System.—Section |
| | (b) NEW I ROSPECTIVE TAIMENT STSTEM.—Section |
| 24 | 1902 of the Social Security Act (42 U.S.C. 1396a) is |

1 "(aa) Payment for Services Provided by Fed-

2 erally-Qualified Health Centers and Rural

3 Health Clinics.—

"(1) IN GENERAL.—Beginning with fiscal year 2000 and each succeeding fiscal year, the State plan shall provide for payment for services described in section 1905(a)(2)(C) furnished by a Federally-qualified health center and services described in section 1905(a)(2)(B) furnished by a rural health clinic in accordance with the provisions of this subsection.

"(2) FISCAL YEAR 2000.—For fiscal year 2000, the State plan shall provide for payment for such services in an amount (calculated on a per visit basis) that is equal to 100 percent of the costs of the center or clinic of furnishing such services during fiscal year 1999 which are reasonable and related to the cost of furnishing such services, or based on such other tests of reasonableness as the Secretary prescribes in regulations under section 1833(a)(3), or in the case of services to which such regulations do not apply, the same methodology used under section 1833(a)(3), adjusted to take into account any increase in the scope of such services furnished by the center or clinic during fiscal year 2000.

1 "(3) FISCAL YEAR 2001 AND SUCCEEDING
2 YEARS.—For fiscal year 2001 and each succeeding
3 fiscal year, the State plan shall provide for payment
4 for such services in an amount (calculated on a per
5 visit basis) that is equal to the amount calculated for
6 such services under this subsection for the preceding
7 fiscal year—

"(A) increased by the percentage increase in the MEI (medicare economic index) (as defined in section 1842(i)(3)) applicable to primary care services (as defined in section 1842(i)(4)) for that fiscal year; and

- "(B) adjusted to take into account any increase in the scope of such services furnished by the center or clinic during that fiscal year.
- "(4) ESTABLISHMENT OF INITIAL YEAR PAYMENT AMOUNT FOR NEW CENTERS OR CLINICS.—In
 any case in which an entity first qualifies as a Federally-qualified health center or rural health clinic
 after October 1, 2000, the State plan shall provide
 for payment for services described in section
 1905(a)(2)(C) furnished by the center or services
 described in section 1905(a)(2)(B) furnished by the
 clinic in the first fiscal year in which the center or
 clinic qualifies in an amount (calculated on a per

visit basis) that is equal to 100 percent of the costs of furnishing such services during such fiscal year in accordance with the regulations and methodology referred to in paragraph (2). For each fiscal year following the fiscal year in which the entity first qualifies as a Federally-qualified health center or rural health clinic, the State plan shall provide for the payment amount to be calculated in accordance with paragraph (3) of this subsection.

"(5) ADMINISTRATION IN THE CASE OF MANAGED CARE.—In the case of services furnished by a Federally-qualified health center or rural health clinic pursuant to a contract between the center or clinic and a managed care entity (as defined in section 1932(a)(1)(B)), the State plan shall provide for payment to the center or clinic (at least quarterly) by the State of a supplemental payment equal to the amount (if any) by which the amount determined under paragraphs (2), (3), and (4) of this subsection exceeds the amount of the payments provided under the contract.

"(6) ALTERNATIVE PAYMENT SYSTEM.—Notwithstanding any other provision of this section, the State plan may provide for payment in any fiscal year to a Federally-qualified health center for serv-

- 1 ices described in section 1905(a)(2)(C) or to a rural 2 health clinic for services described in section
- 3 1905(a)(2)(B) in an amount that is in excess of the
- 4 amount otherwise required to be paid to the center
- 5 or clinic under this subsection.".
- 6 (b) Conforming Amendments.—
- 7 (1) Section 4712 of the Balanced Budget Act
- 8 of 1997 (Public Law 105–33; 111 Stat. 508) is
- 9 amended by striking subsection (c).
- 10 (2) Section 1915(b) of the Social Security Act
- 11 (42 U.S.C. 1396n(b)) is amended by striking
- "1902(a)(13)(E)" and inserting "1902(aa)".
- 13 (c) Effective Date.—The amendments made by
- 14 this section take effect on October 1, 1999.
- 15 SEC. 205. REVISION AND CLARIFICATION OF MEDICARE RE-
- 16 IMBURSEMENT OF TELEHEALTH SERVICES.
- 17 (a) In General.—Section 4206(a) of the Balanced
- 18 Budget Act of 1997 (42 U.S.C. 1395l note) is amended
- 19 to read as follows:
- 20 "(a) Reimbursement of Telehealth Services
- 21 Authorized.—
- "(1) In general.—Beginning on the date of
- enactment of the Comprehensive Telehealth Act of
- 24 1999 and subject to paragraph (3), the Secretary of
- 25 Health and Human Services shall make payments

1 from the Federal Supplementary Medical Insurance 2 Trust Fund under part B of title XVIII of the So-3 cial Security Act (42 U.S.C. 1395j et seq.) in accordance with the methodology described in sub-5 section (b) for items and services for which payment 6 may be made under such part that are provided via 7 telecommunications systems including store-and-for-8 ward technologies (as defined in paragraph (2)) by 9 a physician (as defined in section 1861(r) of such 10 Act (42 U.S.C. 1395x(r))) or a practitioner (as de-11 fined in paragraph (2)) to a beneficiary under the 12 medicare program residing in a county in a rural 13 area (as defined in section 1886(d)(2)(D) of such 14 Act (42 U.S.C. 1395ww(d)(2)(D))) notwithstanding 15 that the physician or practitioner providing the item 16 or service via telecommunication systems is not at 17 the same location as the medicare beneficiary. 18 "(2) Definitions.— 19 "(A) Practitioner.—For purposes of 20 paragraph (1),'practitioner' the term 21 includes—

22 "(i) a practitioner described in section 23 1842(b)(18)(C) of the Social Security Act 24 (42 U.S.C. 1395u(b)(18)(C)) (including a

25 clinical psychologist); and

- 1 "(ii) a physical, occupational, or 2 speech therapist.
- 3 "(B) STORE-AND-FORWARD TECH-4 NOLOGIES.—For purposes of paragraph (1), the 5 term 'store-and-forward technologies' has the 6 meaning given that term by the Secretary, ex-7 cept that the term shall include technologies 8 through which information (including any audio 9 recording or visual image) is transferred and 10 stored for purposes of review by a health care 11 provider if the patient, the referring physician, 12 or the health care provider is not present at the 13 time the asynchronous review occurs at the re-14 mote site.
 - "(3) Rule of construction.—Nothing in this subsection shall be construed as requiring payment for services provided to a patient solely on the basis of information conveyed via facsimile machine or via traditional telephone conversation.".
- 20 (b) Any Health Care Practitioner May
- 21 Present Beneficiary to Consulting Physician.—
- 22 Section 4206(b) of the Balanced Budget Act of 1997 (42
- 23 U.S.C. 1395l note) is amended by adding at the end the
- 24 following:

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- 1 "(5) Any health care practitioner (whether or
- 2 not such practitioner is certified under the medicare
- 3 program) that is acting on instructions from the re-
- 4 ferring physician or practitioner may present the
- 5 beneficiary to the consulting physician or practi-
- 6 tioner for the provision of items and services. The
- 7 referring physician and the practitioner shall not re-
- 8 ceive any reimbursement for such presentation other
- 9 than the payment that the referring physician re-
- ceives pursuant to paragraph (1).".
- 11 (c) All CPT Billing Codes Covered Under
- 12 Telehealth Program.—Section 4206 of the Balanced
- 13 Budget Act of 1997 (42 U.S.C. 13951 note) is amended
- 14 by adding at the end the following:
- 15 "(e) Coverage of Services.—Payment for items
- 16 and services provided pursuant to subsection (a) shall in-
- 17 clude payment for all current procedural terminology bill-
- 18 ing codes that are covered under the medicare program
- 19 under title XVIII of the Social Security Act (42 U.S.C.
- 20 1395 et seg.).".
- 21 (d) Effective Date.—The amendments made by
- 22 this section shall take effect on the date of enactment of
- 23 this Act.

| 1 | SEC. 206. STUDY AND REPORTS TO CONGRESS REGARDING |
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| 2 | TELEHEALTH LICENSURE. |
| 3 | (a) Study.—The Secretary shall conduct a study |
| 4 | regarding— |
| 5 | (1) the number, percentage, and types of health |
| 6 | care providers licensed to provide telehealth services |
| 7 | across State lines, including the number and types |
| 8 | of health care providers licensed to provide such |
| 9 | services in more than 3 States; |
| 10 | (2) the status of any reciprocal, mutual recogni- |
| 11 | tion, fast-track, or other licensure agreements be- |
| 12 | tween or among various States; |
| 13 | (3) the status of any efforts to develop uniform |
| 14 | national sets of standards for the licensure of health |
| 15 | care providers to provide telehealth services across |
| 16 | State lines; |
| 17 | (4) a projection of future utilization of tele- |
| 18 | health consultations across State lines; |
| 19 | (5) State efforts to increase or reduce licensure |
| 20 | as a burden to interstate telehealth practice; and |
| 21 | (6) any State licensure requirements that ap- |
| 22 | pear to constitute unnecessary barriers to the provi- |
| 23 | sion of telehealth services across State lines. |
| 24 | (b) Reports to Congress.— |
| 25 | (1) Initial Report.—Not later than January |
| 26 | 1. 2000, the Secretary shall submit to the appro- |

priate committees of Congress a detailed report on the study conducted under subsection (a).

(2) Annual reports.—

- (A) IN GENERAL.—Not later than January 1, 2001, and each January 1 thereafter, the Secretary shall submit to the appropriate committees of Congress a report on relevant developments regarding the matters studied by the Secretary pursuant to subsection (a).
- (B) RECOMMENDATIONS.—If, with respect to a report submitted under subparagraph (A), the Secretary determines that States are not making progress in facilitating the provision of telehealth services across State lines by eliminating unnecessary requirements, adopting reciprocal licensing arrangements for telehealth services, implementing uniform requirements for telehealth licensure, or other means, the Secretary shall include in the report recommendations concerning the scope and nature of Federal actions required to reduce licensure as a barrier to the interstate provision of telehealth services.

24 SEC. 207. JOINT WORKING GROUP ON TELEHEALTH.

25 (a) IN GENERAL.—

| 1 | (1) Redesignation.—The Joint Working |
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| 2 | Group on Telemedicine, established by the Secretary, |
| 3 | shall hereafter be known as the "Joint Working |
| 4 | Group on Telehealth" with the chairperson being |
| 5 | designated by the Director of the Office for the Ad- |
| 6 | vancement of Telehealth. |
| 7 | (2) Mission.—The mission of the Joint Work- |
| 8 | ing Group on Telehealth is to— |
| 9 | (A) identify, monitor, and coordinate Fed- |
| 10 | eral telehealth projects, data sets, and pro- |
| 11 | grams; |
| 12 | (B) analyze— |
| 13 | (i) how telehealth systems are expand- |
| 14 | ing access to health care services, edu- |
| 15 | cation, and information; |
| 16 | (ii) the clinical, educational, or admin- |
| 17 | istrative efficacy and cost-effectiveness of |
| 18 | telehealth applications; and |
| 19 | (iii) the quality of the telehealth serv- |
| 20 | ices delivered; and |
| 21 | (C) make further recommendations for co- |
| 22 | ordinating Federal and State efforts to increase |
| 23 | access to health care services, education, and |
| 24 | information in rural and underserved areas. |

| 1 | (3) Annual Reports.—Not later than Janu- |
|----|--|
| 2 | ary 1, 2000, and annually thereafter, the Joint |
| 3 | Working Group on Telehealth shall report to Con- |
| 4 | gress on the status of the Group's mission and the |
| 5 | state of the telehealth field generally. |
| 6 | (b) Report Specifics.—The annual report required |
| 7 | under subsection (a)(3) shall include— |
| 8 | (1) an analysis of— |
| 9 | (A) the matters described in subsection |
| 10 | (a)(2)(B); |
| 11 | (B) the Federal activities with respect to |
| 12 | telehealth; and |
| 13 | (C) the progress of the Joint Working |
| 14 | Group on Telehealth's efforts to coordinate |
| 15 | Federal telehealth programs; and |
| 16 | (2) recommendations for a coordinated Federal |
| 17 | strategy to increase health care access through tele- |
| 18 | health. |
| 19 | (c) TERMINATION.—The Joint Working Group on |
| 20 | Telehealth shall terminate on the date that the Group sub- |
| 21 | mits the annual report that is due to be submitted on Jan- |
| 22 | uary 1, 2004, under subsection (a)(3). |
| 23 | (d) Authorization of Appropriations.—There |
| 24 | are authorized to be appropriated such sums as are nec- |

- 1 essary for the Joint Working Group on Telehealth to carry
- 2 out the purposes of this section.

5

3 TITLE III—DEVELOPMENT OF

4 TELEHEALTH NETWORKS

Subtitle A—Development of

6 Telehealth Networks

- 7 SEC. 301. FINANCIAL ASSISTANCE AUTHORIZED.
- 8 (a) IN GENERAL.—The Secretary, acting through the
- 9 Director of the Office for Advancement of Telehealth, shall
- 10 provide financial assistance (as described in section 302)
- 11 to eligible telehealth networks (as described in section
- 12 303) for the purpose of expanding access to health care
- 13 services for individuals in rural and frontier areas through
- 14 the use of telehealth networks.
- 15 (b) Maximum Amount of Financial Assist-
- 16 ANCE.—The Secretary may establish the maximum
- 17 amount of financial assistance made available to a recipi-
- 18 ent for each fiscal year under this title by publishing no-
- 19 tice of such amount in the Federal Register or the Health
- 20 Resources and Services Administration Preview.
- 21 SEC. 302. FINANCIAL ASSISTANCE DESCRIBED.
- 22 (a) In General.—Financial assistance shall consist
- 23 of loans (as described under subsection (b)), grants (as
- 24 described under subsection (c)), or both as apportioned
- 25 under subsection (d).

| 1 | (b) LOANS.— |
|----|--|
| 2 | (1) In general.—The Secretary is authorized |
| 3 | to provide loans to eligible telehealth networks under |
| 4 | this title. |
| 5 | (2) Maximum term of loans.— |
| 6 | (A) In general.—Subject to subpara- |
| 7 | graph (B), the Secretary may establish the |
| 8 | maximum term of any loan provided under this |
| 9 | title by publishing notice of such term in the |
| 10 | Federal Register or the Health Resources and |
| 11 | Services Administration Preview. |
| 12 | (B) Limitation.—The maximum term of |
| 13 | any loan provided under this title shall be for |
| 14 | a period of not more than 10 years. |
| 15 | (3) Loan security and feasibility.—The |
| 16 | Secretary shall make a loan under this title only if |
| 17 | the Secretary determines that— |
| 18 | (A) the security for the loan is reasonably |
| 19 | adequate; and |
| 20 | (B) the loan will be repaid within the term |
| 21 | of such loan. |
| 22 | (4) Loan forgiveness program.— |
| 23 | (A) ESTABLISHMENT.—With respect to |
| 24 | loans provided under this title, the Secretary |
| 25 | shall establish a loan forgiveness program under |

| 1 | which recipients of such loans may apply to |
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| 2 | have all or a portion of such loans forgiven. |
| 3 | (B) APPLICATION.— |
| 4 | (i) In general.—Any recipient of a |
| 5 | loan under this title that desires to have |
| 6 | such loan forgiven under the program es- |
| 7 | tablished under subparagraph (A) shall |
| 8 | submit an application to the Secretary |
| 9 | within 180 days of the end of the term of |
| 10 | such loan, in such manner, and accom- |
| 11 | panied by such information as the Sec- |
| 12 | retary may reasonably require. |
| 13 | (ii) Contents.—Each application |
| 14 | submitted pursuant to clause (i) shall— |
| 15 | (I) demonstrate that the recipient |
| 16 | has a financial need for such forgive- |
| 17 | ness; and |
| 18 | (II) demonstrate that the recipi- |
| 19 | ent has satisfied the quality and cost- |
| 20 | effectiveness criteria developed under |
| 21 | subparagraph (C). |
| 22 | (C) QUALITY AND COST-EFFECTIVENESS |
| 23 | CRITERIA.—As part of the program established |
| 24 | under subparagraph (A), the Secretary shall de- |
| 25 | velop criteria for determining the quality and |

| 1 | cost-effectiveness of programs operated with |
|----|---|
| 2 | loans provided under this title. |
| 3 | (c) Grants.—The Secretary is authorized to award |
| 4 | grants to eligible telehealth networks under this title. |
| 5 | (d) Apportionment.— |
| 6 | (1) In General.—Subject to paragraph (2), |
| 7 | the Secretary shall determine what portion of the fi- |
| 8 | nancial assistance provided to an eligible telehealth |
| 9 | network is a grant and what portion of such finan- |
| 10 | cial assistance is a loan. |
| 11 | (2) REQUIREMENTS.—In determining the ap- |
| 12 | portionment under paragraph (1), the Secretary |
| 13 | shall— |
| 14 | (A) ensure that the Federal Government |
| 15 | receives the maximum feasible repayment of the |
| 16 | financial assistance by basing such apportion- |
| 17 | ment on the ability of the recipient to repay a |
| 18 | loan provided under this title; and |
| 19 | (B) fully use the funds made available to |
| 20 | carry out this title. |
| 21 | SEC. 303. ELIGIBLE TELEHEALTH NETWORKS. |
| 22 | (a) In General.—An entity that is a health care |
| 23 | provider and a member of an existing or proposed tele- |
| 24 | health network, or an entity that is a consortium of health |
| 25 | care providers that are members of an existing or proposed |

telehealth network shall be eligible for financial assistance 2 under this title. 3 (b) Requirements.— 4 (1) IN GENERAL.—A telehealth network re-5 ferred to in subsection (a) shall, at a minimum, be 6 composed of a multispecialty entity (as defined in 7 paragraph (2)(A)), a network of community-based 8 health care providers (as defined in paragraph 9 (2)(B)), and a public entity (as defined in paragraph 10 (2)(C). 11 (2) Definitions.— (A) MULTISPECIALTY ENTITY.—For pur-12 13 poses of paragraph (1), the term "multispecialty entity" means an entity which— 14 15 (i) provides 24-hour access to a range 16 of diagnostic and therapeutic services; and 17 (ii) may be located in an urban area. 18 (B) Network OFCOMMUNITY-BASED 19 HEALTH CARE PROVIDERS.—For purposes of paragraph (1), the term "network of commu-20 nity-based health care providers" means a net-21 22 work located in a rural area (as defined by the 23 Secretary) that includes at least 2 of the following: 24

| 1 | (i) A community or migrant health |
|----|--|
| 2 | center. |
| 3 | (ii) A local health department. |
| 4 | (iii) A nonprofit or public hospital. |
| 5 | (iv) A health professional in private |
| 6 | practice. |
| 7 | (v) A rural health clinic. |
| 8 | (vi) A skilled nursing facility. |
| 9 | (vii) A county mental health facility or |
| 10 | other publicly funded mental health facil- |
| 11 | ity. |
| 12 | (viii) A provider of home health serv- |
| 13 | ices. |
| 14 | (ix) Any other publicly funded health |
| 15 | or social services agency. |
| 16 | (C) Public entity.—For purposes of |
| 17 | paragraph (1), the term "public entity" means |
| 18 | an entity that demonstrates its use of the tele- |
| 19 | health network for purposes of education and |
| 20 | economic development (as required by the Sec- |
| 21 | retary), and includes— |
| 22 | (i) a public school; |
| 23 | (ii) a public library; |
| 24 | (iii) a college or university; |
| 25 | (iv) a local government entity; or |

| 1 | (v) a local business entity that is not |
|----|--|
| 2 | related to the provision of health care serv- |
| 3 | ices. |
| 4 | (c) For-Profit Entity.—A telehealth network may |
| 5 | include for-profit entities so long as the recipient of finan- |
| 6 | cial assistance under this title is a nonprofit entity. |
| 7 | SEC. 304. USE OF FINANCIAL ASSISTANCE. |
| 8 | (a) Permitted Uses.—Any recipient of financial as- |
| 9 | sistance under this title may use such financial assistance |
| 10 | for the acquisition of telehealth equipment and modifica- |
| 11 | tions or improvements of telehealth services including— |
| 12 | (1) the development and acquisition through |
| 13 | lease or purchase of computer hardware and soft- |
| 14 | ware, audio and video equipment, computer network |
| 15 | equipment, interactive equipment, data terminal |
| 16 | equipment, or other equipment that would further |
| 17 | the purposes of this title; |
| 18 | (2) the provision of technical assistance and in- |
| 19 | struction for the development and use of such equip- |
| 20 | ment; |
| 21 | (3) the development and acquisition of instruc- |
| 22 | tional programming; |
| 23 | (4) demonstration projects for teaching or |
| 24 | training medical students residents and other stu- |

| 1 | dents in health professions in rural training sites re- |
|----|--|
| 2 | garding the application of telehealth; |
| 3 | (5) transmission costs, maintenance of equip- |
| 4 | ment, compensation of specialists, and referring |
| 5 | health care providers; |
| 6 | (6) development of projects to use telehealth to |
| 7 | facilitate collaboration among health care providers; |
| 8 | (7) electronic archival of patient records; |
| 9 | (8) collection and analysis of usage statistics |
| 10 | and data that can be used to document the cost-ef- |
| 11 | fectiveness of the telehealth services; or |
| 12 | (9) such other uses that are consistent with |
| 13 | achieving the purposes of this title as approved by |
| 14 | the Secretary. |
| 15 | (b) Prohibited Uses.—Any recipient of financial |
| 16 | assistance under this title may not use such financial as- |
| 17 | sistance for the following purposes: |
| 18 | (1) To build structures on or acquire real prop- |
| 19 | erty, except that such funds may be expended for |
| 20 | minor renovations relating to the installation of |
| 21 | equipment. |
| 22 | (2) To purchase or lease equipment to the ex- |
| 23 | tent the expenditures would exceed more than 40 |
| 24 | percent of the financial assistance provided in the |

form of grants pursuant to section 302(c).

- 1 (3) To purchase or install transmission equip-2 ment (such as laying cable or telephone lines, micro-3 wave towers, amplifiers, and digital switching equipment). (4) For indirect costs (as determined by the 6 Secretary) to the extent the expenditures would ex-7 ceed more than 20 percent of the financial assist-8 ance. SEC. 305. APPLICATION. 10 (a) IN GENERAL.—Each eligible telehealth network that desires to receive financial assistance under this title, in consultation with the State office of rural health or other appropriate State agency, shall submit an application to the Secretary at such time, in such manner, and 14 15 accompanied by such additional information as the Secretary may reasonably require. 16 17 (b) Contents.—Each application submitted pursuant to subsection (a) shall include at least the following 18 19 information:
- 20 (1) A description of the anticipated need for fi-21 nancial assistance.
- 22 (2) A description of the activities which the en-23 tity intends to carry out using the financial assist-24 ance provided under this title.

- 1 (3) A plan for continuing the project after fi-2 nancial assistance provided under this title has 3 ended.
- 4 (4) A description of the manner in which the 5 activities funded by the financial assistance provided 6 under this title will meet health care needs of under-7 served rural populations within the State.
 - (5) A description of how the local community or region to be served by the proposed telehealth network will be involved in the development and ongoing operations of the telehealth network.
- 12 (6) A description of the source and amount of 13 non-Federal funds the entity would pledge for the 14 project.
- 15 (7) A description of the long-term viability of 16 the project and evidence of health care provider com-17 mitment to the telehealth network.

18 SEC. 306. APPROVAL OF APPLICATION.

- 19 (a) In General.—The Secretary shall approve appli-
- 20 cations in accordance with the criteria established in sub-
- 21 section (b) and the preferences described in subsection (c).
- 22 (b) Criteria.—The Secretary shall not approve an
- 23 application under this section unless the Secretary finds
- 24 the following:

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| 1 | (1) Expenditures in rural areas.—At least |
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| 2 | 50 percent of the financial assistance is expended— |
| 3 | (A) in a rural area; or |
| 4 | (B) to provide services to residents of rural |
| 5 | areas. |
| 6 | (2) Promotion of integration.—The appli- |
| 7 | cation demonstrates that the project will— |
| 8 | (A) promote the integration of telehealth |
| 9 | in the community; |
| 10 | (B) avoid redundancy of technology; |
| 11 | (C) achieve economies of scale; and |
| 12 | (D) coordinate telehealth services across |
| 13 | different networks within a geographic region. |
| 14 | (c) Preferences.—In providing financial assistance |
| 15 | under this title, the Secretary shall give preference to any |
| 16 | applicant telehealth network that— |
| 17 | (1) is a health care provider in a telehealth net- |
| 18 | work or a health care provider that proposes to form |
| 19 | such a network, in which the majority of the health |
| 20 | care providers in such network are located in an |
| 21 | area that is designated by the Federal Government |
| 22 | or the State as— |
| 23 | (A) a medically underserved area; or |
| 24 | (B) a health, dental health, or mental |
| 25 | health professional shortage area; |

| 1 | (2) proposes to use financial assistance pro- |
|----|---|
| 2 | vided under this title to plan and establish telehealth |
| 3 | networks that will link rural hospitals and rural |
| 4 | health care providers to other hospitals, health care |
| 5 | providers, and patients; |
| 6 | (3) proposes to use financial assistance pro- |
| 7 | vided under this title— |
| 8 | (A) to offer a range of health care applica- |
| 9 | tions; and |
| 10 | (B) to promote greater efficiency in the |
| 11 | use of health care resources; |
| 12 | (4) demonstrates financial, institutional, and |
| 13 | community support for the long-term viability of the |
| 14 | telehealth network through cost participation and |
| 15 | other indicators determined by the Secretary; and |
| 16 | (5) demonstrates a detailed plan for coordi- |
| 17 | nating telehealth network use by eligible telehealth |
| 18 | networks so that health care services are given pri- |

21 SEC. 307. ADMINISTRATION.

sion of health care services.

22 (a) NONDUPLICATION.—The Secretary shall ensure 23 that services and programs developed with financial assist-

ority over services that are not related to the provi-

24 ance provided under this title do not duplicate established

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- 1 telehealth networks that adequately serve rural popu-
- 2 lations.
- 3 (b) Coordination With Other Agencies.—The
- 4 Secretary shall coordinate, to the extent practicable, with
- 5 other Federal and State agencies with similar grant, loan,
- 6 or other financial assistance programs to pool resources
- 7 for funding meritorious proposals for the development of
- 8 telehealth networks in rural areas.
- 9 (c) Informational Efforts.—The Secretary shall
- 10 establish and implement procedures to carry out informa-
- 11 tional efforts that notify potential applicants located in the
- 12 rural areas of each State of the financial assistance avail-
- 13 able under this title.
- 14 SEC. 308. REGULATIONS.
- Not later than 180 days after the date of enactment
- 16 of this Act, the Secretary shall by regulation prescribe
- 17 such rules and regulations as the Secretary deems nec-
- 18 essary to carry out the provisions of this title.
- 19 SEC. 309. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated to carry out
- 21 this title, \$40,000,000 for fiscal year 2000, and such sums
- 22 as may be necessary for each of fiscal years 2001 through
- 23 2006.

| 1 | Subtitle B—Rural Health Outreach |
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| 2 | and Network Development |
| 3 | Grant Program |
| 4 | SEC. 315. RURAL HEALTH OUTREACH AND NETWORK DE- |
| 5 | VELOPMENT GRANT PROGRAM. |
| 6 | (a) In General.—Section 330A of subpart I of part |
| 7 | D of title III of the Public Health Service Act (42 U.S.C. |
| 8 | 254c) is amended— |
| 9 | (1) in the heading, by striking "OUTREACH, |
| 10 | NETWORK, DEVELOPMENT, AND TELEMEDI- |
| 11 | CINE" and inserting "OUTREACH AND NETWORK |
| 12 | DEVELOPMENT ''; |
| 13 | (2) in subsection (c)— |
| 14 | (A) in paragraph (1)(A)— |
| 15 | (i) by striking "nonprofit private enti- |
| 16 | ty" and inserting "private nonprofit enti- |
| 17 | ty"; and |
| 18 | (ii) by striking "three" and inserting |
| 19 | "3"; |
| 20 | (B) in paragraph (2), by striking "so long |
| 21 | as" and inserting "as long as"; and |
| 22 | (C) by striking paragraph (3); and |
| 23 | (3) in subsection (e)— |

| 1 | (A) in paragraph (1), by striking |
|----|---|
| 2 | "Amounts" and inserting "Subject to para- |
| 3 | graphs (2) and (3), amounts"; |
| 4 | (B) in paragraph (2)— |
| 5 | (i) by striking "RURAL AREAS.—" and |
| 6 | all that follows through "In awarding" and |
| 7 | inserting "RURAL AREAS.—In awarding"; |
| 8 | and |
| 9 | (ii) by striking subparagraph (B); and |
| 10 | (C) by striking paragraph (3) and insert- |
| 11 | ing the following: |
| 12 | "(3) Limitations.—An eligible network de- |
| 13 | scribed in subsection (c) may not use— |
| 14 | "(A) more than 40 percent of the amounts |
| 15 | provided under a grant under this section to |
| 16 | purchase equipment; or |
| 17 | "(B) any of the amounts provided under a |
| 18 | grant under this section— |
| 19 | "(i) to build structures on or acquire |
| 20 | real property; or |
| 21 | "(ii) for construction.". |
| 22 | (b) Transition.—The Secretary of Health and |
| 23 | Human Services shall ensure the continued funding of |
| 24 | grants made, or contracts or cooperative agreements en- |
| 25 | tered into, under subpart I of part D of title III of the |

| 1 | Public Health Service Act (42 U.S.C. 254b et seq.) (as |
|----|---|
| 2 | such subpart existed on the day prior to the date of enact- |
| 3 | ment of this Act), until the expiration of the grant period |
| 4 | or the term of the contract or cooperative agreement. Such |
| 5 | funding shall be continued under the same terms and con- |
| 6 | ditions as were in effect on the date on which the grant, |
| 7 | contract, or cooperative agreement was awarded, subject |
| 8 | to the availability of appropriations. |
| 9 | TITLE IV—MISCELLANEOUS |
| 10 | PROVISIONS |
| 11 | SEC. 401. BANK DEDUCTIBILITY OF SMALL, TAX-EXEMPT |
| 12 | DEBTS. |
| 13 | (a) In General.—Section 265(b)(3) of the Internal |
| 14 | Revenue Code of 1986 (relating to exception for certain |
| 15 | tax-exempt obligations) is amended by adding at the end |
| 16 | the following: |
| 17 | "(G) ELECTION TO APPLY LIMITATION ON |
| 18 | AMOUNT OF OBLIGATIONS AT BORROWER |
| 19 | LEVEL.— |
| 20 | "(i) In general.—An issuer, the |
| 21 | proceeds of the obligations of which are to |
| 22 | be used to make or finance eligible loans, |
| 23 | may elect to apply subparagraphs (C) and |
| 24 | (D) by treating each borrower as the issuer |
| 25 | of a separate issue. |

| 1 | "(ii) Eligible loan.—For purposes |
|----|---|
| 2 | of this subparagraph— |
| 3 | "(I) IN GENERAL.—The term 'el- |
| 4 | igible loan' means 1 or more loans to |
| 5 | a qualified borrower the proceeds of |
| 6 | which are used by the borrower for |
| 7 | health care or educational purposes |
| 8 | and the outstanding balance of which |
| 9 | issued during a calendar year does not |
| 10 | exceed $$5,000,000$. |
| 11 | "(II) Qualified borrower.— |
| 12 | The term 'qualified borrower' means a |
| 13 | borrower which is an organization de- |
| 14 | scribed in section 501(c)(3) and ex- |
| 15 | empt from taxation under section |
| 16 | 501(a). |
| 17 | "(iii) Manner of election.—The |
| 18 | election described in clause (i) may be |
| 19 | made by an issuer for any calendar year at |
| 20 | any time prior to its first issuance during |
| 21 | such year of obligations the proceeds of |
| 22 | which will be used to make or finance 1 or |
| 23 | more eligible loans. |
| 24 | "(iv) Modification of Rule for |
| 25 | COMPOSITE ISSUES.—In the case of an ob- |

| 1 | ligation which is issued by any issuer |
|----|---|
| 2 | which has made the election described in |
| 3 | clause (i), subparagraph (F) shall be ap- |
| 4 | plied without regard to clause (i) of such |
| 5 | subparagraph." |
| 6 | (b) Effective Date.—The amendment made by |
| 7 | subsection (a) shall apply to taxable years beginning after |
| 8 | December 31, 1999. |
| 9 | SEC. 402. ACCESS TO DATA. |
| 10 | (a) Requirement.—The heads of the agencies de- |
| 11 | scribed in subsection (b) shall negotiate and enter into |
| 12 | interagency agreements with agencies and offices of the |
| 13 | Department of Health and Human Services under which |
| 14 | such agencies and offices will be provided access to data |
| 15 | sets for intramural and extramural research conducted or |
| 16 | supported by such agencies or offices. |
| 17 | (b) AGENCY HEADS.—The agencies described in this |
| 18 | section are the following: |
| 19 | (1) The National Center for Health Statistics |
| 20 | (2) The Centers for Disease Control and Pre- |
| 21 | vention. |
| 22 | (3) The Agency for Health Care Policy and Re- |
| 23 | search. |
| 24 | (4) The Bureau of the Census. |

- 1 (c) Information.—The information that is to be
- 2 made available under interagency agreements under this
- 3 section shall include all information that is necessary for
- 4 scholarly and policy research. Such information shall be
- 5 made available in a manner that includes a description of
- 6 the geographic area or location of the individuals who are
- 7 the subject of such information.
- 8 (d) AVAILABILITY.—Information that is subject to an
- 9 interagency agreement under this section shall be made
- 10 available to bona fide researchers as determined appro-
- 11 priate by the Secretary of Health and Human Services.
- 12 (e) Confidentiality.—Each interagency agreement
- 13 entered into under this section shall contain provisions
- 14 that protect the confidentiality of the individuals who are
- 15 the subjects of such information.

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