

106TH CONGRESS
1ST SESSION

S. 956

To establish programs regarding early detection, diagnosis, and interventions for newborns and infants with hearing loss.

IN THE SENATE OF THE UNITED STATES

MAY 4, 1999

Ms. SNOWE (for herself, Mr. HARKIN, and Mr. FRIST) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To establish programs regarding early detection, diagnosis, and interventions for newborns and infants with hearing loss.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Newborn and Infant
5 Hearing Screening and Intervention Act of 1999”.

6 **SEC. 2. EARLY DETECTION, DIAGNOSIS, AND INTERVEN-**
7 **TIONS FOR NEWBORNS AND INFANTS WITH**
8 **HEARING LOSS.**

9 (a) DEFINITIONS.—In this Act:

1 (1) AUDIOLOGIC EVALUATION.—The term
2 “audiologic evaluation” means procedures to assess
3 the status of the auditory system; to establish the
4 site of the auditory disorder, the type and degree of
5 hearing loss, and the potential effects of hearing loss
6 on communication; and to identify appropriate treat-
7 ment and referral options. Referral options should
8 include linkages to State coordinating agencies for
9 purposes of part C of the Individuals with Disabil-
10 ities Education Act (20 U.S.C. 1431 et seq.) or
11 other appropriate agencies, medical evaluation, hear-
12 ing aid/sensory aid assessment, audiologic rehabilita-
13 tion treatment, national and local consumer, self-
14 help, parent, and education organizations, and other
15 family-centered services.

16 (2) AUDIOLOGIC REHABILITATION.—The term
17 “audiologic rehabilitation” means procedures, tech-
18 niques, and technologies to facilitate the receptive
19 and expressive communication abilities of a child
20 with hearing loss.

21 (3) EARLY INTERVENTION.—The term “early
22 intervention” means providing appropriate services
23 for a child with hearing loss and ensuring that the
24 family of the child is provided with comprehensive,
25 consumer-oriented information about the full range

1 of family support, training, information services,
 2 communication options and are given the oppor-
 3 tunity to consider the full range of educational and
 4 program placements and options for their child.

5 (4) HEARING SCREENING.—The term “hearing
 6 screening” with respect to newborns and infants
 7 means objective physiologic procedures to detect pos-
 8 sible hearing loss and to identify newborns and in-
 9 fants who, after rescreening, require further
 10 audiologic and medical evaluations.

11 (5) MEDICAL EVALUATION.—The term “med-
 12 ical evaluation” means evaluation by a physician
 13 consisting of key components including history, ex-
 14 amination, and medical decision making focused on
 15 symptomatic and related body systems for the pur-
 16 pose of diagnosing the etiology of hearing loss and
 17 related physical conditions, and for identifying ap-
 18 propriate treatment and referral options.

19 (6) MEDICAL INTERVENTION.—The term “med-
 20 ical intervention” means the process by which a phy-
 21 sician provides medical diagnosis and direction for
 22 medical or surgical treatment options of hearing loss
 23 or related medical disorder associated with hearing
 24 loss.

1 (7) SECRETARY.—The term “Secretary” means
2 the Secretary of Health and Human Services.

3 (b) PURPOSES.—The purposes of this Act are to clar-
4 ify the authority within the Public Health Service Act to
5 authorize statewide newborn and infant hearing screening,
6 evaluation and intervention programs and systems, tech-
7 nical assistance, a national applied research program, and
8 interagency and private sector collaboration for policy de-
9 velopment, in order to assist the States in making
10 progress toward the following goals:

11 (1) All babies born in hospitals in the United
12 States and its territories should have a hearing
13 screening before leaving the birthing facility. Babies
14 born in other countries and residing in the United
15 States via immigration or adoption should have a
16 hearing screening as early as possible.

17 (2) All babies who are not born in hospitals in
18 the United States and its territories should have a
19 hearing screening within the first 3 months of life.

20 (3) Appropriate audiologic and medical evalua-
21 tions should be conducted by 3 months for all
22 newborns and infants suspected of having hearing
23 loss to allow appropriate referral and provisions for
24 audiologic rehabilitation, medical and early interven-
25 tion before the age of 6 months.

1 (4) All newborn and infant hearing screening
2 programs and systems should include a component
3 for audiologic rehabilitation, medical and early inter-
4 vention options that ensures linkage to any new and
5 existing state-wide systems of intervention and reha-
6 bilitative services for newborns and infants with
7 hearing loss.

8 (5) Public policy in regard to newborn and in-
9 fant hearing screening and intervention should be
10 based on applied research and the recognition that
11 newborns, infants, toddlers, and children who are
12 deaf or hard-of-hearing have unique language, learn-
13 ing, and communication needs, and should be the re-
14 sult of consultation with pertinent public and private
15 sectors.

16 (c) STATEWIDE NEWBORN AND INFANT HEARING
17 SCREENING, EVALUATION AND INTERVENTION PRO-
18 GRAMS AND SYSTEMS.—Under the existing authority of
19 the Public Health Service Act, the Secretary, acting
20 through the Administrator of the Health Resources and
21 Services Administration, shall make awards of grants or
22 cooperative agreements to develop statewide newborn and
23 infant hearing screening, evaluation and intervention pro-
24 grams and systems for the following purposes:

1 (1) To develop and monitor the efficacy of
2 statewide newborn and infant hearing screening,
3 evaluation and intervention programs and systems.
4 Early intervention includes referral to schools and
5 agencies, including community, consumer, and par-
6 ent-based agencies and organizations and other pro-
7 grams mandated by Part C of the Individuals with
8 Disabilities Education Act (20 U.S.C. 1431 et seq.),
9 which offer programs specifically designed to meet
10 the unique language and communication needs of
11 deaf and hard of hearing newborns, infants, tod-
12 dlers, and children.

13 (2) To collect data on statewide newborn and
14 infant hearing screening, evaluation and intervention
15 programs and systems that can be used for applied
16 research, program evaluation and policy develop-
17 ment.

18 (d) TECHNICAL ASSISTANCE, DATA MANAGEMENT,
19 AND APPLIED RESEARCH.—

20 (1) CENTERS FOR DISEASE CONTROL AND PRE-
21 VENTION.—Under the existing authority of the Pub-
22 lic Health Service Act, the Secretary, acting through
23 the Director of the Centers for Disease Control and
24 Prevention, shall make awards of grants or coopera-
25 tive agreements to provide technical assistance to

1 State agencies to complement an intramural pro-
2 gram and to conduct applied research related to
3 newborn and infant hearing screening, evaluation
4 and intervention programs and systems. The pro-
5 gram shall develop standardized procedures for data
6 management and program effectiveness and costs,
7 such as—

8 (A) to ensure quality monitoring of new-
9 born and infant hearing loss screening, evalua-
10 tion, and intervention programs and systems;

11 (B) to provide technical assistance on data
12 collection and management;

13 (C) to study the costs and effectiveness of
14 newborn and infant hearing screening, evalua-
15 tion and intervention programs and systems
16 conducted by State-based programs in order to
17 answer issues of importance to State and na-
18 tional policymakers;

19 (D) to identify the causes and risk factors
20 for congenital hearing loss;

21 (E) to study the effectiveness of newborn
22 and infant hearing screening, audiologic and
23 medical evaluations and intervention programs
24 and systems by assessing the health, intellectual
25 and social developmental, cognitive, and lan-

1 guage status of these children at school age;
2 and

3 (F) to promote the sharing of data regard-
4 ing early hearing loss with state-based birth de-
5 fects and developmental disabilities monitoring
6 programs for the purpose of identifying pre-
7 viously unknown causes of hearing loss.

8 (2) NATIONAL INSTITUTES OF HEALTH.—

9 Under the existing authority of the Public Health
10 Service Act, the Director of the National Institutes
11 of Health, acting through the Director of the Na-
12 tional Institute on Deafness and Other Communica-
13 tion Disorders, shall for purposes of this section,
14 continue a program of research and development on
15 the efficacy of new screening techniques and tech-
16 nology, including clinical studies of screening meth-
17 ods, studies on efficacy of intervention, and related
18 research.

19 (e) COORDINATION AND COLLABORATION.—

20 (1) IN GENERAL.—Under the existing authority
21 of the Public Health Service Act, in carrying out
22 programs under this section, the Administrator of
23 the Health Resources and Services Administration,
24 the Director of the Centers for Disease Control and
25 Prevention, and the Director of the National Insti-

1 tutes of Health shall collaborate and consult with
2 other Federal agencies, State and local agencies (in-
3 cluding those responsible for early intervention serv-
4 ices pursuant to title XIX of the Social Security Act
5 (42 U.S.C. 1396 et seq.) (particularly early and
6 periodic screening, and diagnosis services described
7 in section 1905(r) of such title (42 U.S.C.
8 1396f(r))), title XXI of the Social Security Act (42
9 U.S.C. 1397aa et seq.) (the State Children’s Health
10 Insurance Program), title V of the Social Security
11 Act (42 U.S.C. 701 et seq.) (the Maternal and Child
12 Health Block Grant Program), Part C of the Indi-
13 viduals with Disabilities Education Act (20 U.S.C.
14 1431 et seq.), consumer groups of and that serve in-
15 dividuals who are deaf and hard-of-hearing and their
16 families, appropriate national medical and other
17 health and education specialty organizations, persons
18 who are deaf and hard-of-hearing and their families,
19 other qualified professional personnel who are pro-
20 ficient in deaf or hard-of-hearing children’s language
21 and who possess the specialized knowledge, skills,
22 and attributes needed to serve deaf and hard-of-
23 hearing newborns, infants, toddlers, children and
24 their families, third-party payers and managed care
25 organizations, and related commercial industries.

1 (2) POLICY DEVELOPMENT.—Under the exist-
2 ing authority of the Public Health Service Act, the
3 Administrator of the Health Resources and Services
4 Administration, the Director of the Centers for Dis-
5 ease Control and Prevention, and the Director of the
6 National Institutes of Health shall coordinate and
7 collaborate on recommendations for policy develop-
8 ment at the Federal and State levels and with the
9 private sector, including consumer, medical and
10 other health and education professional-based orga-
11 nizations, with respect to newborn and infant hear-
12 ing screening, evaluation and intervention programs
13 and systems.

14 (3) STATE EARLY DETECTION, DIAGNOSIS, AND
15 INTERVENTION PROGRAMS AND SYSTEMS; DATA COL-
16 LECTION.—Under the existing authority of the Pub-
17 lic Health Service Act, the Administrator of the
18 Health Resources and Services Administration and
19 the Director of the Centers for Disease Control and
20 Prevention shall coordinate and collaborate in assist-
21 ing States to establish newborn and infant hearing
22 screening, evaluation and intervention programs and
23 systems under subsection (c) and to develop a data
24 collection system under subsection (d).

1 (f) RULE OF CONSTRUCTION.—Nothing in this Act
2 shall be construed to preempt any State law.

3 (g) AUTHORIZATION OF APPROPRIATIONS.—

4 (1) STATEWIDE NEWBORN AND INFANT HEAR-
5 ING SCREENING, EVALUATION AND INTERVENTION
6 PROGRAMS AND SYSTEMS.—For the purpose of car-
7 rying out subsection (c) under the existing authority
8 of the Public Health Service Act, there are author-
9 ized to be appropriated to the Health Resources and
10 Services Administration, \$5,000,000 for fiscal year
11 2000, \$8,000,000 for fiscal year 2001, and such
12 sums as may be necessary for fiscal year 2002.

13 (2) TECHNICAL ASSISTANCE, DATA MANAGE-
14 MENT, AND APPLIED RESEARCH; CENTERS FOR DIS-
15 EASE CONTROL AND PREVENTION.—For the purpose
16 of carrying out subsection (d)(1) under the existing
17 authority of the Public Health Service Act, there are
18 authorized to be appropriated to the Centers for
19 Disease Control and Prevention, \$5,000,000 for fis-
20 cal year 2000, \$7,000,000 for fiscal year 2001, and
21 such sums as may be necessary for fiscal year 2002.

22 (3) TECHNICAL ASSISTANCE, DATA MANAGE-
23 MENT, AND APPLIED RESEARCH; NATIONAL INSTI-
24 TUTE ON DEAFNESS AND OTHER COMMUNICATION
25 DISORDERS.—For the purpose of carrying out sub-

1 section (d)(2) under the existing authority of the
2 Public Health Service Act, there are authorized to
3 be appropriated to the National Institute on Deaf-
4 ness and Other Communication Disorders such sums
5 as may be necessary for each of the fiscal years
6 2000 through 2002.

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