S. 855

To clarify the applicable standards of professional conduct for attorneys for the Government, and other purposes.

IN THE SENATE OF THE UNITED STATES

April 21, 1999

Mr. Leahy introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To clarify the applicable standards of professional conduct for attorneys for the Government, and other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION. 1. SHORT TITLE.
- 4 This Act may be cited as the "Professional Standards
- 5 for Government Attorneys Act of 1999".
- 6 SEC. 2. PROFESSIONAL STANDARDS FOR ATTORNEYS FOR
- 7 THE GOVERNMENT.
- 8 (a) In General.—Section 530B of title 28, United
- 9 States Code, is amended to read as follows:

"§ 530B. Professional standards for attorneys for the 1 2 Government 3 "(a) Definitions.—In this section— "(1) the term 'attorney for the Government' 4 5 means any attorney described in section 77.2 of part 6 77 of title 28 of the Code of Federal Regulations (as 7 in effect on the date of enactment of the Profes-8 sional Standards for Government Attorneys Act of 9 1999) and includes any independent counsel, or em-10 ployee of such a counsel, appointed under chapter 11 40; 12 "(2) the term 'court' means any Federal, State, 13 or local court or other adjudicatory body, including 14 an administrative board or tribunal; and "(3) the term 'State' means a State of the 15 16 United States, the District of Columbia, and any 17 commonwealth, territory, or possession of the United 18 States. 19 "(b) Choice of Law.—Subject to any uniform national rule prescribed by the Supreme Court under chapter 21 131, the standards of professional conduct governing an 22 attorney for the Government shall be—

23 "(1) with respect to conduct in connection with 24 a proceeding in or before a court, the standards es-25 tablished by the rules and decisions of that court;

1	"(2) with respect to conduct in connection with
2	a pending or contemplated grand jury proceeding,
3	the standards established by the rules and decisions
4	of the court under whose authority the grand jury
5	was impanelled;
6	"(3) with respect to all other conduct—
7	"(A) the standards established by the rules
8	and decisions of the State in which the attorney
9	is licensed to practice; or
10	"(B) if the attorney is licensed to practice
11	in more than 1 State—
12	"(i) the standards established by the
13	rules and decisions of the licensing State
14	in which the attorney principally practices;
15	or o
16	"(ii) if the conduct has a predominant
17	effect in another State in which the attor-
18	ney is licensed to practice, the standards
19	established by the rules and decisions of
20	the licensing State so affected.
21	"(c) Uniform National Rule.—(1) In order to en-
22	courage the Supreme Court to prescribe, under chapter
23	131, a uniform national rule governing attorneys for the
24	Government with respect to communications with rep-
25	resented persons and parties, not later than 1 year after

- 1 the date of enactment of the Professional Standards for
- 2 Government Attorneys Act of 1999, the Judicial Con-
- 3 ference of the United States shall submit to the Chief Jus-
- 4 tice of the United States a report, which shall include rec-
- 5 ommendations with respect to amending the Federal Rules
- 6 of Civil and Criminal Procedure to provide for such a uni-
- 7 form national rule.
- 8 "(2) In developing the recommendations included in
- 9 the report under paragraph (1), the Judicial Conference
- 10 of the United States shall take into consideration, as
- 11 appropriate—
- 12 "(A) the needs and circumstances of
- multiforum and multijurisdictional litigation;
- 14 "(B) the special needs and interests of the
- 15 United States in investigating and prosecuting viola-
- tions of Federal criminal and civil law; and
- 17 "(C) practices that are approved under Federal
- statutory or case law or that are otherwise con-
- 19 sistent with traditional Federal law enforcement
- techniques.
- 21 "(d) Rule of Construction.—Nothing in this sec-
- 22 tion may be construed to abridge, enlarge, or modify the
- 23 power of the Supreme Court or of any court established
- 24 by an Act of Congress, under chapter 131 or any other
- 25 provision of law, to prescribe standards of professional

- 1 conduct for attorneys practicing in and before the Federal
- 2 courts, including attorneys for the Government.".
- 3 (b) Technical and Conforming Amendment.—
- 4 The analysis for chapter 31 of title 28, United States
- 5 Code, is amended, in the item relating to section 530B,
- 6 by striking "Ethical" and inserting "Professional".

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