

106TH CONGRESS  
1ST SESSION

# S. 841

To amend title XVIII of the Social Security Act to provide for coverage of outpatient prescription drugs under the medicare program.

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## IN THE SENATE OF THE UNITED STATES

APRIL 20, 1999

Mr. KENNEDY (for himself, Mr. ROCKEFELLER, and Mr. WELLSTONE) introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To amend title XVIII of the Social Security Act to provide for coverage of outpatient prescription drugs under the medicare program.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Access to Rx Medications in Medicare Act of 1999”.

6 (b) TABLE OF CONTENTS.—The table of contents of  
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Medicare coverage of outpatient prescription drugs.
- Sec. 3. Selection of entities to provide outpatient drug benefit.
- Sec. 4. Optional coverage for certain beneficiaries.

Sec. 5. Medigap revisions.

Sec. 6. Improved medicaid assistance for low-income individuals.

Sec. 7. Waiver of additional portion of part B premium for certain medicare beneficiaries having actuarially equivalent coverage.

Sec. 8. Elimination of time limitation on medicare benefits for immunosuppressive drugs.

Sec. 9. Expansion of membership of MEDPAC to 19.

Sec. 10. GAO study and report to Congress.

Sec. 11. Effective date.

1 **SEC. 2. MEDICARE COVERAGE OF OUTPATIENT PRESCRIP-**  
 2 **TION DRUGS.**

3 (a) COVERAGE.—Section 1861(s)(2) of the Social Se-  
 4 curity Act (42 U.S.C. 1395x(s)(2)) is amended—

5 (1) by striking “and” at the end of subpara-  
 6 graph (S);

7 (2) by striking the period at the end of sub-  
 8 paragraph (T) and inserting “; and”; and

9 (3) by adding at the end the following:

10 “(U) covered outpatient drugs (as defined in  
 11 subsection (i)(1) of section 1849) pursuant to the  
 12 procedures established under such section;”.

13 (b) PAYMENT.—Section 1833(a)(1) of the Social Se-  
 14 curity Act (42 U.S.C. 1395l(a)(1)) is amended—

15 (1) by striking “and (S)” and inserting “(S)”;  
 16 and

17 (2) by striking the semicolon at the end and in-  
 18 serting the following: “, and (T) with respect to cov-  
 19 ered outpatient drugs (as defined in subsection (i)(1)  
 20 of section 1849), the amounts paid shall be the

1 amounts established by the Secretary pursuant to  
 2 such section;”.

3 **SEC. 3. SELECTION OF ENTITIES TO PROVIDE OUTPATIENT**  
 4 **DRUG BENEFIT.**

5 Part B of title XVIII of the Social Security Act (42  
 6 U.S.C. 1395j et seq.) is amended by adding at the end  
 7 the following:

8 **“SEC. 1849. SELECTION OF ENTITIES TO PROVIDE OUT-**  
 9 **PATIENT DRUG BENEFIT.**

10 **“(a) ESTABLISHMENT OF BIDDING PROCESS.—**

11 **“(1) IN GENERAL.—**The Secretary shall estab-  
 12 lish procedures under which the Secretary accepts  
 13 bids from eligible entities and awards contracts to  
 14 such entities in order to provide covered outpatient  
 15 drugs to eligible beneficiaries in an area. Such con-  
 16 tracts may be awarded based on shared risk, capita-  
 17 tion, or performance.

18 **“(2) AREA.—**

19 **“(A) REGIONAL BASIS.—**The contract en-  
 20 tered into between the Secretary and an eligible  
 21 entity shall require the eligible entity to provide  
 22 covered outpatient drugs on a regional basis.

23 **“(B) DETERMINATION.—**In determining  
 24 coverage areas under this section, the Secretary  
 25 shall take into account the number of eligible

1 beneficiaries in an area in order to encourage  
2 participation by eligible entities.

3 “(3) SUBMISSION OF BIDS.—Each eligible enti-  
4 ty desiring to provide covered outpatient drugs  
5 under this section shall submit a bid to the Sec-  
6 retary at such time, in such manner, and accom-  
7 panied by such information as the Secretary may  
8 reasonably require. Such bids shall include the  
9 amount the eligible entity will charge enrollees under  
10 subsection (e)(2) for covered outpatient drugs under  
11 the contract.

12 “(4) ACCESS.—The Secretary shall ensure  
13 that—

14 “(A) an eligible entity complies with the  
15 access requirements described in subsection  
16 (f)(5);

17 “(B) if an eligible entity employs  
18 formularies pursuant to subsection (f)(6)(A),  
19 such entity complies with the requirements of  
20 subsection (f)(6)(B); and

21 “(C) an eligible entity makes available to  
22 each beneficiary covered under the contract the  
23 full scope of benefits required under paragraph  
24 (5).

1           “(5) SCOPE OF BENEFITS.—The Secretary shall  
2       ensure that all covered outpatient drugs that are  
3       reasonable and necessary to prevent or slow the de-  
4       terioration of, and improve or maintain, the health  
5       of eligible beneficiaries are offered under a contract  
6       entered into under this section.

7           “(6) NUMBER OF CONTRACTS.—The Secretary  
8       shall, consistent with the requirements of this sec-  
9       tion and the goal of containing medicare program  
10      costs, award at least 2 contracts in an area, unless  
11      only 1 bidding entity meets the minimum standards  
12      specified under this section and by the Secretary.

13          “(7) DURATION OF CONTRACTS.—Each con-  
14      tract under this section shall be for a term of at  
15      least 2 years but not more than 5 years, as deter-  
16      mined by the Secretary.

17          “(8) BENCHMARK FOR CONTRACTS.—The Sec-  
18      retary shall not enter into a contract with an eligible  
19      entity under this section unless the Secretary deter-  
20      mines that the average cost (excluding any cost-  
21      sharing) for all covered outpatient drugs provided to  
22      beneficiaries under the contract is comparable to the  
23      average cost charged (exclusive of any cost-sharing)  
24      by large private sector purchasers for such drugs.

25      “(b) ENROLLMENT.—

1           “(1) IN GENERAL.—The Secretary shall estab-  
2       lish a process through which an eligible beneficiary  
3       shall make an election to enroll with any eligible en-  
4       tity that has been awarded a contract under this sec-  
5       tion and serves the geographic area in which the  
6       beneficiary resides. In establishing such process, the  
7       Secretary shall use rules similar to the rules for en-  
8       rollment and disenrollment with a Medicare+Choice  
9       plan under section 1851.

10          “(2) REQUIREMENT OF ENROLLMENT.—Ex-  
11       cluding an eligible beneficiary enrolled in a group  
12       health plan described in section 4 of the Access to  
13       Rx Medications in Medicare Act of 1999, an eligible  
14       beneficiary not enrolled in a Medicare+Choice plan  
15       under part C must enroll with an eligible entity  
16       under this section in order to be eligible to receive  
17       covered outpatient drugs under this title.

18          “(3) ENROLLMENT IN ABSENCE OF ELECTION  
19       BY ELIGIBLE BENEFICIARY.—In the case of an eligi-  
20       ble beneficiary that fails to make an election pursu-  
21       ant to paragraph (1), the Secretary shall provide,  
22       pursuant to procedures developed by the Secretary,  
23       for the enrollment of such beneficiary with an eligi-  
24       ble entity that has a contract under this section that  
25       covers the area in which such beneficiary resides.

1           “(4) AREAS NOT COVERED BY CONTRACTS.—

2           The Secretary shall develop procedures for the provi-  
3           sion of covered outpatient drugs under this title to  
4           eligible beneficiaries that reside in an area that is  
5           not covered by any contract under this section.

6           “(5) BENEFICIARIES RESIDING IN DIFFERENT

7           LOCATIONS.—The Secretary shall develop procedures  
8           to ensure that an eligible beneficiary that resides in  
9           different regions in a year is provided benefits under  
10          this section throughout the entire year.

11          “(c) PROVIDING INFORMATION TO BENE-

12          FICIARIES.—The Secretary shall provide for activities  
13          under this section to broadly disseminate information to  
14          medicare beneficiaries on the coverage provided under this  
15          section. Such activities shall be similar to the activities  
16          performed by the Secretary under section 1851(d).

17          “(d) PAYMENTS TO ELIGIBLE ENTITIES.—The Sec-

18          retary shall establish procedures for making payments to  
19          an eligible entity under a contract.

20          “(e) COST-SHARING.—

21                 “(1) DEDUCTIBLE.—Benefits under this section

22                 shall not begin until the eligible beneficiary has met  
23                 a \$200 deductible.

24                 “(2) COPAYMENT.—

“(A) IN GENERAL.—Subject to subparagraph (B), the eligible beneficiary shall be responsible for making payments in an amount not greater than 20 percent of the cost (as stated in the contract) of any covered outpatient drug that is provided to the beneficiary. Pursuant to subsection (a)(4)(B), an eligible entity may reduce the payment amount that an eligible beneficiary is responsible for making to the entity.

“(B) BASIC BENEFIT.—Subject to subparagraph (C), if the aggregate amount of covered outpatient drugs provided to an eligible beneficiary under this section for any calendar year (based on the cost of covered outpatient drugs stated in the contract) exceeds \$1,700—

“(i) the beneficiary may continue to purchase covered outpatient drugs under the contract based on the contract price, but

“(ii) the copayment under subparagraph (A) shall be 100 percent.

“(C) STOP-LOSS PROTECTION.—The copayment amount under subparagraph (A) shall be 0 percent once an eligible beneficiary’s out-

1 of-pocket expenses for covered outpatient drugs  
 2 under this section reach \$3,000.

3 “(D) INFLATION ADJUSTMENT.—

4 “(i) IN GENERAL.—In the case of any  
 5 calendar year beginning after 2000, each  
 6 of the dollar amounts in subparagraphs  
 7 (B) and (C) shall be increased by an  
 8 amount equal to—

9 “(I) such dollar amount, multi-  
 10 plied by

11 “(II) an adjustment, as deter-  
 12 mined by the Secretary, for changes  
 13 in the per capita cost of prescription  
 14 drugs for beneficiaries under this title.

15 “(ii) ROUNDING.—If any dollar  
 16 amount after being increased under clause  
 17 (i) is not a multiple of \$10, such dollar  
 18 amount shall be rounded to the nearest  
 19 multiple of \$10.

20 “(f) CONDITIONS FOR AWARDED CONTRACT.—The  
 21 Secretary shall not award a contract to an eligible entity  
 22 under subsection (a) unless the Secretary finds that the  
 23 eligible entity is in compliance with such terms and condi-  
 24 tions as the Secretary shall specify, including the fol-  
 25 lowing:

1           “(1) QUALITY AND FINANCIAL STANDARDS.—

2           The eligible entity meets quality and financial stand-  
3           ards specified by the Secretary.

4           “(2) INFORMATION.—The eligible entity pro-  
5           vides the Secretary with information that the Sec-  
6           retary determines is necessary in order to carry out  
7           the bidding process under this section, including  
8           data needed to implement subsection (a)(8) and data  
9           regarding utilization, expenditures, and costs.

10          “(3) EDUCATION.—The eligible entity estab-  
11          lishes educational programs that meet the criteria  
12          established by the Secretary pursuant to subsection  
13          (g)(1).

14          “(4) PROCEDURES TO ENSURE PROPER UTILI-  
15          ZATION AND TO AVOID ADVERSE DRUG REAC-  
16          TIONS.—The eligible entity has in place procedures  
17          to ensure the—

18                 “(A) appropriate utilization by eligible  
19                 beneficiaries of the benefits to be provided  
20                 under the contract; and

21                 “(B) avoidance of adverse drug reactions  
22                 among eligible beneficiaries enrolled with the  
23                 entity.

24          “(5) ACCESS.—The eligible entity ensures that  
25          the covered outpatient drugs are accessible and con-

1       venient to eligible beneficiaries covered under the  
 2       contract, including by offering the services in the fol-  
 3       lowing manner:

4               “(A) SERVICES DURING EMERGENCIES.—

5               The offering of services 24 hours a day and 7  
 6               days a week for emergencies.

7               “(B) CONTRACTS WITH RETAIL PHAR-  
 8               MACIES.—The offering of services—

9               “(i) at a sufficient (as determined by  
 10              the Secretary) number of retail phar-  
 11              macies; and

12              “(ii) to the extent feasible, at retail  
 13              pharmacies located throughout the eligible  
 14              entity’s service area.

15              “(6) RULES RELATING TO PROVISION OF BENE-  
 16              FITS.—

17              “(A) PROVISION OF BENEFITS.—In pro-  
 18              viding benefits under a contract under this sec-  
 19              tion, an eligible entity may—

20              “(i) employ mechanisms to provide  
 21              benefits economically, including the use  
 22              of—

23                      “(I) formularies (pursuant to  
 24                      subparagraph (B));

1 “(II) alternative methods of dis-  
2 tribution; and

3 “(III) generic drug substitution;  
4 and

5 “(ii) use incentives to encourage eligi-  
6 ble beneficiaries to select cost-effective  
7 drugs or less costly means of receiving  
8 drugs.

9 “(B) FORMULARIES.—If an eligible entity  
10 uses a formulary to contain costs under this  
11 Act—

12 “(i) the eligible entity shall—

13 “(I) ensure participation of prac-  
14 ticing physicians and pharmacists in  
15 the development of the formulary;

16 “(II) include in the formulary at  
17 least 1 drug from each therapeutic  
18 class;

19 “(III) provide for coverage of  
20 otherwise covered non-formulary  
21 drugs when recommended by pre-  
22 scribing providers; and

23 “(IV) disclose to current and  
24 prospective beneficiaries and to pro-  
25 viders in the service area the nature

1 of the formulary restrictions, includ-  
2 ing information regarding the drugs  
3 included in the formulary, copayment  
4 amounts, and any difference in the  
5 cost-sharing for different types of  
6 drugs; but

7 “(ii) nothing shall preclude an entity  
8 from—

9 “(I) requiring higher cost-sharing  
10 for drugs provided under clause  
11 (i)(III), subject to limits established  
12 in subsection (e)(2)(A), except that an  
13 entity shall provide for coverage of a  
14 nonformulary drug on the same basis  
15 as a drug within the formulary if such  
16 nonformulary drug is determined by  
17 the prescribing provider to be medi-  
18 cally indicated;

19 “(II) educating prescribing pro-  
20 viders, pharmacists, and beneficiaries  
21 about medical and cost benefits of for-  
22 mulary products; and

23 “(III) requesting prescribing pro-  
24 viders to consider a formulary product  
25 prior to dispensing of a nonformulary

1 drug, as long as such request does not  
2 unduly delay the provision of the  
3 drug.

4 “(7) PROCEDURES TO COMPENSATE PHAR-  
5 MACISTS FOR COUNSELING.—The eligible entity shall  
6 compensate pharmacists for providing the counseling  
7 described in subsection (g)(2)(B).

8 “(8) CLINICAL OUTCOMES.—

9 “(A) REQUIREMENT.—The eligible entity  
10 shall comply with clinical quality standards as  
11 determined by the Secretary.

12 “(B) DEVELOPMENT OF STANDARDS.—  
13 The Secretary, in consultation with appropriate  
14 medical specialty societies, shall develop clinical  
15 quality standards that are applicable to eligible  
16 entities. Such standards shall be based on cur-  
17 rent standards of care.

18 “(9) PROCEDURES REGARDING DENIALS OF  
19 CARE.—The eligible entity has in place procedures to  
20 ensure—

21 “(A) the timely review and resolution of  
22 denials of care and complaints (including those  
23 regarding the use of formularies under para-  
24 graph (6)) by enrollees, or providers, phar-  
25 macists, and other individuals acting on behalf

1 of such individual (with the individual's con-  
 2 sent) in accordance with requirements (as es-  
 3 tablished by the Secretary) that are comparable  
 4 to such requirements for Medicare+Choice or-  
 5 ganizations under part C; and

6 “(B) that beneficiaries are provided with  
 7 information regarding the appeals procedures  
 8 under this section at the time of enrollment.

9 “(g) EDUCATIONAL REQUIREMENTS TO ENSURE AP-  
 10 PROPRIATE UTILIZATION.—

11 “(1) ESTABLISHMENT OF PROGRAM CRI-  
 12 TERIA.—The Secretary shall establish a model for  
 13 comprehensive educational programs in order to as-  
 14 sure the appropriate—

15 “(A) prescribing and dispensing of covered  
 16 outpatient drugs under this section; and

17 “(B) use of such drugs by eligible bene-  
 18 ficiaries.

19 “(2) ELEMENTS OF MODEL.—The model estab-  
 20 lished under paragraph (1) shall include the fol-  
 21 lowing elements:

22 “(A) On-line prospective review available  
 23 24 hours a day and 7 days a week in order to  
 24 evaluate each prescription for drug therapy

1 problems due to duplication, interaction, or in-  
2 correct dosage or duration of therapy.

3 “(B) Consistent with State law, guidelines  
4 for counseling eligible beneficiaries enrolled  
5 under a contract under this section regarding—

6 “(i) the proper use of prescribed cov-  
7 ered outpatient drugs; and

8 “(ii) interactions and contra-indica-  
9 tions.

10 “(C) Methods to identify and educate pro-  
11 viders, pharmacists, and eligible beneficiaries  
12 regarding—

13 “(i) instances or patterns concerning  
14 the unnecessary or inappropriate pre-  
15 scribing or dispensing of covered out-  
16 patient drugs;

17 “(ii) instances or patterns of sub-  
18 standard care;

19 “(iii) potential adverse reactions to  
20 covered outpatient drugs;

21 “(iv) inappropriate use of antibiotics;

22 “(v) appropriate use of generic prod-  
23 ucts; and

1 “(vi) the importance of using covered  
 2 outpatient drugs in accordance with the in-  
 3 struction of prescribing providers.

4 “(h) PROTECTION OF PATIENT CONFIDENTIALITY.—  
 5 Insofar as an eligible organization maintains individually  
 6 identifiable medical records or other health information re-  
 7 garding enrollees under a contract entered into under this  
 8 section, the organization shall—

9 “(1) safeguard the privacy of any individually  
 10 identifiable enrollee information;

11 “(2) maintain such records and information in  
 12 a manner that is accurate and timely; and

13 “(3) assure timely access of such enrollees to  
 14 such records and information.

15 “(i) DEFINITIONS.—In this section:

16 “(1) COVERED OUTPATIENT DRUG.—

17 “(A) IN GENERAL.—Except as provided in  
 18 subparagraph (B), the term ‘covered outpatient  
 19 drug’ means any of the following products:

20 “(i) A drug which may be dispensed  
 21 only upon prescription, and—

22 “(I) which is approved for safety  
 23 and effectiveness as a prescription  
 24 drug under section 505 of the Federal  
 25 Food, Drug, and Cosmetic Act;

1 “(II)(aa) which was commercially  
2 used or sold in the United States be-  
3 fore the date of enactment of the  
4 Drug Amendments of 1962 or which  
5 is identical, similar, or related (within  
6 the meaning of section 310.6(b)(1) of  
7 title 21 of the Code of Federal Regu-  
8 lations) to such a drug, and (bb)  
9 which has not been the subject of a  
10 final determination by the Secretary  
11 that it is a ‘new drug’ (within the  
12 meaning of section 201(p) of the Fed-  
13 eral Food, Drug, and Cosmetic Act)  
14 or an action brought by the Secretary  
15 under section 301, 302(a), or 304(a)  
16 of such Act to enforce section 502(f)  
17 or 505(a) of such Act; or

18 “(III)(aa) which is described in  
19 section 107(c)(3) of the Drug Amend-  
20 ments of 1962 and for which the Sec-  
21 retary has determined there is a com-  
22 pelling justification for its medical  
23 need, or is identical, similar, or re-  
24 lated (within the meaning of section  
25 310.6(b)(1) of title 21 of the Code of

1 Federal Regulations) to such a drug,  
2 and (bb) for which the Secretary has  
3 not issued a notice of an opportunity  
4 for a hearing under section 505(e) of  
5 the Federal Food, Drug, and Cos-  
6 metic Act on a proposed order of the  
7 Secretary to withdraw approval of an  
8 application for such drug under such  
9 section because the Secretary has de-  
10 termined that the drug is less than ef-  
11 fective for all conditions of use pre-  
12 scribed, recommended, or suggested in  
13 its labeling.

14 “(ii) A biological product which—

15 “(I) may only be dispensed upon  
16 prescription;

17 “(II) is licensed under section  
18 351 of the Public Health Service Act;  
19 and

20 “(III) is produced at an estab-  
21 lishment licensed under such section  
22 to produce such product.

23 “(iii) Insulin approved under appro-  
24 priate Federal law.

1 “(iv) A prescribed drug or biological  
 2 product that would meet the requirements  
 3 of clause (i) or (ii) but that is available  
 4 over-the-counter in addition to being avail-  
 5 able upon prescription.

6 “(B) EXCLUSION.—The term ‘covered out-  
 7 patient drug’ does not include any product—

8 “(i) except as provided in subpara-  
 9 graph (A)(iv), which may be distributed to  
 10 individuals without a prescription;

11 “(ii) when furnished as part of, or as  
 12 incident to, a diagnostic service or any  
 13 other item or service for which payment  
 14 may be made under this title;

15 “(iii) that was covered under this title  
 16 on the day before the date of enactment of  
 17 the Access to Rx Medications in Medicare  
 18 Act of 1999; or

19 “(iv) that is a therapeutically equiva-  
 20 lent replacement for a product described in  
 21 clause (ii) or (iii), as determined by the  
 22 Secretary.

23 “(2) ELIGIBLE BENEFICIARY.—The term ‘eligi-  
 24 ble beneficiary’ means an individual that is enrolled  
 25 under part B of this title.

1           “(3) ELIGIBLE ENTITY.—The term ‘eligible en-  
 2           tity’ means any entity that the Secretary determines  
 3           to be appropriate, including—

4                   “(A) pharmaceutical benefit management  
 5           companies;

6                   “(B) wholesale and retail pharmacist deliv-  
 7           ery systems;

8                   “(C) insurers;

9                   “(D) other entities; or

10                   “(E) any combination of the entities de-  
 11           scribed in subparagraphs (A) through (D).”.

12 **SEC. 4. OPTIONAL COVERAGE FOR CERTAIN BENE-**  
 13 **FICIARIES.**

14           (a) IN GENERAL.—If drug coverage under a group  
 15   health plan that provides health insurance coverage for re-  
 16   tires is equivalent to or greater than the coverage pro-  
 17   vided under section 1849 of the Social Security Act (as  
 18   added by section 3), beneficiaries receiving coverage  
 19   through the group health plan may continue to receive  
 20   such coverage from the plan and the Secretary may make  
 21   payments to such plans, subject to the requirements of  
 22   this section.

23           (b) REQUIREMENTS.—To receive payment under this  
 24   section, group health plans shall—

1           (1) comply with certain requirements of this  
2       Act and other reasonable, necessary, and related re-  
3       quirements that are needed to administer this sec-  
4       tion, as determined by the Secretary;

5           (2) to the extent that there is a contractual ob-  
6       ligation to provide drug coverage to retirees that is  
7       equal to or greater than the drug coverage provided  
8       under this Act, reimburse or otherwise arrange to  
9       compensate beneficiaries during the life of the con-  
10      tract for the portion of the part B premium under  
11      section 1839 of the Social Security Act that is iden-  
12      tified by the Secretary of Health and Human Serv-  
13      ices as attributable to the drug coverage provided  
14      under section 1849 of that Act (as added by section  
15      3); or

16          (3) for group health plans that are in existence  
17      prior to enactment of this section and provide drug  
18      coverage to retirees that is equal to or greater than  
19      the drug coverage provided under section 1849 of  
20      the Social Security Act (as added by section 3), re-  
21      imburse or otherwise arrange to compensate bene-  
22      ficiaries for the portion of the part B premium  
23      under section 1839 of the Social Security Act that  
24      is identified by the Secretary of Health and Human  
25      Services as attributable to the drug coverage pro-

1        vided under section 1849 of that Act (as added by  
 2        section 3) for at least 1 year from the date that the  
 3        group health plan begins participation under this  
 4        section.

5        (c) PAYMENTS.—The Secretary shall establish a  
 6        process to provide payments to eligible group health plans  
 7        under this section on behalf of enrolled beneficiaries. Such  
 8        payments shall not exceed the amount that would other-  
 9        wise be paid to a private entity serving similar bene-  
 10        ficiaries in the same service area under section 1849 of  
 11        the Social Security Act (as added by section 3).

12    **SEC. 5. MEDIGAP REVISIONS.**

13        (a) COVERAGE OF OUTPATIENT DRUGS.—Section  
 14        1882(p)(2)(B) of the Social Security Act (42 U.S.C.  
 15        1395ss(p)(2)(B)) is amended by inserting before “and” at  
 16        the end the following: “including a requirement that an  
 17        appropriate number of policies provide coverage of drugs  
 18        which compliments but does not duplicate the drug bene-  
 19        fits that beneficiaries are otherwise entitled to under this  
 20        title (with the Secretary and the National Association of  
 21        Insurance Commissioners determining the appropriate  
 22        level of drug benefits that each benefit package must pro-  
 23        vide and ensuring that policies providing such coverage re-  
 24        main affordable for beneficiaries);”.

1 (b) EFFECTIVE DATE.—The amendment made by  
 2 subsection (a) shall take effect on July 1, 2000.

3 (c) TRANSITION PROVISIONS.—

4 (1) IN GENERAL.—If the Secretary of Health  
 5 and Human Services identifies a State as requiring  
 6 a change to its statutes or regulations to conform its  
 7 regulatory program to the amendments made by this  
 8 section, the State regulatory program shall not be  
 9 considered to be out of compliance with the require-  
 10 ments of section 1882 of the Social Security Act due  
 11 solely to failure to make such change until the date  
 12 specified in paragraph (4).

13 (2) NAIC STANDARDS.—If, within 9 months  
 14 after the date of enactment of this Act, the National  
 15 Association of Insurance Commissioners (in this  
 16 subsection referred to as the “NAIC”) modifies its  
 17 NAIC Model Regulation relating to section 1882 of  
 18 the Social Security Act (referred to in such section  
 19 as the 1991 NAIC Model Regulation, as subse-  
 20 quently modified) to conform to the amendments  
 21 made by this section, such revised regulation incor-  
 22 porating the modifications shall be considered to be  
 23 the applicable NAIC model regulation (including the  
 24 revised NAIC model regulation and the 1991 NAIC  
 25 Model Regulation) for the purposes of such section.

1           (3) SECRETARY STANDARDS.—If the NAIC  
 2       does not make the modifications described in para-  
 3       graph (2) within the period specified in such para-  
 4       graph, the Secretary of Health and Human Services  
 5       shall make the modifications described in such para-  
 6       graph and such revised regulation incorporating the  
 7       modifications shall be considered to be the appro-  
 8       priate regulation for the purposes of such section.

9           (4) DATE SPECIFIED.—

10           (A) IN GENERAL.—Subject to subpara-  
 11       graph (B), the date specified in this paragraph  
 12       for a State is the earlier of—

13           (i) the date the State changes its stat-  
 14       utes or regulations to conform its regu-  
 15       latory program to the changes made by  
 16       this section; or

17           (ii) 1 year after the date the NAIC or  
 18       the Secretary first makes the modifications  
 19       under paragraph (2) or (3), respectively.

20           (B) ADDITIONAL LEGISLATIVE ACTION RE-  
 21       QUIRED.—In the case of a State which the Sec-  
 22       retary identifies as—

23           (i) requiring State legislation (other  
 24       than legislation appropriating funds) to

1 conform its regulatory program to the  
2 changes made in this section; but

3 (ii) having a legislature which is not  
4 scheduled to meet in 2000 in a legislative  
5 session in which such legislation may be  
6 considered;

7 the date specified in this paragraph is the first  
8 day of the first calendar quarter beginning after  
9 the close of the first legislative session of the  
10 State legislature that begins on or after July 1,  
11 2000. For purposes of the previous sentence, in  
12 the case of a State that has a 2-year legislative  
13 session, each year of such session shall be  
14 deemed to be a separate regular session of the  
15 State legislature.

16 **SEC. 6. IMPROVED MEDICAID ASSISTANCE FOR LOW-IN-**  
17 **COME INDIVIDUALS.**

18 (a) INCREASE IN SLMB ELIGIBILITY TO 135 PER-  
19 CENT OF POVERTY LEVEL.—.

20 (1) IN GENERAL.—Section 1902(a)(10)(E) of  
21 the Social Security Act (42 U.S.C. 1396a(a)(10)(E))  
22 is amended—

23 (A) in clause (iii), by striking “and 120  
24 percent in 1995 and years thereafter” and in-  
25 serting “, 120 percent in 1995 and through

July 1, 2000, and 135 percent for subsequent periods”; and

(B) in clause (iv)—

(i) by striking the dash and all that follows through “(II)”, and

(ii) by striking “who would be described in subclause (I) if ‘135 percent’ and ‘175 percent’ were substituted for ‘120 percent’ and ‘135 percent’ respectively” and inserting “who would be described in clause (iii) but for the fact that their income exceeds 135 percent, but is less than 175 percent, of the official poverty line (referred to in such clause) for a family of the size involved”.

(2) CONFORMING AMENDMENT.—Section 1933(c)(2)(A) of such Act (42 U.S.C. 1396v(c)(2)(A)) is amended by striking “the sum” and all that follows and inserting “the total number of individuals described in section 1902(a)(10)(E)(iv) in the State; to”.

(b) PROVISION OF MEDICAID PRESCRIPTION DRUG BENEFITS FOR QMBs AND SLMBs AS WRAP-AROUND BENEFIT.—

(1) IN GENERAL.—Section 1902(a)(10) of such Act (42 U.S.C. 1396a(a)(10)) is amended—

(A) in subparagraph (E)(i), by inserting “and for prescribed drugs (in the same amount, duration, and scope as for individuals described in subparagraph (A)(i))” after “1905(p)(3))”;

(B) in subparagraph (E)(iii), by inserting “and for prescribed drugs (in the same amount, duration, and scope as for individuals described in subparagraph (A)(i))” after “section 1905(p)(3)(A)(ii)”;

(C) in the clause (VIII) following subparagraph (F), by inserting “and to medical assistance for prescribed drugs described in subparagraph (E)(i)” after “1905(p)(3))”.

(2) CONFORMING AMENDMENT.—Section 1916(a) of such Act (42 U.S.C. 1396o(a)) is amended, in the matter before paragraph (1), by striking “(E)(i)” and inserting “(E)”.

(c) EFFECTIVE DATES.—

(1) The amendments made by subsections (a)(1) and (b) take effect on July 1, 2000, and apply to prescribed drugs furnished on or after such date.

1           (2) The amendment made by subsection (a)(2)  
 2       applies to the allocation for the portion of fiscal year  
 3       2000 that occurs on or after July 1, 2000, and to  
 4       the allocation for subsequent fiscal years.

5           (3) The amendments made by this section apply  
 6       without regard to whether or not regulations to im-  
 7       plement such amendments are promulgated by July  
 8       1, 2000.

9   **SEC. 7. WAIVER OF ADDITIONAL PORTION OF PART B PRE-**  
 10                   **MIUM FOR CERTAIN MEDICARE BENE-**  
 11                   **FICIARIES HAVING ACTUARIALLY EQUIVA-**  
 12                   **LENT COVERAGE.**

13       (a) IN GENERAL.—The Secretary of Health and  
 14   Human Services shall establish a method under which the  
 15   portion of the part B premium under section 1839 of the  
 16   Social Security Act that is identified by the Secretary of  
 17   Health and Human Services as attributable to the drug  
 18   coverage provided under section 1849 of that Act (as  
 19   added by section 3) is waived (and not collected) for any  
 20   individual enrolled under part B of title XVIII of the So-  
 21   cial Security Act who demonstrates that the individual has  
 22   drug coverage that is actuarially equivalent to the cov-  
 23   erage provided under that part.

24       (b) LIMITATION.—Subsection (a) shall not apply to  
 25   an individual with coverage through a group health plan

1 if the group health plan receives payments for such indi-  
 2 vidual pursuant to section 4.

3 **SEC. 8. ELIMINATION OF TIME LIMITATION ON MEDICARE**  
 4 **BENEFITS FOR IMMUNOSUPPRESSIVE**  
 5 **DRUGS.**

6 (a) REVISION.—

7 (1) IN GENERAL.—Section 1861(s)(2)(J) of the  
 8 Social Security Act (42 U.S.C. 1395x(s)(2)(J)) is  
 9 amended by striking “, but only” and all that fol-  
 10 lows up to the semicolon at the end.

11 (2) EFFECTIVE DATE.—The amendment made  
 12 by paragraph (1) shall apply to drugs furnished on  
 13 or after the date of enactment of this Act.

14 (b) EXTENSION OF CERTAIN SECONDARY PAYER RE-  
 15 QUIREMENTS.—Section 1862(b)(1)(C) of the Social Secu-  
 16 rity Act (42 U.S.C. 1395y(b)(1)(C)) is amended by adding  
 17 at the end the following: “With regard to immuno-  
 18 suppressive drugs furnished on or after the date of enact-  
 19 ment of the Access to Rx Medications in Medicare Act  
 20 of 1999, this subparagraph shall be applied without regard  
 21 to any time limitation.”.

22 **SEC. 9. EXPANSION OF MEMBERSHIP OF MEDPAC TO 19.**

23 (a) IN GENERAL.—Section 1805(c) of the Social Se-  
 24 curity Act (42 U.S.C. 1395b–6(c)), as amended by section  
 25 5202 of the Tax and Trade Relief Extension Act of 1998

1 (contained in division J of Public Law 105–277), is  
 2 amended—

3 (1) in paragraph (1), by striking “17” and in-  
 4 serting “19”; and

5 (2) in paragraph (2)(B), by inserting “experts  
 6 in the area of pharmacology and prescription drug  
 7 benefit programs,” after “other health profes-  
 8 sionals,”.

9 (b) INITIAL TERMS OF ADDITIONAL MEMBERS.—

10 (1) IN GENERAL.—For purposes of staggering  
 11 the initial terms of members of the Medicare Pay-  
 12 ment Advisory Commission under section 1805(c)(3)  
 13 of the Social Security Act (42 U.S.C. 1395b–  
 14 6(c)(3)), the initial terms of the 2 additional mem-  
 15 bers of the Commission provided for by the amend-  
 16 ment under subsection (a)(1) are as follows:

17 (A) One member shall be appointed for 1  
 18 year.

19 (B) One member shall be appointed for 2  
 20 years.

21 (2) COMMENCEMENT OF TERMS.—Such terms  
 22 shall begin on January 1, 2000.

23 **SEC. 10. GAO STUDY AND REPORT TO CONGRESS.**

24 (a) STUDY.—The Comptroller General of the United  
 25 States shall conduct a study and analysis of the implemen-

1 tation of the competitive bidding process for covered out-  
2 patient drugs under section 1849 of the Social Security  
3 Act (as added by section 3), including an analysis of—

4 (1) the reduction of hospital visits (or lengths  
5 of such visits) by beneficiaries as a result of pro-  
6 viding coverage of covered outpatient drugs under  
7 such section;

8 (2) prices paid by the medicare program rel-  
9 ative to comparable private and public sector pro-  
10 grams; and

11 (3) any other savings to the medicare program  
12 as a result of—

13 (A) such coverage; and

14 (B) the education and counseling provi-  
15 sions of section 1849(g).

16 (b) REPORT.—Not later than January 1, 2001, and  
17 annually thereafter, the Comptroller General of the United  
18 States shall submit a report to Congress on the study and  
19 analysis conducted pursuant to subsection (a), and shall  
20 include in the report such recommendations regarding the  
21 coverage of covered outpatient drugs under the medicare  
22 program as the Comptroller General determines to be ap-  
23 propriate.

1 **SEC. 11. EFFECTIVE DATE.**

2       Except as otherwise provided, the amendments made  
3 by this Act apply to items and services furnished on or  
4 after July 1, 2000.

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