S. 799

To amend the Internal Revenue Code of 1986 to modify the tax brackets, eliminate the marriage penalty, allow individuals a deduction for amounts paid for insurance for medical care, increase contribution limits for individual retirement plans and pensions, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 14, 1999

Mr. Campbell introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend the Internal Revenue Code of 1986 to modify the tax brackets, eliminate the marriage penalty, allow individuals a deduction for amounts paid for insurance for medical care, increase contribution limits for individual retirement plans and pensions, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. 5 PERCENTAGE POINT REDUCTION IN GEN-
 - 4 ERAL TAX RATE.
 - 5 (a) General Rule.—Section 1 of the Internal Rev-
 - 6 enue Code of 1986 (relating to tax imposed) is amended

- 1 by striking subsections (a) through (e) and inserting the
- 2 following:
- 3 "(a) Married Individuals Filing Joint Returns
- 4 AND SURVIVING SPOUSES.—There is hereby imposed on
- 5 the taxable income of—
- 6 "(1) every married individual (as defined in sec-
- 7 tion 7703) who makes a single return jointly with
- 8 his spouse under section 6013, and
- 9 "(2) every surviving spouse (as defined in sec-
- 10 tion 2(a)),
- 11 a tax determined in accordance with the following table:

"If taxable income is:

9158,550. Over \$158,550 but not over \$283,150.

Over \$283,150

The tax is:

10.0% of taxable income.

\$4,305, plus 23.0% of the excess over \$43,050.

\$18,335, plus 26.0% of the excess over \$104,050.

\$32,505, plus 31.0% of the excess over \$158,550.

\$71,131, plus 34.6% of the excess over \$283,150.

- 12 "(b) Heads of Households.—There is hereby im-
- 13 posed on the taxable income of every head of a household
- 14 (as defined in section 2(b)) a tax determined in accordance
- 15 with the following table:

"If taxable income is:

| Not or | ver \$34,550 | | | |
|--------|--------------|-----|-----|------|
| Over | \$34,550 | but | not | over |
| \$89 | ,150. | | | |
| Over | \$89,150 | but | not | over |
| \$14 | 4,400. | | | |
| Over | \$144,400 | but | not | over |
| \$28 | 3,150. | | | |
| Over 8 | \$283,150 | | | |

The tax is:

10.0% of taxable income.

\$3,455, plus 23.0% of the excess over \$34,550.

\$16,013, plus 26.0% of the excess over \$89,150.

\$30,378, plus 31.0% of the excess over \$144,400.

\$73,390.50, plus 34.6% of the excess over \$283,150.

- 1 "(c) Unmarried Individuals (Other Than Sur-
- 2 VIVING SPOUSES AND HEADS OF HOUSEHOLDS).—There
- 3 is hereby imposed on the taxable income of every indi-
- 4 vidual (other than a married individual (as defined in sec-
- 5 tion 7703) filing a joint return or a separate return, a
- 6 surviving spouse as defined in section 2(a), or a head of
- 7 household as defined in section 2(b)) a tax determined in
- 8 accordance with the following table:

| "If taxable income is: | The tax is: |
|-----------------------------|--|
| Not over \$25,750 | 10.0% of taxable income. |
| Over \$25,750 but not over | er $$2,575$, plus 23.0% of the excess over |
| \$62,450. | \$25,750. |
| Over \$62,450 but not over | er $$11,016$, plus 26.0% of the excess |
| \$130,250. | over \$62,450. |
| Over \$130,250 but not over | er \$28,644, plus 31.0% of the excess |
| \$283,150. | over \$130,250. |
| Over \$283,150 | \$76,043, plus 34.6% of the excess |
| | over \$283.150. |

- 9 "(d) Married Individuals Filing Separate Re-
- 10 Turns.—There is hereby imposed on the taxable income
- 11 of every married individual (as defined in section 7703)
- 12 who does not make a single return jointly with his spouse
- 13 under section 6013, a tax determined in accordance with
- 14 the following table:

| "If taxable income is: | The tax is: | |
|----------------------------|---|--|
| Not over \$21,525 | 10.0% of taxable income. | |
| Over \$21,525 but not over | \$2,152.50, plus 23.0% of the excess | |
| \$52,025. | over \$21,525. | |
| Over \$52,025 but not over | \$9,167.50, plus 26.0% of the excess | |
| \$79,275. | over \$52,025. | |
| Over \$79,275 but not over | \$16,252.50, plus $31.0%$ of the excess | |
| \$141,575. | over \$79,275. | |
| Over \$141,575 | \$35,565.50, plus $34.6%$ of the excess | |
| | over \$141 575 | |

"(e) ESTATES AND TRUSTS.—There is hereby im-1 posed on the taxable income of— 3 "(1) every estate, and "(2) every trust, 4 taxable under this subsection a tax determined in accordance with the following table: "If taxable income is: The tax is: Not over \$1,750 15% of taxable income. Over \$1,750 but not over \$4,050 ... \$262.50, plus 28% of the excess over \$1,750. Over \$4,050 but not over \$6,200 ... \$906.50, plus 31% of the excess over \$4.050. Over \$6,200 but not over \$8,450 ... \$1,573, plus 36% of the excess over \$6,200. Over \$8,450 \$2,383, plus 39.6% of the excess over \$8.450." 7 (b) Reduction in Alternative Minimum Tax RATE.—Section 55(b)(1)(A)(i) of the Internal Revenue Code of 1986 (relating to tentative minimum tax for non-10 corporate taxpayers) is amended— (1) by striking "26 percent" in subclause (I) 11 12 and inserting "21 percent", and 13 (2) by striking "28 percent" in subclause (II) 14 and inserting "23 percent". 15 (c) Inflation Adjustment To Apply in Deter-MINING RATES FOR 2000.—Section 1(f) of the Internal 17 Revenue Code of 1986 is amended— 18 (1) by striking "1993" in paragraph (1) and inserting "1999", 19

| 1 | (2) by striking "1992" in paragraph (3)(B) and |
|----|--|
| 2 | inserting "1998", and |
| 3 | (3) by striking paragraph (7). |
| 4 | (d) Conforming Amendments.— |
| 5 | (1) The following provisions of the Internal |
| 6 | Revenue Code of 1986 are each amended by striking |
| 7 | "1992" and inserting "1998" each place it appears: |
| 8 | (A) Section 25A(h). |
| 9 | (B) Section $32(j)(1)(B)$. |
| 10 | (C) Section $41(e)(5)(C)$. |
| 11 | (D) Section $59(j)(2)(B)$. |
| 12 | (E) Section $63(c)(4)(B)$. |
| 13 | (F) Section $68(b)(2)(B)$. |
| 14 | (G) Section $135(b)(2)(B)(ii)$. |
| 15 | (H) Section $151(d)(4)$. |
| 16 | (I) Section $220(g)(2)$. |
| 17 | (J) Section $221(g)(1)(B)$. |
| 18 | (K) Section $512(d)(2)(B)$. |
| 19 | (L) Section $513(h)(2)(C)(ii)$. |
| 20 | (M) Section $685(c)(3)(B)$. |
| 21 | (N) Section $877(a)(2)$. |
| 22 | (O) Section $911(b)(2)(D)(ii)(II)$. |
| 23 | (P) Section $2032A(a)(3)(B)$. |
| 24 | (Q) Section $2503(b)(2)(B)$. |
| 25 | (R) Section $2631(e)(1)(B)$. |

| 1 | (S) Section 4001(e)(1)(B). |
|----|--|
| 2 | (T) Section 4261(e)(4)(A)(ii). |
| 3 | (U) Section 6039F(d). |
| 4 | (V) Section 6323(i)(4)(B). |
| 5 | (W) Section $6601(j)(3)(B)$. |
| 6 | (X) Section $7430(c)(1)$. |
| 7 | (2) Subclause (II) of section $42(h)(6)(G)(i)$ of |
| 8 | such Code is amended by striking "1987" and in- |
| 9 | serting "1998". |
| 10 | (3) Clause (ii) of section 132(f)(6)(A) of such |
| 11 | Code, as amended by section 9010(b)(1) of the |
| 12 | Transportation Equity Act for the 21st Century, is |
| 13 | amended by striking ", by substituting 'calendar |
| 14 | year 1998' for 'calendar year 1992'." and by insert- |
| 15 | ing a period. |
| 16 | (4) Subparagraph (A) of section 132(f)(6) of |
| 17 | such Code, as amended by section 9010(c)(2) of the |
| 18 | Transportation Equity Act for the 21st Century, is |
| 19 | amended by striking clause (ii) and all that follows |
| 20 | through "paragraph (2)(A)." and inserting: |
| 21 | "(ii) the cost-of-living adjustment de- |
| 22 | termined under section $1(f)(3)$ for the cal- |
| 23 | endar year in which the taxable year be- |
| 24 | gins. In the case of any taxable year begin- |
| 25 | ning in a calendar year after 2002, section |

| 1 | 1(f)(3) shall be applied by substituting |
|----|---|
| 2 | 'calendar year 2001' for 'calendar year |
| 3 | 1998' for purposes of adjusting the dollar |
| 4 | amount contained in paragraph (2)(A)." |
| 5 | (5) Subparagraph (B) of section 6334(g)(1) of |
| 6 | such Code is amended by striking ", by substituting |
| 7 | 'calendar year 1998' for 'calendar year 1992' in sub- |
| 8 | paragraph (B) thereof". |
| 9 | (e) Additional Conforming Amendments.— |
| 10 | (1) Section $1(g)(7)(B)(ii)(II)$ of the Internal |
| 11 | Revenue Code of 1986 is amended by striking "15 |
| 12 | percent" and inserting "10 percent". |
| 13 | (2) Section 1(h) of such Code is amended by |
| 14 | striking "28 percent" and inserting "23 percent" |
| 15 | each place it appears. |
| 16 | (3) Section 1(h) of such Code is amended by |
| 17 | striking "28-percent" and inserting "23-percent" |
| 18 | each place it appears. |
| 19 | (4) Sections 531 and 541 of such Code are each |
| 20 | amended by striking "39.6 percent" and inserting |
| 21 | "34.6 percent". |
| 22 | (5) Section $3402(p)(1)(B)$ of such Code is |
| 23 | amended by striking "15, 28, or 31" and inserting |

24

"10, 23, or 26".

| 1 | (6) Section 3402(p)(2) of such Code is amend- |
|----|--|
| 2 | ed by striking "15 percent" and inserting "10 per |
| 3 | cent". |
| 4 | (7) Section 3402(q)(1) of such Code is amend |
| 5 | ed by striking "28 percent" and inserting "23 per |
| 6 | cent". |
| 7 | (8) Section 3402(r)(3) of such Code is amended |
| 8 | by striking "31 percent" and inserting "26 per |
| 9 | cent". |
| 10 | (9) Section 3406(a)(1) of such Code is amended |
| 11 | by striking "31 percent" and inserting "26 per |
| 12 | cent". |
| 13 | (f) Effective Dates.— |
| 14 | (1) In general.—Except as provided in para- |
| 15 | graphs (2) and (3), the amendments made by this |
| 16 | section shall apply to taxable years beginning after |
| 17 | December 31, 1999. |
| 18 | (2) WITHHOLDING.—The amendments made by |
| 19 | paragraphs (5) through (9) of subsection (e) shal |
| 20 | apply to amounts paid after December 31, 1999. |
| 21 | (3) Conforming amendment.—The amend- |
| 22 | ment made by subsection (d)(4) shall apply to tax |

able years beginning after December 31, 2001.

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| 1 | SEC. 2. INCREASE IN MAXIMUM TAXABLE INCOME FOR 10 |
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| 2 | PERCENT RATE BRACKET. |
| 3 | Section 1(f) of the Internal Revenue Code of 1986 |
| 4 | (relating to adjustments in tax tables so that inflation will |
| 5 | not result in tax increases), as amended by section 1(c), |
| 6 | is amended— |
| 7 | (1) in paragraph (2)— |
| 8 | (A) by redesignating subparagraphs (B) |
| 9 | and (C) as subparagraphs (C) and (D), |
| 10 | (B) by inserting after subparagraph (A) |
| 11 | the following: |
| 12 | "(B) in the case of the tables contained in |
| 13 | subsections (a), (b), (c), and (d), by increasing |
| 14 | the maximum taxable income level for the 10 |
| 15 | percent rate bracket and the minimum taxable |
| 16 | income level for the 23 percent rate bracket |
| 17 | otherwise determined under subparagraph (A) |
| 18 | for taxable years beginning in any calendar year |
| 19 | after 1999, by the applicable dollar amount for |
| 20 | such calendar year,", and |
| 21 | (C) by striking "subparagraph (A)" in |
| 22 | subparagraph (C) (as so redesignated) and in- |
| 23 | serting "subparagraphs (A) and (B)", and |
| 24 | (2) by adding at the end the following: |
| 25 | "(7) Applicable dollar amount.—For pur- |
| 26 | poses of paragraph (2)(B), the applicable dollar |

| 1 | amount for any calendar year shall be determined as |
|---|---|
| 2 | follows: |
| 3 | "(A) Joint returns and surviving |
| 4 | SPOUSES.—In the case of the table contained in |
| 5 | subsection (a)— |
| | "Calendar year: Applicable Dollar Amount: 2000 \$10,000 2001 \$10,000 2002 and thereafter \$20,000 |
| 6 | "(B) OTHER TABLES.—In the case of the |
| 7 | table contained in subsection (b), (c), or (d)— |
| | "Calendar year: Applicable Dollar Amount: 2000 \$5,000 2001 \$5,000 2002 and thereafter \$10,000." |
| 8 | SEC. 3. ELIMINATION OF MARRIAGE PENALTY IN STAND- |
| | |
| 9 | ARD DEDUCTION. |
| 9 10 | ARD DEDUCTION. (a) In General.—Paragraph (2) of section 63(c) of |
| | |
| 10 | (a) In General.—Paragraph (2) of section 63(c) of |
| 10 11 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard |
| 10 11 12 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: |
| 10111213 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: "(2) Basic Standard Deduction.—For pur- |
| 10 11 12 13 14 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: "(2) Basic standard deduction.—For purposes of paragraph (1), the basic standard deduction |
| 10 11 12 13 14 15 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: "(2) Basic standard deduction.—For purposes of paragraph (1), the basic standard deduction is— |
| 10 11 12 13 14 15 16 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: "(2) Basic standard deduction.—For purposes of paragraph (1), the basic standard deduction is— "(A) \$8,500 in the case of— |
| 10 11 12 13 14 15 16 17 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: "(2) Basic standard deduction.—For purposes of paragraph (1), the basic standard deduction is— "(A) \$8,500 in the case of— "(i) a joint return, or |
| 10 11 12 13 14 15 16 17 | (a) In General.—Paragraph (2) of section 63(c) of the Internal Revenue Code of 1986 (relating to standard deduction) is amended to read as follows: "(2) Basic standard deduction.—For purposes of paragraph (1), the basic standard deduction is— "(A) \$8,500 in the case of— "(i) a joint return, or "(ii) a surviving spouse (as defined in |

| 1 | "(C) \$4,250 in any other case." |
|----|--|
| 2 | (b) TECHNICAL AMENDMENTS.— |
| 3 | (1) Paragraph (4) of section 63(c) of the Inter- |
| 4 | nal Revenue Code of 1986, as amended by section |
| 5 | 1(d)(1)(E), is amended to read as follows: |
| 6 | "(4) Adjustments for inflation.—In the |
| 7 | case of any taxable year beginning in a calendar |
| 8 | year after 1999, each dollar amount contained in |
| 9 | paragraph (2) or (5) or subsection (f) shall be in- |
| 10 | creased by an amount equal to— |
| 11 | "(A) such dollar amount, multiplied by |
| 12 | "(B) the cost-of-living adjustment deter- |
| 13 | mined under section $1(f)(3)$ for the calendar |
| 14 | year in which the taxable year begins." |
| 15 | (2) Subparagraph (A) of section $63(c)(5)$ of |
| 16 | such Code is amended by striking "\$500" and in- |
| 17 | serting "\$700". |
| 18 | (3) Subsection (f) of section 63 of such Code is |
| 19 | amended by striking "\$600" each place it appears |
| 20 | and inserting "\$850" and by striking "\$750" in |
| 21 | paragraph (3) and inserting "\$1,050". |
| 22 | (4) Subparagraph (B) of section 1(f)(6) of such |
| 23 | Code is amended by striking "subsection (c)(4) of |
| 24 | section 63 (as it applies to subsections (c)(5)(A) and |

| 1 | (f) of such section)" and inserting "section |
|----|--|
| 2 | 63(e)(4)". |
| 3 | (c) Effective Date.—The amendments made by |
| 4 | this section shall apply to taxable years beginning after |
| 5 | December 31, 1999. |
| 6 | SEC. 4. DEDUCTION FOR AMOUNTS PAID FOR INSURANCE |
| 7 | FOR MEDICAL CARE. |
| 8 | (a) In General.—Part VII of subchapter B of chap- |
| 9 | ter 1 of the Internal Revenue Code of 1986 (relating to |
| 10 | additional itemized deductions for individuals) is amended |
| 11 | by redesignating section 222 as section 223 and by insert- |
| 12 | ing after section 221 the following new section: |
| 13 | "SEC. 222. INSURANCE FOR MEDICAL CARE. |
| 14 | "(a) Deduction Allowed.— |
| 15 | "(1) In general.—In the case of an indi- |
| 16 | vidual, there shall be allowed as a deduction for any |
| 17 | taxable year an amount equal to the amount paid |
| 18 | during the taxable year for insurance covering med- |
| 19 | ical care or for any qualified long-term care insur- |
| 20 | ance contract for the taxpayer, and the taxpayer's |
| 21 | spouse and dependents. |
| 22 | "(2) Definitions.—For purposes of paragraph |
| 23 | (1)— |
| 24 | "(A) Insurance.—The term 'insurance' |
| 25 | includes amounts paid as premiums under part |

1 B of title XVIII of the Social Security Act (re-2 lating to supplementary medical insurance for 3 the aged). "(B) MEDICAL CARE.—The term 'medical care' has the meaning given to such term by 5 6 paragraphs (A), (B), and (C) of section 7 213(d)(1). 8 "(C) Qualified long-term care insur-9 ANCE CONTRACT.—The term 'qualified long-10 term care insurance contract' has the meaning 11 given to such term by section 7702B(b). 12 "(b) Coordination of Deduction.—No amount taken into account under subsection (a) shall be taken into account in computing the amount allowable to the tax-14 15 payer as a deduction under section 162(l) or 213(a). 16 "(c) Coordination With Exclusion.—No amount excluded from income under section 125 shall be taken into account under subsection (a)." 18 19 (b) Deduction Allowed if Individual Does Not Itemize.—Subsection (a) of section 62 of the Internal 21 Revenue Code of 1986 (relating to general rule for adjusted gross income defined) is amended by inserting after 23 paragraph (17) the following: "(18) Insurance for medical care.—The 24 deduction allowed by section 222."

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1 (c) Clerical Amendment.—The table of sections for part VII of subchapter B of chapter 1 of the Internal Revenue Code of 1986 is amended by striking the item relating to section 222 and inserting the following: "Sec. 222. Insurance for medical care. "Sec. 223. Cross reference." 5 (d) Effective Date.—The amendments made by this section shall apply to taxable years beginning after 7 December 31, 1999. 8 SEC. 5. MODIFICATION OF DEDUCTION LIMITS FOR IRA 9 CONTRIBUTIONS. 10 (a) Increase in Contribution Limit.—Paragraph 11 (1)(A) of section 219(b) of the Internal Revenue Code of 12 1986 (relating to maximum amount of deduction) is amended by striking "\$2,000" and inserting "\$3,500". 13 14 (b) Conforming Amendments.— 15 (1) Section 408(a)(1) of Internal Revenue Code of 1986 is amended by striking "\$2,000" and insert-16 17 ing "\$3,500". 18 (2) Section 408(b)(2)(B) of such Code is 19 amended by striking "\$2,000" and inserting 20 "\$3,500". 21 (3) Section 408(b) of such Code is amended by

striking "\$2,000" in the matter following paragraph

(4) and inserting "\$3,500".

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| 1 | (4) Section 408(j) of such Code is amended by |
|----|---|
| 2 | striking "\$2,000" and inserting "\$3,500". |
| 3 | (5) Section 408(p)(8) of such Code is amended |
| 4 | by striking "\$2,000" and inserting "\$3,500" |
| 5 | (c) Effective Date.—The amendments made by |
| 6 | this section shall apply to taxable years beginning after |
| 7 | December 31, 1999. |
| 8 | SEC. 6. INCREASE IN LIMIT ON EXCLUSION AMOUNT FOR |
| 9 | ELECTIVE DEFERRALS. |
| 10 | (a) Increase in Elective Deferral Limit.— |
| 11 | Paragraph (1) of section 402(g) of the Internal Revenue |
| 12 | Code of 1986 (relating to limitation on exclusion for elec- |
| 13 | tive deferrals) is amended by striking "\$7,000" and in- |
| 14 | serting "\$15,000". |
| 15 | (b) Conforming Amendments.— |
| 16 | (1)(A) Section 402(g) of the Internal Revenue |
| 17 | Code of 1986 is amended by striking paragraph (4) |
| 18 | and by redesignating paragraphs (5), (6), (7), (8), |
| 19 | and (9) as paragraphs (4), (5), (6), (7), and (8), re- |
| 20 | spectively. |
| 21 | (B) Section 457(c)(2) of such Code is amended |
| 22 | by striking "section 402(g)(8)(A)(iii)" and inserting |
| 23 | "section 402(g)(7)(A)(iii)". |

- 1 (C) Section 501(c)(18)(D)(iii) of such Code is 2 amended by striking "(other than paragraph (4) 3 thereof)".
- 4 (2) Section 402(g)(4) of such Code, as redesignated by paragraph (1)(A), is amended by striking "\$7,000" and inserting "\$15,000".
- 7 (3) Section 402(g)(4) of such Code, as so redes-8 ignated, is amended by inserting "the base period 9 taken into account shall be the calendar quarter 10 ending September 30, 1999, and" after "except 11 that".
- 12 (c) Effective Date.—The amendments made by 13 this section shall apply to taxable years beginning after 14 December 31, 1999.

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