S. 753

To enhance competition in the financial services industry by providing a prudential framework for the affiliation of banks, securities firms, and other financial service providers, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 25, 1999

Mr. Daschle (for himself, Mr. Sarbanes, Mr. Dodd, Mr. Kerry, Mr. Bryan, Mr. Johnson, Mr. Reed, Mr. Schumer, Mr. Bayh, and Mr. Edwards) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To enhance competition in the financial services industry by providing a prudential framework for the affiliation of banks, securities firms, and other financial service providers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; PURPOSES; TABLE OF CON-
- 4 TENTS.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Financial Services Act of 1999".

- 1 (b) Purposes.—The purposes of this Act are as follows:
- 3 (1) To enhance competition in the financial 4 services industry, in order to foster innovation and 5 efficiency.
 - (2) To ensure the continued safety and soundness of depository institutions.
 - (3) To provide necessary and appropriate protections for investors and ensure fair and honest markets in the delivery of financial services.
 - (4) To avoid duplicative, potentially conflicting, and overly burdensome regulatory requirements through the creation of a regulatory framework for financial holding companies that respects the divergent requirements of each of the component businesses of the holding company, and that is based upon principles of strong functional regulation and enhanced regulatory coordination.
 - (5) To reduce and, to the maximum extent practicable, to eliminate the legal barriers preventing affiliation among depository institutions, securities firms, insurance companies, and other financial service providers and to provide a prudential framework for achieving that result.

- 1 (6) To enhance the availability of financial serv-2 ices to citizens of all economic circumstances and in 3 all geographic areas.
- 4 (7) To enhance the competitiveness of United 5 States financial service providers internationally.
- 6 (8) To ensure compliance by depository institu7 tions with the provisions of the Community Rein8 vestment Act of 1977 and enhance the ability of de9 pository institutions to meet the capital and credit
 10 needs of all citizens and communities, including un11 derserved communities and populations.
- 12 (c) Table of Contents.—The table of contents for

13 this Act is as follows:

Sec. 1. Short title; purposes; table of contents.

TITLE I—FACILITATING AFFILIATION AMONG SECURITIES FIRMS, INSURANCE COMPANIES, AND DEPOSITORY INSTITUTIONS

Subtitle A—Affiliations

- Sec. 101. Glass-Steagall Act reformed.
- Sec. 102. Activity restrictions applicable to bank holding companies which are not financial holding companies.
- Sec. 103. Financial holding companies.
- Sec. 104. Operation of State law.
- Sec. 105. Mutual bank holding companies authorized.
- Sec. 106. Prohibition on deposit production offices.
- Sec. 107. Clarification of branch closure requirements.
- Sec. 108. Amendments relating to limited purpose banks.
- Sec. 109. Reports on ongoing FTC study of consumer privacy issues.
- Sec. 110. GAO study of economic impact on community banks and other small financial institutions.

Subtitle B—Streamlining Supervision of Financial Holding Companies

- Sec. 111. Streamlining financial holding company supervision.
- Sec. 112. Elimination of application requirement for financial holding companies.
- Sec. 113. Authority of State insurance regulator and Securities and Exchange Commission.
- Sec. 114. Prudential safeguards.

- Sec. 115. Examination of investment companies.
- Sec. 116. Limitation on rulemaking, prudential, supervisory, and enforcement authority of the Board.
- Sec. 117. Interagency consultation.
- Sec. 118. Equivalent regulation and supervision.
- Sec. 119. Prohibition on FDIC assistance to affiliates and subsidiaries.

Subtitle C—Subsidiaries of National Banks

- Sec. 121. Subsidiaries of national banks authorized to engage in financial activities.
- Sec. 122. Subsidiaries of State banks.
- Sec. 123. Safety and soundness firewalls between banks and their financial subsidiaries.
- Sec. 124. Functional regulation.
- Sec. 125. Misrepresentations regarding depository institution liability for obligations of affiliates.
- Sec. 126. Repeal of stock loan limit in Federal Reserve Act.

Subtitle D—Wholesale Financial Holding Companies; Wholesale Financial Institutions

CHAPTER 1—WHOLESALE FINANCIAL HOLDING COMPANIES

- Sec. 131. Wholesale financial holding companies established.
- Sec. 132. Authorization to release reports.
- Sec. 133. Conforming amendments.

CHAPTER 2—WHOLESALE FINANCIAL INSTITUTIONS

Sec. 136. Wholesale financial institutions.

Subtitle E—Preservation of FTC Authority

- Sec. 141. Amendment to the Bank Holding Company Act of 1956 to modify notification and post-approval waiting period for section 3 transactions.
- Sec. 142. Interagency data sharing.
- Sec. 143. Clarification of status of subsidiaries and affiliates.
- Sec. 144. Annual GAO report.
- Subtitle F—Applying the Principles of National Treatment and Equality of Competitive Opportunity to Foreign Banks and Foreign Financial Institutions
- Sec. 151. Applying the principles of national treatment and equality of competitive opportunity to foreign banks that are financial holding companies.
- Sec. 152. Applying the principles of national treatment and equality of competitive opportunity to foreign banks and foreign financial institutions that are wholesale financial institutions.
- Sec. 153. Representative offices.

Subtitle G—Federal Home Loan Bank System Modernization

- Sec. 161. Short title.
- Sec. 162. Definitions.
- Sec. 163. Savings association membership.
- Sec. 164. Advances to members; collateral.

- Sec. 165. Eligibility criteria.
- Sec. 166. Management of banks.
- Sec. 167. Resolution Funding Corporation.

Subtitle H—Direct Activities of Banks

Sec. 181. Authority of national banks to underwrite certain municipal bonds.

Subtitle I—Deposit Insurance Funds

- Sec. 186. Study of safety and soundness of funds.
- Sec. 187. Elimination of SAIF and DIF special reserves.

Subtitle J—Effective Date of Title

Sec. 191. Effective date.

TITLE II—FUNCTIONAL REGULATION

Subtitle A—Brokers and Dealers

- Sec. 201. Definition of broker.
- Sec. 202. Definition of dealer.
- Sec. 203. Registration for sales of private securities offerings.
- Sec. 204. Sales practices and complaint procedures.
- Sec. 205. Information sharing.
- Sec. 206. Definition and treatment of banking products.
- Sec. 207. Derivative instrument and qualified investor defined.
- Sec. 208. Government securities defined.
- Sec. 209. Effective date.
- Sec. 210. Rule of construction.

Subtitle B—Bank Investment Company Activities

- Sec. 211. Custody of investment company assets by affiliated bank.
- Sec. 212. Lending to an affiliated investment company.
- Sec. 213. Independent directors.
- Sec. 214. Additional SEC disclosure authority.
- Sec. 215. Definition of broker under the Investment Company Act of 1940.
- Sec. 216. Definition of dealer under the Investment Company Act of 1940.
- Sec. 217. Removal of the exclusion from the definition of investment adviser for banks that advise investment companies.
- Sec. 218. Definition of broker under the Investment Advisers Act of 1940.
- Sec. 219. Definition of dealer under the Investment Advisers Act of 1940.
- Sec. 220. Interagency consultation.
- Sec. 221. Treatment of bank common trust funds.
- Sec. 222. Investment advisers prohibited from having controlling interest in registered investment company.
- Sec. 223. Conforming change in definition.
- Sec. 224. Conforming amendment.
- Sec. 225. Effective date.

Subtitle C—Securities and Exchange Commission Supervision of Investment Bank Holding Companies

Sec. 231. Supervision of investment bank holding companies by the Securities and Exchange Commission.

Subtitle D—Studies

- Sec. 241. Study of methods to inform investors and consumers of uninsured products.
- Sec. 242. Study of limitation on fees associated with acquiring financial products.

TITLE III—INSURANCE

Subtitle A—State Regulation of Insurance

- Sec. 301. State regulation of the business of insurance.
- Sec. 302. Mandatory insurance licensing requirements.
- Sec. 303. Functional regulation of insurance.
- Sec. 304. Insurance underwriting in national banks.
- Sec. 305. Title insurance activities of national banks and their affiliates.
- Sec. 306. Expedited and equalized dispute resolution for Federal regulators.
- Sec. 307. Consumer protection regulations.
- Sec. 308. Certain State affiliation laws preempted for insurance companies and affiliates.
- Sec. 309. Publication of preemption of State laws.

Subtitle B—National Association of Registered Agents and Brokers

- Sec. 321. State flexibility in multistate licensing reforms.
- Sec. 322. National Association of Registered Agents and Brokers.
- Sec. 323. Purpose.
- Sec. 324. Relationship to the Federal Government.
- Sec. 325. Membership.
- Sec. 326. Board of Directors.
- Sec. 327. Officers.
- Sec. 328. Bylaws, rules, and disciplinary action.
- Sec. 329. Assessments.
- Sec. 330. Functions of the NAIC.
- Sec. 331. Liability of the Association and the directors, officers, and employees of the Association.
- Sec. 332. Elimination of NAIC oversight.
- Sec. 333. Relationship to State law.
- Sec. 334. Coordination with other regulators.
- Sec. 335. Judicial review.
- Sec. 336. Definitions.

TITLE IV—UNITARY SAVINGS AND LOAN HOLDING COMPANIES

- Sec. 401. Prevention of creation of new savings and loan holding companies with commercial affiliates.
- Sec. 402. Optional conversion of Federal savings associations to national banks.
- Sec. 403. Retention of "Federal" in name of converted Federal savings association.

TITLE V—FINANCIAL INFORMATION ANTI-FRAUD

- Sec. 501. Financial information anti-fraud.
- Sec. 502. Report to Congress on financial privacy.

TITLE VI—MISCELLANEOUS

Sec. 601. Grand jury proceedings.

- Sec. 602. Sense of the Committee on Banking, Housing, and Urban Affairs of the Senate.
- Sec. 603. Investments in Government sponsored enterprises.
- Sec. 604. Repeal of savings bank provisions in the Bank Holding Company Act of 1956.
- Sec. 605. Service of members of the Board of Governors of the Federal Reserve System.
- Sec. 606. Provision of technical assistance to microenterprises.

1 TITLE I—FACILITATING AFFILI-

- 2 ATION AMONG SECURITIES
- 3 FIRMS, INSURANCE COMPA-
- 4 NIES, AND DEPOSITORY IN-
- 5 **STITUTIONS**
- 6 Subtitle A—Affiliations
- 7 SEC. 101. GLASS-STEAGALL ACT REFORMED.
- 8 (a) Section 20 Repealed.—Section 20 of the
- 9 Banking Act of 1933 (12 U.S.C. 377) (commonly referred
- 10 to as the "Glass-Steagall Act") is repealed.
- 11 (b) Section 32 Repealed.—Section 32 of the
- 12 Banking Act of 1933 (12 U.S.C. 78) is repealed.
- 13 SEC. 102. ACTIVITY RESTRICTIONS APPLICABLE TO BANK
- 14 HOLDING COMPANIES WHICH ARE NOT FI-
- 15 NANCIAL HOLDING COMPANIES.
- 16 (a) IN GENERAL.—Section 4(c)(8) of the Bank Hold-
- 17 ing Company Act of 1956 (12 U.S.C. 1843(c)(8)) is
- 18 amended to read as follows:
- 19 "(8) shares of any company the activities of
- which had been determined by the Board by regula-
- 21 tion under this paragraph as of the day before the

- date of enactment of the Financial Services Act of
- 2 1999, to be so closely related to banking as to be a
- 3 proper incident thereto (subject to such terms and
- 4 conditions contained in such regulation, unless modi-
- 5 fied by the Board);".
- 6 (b) Conforming Changes to Other Statutes.—
- 7 (1) Amendment to the bank holding com-
- 8 Pany act amendments of 1970.—Section 105 of
- 9 the Bank Holding Company Act Amendments of
- 10 1970 (12 U.S.C. 1850) is amended by striking ", to
- engage directly or indirectly in a nonbanking activity
- pursuant to section 4 of such Act,".
- 13 (2) Amendment to the bank service com-
- 14 PANY ACT.—Section 4(f) of the Bank Service Com-
- pany Act (12 U.S.C. 1864(f)) is amended by strik-
- ing the period and adding at the end the following:
- 17 "as of the day before the date of enactment of the
- 18 Financial Services Act of 1999.".
- 19 SEC. 103. FINANCIAL HOLDING COMPANIES.
- The Bank Holding Company Act of 1956 is amended
- 21 by inserting after section 5 (12 U.S.C. 1844) the following
- 22 new section:
- 23 "SEC. 6. FINANCIAL HOLDING COMPANIES.
- 24 "(a) Financial Holding Company Defined.—
- 25 For purposes of this section, the term 'financial holding'

1	company' means a bank holding company which meets the
2	requirements of subsection (b).
3	"(b) Eligibility Requirements for Financial
4	Holding Companies.—
5	"(1) In general.—No bank holding company
6	may engage in any activity or directly or indirectly
7	acquire or retain shares of any company under this
8	section unless the bank holding company meets the
9	following requirements:
10	"(A) All of the subsidiary depository insti-
11	tutions of the bank holding company are well
12	capitalized.
13	"(B) All of the subsidiary depository insti-
14	tutions of the bank holding company are well
15	managed.
16	"(C) All of the subsidiary depository insti-
17	tutions of the bank holding company have
18	achieved a rating of 'satisfactory record of
19	meeting community credit needs', or better, at
20	the most recent examination of each such insti-
21	tution under the Community Reinvestment Act
22	of 1977.
23	"(D) The company has filed with the
24	Board a declaration that the company elects to
25	be a financial holding company and certifying

1	that the company meets the requirements of
2	subparagraphs (A) through (C).
3	"(2) Foreign banks and companies.—For
4	purposes of paragraph (1), the Board shall establish
5	and apply comparable capital and other operating
6	standards to a foreign bank that operates a branch
7	or agency or owns or controls a bank or commercial
8	lending company in the United States, and any com-
9	pany that owns or controls such foreign bank, giving
10	due regard to the principle of national treatment
11	and equality of competitive opportunity.
12	"(3) Limited exclusions from community
13	NEEDS REQUIREMENTS FOR NEWLY ACQUIRED DE-
14	POSITORY INSTITUTIONS.—
15	"(A) In general.—If the requirements of
16	subparagraph (B) are met, any depository insti-
17	tution acquired by a bank holding company
18	during the 24-month period preceding the sub-
19	mission of a declaration under paragraph
20	(1)(D) and any depository institution acquired
21	after the submission of such declaration may be
22	excluded for purposes of paragraph (1)(C) until
23	the later of—
24	"(i) the end of the 24-month period
25	beginning on the date the acquisition of

1	the depository institution by such company
2	is consummated; or
3	"(ii) the date of completion of the
4	first examination of such depository insti-
5	tution under the Community Reinvestment
6	Act of 1977 which is conducted after the
7	date of the acquisition of the depository in-
8	stitution.
9	"(B) Requirements.—The requirements
10	of this subparagraph are met with respect to
11	any bank holding company referred to in sub-
12	paragraph (A) if—
13	"(i) the bank holding company has
14	submitted an affirmative plan to the ap-
15	propriate Federal banking agency to take
16	such action as may be necessary in order
17	for such institution to achieve a rating of
18	'satisfactory record of meeting community
19	credit needs', or better, at the next exam-
20	ination of the institution under the Com-
21	munity Reinvestment Act of 1977; and
22	"(ii) the plan has been approved by
23	such agency.
24	"(c) Engaging in Activities That Are Financial
25	IN NATURE.—

1	"(1) Financial activities.—Notwithstanding
2	section 4(a), a financial holding company and a
3	wholesale financial holding company may engage in
4	any activity, and acquire and retain the shares of
5	any company engaged in any activity, that the
6	Board and the Secretary of the Treasury have joint
7	ly determined, pursuant to paragraph (2) (by regula-
8	tion or order), to be financial in nature or incidental
9	to such financial activities.
10	"(2) Factors to be considered.—In deter-
11	mining whether an activity is financial in nature or
12	incidental to financial activities, the Board and the
13	Secretary of the Treasury shall take into account—
14	"(A) the purposes of this Act and the Fi-
15	nancial Services Act of 1999;
16	"(B) changes or reasonably expected
17	changes in the marketplace in which bank hold-
18	ing companies compete;
19	"(C) changes or reasonably expected
20	changes in the technology for delivering finan-
21	cial services; and
22	"(D) whether such activity is necessary or
23	appropriate to allow bank holding companies
24	to

1	"(i) compete effectively with any com-
2	pany seeking to provide financial services
3	in the United States;
4	"(ii) use any available or emerging
5	technological means, including any applica-
6	tion necessary to protect the security or ef-
7	ficacy of systems for the transmission of
8	data or financial transactions, in providing
9	financial services; and
10	"(iii) offer customers any available or
11	emerging technological means for using fi-
12	nancial services.
13	"(3) ACTIVITIES THAT ARE FINANCIAL IN NA-
14	TURE.—The following activities shall be considered
15	to be financial in nature:
16	"(A) Lending, exchanging, transferring, in-
17	vesting for others, or safeguarding money or se-
18	curities.
19	"(B) Insuring, guaranteeing, or indem-
20	nifying against loss, harm, damage, illness, dis-
21	ability, or death, or providing and issuing annu-
22	ities, and acting as principal, agent, or broker
23	for purposes of the foregoing.
24	"(C) Providing financial, investment, or
25	economic advisory services, including advising

1	an investment company (as defined in section 3
2	of the Investment Company Act of 1940).
3	"(D) Issuing or selling instruments rep-
4	resenting interests in pools of assets permissible
5	for a bank to hold directly.
6	"(E) Underwriting, dealing in, or making
7	a market in securities.
8	"(F) Engaging in any activity that the
9	Board has determined, by order or regulation
10	that is in effect on the date of enactment of the
11	Financial Services Act of 1999, to be so closely
12	related to banking or managing or controlling
13	banks as to be a proper incident thereto (sub-
14	ject to the same terms and conditions contained
15	in such order or regulation, unless modified by
16	the Board).
17	"(G) Engaging, in the United States, in
18	any activity that—
19	"(i) a bank holding company may en-
20	gage in outside the United States; and
21	"(ii) the Board has determined, under
22	regulations issued pursuant to section
23	4(c)(13) of this Act (as in effect on the
24	day before the date of enactment of the Fi-
25	nancial Services Act of 1999) to be usual

1	in connection with the transaction of bank-
2	ing or other financial operations abroad.
3	"(H) Directly or indirectly acquiring or

"(H) Directly or indirectly acquiring or controlling, whether as principal, on behalf of 1 or more entities (including entities, other than a depository institution, that the bank holding company controls) or otherwise, shares, assets, or ownership interests (including without limitation debt or equity securities, partnership interests, trust certificates or other instruments representing ownership) of a company or other entity, whether or not constituting control of such company or entity, engaged in any activity not authorized pursuant to this section if—

"(i) the shares, assets, or ownership interests are not acquired or held by a depository institution;

"(ii) such shares, assets, or ownership interests are acquired and held by a securities affiliate or an affiliate thereof as part of a bona fide underwriting or merchant banking activity, including investment activities engaged in for the purpose of appreciation and ultimate resale or disposition of the investment;

1	"(iii) such shares, assets, or owner-
2	ship interests are held only for such a pe-
3	riod of time as will permit the sale or dis-
4	position thereof on a reasonable basis con-
5	sistent with the nature of the activities de-
6	scribed in clause (ii); and

"(iv) during the period such shares, assets, or ownership interests are held, the bank holding company does not actively participate in the day to day management or operation of such company or entity, except insofar as necessary to achieve the objectives of clause (ii).

"(I) Directly or indirectly acquiring or controlling, whether as principal, on behalf of 1 or more entities (including entities, other than a depository institution or subsidiary of a depository institution, that the bank holding company controls) or otherwise, shares, assets, or ownership interests (including without limitation debt or equity securities, partnership interests, trust certificates or other instruments representing ownership) of a company or other entity, whether or not constituting control of such company

1	or entity, engaged in any activity not authorized
2	pursuant to this section if—
3	"(i) the shares, assets, or ownership
4	interests are not acquired or held by a de-
5	pository institution or a subsidiary of a de-
6	pository institution;
7	"(ii) such shares, assets, or ownership
8	interests are acquired and held by an in-
9	surance company that is predominantly en-
10	gaged in underwriting life, accident and
11	health, or property and casualty insurance
12	(other than credit-related insurance);
13	"(iii) such shares, assets, or owner-
14	ship interests represent an investment
15	made in the ordinary course of business of
16	such insurance company in accordance
17	with relevant State law governing such in-
18	vestments; and
19	"(iv) during the period such shares,
20	assets, or ownership interests are held, the
21	bank holding company does not directly or
22	indirectly participate in the day-to-day
23	management or operation of the company
24	or entity except insofar as necessary to

1	achieve the objectives of clauses (ii) and
2	(iii).
3	"(4) Actions required.—
4	"(A) REGULATION OF MERCHANT BANK-
5	ING.—The Board may prescribe regulations and
6	issue interpretations to implement paragraph
7	(3)(H).
8	"(B) REGULATION OF OTHER ACTIVI-
9	TIES.—The Board and the Secretary of the
10	Treasury—
11	"(i) may jointly prescribe regulations
12	and issue interpretations under paragraph
13	(3), other than subparagraph (H); and
14	"(ii) shall jointly define, by regulation,
15	activities described in paragraph (5), to the
16	extent that they are consistent with the
17	purposes of this Act, as financial in nature
18	or incidental to activities that are financial
19	in nature.
20	"(5) ACTIVITIES DESCRIBED.—The activities
21	described in this paragraph are—
22	"(A) lending, exchanging, transferring, in-
23	vesting for others, or safeguarding financial as-
24	sets other than money or securities;

1 "(B) providing any device or other instru-2 mentality for transferring money or other finan-3 cial assets; and

> "(C) arranging, effecting, or facilitating financial transactions for the account of third parties.

"(6) Post-consummation notification.—

"(A) IN GENERAL.—A financial holding company and a wholesale financial holding company that acquires any company, or commences any activity, pursuant to this subsection shall provide written notice to the Board describing the activity commenced or conducted by the company acquired no later than 30 calendar days after commencing the activity or consummating the acquisition.

"(B) APPROVAL NOT REQUIRED FOR CERTAIN FINANCIAL ACTIVITIES.—Except as provided in section 4(j) with regard to the acquisition of a savings association or in paragraph (7) of this subsection, a financial holding company and a wholesale financial holding company may commence any activity, or acquire any company, pursuant to paragraph (3) or any regulation prescribed or order issued under

1	paragraph (4), without prior approval of the
2	Board.
3	"(7) Notice required for large combina-
4	TIONS.—
5	"(A) In general.—No financial holding
6	company or wholesale financial holding com-
7	pany shall directly or indirectly acquire, and no
8	company that becomes a financial holding com-
9	pany or a wholesale financial holding company
10	shall directly or indirectly acquire control of,
11	any company in the United States, including
12	through merger, consolidation, or other type of
13	business combination, that—
14	"(i) is engaged in activities permitted
15	under this subsection or subsection (g);
16	and
17	"(ii) has consolidated total assets in
18	excess of \$40,000,000,000,
19	unless such holding company has provided no-
20	tice to the Board, not later than 60 days prior
21	to such proposed acquisition or prior to becom-
22	ing a financial holding company or wholesale fi-
23	nancial holding company, and during that time
24	period, or such longer time period not exceeding
25	an additional 60 days, as established by the

1	Board, the Board has not issued a notice dis-
2	approving the proposed acquisition or retention.
3	"(B) Factors for consideration.—In
4	reviewing any prior notice filed under this para-
5	graph, the Board shall take into
6	consideration—
7	"(i) whether the company is in com-
8	pliance with all applicable criteria set forth
9	in subsection (b) and the provisions of sub-
10	section (d);
11	"(ii) whether the proposed combina-
12	tion represents an undue aggregation of
13	resources;
14	"(iii) whether the proposed combina-
15	tion poses a risk to the deposit insurance
16	system;
17	"(iv) whether the proposed combina-
18	tion poses a risk to State insurance guar-
19	anty funds;
20	"(v) whether the proposed combina-
21	tion can reasonably be expected to be in
22	the best interests of depositors or policy-
23	holders of the respective entities; and

1	"(vi) whether the proposed trans-
2	action can reasonably be expected to
3	produce benefits to the public.
4	"(C) REQUIRED INFORMATION.—The
5	Board may disapprove any prior notice filed
6	under this paragraph if the company submitting
7	such notice neglects, fails, or refuses to furnish
8	to the Board all relevant information required
9	by the Board.
10	"(D) Solicitation of views of other
11	SUPERVISORY AGENCIES.—
12	"(i) In general.—Upon receiving a
13	prior notice under this paragraph, in order
14	to provide for the submission of their views
15	and recommendations, the Board shall give
16	notice of the proposal to—
17	"(I) the appropriate Federal
18	banking agency of any bank involved;
19	"(II) the appropriate functional
20	regulator of any functionally regulated
21	nondepository institution (as defined
22	in section $5(c)(1)(C)$) involved; and
23	"(III) the Secretary of the Treas-
24	ury, the Department of Justice, and
25	the Federal Trade Commission.

1	"(ii) Timing.—The views and rec-
2	ommendations of any agency provided no-
3	tice under this paragraph shall be sub-
4	mitted to the Board not later than 30 cal-
5	endar days after the date on which notice
6	to the agency was given, unless the Board
7	determines that another shorter time pe-
8	riod is appropriate.
9	"(d) Provisions Applicable to Financial Hold-
10	ING COMPANIES THAT FAIL TO MEET REQUIREMENTS.—
11	"(1) In general.—If a financial holding com-
12	pany is not in compliance with the requirements of
13	subparagraph (A), (B), (C), or (D) of subsection
14	(b)(1), the appropriate Federal banking agency of
15	the subsidiary depository institution shall notify the
16	Board which shall give notice of such finding to the
17	company.
18	"(2) Agreement to correct conditions re-
19	QUIRED.—
20	"(A) IN GENERAL.—Not later than 45
21	days after receipt by a financial holding com-
22	pany of a notice given under paragraph (1) (or
23	such additional period as the Board may per-
24	mit), the company and any relevant depository
25	institution shall execute an agreement accept-

1	able to the Board and the appropriate Federa
2	banking agency to comply with the require-
3	ments applicable to a financial holding com-
4	pany.
5	"(B) CERTAIN FAILURES TO COMPLY.—A
6	financial holding company shall not be required
7	to divest any company held, or terminate any
8	activity conducted pursuant to, subsection (c)
9	solely because of a failure to comply with sub-
10	section $(b)(1)(C)$.
11	"(3) Board may impose limitations.—Unti
12	the conditions described in a notice to a financia
13	holding company under paragraph (1) are
14	corrected—
15	"(A) the Board may impose such limita-
16	tions on the conduct or activities of the com-
17	pany or any affiliate of the company (other
18	than a depository to institution or a subsidiary
19	of a depository institution) as the Board deter-
20	mines to be appropriate under the cir-
21	cumstances; and
22	"(B) the appropriate Federal banking
23	agency may impose such limitations on the con-
24	duct or activities of an affiliated depository in

stitution or subsidiary of a depository institu-

1	tion as the appropriate Federal banking agency
2	determines to be appropriate under the cir-
3	cumstances.
4	"(4) Failure to correct.—If, after receiving
5	a notice under paragraph (1), a financial holding
6	company or a depository institution affiliate of such
7	company does not—
8	"(A) execute and implement an agreement
9	in accordance with paragraph (2);
10	"(B) comply with any limitations imposed
11	under paragraph (3);
12	"(C) in the case of a notice of failure to
13	comply with subsection (b)(1)(A), restore each
14	depository institution subsidiary to well capital-
15	ized status before the end of the 180-day period
16	beginning on the date such notice is received by
17	the company (or such other period permitted by
18	the Board); or
19	"(D) in the case of a notice of failure to
20	comply with subparagraph (B) or (C) of sub-
21	section (b)(1), restore compliance with any such
22	subparagraph on or before the date on which
23	the next examination of the depository institu-
24	tion subsidiary is completed or by the end of

1	such other period as the Board determines to
2	be appropriate,
3	the Board may require such company, under such
4	terms and conditions as may be imposed by the
5	Board and subject to such extension of time as may
6	be granted in the Board's discretion, to divest con-
7	trol of any depository institution subsidiary or, at
8	the election of the financial holding company, in-
9	stead to cease to engage in any activity conducted by
10	such company or its subsidiaries pursuant to this
11	section.
12	"(5) Consultation.—In taking any action
13	under this subsection, the Board shall consult with
14	all relevant Federal and State regulatory agencies.
15	"(e) Safeguards for Bank Subsidiaries.—A fi-
16	nancial holding company shall assure that—
17	(1) the procedures of the holding company for
18	identifying and managing financial and operational
19	risks within the company, and the subsidiaries of
20	such company, adequately protect the subsidiaries of
21	such company which are insured depository institu-
22	tions from such risks;
23	"(2) the holding company has reasonable poli-
24	cies and procedures to preserve the separate cor-

porate identity and limited liability of such company

1	and the subsidiaries of such company, for the pro-
2	tection of the company's subsidiary insured deposi-
3	tory institutions; and
4	"(3) the holding company complies with this
5	section.
6	"(f) Authority To Retain Limited Non-
7	FINANCIAL ACTIVITIES AND AFFILIATIONS.—
8	"(1) In General.—Notwithstanding section
9	4(a), a company that is not a bank holding company
10	or a foreign bank (as defined in section 1(b)(7) of
11	the International Banking Act of 1978) and becomes
12	a financial holding company after the date of enact-
13	ment of the Financial Services Act of 1999 may con-
14	tinue to engage in any activity and retain direct or
15	indirect ownership or control of shares of a company
16	engaged in any activity if—
17	"(A) the holding company lawfully was en-
18	gaged in the activity or held the shares of such
19	company on September 30, 1997;
20	"(B) the holding company is predomi-
21	nantly engaged in financial activities as defined
22	in paragraph (2); and
23	"(C) the company engaged in such activity
24	continues to engage only in the same activities
25	that such company conducted on September 30.

1 1997, and other activities permissible under 2 this Act.

"(2) Predominantly financial.—For purposes of this subsection, a company is predominantly engaged in financial activities if the annual gross revenues derived by the holding company and all subsidiaries of the holding company (excluding revenues derived from subsidiary depository institutions), on a consolidated basis, from engaging in activities that are financial in nature or are incidental to activities that are financial in nature under subsection (c) represent at least 85 percent of the consolidated annual gross revenues of the company.

"(3) NO EXPANSION OF GRANDFATHERED COM-MERCIAL ACTIVITIES THROUGH MERGER OR CON-SOLIDATION.—A financial holding company that engages in activities or holds shares pursuant to this subsection, or a subsidiary of such financial holding company, may not acquire, in any merger, consolidation, or other type of business combination, assets of any other company which is engaged in any activity which the Board has not determined to be financial in nature or incidental to activities that are financial in nature under subsection (c).

"(4) Continuing revenue limitation on Grandfathered commercial activities.—Notwithstanding any other provision of this subsection, a financial holding company may continue to engage in activities or hold shares in companies pursuant to this subsection only to the extent that the aggregate annual gross revenues derived from all such activities and all such companies does not exceed 15 percent of the consolidated annual gross revenues of the financial holding company (excluding revenues derived from subsidiary depository institutions).

"(5) Cross marketing restrictions applicable to commercial activities.—A depository institution controlled by a financial holding company shall not—

"(A) offer or market, directly or through any arrangement, any product or service of a company whose activities are conducted or whose shares are owned or controlled by the financial holding company pursuant to this subsection or subparagraph (H) or (I) of subsection (c)(3); or

"(B) permit any of its products or services to be offered or marketed, directly or through any arrangement, by or through any company described in subparagraph (A).

"(6) Transactions with nonfinancial affiliates.—An insured depository institution controlled by a financial holding company or wholesale financial holding company may not engage in a covered transaction (as defined by section 23A(b)(7) of the Federal Reserve Act) with any affiliate controlled by the company pursuant to section 10(c), this subsection, or subparagraph (H) or (I) of subsection (c)(3).

"(7) Sunset of Grandfather.—A financial holding company engaged in any activity, or retaining direct or indirect ownership or control of shares of a company, pursuant to this subsection, shall terminate such activity and divest ownership or control of the shares of such company before the end of the 10-year period beginning on the date of enactment of the Financial Services Act of 1999. The Board may, upon application by a financial holding company, extend such 10-year period by a period not to exceed an additional 5 years if such extension would not be detrimental to the public interest.

24 "(g) Developing Activities.—A financial holding 25 company and a wholesale financial holding company may

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1	engage directly or indirectly, or acquire shares of any com-
2	pany engaged, in any activity that the Board has not de-
3	termined to be financial in nature or incidental to financial
4	activities under subsection (c) if—
5	"(1) the holding company reasonably concludes
6	that the activity is financial in nature or incidental
7	to financial activities;
8	"(2) the gross revenues from all activities con-
9	ducted under this subsection represent less than 5
10	percent of the consolidated gross revenues of the
11	holding company;
12	"(3) the aggregate total assets of all companies
13	the shares of which are held under this subsection
14	do not exceed 5 percent of the holding company's
15	consolidated total assets;
16	"(4) the total capital invested in activities con-
17	ducted under this subsection represents less than 5
18	percent of the consolidated total capital of the hold-
19	ing company;
20	"(5) the Board has not determined that the ac-
21	tivity is not financial in nature or incidental to fi-
22	nancial activities under subsection (c);
23	"(6) the holding company is not required to
24	provide prior written notice of the transaction to the

Board under subsection (c)(6); and

1	"(7) the holding company provides written noti-
2	fication to the Board describing the activity com-
3	menced or conducted by the company acquired no
4	later than 10 business days after commencing the
5	activity or consummating the acquisition.
6	"(h) Definitions.—For purposes of this section, the
7	following definitions shall apply:
8	"(1) Well capitalized.—The term 'well cap-
9	italized' has the same meaning as in section 38 of
10	the Federal Deposit Insurance Act. For purposes of
11	this section, the appropriate Federal banking agency
12	shall have exclusive jurisdiction to determine wheth-
13	er an depository institution is well capitalized.
14	"(2) Well managed.—
15	"(A) IN GENERAL.—The term 'well man-
16	aged' means—
17	"(i) in the case of an depository insti-
18	tution that has been examined, unless oth-
19	erwise determined in writing by the appro-
20	priate Federal banking agency, the
21	achievement of—
22	"(I) a composite rating of 1 or 2
23	under the Uniform Financial Institu-
24	tions Rating System (or an equivalent
25	rating under an equivalent rating sys-

1	tem) in connection with the most re-
2	cent examination or subsequent review
3	of the depository institution; and
4	"(II) at least a rating of 2 for
5	management, if that rating is given;
6	or
7	"(ii) in the case of an depository insti-
8	tution that has not been examined, the ex-
9	istence and use of such managerial re-
10	sources as the appropriate Federal banking
11	agency determines are satisfactory.
12	"(B) Existing Jurisdiction pre-
13	SERVED.—For purposes of this section, the ap-
14	propriate Federal banking agency shall have ex-
15	clusive jurisdiction to determine whether a de-
16	pository institution is well managed.".
17	SEC. 104. OPERATION OF STATE LAW.
18	(a) Affiliations.—
19	(1) In general.—Except as provided in para-
20	graph (2), no State may, by statute, regulation,
21	order, interpretation, or other action, prevent or re-
22	strict an insured depository institution or wholesale
23	financial institution, or a subsidiary or affiliate

thereof, from being affiliated directly or indirectly or

associated with any person or entity, as authorized

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- or permitted by this Act or any other provision of Federal law.
 - (2) Insurance.—With respect to affiliations between insured depository institutions or wholesale financial institutions, or any subsidiary or affiliate thereof, and persons or entities engaged in the business of insurance, paragraph (1) does not prohibit any State from—
 - (A) requiring any person or entity that proposes to acquire control of an entity that is engaged in the business of insurance and domiciled in that State (hereafter in this subparagraph referred to as the "insurer") to furnish to the insurance regulatory authority of that State, not later than 60 days before the effective date of the proposed acquisition—
 - (i) the name and address of each person by whom, or on whose behalf, the affiliation referred to in this subparagraph is to be effected (hereafter in this subparagraph referred to as the "acquiring party");
 - (ii) if the acquiring party is an individual, his or her principal occupation and all offices and positions held during the 5

1	years preceding the date of notification,
2	and any conviction of crimes other than
3	minor traffic violations during the 10 years
4	preceding the date of notification;
5	(iii) if the acquiring party is not an
6	individual—
7	(I) a report of the nature of its
8	business operations during the 5 years
9	preceding the date of notification, or
10	for such shorter period as such person
11	and any predecessors thereof shall
12	have been in existence;
13	(II) an informative description of
14	the business intended to be done by
15	the acquiring party and any sub-
16	sidiary thereof; and
17	(III) a list of all individuals who
18	are, or who have been selected to be-
19	come, directors or executive officers of
20	the acquiring party or who perform,
21	or will perform, functions appropriate
22	to such positions, including, for each
23	such individual, the information re-
24	quired by clause (ii);

(iv) the source, nature, and amount of the consideration used, or to be used, in effecting the merger or other acquisition of control, a description of any transaction wherein funds were, or are to be, obtained for any such purpose, and the identity of persons furnishing such consideration, except that, if a source of such consideration is a loan made in the lender's ordinary course of business, the identity of the lender shall remain confidential if the person filing such statement so requests;

(v) fully audited financial information as to the earnings and financial condition of each acquiring party for the 5 fiscal years preceding the date of notification of each such acquiring party, or for such lesser period as such acquiring party and any predecessors thereof shall have been in existence, and similar unaudited information as of a date not earlier than 90 days before the date of notification, except that, in the case of an acquiring party that is an insurer actively engaged in the business of insurance, the financial statements of such

1	insurer need not be audited, but such audit
2	may be required if the need therefor is de-
3	termined by the insurance regulatory au-
4	thority of the State;
5	(vi) any plans or proposals that each
6	acquiring party may have to liquidate such
7	insurer, to sell its assets, or to merge or
8	consolidate it with any person or to make
9	any other material change in its business
10	or corporate structure or management;
11	(vii) the number of shares of any se-
12	curity of the insurer that each acquiring
13	party proposes to acquire, the terms of any
14	offer, request, invitation, agreement, or ac-
15	quisition, and a statement as to the meth-
16	od by which the fairness of the proposal
17	was arrived at;
18	(viii) the amount of each class of any
19	security of the insurer that is beneficially
20	owned or concerning which there is a right
21	to acquire beneficial ownership by each ac-
22	quiring party;
23	(ix) a full description of any contracts,
24	arrangements, or understandings with re-
25	spect to any security of the insurer in

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which any acquiring party is involved, including transfer of any of the securities, joint ventures, loan or option arrangements, puts or calls, guarantees of loans, guarantees against loss or guarantees of profits, division of losses or profits, or the giving or withholding of proxies, and identification of the persons with whom such contracts, arrangements, or understandings have been entered into;

- (x) a description of the purchase of any security of the insurer during the 12month period preceding the date of notification by any acquiring party, including the dates of purchase, names of the purchasers, and consideration paid, or agreed to be paid, therefor;
- (xi) a description of any recommendations to purchase any security of the insurer made during the 12-month period preceding the date of notification by any acquiring party or by any person based upon interviews or at the suggestion of such acquiring party;

(xii) copies of all tender offers for, requests or invitations for tenders of, exchange offers for and agreements to acquire or exchange any securities of the insurer and, if distributed, of additional soliciting material relating thereto; and

(xiii) the terms of any agreement, contract, or understanding made with any broker-dealer as to solicitation of securities of the insurer for tender and the amount of any fees, commissions, or other compensation to be paid to broker-dealers with regard thereto;

(B) requiring an entity that is acquiring control of an entity that is engaged in the business of insurance and domiciled in that State to maintain or restore the capital requirements of that insurance entity to the level required under the capital regulations of general applicability in that State to avoid the requirement of preparing and filing with the insurance regulatory authority of that State a plan to increase the capital of the entity, except that any determination by the State insurance regulatory authority with respect to such requirement shall be made

1	not later than 60 days after the date of notifi-
2	cation under subparagraph (A);
3	(C) taking actions with respect to the re-

- (C) taking actions with respect to the receivership or conservatorship of any insurance company; or
- (D) restricting a change in the ownership of stock in an insurance company, or a company formed for the purpose of controlling such insurance company, for a period of not more than 3 years beginning on the date of the conversion of such company from mutual to stock form.
- (3) Preservation of state antitrust and general corporate laws.—

(A) IN GENERAL.—Nothing in paragraph (1) shall be construed as affecting State laws, regulations, orders, interpretations, or other actions of general applicability relating to the governance of corporations, partnerships, limited liability companies or other business associations incorporated or formed under the laws of that State or domiciled in that State, or the applicability of the antitrust laws of any State or any State law that is similar to the antitrust laws.

(B) DEFINITION.—For purposes of this paragraph, the term "antitrust laws" has the same meaning as in subsection (a) of the first section of the Clayton Act, and includes section 5 of the Federal Trade Commission Act to the extent that such section 5 relates to unfair methods of competition.

(b) ACTIVITIES.—

(1) In General.—Except as provided in paragraph (3), and except with respect to insurance sales, solicitation, and cross marketing activities, which shall be governed by paragraph (2), no State may, by statute, regulation, order, interpretation, or other action, prevent or restrict an insured depository institution, wholesale financial institution, or subsidiary or affiliate thereof from engaging directly or indirectly, either by itself or in conjunction with a subsidiary, affiliate, or any other entity or person, in any activity authorized or permitted under this Act.

(2) Insurance sales.—

(A) IN GENERAL.—In accordance with the legal standards for preemption set forth in the decision of the Supreme Court of the United States in Barnett Bank of Marion County N.A.

v. Nelson, 116 S. Ct. 1103 (1996), no State may, by statute, regulation, order, interpretation, or other action, prevent or significantly interfere with the ability of an insured depository institution or wholesale financial institution, or a subsidiary or affiliate thereof, to engage, directly or indirectly, either by itself or in conjunction with a subsidiary, affiliate, or any other party, in any insurance sales, solicitation, or cross-marketing activity.

- (B) CERTAIN STATE LAWS PRESERVED.—
 Notwithstanding subparagraph (A), a State may impose any of the following restrictions, or restrictions which are substantially the same as, but no more burdensome or restrictive than, those in each of the following clauses:
 - (i) Restrictions prohibiting the rejection of an insurance policy solely because the policy has been issued or underwritten by any person who is not associated with such insured depository institution or wholesale financial institution, or any subsidiary or affiliate thereof, when such insurance is required in connection with a loan or extension of credit.

1	(ii) Restrictions prohibiting a require-
2	ment for any debtor, insurer, or insurance
3	agent or broker to pay a separate charge
4	in connection with the handling of insur-
5	ance that is required in connection with a
6	loan or other extension of credit or the
7	provision of another traditional banking
8	product, unless such charge would be re-
9	quired when the insured depository institu-
10	tion or wholesale financial institution, or
11	any subsidiary or affiliate thereof, is the li-
12	censed insurance agent or broker providing
13	the insurance.
14	(iii) Restrictions prohibiting the use of
15	any advertisement or other insurance pro-
16	motional material by an insured depository
17	institution or wholesale financial institu-
18	tion, or any subsidiary or affiliate thereof,
19	that would cause a reasonable person to
20	believe mistakenly that—
21	(I) a State or the Federal Gov-
22	ernment is responsible for the insur-
23	ance sales activities of, or stands be-

hind the credit of, the institution, af-

filiate, or subsidiary; or

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1	(II) a State, or the Federal Gov-
2	ernment guarantees any returns on
3	insurance products, or is a source of
4	payment on any insurance obligation
5	of or sold by the institution, affiliate,
6	or subsidiary.
7	(iv) Restrictions prohibiting the pay-
8	ment or receipt of any commission or bro-

- ment or receipt of any commission or brokerage fee or other valuable consideration for services as an insurance agent or broker to or by any person, unless such person holds a valid State license regarding the applicable class of insurance at the time at which the services are performed, except that, in this clause, the term "services as an insurance agent or broker" does not include a referral by an unlicensed person of a customer or potential customer to a licensed insurance agent or broker that does not include a discussion of specific insurance policy terms and conditions.
- (v) Restrictions prohibiting any compensation paid to or received by any individual who is not licensed to sell insurance, for the referral of a customer that seeks to

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purchase, or seeks an opinion or advice on, any insurance product to a person that sells or provides opinions or advice on such product, based on the purchase of insurance by the customer.

(vi) Restrictions prohibiting the release of the insurance information of a customer (defined as information concerning the premiums, terms, and conditions of insurance coverage, including expiration dates and rates, and insurance claims of a customer contained in the records of the insured depository institution or wholesale financial institution, or a subsidiary or affiliate thereof) to any person or entity other than an officer, director, employee, agent, subsidiary, or affiliate of an insured depository institution or a wholesale financial institution, for the purpose of soliciting or selling insurance, without the express consent of the customer, other than a provision that prohibits—

> (I) a transfer of insurance information to an unaffiliated insurance company, agent, or broker in connec-

1	tion with transferring insurance in
2	force on existing insureds of the in-
3	sured depository institution or whole-
4	sale financial institution, or subsidiary
5	or affiliate thereof, or in connection
6	with a merger with or acquisition of
7	an unaffiliated insurance company,
8	agent, or broker; or
9	(II) the release of information as
10	otherwise authorized by State or Fed-
11	eral law.
12	(vii) Restrictions prohibiting the use
13	of health information obtained from the in-
14	surance records of a customer for any pur-
15	pose, other than for its activities as a li-
16	censed agent or broker, without the ex-
17	press consent of the customer.
18	(viii) Restrictions prohibiting the ex-
19	tension of credit or any product or service
20	that is equivalent to an extension of credit,
21	lease or sale of property of any kind, or
22	furnishing of any services, or fixing or
23	varying the consideration for any of the
24	foregoing, on the condition or requirement

that the customer obtain insurance from

1 the insured depository institution, whole-2 sale financial institution, a subsidiary or 3 affiliate thereof, or a particular insurer, agent, or broker, other than a prohibition that would prevent any insured depository 6 institution or wholesale financial institu-7 tion, subsidiary affiliate orany 8 thereof— 9

(I) from engaging in any activity that would not violate section 106 of the Bank Holding Company Act Amendments of 1970, as interpreted by the Board of Governors of the Federal Reserve System; or

(II) from informing a customer or prospective customer that insurance is required in order to obtain a loan or credit, that loan or credit approval is contingent upon the procurement by the customer of acceptable insurance, or that insurance is available from the insured depository institution or wholesale financial institution, or any subsidiary or affiliate thereof.

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1 (ix) Restrictions requiring, when an 2 application by a consumer for a loan or other extension of credit from an insured 3 depository institution or wholesale financial institution is pending, and insurance is offered or sold to the consumer or is re-6 7 quired in connection with the loan or ex-8 tension of credit by the insured depository 9 institution or wholesale financial institution, or any subsidiary or affiliate thereof, 10 11 that a written disclosure be provided to the 12 consumer (or prospective customer) indi-13 cating that his or her choice of an insur-14 ance provider will not affect the credit de-15 cision or credit terms in any way, except 16 that the insured depository institution or 17 wholesale financial institution may impose 18 reasonable requirements concerning the 19 creditworthiness of the insurance provider 20 and scope of coverage chosen. 21 (x) Restrictions requiring clear and 22

(x) Restrictions requiring clear and conspicuous disclosure, in writing, where practicable, to the customer prior to the sale of any insurance policy that such policy—

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1	(I) is not a deposit;
2	(II) is not insured by the Federal
3	Deposit Insurance Corporation;
4	(III) is not guaranteed by the in-
5	sured depository institution or whole-
6	sale financial institution or, if appro-
7	priate, its subsidiaries or affiliates or
8	any person soliciting the purchase of
9	or selling insurance on the premises
10	thereof; and
11	(IV) where appropriate, involves
12	investment risk, including potential
13	loss of principal.
14	(xi) Restrictions requiring that, when
15	a customer obtains insurance (other than
16	credit insurance or flood insurance) and
17	credit from an insured depository institu-
18	tion or wholesale financial institution, or
19	its subsidiaries or affiliates, or any person
20	soliciting the purchase of or selling insur-
21	ance on the premises thereof, the credit
22	and insurance transactions be completed
23	through separate documents.
24	(xii) Restrictions prohibiting, when a
25	customer obtains insurance (other than

credit insurance or flood insurance) and credit from an insured depository institution or wholesale financial institution or its subsidiaries or affiliates, or any person soliciting the purchase of or selling insurance on the premises thereof, inclusion of the expense of insurance premiums in the primary credit transaction without the express written consent of the customer.

(xiii) Restrictions requiring maintenance of separate and distinct books and records relating to insurance transactions, including all files relating to and reflecting consumer complaints, and requiring that such insurance books and records be made available to the appropriate State insurance regulator for inspection upon reasonable notice.

(C) Limitations.—

(i) OCC DEFERENCE.—Section 306(e) does not apply with respect to any State statute, regulation, order, interpretation, or other action regarding insurance sales, solicitation, or cross marketing activities described in subparagraph (A) that was

1	issued, adopted, or enacted before March
2	4, 1999, and that is not described in sub-
3	paragraph (B).
4	(ii) Nondiscrimination.—Subsection
5	(c) does not apply with respect to any
6	State statute, regulation, order, interpreta-
7	tion, or other action regarding insurance
8	sales, solicitation, or cross marketing ac-
9	tivities described in subparagraph (A) that
10	was issued, adopted, or enacted before
11	March 4, 1999, and that is not described
12	in subparagraph (B).
13	(iii) Construction.—Nothing in this
14	paragraph shall be construed to limit the
15	applicability of the decision of the Supreme
16	Court in Barnett Bank of Marion County
17	N.A. v. Nelson, 116 S. Ct. 1103 (1996)
18	with respect to a State statute, regulation,
19	order, interpretation, or other action that
20	is not described in subparagraph (B).
21	(iv) Limitation on inferences.—
22	Nothing in this paragraph shall be con-
23	strued to create any inference with respect
24	to any State statute, regulation, order, in-

1	terpretation, or other action that is not re-
2	ferred to or described in this paragraph.
3	(3) Insurance activities other than
4	SALES.—State statutes, regulations, interpretations,
5	orders, and other actions shall not be preempted
6	under subsection (b)(1) to the extent that they—
7	(A) relate to, or are issued, adopted, or en-
8	acted for the purpose of regulating the business
9	of insurance in accordance with the Act of
10	March 9, 1945 (commonly known as the
11	"McCarran-Ferguson Act");
12	(B) apply only to persons or entities that
13	are not insured depository institutions or whole-
14	sale financial institutions, but that are directly
15	engaged in the business of insurance (except
16	that they may apply to depository institutions
17	engaged in providing savings bank life insur-
18	ance as principal to the extent of regulating
19	such insurance);
20	(C) do not relate to or directly or indirectly
21	regulate insurance sales, solicitations, or cross-
22	marketing activities; and
23	(D) are not prohibited under subsection
24	(c).

1	(4) Financial activities other than insur-
2	ANCE.—No State statute, regulation, interpretation,
3	order, or other action shall be preempted under sub-
4	section (b)(1) to the extent that—
5	(A) it does not relate to, and is not issued
6	and adopted, or enacted for the purpose of reg-
7	ulating, directly or indirectly, insurance sales,
8	solicitations, or cross marketing activities cov-
9	ered under paragraph (2);
10	(B) it does not relate to, and is not issued
11	and adopted, or enacted for the purpose of reg-
12	ulating, directly or indirectly, the business of in-
13	surance activities other than sales, solicitations,
14	or cross marketing activities, covered under
15	paragraph (3);
16	(C) it does not relate to securities inves-
17	tigations or enforcement actions referred to in
18	subsection (d); and
19	(D) it—
20	(i) does not distinguish by its terms
21	between insured depository institutions,
22	wholesale financial institutions, and sub-
23	sidiaries and affiliates thereof engaged in
24	the activity at issue and other persons or
25	entities engaged in the same activity in a

manner that is in any way adverse with respect to the conduct of the activity by any such insured depository institution, wholesale financial institution, or subsidiary or affiliate thereof engaged in the activity at issue;

(ii) as interpreted or applied, does not have, and will not have, an impact on depository institutions, wholesale financial institutions, or subsidiaries or affiliates thereof engaged in the activity at issue, or any person or entity affiliated therewith, that is substantially more adverse than its impact on other persons or entities engaged in the same activity that are not insured depository institutions, wholesale financial institutions, or subsidiaries or affiliates thereof, or persons or entities affiliated therewith;

(iii) does not effectively prevent a depository institution, wholesale financial institution, or subsidiary or affiliate thereof from engaging in activities authorized or permitted by this Act or any other provision of Federal law; and

- 1 (iv) does not conflict with the intent
 2 of this Act generally to permit affiliations
 3 that are authorized or permitted by Fed4 eral law.
- 5 (c) Nondiscrimination.—Except as provided in any restrictions described in subsection (b)(2)(B), no State 6 may, by statute, regulation, order, interpretation, or other 8 action, regulate the insurance activities authorized or permitted under this Act or any other provision of Federal 10 law of an insured depository institution or wholesale finan-11 cial institution, or subsidiary or affiliate thereof, to the 12 extent that such statute, regulation, order, interpretation, or other action— 13
 - (1) distinguishes by its terms between insured depository institutions or wholesale financial institutions, or subsidiaries or affiliates thereof, and other persons or entities engaged in such activities, in a manner that is in any way adverse to any such insured depository institution or wholesale financial institution, or subsidiary or affiliate thereof;
 - (2) as interpreted or applied, has or will have an impact on depository institutions or wholesale financial institutions, or subsidiaries or affiliates thereof, that is substantially more adverse than its impact on other persons or entities providing the

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- same products or services or engaged in the same activities that are not insured depository institutions, wholesale financial institutions, or subsidiaries or affiliates thereof, or persons or entities affiliated therewith;
 - (3) effectively prevents a depository institution or wholesale financial institution, or subsidiary or affiliate thereof, from engaging in insurance activities authorized or permitted by this Act or any other provision of Federal law; or
 - (4) conflicts with the intent of this Act generally to permit affiliations that are authorized or permitted by Federal law between insured depository institutions or wholesale financial institutions, or subsidiaries or affiliates thereof, and persons and entities engaged in the business of insurance.
- (d) LIMITATION.—Subsections (a) and (b) shall not be construed to affect the jurisdiction of the securities commission (or any agency or office performing like functions) of any State, under the laws of such State, to investigate and bring enforcement actions, consistent with section 18(c) of the Securities Act of 1933, with respect to fraud or deceit or unlawful conduct by any person, in connection with securities or securities transactions.

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1	(e) Definition.—For purposes of this section, the
2	term "State" means any State of the United States, the
3	District of Columbia, any territory of the United States
4	Puerto Rico, Guam, American Samoa, the Trust Territory
5	of the Pacific Islands, the Virgin Islands, and the North-
6	ern Mariana Islands.
7	SEC. 105. MUTUAL BANK HOLDING COMPANIES AUTHOR
8	IZED.
9	Section 3(g)(2) of the Bank Holding Company Act
10	of 1956 (12 U.S.C. 1842(g)(2)) is amended to read as
11	follows:
12	"(2) Regulations.—A bank holding company
13	organized as a mutual holding company shall be reg-
14	ulated on terms, and shall be subject to limitations.
15	comparable to those applicable to any other bank
16	holding company.".
17	SEC. 106. PROHIBITION ON DEPOSIT PRODUCTION OF
18	FICES.
18 19	FICES. (a) In General.—Section 109(d) of the Riegle-Neal
19	(a) In General.—Section 109(d) of the Riegle-Near
19 20	(a) In General.—Section 109(d) of the Riegle-Near Interstate Banking and Branching Efficiency Act of 1994
19 20 21	(a) IN GENERAL.—Section 109(d) of the Riegle-Neal Interstate Banking and Branching Efficiency Act of 1994 (12 U.S.C. 1835a(d)) is amended—

this title".

1	(b) Technical and Conforming Amendment.—
2	Section 109(e)(4) of the Riegle-Neal Interstate Banking
3	and Branching Efficiency Act of 1994 (12 U.S.C.
4	1835a(e)(4)) is amended by inserting "and any branch of
5	a bank controlled by an out-of-State bank holding com-
6	pany (as defined in section 2(o)(7) of the Bank Holding
7	Company Act of 1956)" before the period.
8	SEC. 107. CLARIFICATION OF BRANCH CLOSURE REQUIRE-
9	MENTS.
10	Section 42(d)(4)(A) of the Federal Deposit Insurance
11	Act (12 U.S.C. 1831r-1(d)(4)(A)) is amended by inserting
12	"and any bank controlled by an out-of-State bank holding
13	company (as defined in section 2(o)(7) of the Bank Hold-
14	ing Company Act of 1956)" before the period.
15	SEC. 108. AMENDMENTS RELATING TO LIMITED PURPOSE
16	BANKS.
17	(a) In General.—Section 4(f) of the Bank Holding
18	Company Act of 1956 (12 U.S.C. 1843(f)) is amended—
19	(1) in paragraph (2)(A)(ii)—
20	(A) by striking "and" at the end of sub-
21	clause (IX);
22	(B) by inserting "and" after the semicolon
23	at the end of subclause (X); and
24	(C) by inserting after subclause (X) the
25	following new subclause:

1	"(XI) assets that are derived
2	from, or incidental to, consumer lend-
3	ing activities in which institutions de-
4	scribed in section $2(c)(2)(F)$ or sec-
5	tion $2(c)(2)(H)$ are permitted to en-
6	gage;'';
7	(2) in paragraph (2), by striking subparagraph
8	(B) and inserting the following new subparagraphs:
9	"(B) any bank subsidiary of such company
10	engages in any activity in which the bank was
11	not lawfully engaged as of March 5, 1987, un-
12	less the bank is well managed and well capital-
13	ized;
14	"(C) any bank subsidiary of such company
15	both—
16	"(i) accepts demand deposits or de-
17	posits that the depositor may withdraw by
18	check or similar means for payment to
19	third parties; and
20	"(ii) engages in the business of mak-
21	ing commercial loans (and, for purposes of
22	this clause, loans made in the ordinary
23	course of a credit card operation shall not
24	be treated as commercial loans); or

1	"(D) after the date of enactment of the
2	Competitive Equality Amendments of 1987, any
3	bank subsidiary of such company permits any
4	overdraft (including any intraday overdraft), or
5	incurs any such overdraft in such bank's ac-
6	count at a Federal reserve bank, on behalf of
7	an affiliate, other than an overdraft described
8	in paragraph (3)."; and
9	(3) by striking paragraphs (3) and (4) and in-
10	serting the following new paragraphs:
11	"(3) Permissible overdrafts described.—
12	For purposes of paragraph (2)(D), an overdraft is
13	described in this paragraph if—
14	"(A) such overdraft results from an inad-
15	vertent computer or accounting error that is be-
16	yond the control of both the bank and the affil-
17	iate;
18	"(B) such overdraft—
19	"(i) is permitted or incurred on behalf
20	of an affiliate which is monitored by, re-
21	ports to, and is recognized as a primary
22	dealer by the Federal Reserve Bank of
23	New York; and
24	"(ii) is fully secured, as required by
25	the Board, by bonds, notes, or other obli-

1 gations which are direct obligations of the 2 United States or on which the principal 3 and interest are fully guaranteed by the United States or by securities and obliga-5 tions eligible for settlement on the Federal 6 Reserve book entry system; or 7 "(C) such overdraft— 8 "(i) is permitted or incurred by or on 9 behalf of an affiliate that is engaged pre-10 dominantly in activities that are financial 11 in nature, and is incurred solely in connec-12 tion with an activity that is financial in na-13 ture, as determined under section 6(c); and 14 "(ii) does not cause the bank to vio-15 late any provision of section 23A or 23B of 16 the Federal Reserve Act, either directly, in 17 the case of a bank that is a member of the 18 Federal Reserve System, or by virtue of 19 section 18(j) of the Federal Deposit Insur-20 ance Act, in the case of a bank that is not 21 a member of the Federal Reserve System. 22 "(4) Divestiture in case of loss of ex-23 EMPTION.—If any company described in paragraph 24 (1) fails to qualify for the exemption provided under

such paragraph by operation of paragraph (2), such

1	exemption shall cease to apply to such company and
2	such company shall divest control of each bank it
3	controls before the end of the 180-day period begin-
4	ning on the date that the company receives notice
5	from the Board that the company has failed to con-
6	tinue to qualify for such exemption, unless before
7	the end of such 180-day period, the company has—
8	"(A) corrected the condition or ceased the
9	activity that caused the company to fail to con-
10	tinue to qualify for the exemption; and
11	"(B) implemented procedures that are rea-
12	sonably adapted to avoid the reoccurrence of
13	such condition or activity.".
14	(b) Industrial Loan Companies Affiliate Over-
15	DRAFTS.—Section $2(c)(2)(H)$ of the Bank Holding Com-
16	pany Act of 1956 (12 U.S.C. 1841(c)(2)(H)) is amended
17	by inserting before the period at the end ", or that is oth-
18	erwise permissible for a bank controlled by a company de-
19	scribed in section $4(f)(1)$ ".
20	SEC. 109. REPORTS ON ONGOING FTC STUDY OF CON-
21	SUMER PRIVACY ISSUES.
22	With respect to the ongoing multistage study being
23	conducted by the Federal Trade Commission on consumer
24	privacy issues, the Commission shall submit to the Con-
25	gress an interim report on the findings and conclusions

- 1 of the Commission, together with such recommendations
- 2 for legislative and administrative action as the Commis-
- 3 sion determines to be appropriate, at the conclusion of
- 4 each stage of such study and a final report at the conclu-
- 5 sion of the study.
- 6 SEC. 110. GAO STUDY OF ECONOMIC IMPACT ON COMMU-
- 7 NITY BANKS AND OTHER SMALL FINANCIAL
- 8 **INSTITUTIONS.**
- 9 (a) STUDY REQUIRED.—The Comptroller General of
- 10 the United States shall conduct a study of the projected
- 11 economic impact that the enactment of this Act will have
- 12 on financial institutions which have total assets of
- 13 \$100,000,000 or less.
- 14 (b) Report to the Congress.—The Comptroller
- 15 General of the United States shall submit a report to the
- 16 Congress before the end of the 6-month period beginning
- 17 on the date of the date of enactment of this Act containing
- 18 the findings and conclusions of the Comptroller General
- 19 with regard to the study required under subsection (a) and
- 20 such recommendations for legislative or administrative ac-
- 21 tion as the Comptroller General may determine to be ap-
- 22 propriate.

1	Subtitle B—Streamlining Super-
2	vision of Financial Holding
3	Companies
4	SEC. 111. STREAMLINING FINANCIAL HOLDING COMPANY
5	SUPERVISION.
6	Section 5(e) of the Bank Holding Company Act of
7	1956 (12 U.S.C. 1844(c)) is amended to read as follows:
8	"(c) Reports and Examinations.—
9	"(1) Reports.—
10	"(A) IN GENERAL.—The Board from time
11	to time may require any bank holding company
12	and any subsidiary of such company to submit
13	reports under oath to keep the Board informed
14	as to—
15	"(i) its financial condition, systems
16	for monitoring and controlling financial
17	and operating risks, and transactions with
18	depository institution subsidiaries of the
19	holding company; and
20	"(ii) compliance by the company or
21	subsidiary with applicable provisions of
22	this Act.
23	"(B) Use of existing reports.—
24	"(i) In general.—The Board shall,
25	to the fullest extent possible, accept re-

1 ports in fulfillment of the Board's report-2 ing requirements under this paragraph that a bank holding company or any sub-3 sidiary of such company has provided or been required to provide to other Federal 6 and State supervisors or to appropriate 7 self-regulatory organizations. 8 "(ii) Availability.—A bank holding 9 company or a subsidiary of such company 10 shall provide to the Board, at the request 11 of the Board, a report referred to in clause 12 (i). 13 "(iii) Required use of publicly 14 INFORMATION.—The REPORTED Board 15 shall, to the fullest extent possible, accept 16 in fulfillment of any reporting or record-17 keeping requirements under this Act infor-18 mation that is otherwise required to be re-19 ported publicly and externally audited fi-20 nancial statements. "(iv) Reports filed with other 21 22 AGENCIES.—In the event the Board re-

quires a report from a functionally regu-

lated nondepository institution subsidiary

of a bank holding company of a kind that

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1	is not required by another Federal or State
2	regulator or appropriate self-regulatory or-
3	ganization, the Board shall request that
4	the appropriate regulator or self-regulatory
5	organization obtain such report. If the re-
6	port is not made available to the Board,
7	and the report is necessary to assess a ma-
8	terial risk to the bank holding company or
9	any of its subsidiary depository institutions
10	or compliance with this Act, the Board
11	may require such subsidiary to provide
12	such a report to the Board.
13	"(C) Definition.—For purposes of this
14	subsection, the term 'functionally regulated
15	nondepository institution' means—
16	"(i) a broker or dealer registered
17	under the Securities Exchange Act of
18	1934;
19	"(ii) an investment adviser registered
20	under the Investment Advisers Act of
21	1940, or with any State, with respect to
22	the investment advisory activities of such
23	investment adviser and activities incidental
24	to such investment advisory activities;

1	"(iii) an insurance company subject to
2	supervision by a State insurance commis-
3	sion, agency, or similar authority; and
4	"(iv) an entity subject to regulation
5	by the Commodity Futures Trading Com-
6	mission, with respect to the commodities
7	activities of such entity and activities inci-
8	dental to such commodities activities.
9	"(2) Examinations.—
10	"(A) Examination authority.—
11	"(i) In general.—The Board may
12	make examinations of each bank holding
13	company and each subsidiary of a bank
14	holding company.
15	"(ii) Functionally regulated
16	NONDEPOSITORY INSTITUTION SUBSIDI-
17	ARIES.—Notwithstanding clause (i), the
18	Board may make examinations of a func-
19	tionally regulated nondepository institution
20	subsidiary of a bank holding company only
21	if—
22	"(I) the Board has reasonable
23	cause to believe that such subsidiary
24	is engaged in activities that pose a

1	material risk to an affiliated deposi-
2	tory institution, or
3	"(II) based on reports and other
4	available information, the Board has
5	reasonable cause to believe that a sub-
6	sidiary is not in compliance with this
7	Act or with provisions relating to
8	transactions with an affiliated deposi-
9	tory institution and the Board cannot
10	make such determination through ex-
11	amination of the affiliated depository
12	institution or bank holding company.
13	"(B) Limitations on examination au-
14	THORITY FOR BANK HOLDING COMPANIES AND
15	SUBSIDIARIES.—Subject to subparagraph
16	(A)(ii), the Board may make examinations
17	under subparagraph (A)(i) of each bank holding
18	company and each subsidiary of such holding
19	company in order to—
20	"(i) inform the Board of the nature of
21	the operations and financial condition of
22	the holding company and such subsidiaries;
23	"(ii) inform the Board of—
24	"(I) the financial and operational
25	risks within the holding company sys-

1	tem that may pose a threat to the
2	safety and soundness of any sub-
3	sidiary depository institution of such
4	holding company; and
5	"(II) the systems for monitoring
6	and controlling such risks; and
7	"(iii) monitor compliance with the
8	provisions of this Act and those governing
9	transactions and relationships between any
10	subsidiary depository institution and its af-
11	filiates.
12	"(C) RESTRICTED FOCUS OF EXAMINA-
13	TIONS.—The Board shall, to the fullest extent
14	possible, limit the focus and scope of any exam-
15	ination of a bank holding company to—
16	"(i) the bank holding company; and
17	"(ii) any subsidiary of the holding
18	company that, because of—
19	"(I) the size, condition, or activi-
20	ties of the subsidiary;
21	"(II) the nature or size of trans-
22	actions between such subsidiary and
23	any depository institution which is
24	also a subsidiary of such holding com-
25	pany; or

1	"(III) the centralization of func-
2	tions within the holding company sys-
3	tem,
4	could have a materially adverse effect on
5	the safety and soundness of any depository
6	institution affiliate of the holding company.
7	"(D) Deference to bank examina-
8	TIONS.—The Board shall, to the fullest extent
9	possible, use, for the purposes of this para-
10	graph, the reports of examinations of depository
11	institutions made by the appropriate Federal
12	and State depository institution supervisory au-
13	thority.
14	"(E) Deference to other examina-
15	TIONS.—The Board shall, to the fullest extent
16	possible, address the circumstances which might
17	otherwise permit or require an examination by
18	the Board by forgoing an examination and in-
19	stead reviewing the reports of examination
20	made of—
21	"(i) any registered broker or dealer by
22	or on behalf of the Securities and Ex-
23	change Commission;
24	"(ii) any registered investment adviser
25	properly registered by or on behalf of ei-

1	ther the Securities and Exchange Commis-
2	sion or any State;
3	"(iii) any licensed insurance company
4	by or on behalf of any state regulatory au-
5	thority responsible for the supervision of
6	insurance companies; and
7	"(iv) any other subsidiary that the
8	Board finds to be comprehensively super-
9	vised by a Federal or State authority.
10	"(3) Capital.—
11	"(A) IN GENERAL.—The Board shall not,
12	by regulation, guideline, order or otherwise, pre-
13	scribe or impose any capital or capital adequacy
14	rules, guidelines, standards, or requirements on
15	any subsidiary of a financial holding company
16	that is not a depository institution and—
17	"(i) is in compliance with applicable
18	capital requirements of another Federal
19	regulatory authority (including the Securi-
20	ties and Exchange Commission) or State
21	insurance authority; or
22	"(ii) is properly registered as an in-
23	vestment adviser under the Investment Ad-
24	visers Act of 1940, or with any State.

"(B) Rule of construction.—Subparagraph (A) shall not be construed as preventing the Board from imposing capital or capital adequacy rules, guidelines, standards, or requirements with respect to activities of a registered investment adviser other than investment advisory activities or activities incidental to investment advisory activities.

"(C) Limitations on indirect action.—In developing, establishing, or assessing holding company capital or capital adequacy rules, guidelines, standards, or requirements for purposes of this paragraph, the Board shall not take into account the activities, operations, or investments of an affiliated investment company registered under the Investment Company Act of 1940, if the investment company is not—

"(i) a bank holding company; or

"(ii) controlled by a bank holding company by reason of ownership by the bank holding company (including through all of its affiliates) of 25 percent or more of the shares of the investment company, where the shares owned by the bank hold-

1	ing company have a market value equal to
2	more than \$1,000,000.
3	"(4) Transfer of board authority to ap-
4	PROPRIATE FEDERAL BANKING AGENCY.—
5	"(A) In general.—In the case of any
6	bank holding company which is not significantly
7	engaged in nonbanking activities, the Board, in
8	consultation with the appropriate Federal bank-
9	ing agency, may designate the appropriate Fed-
10	eral banking agency of the lead insured deposi-
11	tory institution subsidiary of such holding com-
12	pany as the appropriate Federal banking agen-
13	cy for the bank holding company.
14	"(B) AUTHORITY TRANSFERRED.—An
15	agency designated by the Board under subpara-
16	graph (A) shall have the same authority as the
17	Board under this Act to—
18	"(i) examine and require reports from
19	the bank holding company and any affiliate
20	of such company (other than a depository
21	institution) under section 5;
22	"(ii) approve or disapprove applica-
23	tions or transactions under section 3;

1	"(iii) take actions and impose pen-
2	alties under subsections (e) and (f) of sec-
3	tion 5 and section 8; and
4	"(iv) take actions regarding the hold-
5	ing company, any affiliate of the holding
6	company (other than a depository institu-
7	tion), or any institution-affiliated party of
8	such company or affiliate under the Fed-
9	eral Deposit Insurance Act and any other
10	statute which the Board may designate.
11	"(C) Agency orders.—Section 9 of this
12	Act and section 105 of the Bank Holding Com-
13	pany Act Amendments of 1970, shall apply to
14	orders issued by an agency designated under
15	subparagraph (A) in the same manner such sec-
16	tions apply to orders issued by the Board.
17	"(5) Functional regulation of securities
18	AND INSURANCE ACTIVITIES.—The Board shall defer
19	to—
20	"(A) the Securities and Exchange Commis-
21	sion with regard to all interpretations of, and
22	the enforcement of, applicable Federal securi-
23	ties laws (and rules, regulations, orders, and
24	other directives issued thereunder) relating to
25	the activities conduct and operations of reg-

istered brokers, dealers, investment advisers,
 and investment companies;

"(B) the relevant State securities authorities with regard to all interpretations of, and the enforcement of, applicable State securities laws (and rules, regulations, orders, and other directives issued thereunder) relating to the activities, conduct, and operations of registered brokers, dealers, and investment advisers; and

"(C) the relevant State insurance authorities with regard to all interpretations of, and the enforcement of, applicable State insurance laws (and rules, regulations, orders, and other directives issued thereunder) relating to the activities, conduct, and operations of insurance companies and insurance agents."

17 SEC. 112. ELIMINATION OF APPLICATION REQUIREMENT 18 FOR FINANCIAL HOLDING COMPANIES.

19 (a) PREVENTION OF DUPLICATIVE FILINGS.—Sec-20 tion 5(a) of the Bank Holding Company Act of 1956 (12 21 U.S.C. 1844(a)) is amended by adding the following new 22 sentence at the end: "A declaration filed in accordance 23 with section 6(b)(1)(D) shall satisfy the requirements of 24 this subsection with regard to the registration of a bank

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- 1 holding company but not any requirement to file an appli-
- 2 cation to acquire a bank pursuant to section 3.".
- 3 (b) DIVESTITURE PROCEDURES.—Section 5(e)(1) of
- 4 the Bank Holding Company Act of 1956 (12 U.S.C.
- 5 1844(e)(1)) is amended—
- 6 (1) by striking "Financial Institutions Super-
- 7 visory Act of 1966, order" and inserting "Financial
- 8 Institutions Supervisory Act of 1966, at the election
- 9 of the bank holding company—
- 10 "(A) order"; and
- 11 (2) by striking "shareholders of the bank hold-
- ing company. Such distribution" and inserting
- "shareholders of the bank holding company; or
- 14 "(B) order the bank holding company, after due
- notice and opportunity for hearing, and after con-
- sultation with the primary supervisor for the bank,
- which shall be the Comptroller of the Currency in
- the case of a national bank, and the Federal Deposit
- 19 Insurance Corporation and the appropriate State su-
- 20 pervisor in the case of an insured nonmember bank,
- 21 to terminate (within 120 days or such longer period
- as the Board may direct) the ownership or control
- of any such bank by such company.
- 24 "The distribution referred to in subparagraph (A)".

1	SEC. 113. AUTHORITY OF STATE INSURANCE REGULATOR
2	AND SECURITIES AND EXCHANGE COMMIS-
3	SION.
4	Section 5 of the Bank Holding Company Act of 1956
5	(12 U.S.C. 1844) is amended by adding at the end the
6	following new subsection:
7	"(g) Authority of State Insurance Regulator
8	AND THE SECURITIES AND EXCHANGE COMMISSION.—
9	"(1) IN GENERAL.—Notwithstanding any other
10	provision of law, any regulation, order, or other ac-
11	tion of the Board which requires a bank holding
12	company to provide funds or other assets to a sub-
13	sidiary insured depository institution shall not be ef-
14	fective nor enforceable if—
15	"(A) such funds or assets are to be pro-
16	vided by—
17	"(i) a bank holding company that is
18	an insurance company or is a broker or
19	dealer registered under the Securities Ex-
20	change Act of 1934; or
21	"(ii) an affiliate of the depository in-
22	stitution which is an insurance company or
23	a broker or dealer registered under such
24	Act; and
25	"(B) the State insurance authority for the
26	insurance company or the Securities and Ex-

change Commission for the registered broker or dealer, as the case may be, determines in writing sent to the holding company and the Board that the holding company shall not provide such funds or assets because such action would have a material adverse effect on the financial condition of the insurance company or the broker or dealer, as the case may be.

"(2) Notice to state insurance authority or sec requires to an affiliate of a bank holding company, or an affiliate of a bank holding company, which is an insurance company or a broker or dealer described in paragraph (1)(A) to provide funds or assets to an insured depository institution subsidiary of the holding company pursuant to any regulation, order, or other action of the Board referred to in paragraph (1), the Board shall promptly notify the State insurance authority for the insurance company or the Securities and Exchange Commission, as the case may be, of such requirement.

"(3) DIVESTITURE IN LIEU OF OTHER ACTION.—If the Board receives a notice described in paragraph (1)(B) from a State insurance authority or the Securities and Exchange Commission with re-

- gard to a bank holding company or affiliate referred to in that paragraph, the Board may order the bank holding company to divest the insured depository institution not later than 180 days after receiving the notice, or such longer period as the Board determines consistent with the safe and sound operation of the insured depository institution.
- "(4) Conditions before divestiture.—Dur-8 9 ing the period beginning on the date an order to di-10 vest is issued by the Board under paragraph (3) to 11 a bank holding company and ending on the date the 12 divestiture is completed, the Board may impose any 13 conditions or restrictions on the holding company's 14 ownership or operation of the insured depository in-15 stitution, including restricting or prohibiting trans-16 actions between the insured depository institution 17 and any affiliate of the institution, as are appro-18 priate under the circumstances.".

19 SEC. 114. PRUDENTIAL SAFEGUARDS.

- 20 Section 5 of the Bank Holding Company Act of 1956
- 21 (12 U.S.C. 1844) is amended by inserting after subsection
- 22 (g) (as added by section 113 of this subtitle) the following
- 23 new subsection:
- 24 "(h) Prudential Safeguards.—

1	"(1) IN GENERAL.—The Board and the appro-
2	priate Federal banking agency may, jointly, by regu-
3	lation or order, impose, modify, or eliminate restric-
4	tions or requirements on relationships or trans-
5	actions between a depository institution subsidiary of
6	a bank holding company and any affiliate of such
7	depository institution which the Board and the ap-
8	propriate Federal banking agency jointly find is con-
9	sistent with the public interest, the purposes of this
10	Act, the Financial Services Act of 1999, the Federal
11	Reserve Act, and other Federal law applicable to de-
12	pository institution subsidiaries of bank holding
13	companies and the standards in paragraph (2).
14	"(2) STANDARDS.—The Board and the appro-
15	priate Federal banking agency may exercise joint au-
16	thority under paragraph (1) if they find that such
17	action would—
18	"(A) avoid any significant risk to the safe-
19	ty and soundness of depository institutions or
20	any Federal deposit insurance fund;
21	"(B) enhance the financial stability of
22	bank holding companies;
23	"(C) avoid conflicts of interest or other

abuses;

1	"(D) enhance the privacy of customers of
2	depository institutions; or
3	"(E) promote the application of national
4	treatment and equality of competitive oppor-
5	tunity between nonbank affiliates owned or con-
6	trolled by domestic bank holding companies and
7	nonbank affiliates owned or controlled by for-
8	eign banks operating in the United States.
9	"(3) Review.—The appropriate Federal bank-
10	ing agency shall regularly—
11	"(A) review all restrictions or requirements
12	established pursuant to paragraph (1) to deter-
13	mine whether there is a continuing need for any
14	such restriction or requirement to carry out the
15	purposes of the Act, including any purpose de-
16	scribed in paragraph (2); and
17	"(B) propose the modification or elimi-
18	nation of any restriction or requirement that it
19	finds is no longer required for such purposes.
20	"(4) Foreign banks.—The Board may, by
21	regulation or order, impose restrictions or require-
22	ments on relationships or transactions between a
23	foreign bank and any affiliate in the United States
24	of such foreign bank that the Board finds are con-
25	sistent with the public interest, the purposes of this

- 1 Act, the Financial Services Act of 1999, the Federal
- 2 Reserve Act, and other Federal law applicable to for-
- 3 eign banks and their affiliates in the United States,
- 4 and the standards in paragraphs (2) and (3).".

5 SEC. 115. EXAMINATION OF INVESTMENT COMPANIES.

- 6 (a) Exclusive Commission Authority.—
- 7 (1) IN GENERAL.—Except as provided in para8 graph (3), the Commission shall be the sole Federal
 9 agency with authority to inspect and examine any
 10 registered investment company that is not a bank
 11 holding company or a savings and loan holding com12 pany.
 - (2) Prohibition on banking agencies.—Except as provided in paragraph (3), a Federal banking agency may not inspect or examine any registered investment company that is not a bank holding company or a savings and loan holding company.
 - (3) CERTAIN EXAMINATIONS AUTHORIZED.—
 Nothing in this subsection prevents the Federal Deposit Insurance Corporation, if the Corporation finds it necessary to determine the condition of an insured depository institution for insurance purposes, from examining an affiliate of any insured depository institution, pursuant to its authority under section 10(b)(4) of the Federal Deposit Insurance Act, as

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1	may	be	necessary	to	disclose	fully	the	relationship

- 2 between the depository institution and the affiliate,
- and the effect of such relationship on the depository
- 4 institution.
- 5 (b) Examination Results and Other Informa-
- 6 TION.—The Commission shall provide to any Federal
- 7 banking agency, upon request, the results of any examina-
- 8 tion, reports, records, or other information with respect
- 9 to any registered investment company to the extent nec-
- 10 essary for the agency to carry out its statutory responsibil-
- 11 ities.
- 12 (c) Definitions.—For purposes of this section, the
- 13 following definitions shall apply:
- 14 (1) Bank holding company.—The term
- 15 "bank holding company" has the same meaning as
- in section 2 of the Bank Holding Company Act of
- 17 1956.
- 18 (2) Commission.—The term "Commission"
- means the Securities and Exchange Commission.
- 20 (3) Federal banking agency.—The term
- 21 "Federal banking agency" has the same meaning as
- in section 3(z) of the Federal Deposit Insurance Act.
- 23 (4) REGISTERED INVESTMENT COMPANY.—The
- term "registered investment company" means an in-

1	vestment company which is registered with the Com-
2	mission under the Investment Company Act of 1940.
3	(5) Savings and loan holding company.—
4	The term "savings and loan holding company" has
5	the same meaning as in section 10(a)(1)(D) of the
6	Home Owners' Loan Act.
7	SEC. 116. LIMITATION ON RULEMAKING, PRUDENTIAL, SU-
8	PERVISORY, AND ENFORCEMENT AUTHORITY
9	OF THE BOARD.
10	The Bank Holding Company Act of 1956 (12 U.S.C.
11	1841 et seq.) is amended by inserting after section 10 the
12	following new section:
13	"SEC. 10A. LIMITATION ON RULEMAKING, PRUDENTIAL, SU-
14	PERVISORY, AND ENFORCEMENT AUTHORITY
15	OF THE BOARD.
16	"(a) Limitation on Direct Action.—
17	"(1) In General.—The Board may not pre-
18	scribe regulations, issue or seek entry of orders, im-
19	pose restraints, restrictions, guidelines, require-
20	ments, safeguards, or standards, or otherwise take
21	any action under or pursuant to any provision of
22	this Act or section 8 of the Federal Deposit Insur-
23	ance Act against or with respect to a regulated sub-
24	sidiary of a bank holding company unless the action
25	is necessary to prevent or redress an unsafe or un-

1	sound practice or breach of fiduciary duty by such
2	subsidiary that poses a material risk to—
3	"(A) the financial safety, soundness, or
4	stability of an affiliated depository institution;
5	or
6	"(B) the domestic or international pay-
7	ment system.
8	"(2) Criteria for board action.—The
9	Board shall not take action otherwise permitted
10	under paragraph (1) unless the Board finds that it
11	is not reasonably possible to effectively protect
12	against the material risk at issue through action di-
13	rected at or against the affiliated depository institu-
14	tion or against depository institutions generally.
15	"(b) Limitation on Indirect Action.—The Board
16	may not prescribe regulations, issue or seek entry of or-
17	ders, impose restraints, restrictions, guidelines, require-
18	ments, safeguards, or standards, or otherwise take any ac-
19	tion under or pursuant to any provision of this Act or sec-
20	tion 8 of the Federal Deposit Insurance Act against or
21	with respect to a financial holding company or a wholesale
22	financial holding company where the purpose or effect of
23	doing so would be to take action indirectly against or with
24	respect to a regulated subsidiary that may not be taken

- 1 directly against or with respect to such subsidiary in ac-
- 2 cordance with subsection (a).
- 3 "(c) Actions Specifically Authorized.—Not-
- 4 withstanding subsection (a), the Board may take action
- 5 under this Act or section 8 of the Federal Deposit Insur-
- 6 ance Act to enforce compliance by a regulated subsidiary
- 7 with Federal law that the Board has specific jurisdiction
- 8 to enforce against such subsidiary.
- 9 "(d) REGULATED SUBSIDIARY DEFINED.—For pur-
- 10 poses of this section, the term 'regulated subsidiary'
- 11 means any company that is not a bank holding company
- 12 and is—
- 13 "(1) a broker or dealer registered under the Se-
- curities Exchange Act of 1934;
- 15 "(2) a registered investment adviser, properly
- registered by or on behalf of either the Securities
- and Exchange Commission or any State, with re-
- spect to the investment advisory activities of such in-
- 19 vestment adviser and activities incidental to such in-
- vestment advisory activities;
- 21 "(3) an investment company registered under
- the Investment Company Act of 1940;
- 23 "(4) an insurance company or an insurance
- agency subject to supervision by a State insurance
- commission, agency, or similar authority; or

- 1 "(5) an entity subject to regulation by the Com-
- 2 modity Futures Trading Commission, with respect
- 3 to the commodities activities of such entity and ac-
- 4 tivities incidental to such commodities activities.".

5 SEC. 117. INTERAGENCY CONSULTATION.

- 6 (a) Purpose.—It is the intention of Congress that
- 7 the Board of Governors of the Federal Reserve System,
- 8 as the umbrella supervisor for financial holding compa-
- 9 nies, and the State insurance regulators, as the functional
- 10 regulators of companies engaged in insurance activities,
- 11 coordinate efforts to supervise companies that control both
- 12 a depository institution and a company engaged in insur-
- 13 ance activities regulated under State law. In particular,
- 14 Congress believes that the Board and the State insurance
- 15 regulators should share, on a confidential basis, informa-
- 16 tion relevant to the supervision of companies that control
- 17 both a depository institution and a company engaged in
- 18 insurance activities, including information regarding the
- 19 financial health of the consolidated organization and infor-
- 20 mation regarding transactions and relationships between
- 21 insurance companies and affiliated depository institutions.
- 22 The appropriate Federal banking agencies for depository
- 23 institutions should also share, on a confidential basis, in-
- 24 formation with the relevant State insurance regulators re-
- 25 garding transactions and relationships between depository

- 1 institutions and affiliated companies engaged in insurance
- 2 activities. The purpose of this section is to encourage this
- 3 coordination and confidential sharing of information, and
- 4 to thereby improve both the efficiency and the quality of
- 5 the supervision of financial holding companies and their
- 6 affiliated depository institutions and companies engaged
- 7 in insurance activities.
- 8 (b) Examination Results and Other Informa-
- 9 TION.—
- 10 (1) Information of the board.—Upon the 11 request of the appropriate insurance regulator of 12 any State, the Board may provide any information 13 of the Board regarding the financial condition, risk 14 management policies, and operations of any financial 15 holding company that controls a company that is en-16 gaged in insurance activities and is regulated by 17 such State insurance regulator, and regarding any 18 transaction or relationship between such an insur-19 ance company and any affiliated depository institu-20 tion. The Board may provide any other information 21 to the appropriate State insurance regulator that the 22 Board believes is necessary or appropriate to permit

the State insurance regulator to administer and en-

force applicable State insurance laws.

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- 1 (2) Banking agency information.—Upon 2 the request of the appropriate insurance regulator of 3 any State, the appropriate Federal banking agency 4 may provide any information of the agency regard-5 ing any transaction or relationship between a deposi-6 tory institution supervised by such Federal banking 7 agency and any affiliated company that is engaged 8 in insurance activities regulated by such State insur-9 ance regulator. The appropriate Federal banking 10 agency may provide any other information to the ap-11 propriate State insurance regulator that the agency 12 believes is necessary or appropriate to permit the 13 State insurance regulator to administer and enforce 14 applicable State insurance laws.
 - (3) STATE INSURANCE REGULATOR INFORMATION.—Upon the request of the Board or the appropriate Federal banking agency, a State insurance regulator may provide any examination or other reports, records, or other information to which such insurance regulator may have access with respect to a company which—
 - (A) is engaged in insurance activities and regulated by such insurance regulator; and

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1	(B) is an affiliate of an insured depository
2	institution, wholesale financial institution, or fi-
3	nancial holding company.
4	(c) Consultation.—Before making any determina-
5	tion relating to the initial affiliation of, or the continuing
6	affiliation of, an insured depository institution, wholesale
7	financial institution, or financial holding company with a
8	company engaged in insurance activities, the appropriate
9	Federal banking agency shall consult with the appropriate
10	State insurance regulator of such company and take the
11	views of such insurance regulator into account in making
12	such determination.
13	(d) Effect on Other Authority.—Nothing in
14	this section shall limit in any respect the authority of the
15	appropriate Federal banking agency with respect to an in-
16	sured depository institution, wholesale financial institu-
17	tion, or bank holding company or any affiliate thereof
18	under any provision of law.
19	(e) Confidentiality and Privilege.—
20	(1) Confidentiality.—The appropriate Fed-
21	eral banking agency shall not provide any informa-
22	tion or material that is entitled to confidential treat-
23	ment under applicable Federal banking agency regu-
24	lations, or other applicable law, to a State insurance

regulator unless such regulator agrees to maintain

- 1 the information or material in confidence and to 2 take all reasonable steps to oppose any effort to se-3 cure disclosure of the information or material by the regulator. The appropriate Federal banking agency 5 shall treat as confidential any information or mate-6 rial obtained from a State insurance regulator that 7 is entitled to confidential treatment under applicable 8 State regulations, or other applicable law, and take 9 all reasonable steps to oppose any effort to secure 10 disclosure of the information or material by the Fed-11 eral banking agency.
- 12 (2) Privilege.—The provision pursuant to this 13 section of information or material by a Federal 14 banking agency or State insurance regulator shall 15 not constitute a waiver of, or otherwise affect, any 16 privilege to which the information or material is oth-17 erwise subject.
- 18 (f) Definitions.—For purposes of this section, the 19 following definitions shall apply:
- 20 (1) APPROPRIATE FEDERAL BANKING AGENCY;
 21 INSURED DEPOSITORY INSTITUTION.—The terms
 22 "appropriate Federal banking agency" and "insured
 23 depository institution" have the same meanings as
 24 in section 3 of the Federal Deposit Insurance Act.

1 (2) Board; financial holding company; 2 AND WHOLESALE FINANCIAL INSTITUTION.—The 3 terms "Board", "financial holding company", and "wholesale financial institution" have the same 4 5 meanings as in section 2 of the Bank Holding Com-6 pany Act of 1956. 7 SEC. 118. EQUIVALENT REGULATION AND SUPERVISION. 8 (a) IN GENERAL.—Notwithstanding any other provi-9 sion of law, the provisions of— 10 (1) section 5(c) of the Bank Holding Company 11 Act of 1956 (as amended by this Act) that limit the 12 authority of the Board of Governors of the Federal 13 Reserve System to require reports from, to make ex-14 aminations of, or to impose capital requirements on 15 bank holding companies and their nonbank subsidi-16 aries; and 17 (2) section 10A of the Bank Holding Company 18 Act of 1956 (as added by this Act) that limit what-19 ever authority the Board might otherwise have to 20 take direct or indirect action with respect to bank 21 holding companies and their nonbank subsidiaries, 22 shall also limit whatever authority that the Federal De-23 posit Insurance Corporation might otherwise have under any statute to require reports, make examinations, impose 25 capital requirements or take any other direct or indirect

- 1 action with respect to bank holding companies and their
- 2 nonbank subsidiaries (including nonbank subsidiaries of
- 3 depository institutions), subject to the same standards and
- 4 requirements as are applicable to the Board under such
- 5 provisions.
- 6 (b) Certain Examinations Authorized.—Noth-
- 7 ing in this section shall prevent the Federal Deposit Insur-
- 8 ance Corporation, if the Corporation finds it necessary to
- 9 determine the condition of an insured depository institu-
- 10 tion for insurance purposes, from examining an affiliate
- 11 of any insured depository institution, pursuant to its au-
- 12 thority under section 10(b)(4) of the Federal Deposit In-
- 13 surance Act, as may be necessary to disclose fully the rela-
- 14 tionship between the depository institution and the affil-
- 15 iate, and the effect of such relationship on the depository
- 16 institution.
- 17 SEC. 119. PROHIBITION ON FDIC ASSISTANCE TO AFFILI-
- 18 ATES AND SUBSIDIARIES.
- 19 Section 11(a)(4)(B) of the Federal Deposit Insurance
- 20 Act (12 U.S.C. 1821(a)(4)(B)) is amended by striking "to
- 21 benefit any shareholder of" and inserting "to benefit any
- 22 shareholder, affiliate (other than an insured depository in-
- 23 stitution that receives assistance in accordance with the
- 24 provisions of this Act), or subsidiary of".

1	Subtitle C—Subsidiaries of
2	National Banks
3	SEC. 121. SUBSIDIARIES OF NATIONAL BANKS AUTHORIZED
4	TO ENGAGE IN FINANCIAL ACTIVITIES.
5	(a) Financial Subsidiaries of National
6	Banks.—Chapter one of title LXII of the Revised Stat-
7	utes of United States (12 U.S.C. 21 et seq.) is amended—
8	(1) by redesignating section 5136A (12 U.S.C.
9	25a) as section 5136C; and
10	(2) by inserting after section 5136 (12 U.S.C.
11	24) the following new section:
12	"SEC. 5136A. SUBSIDIARIES OF NATIONAL BANKS.
13	"(a) Activities Permissible.—
14	"(1) In general.—A subsidiary of a national
15	bank may—
16	"(A) engage in any activity that is permis-
17	sible for the parent national bank;
18	"(B) engage in any activity that is author-
19	ized under the Bank Service Company Act, sec-
20	tion 25 or 25A of the Federal Reserve Act, or
21	any other Federal statute that expressly author-
22	izes national banks to own or control subsidi-
23	aries; and
24	"(C) engage in any activity that is permis-
25	sible for a bank holding company under any

1	provision of section $6(c)$ of the Bank Holding
2	Company Act of 1956, other than—
3	"(i) paragraph (3)(B) of that section
4	(relating to insurance activities), insofar as
5	that paragraph (3)(B) permits a bank
6	holding company to engage as principal in
7	insuring, guaranteeing, or indemnifying
8	against loss, harm, damage, illness, dis-
9	ability, or death, or in providing or issuing
10	annuities; and
11	"(ii) paragraph (3)(I) of that section
12	(relating to insurance company invest-
13	ments).
14	"(2) ACTIVITY LIMITATIONS.—In addition to
15	any other limitation imposed on the activity of sub-
16	sidiaries of national banks, a subsidiary of a na-
17	tional bank may not, pursuant to paragraph (1)—
18	"(A) engage as principal in insuring, guar-
19	anteeing, or indemnifying against loss, harm,
20	damage, illness, disability, or death (other than
21	in connection with credit-related insurance) or
22	in providing or issuing annuities; or
23	"(B) engage in real estate investment or
24	development activities,

1	(except to the extent that a Federal statute ex-
2	pressly authorizes a national bank to engage directly
3	in such an activity).
4	"(3) Size factor with regard to free-
5	STANDING NATIONAL BANKS.—A national bank
6	which has total assets of \$10,000,000,000 or more
7	may not control a subsidiary engaged in activities
8	pursuant to paragraph (1) or (2) unless such na-
9	tional bank is a subsidiary of a bank holding com-
10	pany.
11	"(b) Requirements Applicable to National
12	Banks With Financial Subsidiaries.—
13	"(1) In general.—A financial subsidiary of a
14	national bank may engage in activities pursuant to
15	subsection (a)(1)(C) only if—
16	"(A) the national bank is well capitalized
17	is well managed, and achieved the rating de-
18	scribed in section 6(b)(1)(C) of the Bank Hold-
19	ing Company Act of 1956, during the most re-
20	cent examination of the bank by the Comp-
21	troller of the Currency;
22	"(B) each insured depository institution
23	affiliate of the national bank is well capitalized
24	is well managed, and achieved the rating de-
25	scribed in section 6(b)(1)(C) of the Bank Hold-

1	ing Company Act of 1956, during the most re-
2	cent examination of the institution by the ap-
3	propriate Federal banking agency;
4	"(C) the national bank and each of the
5	subsidiary depository institutions of the same
6	bank holding company have achieved a rating of
7	'satisfactory record of meeting community cred-
8	it needs', or better, at the most recent examina-
9	tion of each such institution under the Commu-
10	nity Reinvestment Act of 1977; and
11	"(D) the national bank has received the
12	approval of the Comptroller of the Currency by
13	regulation or order.
14	"(2) Corrective procedure.—
15	"(A) In general.—If a national bank
16	that controls a financial subsidiary, or any in-
17	sured depository institution affiliated with such
18	national bank, fails to meet the requirements of
19	paragraph (1), the Comptroller shall give writ-
20	ten notice to the national bank to that effect,
21	describing the conditions giving rise to the no-
2.2.	tice

"(i) Content of Agreement.—Not 1 2 later than 45 days after the date on which 3 the national bank receives a notice under subparagraph (A) (or such additional period of time as the Comptroller may per-6 mit), the national bank or its insured de-7 pository institution affiliate failing to meet 8 the requirements of paragraph (1) shall 9 provide a plan to the appropriate Federal 10 banking agency for such institution to cor-11 rect the conditions described in the notice. 12 "(ii) Comptroller may impose lim-13 ITATIONS.—Until the conditions giving rise 14 to the notice referred to in clause (i) are 15 corrected, the Comptroller may (notwith-16 standing any other provision of law) im-17 pose such limitations on the conduct of the 18 business of the national bank or the finan-19 cial subsidiary of the national bank as the 20 Comptroller determines to be appropriate 21 under the circumstances. 22 "(iii) Certain failures to com-23 PLY.—A national bank shall not be re-

quired to divest any financial subsidiary

held, or terminate any activity conducted

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1	pursuant to, subsection (a) solely because
2	of a failure to comply with subsection
3	(b)(1)(D).
4	"(C) Failure to correct.—If the condi-
5	tions described in the notice under subpara-
6	graph (A) are not corrected before the end of
7	the 180-day period beginning on the date or
8	which the bank receives the notice, the Comp-
9	troller may (notwithstanding any other provi-
10	sion of law) require, under such terms and con-
11	ditions as the Comptroller may impose—
12	"(i) that the national bank divest con-
13	trol of each financial subsidiary engaged in
14	an activity that is not permissible for the
15	bank to engage in directly; or
16	"(ii) that each financial subsidiary of
17	the national bank cease any activity that is
18	not permissible for the bank to engage in
19	directly.
20	"(c) Definitions.—For purposes of this section, the
21	following definitions shall apply:
22	"(1) Affiliate.—The term 'affiliate' has the
23	same meaning in section 3 of the Federal Deposit
24	Insurance Act.

1	"(2) FINANCIAL SUBSIDIARY.—The term 'fi-
2	nancial subsidiary' means a company that—
3	"(A) is a subsidiary of an insured bank;
4	and
5	"(B) is engaged in any financial activity
6	that is not otherwise permissible under sub-
7	paragraph (A) or (B) of subsection (a)(1) of
8	this section.
9	"(3) Subsidiary.—The term 'subsidiary' has
10	the same meaning as in section 2 of the Bank Hold-
11	ing Company Act of 1956.
12	"(4) Well capitalized.—The term 'well cap-
13	italized' has the same meaning as in section 38 of
14	the Federal Deposit Insurance Act. For purposes of
15	this section, the appropriate Federal banking agency
16	shall have exclusive jurisdiction to determine wheth-
17	er an insured depository institution is well capital-
18	ized.
19	"(5) Well managed.—The term well man-
20	aged' means—
21	"(A) in the case of an insured depository
22	institution that has been examined, the achieve-
23	ment of—
24	"(i) a composite rating of 1 or 2
25	under the Uniform Financial Institutions

1	Rating System (or an equivalent rating
2	under an equivalent rating system) in con-
3	nection with the most recent examination
4	or subsequent review of the insured deposi-
5	tory institution; and
6	"(ii) at least a rating of 2 for man-
7	agement, if that rating is given; or
8	"(B) in the case of an insured depository
9	institution that has not been examined, the ex-
10	istence and use of managerial resources that
11	the appropriate Federal banking agency deter-
12	mines are satisfactory.".
13	(b) Clerical Amendment.—The table of sections
14	for chapter one of title LXII of the Revised Statutes of
15	the United States is amended—
16	(1) by redesignating the item relating to section
17	5136A as section 5136C; and
18	(2) by inserting after the item relating to sec-
19	tion 5136 the following new item:
	"5136A. Subsidiaries of national banks.".

20 SEC. 122. SUBSIDIARIES OF STATE BANKS.

- 21 (a) Subsidiaries of State Banks Authorized
- 22 TO ENGAGE IN FINANCIAL ACTIVITIES.—Section 24(d) of
- 23 the Federal Deposit Insurance Act (12 U.S.C. 1831a(d))
- 24 is amended by adding at the end the following new para-
- 25 graphs:

1	"(4) Conditions on Certain activities.—
2	"(A) In general.—No subsidiary of a
3	State bank shall engage as principal in an ac-
4	tivity that is not described in subparagraph (A)
5	or (B) of section 5136A(a)(1) of the Revised
6	Statutes of the United States unless the State
7	bank is in compliance with the requirements of
8	subsection (b) of that section 5136A and re-
9	ceives the approval of the appropriate Federal
10	banking agency.
11	"(B) Application of Section 5136A of
12	REVISED STATUTES.—For purposes of applying
13	section 5136A of the Revised Statutes of the
14	United States to the activities of a subsidiary of
15	a State bank under this paragraph—
16	"(i) all references in that section to a
17	national bank shall be deemed to be ref-
18	erences to a State bank;
19	"(ii) all references in that section to
20	the Comptroller of the Currency shall be
21	deemed to be references to the appropriate
22	Federal banking agency with respect to
23	such State bank; and
24	"(iii) all references to regulations and
25	orders of the Comptroller shall be deemed

to be references to regulations and orders

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2 of the appropriate Federal banking agency. "(C) 3 NOTIFICATION OF NONCOMPLI-4 ANCE.—The Board of Governors of the Federal 5 Reserve System, the Corporation, the Comp-6 troller of the Currency, and the Office of Thrift 7 Supervision shall establish procedures for noti-8 fying the appropriate Federal banking agency if 9 a national bank, State bank, or savings associa-10 tion that is affiliated with a State bank under 11 this paragraph fails to meet the requirements 12 described in subparagraph (A).".

13 (b) Financial Subsidiaries of State Member Banks.—The 20th undesignated paragraph of section 9 14 15 of the Federal Reserve Act (12 U.S.C. 335) is amended by adding at the end the following new sentence: "To the 16 extent permitted under State law, a State member bank 17 may acquire, establish, or retain a financial subsidiary (as 18 19 defined in section 5136A(c) of the Revised Statutes of the 20 United States), except that all references in subsection (b) 21 of that section 5136A to the Comptroller of the Currency, the Comptroller, or regulations or orders of the Comp-23 troller, shall be deemed to be references to the Board or regulations or orders of the Board.".

1	SEC. 123. SAFETY AND SOUNDNESS FIREWALLS BETWEEN
2	BANKS AND THEIR FINANCIAL SUBSIDIARIES
3	(a) Purposes.—The purposes of this section are—
4	(1) to protect the safety and soundness of any
5	insured bank that has a financial subsidiary;
6	(2) to apply to any transaction between the
7	bank and the financial subsidiary (including a loan
8	extension of credit, guarantee, or purchase of as-
9	sets), other than an equity investment, the same re-
10	strictions and requirements as would apply if the fi-
11	nancial subsidiary were a subsidiary of a bank hold-
12	ing company having control of the bank; and
13	(3) to apply to any equity investment of the
14	bank in the financial subsidiary restrictions and re-
15	quirements equivalent to those that would apply if—
16	(A) the bank paid a dividend in the same
17	dollar amount to a bank holding company hav-
18	ing control of the bank; and
19	(B) the bank holding company used the
20	proceeds of the dividend to make an equity in-
21	vestment in a subsidiary that was engaged in
22	the same activities as the financial subsidiary of
23	the bank.
24	(b) Safety and Soundness Firewalls Applica-
25	BLE TO SUBSIDIARIES OF BANKS —The Federal Denosit

- 1 Insurance Act (12 U.S.C. 1811 et seq.) is amended by
- 2 adding at the end the following new section:
- 3 "SEC. 45. SAFETY AND SOUNDNESS FIRE WALLS APPLICA-
- 4 BLE TO SUBSIDIARIES OF BANKS.
- 5 "(a) Limiting the Equity Investment of a Bank
- 6 IN A SUBSIDIARY.—
- 7 "(1) Capital Deduction.—In determining 8 whether an insured bank complies with applicable 9 regulatory capital standards, the appropriate Fed-10 eral banking agency shall deduct from assets and 11 tangible equity of the bank the aggregate amount of 12 the outstanding equity investments of the bank in 13 the financial subsidiaries of the bank, and the assets 14 and liabilities of such financial subsidiaries shall not 15 be consolidated with those of the bank.
 - "(2) Investment limitation.—An insured bank may not, without the prior approval of the appropriate Federal banking agency, purchase or make an investment in the equity securities of a financial subsidiary that would, at the time of such purchase or investment, exceed the amount that the bank could pay as a dividend without obtaining prior regulatory approval.
- 24 "(b) Operational and Financial Safeguards
- 25 FOR THE BANK.—An insured bank that has a financial

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- 1 subsidiary shall maintain procedures for identifying and
- 2 managing financial and operational risks posed by the fi-
- 3 nancial subsidiary.
- 4 "(c) Maintenance of Separate Corporate
- 5 IDENTITY AND SEPARATE LEGAL STATUS.—
- 6 "(1) In General.—Each insured bank shall
- 7 ensure that the bank maintains and complies with
- 8 reasonable policies and procedures to preserve the
- 9 separate corporate identity and legal status of the
- bank and any financial subsidiary or affiliate of the
- 11 bank.
- 12 "(2) Examinations.—The appropriate Federal
- banking agency, as part of each examination, shall
- review whether an insured bank is observing the sep-
- arate corporate identity and separate legal status of
- any subsidiaries and affiliates of the bank.
- 17 "(d) Financial Subsidiary Defined.—For pur-
- 18 poses of this section, the term 'financial subsidiary' has
- 19 the same meaning as section 5136A(c) of the Revised
- 20 Statutes of the United States.
- 21 "(e) Regulations.—The appropriate Federal bank-
- 22 ing agencies shall jointly prescribe regulations imple-
- 23 menting this section.".
- (c) Limiting the Credit Exposure of a Bank to
- 25 A FINANCIAL SUBSIDIARY TO THE AMOUNT OF PERMIS-

1 SIBLE CREDIT EXPOSURE TO AN AFFILIATE.—Section

2	23A of the Federal Reserve Act (12 U.S.C. 371c) is
3	amended—
4	(1) by redesignating subsection (e) as sub-
5	section (f); and
6	(2) by inserting after subsection (d), the fol-
7	lowing new subsection:
8	"(e) Rules Relating to Banks With Financial
9	Subsidiaries.—
10	"(1) Financial subsidiary defined.—For
11	purposes of this section and section 23B, the term
12	'financial subsidiary' has the same meaning as sec-
13	tion 5136A(c) of the Revised Statutes of the United
14	States.
15	"(2) Application to transactions between
16	A FINANCIAL SUBSIDIARY OF A BANK AND THE
17	BANK.—For purposes of applying this section and
18	section 23B to a transaction between a financial
19	subsidiary of a bank and the bank (or between such
20	financial subsidiary and any other subsidiary of the
21	bank that is not a financial subsidiary), and not-
22	withstanding subsection (b)(2) of this section and
23	section $23B(d)(1)$ —
24	"(A) the financial subsidiary of the bank—

1	"(i) shall be an affiliate of the bank
2	and of any other subsidiary of the bank
3	that is not a financial subsidiary; and
4	"(ii) shall not be deemed a subsidiary
5	of the bank; and
6	"(B) a purchase of or investment in equity
7	securities issued by the financial subsidiary
8	shall not be deemed to be a covered transaction.
9	"(3) Application to transactions between
10	FINANCIAL SUBSIDIARY AND NONBANK AFFILI-
11	ATES.—
12	"(A) IN GENERAL.—A transaction between
13	a financial subsidiary and an affiliate of the fi-
14	nancial subsidiary (that is not a subsidiary of
15	a bank) shall not be deemed to be a transaction
16	between a subsidiary of a bank and an affiliate
17	of the bank for purposes of section 23A or sec-
18	tion 23B of this Act.
19	"(B) CERTAIN AFFILIATES EXCLUDED.—
20	For purposes of this paragraph and notwith-
21	standing paragraph (4), the term 'affiliate'
22	shall not include a bank, or a subsidiary of a
23	bank that is engaged exclusively in activities
24	permissible for a national bank to engage in di-
25	rectly or activities referred to in section

1	5136A(a)(1)(B) of the Revised Statutes of the
2	United States.".
3	SEC. 124. FUNCTIONAL REGULATION.
4	(a) Purpose.—The purpose of this section is to en-
5	sure that—
6	(1) securities activities conducted in a sub-
7	sidiary of a bank are functionally regulated by the
8	Securities and Exchange Commission to the same
9	extent as if they were conducted in a nonbank sub-
10	sidiary of a financial holding company; and
11	(2) insurance agency and brokerage activities
12	conducted in a subsidiary of a bank are functionally
13	regulated by a State insurance authority to the same
14	extent as if they were conducted in a nonbank sub-
15	sidiary of a financial holding company.
16	(b) Functional Regulation of Financial Sub-
17	SIDIARIES.—The Federal Deposit Insurance Act (12
18	U.S.C. 1811 et seq.) is amended by adding at the end
19	the following new section:
20	"SEC. 46. FUNCTIONAL REGULATION OF SECURITIES AND
21	INSURANCE AGENCY SUBSIDIARIES OF IN-
22	SURED DEPOSITORY INSTITUTIONS.
23	"(a) Broker or Dealer Subsidiary.—A broker or
24	dealer that is a subsidiary of an insured depository institu-
25	tion shall be subject to regulation under the Securities Ex-

- 1 change Act of 1934, in the same manner and to the same
- 2 extent as a broker or dealer that—
- 3 "(1) is controlled by the same bank holding
- 4 company as controls the insured depository institu-
- 5 tion; and
- 6 "(2) is not an insured depository institution or
- 7 a subsidiary of an insured depository institution.
- 8 "(b) Insurance Agency Subsidiary.—An insur-
- 9 ance agency or brokerage that is a subsidiary of an in-
- 10 sured depository institution shall be subject to regulation
- 11 by a State insurance authority in the same manner and
- 12 to the same extent as an insurance agency or brokerage
- 13 that—
- 14 "(1) is controlled by the same bank holding
- company as controls the insured depository institu-
- tion; and
- 17 "(2) is not an insured depository institution or
- a subsidiary of an insured depository institution.
- 19 "(c) Definitions.—For purposes of this section, the
- 20 terms 'broker' and 'dealer' have the same meanings as in
- 21 section 3 of the Securities Exchange Act of 1934.".

1	SEC. 125. MISREPRESENTATIONS REGARDING DEPOSITORY
2	INSTITUTION LIABILITY FOR OBLIGATIONS
3	OF AFFILIATES.
4	(a) In General.—Chapter 47 of title 18, United
5	States Code, is amended by inserting after section 1007
6	the following new section:
7	"§ 1008. Misrepresentations regarding financial insti-
8	tution liability for obligations of affiliates
9	"(a) In General.—No institution-affiliated party of
10	an insured depository institution or institution-affiliated
11	party of a subsidiary or affiliate of an insured depository
12	institution shall fraudulently represent that the institution
13	is or will be liable for any obligation of a subsidiary or
14	other affiliate of the institution.
15	"(b) Criminal Penalty.—Whoever violates sub-
16	section (a) shall be fined under title, imprisoned for not
17	more than 1 year, or both.
18	"(c) Institution-Affiliated Party Defined.—
19	For purposes of this section, the term 'institution-affili-
20	ated party' with respect to a subsidiary or affiliate has
21	the same meaning as in section 3 of the Federal Deposit
22	Insurance Act, except that references to an insured deposi-
23	tory institution shall be deemed to be references to a sub-
24	sidiary or affiliate of an insured depository institution.
25	"(d) Other Definitions.—For purposes of this
26	section, the terms 'affiliate', 'insured depository institu-

- 1 tion', and 'subsidiary' have same meanings as in section
- 2 3 of the Federal Deposit Insurance Act.".
- 3 (b) Clerical Amendment.—The table of sections
- 4 for chapter 47 of title 18, United States Code, is amended
- 5 by inserting after the item relating to section 1007 the
- 6 following new item:

"1008. Misrepresentations regarding financial institution liability for obligations of affiliates.".

- 7 SEC. 126. REPEAL OF STOCK LOAN LIMIT IN FEDERAL RE-
- 8 SERVE ACT.
- 9 Section 11 of the Federal Reserve Act (12 U.S.C.
- 10 248) is amended by striking the paragraph designated as
- 11 "(m)" and inserting "(m) [Repealed]".
- 12 Subtitle D—Wholesale Financial
- 13 Holding Companies; Wholesale
- 14 Financial Institutions
- 15 CHAPTER 1—WHOLESALE FINANCIAL
- 16 **HOLDING COMPANIES**
- 17 SEC. 131. WHOLESALE FINANCIAL HOLDING COMPANIES
- 18 ESTABLISHED.
- 19 (a) Definition and Supervision.—Section 10 of
- 20 the Bank Holding Company Act of 1956 (12 U.S.C. 1841)
- 21 et seq.) is amended to read as follows:
- 22 "SEC. 10. WHOLESALE FINANCIAL HOLDING COMPANIES.
- 23 "(a) Companies That Control Wholesale Fi-
- 24 NANCIAL INSTITUTIONS.—

1	"(1) Wholesale financial holding com-
2	PANY DEFINED.—The term 'wholesale financial
3	holding company' means any company that—
4	"(A) is registered as a bank holding com-
5	pany;
6	"(B) is predominantly engaged in financial
7	activities as defined in section $6(g)(2)$;
8	"(C) controls 1 or more wholesale financial
9	institutions;
10	"(D) does not control—
11	"(i) a bank other than a wholesale fi-
12	nancial institution;
13	"(ii) an insured bank other than an
14	institution permitted under subparagraph
15	(D), (F), or (G) of section $2(c)(2)$; or
16	"(iii) a savings association; and
17	"(E) is not a foreign bank (as defined in
18	section 1(b)(7) of the International Banking
19	Act of 1978).
20	"(2) SAVINGS ASSOCIATION TRANSITION PE-
21	RIOD.—Notwithstanding paragraph (1)(D)(iii), the
22	Board may permit a company that controls a sav-
23	ings association and that otherwise meets the re-
24	quirements of paragraph (1) to become supervised
25	under paragraph (1), if the company divests control

1	of any such savings association within such period,
2	not to exceed 5 years after becoming supervised
3	under paragraph (1), as permitted by the Board.
4	"(b) Supervision by the Board.—
5	"(1) In general.—The provisions of this sec-
6	tion shall govern the reporting, examination, and
7	capital requirements of wholesale financial holding
8	companies.
9	"(2) Reports.—
10	"(A) IN GENERAL.—The Board from time
11	to time may require any wholesale financial
12	holding company and any subsidiary of such
13	company to submit reports under oath to keep
14	the Board informed as to—
15	"(i) the company's or subsidiary's ac-
16	tivities, financial condition, policies, sys-
17	tems for monitoring and controlling finan-
18	cial and operational risks, and transactions
19	with depository institution subsidiaries of
20	the holding company; and
21	"(ii) the extent to which the company
22	or subsidiary has complied with the provi-
23	sions of this Act and regulations prescribed
24	and orders issued under this Act.
25	"(B) Use of existing reports.—

1	"(i) In general.—The Board shall,
2	to the fullest extent possible, accept re-
3	ports in fulfillment of the Board's report-
4	ing requirements under this paragraph
5	that the wholesale financial holding com-
6	pany or any subsidiary of such company
7	has provided or been required to provide to
8	other Federal and State supervisors or to
9	appropriate self-regulatory organizations.
10	"(ii) Availability.—A wholesale fi-
11	nancial holding company or a subsidiary of
12	such company shall provide to the Board,
13	at the request of the Board, a report re-
14	ferred to in clause (i).
15	"(C) Exemptions from reporting re-
16	QUIREMENTS.—
17	"(i) In general.—The Board may,
18	by regulation or order, exempt any com-
19	pany or class of companies, under such
20	terms and conditions and for such periods
21	as the Board shall provide in such regula-
22	tion or order, from the provisions of this
23	paragraph and any regulation prescribed
24	under this paragraph.

1	"(ii) Criteria for consider-
2	ATION.—In making any determination
3	under clause (i) with regard to any exemp-
4	tion under such clause, the Board shall
5	consider, among such other factors as the
6	Board may determine to be appropriate,
7	the following factors:
8	"(I) Whether information of the
9	type required under this paragraph is
10	available from a supervisory agency
11	(as defined in section 1101(7) of the
12	Right to Financial Privacy Act of
13	1978) or a foreign regulatory author-
14	ity of a similar type.
15	"(II) The primary business of the
16	company.
17	"(III) The nature and extent of
18	the domestic and foreign regulation of
19	the activities of the company.
20	"(3) Examinations.—
21	"(A) Limited use of examination au-
22	THORITY.—The Board may make examinations
23	of each wholesale financial holding company
24	and each subsidiary of such company in order
25	to—

1	"(i) inform the Board regarding the
2	nature of the operations and financial con-
3	dition of the wholesale financial holding
4	company and its subsidiaries;
5	"(ii) inform the Board regarding—
6	"(I) the financial and operational
7	risks within the wholesale financial
8	holding company system that may af-
9	fect any depository institution owned
10	by such holding company; and
11	"(II) the systems of the holding
12	company and its subsidiaries for mon-
13	itoring and controlling those risks;
14	and
15	"(iii) monitor compliance with the
16	provisions of this Act and those governing
17	transactions and relationships between any
18	depository institution controlled by the
19	wholesale financial holding company and
20	any of the company's other subsidiaries.
21	"(B) RESTRICTED FOCUS OF EXAMINA-
22	TIONS.—The Board shall, to the fullest extent
23	possible, limit the focus and scope of any exam-
24	ination of a wholesale financial holding com-
25	pany under this paragraph to—

1	"(i) the holding company; and
2	"(ii) any subsidiary (other than an in-
3	sured depository institution subsidiary) of
4	the holding company that, because of the
5	size, condition, or activities of the sub-
6	sidiary, the nature or size of transactions
7	between such subsidiary and any affiliated
8	depository institution, or the centralization
9	of functions within the holding company
10	system, could have a materially adverse ef-
11	fect on the safety and soundness of any de-
12	pository institution affiliate of the holding
13	company.
14	"(C) Deference to bank examina-
15	TIONS.—The Board shall, to the fullest extent
16	possible, use the reports of examination of de-
17	pository institutions made by the Comptroller of
18	the Currency, the Federal Deposit Insurance
19	Corporation, the Director of the Office of Thrift
20	Supervision or the appropriate State depository
21	institution supervisory authority for the pur-
22	poses of this section.
23	"(D) Deference to other examina-
24	TIONS.—The Board shall, to the fullest extent
25	possible, address the circumstances which might

1	otherwise permit or require an examination by
2	the Board by forgoing an examination and by
3	instead reviewing the reports of examination
4	made of—
5	"(i) any registered broker or dealer or
6	any registered investment adviser by or on
7	behalf of the Commission; and
8	"(ii) any licensed insurance company
9	by or on behalf of any State government
10	insurance agency responsible for the super-
11	vision of the insurance company.
12	"(E) Confidentiality of Reported in-
13	FORMATION.—
14	"(i) In General.—Notwithstanding
15	any other provision of law, the Board shall
16	not be compelled to disclose any nonpublic
17	information required to be reported under
18	this paragraph, or any information sup-
19	plied to the Board by any domestic or for-
20	eign regulatory agency, that relates to the
21	financial or operational condition of any
22	wholesale financial holding company or any
23	subsidiary of such company.
24	"(ii) Compliance with requests
25	FOR INFORMATION.—No provision of this

1	subparagraph shall be construed as author-
2	izing the Board to withhold information
3	from the Congress, or preventing the
4	Board from complying with a request for
5	information from any other Federal de-
6	partment or agency for purposes within the
7	scope of such department's or agency's ju-
8	risdiction, or from complying with any
9	order of a court of competent jurisdiction
10	in an action brought by the United States
11	or the Board.
12	"(iii) Coordination with other
13	LAW.—For purposes of section 552 of title
14	5, United States Code, this subparagraph
15	shall be considered to be a statute de-
16	scribed in subsection (b)(3)(B) of such sec-
17	tion.
18	"(iv) Designation of confidential
19	INFORMATION.—In prescribing regulations
20	to carry out the requirements of this sub-
21	section, the Board shall designate informa-
22	tion described in or obtained pursuant to
23	this paragraph as confidential information.
24	"(F) Costs.—The cost of any examination
25	conducted by the Board under this section may

1	be assessed against, and made payable by, the
2	wholesale financial holding company.
3	"(4) Capital adequacy guidelines.—
4	"(A) Capital adequacy provisions.—
5	Subject to the requirements of, and solely in ac-
6	cordance with, the terms of this paragraph, the
7	Board may adopt capital adequacy rules or
8	guidelines for wholesale financial holding com-
9	panies.
10	"(B) METHOD OF CALCULATION.—In de-
11	veloping rules or guidelines under this para-
12	graph, the following provisions shall apply:
13	"(i) Focus on double leverage.—
14	The Board shall focus on the use by whole-
15	sale financial holding companies of debt
16	and other liabilities to fund capital invest-
17	ments in subsidiaries.
18	"(ii) No unweighted capital
19	RATIO.—The Board shall not, by regula-
20	tion, guideline, order, or otherwise, impose
21	under this section a capital ratio that is
22	not based on appropriate risk-weighting
23	considerations.
24	"(iii) No capital requirement on
25	RECULATED ENTITIES —The Roard shall

1 no	ot, by regulation, guideline, order or oth-
2 er	wise, prescribe or impose any capital or
3 ca	pital adequacy rules, standards, guide-
4 lin	nes, or requirements upon any subsidiary
5 th	at—
6	"(I) is not a depository institu-
7	tion; and
8	"(II) is in compliance with appli-
9	cable capital requirements of another
10	Federal regulatory authority (includ-
11	ing the Securities and Exchange Com-
12	mission) or State insurance authority.
13	"(iv) CERTAIN SUBSIDIARIES.—The
14 B	oard shall not, by regulation, guideline,
15 or	eder or otherwise, prescribe or impose any
16 ca	pital or capital adequacy rules, stand-
17 ar	rds, guidelines, or requirements upon any
18 su	absidiary that is not a depository institu-
19 tio	on and that is registered as an invest-
20 m	ent adviser under the Investment Advis-
21 er	s Act of 1940, except that this clause
22 sh	all not be construed as preventing the
23 B	oard from imposing capital or capital
24 ad	lequacy rules, guidelines, standards, or
25 re	quirements with respect to activities of a

1	registered investment adviser other than
2	investment advisory activities or activities
3	incidental to investment advisory activities.
4	"(v) Limitations on indirect ac-
5	TION.—In developing, establishing, or as-
6	sessing holding company capital or capital
7	adequacy rules, guidelines, standards, or
8	requirements for purposes of this para-
9	graph, the Board shall not take into ac-
10	count the activities, operations, or invest-
11	ments of an affiliated investment company
12	registered under the Investment Company
13	Act of 1940, if the investment company is
14	not—
15	"(I) a bank holding company; or
16	$``(\Pi)$ controlled by a bank hold-
17	ing company by reason of ownership
18	by the bank holding company (includ-
19	ing through all of its affiliates) of 25
20	percent or more of the shares of the
21	investment company, where the shares
22	owned by the bank holding company
23	have a market value equal to more
24	than \$1,000,000.

1	"(vi) Appropriate exclusions.—
2	The Board shall take full account of—
3	"(I) the capital requirements
4	made applicable to any subsidiary that
5	is not a depository institution by an-
6	other Federal regulatory authority or
7	State insurance authority; and
8	"(II) industry norms for capital-
9	ization of a company's unregulated
10	subsidiaries and activities.
11	"(vii) Internal risk management
12	MODELS.—The Board may incorporate in-
13	ternal risk management models of whole-
14	sale financial holding companies into its
15	capital adequacy guidelines or rules and
16	may take account of the extent to which
17	resources of a subsidiary depository insti-
18	tution may be used to service the debt or
19	other liabilities of the wholesale financial
20	holding company.
21	"(c) Nonfinancial Activities and Invest-
22	MENTS.—
23	"(1) Grandfathered activities.—
24	"(A) In general.—Notwithstanding sec-
25	tion 4(a), a company that becomes a wholesale

1	financial holding company may continue to en-
2	gage, directly or indirectly, in any activity and
3	may retain ownership and control of shares of
4	a company engaged in any activity if—
5	"(i) on the date of enactment of the
6	Financial Services Act of 1999, such
7	wholesale financial holding company was
8	lawfully engaged in that nonfinancial activ-
9	ity, held the shares of such company, or
10	had entered into a contract to acquire
11	shares of any company engaged in such ac-
12	tivity; and
13	"(ii) the company engaged in such ac-
14	tivity continues to engage only in the same
15	activities that such company conducted on
16	the date of enactment of the Financial
17	Services Act of 1999, and other activities
18	permissible under this Act.
19	"(B) No expansion of grandfathered
20	COMMERCIAL ACTIVITIES THROUGH MERGER OR
21	CONSOLIDATION.—A wholesale financial holding
22	company that engages in activities or holds
23	shares pursuant to this paragraph, or a sub-
24	sidiary of such wholesale financial holding com-

pany, may not acquire, in any merger, consoli-

dation, or other type of business combination, assets of any other company which is engaged in any activity which the Board has not determined to be financial in nature or incidental to activities that are financial in nature under section 6(c).

"(C) LIMITATION TO SINGLE EXEMPTION.—No company that engages in any activity or controls any shares under subsection (f) of section 6 may engage in any activity or own any shares pursuant to this paragraph.

"(2) Commodities.—

"(A) IN GENERAL.—Notwithstanding section 4(a), a wholesale financial holding company which was predominately engaged as of January 1, 1997, in financial activities in the United States (or any successor to any such company) may engage in, or directly or indirectly own or control shares of a company engaged in, activities related to the trading, sale, or investment in commodities and underlying physical properties that were not permissible for bank holding companies to conduct in the United States as of January 1, 1997, if such wholesale financial holding company, or any subsidiary of such

holding company, was engaged directly, indi-
rectly, or through any such company in any of
such activities as of January 1, 1997, in the
United States

- "(B) LIMITATION.—The attributed aggregate consolidated assets of a wholesale financial holding company held under the authority granted under this paragraph and not otherwise permitted to be held by all wholesale financial holding companies under this section may not exceed 5 percent of the total consolidated assets of the wholesale financial holding company, except that the Board may increase such percentage of total consolidated assets by such amounts and under such circumstances as the Board considers appropriate, consistent with the purposes of this Act.
- "(3) Cross marketing restrictions.—A wholesale financial holding company shall not permit—
- "(A) any company whose shares it owns or controls pursuant to paragraph (1) or (2) to offer or market any product or service of an affiliated wholesale financial institution; or

1	"(B) any affiliated wholesale financial in-
2	stitution to offer or market any product or serv-
3	ice of any company whose shares are owned or
4	controlled by such wholesale financial holding
5	company pursuant to such paragraphs.
6	"(d) Qualification of Foreign Bank as Whole-
7	SALE FINANCIAL HOLDING COMPANY.—
8	"(1) In general.—Any foreign bank, or any
9	company that owns or controls a foreign bank, that
10	operates a branch, agency, or commercial lending
11	company in the United States, including a foreign
12	bank or company that owns or controls a wholesale
13	financial institution, may request a determination
14	from the Board that such bank or company be treat-
15	ed as a wholesale financial holding company (other
16	than for purposes of subsection (c)), subject to such
17	conditions as the Board deems appropriate, giving
18	due regard to the principle of national treatment
19	and equality of competitive opportunity and the re-
20	quirements imposed on domestic banks and compa-
21	nies.
22	"(2) Conditions for treatment as a
23	WHOLESALE FINANCIAL HOLDING COMPANY.—A for-

WHOLESALE FINANCIAL HOLDING COMPANY.—A foreign bank and a company that owns or controls a foreign bank may not be treated as a wholesale fi-

24

nancial holding company unless the bank and company meet and continue to meet the following criteria:

"(A) NO INSURED DEPOSITS.—No deposits held directly by a foreign bank or through an affiliate (other than an institution described in subparagraph (D) or (F) of section 2(c)(2)) are insured under the Federal Deposit Insurance Act.

"(B) Capital standards.—The foreign bank meets risk-based capital standards comparable to the capital standards required for a wholesale financial institution, giving due regard to the principle of national treatment and equality of competitive opportunity.

"(C) Transaction with affiliates.—
Transactions between a branch, agency, or commercial lending company subsidiary of the foreign bank in the United States, and any securities affiliate or company in which the foreign bank (or any company that owns or controls such foreign bank) has invested and which engages in any activity authorized only as a result of the application of subsection (c) or (g) of section 6, comply with the provisions of sections

23A and 23B of the Federal Reserve Act in the same manner and to the same extent as such transactions would be required to comply with such sections if the foreign bank were a member bank.

"(3) TREATMENT AS A WHOLESALE FINANCIAL INSTITUTION.—Any foreign bank which is, or is affiliated with a company which is, treated as a wholesale financial holding company under this subsection shall be treated as a wholesale financial institution for purposes of paragraphs (1)(C) and (3) of section 9B(c) of the Federal Reserve Act, and any such foreign bank or company shall be subject to paragraphs (3), (4), and (5) of section 9B(d) of the Federal Reserve Act, except that the Board may adopt such modifications, conditions, or exemptions as the Board deems appropriate, giving due regard to the principle of national treatment and equality of competitive opportunity.

"(4) Supervision of foreign bank which maintains no banking presence other than control of a wholesale financial institution.—A foreign bank that owns or controls a wholesale financial institution but does not operate a branch, agency, or commercial lending company in

- the United States (and any company that owns or controls such foreign bank) may request a determination from the Board that such bank or company be treated as a wholesale financial holding company, except that such bank or company shall be subject to the restrictions of paragraphs (2)(A) and (3) of this subsection.
- "(5) NO EFFECT ON OTHER PROVISIONS.—This section shall not be construed as limiting the authority of the Board under the International Banking Act of 1978 with respect to the regulation, supervision, or examination of foreign banks and their offices and affiliates in the United States.".
- 14 (b) Uninsured State Banks.—Section 9 of the 15 Federal Reserve Act (12 U.S.C. 321 et seq.) is amended 16 by adding at the end the following new paragraph:
- 17 "(24) Enforcement authority over unin-18 SURED STATE MEMBER BANKS.—Section 3(u) of the 19 Federal Deposit Insurance Act, subsections (j) and 20 (k) of section 7 of such Act, and subsections (b) 21 through (n), (s), (u), and (v) of section 8 of such 22 Act shall apply to an uninsured State member bank 23 in the same manner and to the same extent such 24 provisions apply to an insured State member bank 25 and any reference in any such provision to 'insured

1	depository institution' shall be deemed to be a ref-
2	erence to 'uninsured State member bank' for pur-
3	poses of this paragraph.".
4	SEC. 132. AUTHORIZATION TO RELEASE REPORTS.
5	(a) Federal Reserve Act.—The last sentence of
6	the eighth undesignated paragraph of section 9 of the
7	Federal Reserve Act (12 U.S.C. 326) is amended to read
8	as follows: "The Board of Governors of the Federal Re-
9	serve System, at its discretion, may furnish reports of ex-
10	amination or other confidential supervisory information
11	concerning State member banks or any other entities ex-
12	amined under any other authority of the Board to any
13	Federal or State authorities with supervisory or regulatory
14	authority over the examined entity, to officers, directors,
15	or receivers of the examined entity, and to any other per-
16	son that the Board determines to be proper.".
17	(b) Commodity Futures Trading Commission.—
18	The Right to Financial Privacy Act of 1978 (12 U.S.C.
19	3401 et seq.) is amended—
20	(1) in section 1101(7) (12 U.S.C. 3401(7))—
21	(A) by redesignating subparagraphs (G)
22	and (H) as subparagraphs (H) and (I), respec-
23	tively; and
24	(B) by inserting after subparagraph (F)
25	the following new subparagraph:

1	"(G) the Commodity Futures Trading
2	Commission; or"; and
3	(2) in section 1112(e) (12 U.S.C. 3412(e)), by
4	striking "and the Securities and Exchange Commis-
5	sion" and inserting ", the Securities and Exchange
6	Commission, and the Commodity Futures Trading
7	Commission".
8	SEC. 133. CONFORMING AMENDMENTS.
9	(a) Bank Holding Company Act of 1956.—
10	(1) Definitions.—Section 2 of the Bank
11	Holding Company Act of 1956 (12 U.S.C. 1842) is
12	amended by adding at the end the following new
13	subsections:
14	"(p) Wholesale Financial Institution.—The
15	term 'wholesale financial institution' means a wholesale fi-
16	nancial institution subject to section 9B of the Federal
17	Reserve Act.
18	"(q) Commission.—The term 'Commission' means
19	the Securities and Exchange Commission.
20	"(r) Depository Institution.—The term 'deposi-
21	tory institution'—
22	"(1) has the same meaning as in section 3 of
23	the Federal Deposit Insurance Act; and
24	"(2) includes a wholesale financial institution.".

1	(2) Definition of bank includes whole-
2	SALE FINANCIAL INSTITUTION.—Section 2(c)(1) of
3	the Bank Holding Company Act of 1956 (12 U.S.C.
4	1841(c)(1)) is amended by adding at the end the fol-
5	lowing new subparagraph:
6	"(C) A wholesale financial institution.".
7	(3) Incorporated definitions.—Section
8	2(n) of the Bank Holding Company Act of 1956 (12
9	U.S.C. 1841(n)) is amended by inserting "insured
10	bank'," after "in danger of default',".
11	(4) Exception to deposit insurance re-
12	QUIREMENT.—Section 3(e) of the Bank Holding
13	Company Act of 1956 (12 U.S.C. 1842(e)) is
14	amended by adding at the end the following: "This
15	subsection shall not apply to a wholesale financial
16	institution.".
17	(b) Federal Deposit Insurance Act.—Section
18	3(q)(2)(A) of the Federal Deposit Insurance Act (12)
19	U.S.C. $1813(q)(2)(A)$) is amended to read as follows:
20	"(A) any State member insured bank (ex-
21	cept a District bank) and any wholesale finan-
22	cial institution as authorized pursuant to sec-
23	tion 9B of the Federal Reserve Act;".

1 CHAPTER 2—WHOLESALE FINANCIAL 2 INSTITUTIONS 3 SEC. 136. WHOLESALE FINANCIAL INSTITUTIONS. 4 (a) National Wholesale Financial Institu-5 TIONS.— 6 (1) IN GENERAL.—Chapter one of title LXII of 7 the Revised Statutes of the United States (12) 8 U.S.C. 21 et seq.) is amended by inserting after sec-9 tion 5136A (as added by section 121(a) of this title) 10 the following new section: 11 "SEC. 5136B. NATIONAL WHOLESALE FINANCIAL INSTITU-12 TIONS. 13 "(a) Authorization of the Comptroller Re-14 QUIRED.—A national bank may apply to the Comptroller 15 on such forms and in accordance with such regulations as the Comptroller may prescribe, for permission to oper-16 17 ate as a national wholesale financial institution. 18 "(b) REGULATION.—A national wholesale financial institution may exercise, in accordance with such institu-19 20 tion's articles of incorporation and regulations issued by 21 the Comptroller, all the powers and privileges of a national bank formed in accordance with section 5133 of the Revised Statutes of the United States, subject to section 9B of the Federal Reserve Act and the limitations and restric-

tions contained therein.

1	"(c) Community Reinvestment Act of 1977.—A
2	national wholesale financial institution shall be subject to
3	the Community Reinvestment Act of 1977, only if the
4	wholesale financial institution has an affiliate that is an
5	insured depository institution or that operates an insured
6	branch, as those terms are defined in section 3 of the Fed-
7	eral Deposit Insurance Act.".
8	(2) CLERICAL AMENDMENT.—The table of sec-
9	tions for chapter one of title LXII of the Revised
10	Statutes of the United States is amended by insert-
11	ing after the item relating to section 5136A (as
12	added by section 121(d) of this title) the following
13	new item:
	"5136B. National wholesale financial institutions.".
14	(b) STATE WHOLESALE FINANCIAL INSTITUTIONS.—
15	The Federal Reserve Act (12 U.S.C. 221 et seq.) is
16	amended by inserting after section 9A the following new
17	section:
18	"SEC. 9B. WHOLESALE FINANCIAL INSTITUTIONS.
19	"(a) Application for Membership as Whole-
20	SALE FINANCIAL INSTITUTION.—
21	"(1) Application required.—
22	"(A) In General.—Any bank may apply
23	to the Board of Governors of the Federal Re-
24	serve System to become a wholesale financial
25	institution and, as a wholesale financial institu-

1	tion, to subscribe to the stock of the Federal re-
2	serve bank organized within the district where
3	the applying bank is located.

- "(B) TREATMENT AS MEMBER BANK.—
 Any application under subparagraph (A) shall be treated as an application under, and shall be subject to the provisions of, section 9.
- "(2) Insurance termination.—No bank the deposits of which are insured under the Federal Deposit Insurance Act may become a wholesale financial institution unless it has met all requirements under that Act for voluntary termination of deposit insurance.
- 14 "(b) General Requirements Applicable to 15 Wholesale Financial Institutions.—

"(1) Federal Reserve act.—Except as otherwise provided in this section, wholesale financial institutions shall be member banks and shall be subject to the provisions of this Act that apply to member banks to the same extent and in the same manner as State member insured banks, except that a wholesale financial institution may terminate membership under this Act only with the prior written approval of the Board and on terms and conditions

1	that the Board determines are appropriate to carry
2	out the purposes of this Act.

- "(2) Prompt corrective action.—A whole-sale financial institution shall be deemed to be an insured depository institution for purposes of section 38 of the Federal Deposit Insurance Act except that—
 - "(A) the relevant capital levels and capital measures for each capital category shall be the levels specified by the Board for wholesale financial institutions; and
 - "(B) all references to the appropriate Federal banking agency or to the Corporation in that section shall be deemed to be references to the Board.
- "(3) Enforcement authority.—Subsections
 (j) and (k) of section 7, subsections (b) through (n),
 (s), and (v) of section 8, and section 19 of the Federal Deposit Insurance Act shall apply to a wholesale financial institution in the same manner and to the same extent as such provisions apply to State member insured banks and any reference in such sections to an insured depository institution shall be deemed to include a reference to a wholesale financial institution.

1	"(4) CERTAIN OTHER STATUTES APPLICA
2	BLE.—A wholesale financial institution shall be
3	deemed to be a banking institution, and the Board
4	shall be the appropriate Federal banking agency for
5	such bank and all such bank's affiliates, for pur
6	poses of the International Lending Supervision Act
7	"(5) Bank merger act.—A wholesale finan
8	cial institution shall be subject to sections 18(c) and
9	44 of the Federal Deposit Insurance Act in the same
10	manner and to the same extent the wholesale finan
11	cial institution would be subject to such sections i
12	the institution were a State member insured bank
13	"(6) Branching.—Notwithstanding any other
14	provision of law, a wholesale financial institution
15	may establish and operate a branch at any location
16	on such terms and conditions as established by the
17	Board and, in the case of a State-chartered whole
18	sale financial institution, with the approval of the
19	Board, and, in the case of a national bank wholesale
20	financial institution, with the approval of the Comp
21	troller of the Currency.
22	"(7) Activities of out-of-state branches
23	OF WHOLESALE FINANCIAL INSTITUTIONS.—
24	"(A) GENERAL — A State-chartered whole

sale financial institution shall be deemed to be

1	a State bank and an insured State bank for
2	purposes of paragraphs (1), (2), and (3) of sec-
3	tion 24(j) of the Federal Deposit Insurance
4	Act, and a national wholesale financial institu-
5	tion shall be deemed to be a national bank for
6	purposes of section 5155(f) of the Revised Stat-
7	utes of the United States.
8	"(B) Definitions.—The following defini-
9	tions shall apply solely for purposes of applying
10	paragraph (1):
11	"(i) Home state.—The term 'home
12	State' means—
13	"(I) with respect to a national
14	wholesale financial institution, the
15	State in which the main office of the
16	institution is located; and
17	"(II) with respect to a State-
18	chartered wholesale financial institu-
19	tion, the State by which the institu-
20	tion is chartered.
21	"(ii) Host state.—The term 'host
22	State' means a State, other than the home
23	State of the wholesale financial institution,
24	in which the institution maintains, or seeks
25	to establish and maintain, a branch.

1	"(iii) Out-of-state bank.—The
2	term 'out-of-State bank' means, with re-
3	spect to any State, a wholesale financial
4	institution whose home State is another
5	State.

- "(8) DISCRIMINATION REGARDING INTEREST RATES.—Section 27 of the Federal Deposit Insurance Act shall apply to State-chartered wholesale financial institutions in the same manner and to the same extent as such provisions apply to State member insured banks and any reference in such section to a State-chartered insured depository institution shall be deemed to include a reference to a State-chartered wholesale financial institution.
- "(9) Preemption of State Laws requiring Deposit insurance for wholesale financial institutions.—The appropriate State banking authority may grant a charter to a wholesale financial institution notwithstanding any State constitution or statute requiring that the institution obtain insurance of its deposits and any such State constitution or statute is hereby preempted solely for purposes of this paragraph.
- "(10) Parity for wholesale financial institutions.—A State bank that is a wholesale fi-

1	nancial institution under this section shall have all
2	of the rights, powers, privileges, and immunities (in-
3	cluding those derived from status as a federally
4	chartered institution) of and as if it were a national
5	bank, subject to such terms and conditions as estab-
6	lished by the Board.
7	"(11) Community reinvestment act of
8	1977.—A State wholesale financial institution shall
9	be subject to the Community Reinvestment Act of
10	1977, only if the wholesale financial institution has
11	an affiliate that is an insured depository institution
12	or that operates an insured branch, as those terms
13	are defined in section 3 of the Federal Deposit In-
14	surance Act.
15	"(c) Specific Requirements Applicable to
16	Wholesale Financial Institutions.—
17	"(1) Limitations on deposits.—
18	"(A) MINIMUM AMOUNT.—
19	"(i) In general.—No wholesale fi-
20	nancial institution may receive initial de-
21	posits of \$100,000 or less, other than on
22	an incidental and occasional basis.
23	"(ii) Limitation on deposits of
24	LESS THAN \$100,000.—No wholesale finan-
25	cial institution may receive initial deposits

1	of \$100,000 or less if such deposits con-
2	stitute more than 5 percent of the institu-
3	tion's total deposits.
4	"(B) No deposit insurance.—Except as
5	otherwise provided in section 8A(f) of the Fed-
6	eral Deposit Insurance Act, no deposits held by
7	a wholesale financial institution shall be insured
8	deposits under the Federal Deposit Insurance
9	Act.
10	"(C) Advertising and disclosure.—
11	The Board shall prescribe regulations per-
12	taining to advertising and disclosure by whole-
13	sale financial institutions to ensure that each
14	depositor is notified that deposits at the whole-
15	sale financial institution are not federally in-
16	sured or otherwise guaranteed by the United
17	States Government.
18	"(2) Minimum capital levels applicable
19	TO WHOLESALE FINANCIAL INSTITUTIONS.—The
20	Board shall, by regulation, adopt capital require-
21	ments for wholesale financial institutions—
22	"(A) to account for the status of wholesale
23	financial institutions as institutions that accept
24	deposits that are not insured under the Federal
25	Deposit Insurance Act: and

1	"(B) to provide for the safe and sound op-
2	eration of the wholesale financial institution
3	without undue risk to creditors or other per-
4	sons, including Federal reserve banks, engaged
5	in transactions with the bank.
6	"(3) Additional requirements applicable
7	TO WHOLESALE FINANCIAL INSTITUTIONS.—In addi-
8	tion to any requirement otherwise applicable to State
9	member insured banks or applicable, under this sec-
10	tion, to wholesale financial institutions, the Board
11	may impose, by regulation or order, upon wholesale
12	financial institutions—
13	"(A) limitations on transactions, direct or
14	indirect, with affiliates to prevent—
15	"(i) the transfer of risk to the deposit
16	insurance funds; or
17	"(ii) an affiliate from gaining access
18	to, or the benefits of, credit from a Federal
19	reserve bank, including overdrafts at a
20	Federal reserve bank;
21	"(B) special clearing balance requirements;
22	and
23	"(C) any additional requirements that the
24	Board determines to be appropriate or nec-
25	essary to—

1	"(i) promote the safety and soundness
2	of the wholesale financial institution or any
3	insured depository institution affiliate of
4	the wholesale financial institution;
5	"(ii) prevent the transfer of risk to
6	the deposit insurance funds; or
7	"(iii) protect creditors and other per-
8	sons, including Federal reserve banks, en-
9	gaged in transactions with the wholesale fi-
10	nancial institution.
11	"(4) Exemptions for wholesale financial
12	INSTITUTIONS.—The Board may, by regulation or
13	order, exempt any wholesale financial institution
14	from any provision applicable to a member bank
15	that is not a wholesale financial institution, if the
16	Board finds that such exemption is not inconsistent
17	with—
18	"(A) the promotion of the safety and
19	soundness of the wholesale financial institution
20	or any insured depository institution affiliate of
21	the wholesale financial institution;
22	"(B) the protection of the deposit insur-
23	ance funds; and
24	"(C) the protection of creditors and other
25	persons, including Federal reserve banks, en-

gaged in transactions with the wholesale finan-
cial institution.
"(5) Limitation on transactions between
A WHOLESALE FINANCIAL INSTITUTION AND AN IN-
SURED BANK.—For purposes of section 23A(d)(1) of
the Federal Reserve Act, a wholesale financial insti-
tution that is affiliated with an insured bank shall
not be a bank.
"(6) No effect on other provisions.—This
section shall not be construed as limiting the
Board's authority over member banks under any
other provision of law, or to create any obligation for
any Federal reserve bank to make, increase, renew
or extend any advance or discount under this Act to
any member bank or other depository institution.
"(d) Capital and Managerial Requirements.—
"(1) In general.—A wholesale financial insti-
tution shall be well capitalized and well managed.
"(2) NOTICE TO COMPANY.—The Board shall
promptly provide notice to a company that controls
a wholesale financial institution whenever such
wholesale financial institution is not well capitalized
or well managed.
"(3) Agreement to restore institution.—

Not later than 45 days after the date of receipt of

- a notice under paragraph (2) (or such additional period not to exceed 90 days as the Board may permit), the company shall execute an agreement acceptable to the Board to restore the wholesale financial institution to compliance with all of the requirements of paragraph (1).
 - "(4) LIMITATIONS UNTIL INSTITUTION RE-STORED.—Until the wholesale financial institution is restored to compliance with all of the requirements of paragraph (1), the Board may impose such limitations on the conduct or activities of the company or any affiliate of the company as the Board determines to be appropriate under the circumstances.
 - "(5) Failure to restore.—If the company does not execute and implement an agreement in accordance with paragraph (3), comply with any limitation imposed under paragraph (4), restore the wholesale financial institution to well capitalized status not later than 180 days after the date of receipt by the company of the notice described in paragraph (2), or restore the wholesale financial institution to well managed status within such period as the Board may permit, the company shall, under such terms and conditions as may be imposed by the Board and subject to such extension of time as may be granted

1	in the Board's discretion, divest control of its sub-
2	sidiary depository institutions.
3	"(6) Well managed defined.—For purposes
4	of this subsection, the term 'well managed' has the
5	same meaning as in section 2 of the Bank Holding
6	Company Act of 1956.
7	"(e) Resolution of Wholesale Financial Insti-
8	TUTIONS.—
9	"(1) Conservatorship or receivership.—
10	"(A) APPOINTMENT.—The Board may ap-
11	point a conservator or receiver for a wholesale
12	financial institution to the same extent and in
13	the same manner as the Comptroller of the
14	Currency may appoint a conservator or receiver
15	for a national bank.
16	"(B) Powers.—The conservator or re-
17	ceiver for a wholesale financial institution shall
18	exercise the same powers, functions, and duties,
19	subject to the same limitations, as a conser-
20	vator or receiver for a national bank.
21	"(2) Board authority.—The Board shall
22	have the same authority with respect to any conser-
23	vator or receiver appointed for a wholesale financial
24	institution under paragraph (1), and the wholesale
25	financial institution for which it has been appointed,

1	as the Comptroller of the Currency has with respect
2	to a conservator or receiver for a national bank and
3	the national bank for which the conservator or re-
4	ceiver has been appointed.
5	"(3) Bankruptcy proceedings.—The Comp-
6	troller of the Currency (in the case of a national
7	wholesale financial institution) and the Board may
8	direct the conservator or receiver of a wholesale fi-
9	nancial institution to file a petition pursuant to title
10	11, United States Code, in which case, title 11,
11	United States Code, shall apply to the wholesale fi-
12	nancial institution in lieu of otherwise applicable
13	Federal or State insolvency law.
14	"(f) Exclusive Jurisdiction.—Subsections (c) and
15	(e) of section 43 of the Federal Deposit Insurance Act
16	shall not apply to any wholesale financial institution.".
17	(e) Voluntary Termination of Insured Status
18	BY CERTAIN INSTITUTIONS.—
19	(1) Section 8 designations.—Section 8(a) of
20	the Federal Deposit Insurance Act (12 U.S.C.
21	1818(a)) is amended—
22	(A) by striking paragraph (1); and
23	(B) by redesignating paragraphs (2)
24	through (10) as paragraphs (1) through (9), re-
25	spectively.

1	(2) Voluntary termination of insured
2	STATUS.—The Federal Deposit Insurance Act (12
3	U.S.C. 1811 et seq.) is amended by inserting after
4	section 8 the following new section:
5	"SEC. 8A. VOLUNTARY TERMINATION OF STATUS AS IN-
6	SURED DEPOSITORY INSTITUTION.
7	"(a) In General.—Except as provided in subsection
8	(b), an insured State bank or a national bank may volun-
9	tarily terminate such bank's status as an insured deposi-
10	tory institution in accordance with regulations of the Cor-
11	poration if—
12	"(1) the bank provides written notice of the
13	bank's intent to terminate such insured status—
14	"(A) to the Corporation and the Board of
15	Governors of the Federal Reserve System not
16	less than 6 months before the effective date of
17	such termination; and
18	"(B) to all depositors at such bank, not
19	less than 6 months before the effective date of
20	the termination of such status; and
21	"(2) either—
22	"(A) the deposit insurance fund of which
23	such bank is a member equals or exceeds the
24	fund's designated reserve ratio as of the date
25	the bank provides a written notice under para-

- graph (1) and the Corporation determines that
 the fund will equal or exceed the applicable designated reserve ratio for the 2 semiannual assessment periods immediately following such
 date; or
- 6 "(B) the Corporation and the Board of 7 Governors of the Federal Reserve System ap-8 proved the termination of the bank's insured 9 status and the bank pays an exit fee in accord-10 ance with subsection (e).
- 11 "(b) Exception.—Subsection (a) shall not apply 12 with respect to—
- 13 "(1) an insured savings association; or
- "(2) an insured branch that is required to be insured under subsection (a) or (b) of section 6 of the International Banking Act of 1978.
- 17 "(c) Eligibility for Insurance Terminated.—
- 18 Any bank that voluntarily elects to terminate the bank's
- 19 insured status under subsection (a) shall not be eligible
- 20 for insurance on any deposits or any assistance authorized
- 21 under this Act after the period specified in subsection
- 22 (f)(1).
- 23 "(d) Institution Must Become Wholesale Fi-
- 24 NANCIAL INSTITUTION OR TERMINATE DEPOSIT-TAKING
- 25 ACTIVITIES.—Any depository institution which voluntarily

- 1 terminates such institution's status as an insured deposi-
- 2 tory institution under this section may not, upon termi-
- 3 nation of insurance, accept any deposits unless the institu-
- 4 tion is a wholesale financial institution subject to section
- 5 9B of the Federal Reserve Act.
- 6 "(e) Exit Fees.—

terminates such bank's status as an insured depository institution under this section shall pay an exit fee in an amount that the Corporation determines is sufficient to account for the institution's pro rata

"(1) IN GENERAL.—Any bank that voluntarily

- share of the amount (if any) which would be re-
- quired to restore the relevant deposit insurance fund
- to the fund's designated reserve ratio as of the date
- 15 the bank provides a written notice under subsection
- 16 (a)(1).
- 17 "(2) Procedures.—The Corporation shall pre-
- scribe, by regulation, procedures for assessing any
- exit fee under this subsection.
- 20 "(f) Temporary Insurance of Deposits Insured
- 21 AS OF TERMINATION.—
- 22 "(1) Transition period.—The insured depos-
- 23 its of each depositor in a State bank or a national
- bank on the effective date of the voluntary termi-
- 25 nation of the bank's insured status, less all subse-

quent withdrawals from any deposits of such depositor, shall continue to be insured for a period of not less than 6 months and not more than 2 years, as determined by the Corporation. During such period, no additions to any such deposits, and no new deposits in the depository institution made after the effective date of such termination shall be insured by the Corporation.

"(2) Temporary assessments; obligations and duties.—During the period specified in paragraph (1) with respect to any bank, the bank shall continue to pay assessments under section 7 as if the bank were an insured depository institution. The bank shall, in all other respects, be subject to the authority of the Corporation and the duties and obligations of an insured depository institution under this Act during such period, and in the event that the bank is closed due to an inability to meet the demands of the bank's depositors during such period, the Corporation shall have the same powers and rights with respect to such bank as in the case of an insured depository institution.

"(g) Advertisements.—

"(1) IN GENERAL.—A bank that voluntarily terminates the bank's insured status under this sec-

1	tion shall not advertise or hold itself out as having
2	insured deposits, except that the bank may advertise
3	the temporary insurance of deposits under sub-
4	section (f) if, in connection with any such advertise-
5	ment, the advertisement also states with equal prom-
6	inence that additions to deposits and new deposits
7	made after the effective date of the termination are
8	not insured.
9	"(2) Certificates of Deposit, obligations
10	AND SECURITIES.—Any certificate of deposit or
11	other obligation or security issued by a State bank
12	or a national bank after the effective date of the vol-
13	untary termination of the bank's insured status
14	under this section shall be accompanied by a con-
15	spicuous, prominently displayed notice that such cer-
16	tificate of deposit or other obligation or security is
17	not insured under this Act.
18	"(h) Notice Requirements.—
19	"(1) Notice to the corporation.—The no-
20	tice required under subsection (a)(1)(A) shall be in
21	such form as the Corporation may require.
22	"(2) Notice to depositors.—The notice re-
23	quired under subsection (a)(1)(B) shall be—
24	"(A) sent to each depositor's last address

of record with the bank; and

1	"(B) in such manner and form as the Cor-
2	poration finds to be necessary and appropriate
3	for the protection of depositors.".
4	(3) Definition.—Section 19(b)(1)(A)(i) of the
5	Federal Reserve Act (12 U.S.C. $461(b)(1)(A)(i)$) is
6	amended by inserting ", or any wholesale financial
7	institution subject to section 9B of this Act" after
8	"such Act".
9	(d) Technical and Conforming Amendments to
10	THE BANKRUPTCY CODE.—
11	(1) Bankruptcy code debtors.—Section
12	109(b)(2) of title 11, United States Code, is amend-
13	ed by striking "; or" and inserting the following: ",
14	except that—
15	"(A) a wholesale financial institution es-
16	tablished under section 5136B of the Revised
17	Statutes of the United States or section 9B of
18	the Federal Reserve Act may be a debtor if a
19	petition is filed at the direction of the Comp-
20	troller of the Currency (in the case of a whole-
21	sale financial institution established under sec-
22	tion 5136B of the Revised Statutes of the
23	United States) or the Board of Governors of
24	the Federal Reserve System (in the case of any
25	wholesale financial institution): and

1	"(B) a corporation organized under section
2	25A of the Federal Reserve Act may be a debt-
3	or if a petition is filed at the direction of the
4	Board of Governors of the Federal Reserve Sys-
5	tem; or".
6	(2) Chapter 7 debtors.—Section 109(d) of
7	title 11, United States Code, is amended to read as
8	follows:
9	"(d) Only a railroad and a person that may be a debt-
10	or under chapter 7 of this title, except that a stockbroker,
11	a wholesale financial institution established under section
12	5136B of the Revised Statutes of the United States or
13	section 9B of the Federal Reserve Act, a corporation orga-
14	nized under section 25A of the Federal Reserve Act, or
15	a commodity broker, may be a debtor under chapter 11
16	of this title.".
17	(3) Definition of Financial Institution.—
18	Section 101(22) of title 11, United States Code, is
19	amended to read as follows:
20	"(22) 'financial institution' means a person that
21	is a commercial or savings bank, industrial savings
22	bank, savings and loan association, trust company,
23	wholesale financial institution established under sec-
24	tion 5136B of the Revised Statutes of the United
25	States or section 9B of the Federal Reserve Act, or

1	corporation organized under section 25A of the Fed-
2	eral Reserve Act and, when any such person is act-
3	ing as agent or custodian for a customer in connec-
4	tion with a securities contract, as defined in section
5	741 of this title, such customer,".
6	(4) Subchapter V of Chapter 7.—
7	(A) In general.—Section 103 of title 11,
8	United States Code, is amended—
9	(i) by redesignating subsections (e)
10	through (i) as subsections (f) through (j),
11	respectively; and
12	(ii) by inserting after subsection (d)
13	the following:
14	"(e) Subchapter V of chapter 7 of this title applies
15	only in a case under such chapter concerning the liquida-
16	tion of a wholesale financial institution established under
17	section 5136B of the Revised Statutes of the United
18	States or section 9B of the Federal Reserve Act, or a cor-
19	poration organized under section 25A of the Federal Re-
20	serve Act.".
21	(B) Wholesale bank liquidation.—
22	Chapter 7 of title 11, United States Code, is
23	amended by adding at the end the following:

1	"SUBCHAPTER V—WHOLESALE BANK
2	LIQUIDATION
3	"§ 781. Definitions for subchapter
4	"In this subchapter—
5	"(1) the term 'Board' means the Board of Gov-
6	ernors of the Federal Reserve System;
7	"(2) the term 'depository institution' has the
8	same meaning as in section 3 of the Federal Deposit
9	Insurance Act, and includes any wholesale bank;
10	"(3) the term 'national wholesale financial insti-
11	tution' means a wholesale financial institution estab-
12	lished under section 5136B of the Revised Statutes
13	of the United States; and
14	"(4) the term 'wholesale bank' means a na-
15	tional wholesale financial institution, a wholesale fi-
16	nancial institution established under section 9B of
17	the Federal Reserve Act, or a corporation organized
18	under section 25A of the Federal Reserve Act.
19	"§ 782. Selection of trustee
20	"Notwithstanding any other provision of this title,
21	the conservator or receiver who files the petition shall be
22	the trustee under this chapter, unless the Comptroller of
23	the Currency (in the case of a national wholesale financial
24	institution for which it appointed the conservator or re-
25	ceiver) or the Board (in the case of any wholesale bank

1	for which it appointed the conservator or receiver) des-
2	ignates an alternative trustee. The Comptroller of the Cur-
3	rency or the Board (as applicable) may designate a suc-
4	cessor trustee, if required.
5	"§ 783. Additional powers of trustee
6	"(a) The trustee under this subchapter has power,
7	with permission of the court—
8	"(1) to sell the wholesale bank to a depository
9	institution or consortium of depository institutions
10	(which consortium may agree on the allocation of
11	the wholesale bank among the consortium);
12	"(2) to merge the wholesale bank with a deposi-
13	tory institution;
14	"(3) to transfer contracts to the same extent as
15	could a receiver for a depository institution under
16	paragraphs (9) and (10) of section 11(e) of the Fed-
17	eral Deposit Insurance Act;
18	"(4) to transfer assets or liabilities to a deposi-
19	tory institution;
20	"(5) to distribute property not of the estate, in-
21	cluding distributions to customers that are man-
22	dated by subchapters III and IV of this chapter; or
23	"(6) to transfer assets and liabilities to a bridge
24	bank as provided in paragraphs (1), (3)(A), (5), (6),
25	and (9) through (13), and subparagraphs (A)

- 1 through (H) and (K) of paragraph (4) of section
- 2 11(n) of the Federal Deposit Insurance Act, except
- 3 that—
- 4 "(A) the bridge bank shall be treated as a
- 5 wholesale bank for the purpose of this sub-
- 6 section; and
- 7 "(B) any references in any such provision
- 8 of law to the Federal Deposit Insurance Cor-
- 9 poration shall be construed to be references to
- the appointing agency and that references to
- deposit insurance shall be omitted.
- 12 "(b) Any reference in this section to transfers of li-
- 13 abilities includes a ratable transfer of liabilities within a
- 14 priority class.

15 **"§ 784. Right to be heard**

- 16 "The Comptroller of the Currency (in the case of a
- 17 national wholesale financial institution), the Board (in the
- 18 case of any wholesale bank), or a Federal Reserve bank
- 19 (in the case of a wholesale bank that is a member of that
- 20 bank) may raise and may appear and be heard on any
- 21 issue in a case under this subchapter.

22 "§ 785. Expedited transfers

- 23 "The trustee may make a transfer pursuant to sec-
- 24 tion 783 without prior judicial approval, if the Comptroller
- 25 of the Currency (in the case of a national wholesale finan-

1	cial institution for which it appointed the conservator or
2	receiver) or the Board (in the case of any wholesale bank
3	for which it appointed the conservator or receiver) deter-
4	mines that the transfer would be necessary to avert serious
5	adverse effects on economic conditions or financial sta-
6	bility.".
7	(C) CONFORMING AMENDMENT.—The
8	table of sections for chapter 7 of title 11.
9	United States Code, is amended by adding at
10	the end the following:
	"781. Definitions for subchapter. "782. Selection of trustee. "783. Additional powers of trustee. "784. Right to be heard. "785. Expedited transfers.".
11	(e) Resolution of Edge Corporations.—Section
12	25A(16) of the Federal Reserve Act (12 U.S.C. 624(16))
13	is amended to read as follows:
14	"(16) Appointment of receiver or conser-
15	VATOR.—
16	"(A) In General.—The Board may ap-
17	point a conservator or receiver for a corporation
18	organized under the provisions of this section to
19	the same extent and in the same manner as the
20	Comptroller of the Currency may appoint a con-

servator or receiver for a national bank, and the

conservator or receiver for such corporation

shall exercise the same powers, functions, and

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duties, subject to the same limitations, as a conservator or receiver for a national bank.

"(B) Equivalent Authority.—The Board shall have the same authority with respect to any conservator or receiver appointed for a corporation organized under the provisions of this section under this paragraph and any such corporation as the Comptroller of the Currency has with respect to a conservator or receiver of a national bank and the national bank for which a conservator or receiver has been appointed.

"(C) TITLE 11 PETITIONS.—The Board may direct the conservator or receiver of a corporation organized under the provisions of this section to file a petition pursuant to title 11, United States Code, in which case, title 11, United States Code, shall apply to the corporation in lieu of otherwise applicable Federal or State insolvency law.".

1	Subtitle E—Preservation of FTC
2	Authority
3	SEC. 141. AMENDMENT TO THE BANK HOLDING COMPANY
4	ACT OF 1956 TO MODIFY NOTIFICATION AND
5	POST-APPROVAL WAITING PERIOD FOR SEC-
6	TION 3 TRANSACTIONS.
7	Section 11(b)(1) of the Bank Holding Company Act
8	of 1956 (12 U.S.C. 1849(b)(1)) is amended by inserting
9	"and, if the transaction also involves an acquisition under
10	section 4 or section 6, the Board shall also notify the Fed-
11	eral Trade Commission of such approval" before the pe-
12	riod at the end of the first sentence.
13	SEC. 142. INTERAGENCY DATA SHARING.
14	To the extent not prohibited by other law, the Comp-
15	troller of the Currency, the Director of the Office of Thrift
16	Supervision, the Federal Deposit Insurance Corporation,
17	and the Board of Governors of the Federal Reserve Sys-
18	tem shall make available to the Attorney General and the
19	Federal Trade Commission any data in the possession of
20	any such banking agency that the antitrust agency deems
21	necessary for antitrust review of any transaction requiring
22	notice to any such antitrust agency or the approval of such
23	agency under section 3, 4, or 6 of the Bank Holding Com-
24	pany Act of 1956, section 18(c) of the Federal Deposit
25	Insurance Act, the National Bank Consolidation and

- 1 Merger Act, section 10 of the Home Owners' Loan Act,
- 2 or the antitrust laws.
- 3 SEC. 143. CLARIFICATION OF STATUS OF SUBSIDIARIES
- 4 AND AFFILIATES.
- 5 (a) Clarification of Federal Trade Commis-
- 6 SION JURISDICTION.—Any person which directly or indi-
- 7 rectly controls, is controlled directly or indirectly by, or
- 8 is directly or indirectly under common control with, any
- 9 bank or savings association (as such terms are defined in
- 10 section 3 of the Federal Deposit Insurance Act) and is
- 11 not itself a bank or savings association shall not be
- 12 deemed to be a bank or savings association for purposes
- 13 of the Federal Trade Commission Act or any other law
- 14 enforced by the Federal Trade Commission.
- 15 (b) Savings Provision.—No provision of this sec-
- 16 tion shall be construed as restricting the authority of any
- 17 Federal banking agency (as defined in section 3 of the
- 18 Federal Deposit Insurance Act) under any Federal bank-
- 19 ing law, including section 8 of the Federal Deposit Insur-
- 20 ance Act.
- 21 (c) Hart-Scott-Rodino Amendment.—Section
- 22 7A(c)(7) of the Clayton Act (15 U.S.C. 18a(c)(7)) is
- 23 amended by inserting before the semicolon at the end
- 24 thereof the following: ", except that a portion of a trans-
- 25 action is not exempt under this paragraph if such portion

- 1 of the transaction (A) requires notice under section 6 of
- 2 the Bank Holding Company Act of 1956; and (B) does
- 3 not require approval under section 3 or 4 of the Bank
- 4 Holding Company Act of 1956".

5 SEC. 144. ANNUAL GAO REPORT.

- 6 (a) In General.—By the end of the 1-year period
- 7 beginning on the date of enactment of this Act and annu-
- 8 ally thereafter, the Comptroller General of the United
- 9 States shall submit a report to the Congress on market
- 10 concentration in the financial services industry and its im-
- 11 pact on consumers.
- 12 (b) Analysis.—Each report submitted under sub-
- 13 section (a) shall contain an analysis of—
- 14 (1) the positive and negative effects of affili-
- ations between various types of financial companies,
- and of acquisitions pursuant to this Act and the
- amendments made by this Act to other provisions of
- law, including any positive or negative effects on
- 19 consumers, area markets, and submarkets thereof or
- on registered securities brokers and dealers which
- 21 have been purchased by depository institutions or
- depository institution holding companies;
- 23 (2) the changes in business practices and the
- effects of any such changes on the availability of
- venture capital, consumer credit, and other financial

1	services or products and the availability of capital
2	and credit for small businesses; and
3	(3) the acquisition patterns among depository
4	institutions, depository institution holding compa-
5	nies, securities firms, and insurance companies in-
6	cluding acquisitions among the largest 20 percent of
7	firms and acquisitions within regions or other lim-
8	ited geographical areas.
9	Subtitle F—Applying the Principles
10	of National Treatment and
11	Equality of Competitive Oppor-
12	tunity to Foreign Banks and
13	Foreign Financial Institutions
14	SEC. 151. APPLYING THE PRINCIPLES OF NATIONAL TREAT-
15	MENUE AND EQUALITY OF COMPENSATE OF
	MENT AND EQUALITY OF COMPETITIVE OP-
16	PORTUNITY TO FOREIGN BANKS THAT ARE
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	PORTUNITY TO FOREIGN BANKS THAT ARE
17	PORTUNITY TO FOREIGN BANKS THAT ARE FINANCIAL HOLDING COMPANIES.
17 18	PORTUNITY TO FOREIGN BANKS THAT ARE FINANCIAL HOLDING COMPANIES. Section 8(c) of the International Banking Act of
17 18 19	PORTUNITY TO FOREIGN BANKS THAT ARE FINANCIAL HOLDING COMPANIES. Section 8(c) of the International Banking Act of 1978 (12 U.S.C. 3106(c)) is amended by adding at the
17 18 19 20	PORTUNITY TO FOREIGN BANKS THAT ARE FINANCIAL HOLDING COMPANIES. Section 8(c) of the International Banking Act of 1978 (12 U.S.C. 3106(c)) is amended by adding at the end the following new paragraph:
17 18 19 20 21	PORTUNITY TO FOREIGN BANKS THAT ARE FINANCIAL HOLDING COMPANIES. Section 8(c) of the International Banking Act of 1978 (12 U.S.C. 3106(c)) is amended by adding at the end the following new paragraph: "(3) TERMINATION OF GRANDFATHERED
117 118 119 220 221 222	PORTUNITY TO FOREIGN BANKS THAT ARE FINANCIAL HOLDING COMPANIES. Section 8(c) of the International Banking Act of 1978 (12 U.S.C. 3106(c)) is amended by adding at the end the following new paragraph: "(3) Termination of Grandfathered RIGHTS.—

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Act of 1956, or receives a determination under section 10(d)(1) of the Bank Holding Company Act of 1956, any authority conferred by this subsection on any foreign bank or company to engage in any activity which the Board has determined to be permissible for financial holding companies under section 6 of such Act shall terminate immediately.

"(B) RESTRICTIONS AND REQUIREMENTS AUTHORIZED.—If a foreign bank or company that engages, directly or through an affiliate pursuant to paragraph (1), in an activity which the Board has determined to be permissible for financial holding companies under section 6 of the Bank Holding Company Act of 1956 has not filed a declaration with the Board of its status as a financial holding company under such section or received a determination under section 10(d)(1) by the end of the 2-year period beginning on the date of enactment of the Financial Services Act of 1999, the Board, giving due regard to the principle of national treatment and equality of competitive opportunity, may impose such restrictions and requirements on the conduct of such activities by such foreign

1	bank or company as are comparable to those
2	imposed on a financial holding company orga-
3	nized under the laws of the United States, in-
4	cluding a requirement to conduct such activities
5	in compliance with any prudential safeguards
6	established under section 5(h) of the Bank
7	Holding Company Act of 1956.".
8	SEC. 152. APPLYING THE PRINCIPLES OF NATIONAL TREAT-
9	MENT AND EQUALITY OF COMPETITIVE OP-
10	PORTUNITY TO FOREIGN BANKS AND FOR-
11	EIGN FINANCIAL INSTITUTIONS THAT ARE
12	WHOLESALE FINANCIAL INSTITUTIONS.
13	Section 8A of the Federal Deposit Insurance Act (as
14	added by section 136(c)(2) of this Act) is amended by add-
15	ing at the end the following new subsection:
16	"(i) Voluntary Termination of Deposit Insur-
17	ANCE.—The provisions on voluntary termination of insur-
18	ance in this section shall apply to an insured branch of
19	a foreign bank (including a Federal branch) in the same
20	manner and to the same extent as they apply to an insured
21	State bank or a national bank.".
22	SEC. 153. REPRESENTATIVE OFFICES.
23	(a) Definition of "Representative Office".—
24	Section 1(b)(15) of the International Banking Act of 1978
25	(12 U.S.C. 3101(15)) is amended by striking "State agen-

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1	cy, or subsidiary of a foreign bank" and inserting "or
2	State agency'.
3	(b) Examinations.—Section 10(c) of the Inter-
4	national Banking Act of 1978 (12 U.S.C. 3107(e)) is
5	amended by adding at the end the following: "The Board
6	may also make examinations of any affiliate of a foreign
7	bank conducting business in any State if the Board deems
8	it necessary to determine and enforce compliance with this
9	Act, the Bank Holding Company Act of 1956 (12 U.S.C.
10	1841 et seq.), or other applicable Federal banking law.".
11	Subtitle G—Federal Home Loan
12	Bank System Modernization
13	SEC. 161. SHORT TITLE.
14	This subtitle may be cited as the "Federal Home
15	Loan Bank System Modernization Act of 1999".
16	SEC. 162. DEFINITIONS.
17	Section 2 of the Federal Home Loan Bank Act (12
18	U.S.C. 1422) is amended—
19	(1) in paragraph (1), by striking "term 'Board'
20	means" and inserting "terms 'Finance Board' and
21	'Board' mean'';
22	(2) by striking paragraph (3) and inserting the
23	following:

"(3) STATE.—The term 'State', in addition to

the States of the United States, includes the District

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1	of Columbia, Guam, Puerto Rico, the United States
2	Virgin Islands, American Samoa, and the Common-
3	wealth of the Northern Mariana Islands."; and
4	(3) by adding at the end the following new
5	paragraph:
6	"(13) Community financial institution.—
7	"(A) IN GENERAL.—The term 'community
8	financial institution' means a member—
9	"(i) the deposits of which are insured
10	under the Federal Deposit Insurance Act;
11	and
12	"(ii) that has, as of the date of the
13	transaction at issue, less than
14	\$500,000,000 in average total assets,
15	based on an average of total assets over
16	the 3 years preceding that date.
17	"(B) Adjustments.—The \$500,000,000
18	limit referred to in subparagraph (A)(ii) shall
19	be adjusted annually by the Finance Board,
20	based on the annual percentage increase, if any,
21	in the Consumer Price Index for all urban con-
22	sumers, as published by the Department of
23	Labor.".

1 SEC. 163. SAVINGS ASSOCIATION MEMBERSHIP.

- 2 (a) Federal Home Loan Bank Membership.—
- 3 Section 5(f) of the Home Owners' Loan Act (12 U.S.C.
- 4 1464(f)) is amended to read as follows:
- 5 "(f) Federal Home Loan Bank Membership.—
- 6 On and after January 1, 1999, a Federal savings associa-
- 7 tion may become a member of the Federal Home Loan
- 8 Bank System, and shall qualify for such membership in
- 9 the manner provided by the Federal Home Loan Bank
- 10 Act.".
- 11 (b) WITHDRAWAL.—Section 6(e) of the Federal
- 12 Home Loan Bank Act (12 U.S.C. 1426(e)) is amended
- 13 by striking "Any member other than a Federal savings
- 14 and loan association may withdraw" and inserting "Any
- 15 member may withdraw".
- 16 SEC. 164. ADVANCES TO MEMBERS; COLLATERAL.
- 17 (a) In General.—Section 10(a) of the Federal
- 18 Home Loan Bank Act (12 U.S.C. 1430(a)) is amended—
- 19 (1) by redesignating paragraphs (1) through
- 20 (4) as subparagraphs (A) through (D), respectively,
- and indenting appropriately;
- 22 (2) by striking "(a) Each" and inserting the
- following:
- 24 "(a) IN GENERAL.—
- 25 "(1) ALL ADVANCES.—Each";

1	(3) by striking the second sentence and insert-
2	ing the following:
3	"(2) Purposes of advances.—A long-term
4	advance may only be made for the purposes of—
5	"(A) providing funds to any member for
6	residential housing finance; and
7	"(B) providing funds to any community fi-
8	nancial institution for small businesses, agricul-
9	tural, rural development, or low-income commu-
10	nity development lending.";
11	(4) by striking "A Bank" and inserting the fol-
12	lowing:
13	"(3) Collateral.—A Bank";
14	(5) in paragraph (3) (as so designated by para-
15	graph (4) of this subsection)—
16	(A) in subparagraph (C) (as so redesig-
17	nated by paragraph (1) of this subsection) by
18	striking "Deposits" and inserting "Cash or de-
19	posits";
20	(B) in subparagraph (D) (as so redesig-
21	nated by paragraph (1) of this subsection), by
22	striking the second sentence; and
23	(C) by inserting after subparagraph (D)
24	(as so redesignated by paragraph (1) of this
25	subsection) the following new subparagraph:

1	"(E) Secured loans for small business, ag-
2	riculture, rural development, or low-income
3	community development, or securities rep-
4	resenting a whole interest in such secured
5	loans, in the case of any community financial
6	institution.";
7	(6) in paragraph (5)—
8	(A) in the second sentence, by striking
9	"and the Board";
10	(B) in the third sentence, by striking
11	"Board" and inserting "Federal home loan
12	bank"; and
13	(C) by striking "(5) Paragraphs (1)
14	through (4)" and inserting the following:
15	"(4) Additional bank authority.—Subpara-
16	graphs (A) through (E) of paragraph (3)"; and
17	(7) by adding at the end the following:
18	"(5) Review of Certain Collateral Stand-
19	ARDS.—The Board may review the collateral stand-
20	ards applicable to each Federal home loan bank for
21	the classes of collateral described in subparagraphs
22	(D) and (E) of paragraph (3), and may, if necessary
23	for safety and soundness purposes, require an in-
24	crease in the collateral standards for any or all of
25	those classes of collateral.

1	"(6) Definitions.—For purposes of this sub-
2	section, the terms 'small business', 'agriculture',
3	'rural development', and 'low-income community de-
4	velopment' shall have the meanings given those
5	terms by rule or regulation of the Finance Board.".
6	(b) Clerical Amendment.—The section heading
7	for section 10 of the Federal Home Loan Bank Act (12
8	U.S.C. 1430) is amended to read as follows:
9	"SEC. 10. ADVANCES TO MEMBERS.".
10	(c) Conforming Amendments Relating to Mem-
11	BERS WHICH ARE NOT QUALIFIED THRIFT LENDERS.—
12	Section 10(e)(1) of the Federal Home Loan Bank Act (12
13	U.S.C. 1430(e)(1)) is amended in the second sentence, by
14	inserting before the period "or, in the case of any commu-
15	nity financial institution, for the purposes described in
16	subsection (a)(2)".
17	SEC. 165. ELIGIBILITY CRITERIA.
18	Section 4(a) of the Federal Home Loan Bank Act
19	(12 U.S.C. 1424(a)) is amended—
20	(1) in paragraph (2)(A), by inserting, "(other
21	than a community financial institution)" after "in-
22	stitution"; and
23	(2) by adding at the end the following new
24	paragraph:

1 "(3) Limited exemption for community fi-2 NANCIAL INSTITUTIONS.—A community financial in-3 stitution that otherwise meets the requirements of 4 paragraph (2) may become a member without regard 5 to the percentage of its total assets that is rep-6 resented by residential mortgage loans, as described 7 in subparagraph (A) of paragraph (2).". 8 SEC. 166. MANAGEMENT OF BANKS. 9 (a) Board of Directors.—Section 7(d) of the Fed-10 eral Home Loan Bank Act (12 U.S.C. 1427(d)) is 11 amended— (1) by striking "(d) The term" and inserting 12 13 the following: "(d) TERMS OF OFFICE.—The term"; and 14 15 (2) by striking "shall be two years". 16 (b) Compensation.—Section 7(i) of the Federal Home Loan Bank Act (12 U.S.C. 1427(i)) is amended by striking ", subject to the approval of the board". 18 19 (c) Repeal of Sections 22A and 27.—The Fed-20 eral Home Loan Bank Act (12 U.S.C. 1421 et seq.) is 21 amended by striking sections 22A (12 U.S.C. 1442a) and 22 27 (12 U.S.C. 1447). 23 (d) Section 12.—Section 12 of the Federal Home Loan Bank Act (12 U.S.C. 1432) is amended—

(1) in subsection (a)—

1	(A) by striking ", but, except" and all that
2	follows through "ten years";
3	(B) by striking ", subject to the approval
4	of the Board" each place that term appears;
5	(C) by striking "and, by its Board of direc-
6	tors," and all that follows through "agent of
7	such bank," and inserting "and, by the board
8	of directors of the bank, to prescribe, amend,
9	and repeal by-laws governing the manner in
10	which its affairs may be administered, con-
11	sistent with applicable laws and regulations, as
12	administered by the Finance Board. No officer,
13	employee, attorney, or agent of a Federal home
14	loan bank"; and
15	(D) by striking "Board of directors" each
16	place that term appears and inserting "board of
17	directors"; and
18	(2) in subsection (b), by striking "loans banks"
19	and inserting "loan banks".
20	(e) Powers and Duties of Federal Housing Fi-
21	NANCE BOARD.—
22	(1) Issuance of notices of violations.—
23	Section 2B(a) of the Federal Home Loan Bank Act
24	(12 U.S.C. 1422b(a)) is amended by adding at the
25	end the following new paragraphs:

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"(5) To issue and serve a notice of charges upon a Federal home loan bank or upon any executive officer or director of a Federal home loan bank if, in the determination of the Finance Board, the bank, executive officer, or director is engaging or has engaged in, or the Finance Board has reasonable cause to believe that the bank, executive officer, or director is about to engage in, any conduct that violates any provision of this Act or any law, order, rule, or regulation or any condition imposed in writing by the Finance Board in connection with the granting of any application or other request by the bank, or any written agreement entered into by the bank with the agency, in accordance with the procedures provided in section 1371(c) of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992. Such authority includes the same authority to take affirmative action to correct conditions resulting from violations or practices or to limit activities of a bank or any executive officer or director of a bank as appropriate Federal banking agencies have to take with respect to insured depository institutions under paragraphs (6) and (7) of section 8(b) of the Federal Deposit Insurance Act, and to have all other powers, rights, and duties to

1	enforce this Act with respect to the Federal home
2	loan banks and their executive officers and directors
3	as the Office of Federal Housing Enterprise Over-
4	sight has to enforce the Federal Housing Enter-
5	prises Financial Safety and Soundness Act of 1992,
6	the Federal National Mortgage Association Charter
7	Act, or the Federal Home Loan Mortgage Corpora-
8	tion Act with respect to the Federal housing enter-
9	prises under the Federal Housing Enterprises Fi-
10	nancial Safety and Soundness Act of 1992.
11	"(6) To address any insufficiencies in capital
12	levels resulting from the application of section 5(f)
13	of the Home Owners' Loan Act.
14	"(7) To sue and be sued, by and through its
15	own attorneys.".
16	(2) Technical amendment.—Section 111 of
17	Public Law 93–495 (12 U.S.C. 250) is amended by
18	inserting "Federal Housing Finance Board," after
19	"Director of the Office of Thrift Supervision,".
20	(f) ELIGIBILITY TO SECURE ADVANCES.—
21	(1) Section 9.—Section 9 of the Federal
22	Home Loan Bank Act (12 U.S.C. 1429) is
23	amended—
24	(A) in the second sentence, by striking
25	"with the approval of the Board": and

1	(B) in the third sentence, by striking ",
2	subject to the approval of the Board,".
3	(2) Section 10.—Section 10 of the Federal
4	Home Loan Bank Act (12 U.S.C. 1430) is
5	amended—
6	(A) in subsection (c)—
7	(i) in the first sentence, by striking
8	"Board" and inserting "Federal home loan
9	bank''; and
10	(ii) in the second sentence, by striking
11	"held by" and all that follows before the
12	period;
13	(B) in subsection (d)—
14	(i) in the first sentence, by striking
15	"and the approval of the Board"; and
16	(ii) by striking "Subject to the ap-
17	proval of the Board, any" and inserting
18	"Any"; and
19	(C) in subsection (j)(1)—
20	(i) by striking "to subsidize the inter-
21	est rate on advances" and inserting "to
22	provide subsidies, including subsidized in-
23	terest rates on advances";
24	(ii) by striking "Pursuant" and in-
25	serting the following:

1	"(A) Establishment.—Pursuant"; and
2	(iii) by adding at the end the fol-
3	lowing new subparagraph:
4	"(B) Nondelegation of approval au-
5	THORITY.—Subject to such regulations as the
6	Finance Board may prescribe, the board of di-
7	rectors of each Federal home loan bank may
8	approve or disapprove requests from members
9	for Affordable Housing Program subsidies, and
10	may not delegate such authority.".
11	(g) Section 16.—Section 16(a) of the Federal Home
12	Loan Bank Act (12 U.S.C. 1436(a)) is amended—
13	(1) in the third sentence—
14	(A) by striking "net earnings" and insert-
15	ing "previously retained earnings or current net
16	earnings"; and
17	(B) by striking ", and then only with the
18	approval of the Federal Housing Finance
19	Board"; and
20	(2) by striking the fourth sentence.
21	(h) Section 18.—Section 18(b) of the Federal Home
22	Loan Bank Act (12 U.S.C. 1438(b)) is amended by strik-
23	ing paragraph (4).

1 SEC. 167. RESOLUTION FUNDING CORPORATION.

2	(a) In General.—Section $21B(f)(2)(C)$ of the Fed-
3	eral Home Loan Bank Act (12 U.S.C. 1441b(f)(2)(C)) is
4	amended to read as follows:
5	"(C) Payments by federal home loan
6	BANKS.—
7	"(i) IN GENERAL.—To the extent that
8	the amounts available pursuant to sub-
9	paragraphs (A) and (B) are insufficient to
10	cover the amount of interest payments,
11	each Federal home loan bank shall pay to
12	the Funding Corporation in each calendar
13	year, 20.75 percent of the net earnings of
14	that bank (after deducting expenses relat-
15	ing to section 10(j) and operating ex-
16	penses).
17	"(ii) Annual determination.—The
18	Board annually shall determine the extent
19	to which the value of the aggregate
20	amounts paid by the Federal home loan
21	banks exceeds or falls short of the value of
22	an annuity of \$300,000,000 per year that
23	commences on the issuance date and ends
24	on the final scheduled maturity date of the
25	obligations, and shall select appropriate

present value factors for making such determinations.

"(iii) Payment term alterations.—The Board shall extend or shorten the term of the payment obligations of a Federal home loan bank under this subparagraph as necessary to ensure that the value of all payments made by the banks is equivalent to the value of an annuity referred to in clause (ii).

"(iv) Term beyond maturity.—If the Board extends the term of payments beyond the final scheduled maturity date for the obligations, each Federal home loan bank shall continue to pay 20.75 percent of its net earnings (after deducting expenses relating to section 10(j) and operating expenses) to the Treasury of the United States until the value of all such payments by the Federal home loan banks is equivalent to the value of an annuity referred to in clause (ii). In the final year in which the Federal home loan banks are required to make any payment to the Treasury under this subparagraph, if the dollar

1	amount represented by 20.75 percent of
2	the net earnings of the Federal home loan
3	banks exceeds the remaining obligation of
4	the banks to the Treasury, the Finance
5	Board shall reduce the percentage pro rata
6	to a level sufficient to pay the remaining
7	obligation.".
8	(b) Effective Date.—The amendment made by
9	subsection (a) shall become effective on January 1, 1999.
10	Payments made by a Federal home loan bank before that
11	effective date shall be counted toward the total obligation
12	of that bank under section $21B(f)(2)(C)$ of the Federal
13	Home Loan Bank Act, as amended by this section.
13	Troine Board Barrier and amorated Sy this section.
	Subtitle H—Direct Activities of
14	,
14 15	Subtitle H—Direct Activities of
14 15 16	Subtitle H—Direct Activities of Banks
14 15 16 17	Subtitle H—Direct Activities of Banks SEC. 181. AUTHORITY OF NATIONAL BANKS TO UNDER-
14 15 16 17	Subtitle H—Direct Activities of Banks SEC. 181. AUTHORITY OF NATIONAL BANKS TO UNDERWRITE CERTAIN MUNICIPAL BONDS. The paragraph designated the Seventh of section
114 115 116 117 118	Subtitle H—Direct Activities of Banks SEC. 181. AUTHORITY OF NATIONAL BANKS TO UNDERWRITE CERTAIN MUNICIPAL BONDS. The paragraph designated the Seventh of section
14 15 16 17 18 19 20	Subtitle H—Direct Activities of Banks SEC. 181. AUTHORITY OF NATIONAL BANKS TO UNDERWRITE CERTAIN MUNICIPAL BONDS. The paragraph designated the Seventh of section 5136 of the Revised Statutes of the United States (12)
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14 15 16 17 18 19 20 21	Subtitle H—Direct Activities of Banks SEC. 181. AUTHORITY OF NATIONAL BANKS TO UNDERWRITE CERTAIN MUNICIPAL BONDS. The paragraph designated the Seventh of section 5136 of the Revised Statutes of the United States (12 U.S.C. 24(7)) is amended by adding at the end the following new sentence: "In addition to the provisions in this
14 15 16 17 18 19 20 21 22 23	Subtitle H—Direct Activities of Banks SEC. 181. AUTHORITY OF NATIONAL BANKS TO UNDERWRITE CERTAIN MUNICIPAL BONDS. The paragraph designated the Seventh of section 5136 of the Revised Statutes of the United States (12 U.S.C. 24(7)) is amended by adding at the end the following new sentence: "In addition to the provisions in this paragraph for dealing in, underwriting or purchasing secu-

1	shall not apply to obligations (including limited obligation
2	bonds, revenue bonds, and obligations that satisfy the re-
3	quirements of section 142(b)(1) of the Internal Revenue
4	Code of 1986) issued by or on behalf of any state or polit-
5	ical subdivision of a state, including any municipal cor-
6	porate instrumentality of 1 or more states, or any public
7	agency or authority of any state or political subdivision
8	of a state, if the national banking association is well cap-
9	italized (as defined in section 38 of the Federal Deposit
10	Insurance Act).".
11	Subtitle I—Deposit Insurance
12	Funds
13	SEC. 186. STUDY OF SAFETY AND SOUNDNESS OF FUNDS.
14	(a) Study Required.—The Board of Directors of
15	the Federal Deposit Insurance Corporation shall conduct
16	a study of the following issues with regard to the Bank
17	Insurance Fund and the Savings Association Insurance
18	Fund:
19	(1) SAFETY AND SOUNDNESS.—The safety and
20	soundness of the funds and the adequacy of the re-
21	serve requirements applicable to the funds in light
22	of—
23	(A) the size of the insured depository insti-
2324	(A) the size of the insured depository insti- tutions which are resulting from mergers and

1	Riegle-Neal Interstate Banking and Branching
2	Efficiency Act of 1994; and
3	(B) the affiliation of insured depository in-
4	stitutions with other financial institutions pur-
5	suant to this Act and the amendments made by
6	this Act.
7	(2) Concentration Levels.—The concentra-
8	tion levels of the funds, taking into account the
9	number of members of each fund and the geographic
10	distribution of such members, and the extent to
11	which either fund is exposed to higher risks due to
12	a regional concentration of members or an insuffi-
13	cient membership base relative to the size of member
14	institutions.
15	(3) Merger issues.—Issues relating to the
16	planned merger of the funds, including the cost of
17	merging the funds and the manner in which such
18	costs will be distributed among the members of the
19	respective funds.
20	(b) Report Required.—
21	(1) IN GENERAL.—Before the end of the 9-
22	month period beginning on the date of enactment of
23	this Act, the Board of Directors of the Federal De-

posit Insurance Corporation shall submit a report to

1	the Congress on the study conducted pursuant to
2	subsection (a).
3	(2) Contents of Report.—The report shall
4	include—
5	(A) detailed findings of the Board of Di-
6	rectors with regard to the issues described in
7	subsection (a);
8	(B) a description of the plans developed by
9	the Board of Directors for merging the Bank
10	Insurance Fund and the Savings Association
11	Insurance Fund, including an estimate of the
12	amount of the cost of such merger which would
13	be borne by Savings Association Insurance
14	Fund members; and
15	(C) such recommendations for legislative
16	and administrative action as the Board of Di-
17	rectors determines to be necessary or appro-
18	priate to preserve the safety and soundness of
19	the deposit insurance funds, reduce the risks to
20	such funds, provide for an efficient merger of
21	such funds, and for other purposes.
22	(c) Definitions.—For purposes of this section, the
23	following definitions shall apply:
24	(1) Insured depository institution.—The
25	term "insured depository institution" has the same

1	meaning as in section 3(c) of the Federal Deposit
2	Insurance Act.
3	(2) BIF AND SAIF MEMBERS.—The terms
4	"Bank Insurance Fund member" and "Savings As-
5	sociation Insurance Fund member" have the same
6	meanings as in section $7(l)$ of the Federal Deposit
7	Insurance Act.
8	SEC. 187. ELIMINATION OF SAIF AND DIF SPECIAL RE-
9	SERVES.
10	(a) SAIF Special Reserves.—Section 11(a)(6) of
11	the Federal Deposit Insurance Act (12 U.S.C. 1821(a)(6))
12	is amended by striking subparagraph (L).
13	(b) DIF Special Reserves.—Section 2704 of the
14	Deposit Insurance Funds Act of 1996 (12 U.S.C. 1821
15	note) is amended—
16	(1) by striking subsection (b); and
17	(2) in subsection (d)—
18	(A) by striking paragraph (4);
19	(B) in paragraph (6)(C)(i), by striking
20	"(6) and (7)" and inserting "(5), (6), and (7)";
21	and
22	(C) in paragraph (6)(C), by striking clause
23	(ii) and inserting the following:
24	"(ii) by redesignating paragraph (8)
25	as paragraph (5).".

Subtitle J—Effective Date of Title

2	SEC. 191. EFFECTIVE DATE.
3	Except with regard to any subtitle or other provision
4	of this title for which a specific effective date is provided,
5	this title and the amendments made by this title shall take
6	effect at the end of the 270-day period beginning on the
7	date of enactment of this Act.
8	TITLE II—FUNCTIONAL
9	REGULATION
10	Subtitle A—Brokers and Dealers
11	SEC. 201. DEFINITION OF BROKER.
12	Section 3(a)(4) of the Securities Exchange Act of
13	1934 (15 U.S.C. 78c(a)(4)) is amended to read as follows:
14	"(4) Broker.—
15	"(A) IN GENERAL.—The term 'broker'
16	means any person engaged in the business of
17	effecting transactions in securities for the ac-
18	count of others.
19	"(B) Exception for certain bank ac-
20	TIVITIES.—A bank shall not be considered to be
21	a broker because the bank engages in any of
22	the following activities under the conditions de-
23	scribed:
24	"(i) Third party brokerage ar-
25	RANGEMENTS.—The bank enters into a

1	contractual or other arrangement with a
2	broker or dealer registered under this title
3	under which the broker or dealer offers
4	brokerage services on or off the premises
5	of the bank if—
6	"(I) such broker or dealer is
7	clearly identified as the person per-
8	forming the brokerage services;
9	"(II) the broker or dealer per-
10	forms brokerage services in an area
11	that is clearly marked and, to the ex-
12	tent practicable, physically separate
13	from the routine deposit-taking activi-
14	ties of the bank;
15	"(III) any materials used by the
16	bank to advertise or promote generally
17	the availability of brokerage services
18	under the contractual or other ar-
19	rangement clearly indicate that the
20	brokerage services are being provided
21	by the broker or dealer and not by the
22	bank;
23	"(IV) any materials used by the
24	bank to advertise or promote generally
25	the availability of brokerage services

1	under the contractual or other ar-
2	rangement are in compliance with the
3	Federal securities laws before dis-
4	tribution;
5	"(V) bank employees (other than
6	associated persons of a broker or deal-
7	er who are qualified pursuant to the
8	rules of a self-regulatory organization)
9	perform only clerical or ministerial
10	functions in connection with broker-
11	age transactions including scheduling
12	appointments with the associated per-
13	sons of a broker or dealer, except that
14	bank employees may forward cus-
15	tomer funds or securities and may de-
16	scribe in general terms the range of
17	investment vehicles available from the
18	bank and the broker or dealer under
19	the contractual or other arrangement;
20	"(VI) bank employees do not di-
21	rectly receive incentive compensation
22	for any brokerage transaction unless
23	such employees are associated persons
24	of a broker or dealer and are qualified
25	pursuant to the rules of a self-regu-

1	latory organization, except that the
2	bank employees may receive com-
3	pensation for the referral of any cus-
4	tomer if the compensation is a nomi-
5	nal one-time cash fee of a fixed dollar
6	amount and the payment of the fee is
7	not contingent on whether the referral
8	results in a transaction;
9	"(VII) such services are provided
10	by the broker or dealer on a basis in
11	which all customers which receive any
12	services are fully disclosed to the
13	broker or dealer;
14	"(VIII) the bank does not carry
15	a securities account of the customer
16	except in a customary custodian or
17	trustee capacity; and
18	"(IX) the bank, broker, or dealer
19	informs each customer that the bro-
20	kerage services are provided by the
21	broker or dealer and not by the bank
22	and that the securities are not depos-
23	its or other obligations of the bank,
24	are not guaranteed by the bank, and

1	are not insured by the Federal De-
2	posit Insurance Corporation.
3	"(ii) Trust activities.—The bank
4	effects transactions in a trustee capacity,
5	or effects transactions in a fiduciary capac-
6	ity in its trust department or other depart-
7	ment that is regularly examined by bank
8	examiners for compliance with fiduciary
9	principles and standards, and (in either
10	case)—
11	"(I) is primarily compensated for
12	such transactions on the basis of an
13	administration or annual fee (payable
14	on a monthly, quarterly, or other
15	basis), a percentage of assets under
16	management, or a flat or capped per
17	order processing fee equal to not more
18	than the cost incurred by the bank in
19	connection with executing securities
20	transactions for trustee and fiduciary
21	customers, or any combination of such
22	fees, consistent with fiduciary prin-
23	ciples and standards; and
24	"(II) does not publicly solicit bro-
25	kerage business, other than by adver-

1	tising that it effects transactions in
2	securities in conjunction with adver-
3	tising its other trust activities.
4	"(iii) Permissible securities
5	TRANSACTIONS.—The bank effects trans-
6	actions in—
7	"(I) commercial paper, bankers
8	acceptances, or commercial bills;
9	"(II) exempted securities;
10	"(III) qualified Canadian govern-
11	ment obligations as defined in section
12	5136 of the Revised Statutes, in con-
13	formity with section 15C of this title
14	and the rules and regulations there-
15	under, or obligations of the North
16	American Development Bank; or
17	"(IV) any standardized, credit
18	enhanced debt security issued by a
19	foreign government pursuant to the
20	March 1989 plan of then Secretary of
21	the Treasury Brady, used by such for-
22	eign government to retire outstanding
23	commercial bank loans.
24	"(iv) Certain Stock purchase
25	PLANS.—

1	"(I) Employee benefit
2	PLANS.—The bank effects trans-
3	actions, as part of its transfer agency
4	activities, in the securities of an issuer
5	as part of any pension, retirement,
6	profit-sharing, bonus, thrift, savings,
7	incentive, or other similar benefit plan
8	for the employees of that issuer or its
9	subsidiaries, if—
10	(aa) the bank does not so-
11	licit transactions or provide in-
12	vestment advice with respect to
13	the purchase or sale of securities
14	in connection with the plan; and
15	"(bb) the bank's compensa-
16	tion for such plan or program
17	consists primarily of administra-
18	tion fees, or flat or capped per
19	order processing fees, or both.
20	"(II) DIVIDEND REINVESTMENT
21	PLANS.—The bank effects trans-
22	actions, as part of its transfer agency
23	activities, in the securities of an issuer
24	as part of that issuer's dividend rein-
25	vestment plan, if—

1	"(aa) the bank does not so-
2	licit transactions or provide in-
3	vestment advice with respect to
4	the purchase or sale of securities
5	in connection with the plan;
6	"(bb) the bank does not net
7	shareholders' buy and sell orders,
8	other than for programs for odd-
9	lot holders or plans registered
10	with the Commission; and
11	"(cc) the bank's compensa-
12	tion for such plan or program
13	consists primarily of administra-
14	tion fees, or flat or capped per
15	order processing fees, or both.
16	"(III) Issuer Plans.—The bank
17	effects transactions, as part of its
18	transfer agency activities, in the secu-
19	rities of an issuer as part of a plan or
20	program for the purchase or sale of
21	that issuer's shares, if—
22	"(aa) the bank does not so-
23	licit transactions or provide in-
24	vestment advice with respect to
25	the purchase or sale of securities

1	in connection with the plan or
2	program;
3	"(bb) the bank does not net
4	shareholders' buy and sell orders,
5	other than for programs for odd-
6	lot holders or plans registered
7	with the Commission; and
8	"(cc) the bank's compensa-
9	tion for such plan or program
10	consists primarily of administra-
11	tion fees, or flat or capped per
12	order processing fees, or both.
13	"(IV) Permissible delivery
14	OF MATERIALS.—The exception to
15	being considered a broker for a bank
16	engaged in activities described in sub-
17	clauses (I), (II), and (III) will not be
18	affected by a bank's delivery of writ-
19	ten or electronic plan materials to em-
20	ployees of the issuer, shareholders of
21	the issuer, or members of affinity
22	groups of the issuer, so long as such
23	materials are—
24	"(aa) comparable in scope or
25	nature to that permitted by the

1	Commission as of the date of en-
2	actment of the Financial Services
3	Act of 1999; or
4	"(bb) otherwise permitted by
5	the Commission.
6	"(v) Sweep accounts.—The bank
7	effects transactions as part of a program
8	for the investment or reinvestment of bank
9	deposit funds into any no-load, open-end
10	management investment company reg-
11	istered under the Investment Company Act
12	of 1940 that holds itself out as a money
13	market fund.
14	"(vi) Affiliate transactions.—
15	The bank effects transactions for the ac-
16	count of any affiliate of the bank (as de-
17	fined in section 2 of the Bank Holding
18	Company Act of 1956) other than—
19	"(I) a registered broker or deal-
20	er; or
21	"(II) an affiliate that is engaged
22	in merchant banking, as described in
23	section 6(c)(3)(H) of the Bank Hold-
24	ing Company Act of 1956.

1	"(vii) Private securities offer-
2	INGS.—The bank—
3	"(I) effects sales as part of a pri-
4	mary offering of securities not involv-
5	ing a public offering, pursuant to sec-
6	tion $3(b)$, $4(2)$, or $4(6)$ of the Securi-
7	ties Act of 1933 or the rules and reg-
8	ulations issued thereunder;
9	"(II) at any time after the date
10	that is 1 year after the date of enact-
11	ment of the Financial Services Act of
12	1999, is not affiliated with a broker
13	or dealer that has been registered for
14	more than 1 year in accordance with
15	this title, and engages in dealing,
16	market making, or underwriting ac-
17	tivities, other than with respect to ex-
18	empted securities; and
19	"(III) effects transactions exclu-
20	sively with qualified investors.
21	"(viii) Safekeeping and custody
22	ACTIVITIES.—
23	"(I) IN GENERAL.—The bank, as
24	part of customary banking activities—

1	"(aa) provides safekeeping
2	or custody services with respect
3	to securities, including the exer-
4	cise of warrants and other rights
5	on behalf of customers;
6	"(bb) facilitates the transfer
7	of funds or securities, as a custo-
8	dian or a clearing agency, in con-
9	nection with the clearance and
10	settlement of its customers'
11	transactions in securities;
12	"(cc) effects securities lend-
13	ing or borrowing transactions
14	with or on behalf of customers as
15	part of services provided to cus-
16	tomers pursuant to division (aa)
17	or (bb) or invests cash collateral
18	pledged in connection with such
19	transactions; or
20	"(dd) holds securities
21	pledged by a customer to another
22	person or securities subject to
23	purchase or resale agreements in-
24	volving a customer, or facilitates
25	the pledging or transfer of such

1	securities by book entry or as
2	otherwise provided under applica-
3	ble law.
4	"(II) EXCEPTION FOR CARRYING
5	BROKER ACTIVITIES.—The exception
6	to being considered a broker for a
7	bank engaged in activities described in
8	subclause (I) shall not apply if the
9	bank, in connection with such activi-
10	ties, acts in the United States as a
11	carrying broker (as such term, and
12	different formulations thereof, are
13	used in section 15(c)(3) and the rules
14	and regulations thereunder) for any
15	broker or dealer, unless such carrying
16	broker activities are engaged in with
17	respect to government securities (as
18	defined in paragraph (42) of this sub-
19	section).
20	"(ix) Banking products.—The bank
21	effects transactions in traditional banking
22	products, as defined in section 206(a) of
23	the Financial Services Act of 1999.
24	"(x) DE MINIMIS EXCEPTION.—The
25	bank effects, other than in transactions re-

1	ferred to in clauses (i) through (ix), not
2	more than 500 transactions in securities in
3	any calendar year, and such transactions
4	are not effected by an employee of the
5	bank who is also an employee of a broker
6	or dealer.
7	"(C) Broker dealer execution.—The
8	exception to being considered a broker for a
9	bank engaged in activities described in clauses
10	(ii), (iv), and (viii) of subparagraph (B) shall
11	not apply if the activities described in such pro-
12	visions result in the trade in the United States
13	of any security that is a publicly traded security
14	in the United States, unless—
15	"(i) the bank directs such trade to a
16	registered broker dealer for execution;
17	"(ii) the trade is a cross trade or
18	other substantially similar trade of a secu-
19	rity that—
20	"(I) is made by the bank or be-
21	tween the bank and an affiliated fidu-
22	ciary; and
23	"(II) is not in contravention of
24	fiduciary principles established under
25	applicable Federal or State law: or

1	"(iii) the trade is conducted in some
2	other manner permitted under rules, regu-
3	lations, or orders as the Commission may
4	prescribe or issue.
5	"(D) NO EFFECT OF BANK EXEMPTIONS
6	ON OTHER COMMISSION AUTHORITY.—The ex-
7	ception to being considered a broker for a bank
8	engaged in activities described in subpara-
9	graphs (B) and (C) shall not affect the author-
10	ity of the Commission under any other provi-
11	sion of this Act or any other securities law.
12	"(E) FIDUCIARY CAPACITY.—For purposes
13	of subparagraph (B)(ii), the term 'fiduciary ca-
14	pacity' means—
15	"(i) in the capacity as trustee, execu-
16	tor, administrator, registrar of stocks and
17	bonds, transfer agent, guardian, assignee,
18	receiver, or custodian under a uniform gift
19	to minor act, or as an investment adviser
20	if the bank receives a fee for its investment
21	advice;
22	"(ii) in any capacity in which the
23	bank possesses investment discretion on
24	behalf of another; or
25	"(iii) in any other similar capacity.

1	"(F) Exception for entities subject
2	TO SECTION 15(e).—The term 'broker' does not
3	include a bank that—
4	"(i) was, immediately prior to the en-
5	actment of the Financial Services Act of
6	1999, subject to section 15(e); and
7	"(ii) is subject to such restrictions
8	and requirements as the Commission con-
9	siders appropriate.".
10	SEC. 202. DEFINITION OF DEALER.
11	Section 3(a)(5) of the Securities Exchange Act of
12	1934 (15 U.S.C. 78c(a)(5)) is amended to read as follows:
13	"(5) Dealer.—
14	"(A) IN GENERAL.—The term 'dealer'
15	means any person engaged in the business of
16	buying and selling securities for such person's
17	own account through a broker or otherwise.
18	"(B) Exception for Person not en-
19	GAGED IN THE BUSINESS OF DEALING.—The
20	term 'dealer' does not include a person that
21	buys or sells securities for such person's own
22	account, either individually or in a fiduciary ca-
23	pacity, but not as a part of a regular business.
24	"(C) Exception for Certain bank ac-
25	TIVITIES.—A bank shall not be considered to be

1	a dealer because the bank engages in any of
2	the following activities under the conditions de-
3	scribed:
4	"(i) Permissible securities trans-
5	ACTIONS.—The bank buys or sells—
6	"(I) commercial paper, bankers
7	acceptances, or commercial bills;
8	"(II) exempted securities;
9	"(III) qualified Canadian govern-
10	ment obligations as defined in section
11	5136 of the Revised Statutes of the
12	United States, in conformity with sec-
13	tion 15C of this title and the rules
14	and regulations thereunder, or obliga-
15	tions of the North American Develop-
16	ment Bank; or
17	"(IV) any standardized, credit
18	enhanced debt security issued by a
19	foreign government pursuant to the
20	March 1989 plan of then Secretary of
21	the Treasury Brady, used by such for-
22	eign government to retire outstanding
23	commercial bank loans.
24	"(ii) Investment, trustee, and fi-
25	DUCIARY TRANSACTIONS.—The bank buys

1	or sells securities for investment
2	purposes—
3	"(I) for the bank; or
4	"(II) for accounts for which the
5	bank acts as a trustee or fiduciary.
6	"(iii) Asset-backed trans-
7	ACTIONS.—The bank engages in the
8	issuance or sale to qualified investors,
9	through a grantor trust or otherwise, of se-
10	curities backed by or representing an inter-
11	est in notes, drafts, acceptances, loans,
12	leases, receivables, other obligations, or
13	pools of any such obligations predomi-
14	nantly originated by the bank, or a syn-
15	dicate of banks of which the bank is a
16	member, or an affiliate of any such bank
17	other than a broker or dealer.
18	"(iv) Banking products.—The bank
19	buys or sells traditional banking products,
20	as defined in section 206(a) of the Finan-
21	cial Services Act of 1999.
22	"(v) Derivative instruments.—
23	The bank issues, buys, or sells any deriva-
24	tive instrument to which the bank is a
25	party—

1	"(I) to or from a qualified inves-
2	tor, except that if the instrument pro-
3	vides for the delivery of one or more
4	securities (other than a derivative in-
5	strument or government security), the
6	transaction shall be effected with or
7	through a registered broker or dealer;
8	"(II) to or from other persons,
9	except that if the derivative instru-
10	ment provides for the delivery of one
11	or more securities (other than a deriv-
12	ative instrument or government secu-
13	rity), or is a security (other than a
14	government security), the transaction
15	shall be effected with or through a
16	registered broker or dealer; or
17	"(III) to or from any person if
18	the instrument is neither a security
19	nor provides for the delivery of one or
20	more securities (other than a deriva-
21	tive instrument).".

1	SEC. 203. REGISTRATION FOR SALES OF PRIVATE SECURI-
2	TIES OFFERINGS.

- 3 Section 15A of the Securities Exchange Act of 1934
- 4 (15 U.S.C. 780-3) is amended by inserting after sub-
- 5 section (i) the following new subsection:
- 6 "(j) Registration for Sales of Private Securi-
- 7 TIES OFFERINGS.—A registered securities association
- 8 shall create a limited qualification category for any associ-
- 9 ated person of a member who effects sales as part of a
- 10 primary offering of securities not involving a public offer-
- 11 ing, pursuant to section 3(b), 4(2), or 4(6) of the Securi-
- 12 ties Act of 1933 and the rules and regulations thereunder,
- 13 and shall deem qualified in such limited qualification cat-
- 14 egory, without testing, any bank employee who, in the 6-
- 15 month period preceding the date of enactment of the Fi-
- 16 nancial Services Act of 1999, engaged in effecting such
- 17 sales.".
- 18 SEC. 204. SALES PRACTICES AND COMPLAINT PROCE-
- 19 **DURES.**
- 20 Section 18 of the Federal Deposit Insurance Act is
- 21 amended by adding at the end the following new sub-
- 22 section:
- 23 "(s) Sales Practices and Complaint Proce-
- 24 Dures With Respect to Bank Securities Activi-
- 25 TIES.—

1	"(1) REGULATIONS REQUIRED.—Each Federal
2	banking agency shall prescribe and publish in final
3	form, not later than 6 months after the date of en-
4	actment of the Financial Services Act of 1999, regu-
5	lations which apply to retail transactions, solicita-
6	tions, advertising, or offers of any security by any
7	insured depository institution or any affiliate thereof
8	other than a registered broker or dealer or an indi-
9	vidual acting on behalf of such a broker or dealer
10	who is an associated person of such broker or dealer.
11	Such regulations shall include—
12	"(A) requirements that sales practices
13	comply with just and equitable principles of
14	trade that are substantially similar to the Rules
15	of Fair Practice of the National Association of
16	Securities Dealers; and
17	"(B) requirements prohibiting (i) condi-
18	tioning an extension of credit on the purchase
19	or sale of a security; and (ii) any conduct lead-
20	ing a customer to believe that an extension of
21	credit is conditioned upon the purchase or sale
22	of a security.
23	"(2) Procedures required.—The appro-
24	priate Federal banking agencies shall jointly estab-
25	lish procedures and facilities for receiving and expe-

1	ditiously processing complaints against any bank or
2	employee of a bank arising in connection with the
3	purchase or sale of a security by a customer, includ-
4	ing a complaint alleging a violation of the regula-
5	tions prescribed under paragraph (1), but excluding
6	a complaint involving an individual acting on behalf
7	of such a broker or dealer who is an associated per-
8	son of such broker or dealer. The use of any such
9	procedures and facilities by such a customer shall be
10	at the election of the customer. Such procedures
11	shall include provisions to refer a complaint alleging
12	fraud to the Securities and Exchange Commission
13	and appropriate State securities commissions.
14	"(3) Required actions.—The actions re-
15	quired by the Federal banking agencies under para-
16	graph (2) shall include the following:
17	"(A) establishing a group, unit, or bureau
18	within each such agency to receive such com-
19	plaints;
20	"(B) developing and establishing proce-
21	dures for investigating, and permitting cus-
22	tomers to investigate, such complaints;
23	"(C) developing and establishing proce-

dures for informing customers of the rights

1	they may have in connection with such com-
2	plaints;
3	"(D) developing and establishing proce-
4	dures that allow customers a period of at least
5	6 years to make complaints and that do not re-
6	quire customers to pay the costs of the pro-
7	ceeding; and
8	"(E) developing and establishing proce-
9	dures for resolving such complaints, including
10	procedures for the recovery of losses to the ex-
11	tent appropriate.
12	"(4) Consultation and Joint Regula-
13	TIONS.—The Federal banking agencies shall consult
14	with each other and prescribe joint regulations pur-
15	suant to paragraphs (1) and (2), after consultation
16	with the Securities and Exchange Commission.
17	"(5) Procedures in addition to other
18	REMEDIES.—The procedures and remedies provided
19	under this subsection shall be in addition to, and not
20	in lieu of, any other remedies available under law.
21	"(6) Definition.—As used in this
22	subsection—
23	"(A) the term 'security' has the same
24	meaning as in section 3(a)(10) of the Securities
25	Exchange Act of 1934;

1	"(B) the term 'registered broker or dealer'
2	has the same meaning as in section 3(a)(48) of
3	the Securities Exchange Act of 1934; and
4	"(C) the term 'associated person' has the
5	same meaning as in section 3(a)(18) of the Se-
6	curities Exchange Act of 1934.".
7	SEC. 205. INFORMATION SHARING.

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8 Section 18 of the Federal Deposit Insurance Act is amended by adding at the end the following new sub-10 section:

"(t) Record Requirements.—

"(1) REQUIREMENTS.—Each appropriate Federal banking agency, after consultation with and consideration of the views of the Commission, shall establish recordkeeping requirements for banks relying on exceptions contained in paragraphs (4) and (5) of section 3(a) of the Securities Exchange Act of 1934. Such recordkeeping requirements shall be sufficient to demonstrate compliance with the terms of such exceptions and be designed to facilitate compliance with such exceptions. Each appropriate Federal banking agency shall make any such information available to the Commission upon request.

1	"(2) Definitions.—As used in this subsection
2	the term 'Commission' means the Securities and Ex-
3	change Commission.".
4	SEC. 206. DEFINITION AND TREATMENT OF BANKING PROD-
5	UCTS.
6	(a) Definition of Traditional Banking Prod-
7	UCT.—For purposes of paragraphs (4) and (5) of section
8	3(a) of the Securities Exchange Act of 1934 (15 U.S.C.
9	78c(a) (4), (5)), the term "traditional banking product"
10	means—
11	(1) a deposit account, savings account, certifi-
12	cate of deposit, or other deposit instrument issued
13	by a bank;
14	(2) a banker's acceptance;
15	(3) a letter of credit issued or loan made by a
16	bank;
17	(4) a debit account at a bank arising from a
18	credit card or similar arrangement;
19	(5) a participation in a loan which the bank or
20	an affiliate of the bank (other than a broker or deal-
21	er) funds, participates in, or owns that is sold—
22	(A) to qualified investors; or
23	(B) to other persons that—
24	(i) have the opportunity to review and
25	assess any material information, including

1	information regarding the borrower's cred-
2	itworthiness; and
3	(ii) based on such factors as financial
4	sophistication, net worth, and knowledge
5	and experience in financial matters, have
6	the capability to evaluate the information
7	available, as determined under generally
8	applicable banking standards or guidelines;
9	and
10	(6) any derivative instrument, whether or not
11	individually negotiated, involving or relating to—
12	(A) foreign currencies, except options on
13	foreign currencies that trade on a national se-
14	curities exchange;
15	(B) interest rates, except interest rate de-
16	rivative instruments that—
17	(i) are based on a security or a group
18	or index of securities (other than govern-
19	ment securities or a group or index of gov-
20	ernment securities);
21	(ii) provide for the delivery of one or
22	more securities (other than government se-
23	curities); or
24	(iii) trade on a national securities ex-
25	change; and

1	(C) commodities, other rates, indices, or
2	other assets, except derivative instruments
3	that—
4	(i) are securities or that are based on
5	a group or index of securities (other than
6	government securities or a group or index
7	of government securities);
8	(ii) provide for the delivery of one or
9	more securities (other than government se-
10	curities); or
11	(iii) trade on a national securities ex-
12	change.
13	(b) Amendment to the Securities Exchange
14	ACT OF 1934.—Section 15 of the Securities Exchange Act
15	of 1934 (15 U.S.C. 780) is amended by adding at the end
16	the following new subsection:
17	"(i) Transactions Involving Hybrid Prod-
18	UCTS.—
19	"(1) Commission authority.—
20	"(A) In general.—The Commission may,
21	after consultation with the Board, determine,
22	by regulation published in the Federal Register,
23	that a bank that effects transactions in, or buys
24	or sells, a new product should be subject to the
25	registration requirements of this section.

1	"(B) Limitation.—The Commission may
2	not impose the registration requirements of this
3	section on any bank that effects transactions in,
4	or buys or sells, a product under this subsection
5	unless the Commission determines in the regu-
6	lations described in subparagraph (A) that—
7	"(i) the subject product is a new prod-
8	uct;
9	"(ii) the subject product is a security;
10	and
11	"(iii) imposing the registration re-
12	quirements of this section is necessary or
13	appropriate in the public interest and for
14	the protection of investors.
15	"(2) Objection to commission regula-
16	TION.—
17	"(A) FILING OF PETITION FOR REVIEW.—
18	The Board, or any aggrieved party, may obtain
19	review of any final regulation described in para-
20	graph (1) in the United States Court of Ap-
21	peals for the District of Columbia Circuit by fil-
22	ing in such court, not later than 60 days after
23	the date of publication of the final regulation,
24	a written petition requesting that the regulation
25	be set aside.

1	"(B) Transmittal of Petition and
2	RECORD.—A copy of a petition described in
3	subparagraph (A) shall be transmitted as soon
4	as possible by the Clerk of the Court to an offi-
5	cer or employee of the Commission designated
6	for that purpose. Upon receipt of the petition,
7	the Commission shall file with the court the
8	regulation under review and any documents re-
9	ferred to therein, and any other relevant mate-
10	rials prescribed by the court.
11	"(C) EXCLUSIVE JURISDICTION.—On the
12	date of the filing of the petition under subpara-
13	graph (A), the court has jurisdiction, which be-
14	comes exclusive on the filing of the materials
15	set forth in subparagraph (B), to affirm and
16	enforce or to set aside the regulation at issue.
17	"(D) STANDARD OF REVIEW.—
18	"(i) In general.—The court shall
19	determine to affirm and enforce or set
20	aside a regulation of the Commission
21	under this subsection, based on the deter-
22	mination of the court as to whether the
23	subject product—
24	"(I) is a new product, as defined
25	in this subsection;

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1	"(II) is a security; and
2	"(III) would be more appro-
3	priately regulated under the Federal
4	securities laws or the Federal banking
5	laws, giving equal deference to the
6	views of the Commission and the
7	Board.
8	"(ii) Considerations.—In making a
9	determination under clause (i)(III), the
10	court shall consider—
11	"(I) the nature of the subject
12	new product;
13	"(II) the history, purpose, extent
14	and appropriateness of the regulation
15	of the new product under the Federal
16	securities laws; and
17	"(III) the history, purpose, ex-
18	tent, and appropriateness of the regu-
19	lation of the new product under the
20	Federal banking laws.
21	"(E) Judicial stay.—The filing of a peti-
22	tion by the Board or an aggrieved party pursu-
23	ant to subparagraph (A) shall operate as a judi-
24	cial stay, until the date on which the court

1	makes a final determination under this para-
2	graph, of—
3	"(i) any Commission requirement that
4	a bank register as a broker or dealer under
5	this section, because the bank engages in
6	any transaction in, or buys or sells, the
7	new product that is the subject of the peti-
8	tion; and
9	"(ii) any Commission action against a
10	bank for a failure to comply with a re-
11	quirement described in clause (i).
12	"(3) Definitions.—For purposes of this
13	subsection—
14	"(A) the term 'Board' means the Board of
15	Governors of the Federal Reserve System; and
16	"(B) the term 'new product' means a prod-
17	uct or instrument offered or provided by a bank
18	that—
19	"(i) was not subject to regulation by
20	the Commission as a security under this
21	title before the date of enactment of this
22	subsection; and
- -	,
23	"(ii) is not a traditional banking prod-

1	(6) of section 206(a) of the Financial Serv-
2	ices Act of 1999.".
3	(c) Classification Limited.—Classification of a
4	particular product or instrument as a traditional banking
5	product pursuant to this section or the amendments made
6	by this section shall not be construed as finding or imply-
7	ing that such product or instrument is or is not a security
8	for any purpose under the securities laws, or is or is not
9	an account, agreement, contract, or transaction for any
10	purpose under the Commodity Exchange Act.
11	(d) No Limitation on Other Authority To
12	CHALLENGE.—Nothing in this section or the amendments
13	made by this section shall affect the right or authority
14	of the Board of Governors of the Federal Reserve System,
15	any appropriate Federal banking agency, or any interested
16	party under any other provision of law to object to or seek
17	judicial review as to whether a product or instrument is
18	or is not appropriately classified as a traditional banking
19	product under paragraphs (1) through (6) of section
20	206(a).
21	(e) Incorporated Definitions.—For purposes of
22	this section—
23	(1) the term "appropriate Federal banking
24	agency" has the same meaning as in section 3 of the
25	Federal Deposit Insurance Act:

1	(2) the term "bank" has the same meaning as
2	in section 3(a)(6) of the Securities Exchange Act of
3	1934;
4	(3) the term "Board" means the Board of Gov-
5	ernors of the Federal Reserve System;
6	(4) the term "government securities" has the
7	same meaning as in section 3(a)(42) of the Securi-
8	ties Exchange Act of 1934, and, for purposes of this
9	subsection, commercial paper, bankers acceptances,
10	and commercial bills shall be treated in the same
11	manner as government securities; and
12	(5) the term "qualified investor" has the same
13	meaning as in section 3(a)(55) of the Securities Ex-
14	change Act of 1934, as amended by this Act.
15	SEC. 207. DERIVATIVE INSTRUMENT AND QUALIFIED IN-
16	VESTOR DEFINED.
17	Section 3(a) of the Securities Exchange Act of 1934
18	(15 U.S.C. 78c(a)) is amended by adding at the end the
19	following new paragraphs:
20	"(54) Derivative Instrument.—
21	((/A) D (III) / (1 ' '
	"(A) DEFINITION.—The term 'derivative
22	instrument' means any individually negotiated
22	instrument' means any individually negotiated

1	or the occurrence of any event relating to, one
2	or more commodities, securities, currencies, in-
3	terest or other rates, indices, or other assets,
4	but does not include a traditional banking prod-
5	uct, as defined in section 206(a) of the Finan-
6	cial Services Act of 1999.
7	"(B) Classification Limited.—Classi-
8	fication of a particular contract as a derivative
9	instrument pursuant to this paragraph shall not
10	be construed as finding or implying that such
11	instrument is or is not a security for any pur-
12	pose under the securities laws, or is or is not
13	an account, agreement, contract, or transaction
14	for any purpose under the Commodity Ex-
15	change Act.
16	"(55) Qualified investor.—
17	"(A) Definition.—For purposes of this
18	title, the term 'qualified investor' means—
19	"(i) any investment company reg-
20	istered with the Commission under section
21	8 of the Investment Company Act of 1940;
22	"(ii) any issuer eligible for an exclu-
23	sion from the definition of investment com-
24	pany pursuant to section 3(c)(7) of the In-
25	vestment Company Act of 1940:

1	"(iii) any bank (as defined in para-
2	graph (6) of this subsection), savings asso-
3	ciation (as defined in section 3(b) of the
4	Federal Deposit Insurance Act), broker,
5	dealer, insurance company (as defined in
6	section 2(a)(13) of the Securities Act of
7	1933), or business development company
8	(as defined in section 2(a)(48) of the In-
9	vestment Company Act of 1940);
10	"(iv) any small business investment
11	company licensed by the United States
12	Small Business Administration under sec-
13	tion 301(c) or (d) of the Small Business
14	Investment Act of 1958;
15	"(v) any State sponsored employee
16	benefit plan, or any other employee benefit
17	plan, within the meaning of the Employee
18	Retirement Income Security Act of 1974,
19	other than an individual retirement ac-
20	count, if the investment decisions are made
21	by a plan fiduciary, as defined in section
22	3(21) of that Act, which is either a bank,
23	savings and loan association, insurance
24	company, or registered investment adviser;

1	"(vi) any trust whose purchases of se-
2	curities are directed by a person described
3	in clauses (i) through (v) of this subpara-
4	graph;
5	"(vii) any market intermediary ex-
6	empt under section $3(c)(2)$ of the Invest-
7	ment Company Act of 1940;
8	"(viii) any associated person of a
9	broker or dealer other than a natural per-
10	son;
11	"(ix) any foreign bank (as defined in
12	section 1(b)(7) of the International Bank-
13	ing Act of 1978);
14	"(x) the government of any foreign
15	country;
16	"(xi) any corporation, company, or
17	partnership that owns and invests on a dis-
18	cretionary basis, not less than \$10,000,000
19	in investments;
20	"(xii) any natural person who owns
21	and invests on a discretionary basis, not
22	less than \$10,000,000 in investments;
23	"(xiii) any government or political
24	subdivision, agency, or instrumentality of a
25	government who owns and invests on a dis-

1	cretionary basis not less than \$50,000,000
2	in investments; or
3	"(xiv) any multinational or supra-
4	national entity or any agency or instru-
5	mentality thereof.
6	"(B) Additional authority.—The Com-
7	mission may, by rule or order, define a 'quali-
8	fied investor' as any other person, taking into
9	consideration such factors as the financial so-
10	phistication of the person, net worth, and
11	knowledge and experience in financial mat-
12	ters.".
13	SEC. 208. GOVERNMENT SECURITIES DEFINED.
14	Section 3(a)(42) of the Securities Exchange Act of
15	1934 (15 U.S.C. 78c(a)(42)) is amended—
16	(1) by striking "or" at the end of subparagraph
17	(C);
18	(2) by striking the period at the end of sub-
19	paragraph (D) and inserting "; or"; and
20	(3) by adding at the end the following new sub-
21	paragraph:
22	"(E) for purposes of section 15C as ap-
23	plied to a bank, a qualified Canadian govern-
24	ment obligation as defined in section 5136 of
25	the Revised Statutes.".

1	SEC. 209. EFFECTIVE DATE.
2	This subtitle shall take effect at the end of the 270-
3	day period beginning on the date of enactment of this Act.
4	SEC. 210. RULE OF CONSTRUCTION.
5	Nothing in this Act shall supersede, affect, or other-
6	wise limit the scope and applicability of the Commodity
7	Exchange Act (7 U.S.C. 1 et seq.).
8	Subtitle B—Bank Investment
9	Company Activities
10	SEC. 211. CUSTODY OF INVESTMENT COMPANY ASSETS BY
11	AFFILIATED BANK.
12	(a) Management Companies.—Section 17(f) of the
13	Investment Company Act of 1940 (15 U.S.C. 80a–17(f))
14	is amended—
15	(1) by redesignating paragraphs (1), (2), and
16	(3) as subparagraphs (A), (B), and (C), respectively;
17	(2) by striking "(f) Every registered" and in-
18	serting the following:
19	"(f) Custody of Securities.—
20	"(1) Every registered";
21	(3) by redesignating the second, third, fourth,
22	and fifth sentences of such subsection as paragraphs
23	(2) through (5), respectively, and indenting the left
24	margin of such paragraphs appropriately; and
25	(4) by adding at the end the following new
26	paragraph:

1	"(6) Services as trustee or custodian.—
2	The Commission may adopt rules and regulations,
3	and issue orders, consistent with the protection of
4	investors, prescribing the conditions under which a
5	bank, or an affiliated person of a bank, either of
6	which is an affiliated person, promoter, organizer, or
7	sponsor of, or principal underwriter for, a registered
8	management company may serve as custodian of
9	that registered management company.".
10	(b) Unit Investment Trusts.—Section 26 of the
11	Investment Company Act of 1940 (15 U.S.C. 80a-26) is
12	amended—
13	(1) by redesignating subsections (b) through (e)
14	as subsections (c) through (f), respectively; and
15	(2) by inserting after subsection (a) the fol-
16	lowing new subsection:
17	"(b) The Commission may adopt rules and regula-
18	tions, and issue orders, consistent with the protection of
19	investors, prescribing the conditions under which a bank,
20	or an affiliated person of a bank, either of which is an
21	affiliated person of a principal underwriter for, or deposi-
22	tor of, a registered unit investment trust, may serve as
23	trustee or custodian under subsection (a)(1).".

1	(c) FIDUCIARY DUTY OF CUSTODIAN.—Section 36(a)
2	of the Investment Company Act of 1940 (15 U.S.C. 80a-
3	35(a)) is amended—
4	(1) in paragraph (1), by striking "or" at the
5	end;
6	(2) in paragraph (2), by striking the period at
7	the end and inserting "; or"; and
8	(3) by inserting after paragraph (2) the fol-
9	lowing:
10	"(3) as custodian.".
11	SEC. 212. LENDING TO AN AFFILIATED INVESTMENT COM-
12	PANY.
13	Section 17(a) of the Investment Company Act of
13 14	Section 17(a) of the Investment Company Act of 1940 (15 U.S.C. 80a–17(a)) is amended—
14	1940 (15 U.S.C. 80a–17(a)) is amended—
14 15	1940 (15 U.S.C. 80a–17(a)) is amended— (1) by striking "or" at the end of paragraph
14 15 16	1940 (15 U.S.C. 80a–17(a)) is amended— (1) by striking "or" at the end of paragraph (2);
14 15 16 17	1940 (15 U.S.C. 80a-17(a)) is amended— (1) by striking "or" at the end of paragraph (2); (2) by striking the period at the end of para-
14 15 16 17	1940 (15 U.S.C. 80a-17(a)) is amended— (1) by striking "or" at the end of paragraph (2); (2) by striking the period at the end of paragraph (3) and inserting "; or"; and
114 115 116 117 118	1940 (15 U.S.C. 80a-17(a)) is amended— (1) by striking "or" at the end of paragraph (2); (2) by striking the period at the end of paragraph (3) and inserting "; or"; and (3) by adding at the end the following new
14 15 16 17 18 19 20	1940 (15 U.S.C. 80a-17(a)) is amended— (1) by striking "or" at the end of paragraph (2); (2) by striking the period at the end of paragraph (3) and inserting "; or"; and (3) by adding at the end the following new paragraph:
14 15 16 17 18 19 20 21	1940 (15 U.S.C. 80a-17(a)) is amended— (1) by striking "or" at the end of paragraph (2); (2) by striking the period at the end of paragraph (3) and inserting "; or"; and (3) by adding at the end the following new paragraph: "(4) to loan money or other property to such

1	prescribe or issue consistent with the protection of
2	investors.".
3	SEC. 213. INDEPENDENT DIRECTORS.
4	(a) In General.—Section 2(a)(19)(A) of the Invest-
5	ment Company Act of 1940 (15 U.S.C. 80a–2(a)(19)(A))
6	is amended—
7	(1) by striking clause (v) and inserting the fol-
8	lowing new clause:
9	"(v) any person or any affiliated per-
10	son of a person (other than a registered in-
11	vestment company) that, at any time dur-
12	ing the 6-month period preceding the date
13	of the determination of whether that per-
14	son or affiliated person is an interested
15	person, has executed any portfolio trans-
16	actions for, engaged in any principal trans-
17	actions with, or distributed shares for—
18	"(I) the investment company;
19	"(II) any other investment com-
20	pany having the same investment ad-
21	viser as such investment company or
22	holding itself out to investors as a re-
23	lated company for purposes of invest-
24	ment or investor services; or

1	"(III) any account over which the
2	investment company's investment ad-
3	viser has brokerage placement discre-
4	tion,";
5	(2) by redesignating clause (vi) as clause (vii);
6	and
7	(3) by inserting after clause (v) the following
8	new clause:
9	"(vi) any person or any affiliated per-
10	son of a person (other than a registered in-
11	vestment company) that, at any time dur-
12	ing the 6-month period preceding the date
13	of the determination of whether that per-
14	son or affiliated person is an interested
15	person, has loaned money or other prop-
16	erty to—
17	"(I) the investment company;
18	"(II) any other investment com-
19	pany having the same investment ad-
20	viser as such investment company or
21	holding itself out to investors as a re-
22	lated company for purposes of invest-
23	ment or investor services; or

1	"(III) any account for which the
2	investment company's investment ad-
3	viser has borrowing authority,".
4	(b) Conforming Amendment.—Section
5	2(a)(19)(B) of the Investment Company Act of 1940 (15
6	U.S.C. 80a–2(a)(19)(B)) is amended—
7	(1) by striking clause (v) and inserting the fol-
8	lowing new clause:
9	"(v) any person or any affiliated per-
10	son of a person (other than a registered in-
11	vestment company) that, at any time dur-
12	ing the 6-month period preceding the date
13	of the determination of whether that per-
14	son or affiliated person is an interested
15	person, has executed any portfolio trans-
16	actions for, engaged in any principal trans-
17	actions with, or distributed shares for—
18	"(I) any investment company for
19	which the investment adviser or prin-
20	cipal underwriter serves as such;
21	"(II) any investment company
22	holding itself out to investors, for pur-
23	poses of investment or investor serv-
24	ices, as a company related to any in-
25	vestment company for which the in-

1	vestment adviser or principal under-
2	writer serves as such; or
3	"(III) any account over which the
4	investment adviser has brokerage
5	placement discretion,";
6	(2) by redesignating clause (vi) as clause (vii);
7	and
8	(3) by inserting after clause (v) the following
9	new clause:
10	"(vi) any person or any affiliated per-
11	son of a person (other than a registered in-
12	vestment company) that, at any time dur-
13	ing the 6-month period preceding the date
14	of the determination of whether that per-
15	son or affiliated person is an interested
16	person, has loaned money or other prop-
17	erty to—
18	"(I) any investment company for
19	which the investment adviser or prin-
20	cipal underwriter serves as such;
21	"(II) any investment company
22	holding itself out to investors, for pur-
23	poses of investment or investor serv-
24	ices, as a company related to any in-
25	vestment company for which the in-

1	vestment adviser or principal under-
2	writer serves as such; or
3	"(III) any account for which the
4	investment adviser has borrowing au-
5	thority,".
6	(c) Affiliation of Directors.—Section 10(e) of
7	the Investment Company Act of 1940 (15 U.S.C. 80a-
8	10(c)) is amended by striking "bank, except" and insert-
9	ing "bank (together with its affiliates and subsidiaries) or
10	any one bank holding company (together with its affiliates
11	and subsidiaries) (as such terms are defined in section 2
12	of the Bank Holding Company Act of 1956), except".
13	(d) Effective Date.—The amendments made by
14	this section shall take effect at the end of the 1-year period
15	beginning on the date of enactment of this subtitle.
16	SEC. 214. ADDITIONAL SEC DISCLOSURE AUTHORITY.
17	Section 35(a) of the Investment Company Act of
18	1940 (15 U.S.C. 80a-34(a)) is amended to read as fol-
19	lows:
20	"(a) Misrepresentation of Guarantees.—
21	"(1) In general.—It shall be unlawful for any
22	person, issuing or selling any security of which a
23	registered investment company is the issuer, to rep-
24	resent or imply in any manner whatsoever that such
25	security or company—

1	"(A) has been guaranteed, sponsored, rec-
2	ommended, or approved by the United States,
3	or any agency, instrumentality or officer of the
4	United States;
5	"(B) has been insured by the Federal De-
6	posit Insurance Corporation; or
7	"(C) is guaranteed by or is otherwise an
8	obligation of any bank or insured depository in-
9	stitution.
10	"(2) Disclosures.—Any person issuing or
11	selling the securities of a registered investment com-
12	pany that is advised by, or sold through, a bank
13	shall prominently disclose that an investment in the
14	company is not insured by the Federal Deposit In-
15	surance Corporation or any other government agen-
16	cy. The Commission may adopt rules and regula-
17	tions, and issue orders, consistent with the protec-
18	tion of investors, prescribing the manner in which
19	the disclosure under this paragraph shall be pro-
20	vided.
21	"(3) Definitions.—The terms 'insured deposi-
22	tory institution' and 'appropriate Federal banking
23	agency' have the same meanings as in section 3 of

the Federal Deposit Insurance Act.".

24

1	SEC. 215. DEFINITION OF BROKER UNDER THE INVEST-
2	MENT COMPANY ACT OF 1940.
3	Section 2(a)(6) of the Investment Company Act of
4	1940 (15 U.S.C. 80a-2(a)(6)) is amended to read as fol-
5	lows:
6	"(6) The term 'broker' has the same meaning
7	as in section 3 of the Securities Exchange Act of
8	1934, except that such term does not include any
9	person solely by reason of the fact that such person
10	is an underwriter for one or more investment compa-
11	nies.".
12	SEC. 216. DEFINITION OF DEALER UNDER THE INVEST-
13	MENT COMPANY ACT OF 1940.
14	Section 2(a)(11) of the Investment Company Act of
15	1940 (15 U.S.C. 80a–2(a)(11)) is amended to read as fol-
16	lows:
17	"(11) The term 'dealer' has the same meaning
18	as in section 3 of the Securities Exchange Act of
19	1934, but does not include an insurance company or
20	investment company.".
21	SEC. 217. REMOVAL OF THE EXCLUSION FROM THE DEFINI-
22	TION OF INVESTMENT ADVISER FOR BANKS
23	THAT ADVISE INVESTMENT COMPANIES.
24	(a) Investment Adviser.—Section 202(a)(11) of
25	the Investment Advisers Act of 1940 (15 U.S.C. 80b-
26	2(a)(11)) is amended in subparagraph (A), by striking

1	"investment company" and inserting "investment com-
2	pany, except that the term 'investment adviser' includes
3	any bank or bank holding company to the extent that such
4	bank or bank holding company serves or acts as an invest-
5	ment adviser to a registered investment company, but if
6	in the case of a bank, such services or actions are per-
7	formed through a separately identifiable department or di-
8	vision, the department or division, and not the bank itself
9	shall be deemed to be the investment adviser".
10	(b) Separately Identifiable Department of
11	Division.—Section 202(a) of the Investment Advisers Act
12	of 1940 (15 U.S.C. 80b-2(a)) is amended by adding at
13	the end the following:
14	"(26) The term 'separately identifiable depart-
15	ment or division' of a bank means a unit—
16	"(A) that is under the direct supervision of
17	an officer or officers designated by the board of
18	directors of the bank as responsible for the day-
19	to-day conduct of the bank's investment adviser
20	activities for one or more investment companies
21	including the supervision of all bank employees
22	engaged in the performance of such activities
23	and
24	"(B) for which all of the records relating
25	to its investment adviser activities are sena.

1	rately maintained in or extractable from such
2	unit's own facilities or the facilities of the bank,
3	and such records are so maintained or other-
4	wise accessible as to permit independent exam-
5	ination and enforcement by the Commission of
6	this Act or the Investment Company Act of
7	1940 and rules and regulations promulgated
8	under this Act or the Investment Company Act
9	of 1940.".
10	SEC. 218. DEFINITION OF BROKER UNDER THE INVEST-
11	MENT ADVISERS ACT OF 1940.
12	Section 202(a)(3) of the Investment Advisers Act of
13	1940 (15 U.S.C. 80b-2(a)(3)) is amended to read as fol-
14	lows:
15	"(3) The term 'broker' has the same meaning
16	as in section 3 of the Securities Exchange Act of
17	1934.".
18	SEC. 219. DEFINITION OF DEALER UNDER THE INVEST-
19	MENT ADVISERS ACT OF 1940.
20	Section 202(a)(7) of the Investment Advisers Act of
21	1940 (15 U.S.C. 80b–2(a)(7)) is amended to read as fol-
22	lows:
23	"(7) The term 'dealer' has the same meaning as
24	in section 3 of the Securities Exchange Act of 1934,

1	but does not include an insurance company or in-
2	vestment company.".
3	SEC. 220. INTERAGENCY CONSULTATION.
4	The Investment Advisers Act of 1940 (15 U.S.C.
5	80b-1 et seq.) is amended by inserting after section 210
6	the following new section:
7	"SEC. 210A. CONSULTATION.
8	"(a) Examination Results and Other Informa-
9	TION.—
10	"(1) The appropriate Federal banking agency
11	shall provide the Commission upon request the re-
12	sults of any examination, reports, records, or other
13	information to which such agency may have access
14	with respect to the investment advisory activities—
15	"(A) of any—
16	"(i) bank holding company;
17	"(ii) bank; or
18	"(iii) separately identifiable depart-
19	ment or division of a bank, that is reg-
20	istered under section 203 of this title; and
21	"(B) in the case of a bank holding com-
22	pany or bank that has a subsidiary or a sepa-
23	rately identifiable department or division reg-
24	istered under that section, of such bank or bank
25	holding company.

- 1 "(2) The Commission shall provide to the ap-
- 2 propriate Federal banking agency upon request the
- 3 results of any examination, reports, records, or other
- 4 information with respect to the investment advisory
- 5 activities of any bank holding company, bank, or
- 6 separately identifiable department or division of a
- bank, any of which is registered under section 203
- 8 of this title.
- 9 "(b) Effect on Other Authority.—Nothing in
- 10 this section shall limit in any respect the authority of the
- 11 appropriate Federal banking agency with respect to such
- 12 bank holding company, bank, or department or division
- 13 under any provision of law.
- 14 "(c) Definition.—For purposes of this section, the
- 15 term 'appropriate Federal banking agency' has the same
- 16 meaning as in section 3 of the Federal Deposit Insurance
- 17 Act.".
- 18 SEC. 221. TREATMENT OF BANK COMMON TRUST FUNDS.
- 19 (a) SECURITIES ACT OF 1933.—Section 3(a)(2) of
- 20 the Securities Act of 1933 (15 U.S.C. 77c(a)(2)) is
- 21 amended by striking "or any interest or participation in
- 22 any common trust fund or similar fund maintained by a
- 23 bank exclusively for the collective investment and reinvest-
- 24 ment of assets contributed thereto by such bank in its ca-
- 25 pacity as trustee, executor, administrator, or guardian"

1	and inserting "or any interest or participation in any com-
2	mon trust fund or similar fund that is excluded from the
3	definition of the term 'investment company' under section
4	3(c)(3) of the Investment Company Act of 1940".
5	(b) Securities Exchange Act of 1934.—Section
6	3(a)(12)(A)(iii) of the Securities Exchange Act of 1934
7	(15 U.S.C. 78c(a)(12)(A)(iii)) is amended to read as fol-
8	lows:
9	"(iii) any interest or participation in any
10	common trust fund or similar fund that is ex-
11	cluded from the definition of the term 'invest-
12	ment company' under section 3(c)(3) of the In-
13	vestment Company Act of 1940;".
14	(c) Investment Company Act of 1940.—Section
15	3(c)(3) of the Investment Company Act of 1940 (15
16	U.S.C. 80a-3(c)(3)) is amended by inserting before the
17	period the following: ", if—
18	"(A) such fund is employed by the bank
19	solely as an aid to the administration of trusts,
20	estates, or other accounts created and main-
21	tained for a fiduciary purpose;
22	"(B) except in connection with the ordi-
23	nary advertising of the bank's fiduciary serv-
24	ices, interests in such fund are not—
25	"(i) advertised; or

1	"(ii) offered for sale to the general
2	public; and
3	"(C) fees and expenses charged by such
4	fund are not in contravention of fiduciary prin-
5	ciples established under applicable Federal or
6	State law".
7	SEC. 222. INVESTMENT ADVISERS PROHIBITED FROM HAV-
8	ING CONTROLLING INTEREST IN REG-
9	ISTERED INVESTMENT COMPANY.
10	Section 15 of the Investment Company Act of 1940
11	(15 U.S.C. 80a-15) is amended by adding at the end the
12	following new subsection:
13	"(g) Controlling Interest in Investment Com-
14	PANY PROHIBITED.—
15	"(1) IN GENERAL.—If an investment adviser to
16	a registered investment company, or an affiliated
17	person of that investment adviser, holds a control-
18	ling interest in that registered investment company
19	in a trustee or fiduciary capacity, such person
20	shall—
21	"(A) if it holds the shares in a trustee or
22	fiduciary capacity with respect to any employee
23	benefit plan subject to the Employee Retire-
24	ment Income Security Act of 1974, transfer the
25	power to vote the shares of the investment com-

1	pany through to another person acting in a fi-
2	duciary capacity with respect to the plan who is
3	not an affiliated person of that investment ad-
4	viser or any affiliated person thereof; or
5	"(B) if it holds the shares in a trustee or
6	fiduciary capacity with respect to any person or
7	entity other than an employee benefit plan sub-
8	ject to the Employee Retirement Income Secu-
9	rity Act of 1974—
10	"(i) transfer the power to vote the
11	shares of the investment company through
12	to—
13	"(I) the beneficial owners of the
14	shares;
15	"(II) another person acting in a
16	fiduciary capacity who is not an affili-
17	ated person of that investment adviser
18	or any affiliated person thereof; or
19	"(III) any person authorized to
20	receive statements and information
21	with respect to the trust who is not an
22	affiliated person of that investment
23	adviser or any affiliated person there-
24	of;

1	"(ii) vote the shares of the investment
2	company held by it in the same proportion
3	as shares held by all other shareholders of
4	the investment company; or
5	"(iii) vote the shares of the invest-
6	ment company as otherwise permitted
7	under such rules, regulations, or orders as
8	the Commission may prescribe or issue
9	consistent with the protection of investors.
10	"(2) Exemption.—Paragraph (1) shall not
11	apply to any investment adviser to a registered in-
12	vestment company, or any affiliated person of that
13	investment adviser, that holds shares of the invest-
14	ment company in a trustee or fiduciary capacity if
15	that registered investment company consists solely of
16	assets held in such capacities.
17	"(3) Safe Harbor.—No investment adviser to
18	a registered investment company or any affiliated
19	person of such investment adviser shall be deemed to
20	have acted unlawfully or to have breached a fidu-
21	ciary duty under State or Federal law solely by rea-
22	son of acting in accordance with clause (i), (ii), or
23	(iii) of paragraph (1)(B).
24	"(4) Church Plan Exemption.—Paragraph
25	(1) does not apply to any investment adviser to a

- 1 registered investment company, or an affiliated per-
- 2 son of that investment adviser, holding shares in
- 3 such a capacity, if such investment adviser or such
- 4 affiliated person is an organization described in sec-
- 5 tion 414(e)(3)(A) of the Internal Revenue Code of
- 6 1986.".

7 SEC. 223. CONFORMING CHANGE IN DEFINITION.

- 8 Section 2(a)(5) of the Investment Company Act of
- 9 1940 (15 U.S.C. 80a-2(a)(5)) is amended by striking
- 10 "(A) a banking institution organized under the laws of the
- 11 United States" and inserting "(A) a depository institution
- 12 (as defined in section 3 of the Federal Deposit Insurance
- 13 Act) or a branch or agency of a foreign bank (as such
- 14 terms are defined in section 1(b) of the International
- 15 Banking Act of 1978)".

16 SEC. 224. CONFORMING AMENDMENT.

- 17 Section 202 of the Investment Advisers Act of 1940
- 18 (15 U.S.C. 80b-2) is amended by adding at the end the
- 19 following new subsection:
- 20 "(c) Consideration of Promotion of Effi-
- 21 CIENCY, COMPETITION, AND CAPITAL FORMATION.—
- 22 Whenever pursuant to this title the Commission is en-
- 23 gaged in rulemaking and is required to consider or deter-
- 24 mine whether an action is necessary or appropriate in the
- 25 public interest, the Commission shall also consider, in ad-

1	dition to the protection of investors, whether the action
2	will promote efficiency, competition, and capital forma-
3	tion.".
4	SEC. 225. EFFECTIVE DATE.
5	This subtitle shall take effect 90 days after the date
6	of enactment of this Act.
7	Subtitle C-Securities and Ex-
8	change Commission Supervision
9	of Investment Bank Holding
10	Companies
11	SEC. 231. SUPERVISION OF INVESTMENT BANK HOLDING
12	COMPANIES BY THE SECURITIES AND EX-
13	CHANGE COMMISSION.
14	(a) Amendment.—Section 17 of the Securities Ex-
15	change Act of 1934 (15 U.S.C. 78q) is amended—
16	(1) by redesignating subsection (i) as subsection
17	(l); and
18	(2) by inserting after subsection (h) the fol-
19	lowing new subsections:
20	"(i) Investment Bank Holding Companies.—
21	"(1) Elective supervision of an invest-
22	MENT BANK HOLDING COMPANY NOT HAVING A
23	BANK OR SAVINGS ASSOCIATION AFFILIATE.—
24	"(A) In general.—An investment bank
25	holding company that is not—

1	"(i) an affiliate of a wholesale finan-
2	cial institution, an insured bank (other
3	than an institution described in subpara-
4	graph (D), (F), or (G) of section $2(c)(2)$,
5	or held under section 4(f), of the Bank
6	Holding Company Act of 1956), or a sav-
7	ings association;
8	"(ii) a foreign bank, foreign company,
9	or company that is described in section
10	8(a) of the International Banking Act of
11	1978; or
12	"(iii) a foreign bank that controls, di-
13	rectly or indirectly, a corporation chartered
14	under section 25A of the Federal Reserve
15	Act,
16	may elect to become supervised by filing with
17	the Commission a notice of intention to become
18	supervised, pursuant to subparagraph (B) of
19	this paragraph. Any investment bank holding
20	company filing such a notice shall be supervised
21	in accordance with this section and comply with
22	the rules promulgated by the Commission appli-
23	cable to supervised investment bank holding
24	companies.

1	"(B) Notification of status as a su-
2	PERVISED INVESTMENT BANK HOLDING COM-
3	PANY.—An investment bank holding company
4	that elects under subparagraph (A) to become
5	supervised by the Commission shall file with the
6	Commission a written notice of intention to be-
7	come supervised by the Commission in such
8	form and containing such information and doc-
9	uments concerning such investment bank hold-
10	ing company as the Commission, by rule, may
11	prescribe as necessary or appropriate in fur-
12	therance of the purposes of this section. Unless
13	the Commission finds that such supervision is
14	not necessary or appropriate in furtherance of
15	the purposes of this section, such supervision
16	shall become effective 45 days after the date of
17	receipt of such written notice by the Commis-
18	sion, or within such shorter time period as the
19	Commission, by rule or order, may determine.
20	"(2) Election not to be supervised by
21	THE COMMISSION AS AN INVESTMENT BANK HOLD-
22	ING COMPANY.—
23	"(A) Voluntary withdrawal.—A su-
24	pervised investment bank holding company that
25	is supervised pursuant to paragraph (1) may,

upon such terms and conditions as the Commission deems necessary or appropriate, elect not to be supervised by the Commission by filing a written notice of withdrawal from Commission supervision. Such notice shall not become effective until one year after receipt by the Commission, or such shorter or longer period as the Commission deems necessary or appropriate to ensure effective supervision of the material risks to the supervised investment bank holding company and to the affiliated broker or dealer, or to prevent evasion of the purposes of this section.

"(B) DISCONTINUATION OF COMMISSION SUPERVISION.—If the Commission finds that any supervised investment bank holding company that is supervised pursuant to paragraph (1) is no longer in existence or has ceased to be an investment bank holding company, or if the Commission finds that continued supervision of such a supervised investment bank holding company is not consistent with the purposes of this section, the Commission may discontinue the supervision pursuant to a rule or order, if any,

1	promulgated by the Commission under this sec-
2	tion.
3	"(3) Supervision of investment bank
4	HOLDING COMPANIES.—
5	"(A) RECORDKEEPING AND REPORTING.—
6	"(i) In general.—Every supervised
7	investment bank holding company and
8	each affiliate thereof shall make and keep
9	for prescribed periods such records, furnish
10	copies thereof, and make such reports, as
11	the Commission may require by rule, in
12	order to keep the Commission informed as
13	to—
14	"(I) the company's or affiliate's
15	activities, financial condition, policies,
16	systems for monitoring and control-
17	ling financial and operational risks,
18	and transactions and relationships be-
19	tween any broker or dealer affiliate of
20	the supervised investment bank hold-
21	ing company; and
22	" (Π) the extent to which the
23	company or affiliate has complied with
24	the provisions of this Act and regula-

1	tions prescribed and orders issued
2	under this Act.
3	"(ii) Form and contents.—Such
4	records and reports shall be prepared in
5	such form and according to such specifica-
6	tions (including certification by an inde-
7	pendent public accountant), as the Com-
8	mission may require and shall be provided
9	promptly at any time upon request by the
10	Commission. Such records and reports may
11	include—
12	"(I) a balance sheet and income
13	statement;
14	"(II) an assessment of the con-
15	solidated capital of the supervised in-
16	vestment bank holding company;
17	"(III) an independent auditor's
18	report attesting to the supervised in-
19	vestment bank holding company's
20	compliance with its internal risk man-
21	agement and internal control objec-
22	tives; and
23	"(IV) reports concerning the ex-
24	tent to which the company or affiliate
25	has complied with the provisions of

1	this title and any regulations pre-
2	scribed and orders issued under this
3	title.
4	"(B) Use of existing reports.—
5	"(i) In General.—The Commission
6	shall, to the fullest extent possible, accept
7	reports in fulfillment of the requirements
8	under this paragraph that the supervised
9	investment bank holding company or its af-
10	filiates have been required to provide to
11	another appropriate regulatory agency or
12	self-regulatory organization.
13	"(ii) Availability.—A supervised in-
14	vestment bank holding company or an af-
15	filiate of such company shall provide to the
16	Commission, at the request of the Commis-
17	sion, any report referred to in clause (i).
18	"(C) Examination authority.—
19	"(i) Focus of examination au-
20	THORITY.—The Commission may make ex-
21	aminations of any supervised investment
22	bank holding company and any affiliate of
23	such company in order to—
24	"(I) inform the Commission
25	regarding—

1	"(aa) the nature of the oper-
2	ations and financial condition of
3	the supervised investment bank
4	holding company and its affili-
5	ates;
6	"(bb) the financial and oper-
7	ational risks within the super-
8	vised investment bank holding
9	company that may affect any
10	broker or dealer controlled by
11	such supervised investment bank
12	holding company; and
13	"(ce) the systems of the su-
14	pervised investment bank holding
15	company and its affiliates for
16	monitoring and controlling those
17	risks; and
18	"(II) monitor compliance with
19	the provisions of this subsection, pro-
20	visions governing transactions and re-
21	lationships between any broker or
22	dealer affiliated with the supervised
23	investment bank holding company and
24	any of the company's other affiliates,
25	and applicable provisions of sub-

1	chapter II of chapter 53, title 31,
2	United States Code (commonly re-
3	ferred to as the 'Bank Secrecy Act')
4	and regulations thereunder.
5	"(ii) Restricted focus of exami-
6	NATIONS.—The Commission shall limit the
7	focus and scope of any examination of a
8	supervised investment bank holding com-
9	pany to—
10	"(I) the company; and
11	"(II) any affiliate of the company
12	that, because of its size, condition, or
13	activities, the nature or size of the
14	transactions between such affiliate
15	and any affiliated broker or dealer, or
16	the centralization of functions within
17	the holding company system, could, in
18	the discretion of the Commission,
19	have a materially adverse effect on the
20	operational or financial condition of
21	the broker or dealer.
22	"(iii) Deference to other exami-
23	NATIONS.—For purposes of this subpara-
24	graph, the Commission shall, to the fullest
25	extent possible, use the reports of examina-

1	tion of an institution described in subpara-
2	graph (D), (F), or (G) of section $2(c)(2)$,
3	or held under section 4(f), of the Bank
4	Holding Company Act of 1956 made by
5	the appropriate regulatory agency, or of a
6	licensed insurance company made by the
7	appropriate State insurance regulator.
8	"(4) Holding company capital.—
9	"(A) AUTHORITY.—If the Commission
10	finds that it is necessary to adequately super-
11	vise investment bank holding companies and
12	their broker or dealer affiliates consistent with
13	the purposes of this subsection, the Commission
14	may adopt capital adequacy rules for supervised
15	investment bank holding companies.
16	"(B) METHOD OF CALCULATION.—In de-
17	veloping rules under this paragraph:
18	"(i) Double Leverage.—The Com-
19	mission shall consider the use by the su-
20	pervised investment bank holding company
21	of debt and other liabilities to fund capital
22	investments in affiliates.
23	"(ii) No unweighted capital
24	RATIO.—The Commission shall not impose
25	under this section a capital ratio that is

1	not based on appropriate risk-weighting
2	considerations.
3	"(iii) No capital requirement on
4	REGULATED ENTITIES.—The Commission
5	shall not, by rule, regulation, guideline,
6	order or otherwise, impose any capital ade-
7	quacy provision on a nonbanking affiliate
8	(other than a broker or dealer) that is in
9	compliance with applicable capital require-
10	ments of another Federal regulatory au-
11	thority or State insurance authority.
12	"(iv) Appropriate exclusions.—
13	The Commission shall take full account of
14	the applicable capital requirements of an-
15	other Federal regulatory authority or State
16	insurance regulator.
17	"(C) Internal risk management mod-
18	ELS.—The Commission may incorporate inter-
19	nal risk management models into its capital
20	adequacy rules for supervised investment bank
21	holding companies.
22	"(5) Functional regulation of banking
23	AND INSURANCE ACTIVITIES OF SUPERVISED IN-
24	VESTMENT BANK HOLDING COMPANIES.—The Com-
25	mission shall defer to—

1	"(A) the appropriate regulatory agency
2	with regard to all interpretations of, and the
3	enforcement of, applicable banking laws relating
4	to the activities, conduct, ownership, and oper-
5	ations of banks, and institutions described in
6	subparagraph (D), (F), and (G) of section
7	2(c)(2), or held under section 4(f), of the Bank
8	Holding Company Act of 1956; and
9	"(B) the appropriate State insurance regu-
10	lators with regard to all interpretations of, and
11	the enforcement of, applicable State insurance
12	laws relating to the activities, conduct, and op-
13	erations of insurance companies and insurance
14	agents.
15	"(6) Definitions.—For purposes of this sub-
16	section and subsection (j)—
17	"(A) the term 'investment bank holding
18	company' means—
19	"(i) any person other than a natural
20	person that owns or controls one or more
21	brokers or dealers; and
22	"(ii) the associated persons of the in-
23	vestment bank holding company;
24	"(B) the term 'supervised investment bank
25	holding company' means any investment bank

1	holding company that is supervised by the Com-
2	mission pursuant to this subsection;
3	"(C) the terms 'affiliate', 'bank', 'bank
4	holding company', 'company', 'control', and
5	'savings association' have the same meanings as
6	in section 2 of the Bank Holding Company Act
7	of 1956;
8	"(D) the term 'insured bank' has the same
9	meaning as in section 3 of the Federal Deposit
10	Insurance Act;
11	"(E) the term 'foreign bank' has the same
12	meaning as in section 1(b)(7) of the Inter-
13	national Banking Act of 1978; and
14	"(F) the terms 'person associated with an
15	investment bank holding company' and 'associ-
16	ated person of an investment bank holding com-
17	pany' mean any person directly or indirectly
18	controlling, controlled by, or under common
19	control with, an investment bank holding com-
20	pany.
21	"(j) Commission Backup Authority.—
22	"(1) Authority.—The Commission may make
23	inspections of any wholesale financial holding com-
24	pany that—

1	"(A) controls a wholesale financial institu-
2	tion;
3	"(B) is not a foreign bank; and
4	"(C) does not control an insured bank
5	(other than an institution permitted under sub-
6	paragraph (D), (F), or (G) of section 2(e)(2),
7	or held under section 4(f), of the Bank Holding
8	Company Act of 1956) or a savings association,
9	and any affiliate of such company, for the purpose
10	of monitoring and enforcing compliance by the
11	wholesale financial holding company with the Fed-
12	eral securities laws.
13	"(2) Limitation.—The Commission shall limit
14	the focus and scope of any inspection under para-
15	graph (1) to those transactions, policies, procedures,
16	or records that are reasonably necessary to monitor
17	and enforce compliance by the wholesale financial
18	holding company or any affiliate with the Federal
19	securities laws.
20	"(3) Deference to examinations.—To the
21	fullest extent possible, the Commission shall use, for
22	the purposes of this subsection, the reports of
23	examinations—
24	"(A) made by the Board of Governors of
25	the Federal Reserve System of any wholesale fi-

1	nancial holding company that is supervised by
2	the Board;
3	"(B) made by or on behalf of any State
4	regulatory agency responsible for the super-
5	vision of an insurance company of any licensed
6	insurance company; and
7	"(C) made by any Federal or State bank-
8	ing agency of any bank or institution described
9	in subparagraph (D), (F), or (G) of section
10	2(c)(2), or held under section 4(f), of the Bank
11	Holding Company Act of 1956.
12	"(4) Notice.—To the fullest extent possible,
13	the Commission shall notify the appropriate regu-
14	latory agency prior to conducting an inspection of a
15	wholesale financial institution or institution de-
16	scribed in subparagraph (D), (F), or (G) of section
17	2(c)(2), or held under section $4(f)$, of the Bank
18	Holding Company Act of 1956.
19	"(k) Authority To Limit Disclosure of Infor-
20	MATION.—Notwithstanding any other provision of law, the
21	Commission shall not be compelled to disclose any infor-
22	mation required to be reported under subsection (h) or
23	(i) or any information supplied to the Commission by any
24	domestic or foreign regulatory agency that relates to the
25	financial or operational condition of any associated person

1	of a broker or dealer, investment bank holding company,
2	or any affiliate of an investment bank holding company.
3	Nothing in this subsection shall authorize the Commission
4	to withhold information from Congress, or prevent the
5	Commission from complying with a request for informa-
6	tion from any other Federal department or agency or any
7	self-regulatory organization requesting the information for
8	purposes within the scope of its jurisdiction, or complying
9	with an order of a court of the United States in an action
10	brought by the United States or the Commission. For pur-
11	poses of section 552 of title 5, United States Code, this
12	subsection shall be considered a statute described in sub-
13	section (b)(3)(B) of such section 552. In prescribing regu-
14	lations to carry out the requirements of this subsection,
15	the Commission shall designate information described in
16	or obtained pursuant to subparagraphs (A), (B), and (C)
17	of subsection (i)(5) as confidential information for pur-
18	poses of section 24(b)(2) of this title.".
19	(b) Conforming Amendments.—
20	(1) Section 3(a)(34) of the Securities Exchange
21	Act of 1934 (15 U.S.C. 78c(a)(34)) is amended by
22	adding at the end the following new subparagraphs:
23	"(H) When used with respect to an institu-
24	tion described in subparagraph (D), (F), or (G)

1	of section $2(c)(2)$, or held under section $4(f)$,
2	of the Bank Holding Company Act of 1956—
3	"(i) the Comptroller of the Currency,
4	in the case of a national bank or a bank
5	in the District of Columbia examined by
6	the Comptroller of the Currency;
7	"(ii) the Board of Governors of the
8	Federal Reserve System, in the case of a
9	State member bank of the Federal Reserve
10	System or any corporation chartered under
11	section 25A of the Federal Reserve Act;
12	"(iii) the Federal Deposit Insurance
13	Corporation, in the case of any other bank
14	the deposits of which are insured in ac-
15	cordance with the Federal Deposit Insur-
16	ance Act; or
17	"(iv) the Commission in the case of all
18	other such institutions.".
19	(2) Section 1112(e) of the Right to Financial
20	Privacy Act of 1978 (12 U.S.C. 3412(e)) is
21	amended—
22	(A) by striking "this title" and inserting
23	"law"; and
24	(B) by inserting ", examination reports"
25	after "financial records".

1	Subtitle D—Studies
2	SEC. 241. STUDY OF METHODS TO INFORM INVESTORS AND
3	CONSUMERS OF UNINSURED PRODUCTS.
4	Not later than 1 year after the date of enactment
5	of this Act, the Comptroller General of the United States
6	shall submit a report to the Congress regarding the effi-
7	cacy, costs, and benefits of requiring that any depository
8	institution that accepts federally insured deposits and
9	that, directly or through a contractual or other arrange-
10	ment with a broker, dealer, or agent, buys from, sells to,
11	or effects transactions for retail investors in securities or
12	consumers of insurance to inform such investors and con-
13	sumers through the use of a logo or seal that the security
14	or insurance is not insured by the Federal Deposit Insur-
15	ance Corporation.
16	SEC. 242. STUDY OF LIMITATION ON FEES ASSOCIATED
17	WITH ACQUIRING FINANCIAL PRODUCTS.
18	Not later than 1 year after the date of enactment
19	of this Act, the Comptroller General of the United States
20	shall submit a report to the Congress regarding the effi-
21	cacy and benefits of uniformly limiting any commissions,
22	fees, markups, or other costs incurred by customers in the
23	acquisition of financial products.

1	TITLE III—INSURANCE
2	Subtitle A—State Regulation of
3	Insurance
4	SEC. 301. STATE REGULATION OF THE BUSINESS OF INSUR-
5	ANCE.
6	The Act entitled "An Act to express the intent of the
7	Congress with reference to the regulation of the business
8	of insurance" and approved March 9, 1945 (15 U.S.C.
9	1011 et seq.), commonly referred to as the "McCarran-
10	Ferguson Act'') remains the law of the United States.
11	SEC. 302. MANDATORY INSURANCE LICENSING REQUIRE-
12	MENTS.
13	No person or entity shall provide insurance in a State
14	as principal or agent unless such person or entity is li-
15	censed as required by the appropriate insurance regulator
16	of such State in accordance with the relevant State insur-
17	ance law, subject to section 104.
18	SEC. 303. FUNCTIONAL REGULATION OF INSURANCE.
19	The insurance sales activity of any person or entity
20	shall be functionally regulated by the States, subject to
21	section 104.
22	SEC. 304. INSURANCE UNDERWRITING IN NATIONAL
23	BANKS.
24	(a) In General.—Except as provided in section 305,
25	a national bank and the subsidiaries of a national bank

1	may not provide insurance in a State as principal except
2	that this prohibition shall not apply to authorized prod-
3	uets.
4	(b) AUTHORIZED PRODUCTS.—For the purposes of
5	this section, a product is authorized if—
6	(1) as of January 1, 1997, the Comptroller of
7	the Currency had determined in writing that na-
8	tional banks may provide such product as principal,
9	or national banks were in fact lawfully providing
10	such product as principal;
11	(2) no court of relevant jurisdiction had, by
12	final judgment, overturned a determination of the
13	Comptroller of the Currency that national banks
14	may provide such product as principal; and
15	(3) the product is not title insurance, or an an-
16	nuity contract the income of which is subject to tax
17	treatment under section 72 of the Internal Revenue
18	Code of 1986.
19	(c) Definition.—For purposes of this section, the
20	term "insurance" means—
21	(1) any product regulated as insurance as of

January 1, 1997, in accordance with the relevant

State insurance law, in the State in which the prod-

uct is provided;

22

23

1	(2) any product first offered after January 1,
2	1997, which—
3	(A) a State insurance regulator determines
4	shall be regulated as insurance in the State in
5	which the product is provided because the prod-
6	uct insures, guarantees, or indemnifies against
7	liability, loss of life, loss of health, or loss
8	through damage to or destruction of property,
9	including, but not limited to, surety bonds, life
10	insurance, health insurance, title insurance, and
11	property and casualty insurance (such as pri-
12	vate passenger or commercial automobile,
13	homeowners, mortgage, commercial multiperil,
14	general liability, professional liability, workers'
15	compensation, fire and allied lines, farm owners
16	multiperil, aircraft, fidelity, surety, medical
17	malpractice, ocean marine, inland marine, and
18	boiler and machinery insurance); and
19	(B) is not a product or service of a bank
20	that is—
21	(i) a deposit product;
22	(ii) a loan, discount, letter of credit,
23	or other extension of credit;
24	(iii) a trust or other fiduciary service;

1	(iv) a qualified financial contract (as
2	defined in or determined pursuant to sec-
3	tion 11(e)(8)(D)(i) of the Federal Deposit
4	Insurance Act); or
5	(v) a financial guaranty, except that
6	this subparagraph (B) shall not apply to a
7	product that includes an insurance compo-
8	nent such that if the product is offered or
9	proposed to be offered by the bank as
10	principal—
11	(I) it would be treated as a life
12	insurance contract under section 7702
13	of the Internal Revenue Code of 1986;
14	OI_{\bullet}
15	(II) in the event that the product
16	is not a letter of credit or other simi-
17	lar extension of credit, a qualified fi-
18	nancial contract, or a financial guar-
19	anty, it would qualify for treatment
20	for losses incurred with respect to
21	such product under section 832(b)(5)
22	of the Internal Revenue Code of 1986,
23	if the bank were subject to tax as an
24	insurance company under section 831
25	of that Code; or

	_ 0
1	(3) any annuity contract, the income on which
2	is subject to tax treatment under section 72 of the
3	Internal Revenue Code of 1986.
4	SEC. 305. TITLE INSURANCE ACTIVITIES OF NATIONAL
5	BANKS AND THEIR AFFILIATES.
6	(a) Authority.—Notwithstanding any other provi-
7	sion of this Act or any other law, no national bank, and
8	no subsidiary of a national bank, may engage in any activ-
9	ity involving the underwriting of title insurance, other
10	than title insurance underwriting activities in which such
11	national bank or subsidiary was actively and lawfully en-
12	gaged before the date of enactment of this Act.
13	(b) Insurance Affiliate.—In the case of a na-
14	tional bank which has an affiliate which provides insur-
15	ance as principal and is not a subsidiary of the bank, the
16	national bank and any subsidiary of the national bank
17	may not engage in any activity involving the underwriting
18	of title insurance pursuant to subsection (a).
19	(c) Insurance Subsidiary.—In the case of a na-
20	tional bank which has a subsidiary which provides insur-
21	ance as principal and has no affiliate which provides insur-
22	ance as principal and is not a subsidiary, the national
23	bank may not engage in any activity involving the under-

24 writing of title insurance pursuant to subsection (a).

- 1 (d) "Affiliate" and "Subsidiary" Defined.—
- 2 For purposes of this section, the terms "affiliate" and
- 3 "subsidiary" have the same meanings as in section 2 of
- 4 the Bank Holding Company Act of 1956.
- 5 SEC. 306. EXPEDITED AND EQUALIZED DISPUTE RESOLU-
- 6 TION FOR FEDERAL REGULATORS.
- 7 (a) FILING IN COURT OF APPEALS.—In the case of
- 8 a regulatory conflict between a State insurance regulator
- 9 and a Federal regulator as to whether any product is or
- 10 is not insurance, as defined in section 304(c), or whether
- 11 a State statute, regulation, order, or interpretation re-
- 12 garding any insurance sales or solicitation activity is prop-
- 13 erly treated as preempted under Federal law, either regu-
- 14 lator may seek expedited judicial review of such deter-
- 15 mination by the United States Court of Appeals for the
- 16 circuit in which the State is located or in the United
- 17 States Court of Appeals for the District of Columbia Cir-
- 18 cuit by filing a petition for review in such court.
- 19 (b) EXPEDITED REVIEW.—The United States Court
- 20 of Appeals in which a petition for review is filed in accord-
- 21 ance with subsection (a) shall complete all action on such
- 22 petition, including rendering a judgment, before the end
- 23 of the 60-day period beginning on the date on which such
- 24 petition is filed, unless all parties to such proceeding agree
- 25 to any extension of such period.

	200
1	(c) Supreme Court Review.—Any request for cer-
2	tiorari to the Supreme Court of the United States of any
3	judgment of a United States Court of Appeals with respect
4	to a petition for review under this section shall be filed
5	with the Supreme Court of the United States as soon as
6	practicable after such judgment is issued.
7	(d) STATUTE OF LIMITATION.—No action may be
8	filed under this section challenging an order, ruling, deter-
9	mination, or other action of a Federal regulator or State
10	insurance regulator after the later of—
11	(1) the end of the 12-month period beginning

- 11 (1) the end of the 12-month period beginning 12 on the date on which the first public notice is made 13 of such order, ruling, determination, or other action 14 in its final form; or
- 15 (2) the end of the 6-month period beginning on 16 the date on which such order, ruling, determination, 17 or other action takes effect.
- or other action takes effect.

 (e) STANDARD OF REVIEW.—The court shall decide
 an action filed under this section based on its review on
 the merits of all questions presented under State and Federal law, including the nature of the product or activity
 and the history and purpose of its regulation under State

and Federal law, without unequal deference.

1 SEC. 307. CONSUMER PROTECTION REGULATIONS.

2	The Federal Deposit Insurance Act (12 U.S.C. 1811
3	et seq.) is amended by adding at the end the following
4	new section:
5	"SEC. 45. CONSUMER PROTECTION REGULATIONS.
6	"(a) Regulations Required.—
7	"(1) In general.—The Federal banking agen-
8	cies shall prescribe and publish in final form, before
9	the end of the 1-year period beginning on the date
10	of enactment of the Financial Services Act of 1999,
11	consumer protection regulations (which the agencies
12	jointly determine to be appropriate) that—
13	"(A) apply to retail sales practices, solici-
14	tations, advertising, or offers of any insurance
15	product by any insured depository institution or
16	wholesale financial institution or any person
17	who is engaged in such activities at an office of
18	the institution or on behalf of the institution;
19	and
20	"(B) are consistent with the requirements
21	of this Act and provide such additional protec-
22	tions for consumers to whom such sales, solici-
23	tations, advertising, or offers are directed as
24	the agency determines to be appropriate.
25	"(2) Applicability to subsidiaries.—The
26	regulations prescribed pursuant to paragraph (1)

- shall extend such protections to any subsidiaries of an insured depository institution, as deemed appropriate by the regulators referred to in paragraph (3), where such extension is determined to be necessary to ensure the consumer protections provided by this section.
- 7 "(3) Consultation and joint regula-8 Tions.—The Federal banking agencies shall consult 9 with each other and prescribe joint regulations pur-10 suant to paragraph (1), after consultation with the 11 State insurance regulators, as appropriate.
- "(b) Sales Practices.—The regulations prescribed 12 pursuant to subsection (a) shall include anticoercion rules 13 applicable to the sale of insurance products which prohibit 14 15 an insured depository institution from engaging in any practice that would lead a consumer to believe an exten-16 17 sion of credit, in violation of section 106(b) of the Bank Holding Company Act Amendments of 1970, is condi-18 tional upon— 19
- 20 "(1) the purchase of an insurance product from 21 the institution or any of its affiliates or subsidiaries; 22 or
- 23 "(2) an agreement by the consumer not to ob-24 tain, or a prohibition on the consumer from obtain-

1	ing, an insurance product from an unaffiliated enti-
2	ty.
3	"(c) Disclosures and Advertising.—The regula-
4	tions prescribed pursuant to subsection (a) shall include
5	the following provisions relating to disclosures and adver-
6	tising in connection with the initial purchase of an insur-
7	ance product:
8	"(1) Disclosures.—
9	"(A) IN GENERAL.—Requirements that the
10	following disclosures be made orally and in writ-
11	ing before the completion of the initial sale and
12	in the case of clause (iii), at the time of applica-
13	tion for an extension of credit:
14	"(i) Uninsured status.—As appro-
15	priate, the product is not insured by the
16	Federal Deposit Insurance Corporation
17	the United States Government, or the in-
18	sured depository institution.
19	"(ii) Investment risk.—In the case
20	of a variable annuity or other insurance
21	product which involves an investment risk
22	that there is an investment risk associated
23	with the product, including possible loss of
24	value.

1	"(iii) Coercion.—The approval of an
2	extension of credit may not be conditioned
3	on—
4	"(I) the purchase of an insurance
5	product from the institution in which
6	the application for credit is pending or
7	any of its affiliates or subsidiaries; or
8	"(II) an agreement by the con-
9	sumer not to obtain, or a prohibition
10	on the consumer from obtaining, an
11	insurance product from an unaffili-
12	ated entity.
13	"(B) Making disclosure readily un-
14	DERSTANDABLE.—Regulations prescribed under
15	subparagraph (A) shall encourage the use of
16	disclosure that is conspicuous, simple, direct,
17	and readily understandable, such as the fol-
18	lowing:
19	"(i) 'NOT FDIC-INSURED'.
20	"(ii) 'NOT GUARANTEED BY THE
21	BANK'.
22	"(iii) 'MAY GO DOWN IN VALUE'.
23	"(C) Adjustments for alternative
24	METHODS OF PURCHASE.—In prescribing the
25	requirements under subparagraphs (A) and

(D), necessary adjustments shall be made for purchase in person, by telephone, or by electronic media to provide for the most appropriate and complete form of disclosure and acknowledgments.

"(D) Consumer acknowledgment.—A requirement that an insured depository institution shall require any person selling an insurance product at any office of, or on behalf of, the institution to obtain, at the time a consumer receives the disclosures required under this paragraph or at the time of the initial purchase by the consumer of such product, an acknowledgment by such consumer of the receipt of the disclosure required under this paragraph with respect to such product.

"(2) Prohibition on Misrepresentatising, at any office of, or on behalf of, the insured depository institution, or any subsidiary as appropriate, which could mislead any person or otherwise cause a reasonable person to reach an erroneous belief with respect to—

1	"(A) the uninsured nature of any insur-
2	ance product sold, or offered for sale, by the in-
3	stitution or any subsidiary of the institution; or
4	"(B) in the case of a variable annuity or
5	other insurance product that involves an invest-
6	ment risk, the investment risk associated with
7	any such product.
8	"(d) Separation of Banking and Nonbanking
9	ACTIVITIES.—
10	"(1) Regulations required.—The regula-
11	tions prescribed pursuant to subsection (a) shall in-
12	clude such provisions as the Federal banking agen-
13	cies consider appropriate to ensure that the routine
14	acceptance of deposits is kept, to the extent prac-
15	ticable, physically segregated from insurance product
16	activity.
17	"(2) Requirements.—Regulations prescribed
18	pursuant to paragraph (1) shall include the fol-
19	lowing requirements:
20	"(A) SEPARATE SETTING.—A clear delin-
21	eation of the setting in which, and the cir-
22	cumstances under which, transactions involving
23	insurance products should be conducted in a lo-
24	cation physically segregated from an area where
25	retail deposits are routinely accepted.

"(B) Referrals.—Standards which permit any person accepting deposits from the public in an area where such transactions are routinely conducted in an insured depository institution to refer a customer who seeks to purchase any insurance product to a qualified person who sells such product, only if the person making the referral receives no more than a one-time nominal fee of a fixed dollar amount for each referral that does not depend on whether the referral results in a transaction.

- "(C) QUALIFICATION AND LICENSING RE-QUIREMENTS.—Standards prohibiting any insured depository institution from permitting any person to sell or offer for sale any insurance product in any part of any office of the institution, or on behalf of the institution, unless such person is appropriately qualified and licensed.
- 20 "(e) Domestic Violence Discrimination Prohi-21 bition.—
 - "(1) IN GENERAL.—In the case of an applicant for, or an insured under, any insurance product described in paragraph (2), the status of the applicant or insured as a victim of domestic violence, or as a

- provider of services to victims of domestic violence, shall not be considered as a criterion in any decision with regard to insurance underwriting, pricing, renewal, or scope of coverage of insurance policies, or payment of insurance claims, except as required or expressly permitted under State law.
 - "(2) Scope of application.—The prohibition contained in paragraph (1) shall apply to any insurance product which is sold or offered for sale, as principal, agent, or broker, by any insured depository institution or any person who is engaged in such activities at an office of the institution or on behalf of the institution.
 - "(3) Sense of the congress.—It is the sense of the Congress that, by the end of the 30-month period beginning on the date of enactment of the Financial Services Act of 1999, the States should enact prohibitions against discrimination with respect to insurance products that are at least as strict as the prohibitions contained in paragraph (1).
 - "(4) Domestic violence defined.—For purposes of this subsection, the term 'domestic violence' means the occurrence of 1 or more of the following acts by a current or former family member, household member, intimate partner, or caretaker:

1	"(A) Attempting to cause or causing or
2	threatening another person with physical harm,
3	severe emotional distress, psychological trauma,
4	rape, or sexual assault.
5	"(B) Engaging in a course of conduct or
6	repeatedly committing acts toward another per-
7	son, including following the person without
8	proper authority, under circumstances that
9	place the person in reasonable fear of bodily in-
10	jury or physical harm.
11	"(C) Subjecting another person to false
12	imprisonment.
13	"(D) Attempting to cause or causing dam-
14	age to property so as to intimidate or attempt
15	to control the behavior of another person.
16	"(f) Consumer Grievance Process.—The Federal
17	banking agencies shall jointly establish a consumer com-
18	plaint mechanism, for receiving and expeditiously address-
19	ing consumer complaints alleging a violation of regulations
20	issued under this section, which mechanism shall—
21	"(1) establish a group within each regulatory
22	agency to receive such complaints;
23	"(2) develop procedures for investigating such
24	complaints;

1	"(3) develop procedures for informing con-
2	sumers of rights they may have in connection with
3	such complaints; and
4	"(4) develop procedures for addressing concerns
5	raised by such complaints, as appropriate, including
6	procedures for the recovery of losses to the extent
7	appropriate.
8	"(g) Effect on Other Authority.—
9	"(1) In general.—No provision of this section
10	shall be construed as granting, limiting, or otherwise
11	affecting—
12	"(A) any authority of the Securities and
13	Exchange Commission, any self-regulatory or-
14	ganization, the Municipal Securities Rule-
15	making Board, or the Secretary of the Treasury
16	under any Federal securities law; or
17	"(B) except as provided in paragraph (2),
18	any authority of any State insurance commis-
19	sioner or other State authority under any State
20	law.
21	"(2) Coordination with state law.—
22	"(A) IN GENERAL.—Except as provided in
23	subparagraph (B), regulations prescribed by a
24	Federal banking agency under this section shall
25	not apply to retail sales, solicitations, adver-

tising, or offers of any insurance product by any insured depository institution or wholesale financial institution or to any person who is engaged in such activities at an office of such institution or on behalf of the institution, in a State where the State has in effect statutes, regulations, orders, or interpretations, that are inconsistent with or contrary to the regulations prescribed by the Federal banking agencies.

"(B) Preemption.—If, with respect to any provision of the regulations prescribed under this section, the Board of Governors of the Federal Reserve System, the Comptroller of the Currency, and the Board of Directors of the Federal Deposit Insurance Corporation determine jointly that the protection afforded by such provision for consumers is greater than the protection provided by a comparable provision of the statutes, regulations, orders, or interpretations referred to in subparagraph (A) of any State, such provision of the regulations prescribed under this section shall supersede the comparable provision of such State statute, regulation, order, or interpretation.

1	"(h) Insurance Product Defined.—For purposes
2	of this section, the term 'insurance product' includes an
3	annuity contract the income of which is subject to tax
4	treatment under section 72 of the Internal Revenue Code
5	of 1986.".
6	SEC. 308. CERTAIN STATE AFFILIATION LAWS PREEMPTED
7	FOR INSURANCE COMPANIES AND AFFILI-
8	ATES.
9	Except as provided in section 104(a)(2), no State
10	may, by law, regulation, order, interpretation, or
11	otherwise—
12	(1) prevent or significantly interfere with the
13	ability of any insurer, or any affiliate of an insurer
14	(whether such affiliate is organized as a stock com-
15	pany, mutual holding company, or otherwise), to be-
16	come a financial holding company or to acquire con-
17	trol of an insured depository institution;
18	(2) limit the amount of an insurer's assets that
19	may be invested in the voting securities of an in-
20	sured depository institution (or any company which
21	controls such institution), except that the laws of an
22	insurer's State of domicile may limit the amount of
23	such investment to an amount that is not less than
24	5 percent of the insurer's admitted assets; or

1	(3) prevent, significantly interfere with, or have
2	the authority to review, approve, or disapprove a
3	plan of reorganization by which an insurer proposes
4	to reorganize from mutual form to become a stock
5	insurer (whether as a direct or indirect subsidiary of
6	a mutual holding company or otherwise) unless such
7	State is the State of domicile of the insurer.
8	SEC. 309. PUBLICATION OF PREEMPTION OF STATE LAWS.
9	Section 5244 of the Revised Statutes of the United
10	States (12 U.S.C. 43) is amended—
11	(1) by inserting "or Federal savings associa-
12	tion" after "national bank" each place that term ap-
13	pears; and
14	(2) in subsection $(c)(3)(B)(i)$, by inserting "or
15	savings associations" after "banks".
16	Subtitle B—National Association of
17	Registered Agents and Brokers
18	SEC. 321. STATE FLEXIBILITY IN MULTISTATE LICENSING
19	REFORMS.
20	(a) In General.—The provisions of this subtitle
21	shall take effect unless, not later than 3 years after the
22	date of enactment of this Act, at least a majority of the
23	States—
24	(1) have enacted uniform laws and regulations
25	governing the licensure of individuals and entities

1	authorized to sell and solicit the purchase of insur-
2	ance within the State; or
3	(2) have enacted reciprocity laws and regula-
4	tions governing the licensure of nonresident individ-
5	uals and entities authorized to sell and solicit insur-
6	ance within those States.
7	(b) Uniformity Required.—States shall be deemed
8	to have established the uniformity necessary to satisfy
9	subsection (a)(1) if the States—
10	(1) establish uniform criteria regarding the in-
11	tegrity, personal qualifications, education, training,
12	and experience of licensed insurance producers, in-
13	cluding the qualification and training of sales per-
14	sonnel in ascertaining the appropriateness of a par-
15	ticular insurance product for a prospective customer;
16	(2) establish uniform continuing education re-
17	quirements for licensed insurance producers;
18	(3) establish uniform ethics course require-
19	ments for licensed insurance producers in conjunc-
20	tion with the continuing education requirements
21	under paragraph (2);
22	(4) establish uniform criteria to ensure that an
23	insurance product, including any annuity contract,

sold to a consumer is suitable and appropriate for

- 1 the consumer based on financial information dis-2 closed by the consumer; and
- 3 (5) do not impose any requirement upon any insurance producer to be licensed or otherwise qualified to do business as a nonresident that has the ef-5 6 fect of limiting or conditioning that producer's ac-7 tivities because of its residence or place of oper-8 ations, except that counter-signature requirements 9 imposed on nonresident producers shall not be 10 deemed to have the effect of limiting or conditioning 11 a producer's activities because of its residence or 12 place of operations under this section.
- 13 RECIPROCITY REQUIRED.—States shall deemed to have established the reciprocity required to sat-14 15 isfy subsection (a)(2) if the following conditions are met:
- 16 (1)ADMINISTRATIVE LICENSING PROCE-17 DURES.—At least a majority of the States permit a 18 producer that has a resident license for selling or so-19 liciting the purchase of insurance in its home State 20 to receive a license to sell or solicit the purchase of insurance in such majority of States as a non-22 resident to the same extent that such producer is 23 permitted to sell or solicit the purchase of insurance 24 in its State, if the producer's home State also 25 awards such licenses on such a reciprocal basis,

1	without satisfying any additional requirements other
2	than submitting—
3	(A) a request for licensure;
4	(B) the application for licensure that the
5	producer submitted to its home State;
6	(C) proof that the producer is licensed and
7	in good standing in its home State; and
8	(D) the payment of any requisite fee to the
9	appropriate authority.
10	(2) Continuing education require-
11	MENTS.—A majority of the States accept an insur-
12	ance producer's satisfaction of its home State's con-
13	tinuing education requirements for licensed insur-
14	ance producers to satisfy the States' own continuing
15	education requirements if the producer's home State
16	also recognizes the satisfaction of continuing edu-
17	cation requirements on such a reciprocal basis.
18	(3) No limiting nonresident require-
19	MENTS.—A majority of the States do not impose
20	any requirement upon any insurance producer to be
21	licensed or otherwise qualified to do business as a
22	nonresident that has the effect of limiting or condi-
23	tioning that producer's activities because of its resi-
24	dence or place of operations, except that

countersignature requirements imposed on non-

- resident producers shall not be deemed to have the effect of limiting or conditioning a producer's activities because of its residence or place of operations under this section.
 - (4) RECIPROCAL RECIPROCITY.—Each of the States that satisfies paragraphs (1), (2), and (3) grants reciprocity to residents of all of the other States that satisfy such paragraphs.

(d) Determination.—

- (1) NAIC DETERMINATION.—At the end of the 3-year period beginning on the date of enactment of this Act, the National Association of Insurance Commissioners shall determine, in consultation with the insurance commissioners or chief insurance regulatory officials of the States, whether the uniformity or reciprocity required by subsections (b) and (c) has been achieved.
- (2) Judicial Review.—The appropriate United States district court shall have exclusive jurisdiction over any challenge to the National Association of Insurance Commissioners' determination under this section and such court shall apply the standards set forth in section 706 of title 5, United States Code, when reviewing any such challenge.

- 1 (e) CONTINUED APPLICATION.—If, at any time, the
- 2 uniformity or reciprocity required by subsections (b) and
- 3 (c) no longer exists, the provisions of this subtitle shall
- 4 take effect 2 years after the date on which such uniformity
- 5 or reciprocity ceases to exist, unless the uniformity or reci-
- 6 procity required by those provisions is satisfied before the
- 7 expiration of that 2-year period.
- 8 (f) Savings Provision.—No provision of this sec-
- 9 tion shall be construed as requiring that any law, regula-
- 10 tion, provision, or action of any State which purports to
- 11 regulate insurance producers, including any such law, reg-
- 12 ulation, provision, or action which purports to regulate un-
- 13 fair trade practices or establish consumer protections, in-
- 14 cluding countersignature laws, be altered or amended in
- 15 order to satisfy the uniformity or reciprocity required by
- 16 subsections (b) and (c), unless any such law, regulation,
- 17 provision, or action is inconsistent with a specific require-
- 18 ment of any such subsection and then only to the extent
- 19 of such inconsistency.
- 20 (g) Uniform Licensing.—Nothing in this section
- 21 shall be construed to require any State to adopt new or
- 22 additional licensing requirements to achieve the uniformity
- 23 necessary to satisfy subsection (a)(1).

1	SEC. 322. NATIONAL ASSOCIATION OF REGISTERED
2	AGENTS AND BROKERS.
3	(a) Establishment.—There is established the Na-
4	tional Association of Registered Agents and Brokers
5	(hereafter in this subtitle referred to as the "Associa-
6	tion").
7	(b) Status.—The Association shall—
8	(1) be a nonprofit corporation;
9	(2) have succession until dissolved by an Act of
10	Congress;
11	(3) not be an agent or instrumentality of the
12	United States Government; and
13	(4) except as otherwise provided in this Act, be
14	subject to, and have all the powers conferred upon
15	a nonprofit corporation by the District of Columbia
16	Nonprofit Corporation Act (D.C. Code, sec. 29y-
17	1001 et seq.).
18	SEC. 323. PURPOSE.
19	The purpose of the Association shall be to provide
20	a mechanism through which uniform licensing, appoint-
21	ment, continuing education, and other insurance producer
22	sales qualification requirements and conditions can be
23	adopted and applied on a multistate basis, while pre-
24	serving the right of States to license, supervise, and dis-
25	cipline insurance producers and to prescribe and enforce

1	laws and regulations with regard to insurance-related con-
2	sumer protection and unfair trade practices.
3	SEC. 324. RELATIONSHIP TO THE FEDERAL GOVERNMENT
4	The Association shall be subject to the supervision
5	and oversight of the National Association of Insurance
6	Commissioners (hereafter in this subtitle referred to as the
7	"NAIC").
8	SEC. 325. MEMBERSHIP.
9	(a) Eligibility.—
10	(1) In general.—Any State-licensed insurance
11	producer shall be eligible to become a member in the
12	Association.
13	(2) Ineligibility for suspension or rev-
14	OCATION OF LICENSE.—Notwithstanding paragraph
15	(1), a State-licensed insurance producer shall not be
16	eligible to become a member if a State insurance
17	regulator has suspended or revoked such producer's
18	license in that State during the 3-year period pre-
19	ceding the date on which such producer applies for
20	membership.
21	(3) RESUMPTION OF ELIGIBILITY.—Paragraph
22	(2) shall cease to apply to any insurance producer
23	if—

1	(A) the State insurance regulator renews
2	the license of such producer in the State in
3	which the license was suspended or revoked; or
4	(B) the suspension or revocation is subse-
5	quently overturned.
6	(b) AUTHORITY TO ESTABLISH MEMBERSHIP CRI-
7	TERIA.—The Association shall have the authority to estab-
8	lish membership criteria that—
9	(1) bear a reasonable relationship to the pur-
10	poses for which the Association was established; and
11	(2) do not unfairly limit the access of smaller
12	agencies to the Association membership.
13	(e) Establishment of Classes and Cat-
14	EGORIES.—
15	(1) Classes of membership.—The Associa-
16	tion may establish separate classes of membership,
17	with separate criteria, if the Association reasonably
18	determines that performance of different duties re-
19	quires different levels of education, training, or expe-
20	rience.
21	(2) Categories.—The Association may estab-
22	lish separate categories of membership for individ-
23	uals and for other persons. The establishment of any
24	such categories of membership shall be based either
25	on the types of licensing categories that exist under

- State laws or on the aggregate amount of business
 handled by an insurance producer. No special categories of membership, and no distinct membership
 criteria, shall be established for members which are
 insured depository institutions or wholesale financial
 institutions or for their employees, agents, or affiliates.
 - (d) Membership Criteria.—

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- (1) In general.—The Association may establish criteria for membership which shall include standards for integrity, personal qualifications, education, training, and experience.
- 13 (2) MINIMUM STANDARD.—In establishing cri-14 teria under paragraph (1), the Association shall con-15 sider the highest levels of insurance producer quali-16 fications established under the licensing laws of the 17 States.
- 18 (e) Effect of Membership.—Membership in the
- 19 Association shall entitle the member to licensure in each
- 20 State for which the member pays the requisite fees, includ-
- 21 ing licensing fees and, where applicable, bonding require-
- 22 ments, set by such State.
- 23 (f) Annual Renewal.—Membership in the Associa-
- 24 tion shall be renewed on an annual basis.

1	(g) Continuing Education.—The Association shall
2	establish, as a condition of membership, continuing edu-
3	cation requirements which shall be comparable to or great-
4	er than the continuing education requirements under the
5	licensing laws of a majority of the States.
6	(h) Suspension and Revocation.—The Associa-
7	tion may—
8	(1) inspect and examine the records and offices
9	of the members of the Association to determine com-
10	pliance with the criteria for membership established
11	by the Association; and
12	(2) suspend or revoke the membership of an in-
13	surance producer if—
14	(A) the producer fails to meet the applica-
15	ble membership criteria of the Association; or
16	(B) the producer has been subject to dis-
17	ciplinary action pursuant to a final adjudicatory
18	proceeding under the jurisdiction of a State in-
19	surance regulator, and the Association con-
20	cludes that retention of membership in the As-
21	sociation would not be in the public interest.
22	(i) Office of Consumer Complaints.—
23	(1) In general.—The Association shall estab-
24	lish an office of consumer complaints that shall—

1	(A) receive and investigate complaints
2	from both consumers and State insurance regu-
3	lators related to members of the Association;
4	and
5	(B) recommend to the Association any dis-
6	ciplinary actions that the office considers appro-
7	priate, to the extent that any such rec-
8	ommendation is not inconsistent with State law.
9	(2) Records and referrals.—The office of
10	consumer complaints of the Association shall—
11	(A) maintain records of all complaints re-
12	ceived in accordance with paragraph (1) and
13	make such records available to the NAIC and
14	to each State insurance regulator for the State
15	of residence of the consumer who filed the com-
16	plaint; and
17	(B) refer, when appropriate, any such com-
18	plaint to any appropriate State insurance regu-
19	lator.
20	(3) Telephone and other access.—The of-
21	fice of consumer complaints shall maintain a toll-free
22	telephone number for the purpose of this subsection
23	and, as practicable, other alternative means of com-
24	munication with consumers, such as an Internet
25	home page.

1 SEC. 326. BOARD OF DIRECTORS.

2	(a) Establishment.—There is established the
3	board of directors of the Association (hereafter in this sub-
4	title referred to as the "Board") for the purpose of gov-
5	erning and supervising the activities of the Association
6	and the members of the Association.
7	(b) Powers.—The Board shall have such powers and
8	authority as may be specified in the bylaws of the Associa-
9	tion.
10	(c) Composition.—
11	(1) Members.—The Board shall be composed
12	of 7 members appointed by the NAIC.
13	(2) REQUIREMENT.—At least 4 of the members
14	of the Board shall have significant experience with
15	the regulation of commercial lines of insurance in at
16	least 1 of the 20 States in which the greatest total
17	dollar amount of commercial-lines insurance is
18	placed in the United States.
19	(3) Initial board membership.—
20	(A) IN GENERAL.—If, by the end of the 2-
21	year period beginning on the date of enactment
22	of this Act, the NAIC has not appointed the
23	initial 7 members of the Board of the Associa-
24	tion, the initial Board shall consist of the 7
25	State insurance regulators of the 7 States with
26	the greatest total dollar amount of commercial-

- lines insurance in place as of the end of such
 period.
- 3 (B) ALTERNATE COMPOSITION.—If any of 4 the State insurance regulators described in sub-5 paragraph (A) declines to serve on the Board, 6 the State insurance regulator with the next 7 greatest total dollar amount of commercial-lines 8 insurance in place, as determined by the NAIC 9 as of the end of such period, shall serve as a 10 member of the Board.
- 11 (C) INOPERABILITY.—If fewer than 7
 12 State insurance regulators accept appointment
 13 to the Board, the Association shall be estab14 lished without NAIC oversight pursuant to sec15 tion 332.
- 16 (d) TERMS.—The term of each director shall, after 17 the initial appointment of the members of the Board, be 18 for 3 years, with ½ of the directors to be appointed each 19 year.
- 20 (e) BOARD VACANCIES.—A vacancy on the Board 21 shall be filled in the same manner as the original appoint-22 ment of the initial Board for the remainder of the term 23 of the vacating member.

1	(f) Meetings.—The Board shall meet at the call of
2	the chairperson, or as otherwise provided by the bylaws
3	of the Association.
4	SEC. 327. OFFICERS.
5	(a) In General.—
6	(1) Positions.—The officers of the Association
7	shall consist of a chairperson and a vice chairperson
8	of the Board, a president, secretary, and treasurer
9	of the Association, and such other officers and as-
10	sistant officers as may be deemed necessary.
11	(2) Manner of Selection.—Each officer of
12	the Board and the Association shall be elected or ap-
13	pointed at such time and in such manner and for
14	such terms not exceeding 3 years as may be pre-
15	scribed in the bylaws of the Association.
16	(b) Criteria for Chairperson.—Only individuals
17	who are members of the NAIC shall be eligible to serve
18	as the chairperson of the board of directors.
19	SEC. 328. BYLAWS, RULES, AND DISCIPLINARY ACTION.
20	(a) Adoption and Amendment of Bylaws.—
21	(1) Copy required to be filed with the
22	NAIC.—The board of directors of the Association
23	shall file with the NAIC a copy of the proposed by-
24	laws or any proposed amendment to the bylaws, ac-

1	companied by a concise general statement of the
2	basis and purpose of such proposal.
3	(2) Effective date.—Except as provided in
4	paragraph (3), any proposed bylaw or proposed
5	amendment shall take effect—
6	(A) 30 days after the date of the filing of
7	a copy with the NAIC;
8	(B) upon such later date as the Associa-
9	tion may designate; or
10	(C) upon such earlier date as the NAIC
11	may determine.
12	(3) DISAPPROVAL BY THE NAIC.—Notwith-
13	standing paragraph (2), a proposed bylaw or amend-
14	ment shall not take effect if, after public notice and
15	opportunity to participate in a public hearing—
16	(A) the NAIC disapproves such proposal as
17	being contrary to the public interest or contrary
18	to the purposes of this subtitle and provides no-
19	tice to the Association setting forth the reasons
20	for such disapproval; or
21	(B) the NAIC finds that such proposal in-
22	volves a matter of such significant public inter-
23	est that public comment should be obtained, in
24	which case it may, after notifying the Associa-
25	tion in writing of such finding, require that the

1	procedures set forth in subsection (b) be fol-
2	lowed with respect to such proposal, in the
3	same manner as if such proposed bylaw change
4	were a proposed rule change within the mean-
5	ing of such subsection.
6	(b) Adoption and Amendment of Rules.—
7	(1) FILING PROPOSED REGULATIONS WITH THE
8	NAIC.—
9	(A) In general.—The board of directors
10	of the Association shall file with the NAIC a
11	copy of any proposed rule or any proposed
12	amendment to a rule of the Association which
13	shall be accompanied by a concise general state-
14	ment of the basis and purpose of such proposal.
15	(B) Other rules and amendments in-
16	EFFECTIVE.—No proposed rule or amendment
17	shall take effect unless approved by the NAIC
18	or otherwise permitted in accordance with this
19	paragraph.
20	(2) Initial consideration by the naic.—
21	Not later than 35 days after the date of publication
22	of notice of filing of a proposal, or before the end
23	of such longer period not to exceed 90 days as the
24	NAIC may designate after such date, if the NAIC

finds such longer period to be appropriate and sets

1	forth its reasons for so finding, or as to which the
2	Association consents, the NAIC shall—
3	(A) by order approve such proposed rule or
4	amendment; or
5	(B) institute proceedings to determine
6	whether such proposed rule or amendment
7	should be modified or disapproved.
8	(3) NAIC PROCEEDINGS.—
9	(A) In general.—Proceedings instituted
10	by the NAIC with respect to a proposed rule or
11	amendment pursuant to paragraph (2) shall—
12	(i) include notice of the grounds for
13	disapproval under consideration;
14	(ii) provide opportunity for hearing;
15	and
16	(iii) be concluded not later than 180
17	days after the date of the Association's fil-
18	ing of such proposed rule or amendment.
19	(B) DISPOSITION OF PROPOSAL.—At the
20	conclusion of any proceeding under subpara-
21	graph (A), the NAIC shall, by order, approve or
22	disapprove the proposed rule or amendment.
23	(C) Extension of time for consider-
24	ATION.—The NAIC may extend the time for

1	concluding any proceeding under subparagraph
2	(A) for—
3	(i) not more than 60 days if the
4	NAIC finds good cause for such extension
5	and sets forth its reasons for so finding; or
6	(ii) for such longer period as to which
7	the Association consents.
8	(4) Standards for review.—
9	(A) Grounds for approval.—The NAIC
10	shall approve a proposed rule or amendment if
11	the NAIC finds that the rule or amendment is
12	in the public interest and is consistent with the
13	purposes of this Act.
14	(B) Approval before end of notice
15	PERIOD.—The NAIC shall not approve any pro-
16	posed rule before the end of the 30-day period
17	beginning on the date on which the Association
18	files proposed rules or amendments in accord-
19	ance with paragraph (1), unless the NAIC finds
20	good cause for so doing and sets forth the rea-
21	sons for so finding.
22	(5) Alternate procedure.—
23	(A) In general.—Notwithstanding any
24	provision of this subsection other than subpara-
25	graph (B), a proposed rule or amendment relat-

1	ing to the administration or organization of the
2	Association shall take effect—
3	(i) upon the date of filing with the
4	NAIC, if such proposed rule or amendment
5	is designated by the Association as relating
6	solely to matters which the NAIC, con-
7	sistent with the public interest and the
8	purposes of this subsection, determines by
9	rule do not require the procedures set forth
10	in this paragraph; or
11	(ii) upon such date as the NAIC shall
12	for good cause determine.
13	(B) Abrogation by the naic.—
14	(i) In general.—At any time within
15	60 days after the date of filing of any pro-
16	posed rule or amendment under subpara-
17	graph (A)(i) or clause (ii) of this subpara-
18	graph, the NAIC may repeal such rule or
19	amendment and require that the rule or
20	amendment be refiled and reviewed in ac-
21	cordance with this paragraph, if the NAIC
22	finds that such action is necessary or ap-
23	propriate in the public interest, for the
24	protection of insurance producers or policy-

1	holders, or otherwise in furtherance of the
2	purposes of this subtitle.
3	(ii) Effect of reconsideration by
4	THE NAIC.—Any action of the NAIC pur-
5	suant to clause (i) shall—
6	(I) not affect the validity or force
7	of a rule change during the period
8	such rule or amendment was in effect;
9	and
10	(II) not be considered to be a
11	final action.
12	(c) ACTION REQUIRED BY THE NAIC.—The NAIC
13	may, in accordance with such rules as the NAIC deter-
14	mines to be necessary or appropriate to the public interest
15	or to carry out the purposes of this subtitle, require the
16	Association to adopt, amend, or repeal any bylaw, rule or
17	amendment of the Association, whenever adopted.
18	(d) Disciplinary Action by the Association.—
19	(1) Specification of charges.—In any pro-
20	ceeding to determine whether membership shall be
21	denied, suspended, revoked, or not renewed (here-
22	after in this section referred to as a "disciplinary ac-
23	tion"), the Association shall bring specific charges,
24	notify such member of such charges, give the mem-

1	ber an opportunity to defend against the charges,
2	and keep a record.
3	(2) Supporting statement.—A determina-
4	tion to take disciplinary action shall be supported by
5	a statement setting forth—
6	(A) any act or practice in which such
7	member has been found to have been engaged;
8	(B) the specific provision of this subtitle,
9	the rules or regulations under this subtitle, or
10	the rules of the Association which any such act
11	or practice is deemed to violate; and
12	(C) the sanction imposed and the reason
13	for such sanction.
14	(e) NAIC REVIEW OF DISCIPLINARY ACTION.—
15	(1) Notice to the Naic.—If the Association
16	orders any disciplinary action, the Association shall
17	promptly notify the NAIC of such action.
18	(2) Review by the Naic.—Any disciplinary
19	action taken by the Association shall be subject to
20	review by the NAIC—
21	(A) on the NAIC's own motion; or
22	(B) upon application by any person ag-
23	grieved by such action if such application is
24	filed with the NAIC not more than 30 days
25	after the later of—

1	(i) the date the notice was filed with
2	the NAIC pursuant to paragraph (1); or
3	(ii) the date the notice of the discipli-
4	nary action was received by such aggrieved
5	person.
6	(f) Effect of Review.—The filing of an applica-
7	tion to the NAIC for review of a disciplinary action, or
8	the institution of review by the NAIC on the NAIC's own
9	motion, shall not operate as a stay of disciplinary action
10	unless the NAIC otherwise orders.
11	(g) Scope of Review.—
12	(1) In general.—In any proceeding to review
13	such action, after notice and the opportunity for
14	hearing, the NAIC shall—
15	(A) determine whether the action should be
16	taken;
17	(B) affirm, modify, or rescind the discipli-
18	nary sanction; or
19	(C) remand to the Association for further
20	proceedings.
21	(2) Dismissal of Review.—The NAIC may
22	dismiss a proceeding to review disciplinary action if
23	the NAIC finds that—
24	(A) the specific grounds on which the ac-
25	tion is based exist in fact:

1	(B) the action is in accordance with appli-
2	cable rules and regulations; and
3	(C) such rules and regulations are, and
4	were, applied in a manner consistent with the
5	purposes of this subtitle.
6	SEC. 329. ASSESSMENTS.
7	(a) Insurance Producers Subject to Assess-
8	MENT.—The Association may establish such application
9	and membership fees as the Association finds necessary
10	to cover the costs of its operations, including fees made
11	reimbursable to the NAIC under subsection (b), except
12	that, in setting such fees, the Association may not dis-
13	criminate against smaller insurance producers.
14	(b) NAIC ASSESSMENTS.—The NAIC may assess the
15	Association for any costs that the NAIC incurs under this
16	subtitle.
17	SEC. 330. FUNCTIONS OF THE NAIC.
18	(a) Administrative Procedure.—Determinations
19	of the NAIC, for purposes of making rules pursuant to
20	section 328, shall be made after appropriate notice and
21	opportunity for a hearing and for submission of views of
22	interested persons.
23	(b) Examinations and Reports.—
24	(1) Examinations.—The NAIC may make
25	such examinations and inspections of the Association

- and require the Association to furnish to the NAIC

 such reports and records or copies thereof as the

 NAIC may consider necessary or appropriate in the

 public interest or to effectuate the purposes of this

 subtitle.
- 6 (2) Report by association.—As soon as 7 practicable after the close of each fiscal year, the As-8 sociation shall submit to the NAIC a written report 9 regarding the conduct of its business, and the exer-10 cise of the other rights and powers granted by this 11 subtitle, during such fiscal year. Such report shall 12 include financial statements setting forth the finan-13 cial position of the Association at the end of such 14 fiscal year and the results of its operations (includ-15 ing the source and application of its funds) for such 16 fiscal year. The NAIC shall transmit such report to 17 the President and the Congress with such comment 18 thereon as the NAIC determines to be appropriate.

19 SEC. 331. LIABILITY OF THE ASSOCIATION AND THE DIREC-

- 20 TORS, OFFICERS, AND EMPLOYEES OF THE
- 21 ASSOCIATION.
- 22 (a) In General.—The Association shall not be 23 deemed to be an insurer or insurance producer within the 24 meaning of any State law, rule, regulation, or order regu-25 lating or taxing insurers, insurance producers, or other en-

- 1 tities engaged in the business of insurance, including pro-
- 2 visions imposing premium taxes, regulating insurer sol-
- 3 vency or financial condition, establishing guaranty funds
- 4 and levying assessments, or requiring claims settlement
- 5 practices.
- 6 (b) Liability of the Association, Its Direc-
- 7 Tors, Officers, and Employees.—Neither the Associa-
- 8 tion nor any of its directors, officers, or employees shall
- 9 have any liability to any person for any action taken or
- 10 omitted in good faith under or in connection with any mat-
- 11 ter subject to this subtitle.
- 12 SEC. 332. ELIMINATION OF NAIC OVERSIGHT.
- 13 (a) In General.—The Association shall be estab-
- 14 lished without NAIC oversight and the provisions set forth
- 15 in section 324, subsections (a), (b), (c), and (e) of section
- 16 328, and sections 329(b) and 330 of this subtitle shall
- 17 cease to be effective if, at the end of the 2-year period
- 18 beginning on the date on which the provisions of this sub-
- 19 title take effect pursuant to section 321—
- 20 (1) at least a majority of the States rep-
- 21 resenting at least 50 percent of the total United
- 22 States commercial-lines insurance premiums have
- 23 not satisfied the uniformity or reciprocity require-
- ments of subsections (a), (b), and (c) of section 321;
- 25 and

1	(2) the NAIC has not approved the Associa-
2	tion's bylaws as required by section 328 or is unable
3	to operate or supervise the Association, or the Asso-
4	ciation is not conducting its activities as required
5	under this Act.
6	(b) Board Appointments.—If the repeals required
7	by subsection (a) are implemented, the following shall
8	apply:
9	(1) GENERAL APPOINTMENT POWER.—The
10	President, with the advice and consent of the Sen-
11	ate, shall appoint the members of the Association's
12	Board established under section 326 from lists of
13	candidates recommended to the President by the
14	National Association of Insurance Commissioners.
15	(2) Procedures for obtaining national
16	ASSOCIATION OF INSURANCE COMMISSIONERS AP-
17	POINTMENT RECOMMENDATIONS.—
18	(A) Initial determination and rec-
19	OMMENDATIONS.—After the date on which the
20	provisions of subsection (a) take effect, the
21	NAIC shall, not later than 60 days thereafter,
22	provide a list of recommended candidates to the
23	President. If the NAIC fails to provide a list by
24	that date, or if any list that is provided does

not include at least 14 recommended candidates

or comply with the requirements of section 326(c), the President shall, with the advice and consent of the Senate, make the requisite appointments without considering the views of the NAIC.

(B) Subsequent appointments, the NAIC shall provide a list of at least 6 recommended candidates for the Board to the President by January 15 of each subsequent year. If the NAIC fails to provide a list by that date, or if any list that is provided does not include at least 6 recommended candidates or comply with the requirements of section 326(c), the President, with the advice and consent of the Senate, shall make the requisite appointments without considering the views of the NAIC.

(C) Presidential oversight.—

(i) Removal.—If the President determines that the Association is not acting in the interests of the public, the President may remove the entire existing Board for the remainder of the term to which the members of the Board were appointed and appoint, with the advice and consent of the

1	Senate, new members to fill the vacancies
2	on the Board for the remainder of such
3	terms.

- (ii) Suspension of Rules or actions.—The President, or a person designated by the President for such purpose, may suspend the effectiveness of any rule, or prohibit any action, of the Association which the President or the designee determines is contrary to the public interest.
- 11 (c) Annual Report.—As soon as practicable after 12 the close of each fiscal year, the Association shall submit to the President and to the Congress a written report relative to the conduct of its business, and the exercise of 14 15 the other rights and powers granted by this subtitle, during such fiscal year. Such report shall include financial statements setting forth the financial position of the Association at the end of such fiscal year and the results of 18 its operations (including the source and application of its 19 20 funds) for such fiscal year.

21 SEC. 333. RELATIONSHIP TO STATE LAW.

22 (a) Preemption of State Laws.—State laws, reg-23 ulations, provisions, or other actions purporting to regu-24 late insurance producers shall be preempted as provided 25 in subsection (b).

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(b) Prohibited Actions.—No State shall—

- (1) impede the activities of, take any action against, or apply any provision of law or regulation to, any insurance producer because that insurance producer or any affiliate plans to become, has applied to become, or is a member of the Association;
- (2) impose any requirement upon a member of the Association that it pay different fees to be licensed or otherwise qualified to do business in that State, including bonding requirements, based on its residency;
- (3) impose any licensing, appointment, integrity, personal or corporate qualifications, education, training, experience, residency, or continuing education requirement upon a member of the Association that is different from the criteria for membership in the Association or renewal of such membership, except that counter-signature requirements imposed on nonresident producers shall not be deemed to have the effect of limiting or conditioning a producer's activities because of its residence or place of operations under this section; or
- (4) implement the procedures of such State's system of licensing or renewing the licenses of insur-

1	ance producers in a manner different from the au-
2	thority of the Association under section 325.
3	(c) Savings Provision.—Except as provided in sub-
4	sections (a) and (b), no provision of this section shall be
5	construed as altering or affecting the continuing effective
6	ness of any law, regulation, provision, or other action of
7	any State which purports to regulate insurance producers
8	including any such law, regulation, provision, or action
9	which purports to regulate unfair trade practices or estab-
10	lish consumer protections, including countersignature
11	laws.
12	SEC. 334. COORDINATION WITH OTHER REGULATORS.
13	(a) Coordination With State Insurance Regu-
14	LATORS.—The Association shall have the authority to—
	(1) : :
15	(1) issue uniform insurance producer applica-
1516	tions and renewal applications that may be used to
16	tions and renewal applications that may be used to
16 17	tions and renewal applications that may be used to apply for the issuance or removal of State licenses
16 17 18	tions and renewal applications that may be used to apply for the issuance or removal of State licenses while preserving the ability of each State to impose
16 17 18 19	tions and renewal applications that may be used to apply for the issuance or removal of State licenses while preserving the ability of each State to impose such conditions on the issuance or renewal of a li-
16 17 18 19 20	tions and renewal applications that may be used to apply for the issuance or removal of State licenses while preserving the ability of each State to impose such conditions on the issuance or renewal of a license as are consistent with section 333;
16 17 18 19 20 21	tions and renewal applications that may be used to apply for the issuance or removal of State licenses while preserving the ability of each State to impose such conditions on the issuance or renewal of a license as are consistent with section 333; (2) establish a central clearinghouse through

- 1 (3) establish or utilize a national database for
- 2 the collection of regulatory information concerning
- 3 the activities of insurance producers.
- 4 (b) Coordination With the National Associa-
- 5 TION OF SECURITIES DEALERS.—The Association shall
- 6 coordinate with the National Association of Securities
- 7 Dealers in order to ease any administrative burdens that
- 8 fall on persons that are members of both associations, con-
- 9 sistent with the purposes of this subtitle and the Federal
- 10 securities laws.

11 SEC. 335. JUDICIAL REVIEW.

- 12 (a) Jurisdiction.—The appropriate United States
- 13 district court shall have exclusive jurisdiction over litiga-
- 14 tion involving the Association, including disputes between
- 15 the Association and its members that arise under this sub-
- 16 title. Suits brought in State court involving the Associa-
- 17 tion shall be deemed to have arisen under Federal law and
- 18 therefore be subject to jurisdiction in the appropriate
- 19 United States district court.
- 20 (b) Exhaustion of Remedies.—An aggrieved per-
- 21 son shall be required to exhaust all available administra-
- 22 tive remedies before the Association and the NAIC before
- 23 it may seek judicial review of an Association decision.
- (c) STANDARDS OF REVIEW.—The standards set
- 25 forth in section 553 of title 5, United States Code, shall

- 1 be applied whenever a rule or bylaw of the Association is
- 2 under judicial review, and the standards set forth in sec-
- 3 tion 554 of title 5, United States Code, shall be applied
- 4 whenever a disciplinary action of the Association is judi-
- 5 cially reviewed.

6 SEC. 336. DEFINITIONS.

- 7 For purposes of this subtitle, the following definitions
- 8 shall apply:
- 9 (1) Home State.—The term "home State"
- means the State in which the insurance producer
- maintains its principal place of residence and is li-
- censed to act as an insurance producer.
- 13 (2) Insurance.—The term "insurance" means
- any product, other than title insurance, defined or
- regulated as insurance by the appropriate State in-
- surance regulatory authority.
- 17 (3) Insurance producer.—The term "insur-
- ance producer" means any insurance agent or
- broker, surplus lines broker, insurance consultant,
- 20 limited insurance representative, and any other per-
- son that solicits, negotiates, effects, procures, deliv-
- ers, renews, continues or binds policies of insurance
- or offers advice, counsel, opinions or services related
- to insurance.

1	(4) State.—The term "State" includes any
2	State, the District of Columbia, American Samoa,
3	Guam, Puerto Rico, and the United States Virgin
4	Islands.
5	(5) State law.—The term "State law" in-
6	cludes all laws, decisions, rules, regulations, or other
7	State action having the effect of law, of any State.
8	A law of the United States applicable only to the
9	District of Columbia shall be treated as a State law
10	rather than a law of the United States.
11	TITLE IV—UNITARY SAVINGS
12	AND LOAN HOLDING COMPA-
13	NIES
14	SEC. 401. PREVENTION OF CREATION OF NEW S&L HOLD-
15	ING COMPANIES WITH COMMERCIAL AFFILI-
16	ATES.
17	(a) In General.—Section 10(c) of the Home Own-
18	ers' Loan Act (12 U.S.C. 1467a(c)) is amended by adding
19	at the end the following new paragraph:
20	"(9) Prevention of New Affiliations be-
21	TWEEN S&L HOLDING COMPANIES AND COMMERCIAL
22	FIRMS.—
23	"(A) In general.—Notwithstanding para-
24	graph (3), no company may directly or indi-
25	rectly, including through any merger, consolida-

1	tion, or other type of business combination, ac-
2	quire control of a savings association after
3	March 4, 1999, unless the company is engaged,
4	directly or indirectly (including through a sub-
5	sidiary other than a savings association), only
6	in activities that are permitted—
7	"(i) under paragraph (1)(C) or (2); or
8	"(ii) for financial holding companies
9	under section 6(c) of the Bank Holding
10	Company Act of 1956.
11	"(B) Prevention of New Commercial
12	AFFILIATIONS.—Notwithstanding paragraph
13	(3), no savings and loan holding company may
14	engage directly or indirectly (including through
15	a subsidiary other than a savings association)
16	in any activity other than as described in
17	clauses (i) and (ii) of subparagraph (A).
18	"(C) Preservation of Authority of
19	EXISTING UNITARY S&L HOLDING COMPA-
20	NIES.—Subparagraphs (A) and (B) do not
21	apply with respect to any company that was a
22	savings and loan holding company on March 4,
23	1999, or that becomes a savings and loan hold-
24	ing company pursuant to an application pend-

1	ing before the Office of Thrift Supervision on or
2	before that date, and that—
3	"(i) meets and continues to meet the
4	requirements of paragraph (3); and
5	"(ii) continues to control not fewer
6	than 1 savings association that it con-
7	trolled on March 4, 1999, or that it ac-
8	quired pursuant to an application pending
9	before the Office of Thrift Supervision on
10	or before that date, or the successor to
11	such savings association.
12	"(D) Corporate Reorganizations per-
13	MITTED.—This paragraph does not prevent a
14	transaction that—
15	"(i) involves solely a company under
16	common control with a savings and loan
17	holding company from acquiring, directly
18	or indirectly, control of the savings and
19	loan holding company or any savings asso-
20	ciation that is already a subsidiary of the
21	savings and loan holding company; or
22	"(ii) involves solely a merger, consoli-
23	dation, or other type of business combina-
24	tion as a result of which a company under
25	common control with the savings and loan

1	holding company acquires, directly or indi-
2	rectly, control of the savings and loan hold-
3	ing company or any savings association
4	that is already a subsidiary of the savings
5	and loan holding company.
6	"(E) Authority to prevent eva-
7	SIONS.—The Director may issue interpreta-
8	tions, regulations, or orders that the Director
9	determines necessary to administer and carry
10	out the purpose and prevent evasions of this
11	paragraph, including a determination that, not-
12	withstanding the form of a transaction, the
13	transaction would in substance result in a com-
14	pany acquiring control of a savings association.
15	"(F) Preservation of Authority for
16	FAMILY TRUSTS.—Subparagraphs (A) and (B)
17	do not apply with respect to any trust that be-
18	comes a savings and loan holding company with
19	respect to a savings association, if—
20	"(i) not less than 85 percent of the
21	beneficial ownership interests in the trust
22	are continuously owned, directly or indi-
23	rectly, by or for the benefit of members of
24	the same family, or their spouses, who are

lineal descendants of common ancestors

1	who controlled, directly or indirectly, such
2	savings association on March 4, 1999, or a
3	subsequent date, pursuant to an applica-
4	tion pending before the Office of Thrift
5	Supervision on or before March 4, 1999;
6	and
7	"(ii) at the time at which such trust
8	becomes a savings and loan holding com-
9	pany, such ancestors or lineal descendants,
10	or spouses of such descendants, have di-
11	rectly or indirectly controlled the savings
12	association continuously since March 4,
13	1999, or a subsequent date, pursuant to
14	an application pending before the Office of
15	Thrift Supervision on or before March 4,
16	1999.".
17	(b) Conforming Amendment.—Section
18	10(o)(5)(E) of the Home Owners' Loan Act (15 U.S.C.
19	1467a(o)(5)(E)) is amended by striking ", except subpara-
20	graph (B)" and inserting "or (c)(9)(A)(ii)".
21	SEC. 402. OPTIONAL CONVERSION OF FEDERAL SAVINGS
22	ASSOCIATIONS TO NATIONAL BANKS.
23	Section 5(i) of the Home Owners' Loan Act (12
24	U.S.C. 1464(i)) is amended by adding at the end the fol-
25	lowing new paragraph:

1	"(5) Conversion to a national bank.—Not-
2	withstanding any other provision of law, any Federal
3	savings association chartered and in operation before
4	the date of enactment of the Financial Services Act
5	of 1999, with branches in 1 or more States, may
6	convert, with the approval of the Comptroller of the
7	Currency, into 1 or more national banks, each of
8	which may encompass one or more of the branches
9	of the Federal savings association in 1 or more
10	States, but only if the resulting national bank or
11	banks will meet any and all financial, management,
12	and capital requirements applicable to a national
13	bank.".
14	SEC. 403. RETENTION OF "FEDERAL" IN NAME OF CON-
15	VERTED FEDERAL SAVINGS ASSOCIATION.
16	Section 2 of the Act entitled "An Act to enable na-
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17	tional banking associations to increase their capital stock
	tional banking associations to increase their capital stock and to change their names or locations", approved May
	and to change their names or locations", approved May
18	and to change their names or locations", approved May
18 19	and to change their names or locations", approved May 1, 1886 (12 U.S.C. 30), is amended by adding at the end
18 19 20	and to change their names or locations", approved May 1, 1886 (12 U.S.C. 30), is amended by adding at the end the following new subsection:
18 19 20 21	and to change their names or locations", approved May 1, 1886 (12 U.S.C. 30), is amended by adding at the end the following new subsection: "(d) RETENTION OF 'FEDERAL' IN NAME OF CON-
18 19 20 21 22	and to change their names or locations", approved May 1, 1886 (12 U.S.C. 30), is amended by adding at the end the following new subsection: "(d) RETENTION OF 'FEDERAL' IN NAME OF CONVERTED FEDERAL SAVINGS ASSOCIATION.—

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1	of a Federal savings association to a national bank
2	or a State bank after the date of enactment of the
3	Financial Services Act of 1999 may retain the term
4	'Federal' in the name of such institution if such de-
5	pository institution remains an insured depository
6	institution.
7	"(2) Definitions.—For purposes of this sub-
8	section, the terms 'depository institution', 'insured
9	depository institution', 'national bank', and 'State
10	bank' have the same meanings as in section 3 of the
11	Federal Deposit Insurance Act.".
12	TITLE V—FINANCIAL
13	INFORMATION ANTI-FRAUD
14	SEC. 501. FINANCIAL INFORMATION ANTI-FRAUD.

- 15 The Consumer Credit Protection Act (15 U.S.C.
- 16 1601 et seq.) is amended by adding at the end the fol-
- 17 lowing:

18 "TITLE X—FINANCIAL INFORMA-19 TION PRIVACY PROTECTION

- 20 "SEC. 1001. SHORT TITLE; TABLE OF CONTENTS.
- 21 "(a) SHORT TITLE.—This title may be cited as the
- 22 'Financial Information Anti-Fraud Act of 1999'.
- 23 "(b) Table of Contents.—The table of contents
- 24 for this title is as follows:

"TITLE X—FINANCIAL INFORMATION PRIVACY PROTECTION

[&]quot;Sec. 1001. Short title; table of contents.

	"Sec. 1002. Definitions. "Sec. 1003. Privacy protection for customer information of financial institutions. "Sec. 1004. Administrative enforcement. "Sec. 1005. Civil liability. "Sec. 1006. Criminal penalty. "Sec. 1007. Relation to State laws.
1	"Sec. 1008. Agency guidance. "SEC. 1002. DEFINITIONS.
2	"For purposes of this title, the following definitions
3	shall apply:
4	"(1) Customer.—The term 'customer' means,
5	with respect to a financial institution, any person (or
6	authorized representative of a person) to whom the
7	financial institution provides a product or service,
8	including that of acting as a fiduciary.
9	"(2) Customer information of a financial
10	INSTITUTION.—The term 'customer information of a
11	financial institution' means any information main-
12	tained by a financial institution which is derived
13	from the relationship between the financial institu-
14	tion and a customer of the financial institution and
15	is identified with the customer.
16	"(3) Document.—The term 'document' means
17	any information in any form.
18	"(4) Financial institution.—
19	"(A) In General.—The term 'financial
20	institution' means any institution engaged in
21	the business of providing financial services to

1	customers who maintain a credit, deposit, trust,
2	or other financial account or relationship with
3	the institution.
4	"(B) CERTAIN FINANCIAL INSTITUTIONS
5	SPECIFICALLY INCLUDED —The term 'financial

SPECIFICALLY INCLUDED.—The term 'financial institution' includes any depository institution (as defined in section 19(b)(1)(A) of the Federal Reserve Act), any loan or finance company, any credit card issuer or operator of a credit card system, and any consumer reporting agency that compiles and maintains files on consumers on a nationwide basis (as defined in section 603(p)).

"(C) FURTHER DEFINITION BY REGULA-TION.—The Board of Governors of the Federal Reserve System may prescribe regulations further defining the term 'financial institution', in accordance with subparagraph (A), for purposes of this title.

20 "SEC. 1003. PRIVACY PROTECTION FOR CUSTOMER INFOR-21 MATION OF FINANCIAL INSTITUTIONS.

"(a) Prohibition on Obtaining Customer Infor-23 Mation by False Pretenses.—It shall be a violation 24 of this title for any person to obtain or attempt to obtain, 25 or cause to be disclosed or attempt to cause to be disclosed

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- 1 to any person, customer information of a financial institu-
- 2 tion relating to another person—
- 3 "(1) by knowingly making a false, fictitious, or
- 4 fraudulent statement or representation to an officer,
- 5 employee, or agent of a financial institution with the
- 6 intent to deceive the officer, employee, or agent into
- 7 relying on that statement or representation for pur-
- 8 poses of releasing the customer information;
- 9 "(2) by knowingly making a false, fictitious, or
- fraudulent statement or representation to a cus-
- tomer of a financial institution with the intent to de-
- ceive the customer into relying on that statement or
- representation for purposes of releasing the cus-
- tomer information or authorizing the release of such
- information; or
- 16 "(3) by knowingly providing any document to
- an officer, employee, or agent of a financial institu-
- tion, knowing that the document is forged, counter-
- 19 feit, lost, or stolen, was fraudulently obtained, or
- 20 contains a false, fictitious, or fraudulent statement
- or representation, if the document is provided with
- the intent to deceive the officer, employee, or agent
- into relying on that document for purposes of releas-
- ing the customer information.

- 1 "(b) Prohibition on Solicitation of a Person
- 2 TO OBTAIN CUSTOMER INFORMATION FROM FINANCIAL
- 3 Institution Under False Pretenses.—It shall be a
- 4 violation of this title to request a person to obtain cus-
- 5 tomer information of a financial institution, knowing or
- 6 consciously avoiding knowing that the person will obtain,
- 7 or attempt to obtain, the information from the institution
- 8 in any manner described in subsection (a).
- 9 "(c) Nonapplicability to Law Enforcement
- 10 Agencies.—No provision of this section shall be con-
- 11 strued so as to prevent any action by a law enforcement
- 12 agency, or any officer, employee, or agent of such agency,
- 13 to obtain customer information of a financial institution
- 14 in connection with the performance of the official duties
- 15 of the agency.
- 16 "(d) Nonapplicability to Financial Institu-
- 17 TIONS IN CERTAIN CASES.—No provision of this section
- 18 shall be construed to prevent any financial institution, or
- 19 any officer, employee, or agent of a financial institution,
- 20 from obtaining customer information of such financial in-
- 21 stitution in the course of—
- 22 "(1) testing the security procedures or systems
- of such institution for maintaining the confiden-
- 24 tiality of customer information;

1	"(2) investigating allegations of misconduct or
2	negligence on the part of any officer, employee, or
3	agent of the financial institution; or

- "(3) recovering customer information of the financial institution which was obtained or received by another person in any manner described in subsection (a) or (b).
- 8 "(e) Nonapplicability to Certain Types of
- 9 Customer Information of Financial Institu-
- 10 Tions.—No provision of this section shall be construed to
- 11 prevent any person from obtaining customer information
- 12 of a financial institution that otherwise is available as a
- 13 public record filed pursuant to the securities laws (as de-
- 14 fined in section 3(a)(47) of the Securities Exchange Act
- 15 of 1934).

16 "SEC. 1004. ADMINISTRATIVE ENFORCEMENT.

- 17 "(a) Enforcement by Federal Trade Commis-
- 18 SION.—Except as provided in subsection (b), compliance
- 19 with this title shall be enforced by the Federal Trade Com-
- 20 mission in the same manner and with the same power and
- 21 authority as the Commission has under the Fair Debt Col-
- 22 lection Practices Act to enforce compliance with that title.
- 23 "(b) Enforcement by Other Agencies in Cer-
- 24 TAIN CASES.—

1	"(1) In general.—Compliance with this title
2	shall be enforced under—
3	"(A) section 8 of the Federal Deposit In-
4	surance Act, in the case of—
5	"(i) national banks, and Federal
6	branches and Federal agencies of foreign
7	banks, by the Office of the Comptroller of
8	the Currency;
9	"(ii) member banks of the Federal
10	Reserve System (other than national
11	banks), branches and agencies of foreign
12	banks (other than Federal branches, Fed-
13	eral agencies, and insured State branches
14	of foreign banks), commercial lending com-
15	panies owned or controlled by foreign
16	banks, and organizations operating under
17	section 25 or 25A of the Federal Reserve
18	Act, by the Board;
19	"(iii) banks insured by the Federal
20	Deposit Insurance Corporation (other than
21	members of the Federal Reserve System
22	and national nonmember banks) and in-
23	sured State branches of foreign banks, by
24	the Board of Directors of the Federal De-
25	posit Insurance Corporation: and

1 "(iv) savings associations the deposits
2 of which are insured by the Federal De3 posit Insurance Corporation, by the Direc4 tor of the Office of Thrift Supervision; and
5 "(B) the Federal Credit Union Act, by the
6 Administrator of the National Credit Union Ad7 ministration with respect to any Federal credit
8 union.

"(2) VIOLATIONS OF THIS TITLE TREATED AS
VIOLATIONS OF OTHER LAWS.—For the purpose of
the exercise by any agency referred to in paragraph
(1) of its powers under any Act referred to in that
paragraph, a violation of this title shall be deemed
to be a violation of a requirement imposed under
that Act. In addition to its powers under any provision of law specifically referred to in paragraph (1),
each of the agencies referred to in that paragraph
may exercise, for the purpose of enforcing compliance with this title, any other authority conferred on
such agency by law.

"(c) STATE ACTION FOR VIOLATIONS.—

"(1) AUTHORITY OF STATES.—In addition to such other remedies as are provided under State law, if the chief law enforcement officer of a State, or an official or agency designated by a State, has

1	reason to believe that any person has violated or is
2	violating this title, the State—
3	"(A) may bring an action to enjoin such
4	violation in any appropriate United States dis-
5	trict court or in any other court of competent
6	jurisdiction;
7	"(B) may bring an action on behalf of the
8	residents of the State to recover damages of not
9	more than \$1,000 for each violation; and
10	"(C) in the case of any successful action
11	under subparagraph (A) or (B), shall be award-
12	ed the costs of the action and reasonable attor-
13	ney fees as determined by the court.
14	"(2) Rights of Federal regulators.—
15	"(A) PRIOR NOTICE.—The State shall
16	serve prior written notice of any action under
17	paragraph (1) upon the Federal Trade Commis-
18	sion and, in the case of an action which involves
19	a financial institution described in section
20	1004(b)(1), the agency referred to in such sec-
21	tion with respect to such institution and provide
22	the Federal Trade Commission and any such
23	agency with a copy of its complaint, except in

any case in which such prior notice is not fea-

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1	sible, in which case the State shall serve such
2	notice immediately upon instituting such action.
3	"(B) RIGHT TO INTERVENE.—The Federal
4	Trade Commission or an agency described in
5	subsection (b) shall have the right—
6	"(i) to intervene in an action under
7	paragraph (1);
8	"(ii) upon so intervening, to be heard
9	on all matters arising therein;
10	"(iii) to remove the action to the ap-
11	propriate United States district court; and
12	"(iv) to file petitions for appeal.
13	"(3) Investigatory powers.—For purposes
14	of bringing any action under this subsection, no pro-
15	vision of this subsection shall be construed as pre-
16	venting the chief law enforcement officer, or an offi-
17	cial or agency designated by a State, from exercising
18	the powers conferred on the chief law enforcement
19	officer or such official by the laws of such State to
20	conduct investigations or to administer oaths or af-
21	firmations or to compel the attendance of witnesses
22	or the production of documentary and other evi-
23	dence.
24	"(4) Limitation on state action while
25	FEDERAL ACTION PENDING —If the Federal Trade

1	Commission or any agency described in subsection
2	(b) has instituted a civil action for a violation of this
3	title, no State may, during the pendency of such ac-
4	tion, bring an action under this section against any
5	defendant named in the complaint of the Federal
6	Trade Commission or such agency for any violation
7	of this title that is alleged in that complaint.
8	"SEC. 1005. CIVIL LIABILITY.
9	"Any person, other than a financial institution, who
10	fails to comply with any provision of this title with respect
11	to any financial institution or any customer information
12	of a financial institution shall be liable to such financial
13	institution or the customer to whom such information re-
14	lates in an amount equal to the sum of the amounts deter-
15	mined under each of the following paragraphs:
16	"(1) ACTUAL DAMAGES.—The greater of—
17	"(A) the amount of any actual damage
18	sustained by the financial institution or cus-
19	tomer as a result of such failure; or
20	"(B) any amount received by the person
21	who failed to comply with this title, including
22	an amount equal to the value of any nonmone-
23	tary consideration, as a result of the action
24	which constitutes such failure.

- 1 "(2) ADDITIONAL DAMAGES.—Such additional 2 amount as the court may allow.
- 3 "(3) Attorneys' fees.—In the case of any
- 4 successful action to enforce any liability under para-
- 5 graph (1) or (2), the costs of the action, together
- 6 with reasonable attorneys' fees.

7 "SEC. 1006. CRIMINAL PENALTY.

- 8 "(a) In General.—Whoever violates, or attempts to
- 9 violate, section 1003 shall be fined in accordance with title
- 10 18, United States Code, or imprisoned for not more than
- 11 5 years, or both.
- 12 "(b) Enhanced Penalty for Aggravated
- 13 Cases.—Whoever violates, or attempts to violate, section
- 14 1003 while violating another law of the United States or
- 15 as part of a pattern of any illegal activity involving more
- 16 than \$100,000 in a 12-month period shall be fined twice
- 17 the amount provided in subsection (b)(3) or (c)(3) (as the
- 18 case may be) of section 3571 of title 18, United States
- 19 Code, imprisoned for not more than 10 years, or both.

20 "SEC. 1007. RELATION TO STATE LAWS.

- 21 "(a) In General.—This title shall not be construed
- 22 as superseding, altering, or affecting the statutes, regula-
- 23 tions, orders, or interpretations in effect in any State, ex-
- 24 cept to the extent that such statutes, regulations, orders,

- 1 or interpretations are inconsistent with the provisions of
- 2 this title, and then only to the extent of the inconsistency.
- 3 "(b) Greater Protection Under State Law.—
- 4 For purposes of this section, a State statute, regulation,
- 5 order, or interpretation is not inconsistent with the provi-
- 6 sions of this title if the protection such statute, regulation,
- 7 order, or interpretation affords any person is greater than
- 8 the protection provided under this title.

9 "SEC. 1008. AGENCY GUIDANCE.

- 10 "In furtherance of the objectives of this title, each
- 11 Federal banking agency (as defined in section 3(z) of the
- 12 Federal Deposit Insurance Act) shall issue advisories to
- 13 depository institutions under the jurisdiction of the agen-
- 14 cy, in order to assist such depository institutions in deter-
- 15 ring and detecting activities proscribed under section
- 16 1003.".

17 SEC. 502. REPORT TO CONGRESS ON FINANCIAL PRIVACY.

- Not later than 18 months after the date of enactment
- 19 of this Act, the Comptroller General of the United States,
- 20 in consultation with the Federal Trade Commission, the
- 21 Federal banking agencies, and other appropriate Federal
- 22 law enforcement agencies, shall submit to the Congress a
- 23 report on—
- 24 (1) the efficacy and adequacy of the remedies
- provided in the amendments made by section 501 in

1	addressing attempts to obtain financial information
2	by fraudulent means or by false pretenses; and
3	(2) any recommendations for additional legisla-
4	tive or regulatory action to address threats to the
5	privacy of financial information created by attempts
6	to obtain information by fraudulent means or false
7	pretenses.
8	TITLE VI—MISCELLANEOUS
9	SEC. 601. GRAND JURY PROCEEDINGS.
10	Section 3322(b) of title 18, United States Code, is
11	amended—
12	(1) in paragraph (1), by inserting "Federal or
13	State" before "financial institution"; and
14	(2) in paragraph (2), by inserting "at any time
15	during or after the completion of the investigation of
16	the grand jury," before "upon".
17	SEC. 602. SENSE OF THE COMMITTEE ON BANKING, HOUS-
18	ING, AND URBAN AFFAIRS OF THE SENATE.
19	(a) FINDINGS.—The Committee on Banking, Hous-
20	ing, and Urban Affairs of the Senate finds that—
21	(1) financial modernization legislation should
22	benefit small institutions as well as large institu-
23	tions;
24	(2) the Congress made the subchapter S elec-
25	tion of the Internal Revenue Code of 1986, available

1	to banks in 1996, reflecting a desire by the Congress
2	to reduce the tax burden on community banks;
3	(3) large numbers of community banks have
4	elected or expressed interest in the subchapter S
5	election; and
6	(4) the Committee on Banking, Housing, and
7	Urban Affairs of the Senate recognizes that some
8	obstacles remain for community banks wishing to
9	make the subchapter S election.
10	(b) Sense of the Committee.—It is the sense of
11	the Committee on Banking, Housing, and Urban Affairs
12	of the Senate that—
13	(1) the small business tax provisions of the In-
14	ternal Revenue Code of 1986, should be more widely
15	available to community banks;
16	(2) legislation should be passed to amend the
17	Internal Revenue Code of 1986, to—
18	(A) increase the allowed number of S cor-
19	poration shareholders;
20	(B) permit S corporation stock to be held
21	in individual retirement accounts;
22	(C) clarify that interest on investments
23	held for safety, soundness, and liquidity pur-
24	poses should not be considered to be passive in-
25	come;

1	(D) provide that bank director stock is not
2	treated as a disqualifying second class of stock
3	for S corporations; and
4	(E) improve the tax treatment of bad debt
5	and interest deductions; and
6	(3) the legislation described in paragraph (2)
7	should be adopted by the Congress in conjunction
8	with any financial modernization legislation.
9	SEC. 603. INVESTMENTS IN GOVERNMENT SPONSORED EN-
10	TERPRISES.
11	Section 18(s) of the Federal Deposit Insurance Act
12	(12 U.S.C. 1828(s)) is amended—
13	(1) by redesignating paragraph (4) as para-
14	graph (6); and
15	(2) by inserting after paragraph (3) the fol-
16	lowing:
17	"(4) Certain investments.—Paragraph (1)
18	shall not apply with respect to investments lawfully
19	made before April 11, 1996, by a depository institu-
20	tion in any Government sponsored enterprise.
21	"(5) Student Loans.—
22	"(A) In general.—This subsection does
23	not apply to any arrangement between a Hold-
24	ing Company (or any subsidiary of the Holding
25	Company other than the Student Loan Mar-

keting Association, hereafter in this paragraph
referred to as the 'Association') and a deposi-
tory institution, if the Secretary approves the
affiliation and determines that—

"(i) the reorganization of the Association in accordance with section 440 of the Higher Education Act of 1965 (20 U.S.C. 1087–3), will not be adversely affected by the arrangement;

"(ii) the dissolution of the Association pursuant to such reorganization will occur before the end of the 2-year period beginning on the date on which such arrangement is consummated, or on such earlier date as the Secretary determines to be appropriate, except that the Secretary may extend such period for not more than 1 year at a time (not to exceed 2 years, in the aggregate) if the Secretary determines that such extension is in the public interest and is appropriate to achieve an orderly reorganization of the Association or to prevent market disruptions in connection with such reorganization;

1	"(iii) the Association will not purchase
2	or extend credit to, or guarantee or provide
3	credit enhancement to, any obligation of
4	the depository institution;
5	"(iv) the operations of the Association
6	will be separate from the operations of the
7	depository institution; and
8	"(v) until the dissolution date (as that
9	term is defined in section 440(i)(2) of the
10	Higher Education Act of 1965) has oc-
11	curred, such depository institution will not
12	use the trade name or service mark 'Sallie
13	Mae' in connection with any product or
14	service it offers, if the appropriate Federal
15	banking agency for the depository institu-
16	tion determines that—
17	"(I) the depository institution is
18	the only institution offering such
19	product or service using the Sallie
20	Mae name; and
21	"(II) the use of such name would
22	result in the depository institution
23	having an unfair competitive advan-
24	tage over other depository institutions.

1	"(B) Terms and conditions.—In ap-
2	proving any arrangement referred to in sub-
3	paragraph (A), the Secretary may impose any
4	terms and conditions on the arrangement that
5	the Secretary considers appropriate,
6	including—
7	"(i) imposing additional restrictions
8	on the issuance of debt obligations by the
9	Association; or
10	"(ii) restricting the use of proceeds
11	from the issuance of such debt.
12	"(C) Additional Limitations.—In the
13	event that the Holding Company (or any sub-
14	sidiary of the Holding Company) enters into
15	such an arrangement, the value of the invest-
16	ment portfolio of the Association shall not at
17	any time exceed the lesser of—
18	"(i) the value of such portfolio on the
19	date of enactment of the Financial Services
20	Act of 1999; or
21	"(ii) the value of such portfolio on the
22	date on which such an arrangement is con-
23	summated.
24	"(D) Enforcement.—The terms and
25	conditions imposed under subparagraph (B)

1	may be enforced by the Secretary in accordance
2	with section 440 of the Higher Education Act
3	of 1965.
4	"(E) Definitions.—For purposes of this
5	paragraph, the following definition shall apply:
6	"(i) Association; holding com-
7	Pany.—Notwithstanding any provision in
8	section 3, the terms 'Association' and
9	'Holding Company' have the same mean-
10	ings as in section 440(i) of the Higher
11	Education Act of 1965.
12	"(ii) Investment portfolio.—The
13	term 'investment portfolio' means all in-
14	vestments shown on the consolidated
15	balance sheet of the Association, other
16	than—
17	"(I) any instruments or assets
18	described in section 439(d) of the
19	Higher Education Act of 1965 (20
20	U.S.C. 1087–2(d));
21	"(II) any direct non-callable obli-
22	gations of the United States, or any
23	agency thereof, for which the full faith
24	and credit of the United States is
25	pledged; or

1	"(III) cash or cash equivalents.
2	"(iii) Secretary.—The term 'Sec-
3	retary' means the Secretary of the Treas-
4	ury.".
5	SEC. 604. REPEAL OF SAVINGS BANK PROVISIONS IN THE
6	BANK HOLDING COMPANY ACT OF 1956.
7	Section 3(f) of the Bank Holding Company Act of
8	1956 (12 U.S.C. 1842(f)) is amended to read as follows:
9	"(f) [Reserved].".
10	SEC. 605. SERVICE OF MEMBERS OF THE BOARD OF GOV-
11	ERNORS OF THE FEDERAL RESERVE SYSTEM.
12	Notwithstanding the first undesignated paragraph of
13	section 10 of the Federal Reserve Act, the vice chairman
14	of the Board of Governors of the Federal Reserve System
15	may serve as a member of the District of Columbia Finan-
16	cial Responsibility and Management Assistance Authority
17	established by section 101 of the District of Columbia Fi-
18	nancial Responsibility and Management Assistance Act of
19	1995.
20	SEC. 606. PROVISION OF TECHNICAL ASSISTANCE TO
21	MICROENTERPRISES.
22	(a) In General.—Title I of the Riegle Community
23	Development and Regulatory Improvement Act of 1994
24	(12 U.S.C. 4701 et seq.) is amended by adding at the end
25	the following new subtitle:

1	"Subtitle C-Microenterprise Tech-
2	nical Assistance and Capacity
3	Building Program
4	"SEC. 171. SHORT TITLE.
5	"This subtitle may be cited as the 'Program for In-
6	vestment in Microentrepreneurs Act of 1999', also re-
7	ferred to as the 'PRIME Act'.
8	"SEC. 172. DEFINITIONS.
9	"For purposes of this subtitle—
10	"(1) the term 'Administrator' has the same
11	meaning as in section 103;
12	"(2) the term 'capacity building services' means
13	services provided to an organization that is, or is in
14	the process of becoming a microenterprise develop-
15	ment organization or program, for the purpose of
16	enhancing its ability to provide training and services
17	to disadvantaged entrepreneurs;
18	"(3) the term 'collaborative' means 2 or more
19	nonprofit entities that agree to act jointly as a quali-
20	fied organization under this subtitle;
21	"(4) the term 'disadvantaged entrepreneur'
22	means a microentrepreneur that is—
23	"(A) a low-income person;
24	"(B) a very low-income person; or

1	"(C) an entrepreneur that lacks adequate
2	access to capital or other resources essential for
3	business success, or is economically disadvan-
4	taged, as determined by the Administrator;
5	"(5) the term 'Fund' has the same meaning as
6	in section 103;
7	"(6) the term 'Indian tribe' has the same mean-
8	ing as in section 103;
9	"(7) the term 'intermediary' means a private,
10	nonprofit entity that seeks to serve microenterprise
11	development organizations and programs as author-
12	ized under section 175;
13	"(8) the term 'low-income person' has the same
14	meaning as in section 103;
15	"(9) the term 'microentrepreneur' means the
16	owner or developer of a microenterprise;
17	"(10) the term 'microenterprise' means a sole
18	proprietorship, partnership, or corporation that—
19	"(A) has fewer than 5 employees; and
20	"(B) generally lacks access to conventional
21	loans, equity, or other banking services;
22	"(11) the term 'microenterprise development or-
23	ganization or program' means a nonprofit entity, or
24	a program administered by such an entity, including
25	community development corporations or other non-

- profit development organizations and social service organizations, that provides services to disadvantaged entrepreneurs or prospective entrepreneurs;
- "(12) the term 'training and technical assistance' means services and support provided to disadvantaged entrepreneurs or prospective entrepreneurs, such as assistance for the purpose of enhancing business planning, marketing, management, financial management skills, and assistance for the purpose of accessing financial services; and
- "(13) the term 'very low-income person' means having an income, adjusted for family size, of not more than 150 percent of the poverty line (as defined in section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2), including any revision required by that section).

17 "SEC. 173. ESTABLISHMENT OF PROGRAM.

- 18 "The Administrator shall establish a microenterprise
- 19 technical assistance and capacity building grant program
- 20 to provide assistance from the Fund in the form of grants
- 21 to qualified organizations in accordance with this subtitle.
- 22 "SEC. 174. USES OF ASSISTANCE.
- "A qualified organization shall use grants made
- 24 under this subtitle—

1	"(1) to provide training and technical assist-
2	ance to disadvantaged entrepreneurs;
3	"(2) to provide training and capacity building
4	services to microenterprise development organiza-
5	tions and programs and groups of such organiza-
6	tions to assist such organizations and programs in
7	developing microenterprise training and services;
8	"(3) to aid in researching and developing the
9	best practices in the field of microenterprise and
10	technical assistance programs for disadvantaged en-
11	trepreneurs; and
12	"(4) for such other activities as the Adminis-
13	trator determines are consistent with the purposes of
14	this subtitle.
15	"SEC. 175. QUALIFIED ORGANIZATIONS.
16	"For purposes of eligibility for assistance under this
17	subtitle, a qualified organization shall be—
18	"(1) a nonprofit microenterprise development
19	organization or program (or a group or collaborative
20	thereof) that has a demonstrated record of delivering
21	microenterprise services to disadvantaged entre-
22	preneurs;
23	"(2) an intermediary;
24	"(3) a microenterprise development organiza-
25	tion or program that is accountable to a local com-

1	munity, working in conjunction with a State or local
2	government or Indian tribe; or
3	"(4) an Indian tribe acting on its own, if the
4	Indian tribe can certify that no private organization
5	or program referred to in this paragraph exists with-
6	in its jurisdiction.
7	"SEC. 176. ALLOCATION OF ASSISTANCE; SUBGRANTS.
8	"(a) Allocation of Assistance.—
9	"(1) In general.—The Administrator shall al-
10	locate assistance from the Fund under this subtitle
11	to ensure that—
12	"(A) activities described in section 174(1)
13	are funded using not less than 75 percent of
14	amounts made available for such assistance;
15	and
16	"(B) activities described in section 174(2)
17	are funded using not less than 15 percent of
18	amounts made available for such assistance.
19	"(2) Limit on individual assistance.—No
20	single organization or entity may receive more than
21	10 percent of the total funds appropriated under
22	this subtitle in a single fiscal year.
23	"(b) Targeted Assistance.—The Administrator
24	shall ensure that not less than 50 percent of the grants
25	made under this subtitle are used to benefit very low-in-

- come persons, including those residing on Indian reservations. 2 3 "(c) Subgrants Authorized.— "(1) IN GENERAL.—A qualified organization re-5 ceiving assistance under this subtitle may provide 6 grants using that assistance to qualified small and 7 emerging microenterprise organizations and pro-8 grams, subject to such rules and regulations as the 9 Administrator determines to be appropriate. 10 "(2) Limit on administrative expenses.— 11 Not more than 7.5 percent of assistance received by 12 a qualified organization under this subtitle may be 13 used for administrative expenses in connection with 14 the making of subgrants under paragraph (1). 15 "(d) DIVERSITY.—In making grants under this subtitle, the Administrator shall ensure that grant recipients 16 include both large and small microenterprise organiza-17 18 tions, serving urban, rural, and Indian tribal communities 19 and racially and ethnically diverse populations. 20 "SEC. 177. MATCHING REQUIREMENTS. "(a) IN GENERAL.—Financial assistance under this
- 21
- subtitle shall be matched with funds from sources other
- 23 than the Federal Government on the basis of not less than
- 50 percent of each dollar provided by the Fund.

- 1 "(b) Sources of Matching Funds.—Fees, grants,
- 2 gifts, funds from loan sources, and in-kind resources of
- 3 a grant recipient from public or private sources may be
- 4 used to comply with the matching requirement in sub-
- 5 section (a).
- 6 "(c) Exception.—
- 7 "(1) IN GENERAL.—In the case of an applicant
- 8 for assistance under this subtitle with severe con-
- 9 straints on available sources of matching funds, the
- Administrator may reduce or eliminate the matching
- 11 requirements of subsection (a).
- 12 "(2) Limitation.—Not more than 10 percent
- of the total funds made available from the Fund in
- any fiscal year to carry out this subtitle may be ex-
- cepted from the matching requirements of subsection
- 16 (a), as authorized by paragraph (1) of this sub-
- 17 section.
- 18 "SEC. 178. APPLICATIONS FOR ASSISTANCE.
- 19 "An application for assistance under this subtitle
- 20 shall be submitted in such form and in accordance with
- 21 such procedures as the Fund shall establish.
- 22 "SEC. 179. RECORDKEEPING.
- 23 "The requirements of section 115 shall apply to a
- 24 qualified organization receiving assistance from the Fund
- 25 under this subtitle as if it were a community development

- 1 financial institution receiving assistance from the Fund
- 2 under subtitle A.
- 3 "SEC. 180. AUTHORIZATION.
- 4 "In addition to funds otherwise authorized to be ap-
- 5 propriated to the Fund to carry out this title, there are
- 6 authorized to be appropriated to the Fund to carry out
- 7 this subtitle—
- 8 "(1) \$15,000,000 for fiscal year 2000;
- 9 "(2) \$25,000,000 for fiscal year 2001;
- "(3) \$30,000,000 for fiscal year 2002; and
- "(4) \$35,000,000 for fiscal year 2003.
- 12 "SEC. 181. IMPLEMENTATION.
- 13 "The Administrator shall, by regulation, establish
- 14 such requirements as may be necessary to carry out this
- 15 subtitle.".
- 16 (b) Administrative Expenses.—Section
- 17 121(a)(2)(A) of the Riegle Community Development and
- 18 Regulatory Improvement Act of 1994 (12 U.S.C.
- 19 4718(a)(2)(A)) is amended—
- 20 (1) by striking "\$5,550,000" and inserting
- 21 "\$6,100,000"; and
- (2) in the first sentence, by inserting before the
- 23 period ", including costs and expenses associated
- with carrying out subtitle C".

1	(c) Conforming Amendments.—Section 104(d) of
2	the Riegle Community Development and Regulatory Im-
3	provement Act of 1994 (12 U.S.C. 4703(d)) is amended—
4	(1) in paragraph (2)—
5	(A) by striking "15" and inserting "17";
6	and
7	(B) in subparagraph (G)—
8	(i) by striking "9" and inserting
9	"11";
10	(ii) by redesignating clauses (iv) and
11	(v) as clauses (v) and (vi), respectively;
12	and
13	(iii) by inserting after clause (iii) the
14	following:
15	"(iv) 2 individuals who have expertise
16	in microenterprises and microenterprise de-
17	velopment;"; and
18	(2) in paragraph (4), in the first sentence, by
19	inserting before the period "and subtitle C".

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