

106TH CONGRESS  
1ST SESSION

# S. 716

To provide for the prevention of juvenile crime, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

MARCH 25, 1999.

Mr. KOHL introduced the following bill; which was read twice and referred to  
the Committee on the Judiciary

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## A BILL

To provide for the prevention of juvenile crime, and for  
other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “21st Century Safe and Sound Communities Act”.

6       (b) TABLE OF CONTENTS.—The table of contents for  
7       this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—INCREASED PLACEMENT OF JUVENILES IN  
APPROPRIATE CORRECTIONAL FACILITIES

Sec. 101. Grants for facilities for violent and serious chronic juvenile offenders.

Sec. 102. Compensating reduction of authorization of appropriations.

Sec. 103. Report on accountability and performance measures in juvenile cor-  
rections programs.

- Sec. 104. Permitting shared staff for adults and juveniles.
- Sec. 105. Expansion of limited exception for detaining juveniles in adult jails.
- Sec. 106. Required training and certification for shared staff.

## TITLE II—REDUCING YOUTH ACCESS TO FIREARMS

- Sec. 201. Child safety locks.
- Sec. 202. Gun ban for dangerous juvenile offenders.
- Sec. 203. Firearms tracing program.
- Sec. 204. Youth handgun felony penalties.
- Sec. 205. Targeted enforcement of Federal firearms laws.

## TITLE III—CONSOLIDATION OF PROGRAMS FOR AT-RISK YOUTH

- Sec. 301. Purposes.
- Sec. 302. Repeals.
- Sec. 303. Evaluation of crime prevention programs and development of national crime prevention research and evaluation strategy.
- Sec. 304. At-risk children challenge grants.
- Sec. 305. Weed and Seed Community Anticrime Program.
- Sec. 306. 21st Century Community Learning Centers.
- Sec. 307. Consolidation of gang prevention programs.
- Sec. 308. Community organizations youth crime prevention.
- Sec. 309. Further consolidation of programs for at-risk youth.

## TITLE IV—JUVENILE CRIME CONTROL AND ACCOUNTABILITY BLOCK GRANTS

- Sec. 401. Juvenile crime control and juvenile offender accountability incentive block grants.

## TITLE V—REAUTHORIZATION OF COPS PROGRAM AND JUVENILE JUSTICE PROGRAMS

- Sec. 501. Extension of COPS program.
- Sec. 502. Reauthorization of juvenile justice and delinquency prevention programs.

## TITLE VI—VIOLENT CRIME REDUCTION TRUST FUND

- Sec. 601. Extension of Violent Crime Reduction Trust Fund.

# 1 **TITLE I—INCREASED PLACE-** 2 **MENT OF JUVENILES IN AP-** 3 **PROPRIATE CORRECTIONAL** 4 **FACILITIES**

## 5 **SEC. 101. GRANTS FOR FACILITIES FOR VIOLENT AND SERI-** 6 **OUS CHRONIC JUVENILE OFFENDERS.**

7 (a) DEFINITIONS.—In this section—

1           (1) the term “Administrator” means the Ad-  
 2           ministrator of the Office of Juvenile Justice and De-  
 3           linquency Prevention of the Department of Justice;

4           (2) the term “qualifying State” means a State  
 5           that has submitted, or a State in which an eligible  
 6           unit of local government has submitted, a grant ap-  
 7           plication that meets the requirements of subsections  
 8           (c) and (e);

9           (3) the terms “secure detention facility” and  
 10          “secure correctional facility” have the same mean-  
 11          ings as in section 103 of the Juvenile Justice and  
 12          Delinquency Prevention Act of 1974 (42 U.S.C.  
 13          5603);

14          (4) the term “State” means a State, the Dis-  
 15          trict of Columbia, the Commonwealth of Puerto  
 16          Rico, the United States Virgin Islands, American  
 17          Samoa, Guam, and the Northern Mariana Islands;  
 18          and

19          (5) the term “unit of local government” has the  
 20          same meaning as in section 103 of the Juvenile Jus-  
 21          tice and Delinquency Prevention Act of 1974 (42  
 22          U.S.C. 5603).

23          (b) AUTHORIZATION OF GRANTS.—The Adminis-  
 24          trator shall make grants to qualifying States to assist  
 25          them in planning, establishing, and operating secure de-

1   tention facilities, secure correctional facilities, and other  
 2   facilities and programs for violent juveniles and serious  
 3   chronic juvenile offenders who are accused of or who have  
 4   been adjudicated as having committed one or more of-  
 5   fenses.

6       (c) APPLICATIONS.—

7           (1) IN GENERAL.—The chief executive officer of  
 8       a State that seeks to receive a grant under this sec-  
 9       tion shall submit to the Administrator an applica-  
 10      tion, in such form and in such manner as the Ad-  
 11      ministrator may prescribe.

12          (2) CONTENTS.—Each application submitted  
 13      under paragraph (1) shall—

14           (A) provide assurances that each facility or  
 15           program funded with a grant under this section  
 16           will provide appropriate educational and voca-  
 17           tional training and substance abuse treatment  
 18           for juvenile offenders; and

19           (B) provide assurances that juvenile of-  
 20           fenders in each facility or program funded with  
 21           a grant under this section will receive appro-  
 22           priate post-release supervision and services.

23       (d) DISTRIBUTIONS TO QUALIFYING STATES.—Of  
 24   the total amount made available under subsection (g) to  
 25   carry out this section in each fiscal year—

1           (1) 1.0 percent shall be allocated to each quali-  
2       fying State, and except as provided in paragraph  
3       (2), of the total amount remaining to be allocated,  
4       there shall be allocated to each State an amount  
5       that bears the same ratio to the amount of remain-  
6       ing funds as the juvenile population of such State  
7       bears to the juvenile population of all qualifying  
8       States;

9           (2) the United States Virgin Islands, American  
10       Samoa, Guam, and the Northern Mariana Islands  
11       shall each be allocated 0.2 percent;

12          (3) not less than 50 percent of the amount ap-  
13       propriated to each qualifying State shall be allocated  
14       to units of local government within the State; and

15          (4) Federal funds, including funds allocated  
16       under this section, shall not constitute more than 50  
17       percent of the estimated costs of planning, estab-  
18       lishing, and operating each facility or program fund-  
19       ed with a grant under this section.

20       (e) PERFORMANCE EVALUATION.—

21           (1) EVALUATION COMPONENTS.—

22               (A) IN GENERAL.—Each facility or pro-  
23       gram funded with a grant under this section  
24       shall contain an evaluation component devel-

1           oped pursuant to guidelines established by the  
2           Administrator.

3           (B) OUTCOME MEASURES.—Each evalua-  
4           tion required by this subsection shall include  
5           outcome measures that can be used to deter-  
6           mine the effectiveness of each program funded  
7           with a grant under this section, including the  
8           effectiveness of the program in comparison with  
9           other juvenile delinquency programs in reducing  
10          the incidence of recidivism, and other outcome  
11          measures.

12          (2) PERIODIC REVIEW AND REPORTS.—

13           (A) REVIEW.—The Administrator shall re-  
14           view the performance of each recipient of a  
15           grant under this section.

16           (B) REPORTS.—The Administrator may  
17           require a grant recipient to submit to the Office  
18           of Juvenile Justice and Delinquency Prevention  
19           of the Department of Justice the results of the  
20           evaluations required under paragraph (1) and  
21           such other data and information as may be rea-  
22           sonably necessary to carry out the Administra-  
23           tor's responsibilities under this section.

24          (f) TECHNICAL ASSISTANCE AND TRAINING.—The  
25          Administrator shall provide technical assistance and train-

1 ing to each recipient of a grant under this section to assist  
 2 those recipients in achieving the purposes of this section.

3 (g) AUTHORIZATION OF APPROPRIATIONS.—There is  
 4 authorized to be appropriated to carry out this section  
 5 \$275,310,000 for fiscal year 2000.

6 **SEC. 102. COMPENSATING REDUCTION OF AUTHORIZATION**  
 7 **OF APPROPRIATIONS.**

8 Section 20108(a) of the Violent Crime Control and  
 9 Law Enforcement Act of 1994 (42 U.S.C. 13708(a)) is  
 10 amended by striking paragraph (1) and inserting the fol-  
 11 lowing:

12 “(1) AUTHORIZATIONS.—There is authorized to  
 13 be appropriated to carry out this subtitle,  
 14 \$2,477,790,000 for fiscal year 2000.”.

15 **SEC. 103. REPORT ON ACCOUNTABILITY AND PERFORM-**  
 16 **ANCE MEASURES IN JUVENILE CORRECTIONS**  
 17 **PROGRAMS.**

18 (a) IN GENERAL.—Not later than 6 months after the  
 19 date of enactment of this Act, the Administrator shall,  
 20 after consultation with the National Institute of Justice  
 21 and other appropriate governmental and nongovernmental  
 22 organizations, submit to Congress a report regarding the  
 23 possible use of performance-based criteria in evaluating  
 24 and improving the effectiveness of secure detention facili-  
 25 ties, secure correctional facilities, and other facilities and

1 programs for juveniles who are accused of or who have  
2 been adjudicated as having committed 1 or more offenses.

3 (b) CONTENTS.—The report required under this sec-  
4 tion shall include an analysis of—

5 (1) the range of performance-based measures  
6 that might be utilized as evaluation criteria, includ-  
7 ing measures of recidivism among juveniles who have  
8 been incarcerated in a secure correctional facility or  
9 a secure detention facility, or who have participated  
10 in another facility or program for juveniles who are  
11 accused of or who have been adjudicated as having  
12 committed 1 or more offenses;

13 (2) the feasibility of linking Federal juvenile  
14 corrections funding to the satisfaction of perform-  
15 ance-based criteria by grantees (including the use of  
16 a Federal matching mechanism under which the  
17 share of Federal funding would vary in relation to  
18 the performance of a facility or program);

19 (3) whether, and to what extent, the data nec-  
20 essary for the Office of Juvenile Justice and Delin-  
21 quency Prevention of the Department of Justice to  
22 utilize performance-based criteria in its administra-  
23 tion of juvenile corrections funding are collected and  
24 reported nationally; and



1           (4) the estimated cost and feasibility of estab-  
 2           lishing minimal, uniform data collection and report-  
 3           ing standards nationwide that would allow for the  
 4           use of performance-based criteria in evaluating and  
 5           administering amounts appropriated for secure cor-  
 6           rectional facilities, secure detention facilities, and  
 7           other facilities and programs for juveniles who are  
 8           accused of or who have been adjudicated as having  
 9           committed 1 or more offenses.

10 **SEC. 104. PERMITTING SHARED STAFF FOR ADULTS AND**  
 11 **JUVENILES.**

12           Section 223(a)(13) of the Juvenile Justice and Delin-  
 13 quency Prevention Act of 1974 (42 U.S.C. 5633(a)(13))  
 14 is amended by striking “or with the” and all that follows  
 15 before the semicolon.

16 **SEC. 105. EXPANSION OF LIMITED EXCEPTION FOR DETAIN-**  
 17 **ING JUVENILES IN ADULT JAILS.**

18           Section 223(a) of the Juvenile Justice and Delin-  
 19 quency Prevention Act of 1974 (42 U.S.C. 5633(a)) is  
 20 amended by striking paragraph (14) and inserting the fol-  
 21 lowing:

22           “(14) provide that the State shall not detain or  
 23           confine juveniles in a jail or lockup or other facility  
 24           for adults, except that—

“(A) in areas outside a standard metropolitan statistical area, a juvenile accused of a nonstatus offense, who is awaiting an initial court appearance, may be detained in a jail or lockup or other facility for adults for a period of not more than 72 hours (excluding holidays), provided that there is no acceptable alternative placement that is easily accessible; and

“(B) a juvenile who is accused of a nonstatus offense may be detained in a jail or lockup or other facility for adults for a period of not more than 6 hours—

“(i) for processing or release;

“(ii) while awaiting transfer to a juvenile facility; and

“(iii) immediately before or after the juvenile makes a court appearance;”.

**SEC. 106. REQUIRED TRAINING AND CERTIFICATION FOR  
SHARED STAFF.**

Section 223(a) of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5633(a)) is amended—

(1) by redesignating paragraphs (16) through (25) as paragraphs (17) through (26), respectively;

1 (2) by inserting after paragraph (15) the fol-  
 2 lowing:

3 “(16) provide that, in any institution in which  
 4 the same staff work with both detained juveniles and  
 5 adults, those staff are required to be trained and  
 6 certified to work with juveniles, although training  
 7 and certification shall not be required for staff pro-  
 8 viding specialized services (including medical care,  
 9 food service, laundry, maintenance, and engineering)  
 10 who are not normally in contact with detainees;”.

## 11 **TITLE II—REDUCING YOUTH** 12 **ACCESS TO FIREARMS**

### 13 **SEC. 201. CHILD SAFETY LOCKS.**

14 (a) DEFINITIONS.—Section 921(a) of title 18, United  
 15 States Code, is amended by adding at the end the fol-  
 16 lowing:

17 “(35) The term ‘locking device’ means a device or  
 18 locking mechanism—

19 “(A) that—

20 “(i) if installed on a firearm and secured  
 21 by means of a key or a mechanically, electroni-  
 22 cally, or electromechanically operated combina-  
 23 tion lock, is designed to prevent the firearm  
 24 from being discharged without first deactivating  
 25 or removing the device by means of a key or

1 mechanically, electronically, or  
 2 electromechanically operated combination lock;

3 “(ii) if incorporated into the design of a  
 4 firearm, is designed to prevent discharge of the  
 5 firearm by any person who does not have access  
 6 to the key or other device designed to unlock  
 7 the mechanism and thereby allow discharge of  
 8 the firearm;

9 “(iii) is an easily removable device that, if  
 10 removed, is designed to prevent the discharge of  
 11 the firearm by any person who does not have  
 12 access to the device; or

13 “(iv) is a safe, gun safe, gun case, lock  
 14 box, or other device that is designed to store a  
 15 firearm and that is designed to be unlocked  
 16 only by means of a key, a combination, or other  
 17 similar means; and

18 “(B) that is approved by a licensed firearms  
 19 manufacturer for use on the handgun with which the  
 20 device or locking mechanism is sold, delivered, or  
 21 transferred.”.

22 (b) UNLAWFUL ACTS.—

23 (1) IN GENERAL.—Section 922 of title 18,  
 24 United States Code, is amended by inserting after  
 25 subsection (y) the following:

1 “(z) LOCKING DEVICES.—

2 “(1) IN GENERAL.—Except as provided in para-  
 3 graph (2), it shall be unlawful for any licensed man-  
 4 ufacturer, licensed importer, or licensed dealer to  
 5 sell, deliver, or transfer any handgun to any person  
 6 other than a licensed manufacturer, licensed im-  
 7 porter, or licensed dealer, unless the transferee is  
 8 provided with a locking device for that handgun.

9 “(2) EXCEPTIONS.—Paragraph (1) does not  
 10 apply to—

11 “(A) the—

12 “(i) manufacture for, transfer to, or  
 13 possession by, the United States or a State  
 14 or a department or agency of the United  
 15 States, or a State or a department, agency,  
 16 or political subdivision of a State, of a fire-  
 17 arm; or

18 “(ii) transfer to, or possession by, a  
 19 law enforcement officer employed by an en-  
 20 tity referred to in clause (i) of a firearm  
 21 for law enforcement purposes (whether on  
 22 or off duty); or

23 “(B) the transfer to, or possession by, a  
 24 rail police officer employed by a rail carrier and  
 25 certified or commissioned as a police officer

1 under the laws of a State of a firearm for pur-  
2 poses of law enforcement (whether on or off  
3 duty).”.

4 (2) EFFECTIVE DATE.—Section 922(z) of title  
5 18, United States Code, as added by this subsection,  
6 shall take effect 180 days after the date of enact-  
7 ment of this Act.

8 (c) LIABILITY; EVIDENCE.—

9 (1) LIABILITY.—Nothing in this section or the  
10 amendments made by this section may be construed  
11 to—

12 (A) create a cause of action against any  
13 firearms dealer or any other person for any civil  
14 liability; or

15 (B) establish any standard of care.

16 (2) EVIDENCE.—Notwithstanding any other  
17 provision of law, evidence regarding compliance or  
18 noncompliance with the amendments made by this  
19 section shall not be admissible as evidence in any  
20 proceeding of any court, agency, board, or other en-  
21 tity, except with respect to an action to enforce this  
22 section.

23 (3) RULE OF CONSTRUCTION.—Nothing in this  
24 subsection shall be construed to bar a governmental  
25 action to impose a penalty under section 924(p) of

1 title 18, United States Code, for a failure to comply  
 2 with section 922(z) of that title.

3 (d) CIVIL PENALTIES.—Section 924 of title 18,  
 4 United States Code, is amended—

5 (1) in subsection (a)(1), by striking “or (f)”  
 6 and inserting “(f), or (p)”; and

7 (2) by adding at the end the following:

8 “(p) PENALTIES RELATING TO LOCKING DEVICES.—

9 “(1) IN GENERAL.—

10 “(A) SUSPENSION OR REVOCATION OF LI-  
 11 CENSE; CIVIL PENALTIES.—With respect to  
 12 each violation of section 922(z)(1) by a licensee,  
 13 the Secretary may, after notice and opportunity  
 14 for hearing—

15 “(i) suspend or revoke any license  
 16 issued to the licensee under this chapter;  
 17 or

18 “(ii) subject the licensee to a civil  
 19 penalty in an amount equal to not more  
 20 than \$10,000.

21 “(B) REVIEW.—An action of the Secretary  
 22 under this paragraph may be reviewed only as  
 23 provided in section 923(f).

24 “(2) ADMINISTRATIVE REMEDIES.—The sus-  
 25 pension or revocation of a license or the imposition

1 of a civil penalty under paragraph (1) does not pre-  
 2 clude any administrative remedy that is otherwise  
 3 available to the Secretary.”.

4 **SEC. 202. GUN BAN FOR DANGEROUS JUVENILE OFFEND-**  
 5 **ERS.**

6 (a) DEFINITION.—Section 921(a)(20) of title 18,  
 7 United States Code, is amended—

8 (1) by redesignating subparagraphs (A) and  
 9 (B) as clauses (i) and (ii), respectively;

10 (2) by inserting “(A)” after “(20)”;

11 (3) by inserting after subparagraph (A), as so  
 12 designated, the following:

13 “(B) For purposes of subsections (d), (g), and (s) of  
 14 section 922, the term ‘act of juvenile delinquency’ means  
 15 an adjudication of delinquency based on a finding of the  
 16 commission of an act by a person prior to his or her eight-  
 17 eenth birthday that, if committed by an adult, would be  
 18 a serious drug offense or a violent felony (as defined in  
 19 section 3559(c)(2)) on or after the date of enactment of  
 20 the Safe and Sound Communities Act of 1998.”; and

21 (4) by striking “What constitutes” and all that  
 22 follows through the end and inserting the following:

23 “(C) What constitutes a conviction of such a crime  
 24 or an adjudication of juvenile delinquency shall be deter-  
 25 mined in accordance with law of the jurisdiction in which



1 the proceedings were held. Any State conviction or adju-  
 2 dication of delinquency which has been expunged or set  
 3 aside for which a person has been pardoned or has had  
 4 civil rights restored by the jurisdiction in which the convic-  
 5 tion or adjudication of delinquency occurred shall never-  
 6 theless be considered a conviction or adjudication of delin-  
 7 quency unless (i) the expunction, set-aside, pardon or res-  
 8 toration of civil rights is directed to a specific person, (ii)  
 9 the State authority granting the expunction, set aside,  
 10 pardon or restoration of civil rights has expressly deter-  
 11 mined that the circumstances regarding the conviction and  
 12 the person's record and reputation are such that the per-  
 13 son will not act in a manner dangerous to public safety,  
 14 and (iii) the expunction, set aside, pardon, or restoration  
 15 of civil rights expressly authorizes the person to ship,  
 16 transport, receive, or possess firearms. The requirement  
 17 of this subparagraph for an individualized restoration of  
 18 rights shall apply whether or not, under State law, the  
 19 person's civil rights were taken away by virtue of the con-  
 20 viction or adjudication.”.

21 (b) PROHIBITION.—Section 922 of title 18, United  
 22 States Code is amended—

23 (1) in subsection (d)—

24 (A) in paragraph (8), by striking “or” at  
 25 the end;

1 (B) in paragraph (9), by striking the pe-  
 2 riod at the end and inserting “; or”; and

3 (C) by inserting after paragraph (9) the  
 4 following:

5 “(10) who has committed an act of juvenile de-  
 6 linquency.”;

7 (2) in subsection (g)—

8 (A) in paragraph (8), by striking “or” at  
 9 the end;

10 (B) in paragraph (9), by striking the pe-  
 11 riod at the end and inserting “; or”; and

12 (C) by inserting after paragraph (9) the  
 13 following:

14 “(10) who has committed an act of juvenile de-  
 15 linquency.”; and

16 (3) in subsection (s)(3)(B)—

17 (A) in clause (vi), by striking “and” at the  
 18 end;

19 (B) in clause (vii), by inserting “and”  
 20 after the semicolon at the end; and

21 (C) by inserting after clause (vii) the fol-  
 22 lowing:

23 “(viii) has not committed an act of ju-  
 24 venile delinquency.”.

1 **SEC. 203. FIREARMS TRACING PROGRAM.**

2 (a) IN GENERAL.—The Secretary of the Treasury  
3 shall establish a program to expand—

4 (1) the number of city and county law enforce-  
5 ment agencies that through the Youth Crime Gun  
6 Interdiction Initiative (referred to in this section as  
7 “YCGII”) submit identifying information relating to  
8 all firearms recovered during criminal investigations  
9 of individuals under age 25 to the Secretary of the  
10 Treasury to identify the types and origins of such  
11 firearms; and

12 (2) the number of criminal investigations of ille-  
13 gal firearms traffickers identified through YCGII,  
14 including through the hiring of additional trafficking  
15 agents, inspectors, intelligence analysts and support  
16 personnel.

17 (b) SELECTION OF PARTICIPANTS.—The Secretary of  
18 the Treasury, in consultation with Federal, State, and  
19 local law enforcement officials, shall select cities and coun-  
20 ties for participation in the program established under this  
21 section.

22 (c) ENHANCED IDENTIFICATION AND PROSECU-  
23 TION.—The Secretary of the Treasury shall, utilizing the  
24 information provided through YCGII, facilitate the identi-  
25 fication and prosecution of individuals illegally trafficking

1 firearms to individuals, including in violation of section  
2 922(x)(2) or 924(b) of title 18, United States Code.

3 (d) GRANTS.—The Secretary of the Treasury shall  
4 award grants (in the form of funds or equipment) to  
5 States, cities, and counties for purposes of assisting such  
6 entities in the tracing of firearms and participation in  
7 YCGII. Grants made under this subsection shall be used—

8 (1) to hire or assign additional personnel for  
9 the gathering and submission of information relating  
10 to firearms under YCGII;

11 (2) to hire additional law enforcement personnel  
12 for the purpose of identifying and arresting individ-  
13 uals illegally trafficking firearms; and

14 (3) to purchase additional equipment, including  
15 automatic data processing equipment, and computer  
16 software and hardware, for the timely submission  
17 and analysis of tracing data.

18 (e) ESTABLISHMENT OF SYSTEM.—The Secretary of  
19 the Treasury shall establish a system through which State  
20 and local law enforcement agencies, through on-line com-  
21 puter technology, can promptly access information derived  
22 through YCGII and provide firearms-related information  
23 to the Secretary of the Treasury, as soon as such capa-  
24 bility is available. Not later than 6 months after the date  
25 of enactment of this Act, the Secretary shall submit to

1 the Chairman and Ranking Member of the Committees on  
2 Appropriations of the House of Representatives and the  
3 Senate, a report explaining the capacity to provide such  
4 on-line access and the future technical and, if necessary,  
5 legal changes required to make such capability available,  
6 including cost estimates.

7 (f) REPORT.—Not later than April 1, 2000, and an-  
8 nually thereafter, the Secretary of the Treasury shall sub-  
9 mit to the Chairman and Ranking Member of the Commit-  
10 tees on Appropriations of the House of Representatives  
11 and the Senate a report regarding the types and sources  
12 of firearms recovered from individuals under the age of  
13 25, regional links to firearms trafficking trends, and the  
14 number of arrests and prosecutions resulting from YCGII.  
15 The Secretary of the Treasury shall also report its find-  
16 ings to the Center for Disease Control, appropriate local  
17 firearm injury centers, and, with respect to firearms seized  
18 on school property, the Secretary of Education.

19 (g) AUTHORIZATION OF APPROPRIATION.—There are  
20 authorized to be appropriated to the Department of the  
21 Treasury to carry out this section \$35,000,000 for fiscal  
22 year 2000, and such sums as may be necessary for fiscal  
23 years 2001 through 2005.

1 **SEC. 204. YOUTH HANDGUN FELONY PENALTIES.**

2 Section 924(a) of title 18, United States Code, is  
3 amended by striking paragraph (6) and inserting the fol-  
4 lowing:

5 “(6) A person who knowingly violates section  
6 922(x)—

7 “(A) shall be fined under this title, imprisoned  
8 not more than 5 years, or both; and

9 “(B) if the person sold, delivered, or otherwise  
10 transferred a handgun or ammunition to a juvenile  
11 knowing or having reasonable cause to know that  
12 the juvenile intended to carry or otherwise possess  
13 or discharge or otherwise use the handgun or ammu-  
14 nition in the commission of a crime of violence, shall  
15 be fined under this title, imprisoned not more than  
16 10 years, or both.”.

17 **SEC. 205. TARGETED ENFORCEMENT OF FEDERAL FIRE-**  
18 **ARMS LAWS.**

19 (a) DESIGNATION.—The Attorney General and the  
20 Secretary of the Treasury, after consultation with appro-  
21 priate State and local officials, shall designate not less  
22 than 10 local jurisdictions in which to enforce aggressively  
23 Federal laws designed to prevent the possession by crimi-  
24 nals of firearms (as defined in section 921(a) of title 18,  
25 United States Code).

1       (b) ASSISTANCE.—In order to provide assistance for  
2 the enforcement of Federal laws designed to prevent the  
3 possession by criminals of firearms, the Attorney General  
4 and the Secretary of the Treasury may—

5           (1) direct the detailing of Federal personnel, in-  
6 cluding Assistant United States Attorneys and  
7 agents and investigators of the Bureau of Alcohol,  
8 Tobacco, and Firearms, to designated jurisdictions,  
9 subject to the approval of the head of that depart-  
10 ment or agency that employs such personnel;

11          (2) coordinate activities with State and local of-  
12 ficials, including facilitation of training of State and  
13 local law enforcement officers and prosecutors in  
14 designated jurisdictions to work with Federal pros-  
15 ecutors, agents, and investigators to identify appro-  
16 priate cases for enforcement of Federal laws de-  
17 signed to prevent the possession by criminals of fire-  
18 arms;

19          (3) help coordinate, in conjunction with local of-  
20 ficials, local businesses, and community leaders, pub-  
21 lic outreach in designated jurisdictions regarding  
22 penalties associated with violation of Federal laws  
23 designed to prevent the possession by criminals of  
24 firearms.

1       (c) CRITERIA FOR DESIGNATION.—In designating  
2 local jurisdictions under this section, the Attorney General  
3 and Secretary of the Treasury shall consider—

4           (1) the extent to which there is a high rate of  
5 recidivism among armed felons in the jurisdiction;

6           (2) the extent to which there is a high rate of  
7 violent crime in the jurisdiction;

8           (3) the extent to which State and local law en-  
9 forcement agencies have committed resources to re-  
10 spond to the illegal possession of firearms in the ju-  
11 risdiction, as an indication of their determination to  
12 respond aggressively to the problem;

13           (4) the extent to which a significant increase in  
14 the allocation of Federal resources is necessary to  
15 respond adequately to the illegal possession of fire-  
16 arms in the jurisdiction; and

17           (5) any other criteria as the Attorney General  
18 and Secretary of the Treasury consider to be appro-  
19 priate.

20       (d) PRIORITY.—In addition to the criteria set forth  
21 in subsection (c), in considering which local jurisdictions  
22 to designate under this section, the Attorney General and  
23 the Secretary of the Treasury shall give priority to juris-  
24 dictions that have—



1           (1) demonstrated a commitment to enforcement  
2       of Federal firearms laws through participation in  
3       initiatives like the Youth Crime Gun Interdiction  
4       Initiative, Project Disarm, and Operation Ceasefire;

5           (2) identified a large number of convicted felons  
6       involved in firearms trafficking to individuals under  
7       age 25; and

8           (3) agreed to require that all identifying infor-  
9       mation relating to firearms recovered during crimi-  
10      nal investigations be promptly submitted to the Sec-  
11      retary of the Treasury to identify the types and ori-  
12      gins of such firearms and to identify illegal firearms  
13      traffickers.

14       (e) REPORTS AND EVALUATION.—

15           (1) ANNUAL REPORT.—The Attorney General  
16      and the Secretary of the Treasury shall annually  
17      submit to the Chairmen and Ranking Members of  
18      the Committees on the Judiciary of the House of  
19      Representatives and the Senate a report, which shall  
20      include information relating to—

21           (A) the number of arrests by Federal,  
22      State, and local law enforcement officials involv-  
23      ing illegal possession of firearms by criminals in  
24      each designated city;

1 (B) the number of individuals prosecuted  
2 for illegal firearms possession by criminals in  
3 Federal, State, and local court in each des-  
4 ignated city, the number of convictions, and a  
5 breakdown of sentences imposed; and

6 (C) a description of the public outreach  
7 initiatives being implemented in designated ju-  
8 risdictions.

9 (2) EVALUATION.—Not later than 3 years after  
10 the date of enactment of this Act, the Attorney Gen-  
11 eral and the Secretary of the Treasury shall submit  
12 to the Chairmen and Ranking Members of the Com-  
13 mittees on the Judiciary of the House of Represent-  
14 atives and the Senate a report concerning the effec-  
15 tiveness of the designation of jurisdictions under this  
16 section, including an analysis of whether crime with-  
17 in the jurisdiction has been reduced or displaced to  
18 nearby jurisdictions, along with any recommenda-  
19 tions for related legislation.

20 (f) AUTHORIZATION OF APPROPRIATIONS.—There is  
21 authorized to be appropriated to carry out this section  
22 \$20,000,000 for each of fiscal years 2000 through 2004.

1   **TITLE III—CONSOLIDATION OF**  
2   **PROGRAMS FOR AT-RISK YOUTH**

3   **SEC. 301. PURPOSES.**

4       The purposes of this title are—

5           (1) to consolidate, streamline, and more care-  
6       fully target Federal crime prevention programs; and

7           (2) to mandate rigorous outcome evaluation of  
8       Federal crime prevention programs and other prom-  
9       ising crime prevention strategies.

10   **SEC. 302. REPEALS.**

11       The following provisions of law are repealed:

12           (1) Sections 30102, 30103, 30104, and sub-  
13       titles B, C, D, H, J, K, O, and S of title III of the  
14       Violent Crime Control and Law Enforcement Act of  
15       1994.

16           (2) Part E of title II of the Juvenile Justice  
17       Delinquency Prevention Act of 1974 (relating to  
18       State challenge grants).

19           (3) Part G of title II of the Juvenile Justice  
20       and Delinquency Prevention Act of 1974 (relating to  
21       mentoring).

22           (4) Section 682 of the Community Services  
23       Block Grant Act (42 U.S.C. 9910c) (relating to the  
24       National Youth Sports Program).

1 **SEC. 303. EVALUATION OF CRIME PREVENTION PROGRAMS**  
2 **AND DEVELOPMENT OF NATIONAL CRIME**  
3 **PREVENTION RESEARCH AND EVALUATION**  
4 **STRATEGY.**

5 (a) DEFINITIONS.—In this section—

6 (1) the term “appropriate entity” means—

7 (A) with respect to the authorized pro-  
8 grams described in subparagraphs (A), (B),  
9 (D), (E), and (F) of paragraph (2), the Attor-  
10 ney General; and

11 (B) with respect to the authorized program  
12 described in paragraph (2)(C), the Secretary of  
13 Education; and

14 (2) the term “authorized program” means—

15 (A) the Juvenile Justice and Delinquency  
16 Prevention Challenge Grants for At-Risk Chil-  
17 dren Program under section 505 of the Juvenile  
18 Justice and Delinquency Prevention Act of  
19 1974, as amended by section 304 of this title;

20 (B) the Weed and Seed Community  
21 Anticrime Program established by section 305;

22 (C) 21st Century Community Learning  
23 Centers Program reauthorized by section 306;

24 (D) the Unified Gang Prevention and  
25 Intervention Program established by section  
26 307;

1           (E) the Federal juvenile crime and delin-  
2           quency prevention programs included in the re-  
3           port under section 308; and

4           (F) the Community Organizations Youth  
5           Crime Prevention Program under section 205A  
6           of the Juvenile Justice and Delinquency Pre-  
7           vention Act of 1974, as added by section 309  
8           of this title.

9           (b) EVALUATION OF CRIME PREVENTION PRO-  
10          GRAMS.—The appropriate entity shall provide, directly or  
11          through grants and contracts, for the comprehensive and  
12          thorough evaluation of the effectiveness of each authorized  
13          program.

14          (c) NATIONAL CRIME PREVENTION RESEARCH AND  
15          EVALUATION STRATEGY.—

16               (1) STRATEGY.—Not later than 9 months after  
17          the date of enactment of this Act, the appropriate  
18          entities shall jointly formulate and publish a unified  
19          national crime prevention research and evaluation  
20          strategy that will result in timely reports to Con-  
21          gress, and to State and local governments, regarding  
22          the impact and effectiveness of the authorized pro-  
23          grams.

24               (2) STUDIES.—Consistent with the strategy de-  
25          veloped pursuant to paragraph (1), the appropriate

1 entities may use crime prevention research and eval-  
 2 uation funds reserved under subsection (f) to con-  
 3 duct studies and demonstrations regarding the effec-  
 4 tiveness of authorized programs and strategies that  
 5 are designed to achieve the same purposes as the au-  
 6 thorized programs, without regard to whether those  
 7 strategies receive Federal funding.

8 (d) EVALUATION AND RESEARCH CRITERIA.—

9 (1) INDEPENDENT EVALUATIONS AND RE-  
 10 SEARCH.—Each evaluation and research study con-  
 11 ducted pursuant to this section shall be independent  
 12 in nature, and shall employ rigorous and scientif-  
 13 ically recognized standards and methodologies.

14 (2) CONTENT OF EVALUATIONS.—Each evalua-  
 15 tion conducted pursuant to this section shall include  
 16 measures of—

17 (A) reductions in delinquency, juvenile  
 18 crime, youth gang activity, youth substance  
 19 abuse, and other high-risk factors;

20 (B) reductions in risk factors in young  
 21 people that contribute to juvenile violence, in-  
 22 cluding academic failure, excessive school ab-  
 23 senteeism, and dropping out of school;

1 (C) reductions in risk factors in the com-  
 2 munity, schools, and family environments that  
 3 contribute to juvenile violence; and

4 (D) the increase in the protective factors  
 5 that reduce the likelihood of delinquency and  
 6 criminal behavior.

7 (e) COMPLIANCE WITH EVALUATION MANDATE.—  
 8 The appropriate entity may require any recipient of Fed-  
 9 eral assistance under an authorized program to collect,  
 10 maintain, and report information considered to be relevant  
 11 to any evaluation conducted pursuant to subsection (b),  
 12 and to conduct and participate in specified evaluation and  
 13 assessment activities and functions.

14 (f) RESERVATION OF FUNDS FOR EVALUATION AND  
 15 RESEARCH.—

16 (1) IN GENERAL.—The appropriate entity shall  
 17 reserve not less than 5 percent and not more than  
 18 10 percent of the amount appropriated pursuant to  
 19 each authorized program in each fiscal year to carry  
 20 out the evaluation and research required by this sec-  
 21 tion.

22 (2) ASSISTANCE TO GRANTEEES AND EVALU-  
 23 ATED PROGRAMS.—To facilitate the conduct and de-  
 24 fray the costs of crime prevention program evalua-  
 25 tion and research, the appropriate entity shall use

1 funds reserved under this subsection to provide com-  
 2 pliance assistance to—

3 (A) grantees under this section who are se-  
 4 lected to participate in evaluations pursuant to  
 5 subsection (e); and

6 (B) other agencies and organizations that  
 7 are requested to participate in evaluations and  
 8 research pursuant to subsection (c)(2).

9 **SEC. 304. AT-RISK CHILDREN CHALLENGE GRANTS.**

10 (a) GRANTS FOR LOCAL ANTITRUCANCY, SCHOOL VIO-  
 11 LENCE, AND CRIME INTERVENTION PROGRAMS.—Section  
 12 505 of the Juvenile Justice and Delinquency Prevention  
 13 Act of 1974 (42 U.S.C. 5784) is amended—

14 (1) by striking the section heading and insert-  
 15 ing the following:

16 **“SEC. 505. JUVENILE JUSTICE AND DELINQUENCY PREVEN-**  
 17 **TION CHALLENGE GRANTS FOR AT-RISK**  
 18 **CHILDREN.”;**

19 (2) in subsection (a)—

20 (A) in the matter preceding paragraph (1),  
 21 by inserting “(including, for purposes of this  
 22 section, an Indian tribe)” after “units of gen-  
 23 eral local government”;



1 (B) in paragraph (1), by inserting “after-  
 2 school programs and” before “recreation serv-  
 3 ices”;

4 (C) in paragraph (3), by inserting “and  
 5 life” before “skills”;

6 (D) in paragraph (6), by striking “and” at  
 7 the end;

8 (E) by striking paragraph (7) and insert-  
 9 ing the following:

10 “(7) accountability and responsibility edu-  
 11 cation;”; and

12 (F) by adding at the end the following:

13 “(8) restitution and community service activi-  
 14 ties; and

15 “(9) other services or activities to reduce or  
 16 prevent truancy, school violence, and juvenile  
 17 crime.”; and

18 (3) in subsection (b)—

19 (A) in paragraph (4), by striking “of no  
 20 fewer” and all that follows through “organiza-  
 21 tions” and inserting “consisting of representa-  
 22 tives of the community of the unit of general  
 23 local government with balanced representation  
 24 from public and private agencies and organiza-  
 25 tions”;

1 (B) in paragraph (5), by striking “, includ-  
2 ing such programs as nutrition, energy assist-  
3 ance, and housing” and inserting “, including  
4 other local truancy, school violence, and juvenile  
5 crime programs”;

6 (C) in paragraph (6), by striking “and” at  
7 the end;

8 (D) in paragraph (7), by striking the pe-  
9 riod at the end and inserting the following: “,  
10 except that with respect to a grant made to an  
11 Indian tribe, the Administrator may allow the  
12 Indian tribe to use Federal funds otherwise  
13 made available to the Indian tribe to provide all  
14 or a portion of the 50-percent match; and”;

15 (E) by adding at the end the following:

16 “(8) the unit agrees to provide to the Adminis-  
17 trator, on request, progress and achievement re-  
18 ports.”.

19 (b) AUTHORIZATION OF APPROPRIATIONS.—Section  
20 506 of the Juvenile Justice and Delinquency Prevention  
21 Act of 1974 (42 U.S.C. 5785) is amended by striking  
22 “\$30,000,000 for fiscal year 1993 and such sums as are  
23 necessary for fiscal years 1994, 1995, and 1996” and in-  
24 serting “\$200,000,000 for each of fiscal years 2000  
25 through 2004”.

1 (c) TECHNICAL AND CONFORMING AMENDMENT.—  
 2 The heading for title V of the Juvenile Justice and Delin-  
 3 quency Prevention Act of 1974 is amended to read as fol-  
 4 lows:

5 **“TITLE V—JUVENILE JUSTICE**  
 6 **AND DELINQUENCY PREVEN-**  
 7 **TION CHALLENGE GRANTS**  
 8 **FOR AT-RISK CHILDREN”.**

9 **SEC. 305. WEED AND SEED COMMUNITY ANTICRIME PRO-**  
 10 **GRAM.**

11 (a) STATEMENT OF PURPOSE.—The purpose of this  
 12 section is to establish a Weed and Seed Program to  
 13 facilitate—

14 (1) the formation of effective antiviolence,  
 15 anticrime and antidrug partnerships in high crime  
 16 neighborhoods and communities that involve the par-  
 17 ticipation and cooperation of law enforcement agen-  
 18 cies, community groups, volunteer organizations,  
 19 public and private human service providers, civic and  
 20 religious organizations, and the business community;  
 21 and

22 (2) the creation of comprehensive anticrime ini-  
 23 tiatives in high crime neighborhoods and commu-  
 24 nities that are designed to—

1 (A) weed out violent crime, gang crime,  
 2 firearms trafficking, and drug trafficking by  
 3 employing intensive community policing strate-  
 4 gies and maximizing the coordination and inte-  
 5 gration of Federal, State, and local law enforce-  
 6 ment and criminal justice functions; and

7 (B) seed targeted geographical areas with  
 8 an array of crime and drug prevention pro-  
 9 grams, human service agency resources, and  
 10 economic revitalization and neighborhood res-  
 11 toration strategies to prevent crime.

12 (b) EXECUTIVE OFFICE FOR WEED AND SEED PRO-  
 13 GRAMS.—

14 (1) ESTABLISHMENT.—There is established in  
 15 the Department of Justice an Executive Office for  
 16 Weed and Seed Programs, under the authority of  
 17 the Assistant Attorney General for the Office of Jus-  
 18 tice Programs.

19 (2) DUTIES.—The Executive Office for Weed  
 20 and Seed Programs shall, in consultation with the  
 21 Administrator of the Office of Juvenile Justice and  
 22 Delinquency Prevention, the Secretary of Health and  
 23 Human Services, and the Secretary of the Treasury,  
 24 implement and administer a multidisciplinary ap-

1 proach to weeding out crime and seeding services  
 2 and activities that promote—

3 (A) safety and security;

4 (B) the prevention of crime and juvenile  
 5 delinquency; and

6 (C) community revitalization.

7 (3) POWERS.—The Executive Office for Weed  
 8 and Seed Programs shall have all the necessary pow-  
 9 ers to implement Weed and Seed Program activities,  
 10 including the authority to—

11 (A) make grants and awards;

12 (B) enter into contracts and cooperative  
 13 agreements;

14 (C) reimburse and transfer funds to appro-  
 15 priation accounts of the Department of Justice  
 16 and other Federal agencies; and

17 (D) execute Weed and Seed Program func-  
 18 tions.

19 (c) GRANT AUTHORIZATION.—

20 (1) IN GENERAL.—The Attorney General may  
 21 award grants to units of general local government  
 22 (as defined in section 30201 of the Violent Crime  
 23 Control and Law Enforcement Act of 1994), State  
 24 and local agencies, and private nonprofit agencies

1 and organizations to implement Weed and Seed Pro-  
2 gram activities.

3 (2) WEEDING ACTIVITIES.—Weeding activities  
4 include the following activities and functions, imple-  
5 mented in a manner consistent with the community-  
6 based plan described in subsection (f)(2)(B):

7 (A) Intensifying law enforcement efforts to  
8 investigate, prosecute, and punish violent fire-  
9 arms-related, and drug-related crime in tar-  
10 geted communities.

11 (B) Integrating and coordinating the ef-  
12 forts and resources of Federal, State, and local  
13 law enforcement agencies, including Federal,  
14 State, and local prosecutors and probation and  
15 parole officers.

16 (C) Implementing intensive community po-  
17 licing strategies designed to enhance public  
18 safety by increasing—

19 (i) the street patrol presence of law  
20 enforcement officers in high-crime neigh-  
21 borhoods; and

22 (ii) the interaction and cooperation  
23 between law enforcement officers and resi-  
24 dents in neighborhoods experiencing high-

1                   intensity, high-frequency violent, firearms-  
2                   related, and drug-related crime.

3                   (D) Programs that enhance home security  
4                   procedures and the security procedures of pub-  
5                   lic and private housing developments.

6                   (3) SEEDING ACTIVITIES.—Seeding activities  
7                   include the following activities and functions, imple-  
8                   mented in a manner consistent with the community-  
9                   based plan described in subsection (f)(2)(B):

10                   (A) The coordinated collaborative efforts of  
11                   law enforcement agencies, probation and parole  
12                   agencies, human service agencies, the private  
13                   sector, and community groups to concentrate a  
14                   broad array of crime prevention programs such  
15                   as drug treatment, family services, and youth  
16                   services in targeted neighborhoods and commu-  
17                   nities to—

18                   (i) create an environment where crime  
19                   cannot thrive;

20                   (ii) instill discipline and responsibility  
21                   in at-risk youth; and

22                   (iii) develop positive community atti-  
23                   tudes toward combating violence and drug  
24                   trafficking.

1 (B) Efforts to revitalize distressed neigh-  
2 borhoods by integrating Federal, State, local,  
3 and private sector resources to facilitate the de-  
4 velopment of safe and secure housing and eco-  
5 nomic opportunities in targeted neighborhoods.

6 (C) Programs that engineer low-cost phys-  
7 ical improvements within neighborhoods.

8 (D) Programs that increase the safety and  
9 security of communities through environmental  
10 design and modification.

11 (d) PRIORITY.—In awarding grants under subsection  
12 (c), the Attorney General shall give priority to applications  
13 that—

14 (1) are innovative in approach to the implemen-  
15 tation of a coordinated Weed and Seed strategy;

16 (2) are innovative in approach to the prevention  
17 of crime and violence in a specific area;

18 (3) demonstrate that the jurisdiction requires  
19 that all identifying information relating to firearms  
20 recovered during criminal investigations is promptly  
21 submitted to the Secretary of the Treasury to iden-  
22 tify the types and origins of firearms and to identify  
23 illegal firearms traffickers;

24 (4) demonstrate that the jurisdiction has a  
25 comprehensive antijuvenile crime plan, that—



1 (A) has been prepared by a coalition of  
2 representatives from the local police or sheriff's  
3 department, the local prosecutors' office, local  
4 probation and parole officers, the United States  
5 Attorney's office, the Federal Bureau of Inves-  
6 tigation, the Bureau of Alcohol, Tobacco, and  
7 Firearms, religiously affiliated or fraternal or-  
8 ganizations involved in crime prevention,  
9 schools, parents, or local grassroots organiza-  
10 tions such as neighborhood watch groups, and  
11 social service agencies involved in crime preven-  
12 tion;

13 (B) provides for a coordinated strategy,  
14 including—

15 (i) close collaboration among all mem-  
16 bers of the coalition in suppressing and  
17 preventing juvenile crime;

18 (ii) a heavy emphasis on coordinated  
19 enforcement initiatives, such as Federal  
20 and State programs that coordinate local  
21 police departments, prosecutors, and local  
22 community leaders to focus on the sup-  
23 pression of violent juvenile crime involving  
24 gangs;

1 (iii) close collaboration between police  
2 and probation officers in the supervision of  
3 juvenile offenders, such as initiatives that  
4 coordinate the efforts of parents, school of-  
5 ficials, and police and probation officers to  
6 patrol the streets and make home visits to  
7 ensure that offenders comply with the  
8 terms of their probation;

9 (iv) has a program in place coordi-  
10 nated with the Secretary of the Treasury  
11 to trace all firearms taken into custody  
12 and/or seized from crime scenes, schools,  
13 or offenders in an effort to promptly iden-  
14 tify illegal firearms traffickers; and

15 (v) effective crime prevention pro-  
16 grams, such as programs that provide  
17 after-school safe havens and other opportu-  
18 nities for at-risk youth to escape or avoid  
19 gang or other criminal activity, and to re-  
20 duce recidivism; and

21 (C) establishes a detailed model for meas-  
22 uring and evaluating the success of the plan in  
23 reducing juvenile crime, and provides assur-  
24 ances that the plan will be evaluated on a reg-

1            ular basis to assess progress in reducing juve-  
2            nile crime;

3            (5) contain component programs and activities  
4            that have clearly defined goals, objectives, and eval-  
5            uation designs;

6            (6) vary in approach to ensure that the effec-  
7            tiveness of different anticrime strategies may be  
8            evaluated;

9            (7) demonstrate the financial and organiza-  
10           tional commitment of State and local public and pri-  
11           vate resources to support specific Weed and Seed ac-  
12           tivities;

13           (8) coordinate crime prevention programs and  
14           activities funded under this section with other exist-  
15           ing Federal, State, local, and private programs and  
16           activities operating in the targeted Weed and Seed  
17           geographic area; and

18           (9) include cooperative efforts between elemen-  
19           tary, middle, and high schools and their respective  
20           communities to prevent school/youth violence by im-  
21           plementing a school/youth violence prevention pro-  
22           gram with school administrators, personnel, and  
23           members of the established Parent Teacher Associa-  
24           tion.

25           (e) USE OF FUNDS.—

1           (1) IN GENERAL.—Funds awarded under this  
 2           section may be used only to implement Weed and  
 3           Seed activities consistent with this section and as de-  
 4           scribed in an approved application under subsection  
 5           (f).

6           (2) GUIDELINES.—The Attorney General shall  
 7           issue guidelines that describe suggested purposes for  
 8           which Weed and Seed grant awards may be used.

9           (3) EQUITABLE DISTRIBUTION.—In distributing  
 10          funds under this section, the Attorney General shall  
 11          target funds to communities that have been severely  
 12          distressed by crime and delinquency but shall also  
 13          ensure the equitable distribution of awards on a geo-  
 14          graphic basis.

15          (f) APPLICATIONS.—

16               (1) IN GENERAL.—Each applicant seeking a  
 17               grant under this section shall prepare and submit to  
 18               the Attorney General an application in such form, at  
 19               such time, and in accordance with such procedures,  
 20               as the Attorney General shall establish.

21               (2) CONTENTS OF APPLICATION.—Each appli-  
 22               cation for assistance under this section shall  
 23               include—

24                       (A) a description of the distinctive factors  
 25                       that contribute to chronic violent, firearms-re-

lated, and drug-related crime within the area  
proposed to be served by the grant;

(B) a comprehensive community-based  
plan to attack intensively the principal factors  
identified in subparagraph (A), including a de-  
scription of—

(i) the specific weeding and seeding  
purposes and activities for which grant  
funds are to be used;

(ii) how law enforcement agencies,  
other State and local government agencies,  
private nonprofit organizations, civic and  
religious organizations, business organiza-  
tions, and interested members of the com-  
munity will cooperate in carrying out the  
purposes of the grant, and the various ac-  
tivities and programs to be funded by the  
grant; and

(iii) how seeding activities proposed  
under the plan are coordinated with, or re-  
lated to, any other crime, gang, and vio-  
lence prevention programs or activities  
funded by Federal, State, or local govern-  
ment in the geographic area targeted by  
the application;

1 (C) an assurance that funds received under  
2 this section will be used to supplement, not sup-  
3 plant, non-Federal funds that would otherwise  
4 be available for programs and activities funded  
5 under this section;

6 (D) an assurance that the recipients of  
7 funding under this section will maintain sepa-  
8 rate and complete accounting records for Weed  
9 and Seed Program activities;

10 (E) an assurance that a community that  
11 seeks funding under this section has convened  
12 a steering committee to supervise and facilitate  
13 development of the community plan described in  
14 subparagraph (B) and the implementation of  
15 Weed and Seed Program activities, and that  
16 such body—

17 (i) is comprised of high-level officials  
18 from relevant State and local agencies, law  
19 enforcement agencies, including prosecu-  
20 tors and probation and parole officers,  
21 public and private human service and  
22 youth development providers, representa-  
23 tives from the business sector, and mem-  
24 bers of the applicant community; and

1 (ii) includes the United States Attor-  
2 ney for the District in which the applicant  
3 community is located; and

4 (F) an assurance that residents of the geo-  
5 graphic area that will be served by the grant  
6 have been involved in the formulation of the  
7 community plan, and will be involved in its im-  
8 plementation through volunteer activities and  
9 organizations.

10 (g) EVALUATION AND INSPECTION.—

11 (1) IN GENERAL.—The Attorney General shall  
12 provide for the rigorous and independent evaluation  
13 of the Weed and Seed Program in accordance with  
14 section 303.

15 (2) COLLECTION OF INFORMATION.—The At-  
16 torney General may require grant recipients under  
17 this section to collect, maintain, and report informa-  
18 tion relevant to any evaluation conducted pursuant  
19 to paragraph (1), and to conduct and participate in  
20 specified evaluation and assessment activities and  
21 functions.

22 (3) INVESTIGATIONS AND INSPECTIONS.—The  
23 Attorney General may conduct such investigations  
24 and inspections as may be necessary to ensure com-  
25 pliance with this section.

1 (h) AUTHORIZATION OF APPROPRIATIONS.—

2 (1) ALLOCATION OF COPS ON THE BEAT FUND-  
 3 ING FOR WEEDING ACTIVITIES.—Section  
 4 1001(a)(11)(B) of title I of the Omnibus Crime  
 5 Control and Safe Streets Act of 1968 (42 U.S.C.  
 6 3793) is amended by inserting after the third sen-  
 7 tence the following: “In each fiscal year, the Attor-  
 8 ney General may allocate up to \$100,000,000 for  
 9 grants to support weeding activities under the Weed  
 10 and Seed Program under section 305 of the Safe  
 11 and Sound Communities Act of 1998, consistent  
 12 with the purposes specified in part Q.”.

13 (2) SEEDING ACTIVITIES.—There are author-  
 14 ized to be appropriated to carry out seeding activi-  
 15 ties under this section, \$100,000,000 for each of fis-  
 16 cal years 2000 through 2004.

17 (i) COORDINATION OF DEPARTMENT OF JUSTICE  
 18 PROGRAMS.—Funds allocated to other Department of  
 19 Justice appropriations accounts and designated by Con-  
 20 gress through legislative language or through policy guid-  
 21 ance for Weed and Seed Program activities shall be man-  
 22 aged and coordinated by the Attorney General through the  
 23 Executive Office for Weed and Seed Programs. The Attor-  
 24 ney General may direct the use of other Department of  
 25 Justice funds and personnel in support of Weed and Seed



1 Program activities after notifying the Committees on Ap-  
 2 propriations of the House of Representatives and the Sen-  
 3 ate.

4 **SEC. 306. 21ST CENTURY COMMUNITY LEARNING CENTERS.**

5 Section 10907 of the 21st Century Community  
 6 Learning Centers Act (20 U.S.C. 8247) is amended by  
 7 striking “authorized to be appropriated” and all that fol-  
 8 lows through the end and inserting “authorized to be ap-  
 9 propriated \$600,000,000 for each of the fiscal years 2000  
 10 through 2004 to carry out this part.”.

11 **SEC. 307. CONSOLIDATION OF GANG PREVENTION PRO-**  
 12 **GRAMS.**

13 (a) REPEAL OF EXISTING GANG PREVENTION PRO-  
 14 GRAMS.—

15 (1) IN GENERAL.—The following provisions of  
 16 law are repealed:

17 (A) Sections 3501, 3502, 3503, 3504, and  
 18 3505 of the Anti-Drug Abuse Act of 1988 (42  
 19 U.S.C. 11801, 11802, 11803, 11804, 11805).

20 (B) Sections 281, 281A, 282, and 282A of  
 21 the Juvenile Justice and Delinquency Preven-  
 22 tion Act of 1974 (42 U.S.C. 5667, 5667–1,  
 23 5667a, 5667a–1).

24 (2) CONTINUATION OF PROGRAMS.—Notwith-  
 25 standing the amendments made by paragraph (1),

1 the Administrator of the Office of Juvenile Justice  
2 and Delinquency Prevention of the Department of  
3 Justice and the Assistant Secretary for Children and  
4 Families of the Department of Health and Human  
5 Services (referred to in this section as the “Adminis-  
6 trator” and the “Assistant Secretary”, respectively),  
7 may continue grants awarded under the provision re-  
8 ferred to in paragraph (1) on or before the date of  
9 enactment of this Act.

10 (b) ESTABLISHMENT OF UNIFIED GANG PREVEN-  
11 TION AND INTERVENTION PROGRAM.—The Administrator  
12 and the Assistant Secretary may jointly make grants to  
13 public agencies and private nonprofit agencies, organiza-  
14 tions, and institutions to—

15 (1) prevent and reduce the participation of ju-  
16 veniles in the illegal activities of gangs;

17 (2) promote the involvement of juveniles who  
18 are at risk of gang involvement in constructive, pro-  
19 ductive, lawful alternatives to illegal gang activities;

20 (3) support local law enforcement agencies in  
21 conducting educational outreach activities in commu-  
22 nities in which gangs commit drug-related and vio-  
23 lent crimes;

1           (4) prevent gang-related activities from endan-  
2           gering and disrupting the learning environment in  
3           elementary and secondary schools;

4           (5) support the coordination and integration of  
5           the gang prevention and intervention activities of  
6           local education, juvenile justice, employment and so-  
7           cial service agencies, and community-based organiza-  
8           tions with a proven record of providing juvenile gang  
9           prevention and intervention services in an effective  
10          and efficient manner;

11          (6) provide treatment and rehabilitation serv-  
12          ices to members of juvenile gangs who abuse drugs;  
13          and

14          (7) provide services to prevent juveniles who  
15          have come into contact with the juvenile justice sys-  
16          tem as a result of gang-related activity from repeat-  
17          ing or continuing such conduct.

18          (c) APPLICATION FOR GRANTS AND CONTRACTS.—

19               (1) SUBMISSION OF APPLICATIONS.—Any agen-  
20               cy, organization, or institution seeking to receive a  
21               grant, or to enter into a contract, under this section  
22               shall submit an application at such time, in such  
23               manner, and containing such information as the Ad-  
24               ministrator and Assistant Secretary may jointly pre-  
25               scribe.

1           (2) CONTENTS OF APPLICATION.—Each appli-  
2 cation for assistance under this section shall—

3           (A) specify a project or activity for car-  
4 rying out 1 or more of the purposes specified in  
5 subsection (b) and identify the purpose that  
6 such project or activity is designed to carry out;

7           (B) provide that such project or activity  
8 shall be administered by, or under the super-  
9 vision of, the applicant;

10          (C) describe the manner in which such pro-  
11 gram or activity is coordinated with, or relates  
12 to, any other crime, gang, or violence preven-  
13 tion programs or activities funded by Federal,  
14 State, or local government—

15           (i) in which the applicant participates;

16           and

17           (ii) in the geographic area targeted by  
18 the application;

19          (D) provide that regular reports on such  
20 project or activity shall be submitted to the Ad-  
21 ministrator and Assistant Secretary; and

22          (E) provide for such fiscal control and  
23 fund accounting procedures as may be nec-  
24 essary to ensure prudent use, proper distribu-

1           tion, and accurate accounting of funds received  
2           under this section.

3       (d) APPROVAL OF APPLICATIONS.—In jointly select-  
4 ing among applications submitted under subsection (c),  
5 the Administrator and the Assistant Secretary shall give  
6 priority to applications that—

7           (1) substantially involve, or are broadly sup-  
8       ported by, community-based organizations experi-  
9       enced in providing services to juveniles; and

10          (2) support projects and activities in geo-  
11       graphical areas in which juvenile gang-related crime  
12       is frequent and serious.

13       (e) AMOUNT OF GRANT.—The amount of a grant  
14 under this section shall not exceed 75 percent of the total  
15 costs of the program described in the application sub-  
16 mitted under subsection (c) for the fiscal year for which  
17 the program receives assistance.

18       (f) AUTHORIZATION OF APPROPRIATIONS.—There  
19 are authorized to be appropriated to the Department of  
20 Justice to carry out this section \$25,000,000 for each of  
21 fiscal years 2000 through 2004.

1 **SEC. 308. COMMUNITY ORGANIZATIONS YOUTH CRIME PRE-**  
 2 **VENTION.**

3 Title II of the Juvenile Justice and Delinquency Pre-  
 4 vention Act of 1974 (42 U.S.C. 5611 et seq.) is amended  
 5 by inserting after section 205 the following:

6 **“SEC. 205A. COMMUNITY ORGANIZATIONS YOUTH CRIME**  
 7 **PREVENTION.**

8 “(a) DEFINITIONS.—In this section:

9 “(1) COMMUNITY-BASED YOUTH CRIME PRE-  
 10 VENTION PROGRAM.—The term ‘community-based  
 11 youth crime prevention program’—

12 “(A) means a program run by a commu-  
 13 nity-based youth service organization to provide  
 14 services and activities to youth in the commu-  
 15 nity served by the organization; and

16 “(B)(i) includes extracurricular and aca-  
 17 demic programs, volunteer community service  
 18 or citizenship programs, recreational programs,  
 19 leadership programs, and supervised sports pro-  
 20 grams, that are offered—

21 “(I) after school and on weekends and  
 22 holidays, during the school year; and

23 “(II) as daily full-day programs (to  
 24 the extent available resources permit), or  
 25 as part-day programs, during the summer  
 26 months; and

1           “(ii) may include programs such as cur-  
 2           riculum-based supervised educational, workforce  
 3           preparation, entrepreneurship, or cultural pro-  
 4           grams, community service programs, tutorial  
 5           and mentoring programs, and other related ac-  
 6           tivities.

7           “(2) COMMUNITY-BASED YOUTH SERVICE ORGA-  
 8           NIZATION.—The term ‘community-based youth serv-  
 9           ice organization’—

10           “(A) means a private organization, incor-  
 11           porated or unincorporated, that—

12           “(i) has as a primary purpose pro-  
 13           viding recreational, leadership, or learning  
 14           activities to youth, and

15           “(ii) is described in section 501(c)(3)  
 16           of the Internal Revenue Code of 1986 and  
 17           is exempt from taxation under section  
 18           501(a) of such Code; and

19           “(B) includes local Boys and Girls Clubs,  
 20           the Boy Scouts of America, the Girl Scouts of  
 21           America, the Jaycees, the Little League, the  
 22           Babe Ruth League, the Police Athletic League,  
 23           the American Legion, 4-H Clubs, Girls, Inc.,  
 24           the YMCA, and religiously affiliated youth  
 25           groups.

1           “(3) LOCAL LAW ENFORCEMENT.—The term  
 2           ‘local law enforcement’ means the local police de-  
 3           partment, sheriff’s office, prosecutor’s office, or dis-  
 4           trict attorney’s office.

5           “(4) LOCAL PUBLIC EDUCATIONAL AGENCY.—  
 6           The term ‘local public educational agency’—

7                   “(A) means a public board of education or  
 8                   other public authority legally constituted within  
 9                   a State for either administrative control or di-  
 10                  rection of, or to perform a service function for,  
 11                  public elementary and secondary schools in a  
 12                  city, county, township, school district, or other  
 13                  political subdivision of a State, or such com-  
 14                  bination of school districts or counties as are  
 15                  recognized in a State as an administrative  
 16                  agency for its public elementary and secondary  
 17                  schools; and

18                   “(B) includes—

19                           “(i) any other public institution or  
 20                           agency having administrative control and  
 21                           direction of a public elementary or sec-  
 22                           ondary school; and

23                           “(ii) a charter school established pur-  
 24                           suant to State or local law.



1           “(5) PRIVATE SCHOOL.—The term ‘private  
2 school’—

3           “(A) means a private elementary or sec-  
4 ondary school that—

5           “(i) is described in section 501(c)(3)  
6 of the Internal Revenue Code of 1986; and

7           “(ii) is exempt from taxation under  
8 section 501(a) of such Code; and

9           “(B) includes elementary or secondary  
10 schools owned or operated by religious organiza-  
11 tions.

12       “(b) IN GENERAL.—

13       “(1) GRANTS.—Subject to the availability of  
14 appropriations, the Administrator shall make a  
15 grant to the National Collaboration for Youth, act-  
16 ing in the capacity of the Administrator as secre-  
17 tariat for the National Board established by para-  
18 graph (3), for each of fiscal years 2000 through  
19 2004, if the appropriate official of the National Col-  
20 laboration for Youth submits, for the applicable fis-  
21 cal year, an application that the Administrator de-  
22 termines meets the requirements of subsection (c).

23       “(2) PURPOSE OF GRANTS.—The National Col-  
24 laboration for Youth, through the National Board  
25 established by paragraph (3) shall use each grant

1       made under this section to enter into contracts with  
 2       local boards established pursuant to paragraph (4),  
 3       or community-based youth service organizations,  
 4       local public educational agencies, and private  
 5       schools, for the establishment of community-based  
 6       youth crime prevention programs to be conducted by  
 7       community-based youth service organizations.

8           “(3) ESTABLISHMENT OF NATIONAL BOARD.—

9           “(A) IN GENERAL.—The Administrator, in  
 10       consultation with the chair and chief executive  
 11       officer of the National Collaboration for Youth,  
 12       shall, as soon as practicable after enactment of  
 13       this section, constitute a National Board for the  
 14       purpose of determining the manner in which  
 15       grant amounts under this section are to be used  
 16       and distributed to individual localities (referred  
 17       to in this section as the ‘National Board’).

18          “(B) NATIONAL BOARD.—The National  
 19       Board shall consist of 15 members appointed  
 20       from among member organizations of the Na-  
 21       tional Collaboration for Youth, including the  
 22       Big Brothers Big Sisters of America, Boys and  
 23       Girls Clubs of America, Boy Scouts of America,  
 24       Child Welfare League of America, Girl Scouts  
 25       of the USA, Girls Incorporated, National 4-H

1 Council, the National Crime Prevention Coun-  
2 cil, the National Network for Youth, the Na-  
3 tional Urban League, YMCA of the USA, and  
4 the YWCA of the USA. The Administrator shall  
5 chair the national board and the National Col-  
6 laboration for Youth and shall serve as Secre-  
7 tariat.

8 “(4) ESTABLISHMENT OF LOCAL BOARDS.—

9 “(A) IN GENERAL.—Each community  
10 seeking to enter into a contract with the Na-  
11 tional Board shall establish a local board for  
12 the purpose of determining the manner in  
13 which its funds will be distributed. The local  
14 board shall consist, to the extent practicable, of  
15 representatives of local community-based agen-  
16 cies affiliated with members of the National  
17 Collaboration for Youth, except that the head of  
18 an appropriate unit of local government shall  
19 serve as chair.

20 “(B) LOCAL PLANS.—In order to receive a  
21 grant under a contract pursuant to this section,  
22 the local board shall submit an application to  
23 the national board containing the plan of the  
24 local board for providing or expanding commu-  
25 nity-based youth crime prevention programs in

1           such form and containing such information as  
2           the national board may reasonably require.

3           “(C) SUBCONTRACTS.—Each local board  
4           shall enter into subcontracts with 1 or more in-  
5           dividual, community-based youth service organi-  
6           zations for the establishment and operation of  
7           community-based youth crime prevention pro-  
8           grams. Each subcontract described in this sub-  
9           paragraph shall meet the requirements of sub-  
10          section (c)(2)(A).

11          “(D) SPECIAL RULE.—If a community  
12          does not establish a local board or submit a  
13          plan, the national board may consider applica-  
14          tions for assistance under this section from in-  
15          dividual community-based youth service organi-  
16          zations within the community.

17          “(c) APPLICATION.—

18          “(1) IN GENERAL.—In order to receive a grant  
19          under this section, the appropriate official of the Na-  
20          tional Collaboration for Youth shall submit an appli-  
21          cation to the Administrator in such form, and con-  
22          taining such information, as the Administrator may  
23          reasonably require.

1           “(2) CONTENTS OF APPLICATION.—The appli-  
2           cation submitted pursuant to paragraph (1) shall  
3           contain—

4                   “(A) assurances that the contracts that the  
5           National Board will enter into with local boards  
6           or with community-based youth service organi-  
7           zations to carry out the grant shall provide—

8                           “(i) that the local board and any sub-  
9                   contractor community-based youth service  
10                  organization will take such action as may  
11                  be appropriate to coordinate with the com-  
12                  munity the program that is the subject of  
13                  the contract, including coordinating with  
14                  the unit of local government for the oper-  
15                  ation of the program and with the local  
16                  public educational agency for use of public  
17                  school facilities;

18                           “(ii) that operation of the program  
19                  that is the subject of the contract or sub-  
20                  contract will involve local law enforcement;

21                           “(iii) that adequate security will be  
22                  provided to participants in the program  
23                  that is the subject of the contract or sub-  
24                  contract;

1           “(iv) that Federal funds received  
2           under this section shall be used to supple-  
3           ment, not supplant, non-Federal funds  
4           that would otherwise be available for ac-  
5           tivities funded under this section;

6           “(v) an explanation of the manner in  
7           which the program to be funded under the  
8           contract or subcontract will continue to op-  
9           erate after the termination of Federal  
10          funding;

11          “(vi) that the program that is the  
12          subject of the contract or subcontract is  
13          carried out—

14               “(I) as appropriate, under con-  
15               tract or agreement with the local pub-  
16               lic educational agency or a private  
17               school, in the facilities of a public  
18               school or a private school during non-  
19               school hours; or

20               “(II) in another appropriate local  
21               facility in a State or Indian country  
22               (as defined in section 1151 of title 18,  
23               United States Code) (including a col-  
24               lege or university, a local or State  
25               park or recreation center, church, or

1 military base) that is in a location  
2 that is easily accessible to children in  
3 the community served by the program  
4 and that is in compliance with all ap-  
5 plicable local ordinances;

6 “(vii) that the community-based youth  
7 or service organization shall use Federal  
8 funds provided under the contract or sub-  
9 contract only for the costs of the commu-  
10 nity-based youth crime prevention program  
11 that is the subject of the contract or sub-  
12 contract, including—

13 “(I) the purchase of sporting and  
14 recreational equipment and supplies;

15 “(II) reasonable costs for the  
16 transportation of participants in the  
17 program;

18 “(III) hiring staff;

19 “(IV) the provision of meals for  
20 the participants in the program; and

21 “(V) the provision of health serv-  
22 ices, consisting of first aid and nutri-  
23 tion guidance to participation in the  
24 program; and

1                   “(viii) that not more than 0.5 percent  
 2                   of Federal funds provided under the con-  
 3                   tract or subcontract will be used to pay for  
 4                   the administrative costs of the program;

5                   “(B) assurances that the National Collabo-  
 6                   ration for Youth, the National Board, local  
 7                   boards, and any community-based youth or  
 8                   service organization receiving Federal funds  
 9                   under this section, shall submit to an audit by  
 10                  the Administrator with respect to programs  
 11                  that receive funding under this section;

12                  “(C) assurances that the contracts entered  
 13                  into pursuant to subsection (a) shall be selected  
 14                  on an equitable geographic basis, and provide  
 15                  for programs in rural, urban, and suburban  
 16                  areas, and in Indian country (as defined in sec-  
 17                  tion 1151 of title 18, United States Code); and

18                  “(D) assurances that, of the total grant  
 19                  amount made available to the National Collabo-  
 20                  ration for Youth under this section not more  
 21                  than 0.5 percent will be used by the National  
 22                  Collaboration for Youth or the National Board  
 23                  for administrative costs.

24                  “(d) FEDERAL ADVISORY COMMITTEE ACT.—The  
 25                  National Board shall not be considered to be a Federal



1 advisory committee for purposes of the Federal Advisory  
2 Committee Act (5 U.S.C. App.).

3 “(e) MEMBERS OF NATIONAL BOARD NOT FEDERAL  
4 OFFICERS OR EMPLOYEES.—Members of the National  
5 Board (other than the Administrator or any member who  
6 may be a Federal official or employee) shall not, by virtue  
7 of such membership, be deemed—

8 “(1) to be officers or employees of the United  
9 States (as defined in sections 2104 and 2105 of title  
10 5, United States Code); or

11 “(2) to become entitled by reason of National  
12 Board membership to any compensation or benefit  
13 payable or made available by the Federal Govern-  
14 ment to its officers or employees.

15 “(f) AUTHORIZATION OF APPROPRIATIONS.—There  
16 is authorized to be appropriated to carry out this section,  
17 \$100,000,000 for each of fiscal years 2000 through  
18 2004.”.

19 **SEC. 309. FURTHER CONSOLIDATION OF PROGRAMS FOR**  
20 **AT-RISK YOUTH.**

21 (a) IN GENERAL.—Not later than 1 year after the  
22 date of enactment of this Act, the Ounce of Prevention  
23 Council shall submit to Congress a report regarding the  
24 elimination of duplication and inefficiency in the structure

1 and operation of Federal juvenile crime and delinquency  
2 prevention programs.

3 (b) REQUIREMENTS.—The report required under  
4 subsection (a) shall—

5 (1) discuss the extent to which programs in dif-  
6 ferent Federal agencies serve similar purposes and  
7 target populations;

8 (2) discuss whether multiple Federal program  
9 structures, each receiving limited appropriations, de-  
10 liver services to at-risk youth (as defined in section  
11 30201(1) of the Violent Crime Control and Law En-  
12 forcement Act of 1994) in an optimal, cost-effective  
13 fashion; and

14 (3) make specific recommendations regarding  
15 the elimination, consolidation, and modification of  
16 crime and delinquency prevention programs in all  
17 Federal agencies and departments.

1 **TITLE IV—JUVENILE CRIME**  
2 **CONTROL AND ACCOUNT-**  
3 **ABILITY BLOCK GRANTS**

4 **SEC. 401. JUVENILE CRIME CONTROL AND JUVENILE OF-**  
5 **FENDER ACCOUNTABILITY INCENTIVE**  
6 **BLOCK GRANTS.**

7 Section 205 of the Juvenile Justice and Delinquency  
8 Prevention Act of 1974 (42 U.S.C. 5615) is amended to  
9 read as follows:

10 **“SEC. 205. JUVENILE CRIME CONTROL AND JUVENILE OF-**  
11 **FENDER ACCOUNTABILITY INCENTIVE**  
12 **BLOCK GRANTS.**

13 “(a) IN GENERAL.—The Administrator shall make,  
14 subject to the availability of appropriations, grants to  
15 States for use by States and units of local government  
16 in planning, establishing, operating, coordinating, and  
17 evaluating projects, directly or through grants and con-  
18 tracts with public and private agencies, for the develop-  
19 ment of more effective investigation, prosecution, and pun-  
20 ishment (including the imposition of graduated sanctions)  
21 of crimes or acts of delinquency committed by juveniles,  
22 programs to improve the administration of justice for and  
23 ensure accountability by juvenile offenders, and programs  
24 to reduce the risk factors (such as truancy, drug or alcohol

1 use, and gang involvement) associated with juvenile crime  
2 or delinquency.

3 “(b) USE OF GRANTS.—Grants under this section  
4 may be used by States and units of local government—

5 “(1) for programs to enhance the identification,  
6 investigation, prosecution, and punishment of juve-  
7 nile offenders, such as—

8 “(A) the utilization of graduated sanctions;

9 “(B) the utilization of short-term confine-  
10 ment of juvenile offenders;

11 “(C) the incarceration of violent juvenile  
12 offenders for extended periods of time;

13 “(D) the hiring of juvenile prosecutors, ju-  
14 venile public defenders, juvenile judges, juvenile  
15 probation officers, and juvenile correctional offi-  
16 cers to implement policies to control juvenile  
17 crime and ensure accountability of juvenile of-  
18 fenders; and

19 “(E) the development and implementation  
20 of coordinated, multiagency systems for—

21 “(i) the comprehensive and coordi-  
22 nated booking, identification, and assess-  
23 ment of juveniles arrested or detained by  
24 law enforcement agencies, including the

1 utilization of multiagency facilities such as  
2 juvenile assessment centers; and

3 “(ii) the coordinated delivery of sup-  
4 port services for juveniles who have had or  
5 are at risk for contact with the juvenile or  
6 criminal systems, including utilization of  
7 court-established local service delivery  
8 councils;

9 “(2) for programs that require juvenile offend-  
10 ers to make restitution to the victims of offenses  
11 committed by those juvenile offenders;

12 “(3) for programs that require juvenile offend-  
13 ers to attend and successfully complete school or vo-  
14 cational training as part of a sentence imposed by  
15 a court;

16 “(4) for programs that require juvenile offend-  
17 ers who are parents to demonstrate parental respon-  
18 sibility by working and paying child support;

19 “(5) for programs that seek to curb or punish  
20 truancy;

21 “(6) for programs designed to collect, record,  
22 retain, and disseminate information useful in the  
23 identification, prosecution, and sentencing of juvenile  
24 offenders, such as criminal history information, fin-  
25 gerprints, DNA tests, and ballistics tests;

1           “(7) for juvenile crime control and prevention  
2           programs (such as nighttime curfews, youth organi-  
3           zations, antidrug programs, drug testing of offend-  
4           ers, antigang programs, and after school activities)  
5           that include a rigorous, comprehensive evaluation  
6           component that measures the decrease in risk fac-  
7           tors associated with the juvenile crime and delin-  
8           quency and employs scientifically valid standards  
9           and methodologies;

10           “(8) for the development and implementation of  
11           coordinated multijurisdictional or multiagency pro-  
12           grams for the identification, control, supervision,  
13           prevention, investigation, and treatment of the most  
14           serious juvenile offenses and offenders, popularly  
15           known as a ‘SHOCAP Program’ (Serious Habitual  
16           Offenders Comprehensive Action Program);

17           “(9) for the development and implementation of  
18           coordinated multijurisdictional or multiagency pro-  
19           grams for the identification, control, supervision,  
20           prevention, investigation, and disruption of youth  
21           gangs;

22           “(10) for the construction or remodeling of  
23           short- and long-term facilities for juvenile offenders;

24           “(11) for the development and implementation  
25           of technology, equipment, and training programs for

1 juvenile crime control, for law enforcement officers,  
2 judges, prosecutors, probation officers, and other  
3 court personnel who are employed by State and local  
4 governments, in furtherance of the purposes identi-  
5 fied in this section;

6 “(12) to provide literacy and job training to ju-  
7 venile offenders;

8 “(13) to provide substance abuse treatment for  
9 juvenile offenders who have a substance abuse prob-  
10 lem;

11 “(14) for programs to seek to target, curb, and  
12 punish adults who knowingly and intentionally use a  
13 juvenile during the commission or attempted com-  
14 mission of a crime, including programs that specifi-  
15 cally provide for additional punishments or sentence  
16 enhancements for adults who knowingly and inten-  
17 tionally use a juvenile during the commission or at-  
18 tempted commission of a crime; and

19 “(15) for the development, implementation, and  
20 evaluation of school violence prevention programs for  
21 elementary and secondary schools, such as new cur-  
22 riculum aimed at violence prevention and violence  
23 prevention training programs for school administra-  
24 tors, teachers, and counselors.

1       “(c) REQUIREMENTS.—To be eligible to receive an in-  
2   centive grant under this section, a State shall submit to  
3   the Administrator an application in such form as shall be  
4   prescribed by the Administrator, which shall contain as-  
5   surances that, not later than 1 year after the date on  
6   which the State submits such application—

7           “(1) the State has established or will establish  
8       a system of graduated sanctions for juvenile offend-  
9       ers that ensures appropriate sanctions, which are  
10      graduated to reflect the severity or reported nature  
11      of violations, for each act of delinquency;

12          “(2) the State maintains, at the adult State  
13      central repository in accordance with the State’s es-  
14      tablishment practices and policies relating to adult  
15      criminal history records, a fingerprint supported  
16      record of the arrest and disposition of any juvenile  
17      who commits or is alleged to have committed an act  
18      which, if committed by an adult, would be a violent  
19      felony (as defined by State law), that is equivalent  
20      to and maintained and disseminated in the same  
21      manner and for any criminal justice purpose as are  
22      adult criminal history records for the same offenses;  
23      and

24          “(3) the State requires that all identifying in-  
25      formation relating to firearms recovered during



1 criminal investigations of individuals under the age  
2 of 21 or on school property is promptly submitted to  
3 the Secretary of the Treasury to identify the types  
4 and origins of such firearms and to identify illegal  
5 firearms traffickers.

6 “(d) VALIDITY OF CERTAIN JUDGMENTS.—Nothing  
7 in this section requires a State, in order to qualify for  
8 grants under this section, to modify State laws concerning  
9 the status of any adjudication of juvenile delinquency or  
10 judgment of conviction, or to continue to maintain records  
11 relating to the adjudication or conviction of juveniles,  
12 where pursuant to State law expungement of such records  
13 have been ordered or it has been ordered that such records  
14 are to be given no legal effect.

15 “(e) DEFINITIONS.—In this section—

16 “(1) the term ‘criminal justice purpose’ means  
17 the detection, apprehension, detention, pretrial re-  
18 lease, post-trial release, prosecution, adjudication,  
19 sentencing, disposition, correctional supervision, or  
20 rehabilitation of accused persons, criminal offenders,  
21 or juvenile delinquents; and

22 “(2) the term ‘expungement’ means the nul-  
23 lification of the legal effect of the conviction or adju-  
24 dication to which the record applies.

1       “(f) ALLOCATION AND DISTRIBUTION OF STATE  
2 GRANTS.—

3               “(1) IN GENERAL.—

4                       “(A) STATE AND LOCAL DISTRIBUTION.—

5               Subject to subparagraph (B), of amounts made  
6               available to the State, 35 percent may be re-  
7               tained by the State for use pursuant to para-  
8               graph (2) and 65 percent shall be reserved by  
9               the State for local distribution pursuant to  
10              paragraph (3).

11                      “(B) SPECIAL RULE.—The Administrator  
12              may waive the requirements of this paragraph  
13              with respect to any State in which the criminal  
14              and juvenile justice services for delinquent or  
15              other youth are organized primarily on a state-  
16              wide basis, in which case not more than 50 per-  
17              cent of funds shall be made available to all  
18              units of local government in that State pursu-  
19              ant to paragraph (3).

20                      “(2) OTHER DISTRIBUTION.—Of amounts re-  
21              tained by the State under paragraph (1)—

22                              “(A) not less than 20 percent shall be des-  
23                      ignated for programs pursuant to subsection  
24                      (b)(7); and

1 “(B) not less than 20 percent shall be des-  
2 ignated for programs pursuant to subparagraph  
3 (D) of subsection (b)(1).

4 “(3) LOCAL ELIGIBILITY AND DISTRIBUTION.—

5 “(A) IN GENERAL.—

6 “(i) LOCAL DISTRIBUTION SUBGRANT  
7 ELIGIBILITY.—To be eligible to receive a  
8 subgrant, a unit of local government shall  
9 provide such assurances to the State as the  
10 State shall require, that, to the maximum  
11 extent applicable, the unit of local govern-  
12 ment has laws or policies and programs  
13 that comply with the eligibility require-  
14 ments of subsection (c).

15 “(ii) COORDINATED LOCAL EFFORT.—

16 Prior to receiving a grant under this sec-  
17 tion, a unit of local government shall cer-  
18 tify that it has or will establish a coordi-  
19 nated enforcement plan for reducing juve-  
20 nile crime within the jurisdiction of the  
21 unit of local government, developed by a  
22 juvenile crime enforcement coalition, such  
23 coalition consisting of individuals within  
24 the jurisdiction representing the police,  
25 sheriff, prosecutor, State or local probation

1 services, juvenile court, schools, business,  
 2 and religious affiliated, fraternal, non-  
 3 profit, or social service organizations in-  
 4 volved in crime prevention.

5 “(B) SPECIAL RULE.—The requirements  
 6 of subparagraph (A) shall apply to an eligible  
 7 unit that receives funds from the Administrator  
 8 under subparagraph (H), except that informa-  
 9 tion that would otherwise be submitted to the  
 10 State shall be submitted to the Administrator.

11 “(C) LOCAL DISTRIBUTION.—From  
 12 amounts reserved for local distribution under  
 13 paragraph (1), the State shall allocate to such  
 14 units of local government an amount which  
 15 bears the same ratio to the aggregate amount  
 16 of such funds as—

17 “(i) the sum of—

18 “(I) the product of—

19 “(aa) two-thirds; multiplied  
 20 by

21 “(bb) the average law en-  
 22 forcement expenditure for such  
 23 unit of local government for the  
 24 3 most recent calendar years for  
 25 which such data is available; plus

1 “(II) the product of—

2 “(aa) one-third; multiplied  
3 by

4 “(bb) the average annual  
5 number of part 1 violent crimes  
6 in such unit of local government  
7 for the 3 most recent calendar  
8 years for which such data is  
9 available, bears to—

10 “(ii) the sum of the products deter-  
11 mined under subparagraph (A) for all such  
12 units of local government in the State.

13 “(D) EXPENDITURES.—The allocation any  
14 unit of local government shall receive under  
15 paragraph (1) for a payment period shall not  
16 exceed 100 percent of law enforcement expendi-  
17 tures of the unit for such payment period.

18 “(E) REALLOCATION.—The amount of any  
19 unit of local government’s allocation that is not  
20 available to such unit by operation of paragraph  
21 (2) shall be available to other units of local gov-  
22 ernment that are not affected by such operation  
23 in accordance with this subsection.

24 “(F) UNAVAILABILITY OF DATA FOR UNITS  
25 OF LOCAL GOVERNMENT.—If the State has rea-

son to believe that the reported rate of part 1  
 violent crimes or law enforcement expenditure  
 for a unit of local government is insufficient or  
 inaccurate, the State shall—

“(i) investigate the methodology used  
 by the unit to determine the accuracy of  
 the submitted data; and

“(ii) if necessary, use the best avail-  
 able comparable data regarding the num-  
 ber of violent crimes or law enforcement  
 expenditure for the relevant years for the  
 unit of local government.

“(G) LOCAL GOVERNMENT WITH ALLOCA-  
 TIONS LESS THAN \$5,000.—If, under this sec-  
 tion, a unit of local government is allocated less  
 than \$5,000 for a payment period, the amount  
 allocated shall be expended by the State on  
 services to units of local government whose al-  
 lotment is less than such amount in a manner  
 consistent with this part.

“(H) DIRECT GRANTS TO ELIGIBLE  
 UNITS.—

“(i) IN GENERAL.—If a State does  
 not qualify or apply for a grant under this  
 section, by the application deadline estab-

lished by the Administrator, the Administrator shall reserve not more than 70 percent of the allocation that the State would have received for grants under this section for such fiscal year to provide grants to eligible units which meet the requirements for funding under subparagraph (A).

“(ii) AWARD BASIS.—In addition to the qualification requirements for direct grants for eligible units the Administrator may use the average amount allocated by the States to like governmental units as a basis for awarding grants under this section.

“(I) ALLOCATION BY UNITS OF LOCAL GOVERNMENT.—Of amounts made available under this section to units of local government—

“(i) not less than 20 percent shall be designated for programs pursuant to subsection (b)(7); and

“(ii) not less than 20 percent shall be designated for programs pursuant to subparagraph (D) of subsection (b)(1).

1           “(4) NONSUPPLANTATION.—Amounts made  
 2           available under this section to the States (or units  
 3           of local government in the State) shall not be used  
 4           to supplant State or local funds (or in the case of  
 5           Indian tribal governments, to supplant amounts pro-  
 6           vided by the Bureau of Indian Affairs) but shall be  
 7           used to increase the amount of funds that would in  
 8           the absence of amounts received under this section,  
 9           be made available from a State or local source (or  
 10          in the case of Indian tribal governments, from  
 11          amounts provided by the Bureau of Indian Affairs).

12          “(g) AUTHORIZATION OF APPROPRIATIONS; ALLOCA-  
 13          TION TO STATES.—

14               “(1) IN GENERAL.—There is authorized to be  
 15               appropriated to carry out this section, \$500,000,000  
 16               for each of fiscal years 2000 through 2004. Sums  
 17               authorized to be appropriated pursuant to this para-  
 18               graph may be derived from the Violent Crime Re-  
 19               duction Trust Fund.

20               “(2) ALLOCATION TO STATES.—

21                       “(A) IN GENERAL.—Subject to subpara-  
 22                       graph (B), the total amount made available  
 23                       under this subsection in each fiscal year shall  
 24                       be allocated to the States as follows:



1                   “(i) 0.50 percent shall be allocated to  
2                   each eligible State.

3                   “(ii) The amount remaining after the  
4                   allocation under clause (i) shall be allo-  
5                   cated among eligible States proportion-  
6                   ately, based on the population of the eligi-  
7                   ble State that is less than 18 years of age.

8                   “(B) EXCEPTION.—The amount allocated  
9                   to the Virgin Islands of the United States,  
10                  Guam, American Samoa, the Trust Territory of  
11                  the Pacific Islands, and the Commonwealth of  
12                  the Northern Mariana Islands shall be not less  
13                  than \$75,000 and not more than \$100,000.

14                  “(B) GRANTS TO INDIAN TRIBES.—

15                  “(i) RESERVATION OF FUNDS.—Not-  
16                  withstanding any other provision of law, of  
17                  the amount made available under to carry  
18                  out this section in each fiscal year, the Ad-  
19                  ministrator shall reserve an amount equal  
20                  to the amount to which all Indian tribes el-  
21                  igible to receive a grant under subpara-  
22                  graph (C) would collectively be entitled, if  
23                  those tribes were collectively treated as a  
24                  State for purposes of this subsection.

1 “(ii) GRANTS TO INDIAN TRIBES.—

2 From the amounts reserved under clause  
3 (i), the Attorney General shall make grants  
4 to Indian tribes for programs pursuant to  
5 the permissible purposes under this sec-  
6 tion.

7 “(C) APPLICATIONS.—To be eligible to re-  
8 ceive a grant under this subsection, an Indian  
9 tribe shall submit to the Administrator an ap-  
10 plication in such form and containing such in-  
11 formation as the Administrator may by regula-  
12 tion require. The requirements of subsection (c)  
13 apply to grants under this subsection.”.

14 **TITLE V—REAUTHORIZATION OF**  
15 **COPS PROGRAM AND JUVENILE JUSTICE PROGRAMS**  
16

17 **SEC. 501. EXTENSION OF COPS PROGRAM.**

18 Section 1001(a)(11)(A) of title I of the Omnibus  
19 Crime Control and Safe Streets Act of 1968 (42 U.S.C.  
20 3793(a)(11)(A)) is amended to read as follows: “(A)  
21 There are authorized to be appropriated to carry out part  
22 Q, to remain available until expended, such sums as may  
23 be necessary for each of fiscal years 2000 through 2004.”.

1 **SEC. 502. REAUTHORIZATION OF JUVENILE JUSTICE AND**  
 2 **DELINQUENCY PREVENTION PROGRAMS.**

3 Section 299(a) of the Juvenile Justice and Delin-  
 4 quency Act of 1974 (42 U.S.C. 5671(a)) is amended by  
 5 striking “1993, 1994, 1995, and 1996” and inserting  
 6 “2000, 2001, 2002, 2003, and 2004”; and

7 (2) in paragraph (4)(A), by striking “part F”  
 8 and all that follows before the period and inserting  
 9 “part F such sums as are necessary for fiscal years  
 10 2000, 2001, 2002, 2003, and 2004”.

11 **TITLE VI—VIOLENT CRIME**  
 12 **REDUCTION TRUST FUND**

13 **SEC. 601. EXTENSION OF VIOLENT CRIME REDUCTION**  
 14 **TRUST FUND.**

15 Section 310001(b) of the Violent Crime Control and  
 16 Law Enforcement Act of 1994 (42 U.S.C. 14211(b)) is  
 17 amended—

18 (1) in paragraph (4), by adding “and” at the  
 19 end; and

20 (2) by striking paragraph (5) and inserting the  
 21 following:

22 “(5) for each of fiscal years 2000 through  
 23 2004, \$3,000,000,000.”.

○