#### 106TH CONGRESS 1ST SESSION S.595

To amend the Internal Revenue Code of 1986 to establish a graduated response to shrinking domestic oil and gas production and surging foreign oil imports, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

March 11, 1999

Mr. DOMENICI (for himself and Mr. INHOFE) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend the Internal Revenue Code of 1986 to establish a graduated response to shrinking domestic oil and gas production and surging foreign oil imports, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Domestic Oil and Gas Crisis Tax Relief and Foreign Oil

6 Reliance Reversal Act of 1999."

7 (b) AMENDMENT OF 1986 CODE.—Except as other-8 wise expressly provided, whenever in this Act an amend-

ment or repeal is expressed in terms of an amendment
 to, or repeal of, a section or other provision, the reference
 shall be considered to be made to a section or other provi sion of the Internal Revenue Code of 1986.

#### 5 SEC. 2. PURPOSES.

6 The purposes of this Act are—

7 (1) to establish a graduated response to shrink8 ing domestic oil and gas production and surging for9 eign oil imports;

10 (2) to prevent the abandonment of marginal oil
11 and gas wells responsible for half of the domestic oil
12 and gas production of the United States;

(3) to transform earned tax credits and other
tax benefits into working capital for the cashstrapped domestic oil and gas producers and service
companies;

(4) to reverse the trend of increased dependence
on foreign oil and gas by encouraging exploration
and development of oil and gas reserves in the
United States to achieve the goal of doubling current
domestic oil and gas production; and

(5) to provide an emergency procedure for
times when foreign imports exceed 60 percent of the
total United States crude and oil product consumption, thereby recognizing that when imports exceed

1	a statutory level a national security threat exists
2	that demands Presidential action.
3	SEC. 3. FINDINGS.
4	Congress finds the following:
5	(1) Foreign oil consumption in the United
6	States is estimated to be equal to 56 percent of total
7	oil consumption and could reach 68 percent by the
8	year 2010 if current prices prevail.
9	(2) The number of oil and gas rigs operating in
10	the United States is at the lowest count since 1944,
11	when records of this number began to be recorded.
12	(3) If oil prices do not increase soon, the
13	United States could lose at least half of its marginal
14	wells which, in the aggregate, produce as much oil
15	as the amount of oil the United States imports from
16	Saudi Arabia.
17	(4) Oil and gas prices are unlikely to increase
18	for the next several years.
19	(5) Declining production, well abandonment,
20	and the lack of exploration and development are
21	shrinking the domestic oil and gas industry.
22	(6) It is essential in order for the United States
23	to have a vibrant economy to have a healthy domes-
24	tic oil and gas industry.

(7) The world's richest oil producing regions in
 the Middle East are experiencing great political sta bility.

4 (8) The policy of the United Nations may make
5 Iraq the swing oil producing nation, thereby grant6 ing an enemy of the United States a tremendous
7 amount of power.

8 (9) Reliance on foreign oil for more than 60
9 percent of the daily oil and gas consumption in the
10 United States is a national security threat.

(10) The United States is the leader of the free
world and has a worldwide responsibility to promote
economic and political security.

(11) The exercise of traditional responsibilities
in the United States and abroad in foreign policy requires that the United States be free of the risk of
energy blackmail in times of gas and oil shortages.
(12) The level of the United States security is
directly related to the level of domestic production of
oil, natural gas liquids, and natural gas.

(13) A national energy policy should be developed which ensures that adequate supplies of oil are
available at all times free of the threat of embargo
or other foreign hostile acts.

#### 1 SEC. 4. TABLE OF CONTENTS.

#### The table of contents of this Act is as follows:

Sec. 1. Short title; amendment of 1986 Code.

Sec. 2. Purposes.

2

Sec. 3. Findings.

Sec. 4. Table of contents.

### TITLE I—DOMESTIC OIL AND GAS PRODUCTION PRESERVATION PROVISIONS

Sec. 101. Tax credit for marginal domestic oil and natural gas well production.

- Sec. 102. Exclusion of certain amounts received from recovered inactive wells.
- Sec. 103. Enhanced oil recovery credit extended to certain nontertiary recovery methods.

## TITLE II—DOMESTIC OIL AND GAS INDUSTRY CRISIS TAX RELIEF

Sec. 200. Purpose.

#### Subtitle A—Credits to Cash Provisions

Sec. 201. 10-year carryback for unused minimum tax credit.

Sec. 202. 10-year carryback for percentage depletion for oil and gas property.

Sec. 203. 10-year net operating loss carryback for losses attributable to oil servicing companies and mineral interests of oil and gas producers.

Sec. 204. Waiver of limitations.

#### Subtitle B—Hard Times Tax Relief

- Sec. 211. Phase-out of certain minimum tax preferences relating to energy production.
- Sec. 212. Depreciation adjustment not to apply to oil and gas assets.
- Sec. 213. Repeal certain adjustments based on adjusted current earnings relating to oil and gas assets.
- Sec. 214. Enhanced oil recovery credit and credit for producing fuel from a nonconventional source allowed against minimum tax.

#### Subtitle C-Oil-for-Food Program Compensating Tax Benefits

- Sec. 220. Purpose.
- Sec. 221. Increase in percentage depletion for stripper wells.
- Sec. 222. Net income limitation on percentage depletion repealed for oil and gas properties.
- Sec. 223. Election to expense geological and geophysical expenditures and delay rental payments.
- Sec. 224. Extension of Spudding rule.

#### TITLE III—FOREIGN OIL RELIANCE REVERSAL PROVISIONS

Sec. 300. Purpose.

Sec. 301. Crude oil and natural gas exploration and development credit.

#### TITLE IV—NATIONAL SECURITY EMERGENCY PROVISIONS

Sec. 400. Purpose.

5

Sec. 401. Duties of the President.

Sec. 402. Congressional review.

Sec. 403. National security and oil production actions.

# TITLE I—DOMESTIC OIL AND GAS PRODUCTION PRESERVA TION PROVISIONS

#### 4 SEC. 101. TAX CREDIT FOR MARGINAL DOMESTIC OIL AND

NATURAL GAS WELL PRODUCTION.

6 (a) PURPOSE.—The purpose of this section is to pre-7 vent the abandonment of marginal oil and gas wells re-8 sponsible for half of the domestic production of oil and 9 gas in the United States.

(b) CREDIT FOR PRODUCING OIL AND GAS FROM
MARGINAL WELLS.—Subpart D of part IV of subchapter
A of chapter 1 (relating to business credits) is amended
by adding at the end the following new section:

## 14 "SEC. 45D. CREDIT FOR PRODUCING OIL AND GAS FROM 15 MARGINAL WELLS.

16 "(a) GENERAL RULE.—For purposes of section 38,
17 the marginal well production credit for any taxable year
18 is an amount equal to the product of—

19 "(1) the credit amount, and

20 "(2) the qualified crude oil production and the
21 qualified natural gas production which is attrib22 utable to the taxpayer.

4	"(A) \$3 per barrel of qualified crude oil
5	production, and
6	"(B) 50 cents per 1,000 cubic feet of
7	qualified natural gas production.
8	"(2) Reduction as oil and gas prices in-
9	CREASE.—
10	"(A) IN GENERAL.—The \$3 and 50 cents
11	amounts under paragraph (1) shall each be re-
12	duced (but not below zero) by an amount which
13	bears the same ratio to such amount (deter-
14	mined without regard to this paragraph) as—
15	"(i) the excess (if any) of the applica-
16	ble reference price over $$14$ ( $$1.56$ for
17	qualified natural gas production), bears to
18	"(ii) \$3 (\$0.33 for qualified natural
19	gas production).
20	The applicable reference price for a taxable
21	year is the reference price for the calendar year
22	preceding the calendar year in which the tax-
23	able year begins.
24	"(B) INFLATION ADJUSTMENT.—In the
25	case of any taxable year beginning in a calendar
	- Q FOF 1Q

1 "(b) CREDIT AMOUNT.—For purposes of this 2 section—

"(1) IN GENERAL.—The credit amount is—

1	year after 2000, each of the dollar amounts
2	contained in subparagraph (A) shall be in-
3	creased to an amount equal to such dollar
4	amount multiplied by the inflation adjustment
5	factor for such calendar year (determined under
6	section $43(b)(3)(B)$ by substituting '1999' for
7	ʻ1990').
8	"(C) Reference price.—For purposes of
9	this paragraph, the term 'reference price'
10	means, with respect to any calendar year—
11	"(i) in the case of qualified crude oil
12	production, the reference price determined
13	under section $29(d)(2)(C)$ , and
14	"(ii) in the case of qualified natural
15	gas production, the Secretary's estimate of
16	the annual average wellhead price per
17	1,000 cubic feet for all domestic natural
18	gas.
19	"(c) Qualified Crude Oil and Natural Gas
20	PRODUCTION.—For purposes of this section—
21	"(1) IN GENERAL.—The terms 'qualified crude
22	oil production' and 'qualified natural gas production'
23	mean domestic crude oil or natural gas which is pro-
24	duced from a marginal well.

	~
1	"(2) Limitation on amount of production
2	WHICH MAY QUALIFY.—
3	"(A) IN GENERAL.—Crude oil or natural
4	gas produced during any taxable year from any
5	well shall not be treated as qualified crude oil
6	production or qualified natural gas production
7	to the extent production from the well during
8	the taxable year exceeds 1,095 barrels or barrel
9	equivalents.
10	"(B) Proportionate reductions.—
11	"(i) Short taxable years.—In the
12	case of a short taxable year, the limitations
13	under this paragraph shall be proportion-
14	ately reduced to reflect the ratio which the
15	number of days in such taxable year bears
16	to 365.
17	"(ii) Wells not in production en-
18	TIRE YEAR.—In the case of a well which is
19	not capable of production during each day
20	of a taxable year, the limitations under
21	this paragraph applicable to the well shall
22	be proportionately reduced to reflect the
23	ratio which the number of days of produc-
24	tion bears to the total number of days in
25	the taxable year.

1	"(3) Definitions.—
2	"(A) MARGINAL WELL.—The term 'mar-
3	ginal well' means a domestic well—
4	"(i) the production from which during
5	the taxable year is treated as marginal
6	production under section $613A(c)(6)$ , or
7	"(ii) which, during the taxable year—
8	"(I) has average daily production
9	of not more than 25 barrel equiva-
10	lents, and
11	"(II) produces water at a rate
12	not less than 95 percent of total well
13	effluent.
14	"(B) CRUDE OIL, ETC.—The terms 'crude
15	oil', 'natural gas', 'domestic', and 'barrel' have
16	the meanings given such terms by section
17	613A(e).
18	"(C) BARREL EQUIVALENT.—The term
19	'barrel equivalent' means, with respect to nat-
20	ural gas, a conversion ratio of 6,000 cubic feet
21	of natural gas to 1 barrel of crude oil.
22	"(d) Other Rules.—
23	"(1) Production attributable to the tax-
24	PAYER.—In the case of a marginal well in which
25	there is more than one owner of operating interests

1 in the well and the crude oil or natural gas produc-2 tion exceeds the limitation under subsection (c)(2), 3 qualifying crude oil production or qualifying natural 4 gas production attributable to the taxpayer shall be 5 determined on the basis of the ratio which tax-6 payer's revenue interest in the production bears to 7 the aggregate of the revenue interests of all oper-8 ating interest owners in the production.

9 "(2) OPERATING INTEREST REQUIRED.—Any 10 credit under this section may be claimed only on 11 production which is attributable to the holder of an 12 operating interest.

13 "(3) PRODUCTION FROM NONCONVENTIONAL 14 SOURCES EXCLUDED.—In the case of production 15 from a marginal well which is eligible for the credit 16 allowed under section 29 for the taxable year, no 17 credit shall be allowable under this section unless 18 the taxpayer elects not to claim the credit under sec-19 tion 29 with respect to the well.".

"(c) CREDIT TREATED AS BUSINESS CREDIT.—Section 38(b) is amended by striking "plus" at the end of
paragraph (11), by striking the period at the end of paragraph (12) and inserting ", plus", and by adding at the
end the following new paragraph:

	12
1	"(13) the marginal oil and gas well production
2	credit determined under section 45D(a).".
3	(d) Credit Allowed Against Regular and Min-
4	IMUM TAX.—
5	(1) IN GENERAL.—Subsection (c) of section 38
6	(relating to limitation based on amount of tax) is
7	amended by redesignating paragraph $(3)$ as para-
8	graph $(4)$ and by inserting after paragraph $(2)$ the
9	following new paragraph:
10	((3) Special rules for marginal oil and
11	GAS WELL PRODUCTION CREDIT.—
12	"(A) IN GENERAL.—In the case of the
13	marginal oil and gas well production credit—
14	"(i) this section and section 39 shall
15	be applied separately with respect to the
16	credit, and
17	"(ii) in applying paragraph (1) to the
18	credit—
19	"(I) subparagraphs (A) and (B)
20	thereof shall not apply, and
21	"(II) the limitation under para-
22	graph $(1)$ (as modified by subclause
23	(I)) shall be reduced by the credit al-
24	lowed under subsection (a) for the

1	taxable year (other than the marginal
2	oil and gas well production credit).
3	"(B) MARGINAL OIL AND GAS WELL PRO-
4	DUCTION CREDIT.—For purposes of this sub-
5	section, the term 'marginal oil and gas well pro-
6	duction credit' means the credit allowable under
7	subsection (a) by reason of section 45D(a).".
8	(2) Conforming Amendment.—Subclause (II)
9	of section 38(c)(2)(A)(ii) is amended by inserting
10	"or the marginal oil and gas well production credit"
11	after "employment credit".
12	(e) CARRYBACK.—Subsection (a) of section 39 (relat-
13	ing to carryback and carryforward of unused credits gen-
14	erally) is amended by adding at the end the following new
15	paragraph:
16	"(3) 10-year carryback for marginal oil
17	AND GAS WELL PRODUCTION CREDIT.—In the case
18	of the marginal oil and gas well production credit—
19	"(A) this section shall be applied sepa-
20	rately from the business credit (other than the
21	marginal oil and gas well production credit),
22	"(B) paragraph (1) shall be applied by
23	substituting '10 taxable years' for '1 taxable
24	years' in subparagraph (A) thereof, and
25	"(C) paragraph (2) shall be applied—

1	"(i) by substituting '31 taxable years'
2	for '21 taxable years' in subparagraph (A)
3	thereof, and
4	"(ii) by substituting '30 taxable years'
5	for '20 taxable years' in subparagraph (B)
6	thereof."
7	(f) Coordination With Section 29.—Section
8	29(a) is amended by striking "There" and inserting "At
9	the election of the taxpayer, there".
10	(g) Clerical Amendment.—The table of sections
11	for subpart D of part IV of subchapter A of chapter 1
12	is amended by adding at the end the following item:
	"45D. Credit for producing oil and gas from marginal wells."
13	"45D. Credit for producing oil and gas from marginal wells." (h) EFFECTIVE DATE.—The amendments made by
13 14	
	(h) EFFECTIVE DATE.—The amendments made by
14	(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the
14 15	(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the enactment of this Act.
14 15 16	<ul><li>(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the enactment of this Act.</li><li>SEC. 102. EXCLUSION OF CERTAIN AMOUNTS RECEIVED</li></ul>
14 15 16 17	<ul> <li>(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the enactment of this Act.</li> <li>SEC. 102. EXCLUSION OF CERTAIN AMOUNTS RECEIVED FROM RECOVERED INACTIVE WELLS.</li> </ul>
14 15 16 17 18	<ul> <li>(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the enactment of this Act.</li> <li>SEC. 102. EXCLUSION OF CERTAIN AMOUNTS RECEIVED FROM RECOVERED INACTIVE WELLS.</li> <li>(a) PURPOSE.—The purpose of this section is to en-</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	<ul> <li>(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the enactment of this Act.</li> <li>SEC. 102. EXCLUSION OF CERTAIN AMOUNTS RECEIVED FROM RECOVERED INACTIVE WELLS.</li> <li>(a) PURPOSE.—The purpose of this section is to encourage producers to reopen wells that have not been pro-</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>(h) EFFECTIVE DATE.—The amendments made by this section shall apply to production after the date of the enactment of this Act.</li> <li>SEC. 102. EXCLUSION OF CERTAIN AMOUNTS RECEIVED FROM RECOVERED INACTIVE WELLS.</li> <li>(a) PURPOSE.—The purpose of this section is to encourage producers to reopen wells that have not been producing oil and gas because the wells have been plugged</li> </ul>

income) is amended by redesignating section 139 as sec-

1 tion 140 and by inserting after section 138 the following2 new section:

# 3 "SEC. 139. OIL OR GAS PRODUCED FROM A RECOVERED IN4 ACTIVE WELL.

5 "(a) IN GENERAL.—Gross income does not include
6 income attributable to independent producer oil from a re7 covered inactive well.

8 "(b) DEFINITIONS.—For purposes of this section— 9 "(1) INDEPENDENT PRODUCER OIL.—The term 10 'independent producer oil' means crude oil or nat-11 ural gas in which the economic interest of the inde-12 pendent producer is attributable to an operating 13 mineral interest (within the meaning of section 14 614(d)), overriding royalty interest, production pay-15 ment, net profits interest, or similar interest.

16 "(2) CRUDE OIL AND NATURAL GAS.—The
17 terms 'crude oil' and 'natural gas' have the mean18 ings given such terms by section 613A(e).

19 "(3) RECOVERED INACTIVE WELL.—The term
20 'recovered inactive well' means a well if—

21 "(A) throughout the time period beginning
22 any time prior to January 15, 1999, and ending
23 on such date, such well is inactive or has been
24 plugged and abandoned, as determined by the
25 agency of the State in which such well is lo-

1	cated that is responsible for regulating such
2	wells, and
3	"(B) during the 5-year period beginning on
4	the date of the enactment of this section, such
5	well resumes producing crude oil or natural gas.
6	"(4) INDEPENDENT PRODUCER.—The term
7	'independent producer' means a producer of crude
8	oil or natural gas whose allowance for depletion is
9	determined under section 613A(c).
10	"(c) DEDUCTIONS.—No deductions directly con-
11	nected with amounts excluded from gross income by sub-
12	section (a) shall be allowed.
13	"(d) ELECTION.—
13 14	"(d) Election.— "(1) IN GENERAL.—This section shall apply for
14	"(1) IN GENERAL.—This section shall apply for
14 15	"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer.
14 15 16	<ul><li>"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer.</li><li>"(2) MANNER.—Such election shall be made, in</li></ul>
14 15 16 17	<ul> <li>"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer.</li> <li>"(2) MANNER.—Such election shall be made, in accordance with regulations prescribed by the Sec-</li> </ul>
14 15 16 17 18	<ul> <li>"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer.</li> <li>"(2) MANNER.—Such election shall be made, in accordance with regulations prescribed by the Secretary, not later than the time prescribed for filing</li> </ul>
14 15 16 17 18 19	"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer. "(2) MANNER.—Such election shall be made, in accordance with regulations prescribed by the Sec- retary, not later than the time prescribed for filing the return (including extensions thereof) and shall
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer. "(2) MANNER.—Such election shall be made, in accordance with regulations prescribed by the Sec- retary, not later than the time prescribed for filing the return (including extensions thereof) and shall be made annually on a property-by-property basis."
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer.</li> <li>"(2) MANNER.—Such election shall be made, in accordance with regulations prescribed by the Secretary, not later than the time prescribed for filing the return (including extensions thereof) and shall be made annually on a property-by-property basis."</li> <li>(c) MINIMUM TAX.—Section 56(g)(4)(B) is amended</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>"(1) IN GENERAL.—This section shall apply for any taxable year only at the election of the taxpayer.</li> <li>"(2) MANNER.—Such election shall be made, in accordance with regulations prescribed by the Secretary, not later than the time prescribed for filing the return (including extensions thereof) and shall be made annually on a property-by-property basis."</li> <li>(c) MINIMUM TAX.—Section 56(g)(4)(B) is amended by adding at the end the following new clause:</li> </ul>

4 (d) CLERICAL AMENDMENT.—The table of sections
5 for part III of subchapter B of chapter 1 is amended by
6 striking the item relating to section 139 and inserting the
7 following:

"Sec. 139. Oil or gas produced from a recovered inactive well. "Sec. 140. Cross references to other Acts."

8 (e) EFFECTIVE DATE.—The amendments made by
9 this section shall apply to taxable years ending after the
10 date of the enactment of this Act.

 11
 SEC. 103. ENHANCED OIL RECOVERY CREDIT EXTENDED TO

 12
 CERTAIN NONTERTIARY RECOVERY METH 

 13
 ODS.

(a) PURPOSE.—The purpose of this section is to extend the productive lives of existing domestic oil and gas
wells in order to recover the 75 percent of the oil and gas
that is not recoverable using primary oil and gas recovery
techniques.

19 (b) IN GENERAL.—Clause (i) of section 43(c)(2)(A)
20 (defining qualified enhanced oil recovery project) is
21 amended to read as follows:

22 "(i) which involves the application (in
23 accordance with sound engineering prin24 ciples) of—

1	"(I) one or more tertiary recov-
2	ery methods (as defined in section
3	193(b)(3)) which can reasonably be
4	expected to result in more than an in-
5	significant increase in the amount of
6	crude oil which will ultimately be re-
7	covered, or
8	"(II) one or more qualified non-
9	tertiary recovery methods which are
10	required to recover oil with tradition-
11	ally immobile characteristics or from
12	formations which have proven to be
13	uneconomical or noncommercial under
14	conventional recovery methods,"
15	(c) Qualified Nontertiary Recovery Meth-
16	ODS.—Section $43(c)(2)$ is amended by adding at the end
17	the following new subparagraphs:
18	"(C) Qualified nontertiary recovery
19	METHOD.—For purposes of this paragraph—
20	"(i) IN GENERAL.—The term 'quali-
21	fied nontertiary recovery method' means
22	any recovery method described in clause
23	(ii), (iii), or (iv), or any combination there-
24	of.

1	"(ii) Enhanced gravity drainage
2	(EGD) METHODS.—The methods described
3	in this clause are as follows:
4	"(I) HORIZONTAL DRILLING.—
5	The drilling of horizontal, rather than
6	vertical, wells to penetrate any hydro-
7	carbon-bearing formation which has
8	an average in situ calculated perme-
9	ability to fluid flow of less than or
10	equal to 12 or less millidarcies and
11	which has been demonstrated by use
12	of a vertical wellbore to be uneco-
13	nomical unless drilled with lateral hor-
14	izontal lengths in excess of 1,000 feet.
15	"(II) GRAVITY DRAINAGE.—The
16	production of oil by gravity flow from
17	drainholes that are drilled from a
18	shaft or tunnel dug within or below
19	the oil-bearing zone.
20	"(iii) Marginally economic res-
21	ERVOIR REPRESSURIZATION (MERR) METH-
22	ODS.—The methods described in this
23	clause are as follows, except that this
24	clause shall only apply to the first
25	1,000,000 barrels produced in any project:

1	"(I) CYCLIC GAS INJECTION.—
2	The increase or maintenance of pres-
3	sure by injection of hydrocarbon gas
4	into the reservoir from which it was
5	originally produced.
6	"(II) FLOODING.—The injection
7	of water into an oil reservoir to dis-
8	place oil from the reservoir rock and
9	into the bore of a producing well.
10	"(iv) Other Methods.—Any method
11	used to recover oil having an average lab-
12	oratory measured air permeability less
13	than or equal to 100 millidarcies when
14	averaged over the productive interval being
15	completed, or an in situ calculated perme-
16	ability to fluid flow less than or equal to
17	12 millidarcies or oil defined by the De-
18	partment of Energy as being immobile.
19	"(D) AUTHORITY TO ADD OTHER NONTER-
20	TIARY RECOVERY METHODS.—The Secretary
21	shall provide procedures under which—
22	"(i) the Secretary may treat methods
23	not described in clause (ii), (iii), or (iv) of
24	subparagraph (C) as qualified nontertiary
25	recovery methods, and

"(ii) a taxpayer may request the Sec-1 2 retary to treat any method not so described as a qualified nontertiary recovery 3 4 method. 5 The Secretary may only specify methods as qualified nontertiary recovery methods under 6 7 this subparagraph if the Secretary determines 8 that such specification is consistent with the 9 purposes of subparagraph (C) and will result in 10 greater production of oil and natural gas." 11 (d) Conforming Amendment.—Clause (iii) of sec-12 tion 43(c)(2)(A) is amended to read as follows: 13 "(iii) with respect to which— 14 "(I) in the case of a tertiary re-15 covery method, the first injection of 16 liquids, gases, or other matter com-17 mences after December 31, 1990, and 18 "(II) in the case of a qualified 19 nontertiary recovery method, the im-20 plementation of the method begins 21 after December 31, 1998." 22 (e) EFFECTIVE DATE.—The amendments made by 23 this section shall apply to taxable years ending after De-

24 cember 31, 1998.

# 1TITLEII—DOMESTICOILAND2GASINDUSTRYCRISISTAX3RELIEF

#### 4 SEC. 200. PURPOSE.

5 The purpose of this title is to transform earned tax 6 credits and other accumulated tax benefits into working 7 capital for the cash-strapped domestic oil and gas pro-8 ducers and service companies.

# 9 Subtitle A—Credits to Cash 10 Provisions

11 SEC. 201. 10-YEAR CARRYBACK FOR UNUSED MINIMUM TAX

#### 12 CREDIT.

(a) IN GENERAL.—Section 53(c) of the Internal Revenue Code of 1986 (relating to limitation) is amended by
adding at the end the following new paragraph:

16 "(2) SPECIAL RULE FOR TAXPAYERS WITH UN17 USED ENERGY MINIMUM TAX CREDITS.—

"(A) IN GENERAL.—If, during the 10-taxable year period ending with the current taxable
year, a taxpayer has an unused energy minimum tax credit for any taxable year in such
period (determined without regard to the application of this paragraph to the current taxable
year)—

1	"(i) paragraph (1) shall not apply to
2	each of the taxable years in such period for
3	which the taxpayer has an unused energy
4	minimum tax credit (as so determined),
5	and
6	"(ii) the credit allowable under sub-
7	section (a) for each of such taxable years
8	shall be equal to the excess (if any) of—
9	"(I) the sum of the regular tax
10	liability and the net minimum tax for
11	such taxable year, over
12	"(II) the sum of the credits al-
13	lowable under subparts A, B, D, E,
14	and F of this part.
15	"(B) ENERGY MINIMUM TAX CREDIT.—For
16	purposes of this paragraph, the term 'energy
17	minimum tax credit' means the minimum tax
18	credit which would be computed with respect to
19	any taxable year if the adjusted net minimum
20	tax were computed by only taking into account
21	items attributable to—
22	"(i) the taxpayer's mineral interests
23	in oil and gas property, and
24	"(ii) the taxpayer's active conduct of
25	a trade or business of providing tools,

duction."

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5 (b) CONFORMING AMENDMENTS.—Section 53(c) of
6 such Code (as in effect before the amendment made by
7 subsection (a)) is amended—

8 (1) by striking "The" and inserting:

9 "(1) IN GENERAL.—Except as provided in para10 graph (2), the ", and

(2) by redesignating paragraphs (1) and (2) assubparagraphs (A) and (B).

(c) EFFECTIVE DATE.—The amendments made by
this section shall apply to taxable years beginning after
December 31, 1998, and to any taxable year beginning
on or before such date to the extent necessary to apply
section 53(c)(2) of the Internal Revenue Code of 1986 (as
added by subsection (a)).

## 19SEC. 202. 10-YEAR CARRYBACK FOR PERCENTAGE DEPLE-20TION FOR OIL AND GAS PROPERTY.

(a) IN GENERAL.—Subsection (d)(1) of section 613A
(relating to limitations on percentage depletion in case of
oil and gas wells) is amended to read as follows:

24 "(1) LIMITATION BASED ON TAXABLE IN25 COME.—

1	"(A) IN GENERAL.—The deduction for the
2	taxable year attributable to the application of
3	subsection (c) shall not exceed the taxpayer's
4	taxable income for the year computed without
5	regard to—
6	"(i) any depletion on production from
7	an oil or gas property which is subject to
8	the provisions of subsection (c),
9	"(ii) any net operating loss carryback
10	to the taxable year under section 172,
11	"(iii) any capital loss carryback to the
12	taxable year under section 1212, and
13	"(iv) in the case of a trust, any dis-
14	tributions to its beneficiary, except in the
15	case of any trust where any beneficiary of
16	such trust is a member of the family (as
17	defined in section $267(c)(4)$ ) of a settlor
18	who created inter vivos and testamentary
19	trusts for members of the family and such
20	settlor died within the last six days of the
21	fifth month in 1970, and the law in the ju-
22	risdiction in which such trust was created
23	requires all or a portion of the gross or net
24	proceeds of any royalty or other interest in
25	oil, gas, or other mineral representing any

1	percentage depletion allowance to be allo-
2	cated to the principal of the trust.
3	"(B) CARRYBACKS AND
4	CARRYFORWARDS.—
5	"(i) IN GENERAL.—If any amount is
6	disallowed as a deduction for the taxable
7	year (in this subparagraph referred to as
8	the 'unused depletion year') by reason of
9	application of subparagraph (A), the dis-
10	allowed amount shall be treated as an
11	amount allowable as a deduction under
12	subsection (c) for—
13	"(I) each of the 10 taxable years
14	preceding the unused depletion year,
15	and
16	"(II) the taxable year following
17	the unused depletion year,
18	subject to the application of subparagraph
19	(A) to such taxable year.
20	"(ii) Applicable rules.—Rules
21	similar to the rules of section 39 shall
22	apply for purposes of this subparagraph.
23	"(C) Allocation of disallowed
24	AMOUNTS.—For purposes of basis adjustments
25	and determining whether cost depletion exceeds

percentage depletion with respect to the produc-1 2 tion from a property, any amount disallowed as 3 a deduction on the application of this para-4 graph shall be allocated to the respective prop-5 erties from which the oil or gas was produced 6 in proportion to the percentage depletion other-7 wise allowable to such properties under subsection (c)." 8 9 (b) EFFECTIVE DATE.—The amendment made by 10 this section shall apply to taxable years beginning after December 31, 1998, and to any taxable year beginning 11 12 on or before such date to the extent necessary to apply section 613A(d)(1)(B) of the Internal Revenue Code of 13 14 1986 (as added by subsection (a)).

15 SEC. 203. 10-YEAR NET OPERATING LOSS CARRYBACK FOR
16 LOSSES ATTRIBUTABLE TO OIL SERVICING
17 COMPANIES AND MINERAL INTERESTS OF
18 OIL AND GAS PRODUCERS.

(a) IN GENERAL.—Paragraph (1) of section 172(b)
(relating to years to which loss may be carried) is amended
by adding at the end the following new subparagraph:

"(H) LOSSES ON OPERATING MINERAL INTERESTS OF OIL AND GAS PRODUCERS AND
OILFIELD SERVICING COMPANIES.—In the case
of a taxpayer which has an eligible oil and gas

1	loss (as defined in subsection (j)) for a taxable
2	year, such eligible oil and gas loss shall be a net
3	operating loss carryback to each of the 10 tax-
4	able years preceding the taxable year of such
5	loss."
6	(b) ELIGIBLE OIL AND GAS LOSS.—Section 172 is
7	amended by redesignating subsection (j) as subsection (k)
8	and by inserting after subsection (i) the following new sub-
9	section:
10	"(j) ELIGIBLE OIL AND GAS LOSS.—For purposes of
11	this section—
12	"(1) IN GENERAL.—The term 'eligible oil and
13	gas loss' means the lesser of—
14	"(A) the amount which would be the net
15	operating loss for the taxable year if only in-
16	come and deductions attributable to—
17	"(i) mineral interests in oil and gas
18	wells, and
19	"(ii) the active conduct of a trade or
20	business of providing tools, products, per-
21	sonnel, and technical solutions on a con-
22	tractual basis to persons engaged in oil
23	and gas exploration and production,
24	are taken into account, and

"(B) the amount of the net operating loss
 for such taxable year.

3 "(2) COORDINATION WITH SUBSECTION
4 (b)(2).—For purposes of applying subsection (b)(2),
5 an eligible oil and gas loss for any taxable year shall
6 be treated in a manner similar to the manner in
7 which a specified liability loss is treated.

"(3) ELECTION.—Any taxpayer entitled to a 8 9 10-year carryback under subsection (b)(1)(H) from 10 any loss year may elect to have the carryback period 11 with respect to such loss year determined without re-12 gard to subsection (b)(1)(H). Such election shall be 13 made in such manner as may be prescribed by the 14 Secretary and shall be made by the due date (includ-15 ing extensions of time) for filing the taxpayer's re-16 turn for the taxable year of the net operating loss. 17 Such election, once made for any taxable year, shall 18 be irrevocable for such taxable year."

(c) EFFECTIVE DATE.—The amendments made by
this section shall apply to net operating losses for taxable
years beginning after December 31, 1998, and to any taxable year beginning on or before such date to the extent
necessary to apply section 172(b)(1)(H) of the Internal
Revenue Code of 1986 (as added by subsection (a)).

SEC. 204. WAIVER OF LIMITATIONS.

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2 If refund or credit of any overpayment of tax result-3 ing from the application of the amendments made by this subtitle is prevented at any time before the close of the 4 5 1-year period beginning on the date of the enactment of this Act by the operation of any law or rule of law (includ-6 7 ing res judicata), such refund or credit may nevertheless be made or allowed if claim therefor is filed before the 8 close of such period. 9

10Subtitle B—Hard Times Tax Relief11SEC. 211. PHASE-OUT OF CERTAIN MINIMUM TAX PREF-12ERENCES RELATING TO ENERGY PRODUC-13TION.

(a) ENERGY PREFERENCES FOR INTEGRATED OIL
15 COMPANIES.—Section 56 (relating to alternative min16 imum taxable income) is amended by adding at the end
17 the following new subsection:

18 "(h) ADJUSTMENT BASED ON ENERGY PREF-19 ERENCE.—

20 "(1) IN GENERAL.—In computing the alter21 native minimum taxable income of any taxpayer
22 which is an integrated oil company (as defined in
23 section 291(b)(4)) for any taxable year beginning
24 after 1998, there shall be allowed as a deduction an
25 amount equal to the alternative tax energy pref26 erence deduction.

1	"(2) Phase-out of deduction as oil prices
2	INCREASES.—The amount of the deduction under
3	paragraph (1) (determined without regard to this
4	paragraph) shall be reduced (but not below zero) by
5	the amount which bears the same ratio to such
6	amount as—
7	"(A) the amount by which the reference
8	price for the calendar year preceding the cal-
9	endar year in which the taxable year begins ex-
10	ceeds \$14, bears to
11	"(B) \$3.
12	For purposes of this paragraph, the reference price
13	for any calendar year shall be determined under sec-
14	tion $29(d)(2)(C)$ and the \$14 amount under sub-
15	paragraph (A) shall be adjusted at the same time
16	and in the same manner as under section $43(b)(3)$ .
17	"(3) Alternative tax energy preference
18	DEDUCTION.—For purposes of paragraph (1), the
19	term 'alternative tax energy preference deduction'
20	means an amount equal to the sum of—
21	"(A) the intangible drilling cost preference,
22	and
23	"(B) the depletion preference.
24	"(4) INTANGIBLE DRILLING COST PREF-
25	ERENCE.—For purposes of this subsection, the term

'intangible drilling cost preference' means the
 amount by which alternative minimum taxable in come would be reduced if it were computed without
 regard to section 57(a)(2).

5 "(5) DEPLETION PREFERENCE.—For purposes 6 of this subsection, the term 'depletion preference' 7 means the amount by which alternative minimum 8 taxable income would be reduced if it were computed 9 without regard to section 57(a)(1).

10 "(6) ALTERNATIVE MINIMUM TAXABLE IN-11 COME.—For purposes of paragraphs (1), (4), and 12 (5), alternative minimum taxable income shall be de-13 termined without regard to the deduction allowable 14 under this subsection and the alternative tax net op-15 erating loss deduction under subsection (a)(4).

16 "(7) REGULATIONS.—The Secretary may by 17 regulation provide for appropriate adjustments in 18 computing alternative minimum taxable income or 19 adjusted current earnings for any taxable year fol-20 lowing a taxable year for which a deduction was al-21 lowed under this subsection to ensure that no double 22 benefit is allowed by reason of such deduction."

23 (b) REPEAL OF LIMIT ON REDUCTION FOR INDE-24 PENDENT PRODUCERS.—Subparagraphs (E) of section

57(a)(2) (relating to exception for independent producers)
 is amended to read as follows:

3 "(E) EXCEPTION FOR INDEPENDENT PRO4 DUCERS.—In the case of any oil or gas well,
5 this paragraph shall not apply to any taxpayer
6 which is not an integrated oil company (as de7 fined in section 291(b)(4))."

8 (c) EFFECTIVE DATE.—The amendments made by
9 this section shall apply to taxable years beginning after,
10 and amounts paid or incurred in taxable years after, De11 cember 31, 1998.

### 12 SEC. 212. DEPRECIATION ADJUSTMENT NOT TO APPLY TO 13 OIL AND GAS ASSETS.

(a) IN GENERAL.—Subparagraph (B) of section
56(a)(1) (relating to depreciation adjustments) is amended to read as follows:

17 "(B) EXCEPTIONS.—This paragraph shall18 not apply to—

19 "(i) property described in paragraph
20 (1), (2), (3), or (4) of section 168(f), or

21 "(ii) property used in the active con22 duct of the trade or business of exploring
23 for, extracting, developing, or gathering
24 crude oil or natural gas."

(b) CONFORMING AMENDMENT.—Paragraph (4)(A)
 of section 56(g) (relating to adjustments based on ad justed current earnings) is amended by adding at the end
 the following new clause:

5 "(vi) OIL AND GAS PROPERTY.-In 6 the case of property used in the active con-7 duct of the trade or business of exploring 8 for, extracting, developing, or gathering 9 crude oil or natural gas, the amount allowable as depreciation or amortization with 10 11 respect to such property shall be deter-12 mined in the same manner as for purposes 13 of computing the regular tax."

(c) EFFECTIVE DATE.—The amendment made by
this section shall apply to property placed in service in
taxable years beginning after December 31, 1998.

17 SEC. 213. REPEAL CERTAIN ADJUSTMENTS BASED ON AD-

18 JUSTED CURRENT EARNINGS RELATING TO
19 OIL AND GAS ASSETS.

20 (a) DEPRECIATION.—Clause (vi) of section
21 56(g)(4)(A), as added by section 212(b), is amended to
22 read as follows:

23 "(vi) OIL AND GAS PROPERTY.—This
24 subparagraph shall not apply to property
25 used in the active conduct of the trade or

business of exploring for, extracting, devel oping, or gathering crude oil or natural
 gas."

4 (b) INTANGIBLE DRILLING COSTS.—Clause (i) of
5 section 56(g)(4)(D) is amended by striking the second
6 sentence and inserting "In the case of any oil or gas well,
7 this clause shall not apply in the case of amounts paid
8 or incurred in taxable years beginning after December 31,
9 1998.".

10 (c) DEPLETION.—Clause (ii) of section 56(g)(4)(F)
11 is amended to read as follows:

12 "(ii) EXCEPTION FOR OIL AND GAS
13 WELLS.—In the case of any taxable year
14 beginning after December 31, 1998, clause
15 (i) (and subparagraph (C)(i)) shall not
16 apply to any deduction for depletion com17 puted in accordance with section 613A."

18 (d) EFFECTIVE DATE.—The amendments made by
19 this section shall apply to taxable years beginning after
20 December 31, 1998.

1	SEC. 214. ENHANCED OIL RECOVERY CREDIT AND CREDIT
2	FOR PRODUCING FUEL FROM A NONCONVEN-
3	TIONAL SOURCE ALLOWED AGAINST MIN-
4	IMUM TAX.
5	(a) Enhanced Oil Recovery Credit Allowed
6	Against Regular and Minimum Tax.—
7	(1) Allowing credit against minimum
8	TAX.—Subsection (c) of section 38 (relating to limi-
9	tation based on amount of tax), as amended by sec-
10	tion 101(d), is amended by redesignating paragraph
11	(4) as paragraph $(5)$ and by inserting after para-
12	graph (3) the following new paragraph:
13	"(4) Special rules for enhanced oil re-
14	COVERY CREDIT.—
15	"(A) IN GENERAL.—In the case of the en-
16	hanced oil recovery credit—
17	"(i) this section and section 39 shall
18	be applied separately with respect to the
19	credit, and
20	"(ii) in applying paragraph (1) to the
21	credit—
22	"(I) subparagraphs (A) and (B)
23	thereof shall not apply, and
24	"(II) the limitation under para-
25	graph $(1)$ (as modified by subclause
26	(I)) shall be reduced by the credit al-

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1	lowed under subsection (a) for the
2	taxable year (other than the enhanced
3	oil recovery credit).
4	"(B) ENHANCED OIL RECOVERY CRED-
5	IT.—For purposes of this subsection, the term
6	'enhanced oil recovery credit' means the credit
7	allowable under subsection (a) by reason of sec-
8	tion 43(a).".
9	(2) Conforming Amendments.—
10	(A) Subclause (II) of section
11	38(c)(2)(A)(ii), as amended by section $101(d)$ ,
12	is amended by striking "or the marginal oil and
13	gas well production credit" and inserting ", the
14	marginal oil and gas well production credit, or
15	the enhanced oil recovery credit".
16	(B) Subclause (II) of section
17	38(c)(3)(A)(ii), as added by section 101(d), is
18	amended by inserting "or the enhanced oil re-
19	covery credit" after "recovery credit".
20	(b) Credit for Producing Fuel From a Non-
21	CONVENTIONAL SOURCE.—
22	(1) Allowing credit against minimum
23	TAX.—Section 29(b)(6) is amended to read as fol-
24	lows:

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1	"(6) Application with other cred-
2	ITS.—The credit allowed by subsection (a) for
3	any taxable year shall not exceed—
4	"(A) the regular tax for the taxable
5	year and the tax imposed by section 55, re-
6	duced by
7	"(B) the sum of the credits allowable
8	under subpart A and section 27."
9	(2) Conforming Amendments.—
10	(A) Section $53(d)(1)(B)(iii)$ is amended by
11	inserting "as in effect on the date of the enact-
12	ment of the Domestic Oil and Gas Crisis Tax
13	Reliance Reversal Act of 1999," after
14	''29(b)(6)(B),''.
15	(B) Section $55(c)(2)$ is amended by strik-
16	ing "29(b)(6),".
17	(c) EFFECTIVE DATE.—The amendments made by
18	this section shall apply to taxable years beginning after
19	December 31, 1998.
20	Subtitle C—Oil-for-Food Program
21	<b>Compensating Tax Benefits</b>
22	SEC. 220. PURPOSE.
23	The purpose of this subtitle is to provide compensa-
24	tion to the domestic oil and gas industry in the form of

tax benefits to offset the depressing impact that the Oil-1 2 for-Food Program is having on the world market.

#### 3 SEC. 221. INCREASE IN PERCENTAGE DEPLETION FOR 4 STRIPPER WELLS.

5 (a) IN GENERAL.—Subparagraph (C) of section 613A(c)(6) (relating to oil and natural gas produced from 6 7 marginal properties) is amended—

(1) by striking "25 percent" and inserting 8 "27.5 percent" in the matter preceding clause (i); 9 10 and

(2) by striking "\$20" and inserting "\$28" in 11 12 clause (ii).

13 (b) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after 14 15 December 31, 1998.

16 SEC. 222. NET INCOME LIMITATION ON PERCENTAGE DE-17 PLETION REPEALED FOR OIL AND GAS PROP-

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## ERTIES. (a) IN GENERAL.—Section 613(a) (relating to per-

centage depletion) is amended by striking the second sen-20 21 tence and inserting: "Except in the case of oil and gas 22 properties, such allowance shall not exceed 50 percent of 23 the taxpayer's taxable income from the property (com-24 puted without allowances for depletion)."

25 (b) Conforming Amendments.— (1) Section 613A(c)(7) (relating to special
 rules) is amended by striking subparagraph (C) and
 redesignating subparagraph (D) as subparagraph
 (C).

5 (2) Section 613A(c)(6) (relating to oil and nat6 ural gas produced from marginal properties) is
7 amended by striking subparagraph (H).

8 (c) EFFECTIVE DATE.—The amendments made by
9 this section shall apply to taxable years beginning after
10 December 31, 1998.

# SEC. 223. ELECTION TO EXPENSE GEOLOGICAL AND GEO PHYSICAL EXPENDITURES AND DELAY RENT AL PAYMENTS.

(a) PURPOSE.—The purpose of this section is to recognize that geological and geophysical expenditures and
delay rentals are ordinary and necessary business expenses
that should be deducted in the year the expense is incurred.

19 (b) ELECTION TO EXPENSE GEOLOGICAL AND GEO-20 PHYSICAL EXPENDITURES.—

(1) IN GENERAL.—Section 263 (relating to capital expenditures) is amended by adding at the end
the following new subsection:

24 "(j) GEOLOGICAL AND GEOPHYSICAL EXPENDI-25 TURES FOR DOMESTIC OIL AND GAS WELLS.—Notwithstanding subsection (a), a taxpayer may elect to treat geo logical and geophysical expenses incurred in connection
 with the exploration for, or development of, oil or gas with in the United States (as defined in section 638) as ex penses which are not chargeable to capital account. Any
 expenses so treated shall be allowed as a deduction in the
 taxable year in which paid or incurred."

8 (2) CONFORMING AMENDMENT.—Section
9 263A(c)(3) is amended by inserting "263(j)," after
10 "263(i),".

11 (3) Effective date.—

12 (A) IN GENERAL.—The amendments made
13 by this subsection shall apply to expenses paid
14 or incurred after the date of the enactment of
15 this Act.

16 (B) TRANSITION RULE.—In the case of 17 any expenses described in section 263(j) of the 18 Internal Revenue Code of 1986, as added by 19 this subsection, which were paid or incurred on 20 or before the date of the enactment of this Act, 21 the taxpayer may elect, at such time and in 22 such manner as the Secretary of the Treasury 23 may prescribe, to amortize the unamortized 24 portion of such expenses over the 36-month pe-25 riod beginning with the month in which the

1	date of the enactment of this Act occurs. For
2	purposes of this subparagraph, the unamortized
3	portion of any expense is the amount remaining
4	unamortized as of the first day of the 36-month
5	period.
б	(c) Election To Expense Delay Rental Pay-
7	MENTS.—
8	(1) IN GENERAL.—Section 263 (relating to cap-
9	ital expenditures), as amended by subsection $(b)(1)$ ,
10	is amended by adding at the end the following new
11	subsection:
12	"(k) Delay Rental Payments for Domestic Oil
13	AND GAS WELLS.—
14	"(1) IN GENERAL.—Notwithstanding subsection
15	(a), a taxpayer may elect to treat delay rental pay-
16	ments incurred in connection with the development
17	of oil or gas within the United States (as defined in
18	section 638) as payments which are not chargeable
19	to capital account. Any payments so treated shall be
20	allowed as a deduction in the taxable year in which
21	paid or incurred.
22	"(2) Delay rental payments.—For purposes
23	of paragraph (1), the term 'delay rental payment'
24	means an amount paid for the privilege of deferring
25	development of an oil or gas well."

(2)1 Conforming AMENDMENT.—Section 2 263A(c)(3), as amended by subsection (b)(2), is 3 amended by inserting "263(k)," after "263(j),". 4 (3) Effective date.— 5 (A) IN GENERAL.—The amendments made 6 by this subsection shall apply to payments made 7 or incurred after the date of the enactment of 8 this Act. 9 (B) TRANSITION RULE.—In the case of 10 any payments described in section 263(k) of the 11 Internal Revenue Code of 1986, as added by 12 this subsection, which were made or incurred on 13 or before the date of the enactment of this Act, 14 the taxpayer may elect, at such time and in 15 such manner as the Secretary of the Treasury 16 may prescribe, to amortize the unamortized 17 portion of such payments over the 36-month pe-18 riod beginning with the month in which the 19 date of the enactment of this Act occurs. For 20 purposes of this subparagraph, the unamortized 21 portion of any payment is the amount remain-22 ing unamortized as of the first day of the 36-23 month period.

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1 SEC. 224. EXTENSION OF SPUDDING RULE.

2 (a) IN GENERAL.—Section 461(i)(2)(A) (relating to
3 special rule for spudding of oil or gas wells) is amended
4 by striking "90th day" and inserting "180th day".

5 (b) EFFECTIVE DATE—The amendment made by this
6 section shall apply to taxable years beginning after De7 cember 31, 1998.

## 8 TITLE III—FOREIGN OIL RELI9 ANCE REVERSAL PROVISIONS

### 10 SEC. 300. PURPOSE.

11 The purpose of this title is to reverse the trend of 12 increased foreign dependence of oil and gas by encour-13 aging exploration and development of oil and gas reserves 14 in the United States to achieve the goal of doubling cur-15 rent domestic oil and gas production.

## 16 "SEC. 301. CRUDE OIL AND NATURAL GAS EXPLORATION 17 AND DEVELOPMENT CREDIT.

(a) CRUDE OIL AND NATURAL GAS EXPLORATION
AND DEVELOPMENT CREDIT.—Subpart B of part IV of
subchapter A of chapter 1 is amended by adding at the
end the following new section:

## 22 "SEC. 30B. CRUDE OIL AND NATURAL GAS EXPLORATION 23 AND DEVELOPMENT CREDIT.

24 "(a) GENERAL RULE.—The crude oil and natural gas25 exploration and development credit determined under this

section for any applicable taxable year shall be an amount
 equal to the sum of—

3 "(1) 20 percent of so much of the taxpayer's
4 qualified investment for the taxable year as does not
5 exceed \$1,000,000, plus

6 "(2) 10 percent of so much of such qualified in7 vestment for the taxable year as exceeds \$1,000,000.
8 "(b) APPLICALE TAXABLE YEAR.—For purposes of
9 subsection (a)—

"(1) IN GENERAL.—The term 'applicable taxable year' means any taxable year beginning in a
calendar year during which the imports of foreign
crude and oil product are determined by the Secretary of Energy to exceed 50 percent of the amount
of United States crude and oil product consumption
for such year.

17 "(2) DETERMINATION.—A determination under
18 paragraph (1) shall be made not later than March
19 1 of each year with respect to the preceding calendar
20 year.

21 "(c) QUALIFIED INVESTMENT.—For purposes of this
22 section, the term 'qualified investment' means amounts
23 paid or incurred by a taxpayer—

24 "(1) for the purpose of ascertaining the exist-25 ence, location, extent, or quality of any crude oil or

natural gas deposit, including core testing and drill ing test wells located in the United States or in a
 possession of the United States as defined in section
 638, or

((2)) for the purpose of developing a property 5 6 (located in the United States or in a possession of 7 the United States as defined in section 638) on 8 which there is a reservoir capable of commercial pro-9 duction and such amounts are paid or incurred in 10 connection with activities which are intended to re-11 sult in the recovery of crude oil or natural gas on 12 such property.

13 "(d) Limitation Based on Amount of Tax.—

14 "(1) LIABILITY FOR TAX.—The credit allowable
15 under subsection (a) for any taxable year shall not
16 exceed the excess (if any) of—

17 "(A) the sum of—

18 "(i) the taxpayer's tentative minimum
19 tax liability under section 55(b) for such
20 taxable year determined without regard to
21 this section, plus

22 "(ii) the taxpayer's regular tax liabil23 ity for such taxable year (as defined in sec24 tion 26(b)), over

1	"(B) the sum of the credits allowable
2	against the taxpayer's regular tax liability
3	under part IV (other than section 43 and this
4	section).
5	"(2) Application of the credit.—Each of
6	the following amounts shall be reduced by the full
7	amount of the credit determined under paragraph
8	(1):
9	"(A) the taxpayer's tentative minimum tax
10	under section 55(b) for the taxable year, and
11	"(B) the taxpayer's regular tax liability (as
12	defined in section $26(b)$ ) reduced by the sum of
13	the credits allowable under part IV (other than
14	section 43 of this section).
15	If the amount of the credit determined under para-
16	graph (1) exceeds the amount described in subpara-
17	graph (B) of paragraph (2), then the excess shall be
18	deemed to be the adjusted net minimum tax for such
19	taxable year for purposes of section 53.
20	"(3) CARRYBACK AND CARRYFORWARD OF UN-
21	USED CREDIT.—
22	"(A) IN GENERAL.—If the amount of the
23	credit allowed under subsection (a) for any tax-
24	able year exceeds the limitation under para-
25	graph (1) for such taxable year (hereafter in

1	this paragraph referred to as the 'unused credit
2	year'), such excess shall be—
3	"(i) an oil and gas exploration and de-
4	velopment credit carryback to each of the
5	3 taxable years preceding the unused cred-
6	it year, and
7	"(ii) an oil and gas exploration and
8	development credit carryforward to each of
9	the 15 taxable years following the unused
10	credit year,
11	and shall be added to the amount allowable as
12	a credit under subsection (a) for such years, ex-
13	cept that no portion of the unused oil and gas
14	exploration and development credit for any tax-
15	able year may be carried to a taxable year end-
16	ing before the date of the enactment of this sec-
17	tion.
18	"(B) LIMITATIONS.—The amount of the
19	unused credit which may be taken into account
20	under subparagraph (A) for any succeeding tax-
21	able year shall not exceed the amount by which
22	the limitation provided by paragraph $(1)$ for
23	such taxable year exceeds the sum of—
24	"(i) the credit allowable under sub-
25	section (a) for such taxable year, and

1	"(ii) the amounts which, by reason of
2	this paragraph, are added to the amount
3	allowable for such taxable year and which
4	are attributable to taxable years preceding
5	the unused credit year.
6	"(e) Special Rules.—For purposes of this
7	section—
8	"(1) Aggregation of qualified investment
9	EXPENSES.—
10	"(A) Controlled groups; common con-
11	TROL.—In determining the amount of the cred-
12	it under this section, all members of the same
13	controlled group of corporations (within the
14	meaning of section $52(a)$ ) and all persons under
15	common control (within the meaning of section
16	52(b)) shall be treated as a single taxpayer for
17	purposes of this section.
18	"(B) Apportionment of credit.—The
19	credit (if any) allowable by this section to mem-
20	bers of any group (or to any person) described
21	in subparagraph (A) shall be such member's or
22	person's proportionate share of the qualified in-
23	vestment expenses giving rise to the credit de-
24	termined under regulations prescribed by the
25	Secretary.

"(2) PARTNERSHIPS, S CORPORATIONS, ES TATES AND TRUSTS.—

"(A) PARTNERSHIPS AND S CORPORATIONS.—In the case of a partnership, the credit
shall be allocated among partners under regulations prescribed by the Secretary. A similar rule
shall apply in the case of an S corporation and
its shareholders.

9 "(B) PASS-THRU IN THE CASE OF ES-10 TATES AND TRUSTS.—Under regulations pre-11 scribed by the Secretary, rules similar to the 12 rules of subsection (d) of section 52 shall apply. 13 "(3) ADJUSTMENTS FOR CERTAIN ACQUISI-14 TIONS AND DISPOSITIONS.—Under regulations pre-15 scribed by the Secretary, rules similar to the rules 16 contained in section 41(f)(3) shall apply with respect 17 to the acquisition or disposition of a taxpayer.

18 "(4) SHORT TAXABLE YEARS.—In the case of
19 any short taxable year, qualified investment expenses
20 shall be annualized in such circumstances and under
21 such methods as the Secretary may prescribe by reg22 ulation.

23	"(5) Denial of double benefit.—
24	"(A) DISALLOWANCE OF DEDUCTION.—
25	Any deduction allowable under this chapter for

any costs taken into account in computing the amount of the credit determined under subsection (a) shall be reduced by the amount of such credit attributable to such costs.

5 "(B) BASIS ADJUSTMENTS.—For purposes 6 of this subtitle, if a credit is determined under 7 this section for any expenditure with respect to 8 any property, the increase in the basis of such 9 property which would (but for this subsection) 10 result from such expenditures shall be reduced 11 by the amount of the credit so allowed."

(b) CLERICAL AMENDMENT.—The table of sections
for subpart B of part IV of subchapter A of chapter 1
is amended by adding at the end thereof the following new
item:

"Sec. 30B. Crude oil and natural gas exploration and development credit."

16 (c) EFFECTIVE DATE.—The amendments made by
17 this section shall apply to expenses paid or incurred in
18 taxable years beginning after December 31, 1998.

### 19 TITLE IV—NATIONAL SECURITY

### 20 EMERGENCY PROVISIONS

### 21 SEC. 400. PURPOSE.

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The purpose of this title is to recognize that a national security threat exists when foreign crude oil, oil product, and natural gas imports exceed 60 percent of United States oil and gas consumption and to create an
 emergency procedure to address that threat.

#### 3 SEC. 401. DUTIES OF THE PRESIDENT.

4 (a) ESTABLISHMENT OF CEILING.—The President 5 shall establish a National Security Energy Independence 6 Ceiling (Referred to in this title as the "ceiling level") 7 which shall represent a ceiling level beyond which foreign 8 crude oil, oil product, and natural gas imports as a share 9 of United States crude and oil product consumption shall 10 not rise.

(b) LEVEL OF CEILING.—The ceiling level established under subsection (a) shall not exceed 60 percent
of United States crude oil, oil product, and natural gas
consumption for any annual period.

15 (c) REPORT.—

16 (1) CONTENTS.—

17 (A) IN GENERAL.—The President shall 18 prepare and submit an annual report to Con-19 gress containing a national security projection 20 for energy independence (in this title referred to 21 as the "projection"), which shall contain a fore-22 cast of domestic oil and liquid natural gas 23 (commonly known as "NGL") demand and pro-24 duction, and imports of crude oil, oil product, 25 and natural gas, for the subsequent 3 years.

(B) REQUIRED ADJUSTMENTS.—The pro jection shall contain appropriate adjustments
 for expected price and production changes.

4 (2) PRESENTATION.—The projection prepared
5 under paragraph (1) shall be presented to Congress
6 with the Budget.

7 (3) CERTIFICATION.—The President shall cer8 tify in the report whether foreign crude oil, oil prod9 uct, and natural gas imports will exceed the ceiling
10 level for any year during the 3 years succeeding the
11 date of the report.

#### 12 SEC. 402. CONGRESSIONAL REVIEW.

13 (a) REVIEW.—Congress shall have 10 continuous ses-14 sion days after submission of each projection under section 15 401 to review the projection and make a determination whether the ceiling level will be violated within 3 years. 16 17 (b) CERTIFICATION BINDING.—Unless disapproved or modified by joint resolution, the Presidential certifi-18 cation shall be binding 10 session days after submitted 19 20 to Congress.

## 21 SEC. 403. NATIONAL SECURITY AND OIL AND GAS PRODUC22 TION ACTIONS.

23 (a) NATIONAL SECURITY AND OIL AND GAS PRO-24 DUCTION POLICY.—

1	(1) SUBMISSION.—Upon certification under sec-
2	tion $401(c)(3)$ that the ceiling level will be exceeded,
3	the President shall, within 90 days, submit a Na-
4	tional Security and Oil and Gas Production Policy
5	(in this section referred to as the "policy") to Con-
6	gress. The policy shall prevent crude oil, oil product,
7	and natural gas imports from exceeding the ceiling
8	level.
9	(2) Approval.—Unless disapproved or modi-
10	fied by joint resolution, the policy shall be effective
11	90 session days after submitted to Congress.
12	(b) CONTENTS OF POLICY.—The National Security
13	and Oil Production Policy may include—
14	(1) energy conservation actions, including im-
15	proved fuel efficiency for automobiles;
16	(2) expansion of the Strategic Petroleum Re-
17	serves to maintain a larger cushion against projected
18	oil import blockages;
19	(3) additional production incentives for domes-
20	tic oil and gas, including tax and other incentives for
21	stripper well production, offshore, frontier, and other
22	oil produced with tertiary recovery techniques;
23	(4) regulatory burden relief; and

- 1 (5) other policy initiatives designed to lower for-
- 2 eign import reliance.