## S. 480

To amend the Truth in Lending Act to protect consumers from certain unreasonable practices of creditors which result in higher fees or rates of interest for credit cardholders, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

February 25, 1999

Mr. Schumer introduced the following bill; which was read twice and referred to the Committee on Banking, Housing and Urban Affairs

## A BILL

- To amend the Truth in Lending Act to protect consumers from certain unreasonable practices of creditors which result in higher fees or rates of interest for credit cardholders, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Credit Card Consumer
  - 5 Protection Act of 1999".
  - 6 SEC. 2. FEES FOR ON-TIME PAYMENTS PROHIBITED.
  - 7 Section 127 of the Truth in Lending Act (15 U.S.C.
  - 8 1637) is amended by adding at the end the following:

| 1  | "(h) Fees for On-Time Payments Prohibited.—           |
|----|---|
| 2  | "(1) IN GENERAL.—In the case of any credit            |
| 3  | card account under an open end credit plan, no min-   |
| 4  | imum finance charge for any period (including any     |
| 5  | annual period), and no fee in lieu of a minimum fi-   |
| 6  | nance charge, may be imposed with regard to the ac-   |
| 7  | count or credit extended under the account solely be- |
| 8  | cause the credit extended has been repaid in full be- |
| 9  | fore the end of any grace period applicable with re-  |
| 10 | spect to the extension of credit.                     |
| 11 | "(2) Scope of Application.—Paragraph (1)              |
| 12 | may not be construed as—                              |
| 13 | "(A) prohibiting the imposition of any flat           |
| 14 | annual fee that may be imposed on the con-            |
| 15 | sumer in advance of any annual period to cover        |
| 16 | the cost of maintaining a credit card account         |
| 17 | referred to in paragraph (1) during that annual       |
| 18 | period, without regard to whether any credit is       |
| 19 | actually extended under the account during that       |
| 20 | annual period; or                                     |
| 21 | "(B) otherwise affecting the imposition of            |
| 22 | the actual finance charge applicable with re-         |

spect to any credit extended under the account

during that annual period at the annual per-

centage rate disclosed to the consumer in ac-

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| 1  | cordance with this title for the period of time        |
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| 2  | during which any such credit is outstanding.".         |
| 3  | SEC. 3. FREEZE ON INTEREST RATE TERMS AND FEES ON      |
| 4  | CANCELED CARDS.  |
| 5  | Section 127 of the Truth in Lending Act (15 U.S.C.     |
| 6  | 1637) is amended by adding at the end the following:   |
| 7  | "(i) Freeze on Interest Rate Terms and Fees            |
| 8  | ON CANCELED CARDS.—                                    |
| 9  | "(1) Advance notice of increase in inter-              |
| 10 | EST RATE REQUIRED.—In the case of any credit           |
| 11 | card account under an open end credit plan, no in-     |
| 12 | crease in any annual percentage rate of interest       |
| 13 | (other than an increase due solely to a change in an-  |
| 14 | other rate of interest to which such rate is indexed)  |
| 15 | applicable to any outstanding balance of credit        |
| 16 | under such plan may take effect before the begin-      |
| 17 | ning of the billing cycle that begins not earlier than |
| 18 | 15 days after the cardholder receives notice of such   |
| 19 | increase.  |
| 20 | "(2) Increase not effective for canceled               |
| 21 | ACCOUNTS.—If a cardholder referred to in para-         |
| 22 | graph (1) cancels the credit card account before the   |
| 23 | beginning of the billing cycle referred to in that     |
| 24 | paragraph and surrenders all unexpired credit cards    |
| 25 | issued in connection with the account—                 |

| 1  | "(A) an annual percentage rate of interest           |
|----|--|
| 2  | applicable after the cancellation with respect to    |
| 3  | the outstanding balance on the account as of         |
| 4  | the date of cancellation may not exceed any an-      |
| 5  | nual percentage rate of interest applicable with     |
| 6  | respect to such balance under the terms and          |
| 7  | conditions in effect before the increase referred    |
| 8  | to in paragraph (1); and                             |
| 9  | "(B) the repayment of the outstanding bal-           |
| 10 | ance after the cancellation shall be subject to all  |
| 11 | other terms and conditions applicable with re-       |
| 12 | spect to the account before the increase referred    |
| 13 | to in paragraph (1).                                 |
| 14 | "(3) Notice of right to cancel.—The no-              |
| 15 | tice referred to in paragraph (1) with respect to an |
| 16 | increase in annual percentage rate of interest shall |
| 17 | contain a brief description of the right of the      |
| 18 | consumer—  |
| 19 | "(A) to cancel the account before the effec-         |
| 20 | tive date of the increase; and                       |
| 21 | "(B) after such cancellation, to pay any             |
| 22 | balance outstanding on the account at the time       |
| 23 | of cancellation in accordance with the terms         |
| 24 | and conditions in effect before the cancella-        |
| 25 | tion.".  |

| 1  | SEC. 4. DISCLOSURE OF FEES AND INTEREST RATES ON        |  |
|----|---|--|
| 2  | CREDIT ADVANCES THROUGH THE USE OF                      |  |
| 3  | THIRD PARTY CHECKS.                                     |  |
| 4  | Section 127 of the Truth in Lending Act (15 U.S.C.      |  |
| 5  | 1637) is amended by adding at the end the following:    |  |
| 6  | "(j) Fees and Interest Rates on Credit Ad-              |  |
| 7  | VANCES THROUGH THE USE OF THIRD PARTY                   |  |
| 8  | CHECKS.—  |  |
| 9  | "(1) In general.—In the case of any credit              |  |
| 10 | card account under an open end credit plan, a credi-    |  |
| 11 | tor may not provide the cardholder with any nego-       |  |
| 12 | tiable or transferable instrument for use in making     |  |
| 13 | an extension of credit to the cardholder for the pur-   |  |
| 14 | pose of making a transfer to a third party unless the   |  |
| 15 | creditor has fully satisfied the notice requirements of |  |
| 16 | paragraph (2) with respect to that instrument.          |  |
| 17 | "(2) Notice requirements.—A creditor                    |  |
| 18 | meets the notice requirements of this paragraph         |  |
| 19 | with respect to an instrument referred to in para-      |  |
| 20 | graph (1) if the creditor provides to a cardholder, at  |  |
| 21 | the same time that any such instrument is provided,     |  |
| 22 | a notice that prominently and specifically              |  |
| 23 | describes—  |  |
| 24 | "(A) the amount of any transaction fee                  |  |
| 25 | that may be imposed for making an extension             |  |
| 26 | of credit through the use of the instrument, in-        |  |

| 1  | cluding the exact percentage rate to be used in             |
|----|---|
| 2  | determining the amount, if the amount of the                |
| 3  | transaction fee is expressed as a percentage of             |
| 4  | the amount of the credit extended; and                      |
| 5  | "(B) any annual percentage rate of inter-                   |
| 6  | est applicable in determining the finance charge            |
| 7  | for any such extension of credit.".                         |
| 8  | SEC. 5. PROHIBITION ON OVER-THE-LIMIT FEES IN CREDI-        |
| 9  | TOR-APPROVED TRANSACTIONS.                                  |
| 10 | Section 127 of the Truth in Lending Act (15 U.S.C.          |
| 11 | 1637) is amended by adding at the end the following:        |
| 12 | "(k) Limitation on Imposition of Over-the-                  |
| 13 | LIMIT FEES.—In the case of any credit card account          |
| 14 | under an open end credit plan, a creditor may not impose    |
| 15 | any fee on the cardholder for any extension of credit in    |
| 16 | excess of the amount of credit authorized to be extended    |
| 17 | with respect to the account if the extension of credit is   |
| 18 | made in connection with a credit transaction that the cred- |
| 19 | itor approves in advance of or at the time of the trans-    |
| 20 | action.".   |
| 21 | SEC. 6. PROHIBITION ON 2-CYCLE BILLING.                     |
| 22 | Section 127 of the Truth in Lending Act (15 U.S.C.          |
| 23 | 1637) is amended by adding at the end the following:        |
| 24 | "(l) Prohibition on 2-Cycle Billing.—In the                 |
| 25 | case of any credit card account under an open end credit    |

| 1  | plan, if the creditor provides, with regard to any new ex- |  |
|----|--|--|
| 2  | tension of credit under the account, a period during which |  |
| 3  | the extension of credit may be repaid without incurring    |  |
| 4  | a finance charge for the extension of credit, no finance   |  |
| 5  | charge may subsequently be imposed for that period wit     |  |
| 6  | regard to any unpaid balance (as of the end of that period |  |
| 7  | of the extension of credit.".                              |  |
| 8  | SEC. 7. DISCLOSURES RELATED TO "TEASER RATES".             |  |
| 9  | Section 127(c) of the Truth in Lending Act (15             |  |
| 10 | U.S.C. 1637(c)) is amended—                                |  |
| 11 | (1) by redesignating paragraph (5) as para-                |  |
| 12 | graph (6); and   |  |
| 13 | (2) by inserting after paragraph (4) the follow-           |  |
| 14 | ing new paragraph:   |  |
| 15 | "(5) Additional notice concerning 'teas-                   |  |
| 16 | ER RATES'.—  |  |
| 17 | "(A) In general.—An application or so-                     |  |
| 18 | licitation for a credit card for which a disclo-           |  |
| 19 | sure is required under this subsection shall con-          |  |
| 20 | tain the disclosures contained in subparagraph             |  |
| 21 | (B) or (C), as applicable, if the application or           |  |
| 22 | solicitation offers, for an introductory period of         |  |
| 23 | less than 1 year, an annual percentage rate of             |  |
| 24 | interest that—   |  |

| 1 | "(i) is less than the annual percentage    |
|---|--|
| 2 | rate of interest that will apply after the |
| 3 | end of the introductory period; or         |

- "(ii) in the case of an annual percentage rate that varies in accordance with an index that is less than the current annual percentage rate under the index that will apply after the end of the period.
- "(B) FIXED ANNUAL PERCENTAGE
  RATE.—If the annual percentage rate that will
  apply after the end of the introductory period
  will be a fixed rate, the application or solicitation shall include the following disclosure: 'The
  annual percentage rate of interest applicable
  during the introductory period is not the annual
  percentage rate that will apply after the end of
  the introductory period. The permanent annual
  percentage rate will apply after [insert date]
  and will be [insert percentage rate].'.
- "(C) VARIABLE ANNUAL PERCENTAGE RATE.—If the annual percentage rate that will apply after the end of the introductory period will vary in accordance with an index, the application or solicitation shall include the following disclosure: 'The annual percentage rate of inter-

est applicable during the introductory period is not the annual percentage rate that will apply after the end of the introductory period. The permanent annual percentage rate will be determined by an index, and will apply after [insert date]. If the index that will apply after such date were applied to your account today, the annual percentage rate would be [insert percentage rate].'.

"(D) FORM OF DISCLOSURE.—The disclosures required under this paragraph shall be made in a clear and conspicuous manner, in a form at least as prominent as the disclosure of the annual percentage rate of interest that will apply during the introductory period.".

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