106TH CONGRESS 1ST SESSION

S. 476

To enhance and protect retirement savings.

IN THE SENATE OF THE UNITED STATES

February 25, 1999

Mr. Schumer introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To enhance and protect retirement savings.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Comprehensive Pension and Retirement Security Act of
- 6 1999".
- 7 (b) Table of Contents.—

Sec. 1. Short title.

TITLE I—RESTRICTIONS ON LOANS FROM QUALIFIED RETIREMENT PLANS

Sec. 101. Qualified employer plans prohibited from making loans through credit cards and other intermediaries.

Sec. 102. Loans from qualified employer plans treated as distributions unless used to purchase a first home, to pay higher education or financially devastating medical expenses, or during periods of unemployment.

TITLE II—PROMOTION OF AVAILABILITY OF PRIVATE PENSIONS UPON RETIREMENT

- Sec. 201. Availability of defined contribution plan option for participants in defined benefit plans.
- Sec. 202. Timely investment of plan contributions.
- Sec. 203. Increase in penalty for early distributions from pension plans.

TITLE III—GROUP HEALTH PLANS

Sec. 301. Advance notice of material reductions in covered services under group health plans.

TITLE IV—APPLICATION OF CERTAIN PROHIBITED TRANSACTIONS RULES FOR 401(κ) PLANS

Sec. 401. Certain prohibited transactions applied to 401(k) plans.

TITLE V—RETIREMENT SAVINGS AND SECURITY

Sec. 500. Amendment of ERISA.

Subtitle A—Portability

Sec. 501. Missing participants.

Subtitle B—Enhanced Security

CHAPTER 1—GENERAL PROVISIONS

- Sec. 511. Multiemployer plan benefits guaranteed.
- Sec. 512. Reversion report.
- Sec. 513. Full funding limitation for multiemployer plans.
- Sec. 514. Prohibited transactions.
- Sec. 515. Substantial owner benefits.

CHAPTER 2—ERISA ENFORCEMENT

- Sec. 521. Short title.
- Sec. 522. Repeal of limited scope audit.
- Sec. 523. Reporting and enforcement requirements for employee benefit plans.
- Sec. 524. Additional requirements for qualified public accountants.
- Sec. 525. Clarification of civil penalty for breach of fiduciary responsibility.

TITLE VI—EXPANDED INDIVIDUAL RETIREMENT ACCOUNTS TO INCREASE COVERAGE AND PORTABILITY

Subtitle A—Retirement Savings Incentives

- Sec. 601. Increase in income limitations.
- Sec. 602. Coordination of IRA deduction limit with elective deferral limit.

Subtitle B—Distributions and Investments

Sec. 611. Distributions from IRAs may be used without additional tax to pay financially devastating medical expenses, or by the unemployed. Sec. 612. Contributions must be held at least 5 years in certain cases.

1	TITLE I—RESTRICTIONS ON
2	LOANS FROM QUALIFIED RE-
3	TIREMENT PLANS
4	SEC. 101. QUALIFIED EMPLOYER PLANS PROHIBITED FROM
5	MAKING LOANS THROUGH CREDIT CARDS
6	AND OTHER INTERMEDIARIES.
7	(a) In General.—Subsection (a) of section 401 of
8	the Internal Revenue Code of 1986 is amended by adding
9	after paragraph (34) the following new paragraph:
10	"(35) Prohibition of Loans through cred-
11	IT CARDS AND OTHER INTERMEDIARIES.—A trust
12	shall not constitute a qualified trust under this sec-
13	tion if the plan makes any loan to any beneficiary
14	under the plan through the use of any credit card
15	or any other intermediary.".
16	(b) Effective Date.—The amendment made by
17	subsection (a) shall apply to plan years beginning after

18 the date of the enactment of this Act.

1	SEC. 102. LOANS FROM QUALIFIED EMPLOYER PLANS
2	TREATED AS DISTRIBUTIONS UNLESS USED
3	TO PURCHASE A FIRST HOME, TO PAY HIGH-
4	ER EDUCATION OR FINANCIALLY DEVASTAT-
5	ING MEDICAL EXPENSES, OR DURING PERI-
6	ODS OF UNEMPLOYMENT.
7	(a) In General.—Subsection (p) of section 72 of the
8	Internal Revenue Code of 1986 (relating to loans treated
9	as distributions) is amended by redesignating paragraphs
10	(3), (4), and (5) as paragraphs (4), (5), and (6), respec-
11	tively, and by inserting after paragraph (2) the following
12	new paragraph:
13	"(3) Exception only to apply to certain
14	LOANS.—Paragraph (2) shall apply to any loan only
15	if such loan is—
16	"(A) a qualified first-time homebuyer loan
17	(as defined in paragraph (7)),
18	"(B) a qualified higher education loan (as
19	defined in paragraph (8)),
20	"(C) a qualified medical expense loan (as
21	defined in paragraph (9)), or
22	"(D) a qualified unemployment loan (as
23	defined in paragraph (10)).".
24	(b) Definitions.—Subsection (p) of section 72 of
25	such Code is amended by adding at the end the following
26	new paragraphs:

1	"(7) Qualified first-time homebuyer
2	LOAN.—
3	"(A) In general.—For purposes of para-
4	graph (3), the term 'qualified first-time home-
5	buyer loan' means any loan received by an indi-
6	vidual to the extent the amount of the loan is
7	used within a reasonable period to pay qualified
8	acquisition costs with respect to a principal res-
9	idence of a first-time homebuyer who is such in-
10	dividual, the spouse of such individual, or any
11	child, grandchild, or ancestor of such individual
12	or the individual's spouse.
13	"(B) First-time homebuyer; date of
14	ACQUISITION; PRINCIPAL RESIDENCE; QUALI-
15	FIED ACQUISITION COSTS.—For purposes of
16	this paragraph, the terms 'first-time home-
17	buyer', 'date of acquisition', 'principal resi-
18	dence', and 'qualified acquisition costs' have the
19	same meaning as when such terms are used in
20	subsection $(t)(8)$.
21	"(8) Qualified higher education loan.—
22	For purposes of paragraph (3)—
23	"(A) IN GENERAL.—The term 'qualified
24	higher education loan' means any loan received
25	by an individual to the extent the amount of the

1	loan is used within a reasonable period to pay
2	qualified higher education expenses (as defined
3	in section 529(e)(3)) for education furnished
4	to—
5	"(i) the individual,
6	"(ii) the individual's spouse, or
7	"(iii) any child (as defined in section
8	151(c)(3)), grandchild, or ancestor of the
9	individual or the individual's spouse,
10	at an eligible educational institution (as defined
11	in section $529(e)(5)$).
12	"(B) Coordination with savings bond
13	PROVISIONS.—The amount of the qualified
14	higher education expenses (as so defined) for
15	any taxable year shall be reduced by any
16	amount excludable from gross income under
17	section 135.
18	"(9) Qualified medical expense loan.—
19	The term 'qualified medical expense loan' means any
20	loan received by an individual to the extent the
21	amount of the loan does not exceed the amount al-
22	lowable as a deduction under section 213 to the indi-
23	vidual for amounts paid during the taxable year for
24	medical care (determined without regard to whether

- 1 the taxpayer itemizes deductions for such taxable 2 year). 3 "(10) QUALIFIED UNEMPLOYMENT LOAN.—The 4 term 'qualified unemployment loan' means any loan 5 to an individual after separation from employment, 6 if— "(A) such individual has received unem-7 8 ployment compensation for 12consecutive 9 weeks under any Federal or State unemployment compensation law by reason of such sepa-10 11 ration, and 12 "(B) such loan is received during any taxable year during which such unemployment 13 14 compensation is paid or the succeeding taxable 15 year.
 - To the extent provided in regulations, a self-employed individual shall be treated as meeting the requirements of subparagraph (A) if, under Federal or State law, the individual would have received unemployment compensation but for the fact the individual was self-employed.".
- (c) EFFECTIVE DATE.—The amendments made by this section shall apply to loans made after the date of the enactment of this Act with respect to expenses paid after such date (in tax years ending after such date).

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TITLE II—PROMOTION OF AVAIL-**ABILITY** OF **PRIVATE** PEN-2 SIONS UPON RETIREMENT 3 4 SEC. 201. AVAILABILITY OF DEFINED CONTRIBUTION PLAN 5 OPTION FOR PARTICIPANTS IN DEFINED 6 BENEFIT PLANS. 7 (a) Amendment to the Employee Retirement INCOME SECURITY ACT OF 1974.—Section 206 of the Employee Retirement Income Security Act of 1974 (29) 10 U.S.C. 1056) is amended by adding at the end the follow-11 ing new subsection: 12 "(g) Availability of Defined Contribution PLAN OPTION FOR PARTICIPANTS IN DEFINED BENEFIT 14 Plans.— 15 "(1) IN GENERAL.—Each defined benefit plan 16 to which an employer makes contributions shall pro-17 vide (in such form and manner as may be provided 18 in regulations prescribed jointly by the Secretary 19 and the Secretary of the Treasury) for an oppor-20 tunity for each participant employed by such em-21 ployer to elect, in lieu of coverage under the defined 22 benefit plan and before any election made by the em-23 ployee under such plan pursuant to subsection (c), 24 coverage under a defined contribution plan main-

tained in whole or in part by the participant's em-

- ployer. An employer making contributions to a defined benefit plan shall maintain for his employees a defined contribution plan to the extent necessary to provide for coverage under such defined contribution plan pursuant to elections under this subsection.
 - "(2) REQUIRED LEVEL OF CONTRIBUTIONS.—
 The requirements of paragraph (1) shall not be treated as met unless the defined contribution plan with respect to which an election is made under paragraph (1) provides for contributions (other than employee contributions (if any)) at least equivalent to the contributions (other than employee contributions (if any)) provided for under the terms of the defined benefit plan.
 - "(3) Required Election Period.—The requirements of paragraph (1) shall not be treated as met unless the defined benefit plan provides that an election under paragraph (1) may be made at any time during the 90-day period beginning with the later of—
- 22 "(A) the commencement of the first plan 23 year to which this subsection applies, or
- 24 "(B) the commencement of the employee's service under the plan.".

1	(b) Amendments to the Internal Revenue
2	Code of 1986.—Subsection (a) of section 401 of the In-
3	ternal Revenue Code of 1986 (relating to requirements for
4	qualification), as amended by section 101, is amended by
5	inserting after paragraph (35) the following new para-
6	graph:
7	"(36) Availability of Defined Contribu-
8	TION PLAN OPTION FOR PARTICIPANTS IN DEFINED
9	BENEFIT PLANS.—
10	"(A) In general.—A trust forming a
11	part of a defined benefit plan to which an em-
12	ployer makes contributions shall not constitute
13	a qualified trust under this section unless—
14	"(i) the plan provides (in such form
15	and manner as may be provided in regula-
16	tions prescribed jointly by the Secretary
17	and the Secretary of Labor) for an oppor-
18	tunity for each participant employed by
19	such employer to elect, in lieu of coverage
20	under the defined benefit plan and before
21	any election made by the employee under
22	such plan pursuant to section 417, cov-
23	erage under a defined contribution plan
24	maintained in whole or in part by the par-
25	ticipant's employer, and

1	"(ii) the defined benefit plan provides
2	that each employer making contributions
3	to the plan maintains for his employees a
4	defined contribution plan to the extent nec-
5	essary to provide for coverage under such
6	defined contribution plan pursuant to elec-
7	tions under this paragraph.

- "(B) REQUIRED LEVEL OF CONTRIBU-TIONS.—The requirements of subparagraph (A) shall not be treated as met unless the defined contribution plan with respect to which an election is made under subparagraph (A) provides for contributions (other than employee contributions (if any)) at least equivalent to the contributions (other than employee contributions (if any)) provided for under the terms of the defined benefit plan.
- "(C) REQUIRED ELECTION PERIOD.—The requirements of subparagraph (A) shall not be treated as met unless the defined benefit plan provides that an election under subparagraph (A) may be made at any time during the 90-day period beginning with the later of—

1	"(i) the commencement of the first
2	plan year to which this paragraph applies,
3	or
4	"(ii) the commencement of the em-
5	ployee's service under the plan.".
6	(c) Effective Dates.—
7	(1) GENERAL RULE.—The amendments made
8	by this section shall apply to plan years beginning
9	after December 31, 1999.
10	(2) Special rule for collective bargain-
11	ING AGREEMENTS.—In the case of a defined benefit
12	plan maintained pursuant to one or more collective
13	bargaining agreements between employee organiza-
14	tions and one or more employers ratified before the
15	date of the enactment of this Act, the amendments
16	made by this section shall not apply to plan years
17	beginning before the later of—
18	(A) the date on which the last of the col-
19	lective bargaining agreements relating to the
20	plan terminates (determined without regard to
21	any extension thereof agreed to after the date
22	of the enactment of this Act), or
23	(B) January 1, 2001.
24	For purposes of subparagraph (A), any plan amend-
25	ment made nursuant to a collective harcaining

- 1 agreement relating to the plan which amends the
- 2 plan solely to conform to any requirement added by
- 3 this section shall not be treated as a termination of
- 4 such collective bargaining agreement.

5 SEC. 202. TIMELY INVESTMENT OF PLAN CONTRIBUTIONS.

- 6 (a) IN GENERAL.—Section 404 of the Employee Re-
- 7 tirement Income Security Act of 1974 (29 U.S.C. 1104)
- 8 is amended by adding at the end the following new sub-
- 9 section:
- 10 "(e) Any failure, by a person who is a fiduciary with
- 11 respect to a pension plan and who has discretionary au-
- 12 thority respecting investment of amounts contributed to
- 13 the plan, to ensure that amounts contributed to the plan
- 14 are invested, in accordance with the terms of the plan and
- 15 this title, before 15 days after the calendar month in which
- 16 such amounts are received by the plan, shall be treated
- 17 as a breach of fiduciary duties under the plan.".
- 18 (b) Effective Date.—The amendment made by
- 19 subsection (a) shall apply with respect to plan years begin-
- 20 ning on December 31, 1999.
- 21 SEC. 203. INCREASE IN ADDITIONAL TAX FOR EARLY DIS-
- 22 TRIBUTIONS FROM PENSION PLANS.
- 23 (a) In General.—Paragraph (1) of section 72(t) of
- 24 the Internal Revenue Code of 1986 (relating to imposition
- 25 of additional tax) is amended to read as follows:

1	"(1) Imposition of additional tax.—If any
2	portion of an amount a taxpayer receives from a
3	qualified retirement plan (as defined in section
4	4974(c)) is (without regard to this paragraph) in-
5	cludible in gross income—
6	"(A) the taxpayer's tax under this chapter
7	for the taxable year in which such amount is re-
8	ceived shall be increased by an amount equal to
9	such portion, and
10	"(B) such portion shall not be includible in
11	gross income."
12	(b) Conforming Amendment.—Paragraph (6) of
13	section 72(t) of such Code is repealed.
14	(c) Effective Date.—The amendment made by
15	this section shall apply to distributions after December 31,
16	1999.
17	TITLE III—GROUP HEALTH
18	PLANS
19	SEC. 301. ADVANCE NOTICE OF MATERIAL REDUCTIONS IN
20	COVERED SERVICES UNDER GROUP HEALTH
21	PLANS.
22	(a) Advance Notice.—
23	(1) In General.—Section 104(b)(1) of the
24	Employee Retirement Income Security Act of 1974
25	is amended—

1	(A) by redesignating subparagraphs (A)
2	and (B) as clauses (i) and (ii), respectively,
3	(B) by striking "(1) The administrator"
4	and inserting "(1)(A) The administrator",
5	(C) by striking "The administrator" the
6	second place it appears and inserting the follow-
7	ing:
8	"(B) The administrator",
9	(D) by striking "If there is a modification"
10	and inserting the following:
11	"(C) If there is a modification", and
12	(E) by adding at the end the following new
13	subparagraph:
14	"(D) Notwithstanding subparagraph (C), if there is
15	a modification or change described in section 102(a)(1)
16	in covered services or benefits provided in the case of a
17	group health plan (as defined in section 706(a)(1)) relat-
18	ing to retiree health benefits, a summary description of
19	such modification or change shall be furnished to partici-
20	pants, beneficiaries, and the Secretary not later than 180
21	days before the effective date of the modification or
22	change. In any case in which an individual first becomes
23	a participant under a group health plan during any such
24	180-day period with respect to such a modification or
25	change or (in the case of any other beneficiary under the

- 1 plan) first receives benefits under the plan during such
- 2 180-day period, the requirements of the preceding sen-
- 3 tence may be met by providing the summary description
- 4 of such modification or change not later than the date on
- 5 which such individual first becomes a participant or such
- 6 other beneficiary first receives benefits under the plan.".
- 7 (2) Determination by Secretary.—Section
- 8 104 of the Employee Retirement Income Security
- 9 Act of 1974 (29 U.S.C. 1024) is further amended by
- redesignating subsection (d) as subsection (e) and by
- inserting after subsection (c) the following new sub-
- section:
- 13 "(d) A change or modification in covered services or
- 14 benefits provided in the case of a group health plan relat-
- 15 ing to retiree health benefits that is subject to the require-
- 16 ments of subsection (b)(1)(D) may not take effect until
- 17 after the Secretary determines that such change or modi-
- 18 fication does not violate the plan, including collective bar-
- 19 gaining agreements.".
- 20 (3) CIVIL PENALTY.—Section 502(c)(1) of such
- 21 Act (29 U.S.C. 1132(c)(1)) is amended by striking
- "or section 101(e)(1)" and inserting ", section
- 23 101(e)(1), or section 104(b)(1)(D)".
- 24 (b) Enforcement.—

1	(1) Requirements.—Section 4980B of the In-
2	ternal Revenue Code of 1986 is amended by redesig-
3	nating subsection (g) as subsection (h) and by in-
4	serting after subsection (f) the following new sub-
5	section:
6	"(g) Notice of Change or Modification in
7	HEALTH BENEFITS.—
8	"(1) IN GENERAL.—A group health plan meets
9	the requirements of this subsection if—
10	"(A) the plan sponsor complies with sec-
11	tion $104(b)(1)(D)$ of the Employee Retirement
12	Income Security Act of 1974 (relating to pro-
13	viding advance notice of modification or change
14	in retiree health benefits provided under a
15	group health plan), and
16	"(B) such modification or change in retiree
17	health benefits in a group health plan takes ef-
18	fect after the Secretary of Labor makes the de-
19	termination required by section 104(d) of such
20	Act that such change or modification does not
21	violate the plan, including collective bargaining
22	agreements.
23	"(2) Noncompliance period.—For the pur-
24	poses of subsection (b), the noncompliance period
25	with respect to this subsection shall be determined

1	without regard to paragraph (2)(B)(ii) of subsection
2	(b).''
3	(2) Conforming amendments.—
4	(A) Subsection (a) of section 4980B of
5	such Code is amended by striking "subsection
6	(f)" and inserting "subsections (f) and (g)".
7	(B) Clause (iv)(II) of section
8	4980B(f)(2)(B) of such Code is amended by
9	striking "subsection $(g)(1)(D)$ " and inserting
10	"subsection $(h)(1)(D)$ ".
11	(c) Effective Date.—The amendments made by
12	this section shall apply with respect to plan years ending
13	after January 1, 1999.
1/1	TITLE IV—APPLICATION OF CER-
17	TITLE IV—ALT ENCATION OF CER-
15	TAIN PROHIBITED TRANS-
15	
15 16	TAIN PROHIBITED TRANS-
15 16 17	TAIN PROHIBITED TRANS- ACTIONS RULES FOR 401(k)
15 16 17 18	TAIN PROHIBITED TRANS- ACTIONS RULES FOR 401(k) PLANS
15 16 17 18	TAIN PROHIBITED TRANS-ACTIONS RULES FOR 401(k) PLANS SEC. 401. CERTAIN PROHIBITED TRANSACTIONS APPLIED
115 116 117 118 119 220	TAIN PROHIBITED TRANS-ACTIONS RULES FOR 401(k) PLANS SEC. 401. CERTAIN PROHIBITED TRANSACTIONS APPLIED TO 401(k) PLANS.
15 16 17 18 19 20 21	TAIN PROHIBITED TRANS-ACTIONS RULES FOR 401(k) PLANS SEC. 401. CERTAIN PROHIBITED TRANSACTIONS APPLIED TO 401(k) PLANS. (a) IN GENERAL.—Paragraph (3) of section 407(d)
15 16 17	TAIN PROHIBITED TRANS-ACTIONS RULES FOR 401(k) PLANS SEC. 401. CERTAIN PROHIBITED TRANSACTIONS APPLIED TO 401(k) PLANS. (a) IN GENERAL.—Paragraph (3) of section 407(d) of the Employee Retirement Income Security Act of 1974
115 116 117 118 119 220 221 222	TAIN PROHIBITED TRANS-ACTIONS RULES FOR 401(k) PLANS SEC. 401. CERTAIN PROHIBITED TRANSACTIONS APPLIED TO 401(k) PLANS. (a) IN GENERAL.—Paragraph (3) of section 407(d) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1107(d)) is amended by adding at the end the

- 1 ternal Revenue Code of 1986, if such plan, together with
- 2 all other individual account plans maintained by the em-
- 3 ployer, owns more than 10 percent of the assets owned
- 4 by all pension plans maintained by the employer. For pur-
- 5 poses of the preceding sentence, the assets of such plan
- 6 subject to participant control (within the meaning of sec-
- 7 tion 404(c)) shall not be taken into account.".
- 8 (b) Effective Date; Transition Rule.—
- 9 (1) EFFECTIVE DATE.—Except as provided in 10 paragraph (2), the amendment made by this section
- shall apply to plans on and after the date of the en-
- actment of this Act.
- 13 (2) Transition rule for plans holding
- 14 EXCESS SECURITIES OR PROPERTY.—In the case of
- a plan which on the date of the enactment of this
- Act has holdings of employer securities and employer
- real property (as defined in section 407(d) of the
- 18 Employee Retirement Income Security Act of 1974
- 19 (29 U.S.C. 1107(d)) in excess of the amount speci-
- fied in such section 407, the amendment made by
- 21 this section shall apply to any acquisition of such se-
- curities and property on or after such date of enact-
- 23 ment, but shall not apply to the specific holdings
- 24 which constitute such excess during the period of
- such excess.

TITLE V—RETIREMENT SAVINGS AND SECURITY

3	SEC. 500. AMENDMENT OF ERISA.
4	Except as otherwise expressly provided, whenever in
5	this title an amendment or repeal is expressed in terms
6	of an amendment to, or repeal of, a section or other provi-
7	sion, the reference shall be considered to be made to a
8	section or other provision of the Employee Retirement In-
9	come Security Act of 1974.
10	Subtitle A—Portability
11	SEC. 501. MISSING PARTICIPANTS.
12	(a) In General.—Section 4050 (29 U.S.C. 1350)
13	is amended by redesignating subsection (c) as subsection
14	(e) and by inserting after subsection (b) the following new
15	subsections:
16	"(c) Multiemployer Plans.—The corporation
17	shall prescribe rules similar to the rules in subsection (a)
18	for multiemployer plans covered by this title that termi-
19	nate under section 4041A.
20	"(d) Plans Not Otherwise Subject to Title.—
21	"(1) Transfer to corporation.—The plan
22	administrator of a plan described in paragraph (4)
23	may elect to transfer a missing participant's benefits

to the corporation upon termination of the plan.

1	"(2) Information to the corporation.—To
2	the extent provided in regulations, the plan adminis-
3	trator of a plan described in paragraph (4) shall,
4	upon termination of the plan, provide the corpora-
5	tion information with respect to benefits of a miss-
6	ing participant if the plan transfers such benefits—
7	"(A) to the corporation, or
8	"(B) to an entity other than the corpora-
9	tion or a plan described in paragraph (4)(B)(ii).
10	"(3) Payment by the corporation.—If ben-
11	efits of a missing participant were transferred to the
12	corporation under paragraph (1), the corporation
13	shall, upon location of the participant or beneficiary,
14	pay to the participant or beneficiary the amount
15	transferred (or the appropriate survivor benefit)
16	either—
17	"(A) in a single sum (plus interest), or
18	"(B) in such other form as is specified in
19	regulations of the corporation.
20	"(4) Plans described.—A plan is described
21	in this paragraph if—
22	"(A) the plan is a pension plan (within the
23	meaning of section 3(2))—

1	"(i) to which the provisions of this
2	section do not apply (without regard to
3	this subsection), and
4	"(ii) which is not a plan described in
5	paragraphs (2) through (11) of section
6	4021(b), and
7	"(B) at the time the assets are to be dis-
8	tributed upon termination, the plan—
9	"(i) has missing participants, and
10	"(ii) has not provided for the transfer
11	of assets to pay the benefits of all missing
12	participants to another pension plan (with-
13	in the meaning of section $3(2)$).
14	"(5) Certain provisions not to apply.—
15	Subsections (a)(1) and (a)(3) shall not apply to a
16	plan described in paragraph (4).".
17	(b) Conforming Amendments.—
18	(1) Section 206(f) (29 U.S.C. 1056(f)) is
19	amended—
20	(A) by striking "title IV" and inserting
21	"section 4050", and
22	(B) by striking "the plan shall provide
23	that".
24	(2) Section 401(a)(34) of the Internal Revenue
25	Code of 1986 (relating to benefits of missing partici-

- 1 pants on plan termination) is amended by striking
- 2 "title IV" and inserting "section 4050".
- 3 (c) Effective Date.—The amendments made by
- 4 this section shall apply to distributions made after final
- 5 regulations implementing subsections (c) and (d) of sec-
- 6 tion 4050 of the Employee Retirement Income Security
- 7 Act of 1974 (as added by subsection (a)), respectively, are
- 8 prescribed.

9 Subtitle B—Enhanced Security

10 CHAPTER 1—GENERAL PROVISIONS

- 11 SEC. 511. MULTIEMPLOYER PLAN BENEFITS GUARANTEED.
- 12 (a) IN GENERAL.—Section 4022A(c) (29 U.S.C.
- 13 1322a(c)) is amended—
- 14 (1) by striking "\$5" each place it appears in
- paragraph (1) and inserting "\$11",
- 16 (2) by striking "\$15" in paragraph (1) and in-
- serting "\$33", and
- 18 (3) by striking paragraphs (2), (5), and (6) and
- by redesignating paragraphs (3) and (4) as para-
- graphs (2) and (3), respectively.
- 21 (b) Effective Date.—The amendments made by
- 22 this section shall apply to any multiemployer plan that has
- 23 not received financial assistance (within the meaning of
- 24 section 4261 of the Employee Retirement Income Security

- 1 Act of 1974) within the 1-year period ending on the date
- 2 of the enactment of this Act.
- 3 SEC. 512. REVERSION REPORT.
- 4 (a) IN GENERAL.—Section 4008 (29 U.S.C. 1308)
- 5 is amended by adding at the end the following new sub-
- 6 section:
- 7 "(b) Reversion Report.—As soon as practicable
- 8 after the close of each fiscal year, the Secretary of Labor
- 9 (acting in the Secretary's capacity as chairman of the cor-
- 10 poration's board) shall transmit to the President and the
- 11 Congress a report providing information on plans from
- 12 which residual assets were distributed to employers pursu-
- 13 ant to section 4044(d)."
- 14 (b) Conforming Amendment.—Section 4008 (29
- 15 U.S.C. 1308) is amended by striking "Sec. 4008." and
- 16 inserting "Sec. 4008. (a) Annual Report.—".
- 17 (c) Effective Date.—The amendments made by
- 18 this section shall apply to fiscal years beginning after Sep-
- 19 tember 30, 1999.
- 20 SEC. 513. FULL FUNDING LIMITATION FOR MULTIEM-
- 21 PLOYER PLANS.
- 22 (a) Full-Funding Limitation.—Section
- 23 302(c)(7)(C) (29 U.S.C. 1082(c)(7)(C)) is amended—
- 24 (1) by inserting "or in the case of a multiem-
- 25 ployer plan," after "paragraph (6)(B),", and

- 1 (2) by inserting "AND MULTIEMPLOYER PLANS"
- 2 after "PARAGRAPH (6)(B)" in the heading thereof.
- 3 (b) Valuation.—Section 302(c)(9) (29 U.S.C.
- 4 1082(c)(9)) is amended by inserting "(3 years in the case
- 5 of a multiemployer plan)" after "year".
- 6 (c) Effective Date.—The amendments made by
- 7 this section shall apply to plan years beginning after De-
- 8 cember 31, 1998.

9 SEC. 514. PROHIBITED TRANSACTIONS.

- 10 (a) IN GENERAL.—Section 502(i) (29 U.S.C.
- 11 1132(i)) is amended by striking "5 percent" and inserting
- 12 "10 percent".
- 13 (b) Effective Date.—The amendments made by
- 14 this section shall apply to prohibited transactions occur-
- 15 ring after the date of enactment of this Act.

16 SEC. 515. SUBSTANTIAL OWNER BENEFITS.

- 17 (a) Modification of Phase-in of Guarantee.—
- 18 Subparagraphs (B) and (C) of section 4022(b)(5) (29
- 19 U.S.C. 1322(b)(5)) are amended to read as follows:
- 20 "(B) For purposes of this title, the term 'majority
- 21 owner' has the same meaning as substantial owner under
- 22 subparagraph (A), except that subparagraph (A) shall be
- 23 applied by substituting '50 percent or more' for 'more
- 24 than 10 percent' each place it appears.

1	"(C) In the case of a participant who is a majority
2	owner, the amount of benefits guaranteed under this sec-
3	tion shall not exceed the product of—
4	"(i) a fraction (not to exceed 1) the numerator
5	of which is the number of years from the later of the
6	effective date or the adoption date of the plan to the
7	termination date, and the denominator of which is
8	30, and
9	"(ii) the amount of the majority owner's month-
10	ly benefits guaranteed under subsection (a) (as lim-
11	ited by paragraph (3) of this subsection).".
12	(b) Modification of Allocation of Assets.—
13	(1) Section $4044(a)(4)(B)$ (29 U.S.C.
14	1344(a)(4)(B)) is amended by striking "section
15	4022(b)(5)" and inserting "section $4022(b)(5)(C)$ ".
16	(2) Section 4044(b) (29 U.S.C. 1344(b)) is
17	amended—
18	(A) by striking "(5)" in paragraph (2) and
19	inserting " (4) , (5) ,", and
20	(B) by redesignating paragraphs (3)
21	through (6) as paragraphs (4) through (7), re-
22	spectively, and by inserting after paragraph (2)
23	the following new paragraph:
24	"(3) If assets available for allocation under
25	paragraph (4) of subsection (a) are insufficient to

- 1 satisfy in full the benefits of all individuals who are 2 described in that paragraph, the assets shall be allo-3 cated first to benefits described in subparagraph (A) 4 of that paragraph. Any remaining assets shall then 5 be allocated to subparagraph (B). If assets allocated 6 to subparagraph (B) are insufficient to satisfy in full 7 the benefits in that subparagraph, the assets shall 8 be allocated pro rata among individuals on the basis 9 of the present value (as of the termination date) of 10 their respective benefits described in that subpara-11 graph.".
- 12 (c) Effective Date.—The amendments made by 13 this section shall apply to plan terminations—
- 14 (1) under section 4041(c) of the Employee Re-15 tirement Income Security Act of 1974 (29 U.S.C. 16 1341(c)) with respect to which notices of intent to 17 terminate are provided under section 4041(a)(2) of 18 such Act (29 U.S.C. 1341(a)(2)) on or after the 19 date of the enactment of this Act, or
- 20 (2) under section 4042 of such Act (29 U.S.C. 1342) with respect to which proceedings are insti-22 tuted by the corporation on or after such date.

1 CHAPTER 2—ERISA ENFORCEMENT

- 2 SEC. 521. SHORT TITLE.
- This chapter may be cited as the "Pension Audit Im-
- 4 provement Act of 1999".
- 5 SEC. 522. REPEAL OF LIMITED SCOPE AUDIT.
- 6 (a) IN GENERAL.—Section 103(a)(3) (29 U.S.C.
- 7 1023(a)(3)) is amended by striking subparagraph (C) and
- 8 by redesignating subparagraph (D) as subparagraph (C).
- 9 (b) Conforming Amendments.—
- 10 (1) Section 103(a)(3)(A) (29 U.S.C.
- 11 1023(a)(3)(A)) is amended by striking "Except as
- provided in subparagraph (C), the" and inserting
- 13 "The".
- 14 (2) Section 104(a)(5)(A) (29 U.S.C.
- 15 1024(a)(5)(A)) is amended by striking "section"
- 16 103(a)(3)(D)" and inserting "section 103(a)(3)(C)".
- 17 (c) Effective Date.—The amendments made by
- 18 this section shall apply with respect to opinions required
- 19 under section 103(a)(3)(A) of the Employee Retirement
- 20 Income Security Act of 1974 for plan years beginning on
- 21 or after January 1 of the calendar year following the date
- 22 of the enactment of this Act.

1	SEC. 523. REPORTING AND ENFORCEMENT REQUIREMENTS
2	FOR EMPLOYEE BENEFIT PLANS.
3	(a) In General.—Part 1 of subtitle B of title I (29
4	U.S.C. 1021 et seq.) is amended—
5	(1) by redesignating section 111 as section 112,
6	and
7	(2) by inserting after section 110 the following
8	new section:
9	"DIRECT REPORTING OF CERTAIN EVENTS
10	"Sec. 111. (a) Required Notifications.—
11	"(1) Notifications by Plan adminis-
12	TRATOR.—The administrator of an employee benefit
13	plan shall, within 5 business days after the adminis-
14	trator determines that there is evidence (or after the
15	administrator is notified under paragraph (2)) that
16	an irregularity may have occurred with respect to
17	the plan—
18	"(A) notify the Secretary of the irregular-
19	ity in writing; and
20	"(B) furnish a copy of such notification to
21	the accountant who is currently engaged under
22	section $103(a)(3)(A)$.
23	"(2) Notifications by accountant.—
24	"(A) IN GENERAL.—An accountant en-
25	gaged by the administrator of an employee ben-
26	efit plan under section 103(a)(3)(A) shall, with-

in 5 business days after the accountant in connection with such engagement determines that there is evidence that an irregularity may have occurred with respect to the plan— "(i) notify the plan administrator of

"(i) notify the plan administrator of the irregularity in writing; or

"(ii) if the accountant determines that there is evidence that the irregularity may have involved an individual who is the plan administrator or who is a senior official of the plan administrator, notify the Secretary of the irregularity in writing.

"(B) Notification upon failure of Plan administrator to notification to the plan administrator pursuant to subparagraph (A)(i) does not receive a copy of the administrator's notification to the Secretary required under paragraph (1)(B) within the 5-business day period specified therein, the accountant shall furnish to the Secretary a copy of the accountant's notification made to the plan administrator on the next business day following such period.

"(3) Irregularity defined.—

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1	"(A) For purposes of this subsection, the
2	term 'irregularity' means—
3	"(i) a theft, embezzlement, or a viola-
4	tion of section 664 of title 18, United
5	States Code (relating to theft or embezzle-
6	ment from an employee benefit plan);
7	"(ii) an extortion or a violation of sec-
8	tion 1951 of such title 18 (relating to in-
9	terference with commerce by threats or vi-
10	olence);
11	"(iii) a bribery, a kickback, or a viola-
12	tion of section 1954 of such title 18 (relat-
13	ing to offer, acceptance, or solicitation to
14	influence operations of an employee benefit
15	plan);
16	"(iv) a violation of section 1027 of
17	such title 18 (relating to false statements
18	and concealment of facts in relation to em-
19	ployer benefit plan records); or
20	"(v) a violation of section 411, 501, or
21	511 of this title (relating to criminal viola-
22	tions).
23	"(B) The term 'irregularity' shall not in-
24	clude any act or omission described in this
25	paragraph involving less than \$1,000 unless

1	there is reason to believe that the act or omis-
2	sion may bear on the integrity of plan manage-
3	ment.
4	"(b) Notification Upon Termination of En-
5	GAGEMENT OF ACCOUNTANT.—
6	"(1) NOTIFICATION BY PLAN ADMINIS-
7	TRATOR.—Within 5 business days after the termi-
8	nation of an engagement for auditing services under
9	section 103(a)(3)(A) with respect to an employee
10	benefit plan, the administrator of such plan shall—
11	"(A) notify the Secretary in writing of
12	such termination, giving the reasons for such
13	termination; and
14	"(B) furnish the accountant whose engage-
15	ment was terminated with a copy of the notifi-
16	cation sent to the Secretary.
17	"(2) NOTIFICATION BY ACCOUNTANT.—If the
18	accountant referred to in paragraph (1)(B) has not
19	received a copy of the administrator's notification to
20	the Secretary as required under paragraph (1)(B),
21	or if the accountant disagrees with the reasons given
22	in the notification of termination of the engagement
23	for auditing services, the accountant shall notify the
24	Secretary in writing of the termination, giving the

- 1 reasons for the termination, within 10 business days
- 2 after the termination of the engagement.
- 3 "(c) Determination of Periods Required for
- 4 Notification.—In determining whether a notification re-
- 5 quired under this section with respect to any act or omis-
- 6 sion has been made within the required number of busi-
- 7 ness days—
- 8 "(1) the day on which such act or omission be-
- 9 gins shall not be included; and
- 10 "(2) Saturdays, Sundays, and legal holidays
- shall not be included.
- 12 For purposes of this subsection, the term 'legal holiday'
- 13 means any Federal legal holiday and any other day ap-
- 14 pointed as a holiday by the State in which the person re-
- 15 sponsible for making the notification principally conducts
- 16 his business.
- 17 "(d) Immunity for Good Faith Notification.—
- 18 Except as provided in this Act, no accountant or plan ad-
- 19 ministrator shall be liable to any person for any finding,
- 20 conclusion, or statement made in any notification made
- 21 pursuant to subsection (a)(2) or (b)(2), or pursuant to any
- 22 regulations issued thereunder, if such finding, conclusion,
- 23 or statement is made in good faith."
- 24 (b) CIVIL PENALTY.—

- 1 (1) IN GENERAL.—Section 502(c) (29 U.S.C.
- 2 1132(c)) is amended by redesignating paragraph (7)
- as paragraph (8) and by inserting after paragraph
- 4 (6) the following new paragraph:
- 5 "(7)(A) The Secretary may assess a civil penalty of
- 6 up to \$100,000 against any administrator who fails to
- 7 provide the Secretary with any notification as required
- 8 under section 111.
- 9 "(B) The Secretary may assess a civil penalty of up
- 10 to \$100,000 against any accountant who knowingly and
- 11 willfully fails to provide the Secretary with any notification
- 12 as required under section 111."
- 13 (2) Conforming Amendment.—Section
- 14 502(a)(6) (29 U.S.C. 1132(a)(6)) is amended by
- striking "or (6)" and inserting "(6), or (7)".
- 16 (c) CLERICAL AMENDMENTS.—
- 17 (1) Section 514(d) (29 U.S.C. 1144(d)) is
- amended by striking "111" and inserting "112".
- 19 (2) The table of contents in section 1 is amend-
- 20 ed by striking the item relating to section 111 and
- 21 inserting the following new items:

- 22 (d) Effective Date.—The amendments made by
- 23 this section shall apply with respect to any irregularity or
- 24 termination of engagement described in such amendments

[&]quot;Sec. 111. Direct reporting of certain events.

[&]quot;Sec. 112. Repeal and effective date."

only if the 5-day period described in such amendments in connection with such irregularity or termination com-3 mences at least 90 days after the date of the enactment of this Act. 4 SEC. 524. ADDITIONAL REQUIREMENTS FOR QUALIFIED 6 PUBLIC ACCOUNTANTS. 7 (a) IN GENERAL.—Section 103(a)(3)(C) (29 U.S.C. 8 1023(a)(3)(C), as redesignated by section 522, is 9 amended— (1) by inserting "(i)" after "(C)", 10 (2) by inserting ", with respect to any engage-11 12 ment of an accountant under subparagraph (A)" after "means", 13 14 (3) by redesignating clauses (i), (ii), and (iii) as 15 subclauses (I), (II), and (III), respectively, 16 (4) by striking the period at the end of sub-17 clause (III) (as so redesignated) and inserting a 18 semicolon, 19 (5) by adding after subclause (III) (as so redes-20 ignated), and flush with clause (i), the following: 21 "but only if such person meets the requirements of clauses 22 (ii) and (iii) with respect to such engagement.", and 23 (6) by adding at the end the following new 24 clauses:

- 1 "(ii) A person meets the requirements of this clause 2 with respect to an engagement of such person as an ac-3 countant under subparagraph (A) if such person—
- 4 "(I) has in operation an appropriate internal 5 quality control system;
 - "(II) has undergone a qualified external quality control review of the person's accounting and auditing practices, including such practices relevant to employee benefit plans (if any), during the 3-year period immediately preceding such engagement; and
- 10 11 "(III) has completed, within the 2-year period 12 immediately preceding such engagement, at least 80 13 hours of continuing education or training which con-14 tributes to the accountant's professional proficiency, 15 at least 20 hours of which have been completed dur-16 ing the 1-year period immediately preceding the en-17 gagement, and at least 16 hours of which relate to 18 employee benefit plan matters.
- "(iii) A person meets the requirements of this clause with respect to an engagement of such person as an accountant under subparagraph (A) if such person meets such additional requirements and qualifications of regulations which the Secretary deems necessary to ensure the quality of plan audits.

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1	"(iv) For purposes of clause (ii)(II), an external qual-
2	ity control review shall be treated as qualified with respect
3	to a person referred to in clause (ii) if—
4	"(I) such review is performed in accordance
5	with the requirements of external quality control re-
6	view programs of recognized auditing standard-set-
7	ting bodies, as determined under regulations of the
8	Secretary; and
9	"(II) in the case of any such person who has
10	during the peer review period, conducted one or
11	more previous audits of employee benefit plans, such
12	review includes the review of an appropriate number
13	(determined as provided in such regulations, but in
14	no case less than one) of plan audits in relation to
15	the scale of such person's auditing practice.
16	The Secretary shall issue the regulations under subclause
17	(I) no later than December 31, 1999."
18	(b) Effective Dates.—
19	(1) In general.—Except as provided in para-
20	graph (2), the amendments made by this section
21	shall apply with respect to plan years beginning or
22	or after the date which is 3 years after the date of
23	the enactment of this Act.
24	(2) Restrictions on conducting examina-

TIONS.—Clause (iii) of section 103(a)(3)(C) of the

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- 1 Employee Retirement Income Security Act of 1974
- 2 (as added by subsection (a)(6)) shall take effect on
- 3 the date of enactment of this Act.
- 4 SEC. 525. CLARIFICATION OF CIVIL PENALTY FOR BREACH
- 5 OF FIDUCIARY RESPONSIBILITY.
- 6 (a) Imposition and Amount of Penalty Made
- 7 Discretionary.—Section 502(l)(1) (29 U.S.C.
- 8 1132(l)(1)) is amended—
- 9 (1) by striking "shall" and inserting "may",
- 10 and
- 11 (2) by striking "equal to" and inserting "not
- 12 greater than".
- 13 (b) Applicable Recovery Amount.—Section
- 14 502(l)(2) (29 U.S.C. 1132(l)(2)) is amended to read as
- 15 follows:
- 16 "(2) For purposes of paragraph (1), the term 'appli-
- 17 cable recovery amount' means any amount which is recov-
- 18 ered from (or on behalf of) any fiduciary or other person
- 19 with respect to a breach or violation described in para-
- 20 graph (1) on or after the 30th day following receipt by
- 21 such fiduciary or other person of written notice from the
- 22 Secretary of the violation, whether paid voluntarily or by
- 23 order of a court in a judicial proceeding instituted by the
- 24 Secretary under subsection (a)(2) or (a)(5). The Secretary

- 1 may, in the Secretary's sole discretion, extend the 30-day
- 2 period described in the preceding sentence."
- 3 (c) Other Rules.—Section 502(l) (29 U.S.C.
- 4 1132(l)) is amended by adding at the end the following
- 5 new paragraphs:
- 6 "(5) A person shall be jointly and severally liable for
- 7 the penalty described in paragraph (1) to the same extent
- 8 that such person is jointly and severally liable for the ap-
- 9 plicable recovery amount on which the penalty is based.
- 10 "(6) No penalty shall be assessed under this sub-
- 11 section unless the person against whom the penalty is as-
- 12 sessed is given notice and opportunity for a hearing with
- 13 respect to the violation and applicable recovery amount."
- 14 (d) Effective Dates.—
- 15 (1) IN GENERAL.—The amendments made by
- this section shall apply to any breach of fiduciary re-
- sponsibility or other violation of part 4 of subtitle B
- of title I of the Employee Retirement Income Secu-
- rity Act of 1974 occurring on or after the date of
- 20 enactment of this Act.
- 21 (2) Transition rule.—In applying the
- amendment made by subsection (b) (relating to ap-
- 23 plicable recovery amount), a breach or other viola-
- 24 tion occurring before the date of the enactment of
- 25 this Act which continues after the 180th day after

1	such date (and which may have been discontinued
2	at any time during its existence) shall be treated as
3	having occurred after such date of enactment.
4	TITLE VI—EXPANDED INDIVID-
5	UAL RETIREMENT ACCOUNTS
6	TO INCREASE COVERAGE AND
7	PORTABILITY
8	Subtitle A—Retirement Savings
9	Incentives
10	SEC. 601. INCREASE IN INCOME LIMITATIONS.
11	(a) In General.—Clauses (i) and (ii) of subpara-
12	graph (B) of section 219(g)(3) of the Internal Revenue
13	Code of 1986 (relating to adjusted gross income) are
14	amended to read as follows:
15	"(i) In the case of a taxpayer filing a
16	
10	joint return: "For taxable years beginning in: The applicable
	The applicable
17	"(ii) In the case of any other taxpayer
18	(other than a married individual filing a
19	separate return):
	"For taxable years beginning in: The applicable dollar amount is: 1999
	2000

1	(b) Phaseout of Limitations.—Clause (ii) of sec-
2	tion 219(g)(2)(A) is amended—
3	(1) by striking "\$10,000" and inserting "an
4	amount equal to 10 times the dollar amount applica-
5	ble for the taxable year under subsection (b)(1)(A)",
6	and
7	(2) by striking "(\$20,000 in the case of a joint
8	return for a taxable year beginning after 2006)".
9	(c) Effective Date.—The amendments made by
10	this section shall apply to taxable years beginning after
11	December 31, 1998.
12	SEC. 602. COORDINATION OF IRA DEDUCTION LIMIT WITH
13	ELECTIVE DEFERRAL LIMIT.
13 14	ELECTIVE DEFERRAL LIMIT. (a) IN GENERAL.—Section 219(b) of the Internal
14	(a) In General.—Section 219(b) of the Internal
14 15	(a) In General.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following
141516	(a) IN GENERAL.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following new paragraph:
14 15 16 17	(a) IN GENERAL.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following new paragraph:
14 15 16 17 18	(a) In General.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following new paragraph: "(5) Coordination with elective defer-
14 15 16 17 18	(a) In General.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following new paragraph: "(5) Coordination with elective deferment determined under parameters."
14 15 16 17 18 19 20	(a) In General.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following new paragraph: "(5) Coordination with elective deferment determined under paragraph (1) or subsection (c) with respect to any indi-
14 15 16 17 18 19 20 21	(a) In General.—Section 219(b) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended by adding at the end the following new paragraph: "(5) Coordination with elective deferment amount determined under paragraph (1) or subsection (c) with respect to any individual for any taxable year shall not exceed the ex-

1	"(B) the elective deferrals (as defined in
2	section 402(g)(3)) of such individual for such
3	taxable year."
4	(b) Conforming Amendment.—Section 219(c) of
5	such Code is amended by adding at the end the following
6	new paragraph:
7	"(3) Cross reference.—
	"For reduction in paragraph (2) amount, see subsection $(b)(5)$."
8	(c) Effective Date.—The amendments made by
9	this section shall apply to taxable years beginning after
10	December 31, 1998.
11	Subtitle B—Distributions and
12	Investments
13	SEC. 611. DISTRIBUTIONS FROM IRAS MAY BE USED WITH-
14	OUT ADDITIONAL TAX TO PAY FINANCIALLY
15	DEVASTATING MEDICAL EXPENSES, OR BY
16	THE UNEMPLOYED.
17	(a) CERTAIN LINEAL DESCENDANTS AND ANCES-
18	TORS TREATED AS DEPENDENTS AND LONG-TERM CARE
19	SERVICES TREATED AS MEDICAL CARE.—Subparagraph
20	(B) of section 72(t)(2) of the Internal Revenue Code of
21	1986 (relating to medical expenses) is amended by strik-
22	ing "medical care" and all that follows and inserting

1	"(i) without regard to whether the
2	employee itemizes deductions for such tax-
3	able year, and
4	"(ii) in the case of an individual re-
5	tirement plan—
6	"(I) by treating such employee's
7	dependents as including all children,
8	grandchildren, and ancestors of the
9	employee or such employee's spouse
10	and
11	"(II) by treating qualified long-
12	term care services (as defined in para-
13	graph (9)) as medical care for pur-
14	poses of this subparagraph."
15	(b) Definition of Long-Term Care Services.—
16	Section 72(t) of such Code is amended by adding at the
17	end the following new paragraph:
18	"(9) Qualified long-term care services.—
19	For purposes of paragraph (2)(B)—
20	"(A) IN GENERAL.—The term 'qualified
21	long-term care services' means necessary diag-
22	nostic, curing, mitigating, treating, preventive,
23	therapeutic, and rehabilitative services, and
24	maintenance and personal care services (wheth-

1	er performed in a residential or nonresidential
2	setting) which—
3	"(i) are required by an individual dur-
4	ing any period the individual is an inca-
5	pacitated individual (as defined in subpara-
6	graph (B)),
7	"(ii) have as their primary purpose—
8	"(I) the provision of needed as-
9	sistance with 1 or more activities of
10	daily living (as defined in section
11	7702B(e)(2)(B)), or
12	"(II) protection from threats to
13	health and safety due to severe cog-
14	nitive impairment, and
15	"(iii) are provided pursuant to a con-
16	tinuing plan of care prescribed by a li-
17	censed professional (as defined in subpara-
18	graph (C)).
19	"(B) Incapacitated individual.—The
20	term 'incapacitated individual' means any indi-
21	vidual who—
22	"(i) is unable to perform, without sub-
23	stantial assistance from another individual
24	(including assistance involving cueing or

1	substantial supervision), at least 2 activi-
2	ties of daily living (as so defined), or
3	"(ii) has severe cognitive impairment
4	as defined by the Secretary in consultation
5	with the Secretary of Health and Human
6	Services.
7	Such term shall not include any individual oth-
8	erwise meeting the requirements of the preced-
9	ing sentence unless, within the preceding 12-
10	month period, a licensed professional has cer-
11	tified that such individual meets such require-
12	ments.
13	"(C) LICENSED PROFESSIONAL.—The
14	term 'licensed professional' means—
15	"(i) a physician or registered profes-
16	sional nurse, or
17	"(ii) any other individual who meets
18	such requirements as may be prescribed by
19	the Secretary after consultation with the
20	Secretary of Health and Human Services.
21	"(D) CERTAIN SERVICES NOT IN-
22	CLUDED.—The term 'qualified long-term care
23	services' shall not include any services provided
24	to an individual—

1	"(i) by a relative (directly or through
2	a partnership, corporation, or other entity)
3	unless the relative is a licensed professional
4	with respect to such services, or
5	"(ii) by a corporation or partnership
6	which is related (within the meaning of
7	section 267(b) or 707(b)) to the individual.
8	For purposes of this subparagraph, the term
9	'relative' means an individual bearing a rela-
10	tionship to the individual which is described in
11	paragraphs (1) through (8) of section 152(a)."
12	(c) Distributions for Certain Unemployed In-
13	DIVIDUALS.—Paragraph (2) of section 72(t) of the Inter-
14	nal Revenue Code of 1986 is amended by adding at the
15	end the following new subparagraph:
16	"(G) Distributions to unemployed in-
17	DIVIDUALS.—A distribution from an individual
18	retirement plan to an individual after separa-
19	tion from employment, if—
20	"(i) such individual has received un-
21	employment compensation for 12 consecu-
22	tive weeks under any Federal or State un-
23	employment compensation law by reason of
24	such separation, and

1	"(ii) such distributions are made dur-
2	ing any taxable year during which such un-
3	employment compensation is paid or the
4	succeeding taxable year."
5	(d) Effective Date.—The amendments made by
6	this section shall apply to payments and distributions after
7	December 31, 1998.
8	SEC. 612. CONTRIBUTIONS MUST BE HELD AT LEAST 5
9	YEARS IN CERTAIN CASES.
10	(a) In General.—Section 72(t) of the Internal Rev-
11	enue Code of 1986 (relating to 10-percent additional tax
12	on early distributions from qualified retirement plans), as
13	amended by section 611(b), is amended by adding at the
14	end the following new paragraph:
15	"(10) Certain contributions must be held
16	5 YEARS.—
17	"(A) In General.—Paragraph (2)(A)(i)
18	shall not apply to any amount distributed out
19	of an individual retirement plan (other than a
20	Roth IRA) which is allocable to contributions
21	made to the plan during the 5-year period end-
22	ing on the date of such distribution (and earn-
23	ings on such contributions).
24	"(B) Ordering rule.—For purposes of
25	this paragraph—

1	"(i) First-in, first-out rule.—
2	Distributions shall be treated as having
3	been made—
4	"(I) first from the earliest con-
5	tribution (and earnings allocable
6	thereto) remaining in the account at
7	the time of the distribution, and
8	"(II) then from other contribu-
9	tions (and earnings allocable thereto)
10	in the order in which made.
11	"(ii) Allocation of Earnings.—
12	Earnings shall be allocated to contribu-
13	tions in such manner as the Secretary may
14	prescribe.
15	"(iii) Aggregations of contribu-
16	TIONS.—Except as provided by the Sec-
17	retary, for purposes of this
18	subparagraph—
19	"(I) all contributions made dur-
20	ing the same taxable year may be
21	treated as 1 contribution, and
22	"(II) all contributions made be-
23	fore the first day of the 5-year period
24	ending on the day before any distribu-
25	tion may be treated as 1 contribution.

1	"(C) Special rule for rollovers.—
2	"(i) Pension Plans.—Subparagraph
3	(A) shall not apply to distributions out of
4	an individual retirement plan which are al-
5	locable to rollover contributions to which
6	section 402(c), 403(a)(4), or 403(b)(8) ap-
7	plied.
8	"(ii) Contribution period.—For
9	purposes of subparagraph (A), amounts
10	shall be treated as having been held by a
11	plan during any period such contributions
12	were held (or are treated as held under
13	this clause) by any individual retirement
14	plan from which transferred.
15	"(D) ROTH IRA.—For rules applicable to
16	Roth IRAs under section 408A, see subsection
17	(d)(3)(F) of such section."
18	(b) Effective Date.—The amendment made by
19	this section shall apply to contributions (and earnings allo-
20	cable thereto) which are made after December 31, 1998.

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