## S. 203

To amend title XIX of the Social Security Act to provide for an equitable determination of the Federal medical assistance percentage.

## IN THE SENATE OF THE UNITED STATES

January 19, 1999

Mr. Moynihan introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend title XIX of the Social Security Act to provide for an equitable determination of the Federal medical assistance percentage.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Equitable Federal
- 5 Medical Assistance Percentage Act of 1999".
- 6 SEC. 2. EQUITABLE DETERMINATION OF FEDERAL MEDI-
- 7 CAL ASSISTANCE PERCENTAGE.
- 8 (a) In General.—Section 1905 of the Social Secu-
- 9 rity Act (42 U.S.C. 1396d) is amended by adding at the
- 10 end the following:

| 1  | "(v) Determination of Equitable Federal             |
|----|---|
| 2  | MEDICAL ASSISTANCE PERCENTAGE.—                     |
| 3  | "(1) In general.—Except as provided in para-        |
| 4  | graph (4), the equitable Federal medical assistance |
| 5  | percentage determined under this subsection is, for |
| 6  | any State for a fiscal year, 100 percent reduced by |
| 7  | the product of 0.45 and the ratio of—               |
| 8  | "(A) the State's share of cost-adjusted             |
| 9  | total taxable resources determined under para-      |
| 10 | graph (2); to                                       |
| 11 | "(B) the State's share of program need de-          |
| 12 | termined under paragraph (3).                       |
| 13 | "(2) Determination of state's share of              |
| 14 | COST-ADJUSTED TOTAL TAXABLE RESOURCES.—             |
| 15 | "(A) In general.—For purposes of para-              |
| 16 | graph (1)(A), with respect to a State, the          |
| 17 | State's share of cost-adjusted total taxable re-    |
| 18 | sources is the ratio of—                            |
| 19 | "(i)(I) an amount equal to the most                 |
| 20 | recent 3-year average of the total taxable          |
| 21 | resources (TTR) of the State, as deter-             |
| 22 | mined by the Secretary of the Treasury;             |
| 23 | divided by  |
| 24 | "(II) the most recent 3-year average                |
| 25 | of the State's geographic health care cost          |

| 1  | index (as determined under subparagraph       |
|----|---|
| 2  | (B)); to                                      |
| 3  | "(ii) an amount equal to the sum of           |
| 4  | the amounts determined under clause (i)       |
| 5  | for all States.                               |
| 6  | "(B) State's geographic health care           |
| 7  | COST INDEX.—                                  |
| 8  | "(i) In general.—For purposes of              |
| 9  | subparagraph (A)(i)(II), the geographic       |
| 10 | health care cost index for a State for a fis- |
| 11 | cal year is the sum of—                       |
| 12 | "(I) 0.10;                                    |
| 13 | "(II) 0.75 multiplied by the ratio            |
| 14 | of—   |
| 15 | "(aa) the most recent 3-year                  |
| 16 | average annual wages for hos-                 |
| 17 | pital employees in the State or               |
| 18 | the District of Columbia (as de-              |
| 19 | termined under clause (ii)); to               |
| 20 | "(bb) the most recent 3-year                  |
| 21 | average annual wages for hos-                 |
| 22 | pital employees in the 50 States              |
| 23 | and the District of Columbia (as              |
| 24 | determined under that clause);                |
| 25 | and   |

| 1  | "(III) 0.15 multiplied by the                 |
|----|---|
| 2  | State's fair market rent index (as de-        |
| 3  | termined under clause (iii)).                 |
| 4  | "(ii) Determination of Average                |
| 5  | ANNUAL WAGES OF HOSPITAL EMPLOY-              |
| 6  | EES.—The Secretary shall provide for the      |
| 7  | determination of the most recent 3-year       |
| 8  | average annual wages for hospital employ-     |
| 9  | ees in a State or the District of Columbia    |
| 10 | and, collectively, in the 50 States and the   |
| 11 | District of Columbia, based on the area       |
| 12 | wage data applicable to hospitals under       |
| 13 | section 1886(d)(3)(E) (or, if such data no    |
| 14 | longer exists, comparable data of hospital    |
| 15 | wages) for discharges occurring during the    |
| 16 | fiscal years involved.                        |
| 17 | "(iii) Determination of fair mar-             |
| 18 | KET RENT INDEX.—For purposes of clause        |
| 19 | (i)(III), a State's fair market rent index is |
| 20 | the ratio of—                                 |
| 21 | "(I) the average annual fair mar-             |
| 22 | ket rent for 2-bedroom housing units          |
| 23 | in the State or the District of Colum-        |
| 24 | bia, to be determined by the Secretary        |
| 25 | of Housing and Urban Development              |

| 1  | for the most recent 3 fiscal years for         |
|----|--|
| 2  | which data are available; to                   |
| 3  | "(II) the average annual fair                  |
| 4  | market rent for such housing units for         |
| 5  | all States for such 3 fiscal years, as so      |
| 6  | determined.                                    |
| 7  | "(3) Determination of state's share of         |
| 8  | PROGRAM NEED.—                                 |
| 9  | "(A) In general.—For purposes of para-         |
| 10 | graph (1)(B), with respect to a State, the     |
| 11 | State's share of program need is the ratio of— |
| 12 | "(i) the State's program need deter-           |
| 13 | mined under subparagraph (B); to               |
| 14 | "(ii) the sum of the amounts deter-            |
| 15 | mined under clause (i) for all States.         |
| 16 | "(B) Determination of State Program            |
| 17 | NEED.—   |
| 18 | "(i) In general.—For purposes of               |
| 19 | subparagraph (A)(i), a State's program         |
| 20 | need is equal to the average (determined       |
| 21 | for the most recent 5 fiscal years for which   |
| 22 | data are available) of the sum of the prod-    |
| 23 | ucts determined under clause (iv) for each     |
| 24 | such fiscal year (based on the number of       |
| 25 | State residents whose income is below the      |

| 1  | State's cost-of-living adjusted poverty in- |
|----|---|
| 2  | come level (as determined under clauses     |
| 3  | (ii) and (iii)).                            |
| 4  | "(ii) Determination of number of            |
| 5  | STATE RESIDENTS WITH INCOMES BELOW          |
| 6  | THE STATE'S COST-OF-LIVING ADJUSTED         |
| 7  | POVERTY LEVEL.—                             |
| 8  | "(I) In general.—For purposes               |
| 9  | of clause (iv), with respect to each        |
| 10 | State and the District of Columbia,         |
| 11 | the number of residents whose income        |
| 12 | for a fiscal year is below the State's      |
| 13 | cost-of-living adjusted poverty income      |
| 14 | level applicable to a family of the size    |
| 15 | involved (as determined under clause        |
| 16 | (iii)) shall be determined.                 |
| 17 | "(II) CENSUS DATA.—The deter-               |
| 18 | mination of the number of residents         |
| 19 | under subclause (I) shall be based on       |
| 20 | data made generally available by the        |
| 21 | Bureau of the Census from the Cur-          |
| 22 | rent Population Survey.                     |
| 23 | "(iii) Determination of state's             |
| 24 | COST-OF-LIVING ADJUSTED POVERTY IN-         |
| 25 | COME LEVEL.—                                |

| 1  | "(I) In general.—For purposes             |
|----|---|
| 2  | of clause (ii)(I), a State's cost-of-liv- |
| 3  | ing adjusted poverty income level is      |
| 4  | the product of—                           |
| 5  | "(aa) the United States pov-              |
| 6  | erty income threshold for the fis-        |
| 7  | cal year involved (as defined by          |
| 8  | the Office of Management and              |
| 9  | Budget for general statistical            |
| 10 | purposes); and                            |
| 11 | "(bb) the State's cost-of-liv-            |
| 12 | ing index (as determined under            |
| 13 | subclause (II)).                          |
| 14 | "(II) DETERMINATION OF                    |
| 15 | STATE'S COST-OF-LIVING INDEX.—            |
| 16 | Subject to subclause (III), a State's     |
| 17 | cost-of-living index is the sum of—       |
| 18 | "(aa) 0.56; and                           |
| 19 | "(bb) the product of 0.44                 |
| 20 | and the State's fair market rent          |
| 21 | index determined under para-              |
| 22 | graph (2)(B)(iii).                        |
| 23 | "(III) ALTERNATE METHODOL-                |
| 24 | ogy.—The Commissioner of Labor            |
| 25 | Statistics may use an alternate meth-     |

| 1 odology to the formula set forth under    |
|---|
| 2 subclause (II) to determine a State's     |
| 3 cost-of-living index for purposes of      |
| 4 subclause (I)(bb) if the Commissioner     |
| 5 determines that the alternate meth-       |
| 6 odology results in a more accurate de-    |
| 7 termination of that index.                |
| 8 "(iv) Weighting of age cat-               |
| 9 EGORIES OF RESIDENTS IN POVERTY TO        |
| O ACCOUNT FOR HIGHER COST POPU-             |
| 1 LATIONS.—For purposes of clause (i), the  |
| 2 products determined under this clause for |
| a fiscal year are the following:            |
| 4 "(I) Weighting of elderly                 |
| 5 RESIDENTS IN POVERTY.—The num-            |
| 6 ber of residents determined under         |
| clause (ii) of the State or the District    |
| 8 of Columbia for the fiscal year who       |
| 9 have attained age 65 multiplied by        |
| 3.65.                                       |
| "(II) Weighting of Adult                    |
| RESIDENTS IN POVERTY.—The num-              |
| ber of residents determined under           |
| clause (ii) of the State or the District    |
| of Columbia for the fiscal year who         |

| 1  | have attained age 21 but have not at-                |
|----|--|
| 2  | tained age 65 multiplied by 1.0.                     |
| 3  | "(III) Weighting of Children                         |
| 4  | IN POVERTY.—The number of resi-                      |
| 5  | dents determined under clause (ii) of                |
| 6  | the State or the District of Columbia                |
| 7  | for the fiscal year who have not at-                 |
| 8  | tained age 21 multiplied by 0.5.                     |
| 9  | "(4) Special rules.—For purposes of this             |
| 10 | subsection and subsection (b), the equitable Federal |
| 11 | medical assistance percentage is—                    |
| 12 | "(A) in the case of the District of Colum-           |
| 13 | bia, the percentage determined under this sub-       |
| 14 | section for the District of Columbia (without re-    |
| 15 | gard to this paragraph) multiplied by 1.4.; and      |
| 16 | "(B) in the case of Alaska, 59.8 percent.".          |
| 17 | (b) Conforming Amendments.—Section 1905(b)           |
| 18 | of the Social Security Act (42 U.S.C. 1396d(b)) is   |
| 19 | amended—   |
| 20 | (1) in the matter preceding paragraph (1), by        |
| 21 | striking "100 per centum" and all that follows       |
| 22 | through "Hawaii" and inserting "the equitable Fed-   |
| 23 | eral medical assistance percentage determined under  |
| 24 | subsection (v)";                                     |

| 1 | (2) in paragraph (1), by striking "50 per cen-      |
|---|---|
| 2 | tum or more than 83 per centum,," and inserting     |
| 3 | "50 percent or more than 83 percent, and"; and      |
| 4 | (3) in paragraph (2), by striking "50 per cen-      |
| 5 | tum" and all that follows through the period at the |
| 6 | end of paragraph (3) and inserting "50 percent.".   |
| 7 | (c) Effective Date.—The amendments made by          |
| 8 | this Act take effect on October 1, 1999.            |

 $\bigcirc$