106th CONGRESS 1st Session S. 202

To amend title XVIII of the Social Security Act and the Employee Retirement Income Security Act of 1974 to improve access to health insurance and medicare benefits for individuals ages 55 to 65, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 19, 1999

Mr. MOYNIHAN (for himself, Mr. KENNEDY, and Mr. DASCHLE) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend title XVIII of the Social Security Act and the Employee Retirement Income Security Act of 1974 to improve access to health insurance and medicare benefits for individuals ages 55 to 65, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Medicare Early Access Act of 1999".
- 6 (b) TABLE OF CONTENTS.—The table of contents of
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—ACCESS TO MEDICARE BENEFITS FOR INDIVIDUALS 62-TO-65 YEARS OF AGE

Sec. 101. Access to medicare benefits for individuals 62-to-65 years of age.

"Part D—Purchase of Medicare Benefits by Certain Individuals Age 62-to-65 Years of Age

- "Sec. 1859. Program benefits; eligibility.
- "Sec. 1859A. Enrollment process; coverage.
- "Sec. 1859B. Premiums.
- "Sec. 1859C. Payment of premiums.
- "Sec. 1859D. Medicare Early Access Trust Fund.
- "Sec. 1859E. Oversight and accountability.
- "Sec. 1859F. Administration and miscellaneous.".

TITLE II—ACCESS TO MEDICARE BENEFITS FOR DISPLACED WORKERS 55-TO-62 YEARS OF AGE

Sec. 201. Access to medicare benefits for displaced workers 55-to-62 years of age.

TITLE III—COBRA PROTECTION FOR EARLY RETIREES

Subtitle A—Amendments to the Employee Retirement Income Security Act of \$1974\$

Sec. 301. COBRA continuation benefits for certain retired workers who lose retiree health coverage.

Subtitle B—Amendments to the Public Health Service Act

Sec. 311. COBRA continuation benefits for certain retired workers who lose retiree health coverage.

Subtitle C—Amendments to the Internal Revenue Code of 1986

Sec. 321. COBRA continuation benefits for certain retired workers who lose retiree health coverage.

1 TITLE I—ACCESS TO MEDICARE2 BENEFITS FOR INDIVIDUALS

62-TO-65 YEARS OF AGE

4 SEC. 101. ACCESS TO MEDICARE BENEFITS FOR INDIVID-

- 5 UALS 62-TO-65 YEARS OF AGE.
- 6 (a) IN GENERAL.—Title XVIII of the Social Security

7 Act is amended—

1 (1) by redesignating section 1859 and part D 2 as section 1858 and part E, respectively; and 3 (2) by inserting after such section the following 4 new part: 5 "PART D—PURCHASE OF MEDICARE BENEFITS BY 6 CERTAIN INDIVIDUALS AGE 62-TO-65 YEARS OF AGE 7 "SEC. 1859. PROGRAM BENEFITS; ELIGIBILITY. "(a) ENTITLEMENT TO MEDICARE BENEFITS FOR 8 ENROLLED INDIVIDUALS.— 9 10 "(1) IN GENERAL.—An individual enrolled 11 under this part is entitled to the same benefits under this title as an individual entitled to benefits 12 13 under part A and enrolled under part B. 14 "(2) DEFINITIONS.—For purposes of this part: "(A) FEDERAL OR STATE COBRA CONTINU-15 ATION PROVISION.—The term 'Federal or State 16 17 COBRA continuation provision' has the mean-18 ing given the term 'COBRA continuation provi-19 sion' in section 2791(d)(4) of the Public Health 20 Service Act and includes a comparable State 21 program, as determined by the Secretary. 22 "(B) FEDERAL HEALTH INSURANCE PRO-23 GRAM DEFINED.—The term 'Federal health in-

surance program' means any of the following:

3

1	"(i) Medicare.—Part A or part B of
2	this title (other than by reason of this
3	part).
4	"(ii) MEDICAID.—A State plan under
5	title XIX.
6	"(iii) FEHBP.—The Federal employ-
7	ees health benefit program under chapter
8	89 of title 5, United States Code.
9	"(iv) TRICARE.—The TRICARE
10	program (as defined in section $1072(7)$ of
11	title 10, United States Code).
12	"(v) Active duty military.—Health
13	benefits under title 10, United States
14	Code, to an individual as a member of the
15	uniformed services of the United States.
16	"(C) GROUP HEALTH PLAN.—The term
17	'group health plan' has the meaning given such
18	term in section $2791(a)(1)$ of the Public Health
19	Service Act.
20	"(b) Eligibility of Individuals Age 62-to-65
21	YEARS OF AGE.—
22	"(1) IN GENERAL.—Subject to paragraph (2),
23	an individual who meets the following requirements
24	with respect to a month is eligible to enroll under
25	this part with respect to such month:

1	"(A) AGE.—As of the last day of the
2	month, the individual has attained 62 years of
3	age, but has not attained 65 years of age.
4	"(B) MEDICARE ELIGIBILITY (BUT FOR
5	AGE).—The individual would be eligible for ben-
6	efits under part A or part B for the month if
7	the individual were 65 years of age.
8	"(C) Not eligible for coverage
9	UNDER GROUP HEALTH PLANS OR FEDERAL
10	HEALTH INSURANCE PROGRAMS.—The individ-
11	ual is not eligible for benefits or coverage under
12	a Federal health insurance program (as defined
13	in subsection $(a)(2)(B))$ or under a group
14	health plan (other than such eligibility merely
15	through a Federal or State COBRA continu-

18 "(2) LIMITATION ON ELIGIBILITY IF TERMI19 NATED ENROLLMENT.—If an individual described in
20 paragraph (1) enrolls under this part and coverage
21 of the individual is terminated under section
22 1859A(d) (other than because of age), the individual
23 is not again eligible to enroll under this subsection
24 unless the following requirements are met:

involved.

ation provision) as of the last day of the month

5

16

6

1	"(A) NEW COVERAGE UNDER GROUP
2	HEALTH PLAN OR FEDERAL HEALTH INSUR-
3	ANCE PROGRAM.—After the date of termination
4	of coverage under such section, the individual
5	obtains coverage under a group health plan or
6	under a Federal health insurance program.
7	"(B) SUBSEQUENT LOSS OF NEW COV-
8	ERAGE.—The individual subsequently loses eli-
9	gibility for the coverage described in subpara-
10	graph (A) and exhausts any eligibility the indi-
11	vidual may subsequently have for coverage
12	under a Federal or State COBRA continuation
13	provision.
14	"(3) CHANGE IN HEALTH PLAN ELIGIBILITY
15	DOES NOT AFFECT COVERAGE.—In the case of an
16	individual who is eligible for and enrolls under this
17	part under this subsection, the individual's continued
18	entitlement to benefits under this part shall not be
19	affected by the individual's subsequent eligibility for
20	benefits or coverage described in paragraph $(1)(C)$,
21	or entitlement to such benefits or coverage.
22	"SEC. 1859A. ENROLLMENT PROCESS; COVERAGE.
23	"(a) IN GENERAL.—An individual may enroll in the
24	program established under this part only in such manner

25 and form as may be prescribed by regulations, and only

during an enrollment period prescribed by the Secretary
 consistent with the provisions of this section. Such regula tions shall provide a process under which—

4 "(1) individuals eligible to enroll as of a month
5 are permitted to pre-enroll during a prior month
6 within an enrollment period described in subsection
7 (b); and

8 "(2) each individual seeking to enroll under sec9 tion 1859(b) is notified, before enrolling, of the de10 ferred monthly premium amount the individual will
11 be liable for under section 1859C(b) upon attaining
12 65 years of age as determined under section
13 1859B(c)(3).

14 "(b) ENROLLMENT PERIODS.—

15 "(1) INDIVIDUALS 62-TO-65 YEARS OF AGE.—In
16 the case of individuals eligible to enroll under this
17 part under section 1859(b)—

18 "(A) INITIAL ENROLLMENT PERIOD.—If
19 the individual is eligible to enroll under such
20 section for July 2000, the enrollment period
21 shall begin on May 1, 2000, and shall end on
22 August 31, 2000. Any such enrollment before
23 July 1, 2000, is conditioned upon compliance
24 with the conditions of eligibility for July 2000.

"(B) SUBSEQUENT PERIODS.—If the indi-1 2 vidual is eligible to enroll under such section for 3 a month after July 2000, the enrollment period 4 shall begin on the first day of the second month 5 before the month in which the individual first is 6 eligible to so enroll and shall end 4 months 7 later. Any such enrollment before the first day 8 of the third month of such enrollment period is 9 conditioned upon compliance with the condi-10 tions of eligibility for such third month. 11 "(2) AUTHORITY TO CORRECT FOR GOVERN-12 MENT ERRORS.—The provisions of section 1837(h) 13 apply with respect to enrollment under this part in 14 the same manner as they apply to enrollment under 15 part B. "(c) DATE COVERAGE BEGINS.— 16 17 "(1) IN GENERAL.—The period during which 18 an individual is entitled to benefits under this part 19 shall begin as follows, but in no case earlier than 20 July 1, 2000: 21 "(A) In the case of an individual who en-22 rolls (including pre-enrolls) before the month in 23 which the individual satisfies eligibility for en-24 rollment under section 1859, the first day of 25 such month of eligibility.

1	"(B) In the case of an individual who en-
2	rolls during or after the month in which the in-
3	dividual first satisfies eligibility for enrollment
4	under such section, the first day of the follow-
5	ing month.
6	"(2) AUTHORITY TO PROVIDE FOR PARTIAL
7	MONTHS OF COVERAGE.—Under regulations, the
8	Secretary may, in the Secretary's discretion, provide
9	for coverage periods that include portions of a
10	month in order to avoid lapses of coverage.
11	"(3) LIMITATION ON PAYMENTS.—No payments
12	may be made under this title with respect to the ex-
13	penses of an individual enrolled under this part un-
14	less such expenses were incurred by such individual
15	during a period which, with respect to the individual,
16	is a coverage period under this section.
17	"(d) TERMINATION OF COVERAGE.—
18	"(1) IN GENERAL.—An individual's coverage
19	period under this part shall continue until the indi-
20	vidual's enrollment has been terminated at the earli-
21	est of the following:
22	"(A) GENERAL PROVISIONS.—
23	"(i) NOTICE.—The individual files no-
24	tice (in a form and manner prescribed by
25	the Secretary) that the individual no

1 longer wishes to participate in the insur-2 ance program under this part. 3 "(ii) Nonpayment of premiums.--4 The individual fails to make payment of premiums required for enrollment under 5 6 this part. 7 "(iii) MEDICARE ELIGIBILITY.—The 8 individual becomes entitled to benefits 9 under part A or enrolled under part B 10 (other than by reason of this part). 11 "(B) TERMINATION BASED ON AGE.—The 12 individual attains 65 years of age. 13 "(2) Effective date of termination.— 14 "(A) NOTICE.—The termination of a cov-15 erage period under paragraph (1)(A)(i) shall 16 take effect at the close of the month following 17 for which the notice is filed. 18 "(B) NONPAYMENT OF PREMIUM.—The 19 termination of a coverage period under para-20 graph (1)(A)(ii) shall take effect on a date de-21 termined under regulations, which may be de-22 termined so as to provide a grace period in 23 which overdue premiums may be paid and cov-24 erage continued. The grace period determined

under the preceding sentence shall not exceed

1 60 days; except that it may be extended for an 2 additional 30 days in any case where the Sec-3 retary determines that there was good cause for 4 failure to pay the overdue premiums within 5 such 60-day period. 6 "(C) AGE OR MEDICARE ELIGIBILITY.— 7 The termination of a coverage period under 8 paragraph (1)(A)(iii) or (1)(B) shall take effect 9 as of the first day of the month in which the 10 individual attains 65 years of age or becomes 11 entitled to benefits under part A or enrolled for 12 benefits under part B (other than by reason of 13 this part). 14 "SEC. 1859B. PREMIUMS. 15 "(a) Amount of Monthly Premiums.— "(1) BASE MONTHLY PREMIUMS.—The Sec-16 17 retary shall, during September of each year (begin-18 ning with 1999), determine the following premium 19 rates which shall apply with respect to coverage pro-20 vided under this title for any month in the succeeding year: 21 22 "(A) BASE MONTHLY PREMIUM FOR INDI-23 VIDUALS 62 YEARS OF AGE OR OLDER.—A base 24 monthly premium for individuals 62 years of

age or older is equal to $\frac{1}{12}$ of the base annual

premium rate computed under subsection (b) for each premium area.

3 "(B) DEFERRED MONTHLY PREMIUMS FOR 4 INDIVIDUALS 62 YEARS OF AGE OR OLDER.-5 The Secretary shall, during September of each 6 year (beginning with 1999), determine under 7 subsection (c) the amount of deferred monthly 8 premiums that shall apply with respect to indi-9 viduals who first obtain coverage under this 10 part under section 1859(b) in the succeeding 11 year.

12 "(2) ESTABLISHMENT OF PREMIUM AREAS.—
13 For purposes of this part, the term 'premium area'
14 means such an area as the Secretary shall specify to
15 carry out this part. The Secretary from time to time
16 may change the boundaries of such premium areas.
17 The Secretary shall seek to minimize the number of
18 such areas specified under this paragraph.

19 "(b) BASE ANNUAL PREMIUM FOR INDIVIDUALS 6220 YEARS OF AGE OR OLDER.—

21 "(1) NATIONAL, PER CAPITA AVERAGE.—The 22 Secretary shall estimate the average, annual per 23 capita amount that would be payable under this title 24 with respect to individuals residing in the United 25 States who meet the requirement of section

12

1

1859(b)(1)(A) as if all such individuals were eligible
 for (and enrolled) under this title during the entire
 year (and assuming that section 1862(b)(2)(A)(i)
 did not apply).

5 "(2) GEOGRAPHIC ADJUSTMENT.—The Sec-6 retary shall reduce, as determined appropriate, the 7 amount determined under paragraph (1) for a pre-8 mium area (specified under subsection (a)(3)) that 9 has costs below the national average, in order to as-10 sure participation in all areas throughout the United 11 States.

"(3) BASE ANNUAL PREMIUM.—The base annual premium under this subsection for months in a
year for individuals 62 years of age or older residing
in a premium area is equal to the average, annual
per capita amount estimated under paragraph (1)
for the year, adjusted for such area under paragraph
(2).

"(c) DEFERRED PREMIUM RATE FOR INDIVIDUALS
62 YEARS OF AGE OR OLDER.—The deferred premium
rate for individuals with a group of individuals who obtain
coverage under section 1859(b) in a year shall be computed by the Secretary as follows:

24 "(1) ESTIMATION OF NATIONAL, PER CAPITA25 ANNUAL AVERAGE EXPENDITURES FOR ENROLL-

1	MENT GROUP.—The Secretary shall estimate the av-
2	erage, per capita annual amount that will be paid
3	under this part for individuals in such group during
4	the period of enrollment under section $1859(b)$. In
5	making such estimate for coverage beginning in a
6	year before 2004, the Secretary may base such esti-
7	mate on the average, per capita amount that would
8	be payable if the program had been in operation over
9	a previous period of at least 4 years.
10	"(2) DIFFERENCE BETWEEN ESTIMATED EX-
11	PENDITURES AND ESTIMATED PREMIUMS.—Based
12	on the characteristics of individuals in such group,
13	the Secretary shall estimate during the period of
14	coverage of the group under this part under section
15	1859(b) the amount by which—
16	"(A) the amount estimated under para-
17	graph (1) ; exceeds
18	"(B) the average, annual per capita
19	amount of premiums that will be payable for
20	months during the year under section 1859C(a)
21	for individuals in such group (including pre-
22	miums that would be payable if there were no
23	terminations in enrollment under clause (i) or
24	(ii) of section $1859A(d)(1)(A)$).

 determine deferred monthly premium rates for ind viduals in such group in a manner so that— "(A) the estimated actuarial value of such premiums payable under section 1859C(b), equal to "(B) the estimated actuarial present value of the differences described in paragraph (2). 	1	"(3) Actuarial computation of deferred
 4 viduals in such group in a manner so that— 5 "(A) the estimated actuarial value of such premiums payable under section 1859C(b), 6 premiums payable under section 1859C(b), 7 equal to 8 "(B) the estimated actuarial present value of the differences described in paragraph (2). 	2	MONTHLY PREMIUM RATES.—The Secretary shall
 5 "(A) the estimated actuarial value of succession of the differences described in paragraph (2). 5 "(A) the estimated actuarial present value of succession of the differences described in paragraph (2). 	3	determine deferred monthly premium rates for indi-
 6 premiums payable under section 1859C(b), 7 equal to 8 "(B) the estimated actuarial present values of the differences described in paragraph (2). 	4	viduals in such group in a manner so that—
 7 equal to 8 "(B) the estimated actuarial present values of the differences described in paragraph (2). 	5	"(A) the estimated actuarial value of such
8 "(B) the estimated actuarial present values of the differences described in paragraph (2).	6	premiums payable under section 1859C(b), is
9 of the differences described in paragraph (2).	7	equal to
	8	"(B) the estimated actuarial present value
	9	of the differences described in paragraph (2).
10 Such rate shall be computed for each individual	10	Such rate shall be computed for each individual in
11 the group in a manner so that the rate is based of	11	the group in a manner so that the rate is based on
12 the number of months between the first month	12	the number of months between the first month of
13 coverage based on enrollment under section 1859(13	coverage based on enrollment under section 1859(b)
14 and the month in which the individual attains 6	14	and the month in which the individual attains 65
15 years of age.	15	years of age.
16 "(4) DETERMINANTS OF ACTUARIAL PRESEN	16	"(4) DETERMINANTS OF ACTUARIAL PRESENT
17 VALUES.—The actuarial present values described	17	VALUES.—The actuarial present values described in
18 paragraph (3) shall reflect—	18	paragraph (3) shall reflect—
19 "(A) the estimated probabilities of surviv	19	"(A) the estimated probabilities of survival
20 at ages 62 through 84 for individuals enrolle	20	at ages 62 through 84 for individuals enrolled
21 during the year; and	21	during the year; and
22 "(B) the estimated effective average inte	22	"(B) the estimated effective average inter-
est rates that would be earned on investmen	23	est rates that would be earned on investments
24 held in the trust funds under this title durin	24	held in the trust funds under this title during
25 the period in question.	25	the period in question.

16

1 "SEC. 1859C. PAYMENT OF PREMIUMS.

2 "(a) Payment of Base Monthly Premium.—

3 "(1) IN GENERAL.—The Secretary shall provide 4 for payment and collection of the base monthly pre-5 mium, determined under section 1859B(a)(1) for the 6 age (and age cohort, if applicable) of the individual 7 involved and the premium area in which the individ-8 ual principally resides, in the same manner as for 9 payment of monthly premiums under section 1840, except that, for purposes of applying this section, 10 11 any reference in such section to the Federal Supple-12 mentary Medical Insurance Trust Fund is deemed a 13 reference to the Trust Fund established under sec-14 tion 1859D.

15 "(2) PERIOD OF PAYMENT.—In the case of an 16 individual who participates in the program estab-17 lished by this title, the base monthly premium shall 18 be payable for the period commencing with the first 19 month of the individual's coverage period and ending 20 with the month in which the individual's coverage 21 under this title terminates.

22 "(b) PAYMENT OF DEFERRED PREMIUM FOR INDI-23 VIDUALS COVERED AFTER ATTAINING AGE 62.—

24 "(1) RATE OF PAYMENT.—

25 "(A) IN GENERAL.—In the case of an indi26 vidual who is covered under this part for a

1	month pursuant to an enrollment under section
2	1859(b), subject to subparagraph (B), the indi-
3	vidual is liable for payment of a deferred pre-
4	mium in each month during the period de-
5	scribed in paragraph (2) in an amount equal to
6	the full deferred monthly premium rate deter-
7	mined for the individual under section
8	1859B(c).
9	"(B) Special rules for those who
10	DISENROLL EARLY.—
11	"(i) IN GENERAL.—If such an individ-
12	ual's enrollment under such section is ter-
13	minated under clause (i) or (ii) of section
14	1859A(d)(1)(A), subject to clause (ii), the
15	amount of the deferred premium otherwise
16	established under this paragraph shall be
17	pro-rated to reflect the number of months
18	of coverage under this part under such en-
19	rollment compared to the maximum num-
20	ber of months of coverage that the individ-
21	ual would have had if the enrollment were
22	not so terminated.
23	"(ii) Rounding to 12-month mini-
24	MUM COVERAGE PERIODS.—In applying
25	clause (i), the number of months of cov-

1	erage (if not a multiple of 12) shall be
2	rounded to the next highest multiple of 12
3	months, except that in no case shall this
4	clause result in a number of months of
5	coverage exceeding the maximum number
6	of months of coverage that the individual
7	would have had if the enrollment were not
8	so terminated.
9	"(2) PERIOD OF PAYMENT.—The period de-
10	scribed in this paragraph for an individual is the pe-
11	riod beginning with the first month in which the in-
12	dividual has attained 65 years of age and ending
13	with the month before the month in which the indi-
14	vidual attains 85 years of age.
15	"(3) Collection.—In the case of an individual
16	who is liable for a premium under this subsection,
17	the amount of the premium shall be collected in the
18	same manner as the premium for enrollment under
19	such part is collected under section 1840, except
20	that any reference in such section to the Federal
21	Supplementary Medical Insurance Trust Fund is
22	deemed to be a reference to the Medicare Early Ac-
23	cess Trust Fund established under section 1859D.
24	"(c) Application of Certain Provisions.—The
25	provisions of section 1840 (other than subsection (h))

shall apply to premiums collected under this section in the
 same manner as they apply to premiums collected under
 part B, except that any reference in such section to the
 Federal Supplementary Medical Insurance Trust Fund is
 deemed a reference to the Trust Fund established under
 section 1859D.

7 "SEC. 1859D. MEDICARE EARLY ACCESS TRUST FUND.

8 "(a) Establishment of Trust Fund.—

9 "(1) IN GENERAL.—There is hereby created on 10 the books of the Treasury of the United States a 11 trust fund to be known as the 'Medicare Early Ac-12 cess Trust Fund' (in this section referred to as the 13 'Trust Fund'). The Trust Fund shall consist of such 14 gifts and bequests as may be made as provided in 15 section 201(i)(1) and such amounts as may be de-16 posited in, or appropriated to, such fund as provided 17 in this title.

18 "(2) PREMIUMS.—Premiums collected under
19 section 1859B shall be transferred to the Trust
20 Fund.

21 "(b) Incorporation of Provisions.—

"(1) IN GENERAL.—Subject to paragraph (2),
subsections (b) through (i) of section 1841 shall
apply with respect to the Trust Fund and this title
in the same manner as they apply with respect to

1	the Federal Supplementary Medical Insurance Trust
2	Fund and part B, respectively.
3	"(2) Miscellaneous references.—In apply-
4	ing provisions of section 1841 under paragraph
5	(1)—
6	"(A) any reference in such section to 'this
7	part' is construed to refer to this part D;
8	"(B) any reference in section 1841(h) to
9	section 1840(d) and in section 1841(i) to sec-
10	tions $1840(b)(1)$ and $1842(g)$ are deemed ref-
11	erences to comparable authority exercised under
12	this part; and
13	"(C) payments may be made under section
14	1841(g) to the trust funds under sections 1817
15	and 1841 as reimbursement to such funds for
16	payments they made for benefits provided
17	under this part.
18	"SEC. 1859E. OVERSIGHT AND ACCOUNTABILITY.
19	"(a) Through Annual Reports of Trustees.—
20	The Board of Trustees of the Medicare Early Access
21	Trust Fund under section $1859D(b)(1)$ shall report on an
22	annual basis to Congress concerning the status of the
23	Trust Fund and the need for adjustments in the program

24 $\,$ under this part to maintain financial solvency of the pro-

25 gram under this part.

"(b) PERIODIC GAO REPORTS.—The Comptroller 1 2 General of the United States shall periodically submit to 3 Congress reports on the adequacy of the financing of cov-4 erage provided under this part. The Comptroller General 5 shall include in such report such recommendations for adjustments in such financing and coverage as the Comptrol-6 7 ler General deems appropriate in order to maintain finan-8 cial solvency of the program under this part.

9 "SEC. 1859F. ADMINISTRATION AND MISCELLANEOUS.

10 "(a) TREATMENT FOR PURPOSES OF THIS TITLE.—
11 Except as otherwise provided in this part—

"(1) an individual enrolled under this part shall
be treated for purposes of this title as though the individual was entitled to benefits under part A and
enrolled under part B; and

"(2) benefits described in section 1859 shall be
payable under this title to such an individual in the
same manner as if such individual was so entitled
and enrolled.

"(b) NOT TREATED AS MEDICARE PROGRAM FOR
PURPOSES OF MEDICAID PROGRAM.—For purposes of applying title XIX (including the provision of medicare costsharing assistance under such title), an individual who is
enrolled under this part shall not be treated as being entitled to benefits under this title.

1 "(c) NOT TREATED AS MEDICARE PROGRAM FOR 2 PURPOSES OF COBRA CONTINUATION PROVISIONS.—In 3 applying a COBRA continuation provision (as defined in 4 section 2791(d)(4) of the Public Health Service Act), any 5 reference to an entitlement to benefits under this title shall not be construed to include entitlement to benefits 6 7 under this title pursuant to the operation of this part.". 8 (b) Conforming Amendments to Social Secu-RITY ACT PROVISIONS.— 9

(1) Section 201(i)(1) of the Social Security Act
(42 U.S.C. 401(i)(1)) is amended by striking "or the
Federal Supplementary Medical Insurance Trust
Fund" and inserting "the Federal Supplementary
Medical Insurance Trust Fund, and the Medicare
Early Access Trust Fund".

16 (2) Section 201(g)(1)(A) of such Act (42
17 U.S.C. 401(g)(1)(A)) is amended by striking "and
18 the Federal Supplementary Medical Insurance Trust
19 Fund established by title XVIII" and inserting ",
20 the Federal Supplementary Medical Insurance Trust
21 Fund, and the Medicare Early Access Trust Fund
22 established by title XVIII".

23 (3) Section 1820(i) of such Act (42 U.S.C.
24 1395i-4(i)) is amended by striking "part D" and in25 serting "part E".

1	(4) Part C of title XVIII of such Act is
2	amended—
3	(A) in section $1851(a)(2)(B)$ (42 U.S.C.
4	1395w-21(a)(2)(B)), by striking " $1859(b)(3)$ "
5	and inserting "1858(b)(3);
6	(B) in section $1851(a)(2)(C)$ (42 U.S.C.
7	1395w–21(a)(2)(C)), by striking "1859(b)(2)"
8	and inserting "1858(b)(2)";
9	(C) in section 1852(a)(1) (42 U.S.C.
10	1395w–22(a)(1)), by striking "1859(b)(3)" and
11	inserting " $1858(b)(3);$
12	(D) in section $1852(a)(3)(B)(ii)$ (42)
13	U.S.C. 1395w–22(a)(3)(B)(ii)), by striking
14	"1859(b)(2)(B)" and inserting
15	"1858(b)(2)(B)";
16	(E) in section $1853(a)(1)(A)$ (42 U.S.C.
17	1395w–23(a)(1)(A)), by striking "1859(e)(4)"
18	and inserting "1858(e)(4)"; and
19	(F) in section $1853(a)(3)(D)$ (42 U.S.C.
20	1395w–23(a)(3)(D)), by striking "1859(e)(4)"
21	and inserting "1858(e)(4)".
22	(5) Section $1853(c)$ of such Act (42 U.S.C.
23	1395w-23(c)) is amended
24	(A) in paragraph (1), by striking "or (7)"
25	and inserting ", (7), or (8)", and

1	(B) by adding at the end the following:
2	"(8) Adjustment for early access.—In ap-
3	plying this subsection with respect to individuals en-
4	titled to benefits under part D, the Secretary shall
5	provide for an appropriate adjustment in the
6	Medicare+Choice capitation rate as may be appro-
7	priate to reflect differences between the population
8	served under such part and the population under
9	parts A and B.".
10	(c) Other Conforming Amendments.—
11	(1) Section $138(b)(4)$ of the Internal Revenue
12	Code of 1986 is amended by striking "1859(b)(3)"
13	and inserting "1858(b)(3)".
14	(2)(A) Section $602(2)(D)(ii)$ of the Employee
15	Retirement Income Security Act of 1974 (29 U.S.C.
16	1162(2)) is amended by inserting "(not including an
17	individual who is so entitled pursuant to enrollment
18	under section 1859A)" after "Social Security Act".
19	(B) Section 2202(2)(D)(ii) of the Public Health
20	Service Act (42 U.S.C. 300bb–2(2)(D)(ii)) is amend-
21	ed by inserting "(not including an individual who is
22	so entitled pursuant to enrollment under section
23	1859A)" after "Social Security Act".
24	(C) Section $4980B(f)(2)(B)(i)(V)$ of the Inter-
25	nal Revenue Code of 1986 is amended by inserting

"(not including an individual who is so entitled pur suant to enrollment under section 1859A)" after
 "Social Security Act".

4 TITLE II—ACCESS TO MEDICARE 5 BENEFITS FOR DISPLACED 6 WORKERS 55-TO-62 YEARS OF 7 AGE

8 SEC. 201. ACCESS TO MEDICARE BENEFITS FOR DISPLACED 9 WORKERS 55-TO-62 YEARS OF AGE.

(a) ELIGIBILITY.—Section 1859 of the Social Security Act, as inserted by section 101(a)(2), is amended by
adding at the end the following new subsection:

13 "(c) DISPLACED WORKERS AND SPOUSES.—

"(1) DISPLACED WORKERS.—Subject to paragraph (3), an individual who meets the following requirements with respect to a month is eligible to enroll under this part with respect to such month:

18 "(A) AGE.—As of the last day of the
19 month, the individual has attained 55 years of
20 age, but has not attained 62 years of age.

21 "(B) MEDICARE ELIGIBILITY (BUT FOR
22 AGE).—The individual would be eligible for ben23 efits under part A or B for the month if the in24 dividual were 65 years of age.

1 "(C) Loss of Employment-based cov-2 Erage.—

3 "(i) ELIGIBLE FOR UNEMPLOYMENT 4 COMPENSATION.—The individual meets the 5 requirements relating to period of covered 6 employment and conditions of separation 7 from employment to be eligible for unem-8 ployment compensation (as defined in sec-9 tion 85(b) of the Internal Revenue Code of 10 1986), based on a separation from employ-11 ment occurring on or after January 1, 12 1999. The previous sentence shall not be 13 construed as requiring the individual to be 14 receiving such unemployment compensa-15 tion.

"(ii) Loss of employment-based 16 17 COVERAGE.—Immediately before the time 18 of such separation of employment, the indi-19 vidual was covered under a group health 20 plan on the basis of such employment, and, 21 because of such loss, is no longer eligible 22 for coverage under such plan (including 23 such eligibility based on the application of 24 a Federal or State COBRA continuation

- 1 provision) as of the last day of the month 2 involved. "(iii) PREVIOUS CREDITABLE COV-3 4 ERAGE FOR AT LEAST 1 YEAR.—As of the date on which the individual loses coverage 5 6 described in clause (ii), the aggregate of 7 the periods of creditable coverage (as de-8 termined under section 2701(c) of the 9 Public Health Service Act) is 12 months or 10 longer. "(D) EXHAUSTION OF AVAILABLE COBRA 11 12 CONTINUATION BENEFITS.— 13 "(i) IN GENERAL.—In the case of an 14 individual described in clause (ii) for a 15 month described in clause (iii)— "(I) the individual (or spouse) 16 17 elected coverage described in clause 18 (ii); and 19 "(II) the individual (or spouse) 20 has continued such coverage for all 21 months described in clause (iii) in 22 which the individual (or spouse) is eli-23 gible for such coverage. 24 "(ii) Individuals to whom cobra
- 25 CONTINUATION COVERAGE MADE AVAIL-

	20
1	ABLE.—An individual described in this
2	clause is an individual—
3	"(I) who was offered coverage
4	under a Federal or State COBRA
5	continuation provision at the time of
6	loss of coverage eligibility described in
7	subparagraph (C)(ii); or
8	"(II) whose spouse was offered
9	such coverage in a manner that per-
10	mitted coverage of the individual at
11	such time.
12	"(iii) Months of possible cobra
13	CONTINUATION COVERAGE.—A month de-
14	scribed in this clause is a month for which
15	an individual described in clause (ii) could
16	have had coverage described in such clause
17	as of the last day of the month if the indi-
18	vidual (or the spouse of the individual, as
19	the case may be) had elected such coverage
20	on a timely basis.
21	"(E) NOT ELIGIBLE FOR COVERAGE
22	UNDER FEDERAL HEALTH INSURANCE PRO-
23	GRAM OR GROUP HEALTH PLANS.—The individ-

a Federal health insurance program or under a

ual is not eligible for benefits or coverage under

24

1	group health plan (whether on the basis of the
2	individual's employment or employment of the
3	individual's spouse) as of the last day of the
4	month involved.
5	"(2) Spouse of displaced worker.—Subject
6	to paragraph (3), an individual who meets the fol-
7	lowing requirements with respect to a month is eligi-
8	ble to enroll under this part with respect to such
9	month:
10	"(A) AGE.—As of the last day of the
11	month, the individual has not attained 62 years
12	of age.
13	"(B) Married to displaced worker.—
14	The individual is the spouse of an individual at
15	the time the individual enrolls under this part
16	under paragraph (1) and loses coverage de-
17	scribed in paragraph $(1)(C)(ii)$ because the in-
18	dividual's spouse lost such coverage.
19	"(C) MEDICARE ELIGIBILITY (BUT FOR
20	AGE); EXHAUSTION OF ANY COBRA CONTINU-
21	ATION COVERAGE; AND NOT ELIGIBLE FOR COV-
22	ERAGE UNDER FEDERAL HEALTH INSURANCE
23	PROGRAM OR GROUP HEALTH PLAN.—The indi-
24	vidual meets the requirements of subparagraphs
25	(B), (D), and (E) of paragraph (1) .

1 "(3) CHANGE IN HEALTH PLAN ELIGIBILITY 2 AFFECTS CONTINUED ELIGIBILITY.—For provision 3 that terminates enrollment under this section in the 4 case of an individual who becomes eligible for cov-5 erage under a group health plan or under a Federal 6 health insurance section program, see 7 1859A(d)(1)(C).

"(4) REENROLLMENT PERMITTED.—Nothing in 8 9 this subsection shall be construed as preventing an 10 individual who, after enrolling under this subsection, 11 terminates such enrollment from subsequently re-12 enrolling under this subsection if the individual is eligible to enroll under this subsection at that time.". 13 14 (b) ENROLLMENT.—Section 1859A of such Act, as 15 so inserted, is amended—

(1) in subsection (a), by striking "and" at the
end of paragraph (1), by striking the period at the
end of paragraph (2) and inserting "; and", and by
adding at the end the following new paragraph:

"(3) individuals whose coverage under this part
would terminate because of subsection (d)(1)(B)(ii)
are provided notice and an opportunity to continue
enrollment in accordance with section
1859E(c)(1).";

1

2

(2) in subsection (b), by inserting after Not-

withstanding any other provision of law, (1) the fol-

3	lowing:
4	"(2) DISPLACED WORKERS AND SPOUSES.—In
5	the case of individuals eligible to enroll under this
6	part under section 1859(c), the following rules
7	apply:
8	"(A) INITIAL ENROLLMENT PERIOD.—If
9	the individual is first eligible to enroll under
10	such section for July 2000, the enrollment pe-
11	riod shall begin on May 1, 2000, and shall end
12	on August 31, 2000. Any such enrollment be-
13	fore July 1, 2000, is conditioned upon compli-
14	ance with the conditions of eligibility for July
15	2000.
16	"(B) SUBSEQUENT PERIODS.—If the indi-
17	vidual is eligible to enroll under such section for
18	a month after July 2000, the enrollment period
19	based on such eligibility shall begin on the first
20	day of the second month before the month in
21	which the individual first is eligible to so enroll
22	(or reenroll) and shall end 4 months later.";
23	(3) in subsection $(d)(1)$, by amending subpara-
24	graph (B) to read as follows:
25	"(B) TERMINATION BASED ON AGE.—

1	"(i) AT AGE 65.—Subject to clause
2	(ii), the individual attains 65 years of age.
3	"(ii) At age 62 for displaced
4	workers and spouses.—In the case of
5	an individual enrolled under this part pur-
6	suant to section 1859(c), subject to sub-
7	section $(a)(1)$, the individual attains 62
8	years of age.";
9	(4) in subsection $(d)(1)$, by adding at the end
10	the following new subparagraph:
11	"(C) Obtaining access to employment-
12	BASED COVERAGE OR FEDERAL HEALTH INSUR-
13	ANCE PROGRAM FOR INDIVIDUALS UNDER 62
14	YEARS OF AGE.—In the case of an individual
15	who has not attained 62 years of age, the indi-
16	vidual is covered (or eligible for coverage) as a
17	participant or beneficiary under a group health
18	plan or under a Federal health insurance pro-
19	gram.'';
20	(5) in subsection $(d)(2)$, by amending subpara-
21	graph (C) to read as follows:
22	"(C) Age or medicare eligibility.—
23	"(i) IN GENERAL.—The termination
24	of a coverage period under paragraph
25	(1)(A)(iii) or $(1)(B)(i)$ shall take effect as

1 of the first day of the month in which the 2 individual attains 65 years of age or be-3 comes entitled to benefits under part A or 4 enrolled for benefits under part B. "(ii) DISPLACED WORKERS.—The ter-5 6 mination of a coverage period under para-7 graph (1)(B)(ii) shall take effect as of the 8 first day of the month in which the individ-9 ual attains 62 years of age, unless the in-10 dividual has enrolled under this part pur-11 suant to section 1859(b) and section 12 1859E(c)(1)."; and 13 (6) in subsection (d)(2), by adding at the end 14 the following new subparagraph: "(D) ACCESS TO COVERAGE.—The termi-15 16 nation of a coverage period under paragraph 17 (1)(C) shall take effect on the date on which

23 (c) PREMIUMS.—Section 1859B of such Act, as so
24 inserted, is amended—

health insurance program.".

the individual is eligible to begin a period of

creditable coverage (as defined in section

2701(c) of the Public Health Service Act)

under a group health plan or under a Federal

18

19

20

21

(1) in subsection (a)(1), by adding at the end
 the following:

3	"(B) BASE MONTHLY PREMIUM FOR INDI-
4	VIDUALS UNDER 62 YEARS OF AGE.—A base
5	monthly premium for individuals under 62
6	years of age, equal to $\frac{1}{12}$ of the base annual
7	premium rate computed under subsection $(d)(3)$
8	for each premium area and age cohort."; and
9	(2) by adding at the end the following new sub-
10	section:
11	"(d) Base Monthly Premium for Individuals
12	UNDER 62 YEARS OF AGE.—
13	"(1) NATIONAL, PER CAPITA AVERAGE FOR AGE
14	GROUPS.—
15	"(A) ESTIMATE OF AMOUNT.—The Sec-
16	retary shall estimate the average, annual per
17	capita amount that would be payable under this
18	title with respect to individuals residing in the
19	United States who meet the requirement of sec-
20	tion $1859(c)(1)(A)$ within each of the age co-
21	horts established under subparagraph (B) as if
22	all such individuals within such cohort were eli-
23	gible for (and enrolled) under this title during
24	the entire year (and assuming that section
25	1862(b)(2)(A)(i) did not apply).

"(B) AGE COHORTS.—For purposes of 1 2 subparagraph (A), the Secretary shall establish 3 separate age cohorts in 5-year age increments 4 for individuals who have not attained 60 years 5 of age and a separate cohort for individuals who 6 have attained 60 years of age. 7 "(2) GEOGRAPHIC ADJUSTMENT.—The Sec-8 retary shall adjust the amount determined under 9 paragraph (1)(A) for each premium area (specified 10 under subsection (a)(3) in the same manner and to 11 the same extent as the Secretary provides for adjust-12 ments under subsection (b)(2). 13 "(3) BASE ANNUAL PREMIUM.—The base an-14 nual premium under this subsection for months in a 15 year for individuals in an age cohort under para-16 graph (1)(B) in a premium area is equal to 165 per-17 cent of the average, annual per capita amount esti-18 mated under paragraph (1) for the age cohort and 19 year, adjusted for such area under paragraph (2). 20 "(4) Pro-ration of premiums to reflect

21 COVERAGE DURING A PART OF A MONTH.—If the
22 Secretary provides for coverage of portions of a
23 month under section 1859A(c)(2), the Secretary
24 shall pro-rate the premiums attributable to such cov-

erage under this section to reflect the portion of the
 month so covered.".

3 (d) ADMINISTRATIVE PROVISIONS.—Section 1859F
4 of such Act, as so inserted, is amended by adding at the
5 end the following:

6 "(d) Additional Administrative Provisions.—

7 "(1) PROCESS FOR CONTINUED ENROLLMENT 8 OF DISPLACED WORKERS WHO ATTAIN 62 YEARS OF 9 AGE.—The Secretary shall provide a process for the 10 continuation of enrollment of individuals whose en-11 rollment under section 1859(c) would be terminated 12 upon attaining 62 years of age. Under such process 13 such individuals shall be provided appropriate and 14 timely notice before the date of such termination 15 and of the requirement to enroll under this part pur-16 suant to section 1859(b) in order to continue entitle-17 ment to benefits under this title after attaining 62 18 years of age.

"(2) ARRANGEMENTS WITH STATES FOR DETERMINATIONS RELATING TO UNEMPLOYMENT COMPENSATION ELIGIBILITY.—The Secretary may provide for appropriate arrangements with States for
the determination of whether individuals in the State
meet or would meet the requirements of section
1859(c)(1)(C)(i).".

1 (e) Conforming Amendment to Heading to 2 PART.—The heading of part D of title XVIII of the Social Security Act, as so inserted, is amended by striking "62" 3 and inserting "55". 4 TITLE III—COBRA PROTECTION 5 FOR EARLY RETIREES 6 Subtitle A—Amendments to the 7 Employee Retirement Income 8 Security Act of 1974 9 10 SEC. 301. COBRA CONTINUATION BENEFITS FOR CERTAIN 11 **RETIRED WORKERS WHO LOSE RETIREE** 12 **HEALTH COVERAGE.** 13 (a) ESTABLISHMENT NEW QUALIFYING OF 14 EVENT.— 15 (1) IN GENERAL.—Section 603 of the Employee 16 Retirement Income Security Act of 1974 (29 U.S.C.

17 1163) is amended by inserting after paragraph (6)18 the following new paragraph:

"(7) The termination or substantial reduction
in benefits (as defined in section 607(7)) of group
health plan coverage as a result of plan changes or
termination in the case of a covered employee who
is a qualified retiree.".

24 (2) QUALIFIED RETIREE; QUALIFIED BENE25 FICIARY; AND SUBSTANTIAL REDUCTION DE-

1	FINED.—Section 607 of such Act (29 U.S.C. 1167)
2	is amended—
3	(A) in paragraph (3)—
4	(i) in subparagraph (A), by inserting
5	"except as otherwise provided in this para-
6	graph," after "means,"; and
7	(ii) by adding at the end the following
8	new subparagraph:
9	"(D) Special rule for qualifying re-
10	TIREES AND DEPENDENTS.—In the case of a
11	qualifying event described in section $603(7)$, the
12	term 'qualified beneficiary' means a qualified
13	retiree and any other individual who, on the day
14	before such qualifying event, is a beneficiary
15	under the plan on the basis of the individual's
16	relationship to such qualified retiree."; and
17	(B) by adding at the end the following new
18	paragraphs:
19	"(6) QUALIFIED RETIREE.—The term 'qualified
20	retiree' means, with respect to a qualifying event de-
21	scribed in section $603(7)$, a covered employee who,
22	at the time of the event—
23	"(A) has attained 55 years of age; and

1	"(B) was receiving group health coverage
2	under the plan by reason of the retirement of
3	the covered employee.
4	"(7) SUBSTANTIAL REDUCTION.—The term
5	'substantial reduction'—
6	"(A) means, as determined under regula-
7	tions of the Secretary and with respect to a
8	qualified beneficiary, a reduction in the average
9	actuarial value of benefits under the plan
10	(through reduction or elimination of benefits,
11	an increase in premiums, deductibles, copay-
12	ments, and coinsurance, or any combination
13	thereof), since the date of commencement of
14	coverage of the beneficiary by reason of the re-
15	tirement of the covered employee (or, if later,
16	January 6, 1999), in an amount equal to at
17	least 50 percent of the total average actuarial
18	value of the benefits under the plan as of such
19	date (taking into account an appropriate ad-
20	justment to permit comparison of values over
21	time); and
22	"(B) includes an increase in premiums re-
23	quired to an amount that exceeds the premium
24	level described in the fourth sentence of section

39

25

602(3).".

1	(b) Duration of Coverage Through Age 65.—
2	Section 602(2)(A) of such Act (29 U.S.C. 1162(2)(A)) is
3	amended—
4	(1) in clause (ii), by inserting "or 603(7)" after
5	<i>``</i> 603(6) <i>'</i> ';
6	(2) in clause (iv), by striking "or $603(6)$ " and
7	inserting ", 603(6), or 603(7)";
8	(3) by redesignating clause (iv) as clause (vi);
9	(4) by redesignating clause (v) as clause (iv)
10	and by moving such clause to immediately follow
11	clause (iii); and
12	(5) by inserting after such clause (iv) the fol-
13	lowing new clause:
14	"(v) Special rule for certain de-
15	PENDENTS IN CASE OF TERMINATION OR
16	SUBSTANTIAL REDUCTION OF RETIREE
17	HEALTH COVERAGE.—In the case of a
18	qualifying event described in section
19	603(7), in the case of a qualified bene-
20	ficiary described in section $607(3)(D)$ who
21	is not the qualified retiree or spouse of
22	such retiree, the later of—
23	"(I) the date that is 36 months
24	after the earlier of the date the quali-
25	fied retiree becomes entitled to bene-

1	fita under title VVIII of the Secial Se
1	fits under title XVIII of the Social Se-
2	curity Act, or the date of the death of
3	the qualified retiree; or
4	"(II) the date that is 36 months
5	after the date of the qualifying
6	event.".
7	(c) Type of Coverage in Case of Termination
8	OR SUBSTANTIAL REDUCTION OF RETIREE HEALTH COV-
9	ERAGE.—Section 602(1) of such Act (29 U.S.C. 1162(1))
10	is amended—
11	(1) by striking "The coverage" and inserting
12	the following:
13	"(A) IN GENERAL.—Except as provided in
14	subparagraph (B), the coverage"; and
15	(2) by adding at the end the following:
16	"(B) CERTAIN RETIREES.—In the case of
17	a qualifying event described in section $603(7)$,
18	in applying the first sentence of subparagraph
19	(A) and the fourth sentence of paragraph (3),
20	the coverage offered that is the most prevalent
21	coverage option (as determined under regula-
22	tions of the Secretary) continued under the
23	group health plan (or, if none, under the most
24	prevalent other plan offered by the same plan
25	sponsor) shall be treated as the coverage de-

scribed in such sentence, or (at the option of the plan and qualified beneficiary) such other coverage option as may be offered and elected by the qualified beneficiary involved.".

5 (d) INCREASED LEVEL OF PREMIUMS PERMITTED.— Section 602(3) of such Act (29 U.S.C. 1162(3)) is amend-6 ed by adding at the end the following new sentence: "In 7 8 the case of an individual provided continuation coverage 9 by reason of a qualifying event described in section 10 603(7), any reference in subparagraph (A) of this paragraph to '102 percent of the applicable premium' is 11 deemed a reference to '125 percent of the applicable pre-12 13 mium for employed individuals (and their dependents, if applicable) for the coverage option referred to in para-14 15 graph (1)(B)'.".

16 (e) NOTICE.—Section 606(a) of such Act (29 U.S.C. 1166) is amended— 17

18 (1) in paragraph (4)(A), by striking "or (6)" and inserting "(6), or (7)"; and 19

20 (2) by adding at the end the following:

21 "The notice under paragraph (4) in the case of a qualify-22 ing event described in section 603(7) shall be provided at 23 least 90 days before the date of the qualifying event.". 24

(f) EFFECTIVE DATES.—

1

2

3

4

	15
1	(1) IN GENERAL.—The amendments made by
2	this section (other than subsection $(e)(2)$) shall
3	apply to qualifying events occurring on or after Jan-
4	uary 6, 1999. In the case of a qualifying event oc-
5	curring on or after such date and before the date of
6	the enactment of this Act, such event shall be
7	deemed (for purposes of such amendments) to have
8	occurred on the date of the enactment of this Act.
9	(2) Advance notice of terminations and
10	REDUCTIONS.—The amendment made by subsection
11	(e)(2) shall apply to qualifying events occurring
12	after the date of the enactment of this Act, except
13	that in no case shall notice be required under such
14	amendment before such date.
15	Subtitle B—Amendments to the
16	Public Health Service Act
17	SEC. 311. COBRA CONTINUATION BENEFITS FOR CERTAIN
18	RETIRED WORKERS WHO LOSE RETIREE
19	HEALTH COVERAGE.
20	(a) Establishment of New Qualifying
21	EVENT.—
22	(1) IN GENERAL.—Section 2203 of the Public
23	Health Service Act (42 U.S.C. 300bb–3) is amended
24	by inserting after paragraph (5) the following new
25	paragraph:

1	"(6) The termination or substantial reduction
2	in benefits (as defined in section 2208(6)) of group
3	health plan coverage as a result of plan changes or
4	termination in the case of a covered employee who
5	is a qualified retiree.".
6	(2) QUALIFIED RETIREE; QUALIFIED BENE-
7	FICIARY; AND SUBSTANTIAL REDUCTION DE-
8	FINED.—Section 2208 of such Act (42 U.S.C.
9	300bb-8) is amended—
10	(A) in paragraph (3)—
11	(i) in subparagraph (A), by inserting
12	"except as otherwise provided in this para-
13	graph," after "means,"; and
14	(ii) by adding at the end the following
15	new subparagraph:
16	"(C) Special rule for qualifying re-
17	TIREES AND DEPENDENTS.—In the case of a
18	qualifying event described in section $2203(6)$,
19	the term 'qualified beneficiary' means a quali-
20	fied retiree and any other individual who, on
21	the day before such qualifying event, is a bene-
22	ficiary under the plan on the basis of the indi-
23	vidual's relationship to such qualified retiree.";
24	and

1	(B) by adding at the end the following new
2	paragraphs:
3	"(5) QUALIFIED RETIREE.—The term 'qualified
4	retiree' means, with respect to a qualifying event de-
5	scribed in section 2203(6), a covered employee who,
6	at the time of the event—
7	"(A) has attained 55 years of age; and
8	"(B) was receiving group health coverage
9	under the plan by reason of the retirement of
10	the covered employee.
11	"(6) SUBSTANTIAL REDUCTION.—The term
12	'substantial reduction'—
13	"(A) means, as determined under regula-
14	tions of the Secretary of Labor and with respect
15	to a qualified beneficiary, a reduction in the av-
16	erage actuarial value of benefits under the plan
17	(through reduction or elimination of benefits,
18	an increase in premiums, deductibles, copay-
19	ments, and coinsurance, or any combination
20	thereof), since the date of commencement of
21	coverage of the beneficiary by reason of the re-
22	tirement of the covered employee (or, if later,
23	January 6, 1999), in an amount equal to at
24	least 50 percent of the total average actuarial
25	value of the benefits under the plan as of such

1	date (taking into account an appropriate ad-
2	justment to permit comparison of values over
3	time); and
4	"(B) includes an increase in premiums re-
5	quired to an amount that exceeds the premium
6	level described in the fourth sentence of section
7	2202(3).".
8	(b) Duration of Coverage Through Age 65.—
9	Section 2202(2)(A) of such Act (42 U.S.C. 300bb-
10	2(2)(A)) is amended—
11	(1) by redesignating clause (iii) as clause (iv);
12	and
13	(2) by inserting after clause (ii) the following
14	new clause:
15	"(iii) Special rule for certain
16	DEPENDENTS IN CASE OF TERMINATION
17	OR SUBSTANTIAL REDUCTION OF RETIREE
18	HEALTH COVERAGE.—In the case of a
19	qualifying event described in section
20	2203(6), in the case of a qualified bene-
21	ficiary described in section $2208(3)(C)$ who
22	is not the qualified retiree or spouse of
23	such retiree, the later of—
24	"(I) the date that is 36 months
25	after the earlier of the date the quali-

1	fied retiree becomes entitled to bene-
2	fits under title XVIII of the Social
3	Security Act, or the date of the death
4	of the qualified retiree; or
5	"(II) the date that is 36 months
6	after the date of the qualifying
7	event.".
8	(c) Type of Coverage in Case of Termination
9	OR SUBSTANTIAL REDUCTION OF RETIREE HEALTH COV-
10	ERAGE.—Section 2202(1) of such Act (42 U.S.C. 300bb-
11	2(1)) is amended—
12	(1) by striking "The coverage" and inserting
13	the following:
14	"(A) IN GENERAL.—Except as provided in
15	subparagraph (B), the coverage"; and
16	(2) by adding at the end the following:
17	"(B) CERTAIN RETIREES.—In the case of
18	a qualifying event described in section $2203(6)$,
19	in applying the first sentence of subparagraph
20	(A) and the fourth sentence of paragraph (3),
21	the coverage offered that is the most prevalent
22	coverage option (as determined under regula-
23	tions of the Secretary of Labor) continued
24	under the group health plan (or, if none, under
25	the most prevalent other plan offered by the

1 same plan sponsor) shall be treated as the cov-2 erage described in such sentence, or (at the op-3 tion of the plan and qualified beneficiary) such 4 other coverage option as may be offered and 5 elected by the qualified beneficiary involved.". 6 (d) INCREASED LEVEL OF PREMIUMS PERMITTED.— 7 Section 2202(3) of such Act (42 U.S.C. 300bb-2(3)) is 8 amended by adding at the end the following new sentence: 9 "In the case of an individual provided continuation cov-10 erage by reason of a qualifying event described in section 2203(6), any reference in subparagraph (A) of this para-11 graph to '102 percent of the applicable premium' is 12 13 deemed a reference to '125 percent of the applicable premium for employed individuals (and their dependents, if 14 15 applicable) for the coverage option referred to in paragraph (1)(B)'.". 16

17 (e) NOTICE.—Section 2206(a) of such Act (42 U.S.C.
18 300bb-6(a)) is amended—

19 (1) in paragraph (4)(A), by striking "or (4)"
20 and inserting "(4), or (6)"; and

(2) by adding at the end the following:
"The notice under paragraph (4) in the case of a qualifying event described in section 2203(6) shall be provided
at least 90 days before the date of the qualifying event.".

25 (f) Effective Dates.—

	10
1	(1) IN GENERAL.—The amendments made by
2	this section (other than subsection $(e)(2)$) shall
3	apply to qualifying events occurring on or after Jan-
4	uary 6, 1999. In the case of a qualifying event oc-
5	curring on or after such date and before the date of
6	the enactment of this Act, such event shall be
7	deemed (for purposes of such amendments) to have
8	occurred on the date of the enactment of this Act.
9	(2) Advance notice of terminations and
10	REDUCTIONS.—The amendment made by subsection
11	(e)(2) shall apply to qualifying events occurring
12	after the date of the enactment of this Act, except
13	that in no case shall notice be required under such
14	amendment before such date.
15	Subtitle C—Amendments to the
16	Internal Revenue Code of 1986
17	SEC. 321. COBRA CONTINUATION BENEFITS FOR CERTAIN
18	RETIRED WORKERS WHO LOSE RETIREE
19	HEALTH COVERAGE.
20	(a) Establishment of New Qualifying
21	EVENT.—
22	(1) IN GENERAL.—Section $4980B(f)(3)$ of the
23	Internal Revenue Code of 1986 is amended by in-
25	
24	serting after subparagraph (F) the following new

"(G) The termination or substantial reduc-
tion in benefits (as defined in subsection $(g)(6)$)
of group health plan coverage as a result of
plan changes or termination in the case of a
covered employee who is a qualified retiree.".
(2) QUALIFIED RETIREE; QUALIFIED BENE-
FICIARY; AND SUBSTANTIAL REDUCTION DE-
FINED.—Section 4980B(g) of such Code is
amended—
(A) in paragraph (1)—
(i) in subparagraph (A), by inserting
"except as otherwise provided in this para-
graph," after "means,"; and
(ii) by adding at the end the following
new subparagraph:
"(E) Special rule for qualifying re-
TIREES AND DEPENDENTS.—In the case of a
qualifying event described in subsection
(f)(3)(G), the term 'qualified beneficiary' means
a qualified retiree and any other individual who,
on the day before such qualifying event, is a
beneficiary under the plan on the basis of the
individual's relationship to such qualified re-
tiree."; and

1	(B) by adding at the end the following new
2	paragraphs:
3	"(5) QUALIFIED RETIREE.—The term 'qualified
4	retiree' means, with respect to a qualifying event de-
5	scribed in subsection $(f)(3)(G)$, a covered employee
6	who, at the time of the event—
7	"(A) has attained 55 years of age; and
8	"(B) was receiving group health coverage
9	under the plan by reason of the retirement of
10	the covered employee.
11	"(6) SUBSTANTIAL REDUCTION.—The term
12	'substantial reduction'—
13	"(A) means, as determined under regula-
14	tions of the Secretary of Labor and with respect
15	to a qualified beneficiary, a reduction in the av-
16	erage actuarial value of benefits under the plan
17	(through reduction or elimination of benefits,
18	an increase in premiums, deductibles, copay-
19	ments, and coinsurance, or any combination
20	thereof), since the date of commencement of
21	coverage of the beneficiary by reason of the re-
22	tirement of the covered employee (or, if later,
23	January 6, 1999), in an amount equal to at
24	least 50 percent of the total average actuarial
25	value of the benefits under the plan as of such

1	date (taking into account an appropriate ad-
2	justment to permit comparison of values over
3	time); and
4	"(B) includes an increase in premiums re-
5	quired to an amount that exceeds the premium
6	level described in the fourth sentence of sub-
7	section $(f)(2)(C)$.".
8	(b) Duration of Coverage Through Age 65.—
9	Section 4980B(f)(2)(B)(i) of such Code is amended—
10	(1) in subclause (II), by inserting "or $(3)(G)$ "
11	after ''(3)(F)'';
12	(2) in subclause (IV), by striking "or $(3)(F)$ "
13	and inserting ", $(3)(F)$, or $(3)(G)$ ";
14	(3) by redesignating subclause (IV) as sub-
15	clause (VI);
16	(4) by redesignating subclause (V) as subclause
17	(IV) and by moving such clause to immediately fol-
18	low subclause (III); and
19	(5) by inserting after such subclause (IV) the
20	following new subclause:
21	"(V) Special rule for cer-
22	TAIN DEPENDENTS IN CASE OF TER-
23	MINATION OR SUBSTANTIAL REDUC-
24	TION OF RETIREE HEALTH COV-
25	ERAGE.—In the case of a qualifying

1	event described in paragraph $(3)(G)$,
2	in the case of a qualified beneficiary
3	described in subsection $(g)(1)(E)$ who
4	is not the qualified retiree or spouse
5	of such retiree, the later of—
6	"(a) the date that is 36
7	months after the earlier of the
8	date the qualified retiree becomes
9	entitled to benefits under title
10	XVIII of the Social Security Act,
11	or the date of the death of the
12	qualified retiree; or
13	"(b) the date that is 36
14	months after the date of the
15	qualifying event.".
16	(c) Type of Coverage in Case of Termination
17	OR SUBSTANTIAL REDUCTION OF RETIREE HEALTH COV-
18	ERAGE.—Section $4980B(f)(2)(A)$ of such Code is
19	amended—
20	(1) by striking "The coverage" and inserting
21	the following:
22	"(i) IN GENERAL.—Except as pro-
23	vided in clause (ii), the coverage"; and
24	(2) by adding at the end the following:
24	(2) by adding at the end the following:

54

1	"(ii) CERTAIN RETIREES.—In the
2	case of a qualifying event described in
3	paragraph (3)(G), in applying the first
4	sentence of clause (i) and the fourth sen-
5	tence of subparagraph (C), the coverage
6	offered that is the most prevalent coverage
7	option (as determined under regulations of
8	the Secretary of Labor) continued under
9	the group health plan (or, if none, under
10	the most prevalent other plan offered by
11	the same plan sponsor) shall be treated as
12	the coverage described in such sentence, or
13	(at the option of the plan and qualified
14	beneficiary) such other coverage option as
15	may be offered and elected by the qualified
16	beneficiary involved.".
17	(d) Increased Level of Premiums Permitted.—
18	Section $4980B(f)(2)(C)$ of such Code is amended by add-
19	ing at the end the following new sentence: "In the case
20	of an individual provided continuation coverage by reason
01	$f = \frac{1}{2} \left[\frac{1}{2} \frac{1}{$

18 Section 4980B(f)(2)(C) of such Code is amended by adding at the end the following new sentence: "In the case of an individual provided continuation coverage by reason of a qualifying event described in paragraph (3)(G), any reference in clause (i) of this subparagraph to '102 per-23 cent of the applicable premium' is deemed a reference to 24 '125 percent of the applicable premium for employed individuals (and their dependents, if applicable) for the cov erage option referred to in subparagraph (A)(ii)'.".

3 (e) NOTICE.—Section 4980B(f)(6) of such Code is
4 amended—

5 (1) in subparagraph (D)(i), by striking "or
6 (F)" and inserting "(F), or (G)"; and

7 (2) by adding at the end the following:
8 "The notice under subparagraph (D)(i) in the case of a
9 qualifying event described in paragraph (3)(G) shall be
10 provided at least 90 days before the date of the qualifying
11 event.".

12 (f) EFFECTIVE DATES.—

13 (1) IN GENERAL.—The amendments made by 14 this section (other than subsection (e)(2)) shall 15 apply to qualifying events occurring on or after Jan-16 uary 6, 1999. In the case of a qualifying event oc-17 curring on or after such date and before the date of 18 the enactment of this Act, such event shall be 19 deemed (for purposes of such amendments) to have 20 occurred on the date of the enactment of this Act.

(2) ADVANCE NOTICE OF TERMINATIONS AND
REDUCTIONS.—The amendment made by subsection
(e)(2) shall apply to qualifying events occurring
after the date of the enactment of this Act, except

1 that in no case shall notice be required under such

2 amendment before such date.