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To restore an economic safety net for agricultural producers, to increase market transparency in agricultural markets domestically and abroad, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

January 19, 1999

Mr. Daschle (for himself, Mr. Harkin, Mr. Dorgan, Mr. Johnson, Mr. Kerrey, Mr. Baucus, Mr. Durbin, Mr. Kennedy, Mr. Edwards, Mr. Wellstone, Mr. Conrad, and Mr. Bingaman) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

## A BILL

To restore an economic safety net for agricultural producers, to increase market transparency in agricultural markets domestically and abroad, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Agricultural Safety
- 5 Net and Market Competitiveness Act of 1999".
- 6 SEC. 2. FINDINGS AND PURPOSES.
- 7 (a) FINDINGS.—Congress finds that—

- 1 (1) over the past 2 years, family farmers and 2 ranchers have experienced rapid and severe declines 3 in crop and livestock prices;
  - (2) these prices are being experienced across all agricultural commodities and are projected to remain at current low levels indefinitely;
  - (3) these prices are a product of economic and weather-related events over which domestic agricultural producers have no control and that they could not have anticipated;
  - (4) in particular, due to increasing concentration throughout the agricultural industry, market signals that are fundamental to fair and free competition and on which agricultural producers necessarily rely in order to know what and when to produce are being severely obscured and distorted; and
  - (5) these market conditions are disproportionately affecting smaller operations, which make up the majority of farms and ranches across the United States, and are threatening the economic stability of rural communities in many States.
- 23 (b) Purposes.—The purposes of this Act are—
  - (1) to restore an economic safety net for agricultural producers so that the producers and the

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1	rural communities of which they are a part can en-
2	dure the conditions described in subsection (a) and
3	remain healthy, strong, and productive;
4	(2) to increase price transparency in agricul-
5	tural markets domestically and abroad in order to
6	revitalize competitive forces in the domestic market-
7	place for agricultural producers; and
8	(3) to ensure that domestic agricultural produc-
9	ers have a fair opportunity to compete in foreign
10	markets.
11	SEC. 3. COUNTERCYCLICAL AGRICULTURAL INCOME LOSS
12	PROTECTION.
13	It is the sense of Congress that strategies should be
14	considered for offsetting extreme levels of income loss by
15	agricultural producers resulting from economic and weath-
16	er-related events that cannot be controlled or anticipated.
17	SEC. 4. CROP INSURANCE AVAILABILITY AND AFFORD
18	ABILITY.
19	It is the sense of Congress that the crop insurance
20	program established under the Federal Crop Insurance
21	Act (7 U.S.C. 1501 et seq.) should be modified to—
22	(1) increase the number of agricultural com-
23	modities that are eligible for coverage;

1	(3) increase the affordability of crop insurance
2	products;
3	(4) protect against multiyear disasters through
4	existing and new crop insurance products; and
5	(5) promote new strategies to manage producer
6	risk.
7	SEC. 5. CROP INSURANCE COVERAGE FOR LIVESTOCK.
8	(a) In General.—Section 518 of the Federal Crop
9	Insurance Act (7 U.S.C. 1518) is amended by striking "or
10	any other agricultural commodity, excluding livestock
11	and" and inserting "livestock, or any other agricultural
12	commodity, excluding".
13	(b) REVENUE INSURANCE PILOT PROGRAM.—Sec-
14	tion $508(h)(9)(A)$ of the Federal Crop Insurance Act (7
15	U.S.C. 1508(h)(9)(A)) is amended by inserting "live-
16	stock," after "soybeans,".
17	SEC. 6. PILOT PROGRAM ON LIVESTOCK MARKET REPORT-
18	ING.
19	(a) In General.—The Agricultural Marketing Act
20	of 1946 is amended by inserting after section 203 (7
21	U.S.C. 1622) the following:
22	"SEC. 203A. PILOT PROGRAM ON LIVESTOCK MARKET RE-
23	PORTING.
24	"(a) Definitions.—In this section:

1	"(1) Livestock.—The term 'livestock' means
2	cattle, sheep, and hogs, whether live or dead.
3	"(2) Livestock product.—The term 'live-
4	stock product' means boxed beef, boxed lamb, and
5	any value-added product derived from pork.
6	"(3) Packer.—The term 'packer' has the
7	meaning given the term in section 201 of the Pack-
8	ers and Stockyards Act, 1921 (7 U.S.C. 191).
9	"(4) Secretary.—The term 'Secretary' means
10	the Secretary of Agriculture.
11	"(b) Mandatory Reporting Pilot Program.—
12	"(1) In general.—Subject to paragraph (7),
13	the Secretary shall conduct a 3-year pilot program
14	under which the Secretary shall require each packer
15	to report to the Secretary (or a person designated by
16	the Secretary), in such manner as the Secretary
17	shall require, such information relating to prices,
18	volume, and the terms of sale for the procurement
19	of domestic and imported livestock and livestock
20	products as the Secretary determines is appropriate.
21	"(2) Administration.—In carrying out para-
22	graph (1), the Secretary shall require packers to—
23	"(A) separately report domestic and im-
24	ported livestock and livestock products; and

1	"(B) report the information required to be
2	reported under paragraph (1) the next business
3	day or as soon as practicable after the procure-
4	ment of the livestock or livestock product.
5	"(3) Noncompliance.—It shall be unlawful
6	for any packer to knowingly fail or refuse to provide
7	to the Secretary information required to be reported
8	under paragraph (1).
9	"(4) Verification.—The Secretary may take
10	such actions as are necessary to verify the accuracy
11	of the information required to be reported under
12	paragraph (1), regardless of the source of the infor-
13	mation.
14	"(5) Cease and desist and civil pen-
15	ALTY.—
16	"(A) IN GENERAL.—If the Secretary has
17	reason to believe that a packer is violating
18	paragraph (1) (including regulations promul-
19	gated under paragraph (1)), the Secretary,
20	after notice and opportunity for hearing, may
21	issue an order to cease and desist from continu-
22	ing the violation and assess a civil penalty of
23	not more than \$10,000 for each violation.
24	"(B) Factors.—In determining the
25	amount of a civil penalty to be assessed under

subparagraph (A), the Secretary shall consider
the gravity of the offense, the size of the business involved, and the effect of the penalty on
the ability of the packer to continue in business.

- "(6) REFERRAL TO ATTORNEY GENERAL.—If, after expiration of the period for appeal or after the affirmance of a civil penalty assessed under paragraph (5), the packer against whom the civil penalty is assessed fails to pay the civil penalty, the Secretary may refer the matter to the Attorney General, who may recover the amount of the civil penalty in a civil action in United States district court.
- "(7) APPLICATION.—This subsection shall apply only to the class of the largest packers (by volume) that are engaged in the business of buying, manufacturing, preparing, or marketing at least 80 percent of the volume of each type of livestock and livestock product that is bought, manufactured, prepared, or marketed in the United States, as determined by the Secretary.
- "(c) Voluntary Reporting.—The Secretary shall encourage voluntary reporting by packers that are not subjected to a mandatory reporting requirement under subsection (b).

1	"(d) Availability of Information.—The Sec-
2	retary shall make information received under this section
3	available to the public only in a form that ensures that—
4	"(1) the identity of the packer submitting a re-
5	port is not disclosed; and
6	"(2) the confidentiality of proprietary business
7	information is otherwise protected.
8	"(e) Effect on Other Laws.—Nothing in this sec-
9	tion restricts or modifies the authority of the Secretary
10	to collect voluntary reports in accordance with other provi-
11	sions of law.".
12	(b) Conforming Amendment.—Section 416 of the
13	Packers and Stockyards Act, 1921 (7 U.S.C. 229a) (as
14	added by section 1127(a) of division A of Public Law 105–
15	277) is repealed.
16	(c) Regulations.—
17	(1) In general.—Not later than 180 days
18	after the date of enactment of this Act, the Sec-
19	retary of Agriculture shall promulgate such regula-
20	tions as are necessary to implement the amendment
21	made by subsection (a). The promulgation of the
22	regulations shall be made without regard to—
23	(A) the notice and comment provisions of
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1	(B) the Statement of Policy of the Sec-
2	retary of Agriculture effective July 24, 1971
3	(36 Fed. Reg. 13804), relating to notices of
4	proposed rulemaking and public participation in
5	rulemaking; and
6	(C) chapter 35 of title 44, United States
7	Code (commonly known as the "Paperwork Re-
8	duction Act").
9	(2) Congressional review of agency rule-
10	MAKING.—In carrying out this subsection, the Sec-
11	retary shall use the authority provided under section
12	808(2) of title 5, United States Code.
	ORG - 1 (PRINCE OF MEROPER METAL AND METAL ROOF)
13	SEC. 7. LABELING OF IMPORTED MEAT AND MEAT FOOD
13 14	PRODUCTS.
14	PRODUCTS.
14 15	PRODUCTS.  (a) DEFINITIONS.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at
14 15 16	PRODUCTS.  (a) DEFINITIONS.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at
14 15 16 17	PRODUCTS.  (a) DEFINITIONS.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at the end the following:
14 15 16 17	PRODUCTS.  (a) Definitions.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at the end the following:  "(w) Beef.—The term 'beef' means meat pro-
14 15 16 17 18	PRODUCTS.  (a) Definitions.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at the end the following:  "(w) Beef.—The term 'beef' means meat produced from cattle (including veal).
14 15 16 17 18 19 20	PRODUCTS.  (a) Definitions.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at the end the following:  "(w) Beef.—The term 'beef' means meat produced from cattle (including veal).  "(x) Imported beef.—The term 'imported
14 15 16 17 18 19 20	PRODUCTS.  (a) Definitions.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at the end the following:  "(w) Beef.—The term 'beef' means meat produced from cattle (including veal).  "(x) Imported beef' means beef that is not United States beef,
14 15 16 17 18 19 20 21	PRODUCTS.  (a) DEFINITIONS.—Section 1 of the Federal Meat Inspection Act (21 U.S.C. 601) is amended by adding at the end the following:  "(w) BEEF.—The term 'beef' means meat produced from cattle (including veal).  "(x) IMPORTED BEEF.—The term 'imported beef' means beef that is not United States beef, whether or not the beef is graded with a quality

1 whether or not the lamb is graded with a quality 2 grade issued by the Secretary. 3 "(z) IMPORTED PORK.—The term 'imported pork' means pork that is not United States pork. 4 "(aa) Lamb.—The term 'lamb' means meat, 5 6 other than mutton, produced from sheep. "(bb) Pork.—The term 'pork' means meat pro-7 8 duced from hogs. 9 "(cc) UNITED STATES BEEF.—The term 10 'United States beef' means beef produced from cat-11 tle born, fed, and slaughtered in the United States. 12 "(dd) STATES LAMB.—The United 'United States lamb' means lamb produced from 13 14 sheep born, fed, and slaughtered in the United 15 States. "(ee) 16 UNITED STATES PORK.—The term 17 'United States pork' means pork produced from 18 hogs born, fed, and slaughtered in the United 19 States.". 20 (b) Misbranding.—Section 1(n) of the Federal 21 Meat Inspection Act (21 U.S.C. 601(n)) is amended— (1) in paragraph (11), by striking "or" at the 22 23 end; 24 (2) in paragraph (12), by striking the period at 25 the end and inserting a semicolon; and

1	(3) by adding at the end the following:
2	"(13)(A) if it is imported beef, imported lamb
3	or imported pork offered for retail sale as muscle
4	cuts of beef, lamb, or pork and does not bear a label
5	that identifies its country of origin;
6	"(B) if it is United States beef, United States
7	lamb, or United States pork offered for retail sale as
8	muscle cuts of beef, lamb, or pork, and does not
9	bear a label that identifies its country of origin; or
10	"(C) if it is United States or imported ground
11	beef, ground lamb, ground pork, or other processed
12	beef, lamb, or pork product and is not accompanied
13	by labeling that identifies it as United States beef
14	United States lamb, United States pork, imported
15	beef, imported lamb, imported pork, or other des-
16	ignation that identifies the content of United States
17	beef, imported beef, United States lamb, imported
18	lamb, United States pork, and imported pork con-
19	tained in the product, as determined by the Sec-
20	retary; or
21	"(14) if it is imported beef or imported lamb
22	and bears a label that indicates a quality grade

issued by the Secretary.".

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- 1 (c) Labeling.—Section 7 of the Federal Meat In-
- 2 spection Act (21 U.S.C. 607) is amended by adding at
- 3 the end the following:
- 4 "(g) MANDATORY LABELING.—The Secretary shall
- 5 provide by regulation that the following offered for retail
- 6 sale bear a label that identifies its country of origin:
- 7 "(1) Muscle cuts of United States beef, United
- 8 States lamb, United States pork, imported beef, im-
- 9 ported lamb, and imported pork.
- "(2) Ground beef, ground lamb, ground pork,
- and other processed beef, lamb, or pork product
- made from imported beef, imported lamb, or im-
- ported pork.
- 14 "(h) Audit Verification System for United
- 15 States and Imported Muscle Cuts of Beef, Lamb,
- 16 AND PORK.—The Secretary may require by regulation
- 17 that any person that prepares, stores, handles, or distrib-
- 18 utes muscle cuts of United States beef, imported beef,
- 19 United States lamb, imported lamb, United States pork,
- 20 or imported pork for retail sale maintain a verifiable rec-
- 21 ordkeeping audit trail that will permit the Secretary to
- 22 ensure compliance with the regulations promulgated under
- 23 subsection (g).".
- 24 (d) REGULATIONS.—Not later than 1 year after the
- 25 date of enactment of this Act, the Secretary of Agriculture

1	shall promulgate final regulations to carry out the amend-
2	ments made by this section.
3	(e) Effective Date.—The amendments made by
4	this section take effect 60 days after the date on which
5	final regulations are promulgated under subsection (d).
6	SEC. 8. INTERAGENCY CONCENTRATION TASK FORCE.
7	(a) In General.—The President shall establish an
8	interagency task force to investigate—
9	(1) alleged anticompetitive practices in the meat
10	packing industry; and
11	(2) the effects on rural communities and the
12	public of increasing concentration in many sectors
13	of—
14	(A) the agricultural industry, including the
15	meat packing and processing, grain distribution
16	and marketing, and biotechnology industries;
17	and
18	(B) industries that have a direct impact on
19	agriculture, including retail sales and transpor-
20	tation.
21	(b) Report.—Not later than 180 days after the date
22	of enactment of this Act, the task force shall submit a
23	report to Congress that describes the results of the inves-
24	tigation.

1	SEC. 9. STUDY OF LINK BETWEEN CREDIT AND CON-
2	CENTRATION AMONG HANDLERS AND PROC
3	ESSORS.
4	(a) In General.—The President shall conduct a
5	study to determine whether public and private lending
6	practices have contributed to, or are contributing to, con-
7	centration among persons that produce, handle, or process
8	agricultural commodities.
9	(b) Credit Eligibility Requirements.—In con-
10	ducting the study, the President shall analyze the appro-
11	priateness of public and private credit eligibility require-
12	ments for—
13	(1) beginning farmers and ranchers; and
14	(2) farmers and ranchers who use, or intend to
15	use, alternative farm and ranch management sys-
16	tems, in contrast to large scale, capital intensive, or
17	subsidized systems.
18	(c) Report.—Not later than 120 days after the date
19	of enactment of this Act, the President shall submit to
20	Congress a report that—
21	(1) describes the results of the study; and
22	(2) makes any recommendations that are nec-
23	essary to improve the availability of credit to meet
24	the diverse needs of farmers and ranchers.

1	SEC. 10. STUDY OF ENFORCEMENT OF PROHIBITION ON
2	ANTICOMPETITIVE PRACTICES BY PACKERS
3	AND STOCKYARDS.
4	(a) IN GENERAL.—The Comptroller General of the
5	United States shall conduct a study of what kinds of prac-
6	tices or activities described in section 202 of the Packers
7	and Stockyards Act, 1921 (7 U.S.C. 192), would warrant
8	intervention by the Secretary of Agriculture to prevent
9	anticompetitive practices.
10	(b) Report.—Not later than 180 days after the date
11	of enactment of this Act, the Comptroller General shall
12	submit a report to Congress that describes the results of
13	the study.
14	SEC. 11. REPORTING OF CONTRACTS BY PACKERS AND
14 15	SEC. 11. REPORTING OF CONTRACTS BY PACKERS AND STOCKYARDS.
15 16	STOCKYARDS.
15 16	Stockyards.  Section 401 of the Packers and Stockyards Act, 1921
15 16 17	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—
15 16 17 18	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—  (1) by designating the first and second sen-
15 16 17 18	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—  (1) by designating the first and second sentences as subsections (a) and (c), respectively;
15 16 17 18 19 20 21	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—  (1) by designating the first and second sentences as subsections (a) and (c), respectively;  (2) by striking "Sec. 401. (a) Every" and in-
15 16 17 18 19	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—  (1) by designating the first and second sentences as subsections (a) and (c), respectively;  (2) by striking "Sec. 401. (a) Every" and inserting the following:
15 16 17 18 19 20 21	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—  (1) by designating the first and second sentences as subsections (a) and (c), respectively;  (2) by striking "Sec. 401. (a) Every" and inserting the following:  "SEC. 401. ACCOUNTS AND RECORDS OF BUSINESS.
15 16 17 18 19 20 21 22 23	Section 401 of the Packers and Stockyards Act, 1921 (7 U.S.C. 221), is amended—  (1) by designating the first and second sentences as subsections (a) and (c), respectively;  (2) by striking "Sec. 401. (a) Every" and inserting the following:  "SEC. 401. ACCOUNTS AND RECORDS OF BUSINESS.  "(a) IN GENERAL.—Each";

1	"(1) In general.—Each packer, live poultry
2	dealer, stockyard owner, market agency, and dealer
3	shall submit to the Secretary a copy of each contract
4	involving a transaction described in subsection (a).
5	"(2) Public availability.—The Secretary
6	shall make each contract submitted under paragraph
7	(1) available to the public in a manner that pre-
8	serves the confidentiality of the parties to the con-
9	tract."; and
10	(4) in subsection (c) (as so designated)—
11	(A) by striking "(c) Whenever" and insert-
12	ing the following:
13	"(c) Penalty.—If"; and
14	(B) by striking "and memoranda" each
15	place it appears and inserting "memoranda,
16	and contracts".
17	SEC. 12. VALUE-ADDED ENTERPRISES AND NEW MARKETS.
18	It is the sense of Congress that the Secretary of Agri-
19	culture should identify and provide opportunities, re-
20	sources, and economic incentives for agricultural produc-
21	ers to expand participation in value-added processing (in-
22	cluding renewable, biobased products), cooperative enter-
23	prises, and improved marketing and financial management
24	techniques.

1	SEC. 13. MARKET ACCESS IDENTIFICATION FOR CERTAIN
2	AGRICULTURAL PRODUCTS (SPECIAL 301).
3	(a) Short Title.—This section may be cited as the
4	"United States Agricultural Products Market Access Act
5	of 1998".
6	(b) Purposes.—The purposes of this section are—
7	(1) to reduce or eliminate foreign unfair trade
8	practices and to remove constraints on fair and open
9	trade in agricultural products;
10	(2) to ensure fair and equitable market access
11	for exports of United States agricultural products;
12	and
13	(3) to promote free and fair trade in agricul-
14	tural products.
15	(e) Identification of Countries That Deny
16	Market Access.—
17	(1) Identification required.—Chapter 8 of
18	title I of the Trade Act of 1974 is amended by add-
19	ing at the end the following:
20	"SEC. 183. IDENTIFICATION OF COUNTRIES THAT DENY
21	MARKET ACCESS FOR AGRICULTURAL PROD-
22	UCTS.
23	"(a) In General.—Not later than the date that is
24	30 days after the date on which the annual report is re-
25	quired to be submitted to Congressional committees under
26	section 181(b), the United States Trade Representative

1	(hereafter in this section referred to as the 'Trade Rep-
2	resentative') shall identify—
3	"(1) those foreign countries that—
4	"(A) deny fair and equitable market access
5	to United States agricultural products, or
6	"(B) apply unjustified sanitary or
7	phytosanitary standards to agricultural prod-
8	ucts imported from the United States; and
9	"(2) those foreign countries identified under
10	paragraph (1) that are determined by the Trade
11	Representative to be priority foreign countries.
12	"(b) Special Rules for Identification.—
13	"(1) Criteria.—In identifying priority foreign
14	countries under subsection (a)(2), the Trade Rep-
15	resentative shall only identify those foreign
16	countries—
17	"(A) that engage in or have the most oner-
18	ous or egregious acts, policies, or practices that
19	deny fair and equitable market access to United
20	States agricultural products,
21	"(B) whose acts, policies, or practices de-
22	scribed in subparagraph (A) have the greatest
23	adverse impact (actual or potential) on the rel-
24	evant United States products, and
25	"(C) that are not—

1	"(i) entering into good faith negotia-
2	tions, or
3	"(ii) making significant progress in
4	bilateral or multilateral negotiations,
5	to provide fair and equitable market access to
6	United States agricultural products.
7	"(2) Consultation and consideration re-
8	QUIREMENTS.—In identifying priority foreign coun-
9	tries under subsection (a)(2), the Trade Representa-
10	tive shall—
11	"(A) consult with the Secretary of Agri-
12	culture and other appropriate officers of the
13	Federal Government, and
14	"(B) take into account information from
15	such sources as may be available to the Trade
16	Representative and such information as may be
17	submitted to the Trade Representative by inter-
18	ested persons, including information contained
19	in reports submitted under section 181(b) and
20	petitions submitted under section 302.
21	"(3) Factual basis requirement.—The
22	Trade Representative may identify a foreign country
23	under subsection (a)(1) only if the Trade Represent-
24	ative finds that there is a factual basis for the denial
25	of fair and equitable market access as a result of the

1	violation of international law or agreement, or the
2	existence of barriers, referred to in subsection (d).
3	"(4) Consideration of Historical Fac-
4	TORS.—In identifying foreign countries under para-
5	graphs (1) and (2) of subsection (a), the Trade Rep-
6	resentative shall take into account—
7	"(A) the history of agricultural trade rela-
8	tions with the foreign country, including any
9	previous identification under subsection $(a)(2)$ ,
10	and
11	"(B) the history of efforts of the United
12	States, and the response of the foreign country,
13	to achieve fair and equitable market access for
14	United States agricultural products.
15	"(c) Revocations and Additional Identifica-
16	TIONS.—
17	"(1) AUTHORITY TO ACT AT ANY TIME.—If in-
18	formation available to the Trade Representative indi-
19	cates that such action is appropriate, the Trade
20	Representative may at any time—
21	"(A) revoke the identification of any for-
22	eign country as a priority foreign country under
23	this section, or
24	"(B) identify any foreign country as a pri-
25	ority foreign country under this section.

1	"(2) REVOCATION REPORTS.—The Trade Rep-
2	resentative shall include in the semiannual report
3	submitted to the Congress under section 309(3) a
4	detailed explanation of the reasons for the revocation
5	under paragraph (1) of the identification of any for-
6	eign country as a priority foreign country under this
7	section.
8	"(d) Definition and Special Rule.—For pur-
9	poses of this section:
10	"(1) AGRICULTURAL PRODUCTS.—The term
11	'agricultural products' includes forest products, fish,
12	and seafood products.
13	"(2) Fair and equitable market access.—
14	A foreign country denies fair and equitable market
15	access if the foreign country effectively denies access
16	to a market for a product through the use of laws,
17	procedures, practices, or regulations which—
18	"(A) violate provisions of international law
19	or international agreements to which both the
20	United States and the foreign country are par-
21	ties, or
22	"(B) constitute discriminatory nontariff
23	trade barriers.
24	"(e) Publication.—The Trade Representative shall
25	publish in the Federal Register a list of foreign countries

- 1 identified under subsection (a) and shall make such revi-
- 2 sions to the list as may be required by reason of the action
- 3 under subsection (c).
- 4 "(f) Annual Report.—The Trade Representative
- 5 shall, not later than the date by which countries are identi-
- 6 fied under subsection (a), transmit to the Committee on
- 7 Ways and Means and the Committee on Agriculture of the
- 8 House of Representatives and the Committee on Finance
- 9 and the Committee on Agriculture, Nutrition, and For-
- 10 estry of the Senate, a report on the actions taken under
- 11 this section during the 12 months preceding such report,
- 12 and the reasons for such actions, including a description
- 13 of progress made in achieving fair and equitable market
- 14 access for United States agricultural products.".
- 15 (2) CLERICAL AMENDMENT.—The table of con-
- tents for the Trade Act of 1974 is amended by in-
- serting after the item relating to section 182 the fol-
- lowing:

"Sec. 183. Identification of countries that deny market access for agricultural products.".

- 19 (d) Investigations.—
- 20 (1) Investigation required.—Subparagraph
- 21 (A) of section 302(b)(2) of the Trade Act of 1974
- 22 (19 U.S.C. 2412(b)(2)) is amended by inserting "or
- 23 183(a)(2)" after "section 182(a)(2)" in the matter
- preceding clause (i).

1	(2) Conforming amendments.—
2	(A) Subparagraph (D) of section 302(b)(2)
3	of such Act is amended by inserting "concern-
4	ing intellectual property rights that is" after
5	"any investigation".
6	(B) Subparagraph (B) of section 304(a)(3)
7	of such Act is amended—
8	(i) by striking "or" at the end of
9	clause (ii),
10	(ii) by inserting "or" at the end of
11	clause (iii), and
12	(iii) by inserting immediately after
13	clause (iii) the following new clause:
14	"(iv) the foreign country involved in
15	the investigation is making substantial
16	progress in drafting or implementing legis-
17	lative or administrative measures that will
18	provide fair and equitable market access to
19	United States agricultural products,".
20	SEC. 14. MANDATORY NEGOTIATING GOALS FOR THE 1999
21	WTO TALKS ON AGRICULTURE AND OTHER
22	AGRICULTURE-RELATED NEGOTIATIONS
23	GOALS.
24	(a) Statement of Purpose.—The purpose of this
25	section is to achieve through trade agreements economic

1	growth, increased farm income, and full employment in
2	the United States agriculture sector.
3	(b) Goals of the United States in Agricul-
4	TURAL TRADE NEGOTIATIONS.—The agricultural trade
5	negotiating objectives of the United States with respect
6	to bilateral and multilateral negotiations (including World
7	Trade Organization negotiations) include—
8	(1) increasing opportunities for United States
9	exports of agricultural products by eliminating tariff
10	and non-tariff barriers to trade, including the elimi-
11	nation of—
12	(A) restrictive or trade-distorting import
13	and export practices that impact perishable or
14	cyclical products;
15	(B) unjustified restrictions or commercial
16	requirements affecting new technologies, includ-
17	ing biotechnology;
18	(C) unjustified sanitary or phytosanitary
19	restrictions;
20	(D) other unjustified technical barriers to
21	trade; and
22	(E) restrictive rules in the administration
23	of tariff-rate quotas;
24	(2) leveling the playing field for United States
25	producers of agricultural products by limiting per

1	unit domestic production supports to levels that are
2	no greater than those available in the United States;
3	(3) ending the practice of export dumping by
4	eliminating all trade distorting export subsidies and
5	disciplining entities that sell agricultural products in
6	foreign markets at prices below domestic market
7	prices or at prices below the full costs of acquiring
8	and delivering the agricultural products to foreign
9	markets; and
10	(4) encouraging government policies that avoid
11	price-depressing surpluses.
12	SEC. 15. CONSULTATION WITH CONGRESSIONAL COMMIT-
13	TEES.
13	IEEG.
14	(a) Consultation Before Initial Negotia-
14	(a) Consultation Before Initial Negotia-
14 15	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative
<ul><li>14</li><li>15</li><li>16</li></ul>	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	(a) Consultation Before Initial Negotia- tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on agricultural products, the United States Trade Represent-
14 15 16 17 18	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on agricultural products, the United States Trade Represent- ative shall consult with the Committee on Agriculture, Nu-
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on agricultural products, the United States Trade Represent- ative shall consult with the Committee on Agriculture, Nu- trition, and Forestry of the Senate and the Committee on
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li></ul>	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on agricultural products, the United States Trade Represent- ative shall consult with the Committee on Agriculture, Nu- trition, and Forestry of the Senate and the Committee on Agriculture of the House of Representatives concerning
14 15 16 17 18 19 20 21	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on agricultural products, the United States Trade Represent- ative shall consult with the Committee on Agriculture, Nu- trition, and Forestry of the Senate and the Committee on Agriculture of the House of Representatives concerning the tariff reductions. The consultations shall include an
14 15 16 17 18 19 20 21 22	(a) Consultation Before Initial Negotia- Tions.—Before the United States Trade Representative initiates negotiations to reduce United States tariffs on agricultural products, the United States Trade Represent- ative shall consult with the Committee on Agriculture, Nu- trition, and Forestry of the Senate and the Committee on Agriculture of the House of Representatives concerning the tariff reductions. The consultations shall include an assessment of—

1	(2) whether an adjustment period should be
2	provided to the industry.
3	(b) Consultation Before Agreement Ini-
4	TIALED.—Not less than 48 hours before initialing an
5	agreement relating to agricultural trade, the United States
6	Trade Representative shall consult closely with the Com-
7	mittee on Agriculture, Nutrition, and Forestry of the Sen-
8	ate and the Committee on Agriculture of the House of
9	Representatives regarding—
10	(1) the details of the agreement;
11	(2) the potential impact of the agreement on
12	domestic agricultural producers; and
13	(3) any changes in United States law necessary
14	to implement the agreement.

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