# S. 1530

To amend the Family and Medical Leave Act of 1993 to clarify the Act, and for other purposes.

# IN THE SENATE OF THE UNITED STATES

August 5, 1999

Mr. Gregg introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

# A BILL

To amend the Family and Medical Leave Act of 1993 to clarify the Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; REFERENCES; TABLE OF CON-
- 4 TENTS.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Family and Medical Leave Clarification Act".
- 7 (b) References.—Except as otherwise expressly
- 8 provided, wherever in this Act an amendment or repeal
- 9 is expressed in terms of an amendment to, or repeal of,
- 10 a section or other provision, the reference shall be consid-

- 1 ered to be made to a section or other provision of the Fam-
- 2 ily and Medical Leave Act of 1993 (29 U.S.C. 2601 et
- 3 seq.).
- 4 (c) Table of Contents is
- 5 as follows:
  - Sec. 1. Short title; references; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Definition of serious health condition.
  - Sec. 4. Intermittent leave.
  - Sec. 5. Request for leave.
  - Sec. 6. Substitution of paid leave.
  - Sec. 7. Regulations.
  - Sec. 8. Effective date.

#### 6 SEC. 2. FINDINGS.

- 7 Congress finds the following:
- 8 (1) The Family and Medical Leave Act of 1993
- 9 (referred to in this section as the "Act") is not
- working as Congress intended when Congress passed
- the Act in 1993. Many employers, including those
- employers that are nationally recognized as having
- generous family-friendly benefit and leave programs,
- are experiencing serious problems complying with
- the Act.
- 16 (2) The Department of Labor's overly broad
- 17 regulations and interpretations have caused many of
- these problems by greatly expanding the Act's cov-
- erage to apply to many nonserious health conditions.
- 20 (3) Documented problems generated by the Act
- 21 include significant new administrative and personnel

- 1 costs, loss of productivity and scheduling difficulties, 2 unnecessary paperwork and recordkeeping, and 3 other compliance problems.
  - (4) The Act often conflicts with employers' paid sick leave policies, prevents employers from managing absences through their absence control plans, and results in most leave under the Act becoming paid leave.
- 9 (5) The Commission on Leave, established in 10 title III of the Act (29 U.S.C. 2631 et seq.), which 11 reported few difficulties with compliance with the 12 Act, failed to identify many of the problems with 13 compliance because the study on which the report 14 was based was conducted too soon after the date of 15 enactment of the Act and the most significant prob-16 lems with compliance arose only when employers 17 later sought to comply with the Act's final regula-18 tions and interpretations.

#### 19 SEC. 3. DEFINITION OF SERIOUS HEALTH CONDITION.

- 20 Section 101(11) (29 U.S.C. 2611(11)) is amended—
- 21 (1) by redesignating subparagraphs (A) and (B) as clauses (i) and (ii), respectively;
- 23 (2) by aligning the margins of those clauses 24 with the margins of clause (i) of paragraph (4)(A);
- 25 (3) by inserting before "The" the following:

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1	"(A) IN GENERAL.—"; and
2	(4) by adding at the end the following:
3	"(B) Exclusions.—The term does not in-
4	clude a short-term illness, injury, impairment,
5	or condition for which treatment and recovery
6	are very brief.
7	"(C) Examples.—The term includes an
8	illness, injury, impairment, or physical or men-
9	tal condition such as a heart attack, a heart
10	condition requiring extensive therapy or a sur-
11	gical procedure, a stroke, a severe respiratory
12	condition, a spinal injury, appendicitis, pneu-
13	monia, emphysema, severe arthritis, a severe
14	nervous disorder, an injury caused by a serious
15	accident on or off the job, an ongoing preg-
16	nancy, a miscarriage, a complication or illness
17	related to pregnancy, such as severe morning
18	sickness, a need for prenatal care, childbirth,
19	and recovery from childbirth, that involves care
20	or treatment described in subparagraph (A).".
21	SEC. 4. INTERMITTENT LEAVE.
22	Section 102(b)(1) (29 U.S.C. 2612(b)(1)) is amended
23	by striking the period at the end of the second sentence
24	and inserting the following: ", as certified under section
25	103 by the health care provider after each leave occur-

- 1 rence. An employer may require an employee to take inter-
- 2 mittent leave in increments of up to ½ of a workday. An
- 3 employer may require an employee who travels as part of
- 4 the normal day-to-day work or duty assignment of the em-
- 5 ployee and who requests intermittent leave or leave on a
- 6 reduced schedule to take leave for the duration of that
- 7 work or assignment if the employer cannot reasonably ac-
- 8 commodate the employee's request.".

# 9 SEC. 5. REQUEST FOR LEAVE.

- 10 Section 102(e) (29 U.S.C. 2612(e)) is amended by
- 11 inserting after paragraph (2) the following:
- 12 "(3) Request for Leave.—If an employer
- does not exercise, under subsection (d)(2), the right
- to require an employee to substitute other employer-
- provided leave for leave under this title, the em-
- ployer may require the employee who wants leave
- under this title to request the leave in a timely man-
- 18 ner. If an employer requires a timely request under
- this paragraph, an employee who fails to make a
- timely request may be denied leave under this title.
- 21 "(4) Timeliness of request for leave.—
- 22 For purposes of paragraph (3), a request for leave
- shall be considered to be timely if—
- 24 "(A) in the case of foreseeable leave, the
- employee—

1	"(i) provides the applicable advance
2	notice required by paragraphs (1) and (2);
3	and
4	"(ii) submits any written application
5	required by the employer for the leave not
6	later than 5 working days after providing
7	the notice to the employer; and
8	"(B) in the case of unforeseeable leave, the
9	employee—
10	"(i) notifies the employer orally of the
11	need for the leave—
12	"(I) not later than the date the
13	leave commences; or
14	"(II) during such additional pe-
15	riod as may be necessary, if the em-
16	ployee is physically or mentally in-
17	capable of providing the notification;
18	and
19	"(ii) submits any written application
20	required by the employer for the leave—
21	"(I) not later than 5 working
22	days after providing the notice to the
23	employer; or
24	"(II) during such additional pe-
25	riod as may be necessary, if the em-

ployee is physically or mentally incapable of submitting the application.".

## 4 SEC. 6. SUBSTITUTION OF PAID LEAVE.

- 5 Section 102(d)(2) (29 U.S.C. 2612(d)(2)) is amended 6 by adding at the end the following:
- 7 Paid absence.—Notwithstanding 8 subparagraphs (A) and (B), with respect to 9 leave provided under subparagraph (D) of sub-10 section (a)(1), where an employer provides a 11 paid absence under the employer's collective 12 bargaining agreement, a welfare benefit plan 13 under the Employee Retirement Income Secu-14 rity Act of 1974 (29 U.S.C. 1001 et seg.), or 15 under any other sick leave, sick pay, or disability plan, program, or policy of the employer, 16 17 the employer may require the employee to 18 choose between the paid absence and unpaid 19 leave provided under this title.".

## 20 SEC. 7. REGULATIONS.

- 21 (a) Existing Regulations.—
- 22 (1) Review.—Not later than 90 days after the 23 date of enactment of this Act, the Secretary of 24 Labor shall review all regulations issued before that 25 date to implement the Family and Medical Leave

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1	Act of 1993 (29 U.S.C. 2601 et seq.), including the
2	regulations published in sections 825.114 and
3	825.115 of title 29, Code of Federal Regulations.
4	(2) TERMINATION.—The regulations, and opin-
5	ion letters promulgated under the regulations, shall
6	cease to be effective on the effective date of final
7	regulations issued under subsection (b)(2)(B), except
8	as described in subsection (c).
9	(b) REVISED REGULATIONS.—
10	(1) In General.—The Secretary of Labor shall
11	issue revised regulations implementing the Family
12	and Medical Leave Act of 1993 that reflect the
13	amendments made by this Act.
14	(2) New Regulations.—The Secretary of
15	Labor shall issue—
16	(A) proposed regulations described in para-
17	graph (1) not later than 90 days after the date
18	of enactment of this Act; and
19	(B) final regulations described in para-
20	graph (1) not later than 180 days after that
21	date of enactment.
22	(3) Effective date.—The final regulations
23	take effect 90 days after the date on which the regu-

lations are issued.

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- 1 (c) Transition.—The regulations described in sub-
- 2 section (a) shall apply to actions taken by an employer
- 3 prior to the effective date of final regulations issued under
- 4 subsection (b)(2)(B), with respect to leave under the Fam-
- 5 ily and Medical Leave Act of 1993.
- 6 SEC. 8. EFFECTIVE DATE.
- 7 The amendments made by this Act shall take effect
- 8 180 days after the date of enactment of this Act.

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