106TH CONGRESS 1ST SESSION

S. 1426

To amend the Food Security Act of 1985 to promote the conservation of soil and related resources, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 22, 1999

Mr. Harkin (for himself, Mr. Daschle, Mr. Leahy, Mr. Kerrey, Mr. Conrad, and Mr. Johnson) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

A BILL

- To amend the Food Security Act of 1985 to promote the conservation of soil and related resources, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Conservation Security
 - 5 Act of 1999".
 - 6 SEC. 2. CONSERVATION SECURITY PROGRAM.
 - 7 Subtitle D of title XII of the Food Security Act of
 - 8 1985 (16 U.S.C. 3830 et seq.) is amended by adding at
 - 9 the end the following:

1 "CHAPTER 6—CONSERVATION SECURITY

2	PROGRAM
3	"SEC. 1240P. CONSERVATION SECURITY PROGRAM.
4	"(a) In General.—The Secretary shall establish a
5	conservation security program through the use of con-
6	tracts to assist owners and operators of farms and ranches
7	to promote—
8	"(1) conservation of soil, water, and related re-
9	sources;
10	"(2) water quality protection and improvement;
11	"(3) air quality protection and improvement;
12	"(4) wetland restoration, protection, and cre-
13	ation;
14	"(5) wildlife habitat development and protec-
15	tion; and
16	"(6) any similar conservation purpose.
17	"(b) Eligibility.—
18	"(1) In general.—To be eligible to participate
19	in the conservation security program, an owner or
20	operator shall—
21	"(A) submit a resource security plan or a
22	livestock nutrient management plan to the Sec-
23	retary, and obtain the approval of the Secretary
24	for the plan, in accordance with subsection (c);
25	and

1	"(B) enter into a contract with the Sec-
2	retary that requires compliance with the plan in
3	accordance with subsection (e).
4	"(2) Limitation.—An owner or operator shall
5	not be eligible to enter into a contract specifying
6	compliance with a livestock nutrient management
7	plan if the total number of animals raised by the
8	owner or operator exceeds 1,000 animal units, as de-
9	fined by the Secretary.
10	"(c) Plans.—
11	"(1) RESOURCE SECURITY PLANS.—A resource
12	security plan shall—
13	"(A) identify the resources to be secured
14	by the plan;
15	"(B) describe the class of conservation
16	practices under subsection (d) to be imple-
17	mented and maintained on the land subject to
18	the contract during the contract period;
19	"(C) contain a schedule for the implemen-
20	tation and maintenance of the class of conserva-
21	tion practices described in the plan;
22	"(D) comply with the highly erodible land
23	and wetland conservation requirements of sub-
24	titles B and C; and

1	"(E) contain such other terms as the Sec-
2	retary may require.
3	"(2) Livestock nutrient management
4	PLANS.—A livestock nutrient management plan
5	shall—
6	"(A) contain a plan for managing the ma-
7	nure and other organic byproducts produced on
8	the farming or ranching operation of an owner
9	or operator in a manner that protects air,
10	water, and soil quality; and
11	"(B) contain such other terms as the Sec-
12	retary may require.
13	"(3) State and local conservation prior-
14	ITIES.—To the maximum extent practicable and in
15	a manner that is consistent with the conservation se-
16	curity program, resource security plans and livestock
17	nutrient management plans shall address the con-
18	servation priorities established by the State and lo-
19	cality in which the farming or ranching operation is
20	located.
21	"(d) Conservation Practices Under Resource
22	SECURITY PLANS.—
23	"(1) In General.—The Secretary shall estab-
24	lish 3 classes of conservation practices that are eligi-

1	ble for payment under a contract entered into under
2	this section to carry out a resource security plan.
3	"(2) Inclusion of Certain Practices.—The
4	Secretary shall include in 1 of the classes of con-
5	servation practices—
6	"(A) each environmental or conservation
7	practice that is included in the National Hand-
8	book of Conservation Practices of the Natural
9	Resources Conservation Service; and
10	"(B) any other conservation practice the
11	Secretary determines is appropriate.
12	"(3) Classes.—To carry out this subsection,
13	the Secretary shall establish the following 3 classes
14	of conservation practices (as appropriate for the
15	farm or ranch operation of an owner or operator):
16	"(A) Class I.—Class I conservation prac-
17	tices shall include—
18	"(i) residue management;
19	"(ii) nutrient management; and
20	"(iii) environmentally sound grazing.
21	"(B) Class II.—Class II conservation
22	practices shall include—
23	"(i) Class I conservation practices;
24	"(ii) comprehensive nutrient manage-
25	ment;

1	"(iii) pesticide management;
2	"(iv) partial field conservation prac-
3	tices (including windbreaks, grass water-
4	ways, shelter belts, filter strips and ripar-
5	ian buffers); and
6	"(v) intensive grazing and wildlife
7	habitat measures.
8	"(C) Class III.—Class III conservation
9	practices shall include—
10	"(i) Class I and Class II conservation
11	practices; and
12	"(ii) such additional conservation
13	practices as are necessary to implement
14	and maintain a total resource management
15	plan that addresses the long-term sustain-
16	ability of the natural resource base of a
17	farm or ranch operation.
18	"(e) Contracts.—
19	"(1) In general.—On approval of a resource
20	security plan or a livestock nutrient management
21	plan of an owner or operator, the Secretary shall
22	enter into a contract with the owner or operator that
23	specifies—
24	"(A) the land subject to the contract;

1	"(B) in the case of a resource security
2	plan, the class of conservation practices under
3	subsection (d) that will be carried out on the
4	land; and
5	"(C) in the case of a livestock nutrient
6	management plan, the livestock facilities that
7	are covered by the contract.
8	"(2) Duration.—Subject to paragraphs (3)
9	and (4), the contract shall be for a term of not less
10	than 3 years nor more than 5 years.
11	"(3) REVISION.—The Secretary may require an
12	owner or operator to modify a resource security plan
13	or livestock nutrient management plan before the ex-
14	piration of the plan if the Secretary determines that
15	a change made to the size, management, or any
16	other aspect of the farming or ranching operation of
17	the owner or operator would, without the modifica-
18	tion, interfere with the conservation security pro-
19	gram.
20	"(4) Renewal.—The contract of the owner or
21	operator may be renewed for successive 5-year peri-
22	ods, at the option of the owner or operator, if—
23	"(A) the owner or operator agrees to any
24	modification of the applicable resource security
25	plan or the livestock nutrient management plan

1	that the Secretary determines is necessary to
2	carry out the conservation security program;
3	and
4	"(B) the Secretary determines that the
5	owner or operator has complied with—
6	"(i) the terms and conditions of the
7	applicable resource security plan or a live-
8	stock nutrient management plan of the
9	owner or operator; and
10	"(ii) the terms and conditions of the
11	contract.
12	"(f) Duties of Owners and Operators.—Under
13	a contract entered into under subsection (e), during the
14	term of the contract, an owner or operator of a farm or
15	ranch shall agree—
16	"(1) to implement the applicable resource secu-
17	rity plan or livestock nutrient management plan ap-
18	proved by the Secretary;
19	"(2) to keep such records as the Secretary may
20	require for purposes of evaluation of the implemen-
21	tation of the plan;
22	"(3) not to engage in any activity that would
23	defeat the purposes of the conservation security pro-
24	gram; and

1 "(4) to forgo incentive payments, rental pay-2 ments, or easement payments under any other con-3 servation program administered by the Secretary for land subject to the contract, except that the owner 5 or operator shall not otherwise become ineligible for 6 participation in and receipt of cost-share payments 7 under any other conservation program as a result of 8 payments received under this section. 9 "(g) Duties of Secretary.—

"(1) RESOURCE SECURITY PLANS.—

"(A) IN GENERAL.—Under a contract entered into by an owner or operator under this section to carry out a resource security plan, subject to subparagraph (B), the Secretary shall, for a period of years not in excess of the term of the contract, make an annual rental payment to the owner or operator in an amount equal to—

"(i) 10 percent of the average county rental rate for the same type of land enrolled under the contract that will be maintained using Class I conservation practices described in subsection (d)(3)(A);

"(ii) 20 percent of the average county rental rate for the same type of land en-

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1	rolled under the contract that will be main-
2	tained using Class II conservation prac-
3	tices described in subsection (d)(3)(B); and
4	"(iii) 40 percent of the average county
5	rental rate for the same type of land en-
6	rolled under the contract that will be main-
7	tained using Class III conservation prac-
8	tices described in subsection (d)(3)(C).
9	"(2) Livestock nutrient management
10	PLANS.—Under a contract entered into by an owner
11	or operator under this section to carry out a live-
12	stock nutrient management plan, the Secretary
13	shall, for a period of years not in excess of the term
14	of the contract, make an annual rental payment to
15	the owner or operator in an amount equal to the
16	product obtained by multiplying—
17	"(A) 10 percent of the simple average
18	price received by owners and operators for each
19	type of livestock covered by the plan during the
20	5 marketing years immediately preceding the
21	year covered by the annual payment; by
22	"(B) the number of that type of livestock
23	raised by the owner or operator during the year
24	covered by the annual payment.

1	"(3) Limitation on payments.—The
2	total amount of payments paid to an owner or
3	operator under paragraphs (1) and (2) shall not
4	exceed \$50,000 for any fiscal year.
5	"(4) TECHNICAL ASSISTANCE.—The Secretary
6	shall use not less than 15 percent, nor more than 20
7	percent, of the funds that are made available to
8	carry out this section for a fiscal year to provide
9	technical assistance to owners and operators enter-
10	ing into contracts under this section.
11	"(5) Other payments.—Except as otherwise
12	provided in this section, payments received by an
13	owner or operator under this subsection shall be in
14	addition to, and not affect, the total amount of pay-
15	ments that the owner or operator is otherwise eligi-
16	ble to receive under—
17	"(A) this Act;
18	"(B) the Federal Agriculture Improvement
19	and Reform Act of 1996 (Public Law 104–
20	127), including the Agricultural Market Transi-
21	tion Act (7 U.S.C. 7201 et seq.);
22	"(C) the Food, Agriculture, Conservation,
23	and Trade Act of 1990 (Public Law 101–624);
24	or

- 1 "(D) the Agricultural Act of 1949 (7
- 2 U.S.C. 1421 et seq.).".
- 3 SEC. 3. EFFECTIVE DATE.
- 4 (a) IN GENERAL.—This Act and the amendment
- 5 made by this Act take effect on October 1, 1999.
- 6 (b) Regulations.—Not later than 180 days after
- 7 the date of enactment of this Act, the Secretary shall pro-
- 8 mulgate such regulations as are necessary to carry out this
- 9 Act and the amendment made by this Act.

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