Calendar No. 214

106TH CONGRESS S. 1389

A BILL

To provide additional trade benefits to certain beneficiary countries in the Caribbean.

JULY 16, 1999

Read twice and placed on the calendar

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106TH CONGRESS 1ST SESSION

S. 1389

To provide additional trade benefits to certain beneficiary countries in the Caribbean.

IN THE SENATE OF THE UNITED STATES

July 16, 1999

Mr. Roth, from the Committee on Finance, reported the following original bill; which was read twice and placed on the calendar

A BILL

To provide additional trade benefits to certain beneficiary countries in the Caribbean.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "United States-Caribbean Basin Trade Enhancement
- 6 Act".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings and policy.

Sec. 3. Definitions.

TITLE I—TRADE BENEFITS FOR CARIBBEAN BASIN COUNTRIES

Sec. 101. Temporary provisions to provide additional trade benefits to certain beneficiary countries.

Sec. 102. Adequate and effective protection for intellectual property rights.

TITLE II—REVENUE PROVISIONS

Sec. 201. Suspension of limitation on cover over of tax on distilled spirits.

Sec. 202. Modification of installment method and repeal of installment method for accrual method taxpavers.

1 SEC. 2. FINDINGS AND POLICY.

- 2 (a) FINDINGS.—Congress makes the following find-3 ings:
- 4 (1) The Caribbean Basin Economic Recovery
 5 Act (referred to in this Act as "CBERA") rep6 resents a permanent commitment by the United
 7 States to encourage the development of strong demo8 cratic governments and revitalized economies in

neighboring countries in the Caribbean Basin.

- (2) Thirty-four democratically elected leaders agreed at the 1994 Summit of the Americas to conclude negotiation of a Free Trade Area of the Americas (referred to in this Act as "FTAA") by the year 2005.
- (3) The economic security of the countries in the Caribbean Basin will be enhanced by the completion of the FTAA.
- 18 (4) Offering temporary benefits to Caribbean 19 Basin countries will enhance trade between the 20 United States and the Caribbean Basin, encourage

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- development of trade and investment policies that
 will facilitate participation of Caribbean Basin countries in the FTAA, preserve the United States commitment to Caribbean Basin beneficiary countries,
 help further economic development in the Caribbean
 Basin region, and accelerate the trend toward more
 open economies in the region.
 - (5) Promotion of the growth of free enterprise and economic opportunity in the Caribbean Basin will enhance the national security interests of the United States.
 - (6) Increased trade and economic activity between the United States and Caribbean Basin beneficiary countries will create expanding export opportunities for United States businesses and workers.
- 16 (b) POLICY.—It is the policy of the United States
 17 to—
 - (1) offer Caribbean Basin beneficiary countries willing to prepare to become a party to the FTAA or a comparable trade agreement, tariff treatment essentially equivalent to that accorded to products of NAFTA countries for certain products not currently eligible for duty-free treatment under the CBERA; and

1	(2) seek the participation of Caribbean Basin
2	beneficiary countries in the FTAA or a trade agree
3	ment comparable to the FTAA at the earliest pos
4	sible date, with the goal of achieving full participa
5	tion in such agreement not later than 2005.
6	SEC. 3. DEFINITIONS.
7	In this Act:
8	(1) Beneficiary country.—The term "bene
9	ficiary country" has the meaning given the term in
10	section 212(a)(1)(A) of the Caribbean Basin Eco
11	nomic Recovery Act (19 U.S.C. 2702(a)(1)(A)).
12	(2) CBTEA.—The term "CBTEA" means the
13	United States-Caribbean Basin Trade Enhancemen
14	Act.
15	(3) NAFTA.—The term "NAFTA" means the
16	North American Free Trade Agreement entered into
17	between the United States, Mexico, and Canada or
18	December 17, 1992.
19	(4) NAFTA COUNTRY.—The term "NAFTA
20	country" means any country with respect to which
21	the NAFTA is in force.
22	(5) WTO AND WTO MEMBER.—The terms
23	"WTO" and "WTO member" have the meaning
24	given those terms in section 2 of the Uruguay

Round Agreements Act (19 U.S.C. 3501).

TITLE I—TRADE BENEFITS FOR CARIBBEAN BASIN COUNTRIES

3	SEC. 101. TEMPORARY PROVISIONS TO PROVIDE ADDI-
4	TIONAL TRADE BENEFITS TO CERTAIN BENE-
5	FICIARY COUNTRIES.
6	(a) Temporary Provisions.—Section 213(b) of the
7	Caribbean Basin Economic Recovery Act (19 U.S.C.
8	2703(b)) is amended to read as follows:
9	"(b) Import-Sensitive Articles.—
10	"(1) In general.—Subject to paragraphs (2)
11	through (5), the duty-free treatment provided under
12	this title does not apply to—
13	"(A) textile and apparel articles which
14	were not eligible articles for purposes of this
15	title on January 1, 1994, as this title was in ef-
16	fect on that date;
17	"(B) footwear not designated at the time
18	of the effective date of this title as eligible arti-
19	cles for the purpose of the generalized system
20	of preferences under title V of the Trade Act of
21	1974;
22	"(C) tuna, prepared or preserved in any
23	manner, in airtight containers;

1	"(D) petroleum, or any product derived
2	from petroleum, provided for in headings 2709
3	and 2710 of the HTS;
4	"(E) watches and watch parts (including
5	cases, bracelets, and straps), of whatever type
6	including, but not limited to, mechanical, quartz
7	digital or quartz analog, if such watches or
8	watch parts contain any material which is the
9	product of any country with respect to which
10	HTS column 2 rates of duty apply; or
11	"(F) articles to which reduced rates of
12	duty apply under subsection (h).
13	"(2) Transition period treatment of cer-
14	TAIN TEXTILE AND APPAREL ARTICLES.—
15	"(A) Products covered.—During the
16	transition period, the preferential treatment de-
17	scribed in subparagraph (B) shall apply to the
18	following products:
19	"(i) Apparel articles assembled
20	IN A CBTEA BENEFICIARY COUNTRY.—Ap-
21	parel articles assembled in a CBTEA bene-
22	ficiary country from fabrics wholly formed
23	and cut in the United States, from yarns
24	wholly formed in the United States that
25	are—

1	"(I) entered under subheading
2	9802.00.80 of the HTS; or
3	"(II) entered under chapter 61
4	or 62 of the HTS, if, after such as-
5	sembly, the articles would have quali-
6	fied for entry under subheading
7	9802.00.80 of the HTS but for the
8	fact that the articles were subjected to
9	stone-washing, enzyme-washing, acid
10	washing, perma-pressing, oven-baking,
11	bleaching, garment-dyeing, or other
12	similar processes.
13	"(ii) Apparel articles cut and as-
14	SEMBLED IN A CBTEA BENEFICIARY COUN-
15	TRY.—Apparel articles cut in a CBTEA
16	beneficiary country from fabric wholly
17	formed in the United States from yarns
18	wholly formed in the United States, if such
19	articles are assembled in such country with
20	thread formed in the United States.
21	"(iii) Handloomed, handmade, and
22	FOLKLORE ARTICLES.—A handloomed,
23	handmade, or folklore article of a CBTEA
24	beneficiary country identified under sub-
25	paragraph (C) that is certified as such by

1	the competent authority of such beneficiary
2	country.
3	"(iv) Textile Luggage.—Textile
4	luggage—
5	"(I) assembled in a CBTEA ben-
6	eficiary country from fabric wholly
7	formed and cut in the United States,
8	from yarns wholly formed in the
9	United States, that is entered under
10	subheading 9802.00.80 of the HTS;
11	or
12	"(II) assembled from fabric cut
13	in a CBTEA beneficiary country from
14	fabric wholly formed in the United
15	States from yarns wholly formed in
16	the United States, if such luggage is
17	assembled in such country with thread
18	formed in the United States.
19	"(B) Preferential treatment.—Ex-
20	cept as provided in subparagraph (E), during
21	the transition period, the articles described in
22	subparagraph (A) shall enter the United States
23	free of duty and free of any quantitative limita-
24	tions.

1	"(C) Handloomed, handmade, and
2	FOLKLORE ARTICLES DEFINED.—For purposes
3	of subparagraph (A)(iii), the President, after
4	consultation with the CBTEA beneficiary coun-
5	try concerned, shall determine which, if any,
6	particular textile and apparel goods of the coun-
7	try shall be treated as being handloomed, hand-
8	made, or folklore goods of a kind described in
9	section 2.3 (a), (b), or (c) or Appendix 3.1.B.11
10	of the Annex.
11	"(D) Penalties for trans-
12	SHIPMENTS.—
13	"(i) Penalties for exporters.—If
14	the President determines, based on suffi-
15	cient evidence, that an exporter has en-
16	gaged in transshipment with respect to
17	textile or apparel products from a CBTEA
18	beneficiary country, then the President
19	shall deny all benefits under this title to
20	such exporter, and any successor of such
21	exporter, for a period of 2 years.
22	"(ii) Penalties for countries.—
23	Whenever the President finds, based on
24	sufficient evidence, that transshipment has
25	occurred, the President shall request that

the CBTEA beneficiary country or countries through whose territory the transshipment has occurred take all necessary and appropriate actions to prevent such transshipment. If the President determines that a country is not taking such actions, the President shall reduce the quantities of textile and apparel articles that may be imported into the United States from such country by the quantity of the transshipped articles multiplied by 3.

"(iii) Transshipment within the meaning of this subparagraph has occurred when preferential treatment for a textile or apparel article under subparagraph (B) has been claimed on the basis of material false information concerning the country of origin, manufacture, processing, or assembly of the article or any of its components. For purposes of this clause, false information is material if disclosure of the true information would mean or would have meant that the article is or was ineligible for pref-

1	erential treatment under subparagraph
2	(B).
3	"(E) BILATERAL EMERGENCY ACTIONS.—
4	"(i) In General.—The President
5	may take bilateral emergency tariff actions
6	of a kind described in section 4 of the
7	Annex with respect to any apparel article
8	imported from a CBTEA beneficiary coun-
9	try if the application of tariff treatment
10	under subparagraph (B) to such article re-
11	sults in conditions that would be cause for
12	the taking of such actions under such sec-
13	tion 4 with respect to a like article de-
14	scribed in the same 8-digit subheading of
15	the HTS that is imported from Mexico.
16	"(ii) Rules relating to bilateral
17	EMERGENCY ACTION.—For purposes of ap-
18	plying bilateral emergency action under
19	this subparagraph—
20	"(I) the requirements of para-
21	graph (5) of section 4 of the Annex
22	(relating to providing compensation)
23	shall not apply;
24	"(II) the term 'transition period'
25	in section 4 of the Annex shall have

1 the meaning given that term in para-2 graph (5)(D) of this subsection; and 3 "(III) the requirements to consult specified in section 4 of the Annex shall be treated as satisfied if 6 the President requests consultations 7 with the beneficiary country in ques-8 tion and the country does not agree to 9 consult within the time period speci-10 fied under section 4. 11 "(3) Transition period treatment of cer-12 TAIN OTHER ARTICLES ORIGINATING IN 13 FICIARY COUNTRIES.— 14 "(A) EQUIVALENT TARIFF TREATMENT.— 15 "(i) In general.—Subject to clause 16 (ii), the tariff treatment accorded at any 17 time during the transition period to any 18 article referred to in any of subparagraphs 19 (B) through (F) of paragraph (1) that 20 originates in the territory of a CBTEA 21 beneficiary country shall be identical to the 22 tariff treatment that is accorded at such 23 time under Annex 302.2 of the NAFTA to 24 an article described in the same 8-digit 25 subheading of the HTS that is a good of

1	Mexico and is imported into the United
2	States.
3	"(ii) Exception.—Clause (i) does not
4	apply to any article accorded duty-free
5	treatment under U.S. Note 2(b) to sub-
6	chapter II of chapter 98 of the HTS.
7	"(B) RELATIONSHIP TO SUBSECTION (h)
8	DUTY REDUCTIONS.—If at any time during the
9	transition period the rate of duty that would
10	(but for action taken under subparagraph (A)(i)
11	in regard to such period) apply with respect to
12	any article under subsection (h) is a rate of
13	duty that is lower than the rate of duty result-
14	ing from such action, then such lower rate of
15	duty shall be applied for the purposes of imple-
16	menting such action.
17	"(4) Customs procedures.—
18	"(A) In general.—
19	"(i) Regulations.—Any importer
20	that claims preferential treatment under
21	paragraph (2) or (3) shall comply with
22	customs procedures similar in all material
23	respects to the requirements of Article
24	502(1) of the NAFTA as implemented
25	pursuant to United States law, in accord-

1	ance with regulations promulgated by the
2	Secretary of the Treasury.
3	"(ii) Determination.—
4	"(I) In general.—In order to
5	qualify for the preferential treatment
6	under paragraph (2) or (3) and for a
7	Certificate of Origin to be valid with
8	respect to any article for which such
9	treatment is claimed, there shall be in
10	effect a determination by the Presi-
11	dent that each country described in
12	subclause (II)—
13	"(aa) has implemented and
14	follows, or
15	"(bb) is making substantial
16	progress toward implementing
17	and following,
18	procedures and requirements similar
19	in all material respects to the relevant
20	procedures and requirements under
21	chapter 5 of the NAFTA.
22	"(II) COUNTRY DESCRIBED.—A
23	country is described in this subclause
24	if it is a CBTEA beneficiary
25	country—

1	"(aa) from which the article
2	is exported, or
3	"(bb) in which materials
4	used in the production of the ar-
5	ticle originate or in which the ar-
6	ticle or such materials undergo
7	production that contributes to a
8	claim that the article is eligible
9	for preferential treatment.
10	"(B) CERTIFICATE OF ORIGIN.—The Cer-
11	tificate of Origin that otherwise would be re-
12	quired pursuant to the provisions of subpara-
13	graph (A) shall not be required in the case of
14	an article imported under paragraph (2) or (3)
15	if such Certificate of Origin would not be re-
16	quired under Article 503 of the NAFTA (as im-
17	plemented pursuant to United States law), if
18	the article were imported from Mexico.
19	"(5) Definitions and special rules.—For
20	purposes of this subsection—
21	"(A) Annex.—The term 'the Annex'
22	means Annex 300–B of the NAFTA.
23	"(B) CBTEA BENEFICIARY COUNTRY.—
24	"(i) IN GENERAL.—The term
25	'CBTEA beneficiary country' means any

1	'beneficiary country', as defined by section
2	212(a)(1)(A) of this title, which the Presi-
3	dent determines has demonstrated a com-
4	mitment to—
5	"(I) undertake its obligations
6	under the WTO on or ahead of sched-
7	ule;
8	"(II) participate in negotiations
9	toward the completion of the FTAA
10	or a comparable trade agreement; and
11	"(III) undertake other steps nec-
12	essary for that country to become a
13	party to the FTAA or a comparable
14	trade agreement.
15	"(ii) Criteria for determina-
16	TION.—In making the determination under
17	clause (i), the President may consider the
18	criteria in sections 212 (b) and (c) and
19	other appropriate criteria, including—
20	"(I) the extent to which the
21	country follows accepted rules of
22	international trade provided for under
23	the agreements listed in section
24	101(d) of the Uruguay Round Agree-
25	ments Act;

1	"(II) the extent to which the
2	country provides protection of intellec-
3	tual property rights—
4	"(aa) in accordance with
5	standards established in the
6	Agreement on Trade-Related As-
7	pects of Intellectual Property
8	Rights described in section
9	101(d)(15) of the Uruguay
10	Round Agreements Act;
11	"(bb) in accordance with
12	standards established in chapter
13	17 of the NAFTA; and
14	"(cc) by granting the hold-
15	ers of copyrights the ability to
16	control the importation and sale
17	of products that embody copy-
18	righted works, extending the pe-
19	riod set forth in Article 1711(6)
20	of NAFTA for protecting test
21	data for agricultural chemicals to
22	10 years, protecting trademarks
23	regardless of their subsequent
24	designation as geographic indica-
25	tions, and providing enforcement

1	against the importation of in-
2	fringing products at the border;
3	"(III) the extent to which the country
4	provides protections to investors and in-
5	vestments of the United States substan-
6	tially equivalent to those set forth in chap-
7	ter 11 of the NAFTA;
8	"(IV) the extent to which the country
9	provides the United States and other WTO
10	members nondiscriminatory, equitable, and
11	reasonable market access with respect to
12	the products for which benefits are pro-
13	vided under paragraphs (2) and (3), and in
14	other relevant product sectors as deter-
15	mined by the President;
16	"(V) the extent to which the country
17	provides internationally recognized worker
18	rights, including—
19	"(aa) the right of associa-
20	tion,
21	"(bb) the right to organize
22	and bargain collectively,
23	"(cc) prohibition on the use
24	of any form of coerced or com-
25	pulsory labor,

1 "(dd) a minimum age for
2 the employment of children, and
3 "(ee) acceptable conditions
of work with respect to minimum
5 wages, hours of work, and occu-
6 pational safety and health;
7 "(VI) whether the country has
8 met the counter-narcotics certification
9 criteria set forth in section 490 of the
Foreign Assistance Act of 1961 (22
1 U.S.C. 2291j) for eligibility for
2 United States assistance;
3 "(VII) the extent to which the
4 country becomes a party to and imple-
5 ments the Inter-American Convention
6 Against Corruption, and becomes
party to a convention regarding the
8 extradition of its nationals;
9 "(VIII) the extent to which the
0 country—
1 "(aa) supports the multilat-
eral and regional objectives of the
United States with respect to
4 government procurement, includ-
5 ing the negotiation of government

1	procurement provisions as part of
2	the FTAA and conclusion of a
3	WTO transparency agreement as
4	provided in the declaration of the
5	WTO Ministerial Conference held
6	in Singapore on December 9
7	through 13, 1996, and
8	"(bb) applies transparent
9	and competitive procedures in
10	government procurement equiva-
11	lent to those contained in the
12	WTO Agreement on Government
13	Procurement (described in sec-
14	tion 101(d)(17) of the Uruguay
15	Round Agreements Act);
16	"(IX) the extent to which the
17	country follows the rules on customs
18	valuation set forth in the WTO Agree-
19	ment on Implementation of Article
20	VII of the GATT 1994 (described in
21	section 101(d)(8) of the Uruguay
22	Round Agreements Act);
23	"(X) the extent to which the
24	country affords to products of the
25	United States which the President de-

termines to be of commercial impor-1 2 tance to the United States with re-3 spect to such country, and on a nondiscriminatory basis to like products of other WTO members, tariff treat-6 ment that is no less favorable than 7 the most favorable tariff treatment 8 provided by the country to any other 9 country pursuant to any free trade 10 agreement to which such country is a 11 party, other than the Central Amer-12 ican Common Market or the Carib-13 bean Community and Common Mar-14 ket. "(C) CBTEA ORIGINATING GOOD.— 15 "(i) 16 IN GENERAL.—The term 17 'CBTEA originating good' means a good 18 that meets the rules of origin for a good 19 set forth in chapter 4 of the NAFTA as 20 implemented pursuant to United States 21 law. 22 "(ii) Application of Chapter 4.— 23 In applying chapter 4 with respect to a

CBTEA beneficiary country for purposes

of this subsection—

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1	"(I) no country other than the
2	United States and a CBTEA bene-
3	ficiary country may be treated as
4	being a party to the NAFTA;
5	"(II) any reference to trade be-
6	tween the United States and Mexico
7	shall be deemed to refer to trade be-
8	tween the United States and a
9	CBTEA beneficiary country;
10	"(III) any reference to a party
11	shall be deemed to refer to a CBTEA
12	beneficiary country or the United
13	States; and
14	"(IV) any reference to parties
15	shall be deemed to refer to any com-
16	bination of CBTEA beneficiary coun-
17	tries or to the United States and a
18	CBTEA beneficiary country (or any
19	combination thereof).
20	"(D) Transition Period.—The term
21	'transition period' means, with respect to a
22	CBTEA beneficiary country, the period that be-
23	gins on October 1, 1999, and ends on the ear-
24	lier of—
25	"(i) December 31, 2004, or

1	"(ii) the date on which the FTAA or
2	a comparable trade agreement enters into
3	force with respect to the United States and
4	the CBTEA beneficiary country.
5	"(E) CBTEA.—The term 'CBTEA' means
6	the United States-Caribbean Basin Trade En-
7	hancement Act.
8	"(F) FTAA.—The term 'FTAA' means
9	the Free Trade Area of the Americas.".
10	(b) Determination Regarding Retention of
11	Designation.—Section 212(e) of the Caribbean Basin
12	Economic Recovery Act (19 U.S.C. 2702(e)) is amended—
13	(1) in paragraph (1)—
14	(A) by redesignating subparagraphs (A)
15	and (B) as clauses (i) and (ii), respectively;
16	(B) by inserting "(A)" after "(1)";
17	(C) by striking "would be barred" and all
18	that follows through the end period and insert-
19	ing: "no longer satisfies one or more of the con-
20	ditions for designation as a beneficiary country
21	set forth in subsection (b) or such country fails
22	adequately to meet one or more of the criteria
23	set forth in subsection (c)."; and
24	(D) by adding at the end the following:

1	"(B) The President may, after the require-
2	ments of subsection (a)(2) and paragraph (2)
3	have been met—
4	"(i) withdraw or suspend the designa-
5	tion of any country as a CBTEA bene-
6	ficiary country, or
7	"(ii) withdraw, suspend, or limit the
8	application of preferential treatment under
9	section 213(b) (2) and (3) to any article of
10	any country, if, after such designation, the
11	President determines that as a result of
12	changed circumstances, the performance of
13	such country is not satisfactory under the
14	criteria set forth in section 213(b)(5)(B).";
15	and
16	(2) by adding after paragraph (2) the following
17	new paragraph:
18	"(3) If preferential treatment under section
19	213(b) (2) and (3) is withdrawn, suspended, or lim-
20	ited with respect to a CBTEA beneficiary country,
21	such country shall not be deemed to be a 'party' for
22	the purposes of applying section 213(b)(5)(C) to im-
23	ports of articles for which preferential treatment has
24	been withdrawn, suspended, or limited with respect
25	to such country.".

1	(c) Reporting Requirements.—
2	(1) Section 212(f) of the Caribbean Basin Eco-
3	nomic Recovery Act (19 U.S.C. 2702(f)) is amended
4	to read as follows:
5	"(f) Reporting Requirements.—
6	"(1) IN GENERAL.—Not later than December
7	31, 2001, and every 2 years thereafter during the
8	period this title is in effect, the United States Trade
9	Representative shall submit to Congress a report re-
10	garding the operation of this title, including—
11	"(A) with respect to subsections (b) and
12	(c), the results of a general review of bene-
13	ficiary countries based on the considerations de-
14	scribed in such subsections; and
15	"(B) the performance of each beneficiary
16	country or CBTEA beneficiary country, as the
17	case may be, under the criteria set forth in sec-
18	tion $213(b)(5)(B)(ii)$.
19	"(2) Public comment.—Before submitting the
20	report described in paragraph (1), the United States
21	Trade Representative shall publish a notice in the
22	Federal Register requesting public comments on
23	whether beneficiary countries are meeting the cri-
24	teria listed in section $213(b)(5)(B)(i)$, and on the
25	performance of each beneficiary country or CBTEA

1	beneficiary country, as the case may be, with respect
2	to the criteria listed in section 213(b)(5)(B)(ii).".
3	(2) Section 203(f) of the Andean Trade Pref-
4	erence Act (19 U.S.C. 3202(f)) is amended—
5	(A) by striking "Triennial Report" in
6	the heading and inserting "REPORT"; and
7	(B) by striking "On or before" and all that
8	follows through "enactment of this title" and
9	inserting "Not later than March 31, 2000 and
10	annually thereafter".
11	(d) International Trade Commission Re-
12	PORTS.—
13	(1) Section 215(a) of the Caribbean Basin Eco-
14	nomic Recovery Act (19 U.S.C. 2704(a)) is amended
15	to read as follows:
16	"(a) Reporting Requirement.—
17	"(1) In General.—The United States Inter-
18	national Trade Commission (in this section referred
19	to as the 'Commission') shall submit to Congress
20	and the President biennial reports regarding the eco-
21	nomic impact of this title on United States indus-
22	tries and consumers and on the economy of the ben-
23	eficiary countries.
24	"(2) First report.—The first report shall be
25	submitted not later than September 30, 2001.

- 1 "(3) TREATMENT OF PUERTO RICO, ETC.—For 2 purposes of this section, industries in the Common-3 wealth of Puerto Rico and the insular possessions of 4 the United States are considered to be United States 5 industries.".
 - (2) Section 206(a) of the Andean Trade Preference Act (19 U.S.C. 3204(a)) is amended to read as follows:

"(a) Reporting Requirements.—

- "(1) IN GENERAL.—The United States International Trade Commission (in this section referred to as the 'Commission') shall submit to Congress and the President biennial reports regarding the economic impact of this title on United States industries and consumers, and, in conjunction with other agencies, the effectiveness of this title in promoting drug-related crop eradication and crop substitution efforts of the beneficiary countries.
- "(2) Submission.—During the period that this title is in effect, the report required by paragraph (1) shall be submitted on December 31 of each year that the report required by section 215 of the Caribbean Basin Economic Recovery Act is not submitted.
- "(3) Treatment of Puerto Rico, etc.—For purposes of this section, industries in the Common-

1	wealth of Puerto Rico and the insular possessions of
2	the United States are considered to be United States
3	industries.".
4	(e) Technical and Conforming Amendments.—
5	(1) In general.—
6	(A) Section 211 of the Caribbean Basin
7	Economic Recovery Act (19 U.S.C. 2701) is
8	amended by inserting "(or other preferential
9	treatment)" after "treatment".
10	(B) Section 213(a)(1) of the Caribbean
11	Basin Economic Recovery Act (19 U.S.C.
12	2703(a)(1)) is amended by inserting "and ex-
13	cept as provided in subsection (b) (2) and (3),"
14	after "Tax Reform Act of 1986,".
15	(2) Definitions.—Section 212(a)(1) of the
16	Caribbean Basin Economic Recovery Act (19 U.S.C.
17	2702(a)(1)) is amended by adding at the end the
18	following new subparagraphs:
19	"(D) The term 'NAFTA' means the North
20	American Free Trade Agreement entered into
21	between the United States, Mexico, and Canada
22	on December 17, 1992.
23	"(E) The terms 'WTO' and 'WTO mem-
24	ber' have the meanings given those terms in

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section 2 of the Uruguay Round Agreements

2	Act (19 U.S.C. 3501).".
3	SEC. 102. ADEQUATE AND EFFECTIVE PROTECTION FOR IN-
4	TELLECTUAL PROPERTY RIGHTS.
5	Section 212(c) of the Caribbean Basin Economic Re-
6	covery Act (19 U.S.C. 2702(c)) is amended by adding at
7	the end the following flush sentence:
8	"Notwithstanding any other provision of law, the Presi-
9	dent may determine that a country is not providing ade-
10	quate and effective protection of intellectual property
11	rights under paragraph (9), even if the country is in com-
12	pliance with the country's obligations under the Agree-
13	ment on Trade-Related Aspects of Intellectual Property
14	Rights described in section 101(d)(15) of the Uruguay
15	Round Agreements Act (19 U.S.C. 3511(d)(15)).".
16	TITLE II—REVENUE PROVISIONS
17	SEC. 201. SUSPENSION OF LIMITATION ON COVER OVER OF
18	TAX ON DISTILLED SPIRITS.
19	(a) In General.—Section 7652(f) of the Internal
20	Revenue Code of 1986 (relating to limitation on cover over
21	of tax on distilled spirits) is amended by adding at the
22	end the following new sentence:
23	"The preceding sentence shall not apply to articles that
24	are tax-determined after June 30, 1999, and before Octo-
25	ber 1, 1999."

(b) Effective Date.—

(1) IN GENERAL.—The amendment made by this section shall apply to articles that are tax-determined after June 30, 1999.

(2) Special rule.—

(A) In General.—The treasury of Puerto Rico shall make a Conservation Trust Fund transfer within 30 days after the date of each cover over payment (made to such treasury under section 7652(e) of the Internal Revenue Code of 1986) to which section 7652(f) of such Code does not apply by reason of the last sentence thereof.

(B) Conservation trust fund transfer.—

(i) IN GENERAL.—For purposes of this paragraph, the term "Conservation Trust Fund transfer" means a transfer to the Puerto Rico Conservation Trust Fund of an amount equal to 50 cents per proof gallon of the taxes imposed under section 5001 or section 7652 of such Code on distilled spirits that are covered over to the treasury of Puerto Rico under section 7652(e) of such Code.

Each Conservation Trust Fund transfer
shall be treated as principal for an endowment, the income from which to be available for use by the Puerto Rico Conservation Trust Fund for the purposes for which the Trust Fund was established.

(iii) Result of Nontransfer.—

(I) IN GENERAL.—Upon notification by the Secretary of the Interior Conservation Trust that transfer has not been made by the treasury of Puerto Rico as required by subparagraph (A), the Secretary of the Treasury shall, except as provided in subclause (II), deduct and withhold from the next cover over payment to be made to the treasury of Puerto Rico under section 7652(e) of such Code an amount equal to the appropriate Conservation Trust Fund transfer and interest thereon at the underpayment rate established under section 6621 of such Code as of the due date of such transfer. The Sec-

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retary of the Treasury shall transfer
such amount deducted and withheld,
and the interest thereon, directly to
the Puerto Rico Conservation Trust
Fund.

(II) GOOD CAUSE EXCEPTION.—

(II) Good cause exception.—
If the Secretary of the Interior finds, after consultation with the Governor of Puerto Rico, that the failure by the treasury of Puerto Rico to make a required transfer was for good cause, and notifies the Secretary of the Treasury of the finding of such good cause before the due date of the next cover over payment following the notification of nontransfer, then the Secretary of the Treasury shall not deduct the amount of such nontransfer from any cover over payment.

(C) PUERTO RICO CONSERVATION TRUST FUND.—For purposes of this paragraph, the term "Puerto Rico Conservation Trust Fund" means the fund established pursuant to a Memorandum of Understanding between the United States Department of the Interior and

1	the Commonwealth of Puerto Rico, dated De-
2	cember 24, 1968.
3	SEC. 202. MODIFICATION OF INSTALLMENT METHOD AND
4	REPEAL OF INSTALLMENT METHOD FOR AC-
5	CRUAL METHOD TAXPAYERS.
6	(a) Repeal of Installment Method for Ac-
7	CRUAL BASIS TAXPAYERS.—
8	(1) In general.—Subsection (a) of section
9	453 of the Internal Revenue Code of 1986 (relating
10	to installment method) is amended to read as fol-
11	lows:
12	"(a) Use of Installment Method.—
13	"(1) In general.—Except as otherwise pro-
14	vided in this section, income from an installment
15	sale shall be taken into account for purposes of this
16	title under the installment method.
17	"(2) ACCRUAL METHOD TAXPAYER.—The in-
18	stallment method shall not apply to income from an
19	installment sale if such income would be reported
20	under an accrual method of accounting without re-
21	gard to this section. The preceding sentence shall
22	not apply to a disposition described in subparagraph
23	(A) or (B) of subsection (l)(2)."
24	(2) Conforming amendments.—Sections
25	453(d)(1), $453(i)(1)$, and $453(k)$ of such Code are

- each amended by striking "(a)" each place it ap-
- 2 pears and inserting "(a)(1)".
- 3 (b) Modification of Pledge Rules.—Paragraph
- 4 (4) of section 453A(d) of the Internal Revenue Code of
- 5 1986 (relating to pledges, etc., of installment obligations)
- 6 is amended by adding at the end the following: "A pay-
- 7 ment shall be treated as directly secured by an interest
- 8 in an installment obligation to the extent an arrangement
- 9 allows the taxpayer to satisfy all or a portion of the indebt-
- 10 edness with the installment obligation."
- 11 (c) Effective Date.—The amendments made by
- 12 this section shall apply to sales or other dispositions occur-
- 13 ring on or after the date of the enactment of this Act.