Calendar No. 212

106TH CONGRESS S. 1387

A BILL

To extend certain trade preferences to sub-Saharan African countries.

JULY 16, 1999

Read twice and placed on the calendar

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106TH CONGRESS 1ST SESSION

S. 1387

To extend certain trade preferences to sub-Saharan African countries.

IN THE SENATE OF THE UNITED STATES

July 16, 1999

Mr. Roth, from the Committee on Finance, reported the following original bill; which was read twice and placed on the calendar

A BILL

To extend certain trade preferences to sub-Saharan African countries.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "African Growth and Opportunity Act".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Statement of policy.
 - Sec. 4. Sub-Saharan Africa defined.

TITLE I—EXTENSION OF CERTAIN TRADE BENEFITS TO SUBSAHARAN AFRICA

- Sec. 101. Eligibility for certain benefits.
- Sec. 102. Treatment of certain textiles and apparel.
- Sec. 103. United States-sub-Saharan African trade and economic cooperation forum.
- Sec. 104. United States-sub-Saharan Africa free trade area.
- Sec. 105. Reporting requirement.

TITLE II—REVENUE PROVISIONS

- Sec. 201. Limitation on use of non-accrual experience method of accounting.
- Sec. 202. Returns relating to cancellations of indebtedness by organizations lending money.

SEC. 2. FINDINGS.

- 2 Congress finds that—
- 3 (1) it is in the mutual interest of the United
- 4 States and the countries of sub-Saharan Africa to
- 5 promote stable and sustainable economic growth and
- 6 development in sub-Saharan Africa;
- 7 (2) the 48 countries of sub-Saharan Africa
- 8 form a region richly endowed with both natural and
- 9 human resources:
- 10 (3) sub-Saharan Africa represents a region of
- enormous economic potential and of enduring polit-
- ical significance to the United States;
- 13 (4) the region has experienced a rise in both
- economic development and political freedom as coun-
- tries in sub-Saharan Africa have taken steps toward
- 16 liberalizing their economies and encouraged broader
- participation in the political process;

- 1 (5) the countries of sub-Saharan Africa have 2 made progress toward regional economic integration 3 that can have positive benefits for the region;
 - (6) despite those gains, the per capita income in sub-Saharan Africa averages less than \$500 annually;
 - (7) United States foreign direct investment in the region has fallen in recent years and the sub-Saharan African region receives only minor inflows of direct investment from around the world;
 - (8) trade between the United States and sub-Saharan Africa, apart from the import of oil, remains an insignificant part of total United States trade;
 - (9) trade and investment, as the American experience has shown, can represent powerful tools both for economic development and for building a stable political environment in which political freedom can flourish;
 - (10) increased trade and investment flows have the greatest impact in an economic environment in which trading partners eliminate barriers to trade and capital flows and encourage the development of a vibrant private sector that offers individual Afri-

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1	can citizens the freedom to expand their economic
2	opportunities and provide for their families;
3	(11) offering the countries of sub-Saharan Afri-
4	ca enhanced trade preferences will encourage both
5	higher levels of trade and direct investment in sup-
6	port of the positive economic and political develop-
7	ments under way throughout the region; and
8	(12) encouraging the reciprocal reduction of
9	trade and investment barriers in Africa will enhance
10	the benefits of trade and investment for the region
11	as well as enhance commercial and political ties be-
12	tween the United States and sub-Saharan Africa.
13	SEC. 3. STATEMENT OF POLICY.
13 14	SEC. 3. STATEMENT OF POLICY. Congress supports—
14	Congress supports—
14 15	Congress supports— (1) encouraging increased trade and investment
141516	Congress supports— (1) encouraging increased trade and investment between the United States and sub-Saharan Africa;
14151617	Congress supports— (1) encouraging increased trade and investment between the United States and sub-Saharan Africa; (2) reducing tariff and nontariff barriers and
14 15 16 17 18	Congress supports— (1) encouraging increased trade and investment between the United States and sub-Saharan Africa; (2) reducing tariff and nontariff barriers and other obstacles to sub-Saharan African and United
14 15 16 17 18 19	Congress supports— (1) encouraging increased trade and investment between the United States and sub-Saharan Africa; (2) reducing tariff and nontariff barriers and other obstacles to sub-Saharan African and United States trade;
14151617181920	Congress supports— (1) encouraging increased trade and investment between the United States and sub-Saharan Africa; (2) reducing tariff and nontariff barriers and other obstacles to sub-Saharan African and United States trade; (3) expanding United States assistance to sub-
14 15 16 17 18 19 20 21	Congress supports— (1) encouraging increased trade and investment between the United States and sub-Saharan Africa; (2) reducing tariff and nontariff barriers and other obstacles to sub-Saharan African and United States trade; (3) expanding United States assistance to sub-Saharan Africa's regional integration efforts;

1	of both the United States and the countries of sub-
2	Saharan Africa;
3	(5) focusing on countries committed to account-
4	able government, economic reform, and the eradi-
5	cation of poverty;
6	(6) strengthening and expanding the private
7	sector in sub-Saharan Africa;
8	(7) supporting the development of civil societies
9	and political freedom in sub-Saharan Africa; and
10	(8) establishing a United States-Sub-Saharan
11	African Economic Cooperation Forum.
12	SEC. 4. SUB-SAHARAN AFRICA DEFINED.
13	In this Act, the terms "sub-Saharan Africa", "sub-
14	Saharan African country", "country in sub-Saharan Afri-
15	ca", and "countries in sub-Saharan Africa" refer to the
16	following:
17	(1) Republic of Angola (Angola).
18	(2) Republic of Botswana (Botswana).
19	(3) Republic of Burundi (Burundi).
20	(4) Republic of Cape Verde (Cape Verde).
21	(5) Republic of Chad (Chad).
22	(6) Democratic Republic of Congo.
23	(7) Republic of the Congo (Congo).
24	(8) Republic of Djibouti (Djibouti).
25	(9) State of Eritrea (Eritrea).

1	(10) Gabonese Republic (Gabon).
2	(11) Republic of Ghana (Ghana).
3	(12) Republic of Guinea-Bissau (Guinea-
4	Bissau).
5	(13) Kingdom of Lesotho (Lesotho).
6	(14) Republic of Madagascar (Madagascar).
7	(15) Republic of Mali (Mali).
8	(16) Republic of Mauritius (Mauritius).
9	(17) Republic of Namibia (Namibia).
10	(18) Federal Republic of Nigeria (Nigeria).
11	(19) Democratic Republic of Sao Tome and
12	Principe (Sao Tome and Principe).
13	(20) Republic of Sierra Leone (Sierra Leone).
14	(21) Somalia.
15	(22) Kingdom of Swaziland (Swaziland).
16	(23) Republic of Togo (Togo).
17	(24) Republic of Zimbabwe (Zimbabwe).
18	(25) Republic of Benin (Benin).
19	(26) Burkina Faso (Burkina).
20	(27) Republic of Cameroon (Cameroon).
21	(28) Central African Republic.
22	(29) Federal Islamic Republic of the Comoros
23	(Comoros).
24	(30) Republic of Cote d'Ivoire (Cote d'Ivoire).

1	(31) Republic of Equatorial Guinea (Equatorial
2	Guinea).
3	(32) Ethiopia.
4	(33) Republic of the Gambia (Gambia).
5	(34) Republic of Guinea (Guinea).
6	(35) Republic of Kenya (Kenya).
7	(36) Republic of Liberia (Liberia).
8	(37) Republic of Malawi (Malawi).
9	(38) Islamic Republic of Mauritania (Mauri-
10	tania).
11	(39) Republic of Mozambique (Mozambique).
12	(40) Republic of Niger (Niger).
13	(41) Republic of Rwanda (Rwanda).
14	(42) Republic of Senegal (Senegal).
15	(43) Republic of Seychelles (Seychelles).
16	(44) Republic of South Africa (South Africa).
17	(45) Republic of Sudan (Sudan).
18	(46) United Republic of Tanzania (Tanzania).
19	(47) Republic of Uganda (Uganda).
20	(48) Republic of Zambia (Zambia).

1	TITLE I—EXTENSION OF CER-
2	TAIN TRADE BENEFITS TO
3	SUB-SAHARAN AFRICA
4	SEC. 101. ELIGIBILITY FOR CERTAIN BENEFITS.
5	(a) In General.—Title V of the Trade Act of 1974
6	is amended by inserting after section 506 the following
7	new section:
8	"SEC. 506A. DESIGNATION OF SUB-SAHARAN AFRICAN
9	COUNTRIES FOR CERTAIN BENEFITS.
10	"(a) Authority To Designate.—
11	"(1) In general.—Notwithstanding any other
12	provision of law, the President is authorized to des-
13	ignate a country listed in section 4 of the African
14	Growth and Opportunity Act as a beneficiary sub-
15	Saharan African country eligible for the benefits de-
16	scribed in subsection (b), if the President determines
17	that the country—
18	"(A) has established, or is making con-
19	tinual progress toward establishing—
20	"(i) a market-based economy, where
21	private property rights are protected and
22	the principles of an open, rules-based trad-
23	ing system are observed;
24	"(ii) a democratic society, where the
25	rule of law, political freedom, participatory

1	democracy, and the right to due process
2	and a fair trial are observed;
3	"(iii) an open trading system through
4	the elimination of barriers to United States
5	trade and investment and the resolution of
6	bilateral trade and investment disputes;
7	and
8	"(iv) economic policies to reduce pov-
9	erty, increase the availability of health care
10	and educational opportunities, expand
11	physical infrastructure, and promote the
12	establishment of private enterprise;
13	"(B) does not engage in gross violations of
14	internationally recognized human rights or pro-
15	vide support for acts of international terrorism
16	and cooperates in international efforts to elimi-
17	nate human rights violations and terrorist ac-
18	tivities; and
19	"(C) subject to the authority granted to
20	the President under section 502 (a), (d), and
21	(e), otherwise satisfies the eligibility criteria set
22	forth in section 502.
23	"(2) Monitoring and review of certain
24	COUNTRIES.—The President shall monitor and re-
25	view the progress of each country listed in section 4

1 of the African Growth and Opportunity Act in meet-2 ing the requirements described in paragraph (1) in 3 order to determine the current or potential eligibility of each country to be designated as a beneficiary 5 sub-Saharan African country for purposes of sub-6 section (a). The President shall include the reasons 7 for the President's determinations in the annual re-8 port required by section 105 of the African Growth 9 and Opportunity Act.

> "(3) Continuing compliance.—If the President determines that a beneficiary sub-Saharan African country is not making continual progress in meeting the requirements described in paragraph (1), the President shall terminate the designation of that country as a beneficiary sub-Saharan African country for purposes of this section, effective on January 1 of the year following the year in which such determination is made.

"(b) Preferential Tariff Treatment for Cer-

of a beneficiary sub-Saharan African country de-

"(1) IN GENERAL.—The President may provide 21 22 duty-free treatment for any article described in sec-23 tion 503(b)(1) (B) through (G) (except for textile 24 luggage) that is the growth, product, or manufacture 25

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scribed in subsection (a), if, after receiving the advice of the International Trade Commission in accordance with section 503(e), the President determines that such article is not import-sensitive in the context of imports from beneficiary sub-Saharan African countries.

"(2) Rules of origin.—The duty-free treatment provided under paragraph (1) shall apply to any article described in that paragraph that meets the requirements of section 503(a)(2), except that—

"(A) if the cost or value of materials produced in the customs territory of the United States is included with respect to that article, an amount not to exceed 15 percent of the appraised value of the article at the time it is entered that is attributed to such United States cost or value may be applied toward determining the percentage referred to in subparagraph (A) of section 503(a)(2); and

"(B) the cost or value of the materials included with respect to that article that are produced in one or more beneficiary sub-Saharan African countries shall be applied in determining such percentage.

- 1 "(e) Beneficiary Sub-Saharan African Coun-
- 2 TRIES, ETC.—For purposes of this title, the terms 'bene-
- 3 ficiary sub-Saharan African country' and 'beneficiary sub-
- 4 Saharan African countries' mean a country or countries
- 5 listed in section 4 of the African Growth and Opportunity
- 6 Act that the President has determined is eligible under
- 7 subsection (a) of this section.".
- 8 (b) Waiver of Competitive Need Limitation.—
- 9 Section 503(c)(2)(D) of the Trade Act of 1974 (19 U.S.C.
- 10 2463(c)(2)(D)) is amended to read as follows:
- 11 "(D) Least-developed beneficiary
- 12 DEVELOPING COUNTRIES AND BENEFICIARY
- 13 Sub-saharan African Countries.—Subpara-
- 14 graph (A) shall not apply to any least-developed
- beneficiary developing country or any bene-
- ficiary sub-Saharan African country.".
- 17 (c) Termination.—Title V of the Trade Act of 1974
- 18 is amended by inserting after section 505 the following
- 19 new section:
- 20 "SEC. 505A. TERMINATION OF BENEFITS FOR SUB-SAHARAN
- 21 AFRICAN COUNTRIES.
- "In the case of a country listed in section 4 of the
- 23 African Growth and Opportunity Act that is a beneficiary
- 24 developing country, duty-free treatment provided under

- 1 this title shall remain in effect through September 30,2 2006.".
- 3 (d) CLERICAL AMENDMENTS.—The table of contents
- 4 for title V of the Trade Act of 1974 is amended—
- 5 (1) by inserting after the item relating to sec-
- 6 tion 505 the following new item:

"505A. Termination of benefits for sub-Saharan African countries.";

- 7 and
- 8 (2) by inserting after the item relating to sec-
- 9 tion 506 the following new item:

"506A. Designation of sub-Saharan African countries for certain benefits.".

- 10 (e) Effective Date.—The amendments made by
- 11 this section take effect on October 1, 1999.
- 12 SEC. 102. TREATMENT OF CERTAIN TEXTILES AND AP-
- 13 PAREL.
- 14 (a) Preferential Treatment.—Notwithstanding
- 15 any other provision of law, textile and apparel articles de-
- 16 scribed in subsection (b) (including textile luggage) im-
- 17 ported from a beneficiary sub-Saharan African country,
- 18 described in section 506A(c) of the Trade Act of 1974,
- 19 shall enter the United States free of duty and free of any
- 20 quantitative limitations, if—
- 21 (1) the country adopts an efficient visa system
- to guard against unlawful transshipment of textile
- and apparel goods and the use of counterfeit docu-
- 24 ments; and

- 1 (2) the country enacts legislation or promul2 gates regulations that would permit United States
 3 Customs verification teams to have the access nec4 essary to investigate thoroughly allegations of trans5 shipment through such country.
 6 (b) PRODUCTS COVERED.—The preferential treat-
- 6 (b) PRODUCTS COVERED.—The preferential treat-7 ment described in subsection (a) shall apply only to the 8 following textile and apparel products:
- 9 (1) APPAREL ARTICLES ASSEMBLED IN BENE10 FICIARY SUB-SAHARAN AFRICAN COUNTRIES.—Ap11 parel articles assembled in one or more beneficiary
 12 sub-Saharan African countries from fabrics wholly
 13 formed and cut in the United States, from yarns
 14 wholly formed in the United States that are—
 - (A) entered under subheading 9802.00.80 of the Harmonized Tariff Schedule of the United States; or
 - (B) entered under chapter 61 or 62 of the Harmonized Tariff Schedule of the United States, if, after such assembly, the articles would have qualified for entry under subheading 9802.00.80 of the Harmonized Tariff Schedule of the United States but for the fact that the articles were subjected to stone-washing, enzyme-washing, acid washing, perma-

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- pressing, oven-baking, bleaching, garment-dyeing, or other similar processes.
- 3 (2) Apparel articles cut and assembled BENEFICIARY SUB-SAHARAN AFRICAN IN COUN-5 TRIES.—Apparel articles cut in one or more bene-6 ficiary sub-Saharan African countries from fabric 7 wholly formed in the United States from yarns whol-8 ly formed in the United States, if such articles are 9 assembled in one or more beneficiary sub-Saharan 10 African countries with thread formed in the United 11 States.
 - (3) Handloomed, handmade, and folklore article of a beneficiary sub-Saharan African country or countries that is certified as such by the competent authority of such beneficiary country or countries. For purposes of this paragraph, the President, after consultation with the beneficiary sub-Saharan African country or countries concerned, shall determine which, if any, particular textile and apparel goods of the country (or countries) shall be treated as being handloomed, handmade, or folklore goods.
- (c) Penalties for Transshipments.—
 - (1) Penalties for exporters.—If the President determines, based on sufficient evidence, that

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- an exporter has engaged in transshipment with respect to textile or apparel products from a beneficiary sub-Saharan African country, then the President shall deny all benefits under this section and section 506A of the Trade Act of 1974 to such exporter, any successor of such exporter, and any other entity owned or operated by the principal of the exporter for a period of 2 years.
- 9 (2)TRANSSHIPMENT DESCRIBED.—Trans-10 shipment within the meaning of this subparagraph 11 has occurred when preferential treatment for a tex-12 tile or apparel article under subsection (a) has been 13 claimed on the basis of material false information 14 concerning the country of origin, manufacture, proc-15 essing, or assembly of the article or any of its com-16 ponents. For purposes of this clause, false informa-17 tion is material if disclosure of the true information 18 would mean or would have meant that the article is 19 or was ineligible for preferential treatment under 20 subsection (a).
- 21 (d) TECHNICAL ASSISTANCE.—The Customs Service 22 shall provide technical assistance to the beneficiary sub-23 Saharan African countries for the implementation of the 24 requirements set forth in subsection (a)(1) and (2).

1	(e) Monitoring and Reports to Congress.—The
2	Customs Service shall monitor and the Commissioner of
3	Customs shall submit to Congress, not later than March
4	31 of each year, a report on the effectiveness of the anti-
5	circumvention systems described in this section and on
6	measures taken by countries in sub-Saharan Africa which
7	export textiles or apparel to the United States to prevent
8	circumvention as described in article 5 of the Agreement
9	on Textiles and Clothing.
10	(f) Safeguard.—The President shall have the au-
11	thority to impose appropriate remedies, including restric-
12	tions on or the removal of quota-free and duty-free treat-
13	ment provided under this section, in the event that textile
14	and apparel articles from a beneficiary sub-Saharan Afri-
15	can country are being imported in such increased quan-
16	tities as to cause serious damage, or actual threat thereof,
17	to the domestic industry producing like or directly com-
18	petitive articles. The President shall exercise his authority
19	under this subsection consistent with the Agreement on
20	Textiles and Clothing.
21	(g) Definitions.—In this section:
22	(1) AGREEMENT ON TEXTILES AND CLOTH-
23	ING.—The term "Agreement on Textiles and Cloth-

ing" means the Agreement on Textiles and Clothing

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- 1 referred to in section 101(d)(4) of the Uruguay
- 2 Round Agreements Act (19 U.S.C. 3511(d)(4)).
- 3 (2) Beneficiary sub-saharan african
- 4 COUNTRY, ETC.—The terms "beneficiary sub-Saha-
- 5 ran African country" and "beneficiary sub-Saharan
- 6 African countries" have the same meaning as such
- 7 terms have under section 506A(c) of the Trade Act
- 8 of 1974.
- 9 (3) Customs service.—The term "Customs
- 10 Service" means the United States Customs Service.
- 11 (h) Effective Date.—The amendments made by
- 12 this section take effect on October 1, 1999 and shall re-
- 13 main in effect through September 30, 2006.
- 14 SEC. 103. UNITED STATES-SUB-SAHARAN AFRICAN TRADE
- 15 AND ECONOMIC COOPERATION FORUM.
- 16 (a) Declaration of Policy.—The President shall
- 17 convene annual meetings between senior officials of the
- 18 United States Government and officials of the govern-
- 19 ments of sub-Saharan African countries in order to foster
- 20 close economic ties between the United States and sub-
- 21 Saharan Africa.
- 22 (b) Establishment.—Not later than 12 months
- 23 after the date of enactment of this Act, the President,
- 24 after consulting with the officials of interested sub-Saha-
- 25 ran African governments, shall establish a United States-

- Sub-Saharan African Trade and Economic Cooperation Forum (in this section referred to as the "Forum"). 3 (c) REQUIREMENTS.—In creating the Forum, the President shall meet the following requirements: 5 (1) First Meeting.—The President shall di-6 rect the Secretary of Commerce, the Secretary of the 7 Treasury, the Secretary of State, and the United 8 States Trade Representative to invite their counter-9 parts from interested sub-Saharan African govern-10 ments and representatives of appropriate regional 11 organizations to participate in the first annual meet-12 ing to discuss expanding trade and investment rela-13 tions between the United States and sub-Saharan 14 Africa. 15 (2) Nongovernmental organizations.— 16 (A) IN GENERAL.—The President, in con-17 sultation with Congress, shall invite United 18 States nongovernmental organizations to host 19 meetings with their counterparts from sub-Sa-20 haran Africa in conjunction with meetings of 21 the Forum for the purpose of discussing the 22 issues described in paragraph (1).
 - (B) Private Sector.—The President, in consultation with Congress, shall invite United States representatives of the private sector to

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- 1 host meetings with their counterparts from sub-
- 2 Saharan Africa in conjunction with meetings of
- 3 the Forum for the purpose of discussing the
- 4 issues described in paragraph (1).
- 5 (3) Annual meetings.—As soon as prac-
- 6 ticable after the date of enactment of this Act, the
- 7 President shall meet with the heads of the govern-
- 8 ments of interested sub-Saharan African countries
- 9 for the purpose of discussing the issues described in
- paragraph (1).
- 11 SEC. 104. UNITED STATES-SUB-SAHARAN AFRICA FREE
- 12 TRADE AREA.
- 13 (a) IN GENERAL.—The President shall examine the
- 14 feasibility of negotiating a free trade agreement (or agree-
- 15 ments) with interested sub-Saharan African countries.
- 16 (b) Report to Congress.—Not later than 12
- 17 months after the date of enactment of this Act, the Presi-
- 18 dent shall submit a report to the Committee on Finance
- 19 of the Senate and the Committee on Ways and Means of
- 20 the House of Representatives regarding the President's
- 21 conclusions on the feasibility of negotiating such agree-
- 22 ment (or agreements). If the President determines that
- 23 the negotiation of any such free trade agreement is fea-
- 24 sible, the President shall provide a detailed plan for such
- 25 negotiation that outlines the objectives, timing, any poten-

1	tial benefits to the United States and sub-Saharan Africa,
2	and the likely economic impact of any such agreement.
3	SEC. 105. REPORTING REQUIREMENT.
4	Not later than 1 year after the date of enactment
5	of this Act, and annually thereafter for 4 years, the Presi-
6	dent shall submit a report to Congress on the implementa-
7	tion of this Act.
8	TITLE II—REVENUE PROVISIONS
9	SEC. 201. LIMITATION ON USE OF NON-ACCRUAL EXPERI-
10	ENCE METHOD OF ACCOUNTING.
11	(a) In General.—Section 448(d)(5) of the Internal
12	Revenue Code of 1986 (relating to special rule for serv-
13	ices) is amended—
14	(1) by inserting "in fields described in para-
15	graph (2)(A)" after "services by such person", and
16	(2) by inserting "CERTAIN PERSONAL" before
17	"SERVICES" in the heading.
18	(b) Effective Date.—
19	(1) In general.—The amendments made by
20	this section shall apply to taxable years ending after
21	the date of enactment of this Act.
22	(2) Change in method of accounting.—In
23	the case of any taxpayer required by the amend-
24	ments made by this section to change its method of

1	accounting for its first taxable year ending after the
2	date of enactment of this Act—
3	(A) such change shall be treated as initi-
4	ated by the taxpayer,
5	(B) such change shall be treated as made
6	with the consent of the Secretary of the Treas-
7	ury, and
8	(C) the net amount of the adjustments re-
9	quired to be taken into account by the taxpayer
10	under section 481 of the Internal Revenue Code
11	of 1986 shall be taken into account over a pe-
12	riod (not greater than 4 taxable years) begin-
13	ning with such first taxable year.
14	SEC. 202. RETURNS RELATING TO CANCELLATIONS OF IN-
15	DEBTEDNESS BY ORGANIZATIONS LENDING
16	MONEY.
17	(a) In General.—Paragraph (2) of section
18	6050P(c) of the Internal Revenue Code of 1986 (relating
19	to definitions and special rules) is amended—
20	(1) by striking "and" at the end of subpara-
21	graph (B);
22	(2) by striking the period at the end of sub-
23	paragraph (C) and inserting ", and"; and
24	(3) by inserting after subparagraph (C) the fol-
25	lowing new subparagraph:

1 "(D) any organization a significant trade 2 or business of which is the lending of money." 3 (b) Effective Date.—The amendments made by 4 subsection (a) shall apply to discharges of indebtedness 5 after December 31, 1999.