S. 1376

To amend the Internal Revenue Code of 1986 to impose a value added tax and to use the receipts from the tax to reduce Federal debt and to ensure the solvency of the Social Security System.

IN THE SENATE OF THE UNITED STATES

July 15, 1999

Mr. Hollings introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to impose a value added tax and to use the receipts from the tax to reduce Federal debt and to ensure the solvency of the Social Security System.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Deficit and Debt Re-
- 5 duction and Social Security Solvency Act of 1999".
- 6 SEC. 2. AMENDMENT OF 1986 CODE.
- 7 Except as otherwise expressly provided, whenever in
- 8 this Act an amendment or repeal is expressed in terms

- 1 of an amendment to, or repeal of, a section or other provi-
- 2 sion, the reference shall be considered to be made to a
- 3 section or other provision of the Internal Revenue Code
- 4 of 1986.

5 TITLE I—VALUE ADDED TAX

- 6 SEC. 101. IMPOSITION OF TAX.
- 7 (a) In General.—Subtitle D (relating to miscella-
- 8 neous excise taxes) is amended by inserting before chapter
- 9 31 the following new chapter:

10 **"CHAPTER 30—VALUE ADDED TAX**

- "Subchapter A. Imposition of tax.
- "Subchapter B. Taxable transaction.
- "Subchapter C. Taxable amount, rate of tax and exemption from tax for certain transactions and certain entities; credit against tax.
- "Subchapter D. Administration.
- "Subchapter E. Definitions and special rules; treatment of certain transactions.

11 "Subchapter A—Imposition of Tax

"Sec. 3901. Imposition of tax.

- 12 "SEC. 3901. IMPOSITION OF TAX.
- 13 "(a) General Rule.—A tax is hereby imposed on
- 14 each taxable transaction.
- 15 "(b) Amount of Tax.—Except as otherwise pro-
- 16 vided in this chapter, the amount of the tax shall be 5
- 17 percent of the taxable amount.

18 "Subchapter B—Taxable Transaction

[&]quot;Sec. 3903. Taxable transactions.

[&]quot;Sec. 3904. Nontaxable transaction.

[&]quot;Sec. 3905. Taxable person.

[&]quot;Sec. 3906. Transactions in the United States.

"Sec. 3907. Rules pertaining to sales of property and performance of services.

1 "SEC. 3903. TAXABLE TRANSACTIONS.

2	"(a) General Rule.—Except as otherwise provided
3	in this chapter or in regulations, the term "taxable trans-
4	action" means—
5	"(1) the sale of property or services in the
6	United States by a taxable person in connection with
7	a business,
8	"(2) the import of property or services for use
9	or consumption in the United States,
10	"(3) the—
11	"(A) sale of property or services (not in-
12	cluded in subparagraph (B)) in the United
13	States other than in connection with business
14	for a consideration that exceeds \$1,000, or
15	"(B) lease of property in the United States
16	other than in connection with a business, if the
17	fair market value of the leased property exceeds
18	\$1,000, and
19	"(4) the sale of property or services exported
20	from the United States for use or consumption out-
2.1	side the United States

1 "(b) Cross References.—

"For other transactions specifically treated as taxable transactions, see sections 3933, 3936, and 3937.

2	"SEC. 3904. NONTAXABLE TRANSACTION.
3	"(a) General Rule.—The term 'nontaxable trans-
4	action' includes—
5	"(1) any transfer of possession of, or transfer
6	of a security interest in, property or services by a
7	debtor to a creditor or a representative of creditors,
8	or
9	"(2) any transfer of possession, or incidents of
10	ownership, of property or services to a fiduciary who
11	represents the interests of an owner under a legal
12	disability,
13	"(3) any transfer of ownership of property or
14	services by a debtor to a trustee in bankruptcy, re-
15	ceiver, or other fiduciary appointed to marshal, man-
16	age, or liquidate a debtor's property for the benefit
17	of creditors,
18	"(4) any import of an article that is free of
19	duty under parts 1 and 2 of schedule 8 of the Har-
20	monized Tariff Schedule of the United States, or
21	"(5) any sale of property located, or services
22	performed, outside the United States, unless such
23	sale constitutes an export to which section
24	3903(a)(4) applies.

- 1 "(b) AUTHORIZATION TO TREAT TRANSACTION AS
- 2 Nontaxable.—The Secretary may, by regulations, treat
- 3 any transaction as a nontaxable transaction if such
- 4 classification—
- 5 "(1) is provided to reduce the cash flow costs
- 6 of the tax on the transactions, and
- 7 "(2) does not reduce net tax revenue.
- 8 "SEC. 3905. TAXABLE PERSON.
- 9 "(a) General Rule.—Except as otherwise provided
- 10 in this chapter, the term 'taxable person' means—
- "(1) a person who engages in a taxable or non-
- taxable transaction in connection with a business,
- 13 and
- "(2) a person who engages in a transaction de-
- scribed in section 3903(a)(3), but only with respect
- to such transaction.
- 17 "(b) Treatment of Employees.—For purposes of
- 18 this chapter, an employee shall not be treated as a taxable
- 19 person with respect to activities engaged in as an em-
- 20 ployee.
- 21 "SEC. 3906. TRANSACTIONS IN THE UNITED STATES.
- 22 "(a) Sales of Property.—For purposes of this
- 23 chapter, a sale of property shall be treated as occurring
- 24 in the United States if the property is located in the
- 25 United States at the time of the sale.

1	"(b) Sales of Services.—For purposes of this
2	chapter, a sale of services shall be treated as occurring
3	in the United States to the extent that the services are
4	provided from a place of business in the United States.
5	"SEC. 3907. RULES PERTAINING TO SALES OF PROPERTY
6	AND PERFORMANCE OF SERVICES.
7	"(a) Exchanges Classified by Consideration
8	GIVEN.—For purposes of this chapter—
9	"(1) an exchange of property for property or
10	services shall be treated as a sale of property, and
11	"(2) an exchange of services for property or
12	services shall be treated as a sale of services,
13	regardless, in either case, of whether other consideration
14	is received.
15	"(b) Certain Transfers of Property to Em-
16	PLOYEES TREATED AS SALES.—For purposes of this
17	chapter, the transfer of property to an employee as com-
18	pensation (other than a transfer that is excludable from
19	the employee's gross income for purposes of chapter 1)
20	shall be treated as the sale of property.
21	"(c) Sale of Services.—For purposes of this
22	chapter—
23	"(1) CERTAIN ACTIVITIES TREATED AS SALES
24	OF SERVICES.—Activities treated as the sale of serv-

ices shall include (but shall not be limited to)—

1	"(A) the granting of the right to use prop-
2	erty,
3	"(B) the granting of a right to the per-
4	formance of services or to reimbursement (in-
5	cluding the granting of warranties, insurance,
6	and similar items),
7	"(C) the making of a covenant not to com-
8	pete (or similar agreement to refrain from
9	doing something),
10	"(D) the supply of electricity, gas, water,
11	and other utilities, and
12	"(E) the licensing of patents, copyrights,
13	trademarks, software, and other proprietary in-
14	formation.
15	"(2) Employers and employees.—
16	"(A) Services for employer.—The per-
17	formance of services by an employee for an em-
18	ployer shall not be treated as the sale of serv-
19	ices.
20	"(B) Services for employee.—The per-
21	formance of services by an employer for an em-
22	ployee as compensation (other than a transfer
23	of services that is excludable from the employ-
24	ee's gross income for purposes of chapter 1)
25	shall be treated as the sale of services.

1	"Subchapter C—Taxable Amount; Rate of Tax
2	and Exemption From Tax for Certain
3	Transactions and Certain Entities; Credit
4	Against Tax
	 "Sec. 3911. Taxable amount. "Sec. 3912. Zero rated exports. "Sec. 3913. Government entities and exempt organizations. "Sec. 3914. Credit against tax. "Sec. 3915. Constructive credit for certain purchases from a consumer. "Sec. 3916. Credit for post-sale price adjustments and refunds. "Sec. 3917. Deferred credit attributable to taxable casual sales.
5	"SEC. 3911. TAXABLE AMOUNT.
6	"(a) Amount Charged Customer.—Except as oth-
7	erwise provided in this chapter, if money is the only con-
8	sideration for any transaction, the taxable amount shall
9	be the price the seller charged the purchaser of the prop-
10	erty or services—
11	"(1) including all invoiced charges for transpor-
12	tation and other items payable to the seller with re-
13	spect to the transaction,
14	"(2) excluding—
15	"(A) the tax imposed by section 3901, and
16	"(B) any separately stated State and local
17	sales and use taxes with respect to the trans-
18	action, and
19	"(3) reduced by any—
20	"(A) discount offered for prompt payment,

1	"(B) trade or quantity discount or other
2	price allowance granted at the time of sale, and
3	"(C) cash rebate granted at the time of the
4	sale.
5	"(b) Exchanges.—Except as otherwise provided in
6	this chapter, the taxable amount for any exchange of prop-
7	erty or services—
8	"(1) for other property or services, or
9	"(2) for a combination of money and
10	"(A) property or services, or
11	"(B) property and services,
12	shall be the fair market value of the property or services
13	sold, adjusted by the items described in subsection (a).
14	"(c) Imports.—
15	"(1) In general.—For purposes of this chap-
16	ter, the taxable amount in the case of any import
17	shall be—
18	"(A) the customs value plus customs du-
19	ties and any other duties that may be imposed,
20	or
21	"(B) if there is no such customs value, the
22	fair market value (determined as if the importer
23	had sold the property or rendered the services).
24	If the value in paragraph (1)(A) does not include the cost
25	to the importer of transporting and insuring the property

1	or services to the point of import, the taxable amount shall
2	include such costs.
3	"(2) Imports of previously exported arti-
4	CLES.—For purposes of this chapter, the taxable
5	amount for any import of an article that is returned
6	to the United States—
7	"(A) after export for repairs or alterations
8	abroad, or
9	"(B) after export to undergo assembly,
10	processing, manufacture, or other changes in
11	condition abroad,
12	shall be the net cost to the importer of such repairs,
13	alterations, assembly, processing, manufacture, or
14	other change in condition.
15	"(3) Limitation for previously exported
16	ARTICLES.—Paragraph (2) shall apply only to an
17	article—
18	"(A) that the importer acquired before ex-
19	port, and
20	"(B) as to which there has been no trans-
21	fer of ownership between the time of export and
22	import.
23	"(d) Certain Related Party Transactions.—
24	For purposes of this chapter, the taxable amount for a
25	transaction conducted for no consideration or for a consid-

- 1 eration that is less than fair market value shall be the
- 2 fair market value of the property or services sold, if—
- 3 "(1) the seller and the recipient—
- 4 "(A) are related persons, or
- 5 "(B) are employer and employee, and
- 6 "(2) the recipient is not eligible for a section
- 7 3914 input tax credit with respect to such purchase.
- 8 "(e) Gambling, Lotteries, and Other Games of
- 9 Chance.—For purposes of this chapter, the taxable
- 10 amount of proceeds from gambling, lotteries, and similar
- 11 games of chance shall be the gross receipts from these ac-
- 12 tivities, reduced by the amount paid to the winners.
- 13 "SEC. 3912. ZERO RATED EXPORTS.
- "The rate of tax imposed by section 3901 shall be
- 15 zero with respect to sales of property and services exported
- 16 from the United States for use or consumption outside
- 17 the United States.
- 18 "SEC. 3913. GOVERNMENT ENTITIES AND EXEMPT ORGANI-
- 19 **ZATIONS.**
- 20 "(a) General Rule.—The sale of property and
- 21 services by a government entity or exempt organization
- 22 shall be a taxable transaction only if a charge or fee is
- 23 imposed.
- 24 "(b) Exempt Transactions.—For purposes of this
- 25 chapter, the supply of property or services by a govern-

- 1 ment entity or exempt organization without consideration
- 2 shall be exempt from the tax imposed by section 3901.
- 3 "(c) Authority To Treat Sales for Nominal
- 4 Consideration as Exempt Transactions.—To the ex-
- 5 tent provided in regulations, a sale of property or services
- 6 under subsection (a) shall be treated as an exempt trans-
- 7 action under subsection (b) if a government entity or ex-
- 8 empt organization imposes a nominal charge or fee for
- 9 such property or services.
- 10 "(d) Definitions.—For purposes of this chapter—
- 11 "(1) GOVERNMENT ENTITY.—The term 'gov-
- ernment entity' means the United States, any State
- or political subdivision thereof, the District of Co-
- lumbia, a Commonwealth or possession of the
- 15 United States, or any agency or instrumentality of
- any of the foregoing.
- 17 "(2) Exempt organization.—The term 'ex-
- empt organization' means any organization which is
- exempt from tax under chapter 1.

20 "SEC. 3914. CREDIT AGAINST TAX.

- 21 "(a) General Rule.—There shall be allowed to a
- 22 taxable person as a credit against the tax imposed by sec-
- 23 tion 3901 the aggregate amount of tax imposed by section
- 24 3901 which—

1	"(1) is payable by sellers to the taxable person
2	of property or services that the taxable person uses
3	in the business to which the transaction relates, or
4	"(2) has been reported by the taxable person as
5	importer of property or services that the taxable per-
6	son uses in the business to which the transaction re-
7	lates.
8	"(b) Exempt Transactions, Etc.—If property or
9	services are used partly in the business and partly for
10	other purposes, the credit shall not be allowable with re-
11	spect to the property or services used for other purposes.
12	If property or services are used in the business partly for
13	taxable and nontaxable transactions and partly for exempt
14	transactions, the credit shall not be allowable with respect
15	to the property and services used for exempt transactions.
16	"(c) Bad Debts.—
17	"(1) General rule.—If—
18	"(A) a taxable person issues a tax invoice
19	and reports tax under section 3901 on a sale of
20	property or services,
21	"(B) the purchaser fails to pay all or a
22	portion of the taxable amount of the sale plus
23	tax imposed under section 3901, and

1	"(C) the debt becomes deductible as a
2	wholly or partially worthless debt under section
3	166(a),
4	there shall be allowed as a credit under subsection
5	(a) the portion of the tax imposed by section 3901
6	that is attributable to the deductible worthless debt
7	"(2) Amount of Credit.—For purposes of
8	this subsection, the tax attributable to the worthless
9	debt shall be an amount equal to the deductible
10	worthless debt described in paragraph (1), multiplied
11	by a fraction, the numerator of which is the tax rate
12	provided in section 3901(b) at the time of sale and
13	the denominator of which is 100 plus the tax rate
14	provided in section 3901(b) at the time of the sale
15	"(3) Substantiation required.—For pur-
16	poses of this chapter, the credit authorized under
17	subsection (a) shall be allowable only if supported by
18	a statement by the purchaser that any credit allow-
19	able to the purchaser under subsection (a) will be re-
20	duced by the amount specified in paragraph (2).
21	"(d) Excess Credit Treated as Overpay-
22	MENT.—
23	"(1) In general.—If for any taxable period
24	the aggregate amount of the credits allowable by

subsection (a) exceeds the aggregate amount of the

- tax imposed by section 3901 for such period, such excess shall be treated as an overpayment of the tax imposed by section 3901.
- 4 "(2) Time when overpayment arises.—Any 5 overpayment under paragraph (1) for any taxable 6 period shall be treated as arising on the later of—
- 7 "(A) the due date for the return for such 8 period, or
- 9 "(B) the date on which the return is filed.
- 10 "SEC. 3915. CONSTRUCTIVE CREDIT FOR CERTAIN PUR-
- 11 CHASES FROM A CONSUMER.
- 12 "(a) General Rule.—For purposes of this chapter,
- 13 if a taxable person acquires property from a consumer in
- 14 a sale that is not subject to the tax imposed by section
- 15 3901, the purchaser shall be allowed as a credit under sec-
- 16 tion 3914(a) the amount of tax deemed charged under
- 17 subsection (b). This section applies only to property that
- 18 was subject to the tax imposed by section 3901 when it
- 19 was acquired by such consumer.
- 20 "(b) Amount of Tax Included in Purchase
- 21 Price.—For purposes of this section, the seller to the tax-
- 22 able person shall be deemed to have charged as tax an
- 23 amount equal to the selling price of the property multi-
- 24 plied by a fraction—

1	"(1) the numerator of which is the tax rate pro-
2	vided in section 3901(b) at the time of sale, and
3	"(2) the denominator of which is 100 plus the
4	tax rate provided in section 3901(b) at the time of
5	the sale.
6	"(c) Time When Credit Is Available.—For pur-
7	poses of this chapter, the credit authorized under sub-
8	section (a) shall be allowed for the tax period in which
9	the taxable person purchased the property.
10	"SEC. 3916. CREDIT FOR POST-SALE PRICE ADJUSTMENTS
11	AND REFUNDS.
12	"(a) General Rule.—For purposes of this chapter,
13	if a taxable person issues a sales refund, rebate, or price
14	allowance attributable to a sale taxable under section 3901
15	and previously reported under section 3924, the taxable
16	person shall be allowed as a credit under section 3914(a)
17	the amount of the tax deemed allocable to the refund, re-
18	bate, or price allowance under subsection (b).
19	"(b) Amount of Credit.—For purposes of this sec-
20	tion, the amount of tax deemed allocable to the refund
21	rebate, or price allowance described in subsection (a) shall
22	be an amount equal to the refund, rebate, or price allow-
23	ance multiplied by a fraction—
24	"(1) the numerator of which is the tax rate pro-
25	vided in section 3901(b) at the time of the sale, and

1	"(2) the denominator of which is 100 plus the
2	tax rate provided in section 3901(b) at the time of
3	the sale.
4	"(c) Time When Credit Is Available.—For pur-
5	poses of this chapter, the credit authorized under sub-
6	section (a) shall be allowed for the taxable period in which
7	the taxable person issues the refund, rebate, or price al-
8	lowance and is in possession of the documents required
9	under subsection (d).
10	"(d) Substantiation Required.—For purposes of
11	this chapter, the credit authorized under subsection (a)
12	shall be allowable only if supported by—
13	"(1) proof of the refund, rebate, or price allow-
14	ance issued by the taxable person, and
15	"(2) a statement by the buyer receiving the re-
16	fund, rebate, or price allowance that any credit oth-
17	erwise allowable to the buyer under section 3914(a)
18	will be reduced by the amount specified in subsection
19	(b).
20	"SEC. 3917. DEFERRED CREDIT ATTRIBUTABLE TO TAX-
21	ABLE CASUAL SALES.
22	"(a) General Rule.—For purposes of this chapter,
23	if a person sells property or services in a taxable trans-
24	action under section 3903(a)(3), the seller shall be allowed

1	as a credit under section 3914, whichever of the following
2	is smallest:
3	"(1) the amount of tax imposed by section 3901
4	that—
5	"(A) is payable by suppliers to the seller of
6	property or services that the seller uses in the
7	section 3903(a)(3) transaction, or
8	"(B) has been reported by the seller as im-
9	porter of property or services that the importer
10	uses in the section 3903(a)(3) transaction;
11	"(2) the tax imposed by section 3901 on the
12	sale; or
13	"(3) the amount of tax referred to in paragraph
14	(1) multiplied by a fraction—
15	"(A) the numerator of which is the taxable
16	amount of the sale, and
17	"(B) the denominator of which is the tax-
18	exclusive cost of the property and services de-
19	scribed in subparagraphs (A) and (B) of para-
20	graph (1).
21	In no case can the credit exceed the total amount of the
22	taxes referred to in paragraph (1) not previously claimed
23	as credits under this section.
24	"(b) Time When Credit Is Available.—For pur-
25	poses of this chapter, the credit authorized under sub-

- 1 section (a) shall be allowed for the taxable period in which
- 2 the sale giving rise to the credit is reportable.
- 3 "(c) Substantiation Required.—For purposes of
- 4 this chapter, the credit authorized under subsection (a)
- 5 shall be allowable only if supported by a tax invoice listing
- 6 the tax described in subparagraph (A) of paragraph (1)
- 7 or a document acceptable to the Secretary listing the tax
- 8 described in subparagraph (B) of paragraph (1).

9 "Subchapter D—Administration

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"Sec. 3921. Seller liable for tax.
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10 "SEC. 3921. SELLER LIABLE FOR TAX.

- 11 "(a) General Rule.—The person selling or import-
- 12 ing property or services shall be liable for the tax imposed
- 13 by section 3901.
- 14 "(b) Joint Liability on Non-Owner Seller.—
- 15 To the extent provided in regulations, any person making
- 16 a sale of property or services on behalf of the owner (other
- 17 than as an employee), and having control of the proceeds
- 18 of the sale, shall be jointly and severally liable with the
- 19 owner for any tax on the sale, and shall be allowed as
- 20 a credit against such liability any amount creditable to the
- 21 owner under section 3917.

[&]quot;Sec. 3922. Tax invoices.

[&]quot;Sec. 3923. De minimis exception.

[&]quot;Sec. 3924. Time for filing return and claiming credit; taxable period; tax point; deposits of tax.

[&]quot;Sec. 3925. Treatment of related businesses.

[&]quot;Sec. 3926. Secretary to be notified of certain events.

[&]quot;Sec. 3927. Regulations.

1 "SEC. 3922. TAX INVOICES. 2 "(a) Seller Must Give Purchaser Tax In-3 VOICE.—Any taxable person engaging in a taxable trans-4 action shall give the purchaser a tax invoice with respect 5 to such transaction if— "(1) the seller has reason to believe that the 6 7 purchaser is a taxable person, or "(2) the purchaser requests a tax invoice. 8 "(b) CONTENT OF INVOICE.—The tax invoice re-9 quired by subsection (a) with respect to any transaction 10 shall set forth— 11 12 "(1) the name and identification number of the seller, 13 "(2) the name of the purchaser, 14 15 "(3) the amount of the tax imposed by section 16 3901, and 17 "(4) such other information as may be pre-18 scribed by regulations. "(c) No Credit Without Invoice.— 19 20 "(1) In general.—Except as provided in para-21 graphs (2) and (3), a purchaser may claim a credit 22 with respect to a transaction only if the purchaser— "(A) has received from the seller and has 23 24 in his possession a tax invoice that meets the

requirements of subsection (b), and

1	"(B) is named as the purchaser in such in-
2	voice.
3	"(2) Employees or other agents named in
4	INVOICES.—To the extent provided in regulations,
5	the naming of an employee or other agent of the
6	purchaser shall be treated as the naming of the pur-
7	chaser.
8	"(3) Waiver of invoice requirement in
9	CERTAIN CASES.—To the extent provided in regula-
10	tions, paragraph (1) shall not apply—
11	"(A) where the purchaser without fault on
12	his part fails to receive or fails to have in his
13	possession a tax invoice, or
14	"(B) to a taxable transaction (or category
15	of transactions) where—
16	"(i) the amount involved is de mini-
17	mis, or
18	"(ii) the information required by sub-
19	section (b) can be reliably established by
20	sampling or by another method and can be
21	adequately documented.
22	"(d) Time for Furnishing Invoice.—Any invoice
23	required to be furnished by subsection (a) with respect to
24	any transaction shall be furnished not later than the ear-
25	lier of—

1 "(1) the date the taxable person bills the pur-2 chaser with respect to such transaction, or 3 "(2) the date that is 15 business days after the tax point for such transaction (as defined in section 5 3924(d)). 6 "(e) WAIVER OF TAX INVOICE.—The Secretary may by regulations waive the requirement in subsection (a) to 8 issue a tax invoice. "SEC. 3923. DE MINIMIS EXEMPTION. "(a) In General.—A person whose aggregate tax-10 11 able transactions— "(1) do not exceed \$5,000 for the calendar 12 13 year, and 14 "(2) can reasonably be expected not to exceed 15 such amount for the next calendar year, may elect to be treated as a person who is not a taxable 16 17 person for the next calendar year, 18 "(b) Exceptions.—Subsection (a) does not apply— "(1) to taxable transactions described in section 19 20 5903(a)(3), or "(2) to any import of property or services. 21 "(c) TERMINATION OF ELECTION.—An election 22

under subsection (a) shall be terminated on the last day

24 of—

1	"(1) the first calendar quarter of any year for
2	which such election is made if the aggregate taxable
3	transactions for such quarter exceed \$2,500,
4	"(2) the second of any 2 consecutive calendar
5	quarters of any such year if the aggregate taxable
6	transactions for such quarters exceed \$3,000, or
7	"(3) the third of any 3 consecutive calendar
8	quarters of any such year if the aggregate taxable
9	transactions for such quarters exceed \$4,000.
10	"(d) Calculation of Taxable Transactions.—
11	For purposes of this section—
12	"(1) the taxable amount of any zero-rated
13	transaction shall be treated as zero, and
14	"(2) the term 'taxable transaction' does not in-
15	clude a transaction which is treated as a taxable
16	transaction solely by reason of paragraph (3) of sec-
17	tion 5903(a).
18	"(e) Inflation Adjustment.—
19	"(1) In general.—For calendar years begin-
20	ning after 2001, the dollar amounts set forth in sub-
21	sections (a) and (b) shall be increased by an amount
22	equal to—
23	"(A) such dollar amount, multiplied by
24	"(B) the cost-of-living adjustment for the
25	calendar year.

1	"(2) Computational rules.—The cost-of-liv-
2	ing adjustment is the percentage (if any) by which
3	the consumer price index determined under section
4	1(f)(5) for the preceding calendar year exceeds the
5	Consumer Price Index for the second preceding cal-
6	endar year. If the amount determined under para-
7	graph (1) is not a multiple of \$100, then such in-
8	crease shall be rounded to the nearest multiple of
9	\$100.
10	"SEC. 3924. TIME FOR FILING RETURN AND CLAIMING
11	CREDIT; TAXABLE PERIOD; TAX POINT; DE-
12	POSITS OF TAX.
13	"(a) FILING RETURN.—Before the first day of the
13 14	"(a) FILING RETURN.—Before the first day of the second calendar month beginning after the close of each
	second calendar month beginning after the close of each
14 15	second calendar month beginning after the close of each
14 15	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of
14 15 16 17	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of the tax imposed by section 3901 on taxable transactions
14 15 16 17	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of the tax imposed by section 3901 on taxable transactions having a tax point within such taxable period.
14 15 16 17 18	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of the tax imposed by section 3901 on taxable transactions having a tax point within such taxable period. "(b) Credit Allowed for Taxable Period in
14 15 16 17 18	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of the tax imposed by section 3901 on taxable transactions having a tax point within such taxable period. "(b) Credit Allowed for Taxable Period in Which Purchaser Receives Invoice.—
14 15 16 17 18 19 20	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of the tax imposed by section 3901 on taxable transactions having a tax point within such taxable period. "(b) Credit Allowed for Taxable Period in Which Purchaser Receives Invoice.— "(1) In General.—Except as provided in para-
14 15 16 17 18 19 20 21	second calendar month beginning after the close of each taxable period, each taxable person shall file a return of the tax imposed by section 3901 on taxable transactions having a tax point within such taxable period. "(b) Credit Allowed for Taxable Period in Which Purchaser Receives Invoice.— "(1) In General.—Except as provided in paragraph (2), a credit allowable by section 3914 with

1	"(A) has paid or accrued amounts properly
2	allocable to the tax imposed by section 3901
3	with respect to such transaction, and
4	"(B) has a tax invoice (or equivalent) with
5	respect to such transaction.
6	"(2) Use for later period.—To the extent
7	provided in regulations, at the taxable person's elec-
8	tion, a credit allowable by section 3914 may be al-
9	lowed for a period after the period set forth in para-
10	graph (1).
11	"(c) Taxable Period.—For purposes of this
12	chapter—
13	"(1) In general.—The term 'taxable period'
14	means each calendar quarter.
15	"(2) Exceptions.—
16	"(A) ELECTION OF MONTHLY TAXABLE
17	PERIOD.—If the taxable person so elects, the
18	term 'taxable period' means each month.
19	"(B) Other periods.—To the extent pro-
20	vided in regulations, the term 'taxable period'
21	includes a period selected by the taxable person,
22	other than the period provided in paragraph (1)
23	or subparagraph (A).
24	"(3) Authority to alter length of tax
25	PERIOD.—The Secretary, to the extent the Secretary

1	deems such action necessary to protect the revenue,
2	may shorten the length of a taxable person's tax pe-
3	riod under this subsection.
4	"(d) Tax Point.—For purposes of this chapter—
5	"(1) Chapter 1 rules with respect to
6	SELLER GOVERN.—Except as provided in para-
7	graphs (2) and (3), the tax point for any sale of
8	property or services occurs at the earliest of—
9	"(A) the time (or times) when any income
10	from the sale should be treated by the seller as
11	received or accrued (or any loss should be taken
12	into account by the seller) for purposes of chap-
13	ter 1,
14	"(B) the time (or times) when the seller
15	receives payment for the sale, or
16	"(C) the time when the seller issues a tax
17	invoice covering the sale.
18	"(2) Exception to chapter 1 rules.—To
19	the extent permitted by regulations, if the taxable
20	person so elects, the tax point for any sale of prop-
21	erty or services occurs when the taxable person re-
22	ceives payment for the sale.
23	"(3) Imports.—The tax point for imports of
24	property occurs when property is entered, or with-
25	drawn from warehouse for consumption, in the

1	United States, as determined under the Harmonized
2	Tariff Schedule of the United States. The tax point
3	for imports of services occurs when services are en-
4	tered or transferred for use in the United States.
5	"(e) Periodic Deposits Required.—
6	"(1) In general.—To the extent provided in
7	regulations, a taxable person shall make periodic de-
8	posits of estimated liability for the tax imposed by
9	section 3901.
10	"(2) Estimated Liability.—For purposes of
11	paragraph (1), the estimated liability shall equal—
12	"(A) the tax imposed by section 3901 for
13	the period, and
14	"(B) reduced by the credit allowable under
15	section 3914 on tax invoices received during the
16	period.
17	"SEC. 3925. TREATMENT OF RELATED BUSINESSES.
18	"For purposes of this chapter, to the extent provided
19	in regulations, a taxable person may elect—
20	"(1) to treat as one taxable person—
21	"(A) a controlled group of corporations
22	under section 52(a), or
23	"(B) two or more businesses (whether or
24	not incorporated) under common control under
25	section 52(b), and

1	"(2) to treat as separate taxable persons sepa-
2	rate divisions of the same business.
3	"SEC. 3926. SECRETARY TO BE NOTIFIED OF CERTAIN
4	EVENTS.
5	"To the extent provided in regulations, each person
6	engaged in a business shall notify the Secretary (at such
7	time or times as may be prescribed by such regulations)
8	of—
9	"(1) any change in the form in which the busi-
10	ness is conducted, and
11	"(2) any other change that might affect—
12	"(A) the liability for the tax imposed by
13	section 3901,
14	"(B) the amount of such tax or any credit
15	against such tax, or
16	"(C) the administration of such tax in the
17	case of such person.
18	"SEC. 3927. REGULATIONS.
19	"The Secretary shall prescribe such regulations as
20	may be necessary to carry out the purposes of this chap-
21	ter.
22	"Subchapter E—Definitions and Special
23	Rules; Treatment of Certain Transactions
	"Sec. 3931. Definitions. "Sec. 3932. Special rules. "Sec. 3933. Personal use by owner of business property or serv-

[&]quot;Sec. 3933. Personal use by owner of business property or services.

[&]quot;Sec. 3934. Financial services.

- "Sec. 3935. Special rule for insurance contracts.
- "Sec. 3936. Self-consumption of property or services in connection with exempt transactions.
- "Sec. 3937. Cessation of taxable person status.
- "Sec. 3938. Transfer in satisfaction of debt.

1 "SEC. 3931. DEFINITIONS.

- 2 "(a) Property.—For purposes of this chapter, the
- 3 term 'property' means any tangible property.
- 4 "(b) Sale of Services.—For purposes of this chap-
- 5 ter, the term 'sale of services' means the performance of
- 6 services for a consideration.
- 7 "(c) Sale of Property.—For purposes of this
- 8 chapter, the term 'sale of property' means the transfer of
- 9 ownership of property from a seller to a purchaser for a
- 10 consideration.
- 11 "(d) Business.—For purposes of this chapter, the
- 12 term 'business' includes any activity carried on continu-
- 13 ously or regularly, whether or not for profit, that involves
- 14 or is intended to involve the sale of property or services.
- 15 "(e) Employee.—For purposes of this chapter, the
- 16 term 'employee' has the meaning such term has for pur-
- 17 poses of chapter 24 (relating to withholding).
- 18 "(f) Person.—For purposes of this chapter, the
- 19 term 'person' has the meaning such term has under sec-
- 20 tion 7701(a)(1), and it also includes any government enti-
- 21 ty.
- "(g) Business Day.—For purposes of this chapter,
- 23 the term 'business day' means any day other than Satur-

- 1 day, Sunday, or a legal holiday within the meaning of sec-
- 2 tion 7503.
- 3 "(h) United States.—For purposes of this chapter,
- 4 the term 'United States', when used in a geographic sense,
- 5 includes the customs territory (as defined in General
- 6 Headnote 2 of the Harmonized Tariff Schedule of the
- 7 United States) and any area seaward of the States lying
- 8 above the outer boundaries of the outer continental shelf
- 9 (as defined in section 1331 of title 43, United States
- 10 Code).
- 11 "SEC. 3932. SPECIAL RULES.
- 12 "(a) Coordination With Subtitle A.—For pur-
- 13 poses of subtitle A—
- 14 "(1) Treatment of credit.—Any credit al-
- lowable to a taxable person under section 3914 that
- is attributable to any property or services shall be
- treated as a reduction in the amount paid or in-
- curred by the taxable person for such property or
- 19 services.
- 20 "(2) Amount of Deduction for Tax.—The
- amount allowable as a deduction for the tax imposed
- by section 3901 shall be determined without regard
- to any credit allowable under section 3914.
- 24 "(b) Special Rule Where Sale of Property In-
- 25 CLUDES INCIDENTAL SALE OF SERVICES.—For purposes

- 1 of this chapter, if in connection with the sale of any prop-
- 2 erty there is an incidental sale of services, such sale of
- 3 services shall be treated as part of the sale of such prop-
- 4 erty.
- 5 "(c) Special Rule Where Sale of Services In-
- 6 CLUDES INCIDENTAL SALE OF PROPERTY.—For purposes
- 7 of this chapter, if in connection with the sale of any serv-
- 8 ices there is an incidental sale of property, such sale of
- 9 property shall be treated as part of the sale of such serv-
- 10 ices.
- 11 "(d) Use Includes Held for Use.—For purposes
- 12 of this chapter, property or services held for use by any
- 13 person shall be treated as used by the person.
- 14 "SEC. 3933. PERSONAL USE BY OWNER OF BUSINESS PROP-
- 15 ERTY OR SERVICES.
- 16 "(a) GENERAL RULE.—For purposes of this chapter,
- 17 if any business property or services are distributed to or
- 18 used by an owner of the taxable person for personal pur-
- 19 poses, and part or all of the tax imposed on the acquisition
- 20 of such property or services was subject to the credit avail-
- 21 able under section 3914, such distribution or use shall be
- 22 treated as a taxable transaction.
- 23 "(b) Taxable Amount.—In the case of a distribu-
- 24 tion or use described in subsection (a), for purposes of
- 25 this chapter, the taxable amount shall be—

1	"(1) except as provided in paragraph (2), the
2	fair market value of the property or the services, or
3	"(2) if such distribution or use is only tem-
4	porary, the fair rental value.
5	"(c) Definitions.—For purposes of this section—
6	"(1) Business property or services.—The
7	term 'business property or services' means any prop-
8	erty or services if a sale of such property or services
9	by the taxable person would be a taxable trans-
10	action.
11	"(2) Owner.—The term 'owner' means—
12	"(A) in the case of a sole proprietorship,
13	the proprietor,
14	"(B) in the case of any other business en-
15	terprise, any holder of a beneficial interest in
16	the corporation, partnership, or other entity,
17	and
18	"(C) any member of the family (within the
19	meaning of section 267(c)(4)) of an individual
20	described in subparagraph (A) or (B).
21	"(d) Section 3911(d) Has Priority.—For pur-
22	poses of this chapter, section 3911(d) (and not subsection
23	(a)) shall apply to a transaction that is described in both
24	such provisions.

1	"SEC. 3934. FINANCIAL SERVICES.
2	"For purposes of this chapter, the taxable amount
3	of any financial service shall be the amount determined
4	under section 3911.
5	"SEC. 3935. SPECIAL RULE FOR INSURANCE CONTRACTS.
6	"For purposes of this chapter, the taxable amount
7	of any insurance services involving intermediation shall be
8	the excess of—
9	"(1) the portion of the premium attributable to
10	insurance coverage, over
11	"(2) the actuarial cost to the insurer of pro-
12	viding such insurance coverage.
13	"SEC. 3936. SELF-CONSUMPTION OF PROPERTY OR SERV-
14	ICES IN CONNECTION WITH EXEMPT TRANS-
15	ACTIONS.
15 16	ACTIONS. "For purposes of this chapter, to the extent provided
16	"For purposes of this chapter, to the extent provided
16 17	"For purposes of this chapter, to the extent provided in regulations, if any property is produced or services are
161718	"For purposes of this chapter, to the extent provided in regulations, if any property is produced or services are rendered by a government entity or exempt organization
16 17 18 19	"For purposes of this chapter, to the extent provided in regulations, if any property is produced or services are rendered by a government entity or exempt organization for use by itself in providing property or services exempt
16 17 18 19 20	"For purposes of this chapter, to the extent provided in regulations, if any property is produced or services are rendered by a government entity or exempt organization for use by itself in providing property or services exempt from tax under section 3913(b)—
16 17 18 19 20 21	"For purposes of this chapter, to the extent provided in regulations, if any property is produced or services are rendered by a government entity or exempt organization for use by itself in providing property or services exempt from tax under section 3913(b)— "(1) the property or services supplied to itself
16171819202122	"For purposes of this chapter, to the extent provided in regulations, if any property is produced or services are rendered by a government entity or exempt organization for use by itself in providing property or services exempt from tax under section 3913(b)— "(1) the property or services supplied to itself shall be deemed sold in the course of business in a

1	"SEC. 3937. CESSATION OF TAXABLE PERSON STATUS.
2	"(a) General Rule.—For purposes of this chapter,
3	if a person ceases to be a taxable person—
4	"(1) any property and services then forming
5	part of the assets of the business shall be deemed to
6	be sold in a taxable transaction immediately before
7	such cessation, and
8	"(2) the taxable amount shall be the lesser of
9	the cost of the property and services to the taxable
10	person or their fair market value when they are
11	treated as sold.
12	"(b) Exceptions.—Except as provided by regula-
13	tions, subsection (a) shall not apply—
14	"(1) with respect to any property or services de-
15	scribed in subsection (a), to the extent that such
16	property or services are transferred to a taxable per-
17	son as part of a transfer of a going concern, or
18	"(2) with respect to any property or services de-
19	scribed in subsection (a) for which the taxable per-
20	son was not allowed a credit under section 3916(a).
21	"SEC. 3938. TRANSFER IN SATISFACTION OF DEBT.
22	"For purposes of this chapter, the transfer of prop-
23	erty or services by a debtor to a creditor in payment of
24	reduction of debt is a sale of such property or services."

(b) Conforming Amendments.—

1	(1) TIME AND PLACE FOR PAYING TAX.—Sec-
2	tion 6151 (relating to time and place for paying tax
3	shown on returns) is amended by adding at the end
4	the following new subsection:
5	"(d) Payment of Business Activities Tax by
6	CERTIFICATE OF WAIVER OF CREDIT.—
7	"(1) General rule.—A certificate of waiver
8	of credit issued in the form and containing the infor-
9	mation required by regulations shall be treated as
10	payment by the seller of the tax imposed by section
11	3901 to the extent of the qualified face amount of
12	the certificate.
13	"(2) Conditions for Issuance.—A certificate
14	of waiver of credit may be issued by a taxable person
15	with respect to business property or services if—
16	"(A) the amount of the tax imposed by
17	section 3901 and charged on a single tax in-
18	voice covering a transaction between the seller
19	and another taxable person exceeds \$750,000,
20	"(B) the purchaser is entitled under sec-
21	tion 3914(a) to a credit for the amount of tax
22	payable by the seller with respect to the trans-
23	action in subparagraph (A),
24	"(C) the purchaser waives the right to
25	claim the credit described in subparagraph (B)

1	in an amount equal to the qualified face
2	amount of the certificate, and
3	"(D) the seller and the purchaser agree
4	that the certificate, to the extent of its qualified
5	face amount, will be accepted by the seller in
6	partial payment of the consideration (including
7	the tax) for the transaction described in sub-
8	paragraph (A).
9	"(3) QUALIFIED FACE AMOUNT.—The qualified
10	face amount of a certificate of waiver shall be the
11	excess of the tax imposed by section 3901 on the
12	transaction described in paragraph (2)(A) over
13	\$750,000.
14	"(4) Authority to issue regulations.—
15	The Secretary shall prescribe by regulation the form
16	of and information required to be included in a cer-
17	tificate of waiver of credit under this section."
18	(2) Collection.—
19	(A) IN GENERAL.—Subchapter B of chap-
20	ter 64 (relating to receipt of payment) is
21	amended by adding at the end the following

new section:

1 "SEC. 6318. PAYMENT OF BUSINESS ACTIVITIES TAX.

2	"Periodic deposits of estimated tax liability under
3	section 3924(e) shall be considered payment on account
4	of the business activities tax imposed by chapter 30."
5	(B) CLERICAL AMENDMENT.—The table of
6	sections for subchapter B of chapter 64 is
7	amended by adding at the end thereof the fol-
8	lowing new item:
	"Sec. 6318. Payment of business activities tax."
9	(3) Overpayments; credits and refunds.—
10	(A) Overpayments.—Subsection (b) of
11	section 6401 (relating to amounts treated as
12	overpayments) is amended by adding at the end
13	the following new paragraph:
14	"(3) Special rule for credit under sec-
15	TION 3914.—Any excess of credits treated by section
16	3914(d) as an overpayment of the tax shall be con-
17	sidered an overpayment."
18	(B) Refund or credit.—Section 6402
19	(relating to authority to make credits or re-
20	funds) is amended by redesignating subsection
21	(i) as (j) and by inserting after subsection (h)
22	the following new subsection:
23	"(i) Repayment of Business Activities Tax.—
24	Within 90 days after the date on which a tax return is
25	filed pursuant to section 3913 showing an overpayment.

- 1 the Secretary shall make, to the extent he deems practical,
- 2 a limited examination of the return to discover omissions
- 3 and errors of computation, and shall determine the
- 4 amount of the overpayment, if any, for the taxable period
- 5 to which the return relates and refund or credit the
- 6 amount of such overpayment to the taxable person who
- 7 filed the return."
- 8 (4) Failure to file.—Section 6652 (relating
- 9 to failure to file certain information returns, reg-
- istration statements, etc.) is amended by redesig-
- 11 nating subsection (m) as subsection (n) and adding
- after subsection (l) the following new subsection:
- 13 "(m) Failure To Give Tax Invoice.—In the case
- 14 of each failure to give a tax invoice as required by section
- 15 3922(a) within the time prescribed therefore, unless it is
- 16 shown that such failure is due to reasonable cause and
- 17 not to willful neglect, there shall be paid (on notice and
- 18 demand by the Secretary and in the same manner as tax)
- 19 by the person failing to provide such tax invoice, an
- 20 amount equal to \$1,000 for each such failure. If such fail-
- 21 ure continues for 10 days after notice and demand by the
- 22 purchaser for such tax invoice, unless it is shown that such
- 23 failure is due to reasonable cause and not to willful ne-
- 24 glect, there shall be paid (on notice and demand by the
- 25 Secretary and in the same manner as tax) by the person

- failing to provide such tax invoice, an additional amount
- 2 equal to 10 percent of the amount required to be shown
- as tax on such tax invoice if the failure is for not more 3
- than 1 month, with an additional 5 percent for each addi-
- tional month or fraction thereof during which such failure
- 6 continues."

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7 CLERICAL AMENDMENT.—The table of 8 chapters for subtitle D (relating miscellaneous excise 9 taxes) is amended by adding before the item relating 10

"CHAPTER 30—BUSINESS ACTIVITIES 11

to chapter 31 the following new item:

- TAX". 12
- 13 (d) Effective Date.—
 - (1) IN GENERAL.—The amendments made by this section shall apply to transactions occurring on or after January 1 of the 2d calendar year following the date of the enactment of this Act.
- 18 (2) Tax on sales pursuant to contracts 19 EXECUTED BEFORE THE EFFECTIVE DATE OF CHAP-20 TER 30.—The tax imposed by section 3901 of the 21 Internal Revenue Code of 1986 shall be imposed on 22 any taxable transaction pursuant to any contract ex-23 ecuted before the date referred to in paragraph (1) 24 if the transaction has a tax point on or after that 25 date. Any separately stated tax imposed by such sec-

1 tion 3901 on any transaction to which this para-2 graph applies shall be treated as additional consider-3 ation for the item acquired and as a legal obligation 4 of the purchaser to the seller. TITLE II—SURPLUS REVENUES 5 SEC. 201. REVENUES FROM VALUE ADDED TAX TO BE USED 7 TO REDUCE THE PUBLIC DEBT AND FINANCE 8 SOCIAL SECURITY SOLVENCY. 9 (a) IN GENERAL.—Subchapter I of chapter 31 of title 10 31, United States Code, is amended by adding at the end 11 the following new section: "§ 3114. Certain proceeds of value added tax to re-12 13 duce public debt and to finance social se-14 curity solvency 15 "(a) There is established in the Treasury of the United States a trust fund to be known as the 'Debt Re-16 duction and Social Security Solvency Trust Fund'. 17 18 "(b)(1) There is appropriated to the Debt Reduction 19 and Social Security Solvency Trust Fund amounts equiva-20 lent to amounts received in the Treasury from the tax im-21 posed under section 3901 of the Internal Revenue Code 22 of 1986 (relating to the value added tax). 23 "(2) The amounts appropriated by paragraph (1) shall be transferred at least monthly from the General

Fund in the Treasury to the Debt Reduction and Social

1	Security Solvency Trust Fund on the basis of estimates
2	made by the Secretary of the Treasury of the amounts
3	referred to in paragraph (1). Proper adjustments shall be
4	made in amounts subsequently transferred to the extent
5	prior estimates were in excess of or less than the amounts
6	required to be transferred.
7	"(c)(1) The Secretary of the Treasury shall use the
8	money in the Debt Reduction and Social Security Solvency
9	Trust Fund to pay for any administrative costs in col-
10	lecting the tax imposed under section 3901 of the Internal
11	Revenue Code of 1986 or in operating the Debt Reduction
12	and Social Security Solvency Trust Fund.
13	"(2) Of the moneys remaining in the Trust Fund
14	after payment of costs under paragraph (1), the Secretary
15	of the Treasury—
16	"(A) shall use such moneys solely to pay at
17	maturity, or to redeem or buy before maturity
18	an obligation of the Government included in the
19	public debt, and
20	"(B) if any moneys remain after all obliga-
21	tions described in subparagraph (A) are paid
22	redeemed, or bought, shall transfer such mon-
23	eys to the Federal Old-Age and Survivors In-
24	surance Trust Fund and the Federal Disability
25	Insurance Trust Fund.

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- "(d) Any obligation of the Government which is paid, redeemed, or bought with money from the Debt Reduction 3 and Social Security Solvency Trust Fund shall be canceled and retired and may not be reissued. 5 "(e) In calculating for any fiscal year the deficit under section 3(6) of the Congressional Budget Act of 1974 for purposes of comparison with the maximum def-8 icit amount under the Balanced Budget and Emergency Deficit Control Act of 1985 (and in calculating the excess deficit under sections 251 and 252 of such Act)— 10
- 11 "(1) amounts received in the Debt Reduction 12 and Social Security Solvency Trust Fund during 13 such fiscal year shall not be included in total reve-14 nues, and
- 15 "(2) the disbursements out of such Trust Fund 16 for such fiscal year shall not be included in total 17 budget outlays."
- 18 (b) Conforming Amendment.—The table of sections for subchapter I of chapter 31 of title 31, United 19 States Code, is amended by adding at the end the fol-20 21 lowing new item:

"3114. Proceeds of value added tax to reduce public debt and to finance social security solvency."

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