^{106TH CONGRESS} 1ST SESSION **S. 1297**

To make improvements in the independent counsel statute.

IN THE SENATE OF THE UNITED STATES

JUNE 29, 1999

Mr. SPECTER (for himself, Mr. LIEBERMAN, Ms. COLLINS, and Mr. LEVIN) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

A BILL

To make improvements in the independent counsel statute.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Independent Counsel

5 Reform Act of 1999".

6 SEC. 2. INDEPENDENT COUNSEL STATUTE.

7 Chapter 40 of title 28, United States Code, is amend-

8 ed to read as follows:

9 "CHAPTER 40—INDEPENDENT COUNSEL

"Sec.

"591. Applicability of provisions of this chapter.

- "593. Duties of the division of the court.
- "594. Authority and duties of an independent counsel.
- "595. Congressional oversight.
- "596. Removal of an independent counsel; termination of office.
- "597. Relationship with Department of Justice.

"598. Severability.

"599. Termination of effect of chapter.

1 "§ 591. Applicability of provisions of this chapter

2 "(a) Preliminary Investigation With Respect 3 TO CERTAIN COVERED PERSONS.—The Attorney General 4 shall conduct a preliminary investigation in accordance with section 592 whenever the Attorney General receives 5 6 information sufficient to constitute grounds to investigate whether any person described in subsection (b) may have 7 8 violated any Federal criminal law other than a violation 9 classified as a Class B or C misdemeanor or an infraction. 10 "(b) PERSONS TO WHOM SUBSECTION (a) AP-PLIES.—The persons referred to in subsection (a) are— 11 12 "(1) the President and Vice President; 13 "(2) any individual serving in a position listed 14 in section 5312 of title 5; and 15 "(3) the Chief of Staff to the President. 16 "(c) EXAMINATION OF INFORMATION TO DETER-17 MINE NEED FOR PRELIMINARY INVESTIGATION.— 18 "(1) Factors to be considered.—In deter-19 mining under subsection (a) or section 592(c)(2)20 whether grounds to investigate exist, the Attorney

21 General shall consider only—

1	"(A) the specificity of the information re)-
2	ceived; and	

"(B) the credibility of the source of the information.

"(2) TIME PERIOD FOR MAKING DETERMINA-5 6 TION.—The Attorney General shall determine wheth-7 er grounds to investigate exist not later than 30 8 days after the information is first received. If within 9 that 30-day period the Attorney General determines 10 that the information is not specific or is not from a 11 credible source, then the Attorney General shall 12 close the matter. If within that 30-day period the 13 Attorney General determines that the information is 14 specific and from a credible source, the Attorney 15 General shall, upon making that determination, com-16 mence a preliminary investigation with respect to 17 that information. If the Attorney General is unable 18 to determine, within that 30-day period, whether the 19 information is specific and from a credible source, 20 the Attorney General shall, at the end of that 30-21 day period, commence a preliminary investigation 22 with respect to that information.

23 "(d) Recusal of Attorney General.—

24 "(1) WHEN RECUSAL IS REQUIRED.—

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"(A) INVOLVING THE ATTORNEY GEN-1 2 ERAL.—If information received under this chap-3 ter involves the Attorney General, the next most 4 senior official in the Department of Justice who 5 is not also recused shall perform the duties as-6 signed under this chapter to the Attorney Gen-7 eral. 8 "(B) PERSONAL OR FINANCIAL RELATION-9 SHIP.—If information received under this chap-10 ter involves a person with whom the Attorney 11 General has a personal or financial relationship, 12 the Attorney General shall recuse himself or 13 herself by designating the next most senior offi-14 cial in the Department of Justice who is not 15 also recused to perform the duties assigned 16 under this chapter to the Attorney General. 17 "(2) REQUIREMENTS FOR RECUSAL DETER-18 MINATION.—Before personally making any other determination under this chapter with respect to infor-

termination under this chapter with respect to information received under this chapter, the Attorney
General shall determine under paragraph (1)(B)
whether recusal is necessary. The Attorney General
shall set forth this determination in writing, identify
the facts considered by the Attorney General, and
set forth the reasons for the recusal. The Attorney

General shall file this determination with any notifi cation or application submitted to the division of the
 court under this chapter with respect to that infor mation.

5 "§ 592. Preliminary investigation and application for 6 appointment of an independent counsel

7 "(a) CONDUCT OF PRELIMINARY INVESTIGATION.— "(1) IN GENERAL.—A preliminary investigation 8 9 conducted under this chapter shall be of those mat-10 ters as the Attorney General considers appropriate 11 in order to make a determination, under subsection 12 (b) or (c), with respect to each potential violation, or 13 allegation of a violation, of criminal law. The Attor-14 nev General shall make that determination not later 15 than 120 days after the preliminary investigation is 16 commenced, except that, in the case of a preliminary 17 investigation commenced after a congressional re-18 quest under subsection (g), the Attorney General 19 shall make that determination not later than 120 20 days after the request is received. The Attorney 21 General shall promptly notify the division of the 22 court specified in section 593(a) of the commence-23 ment of that preliminary investigation and the date 24 of commencement.

1	"(2) LIMITED AUTHORITY OF ATTORNEY GEN-
2	ERAL.—
3	"(A) IN GENERAL.—In conducting prelimi-
4	nary investigations under this chapter, the At-
5	torney General shall have no authority to plea
6	bargain or grant immunity. The Attorney Gen-
7	eral shall have the authority to convene grand
8	juries and issue subpoenas.
9	"(B) NOT TO BE BASIS OF DETERMINA-
10	TIONS.—The Attorney General shall not base a
11	determination under this chapter—
12	"(i) that information with respect to a
13	violation of criminal law by a person is not
14	specific and from a credible source upon a
15	determination that that person lacked the
16	state of mind required for the violation of
17	criminal law; or
18	"(ii) that there are no substantial
19	grounds to believe that further investiga-
20	tion is warranted, upon a determination
21	that that person lacked the state of mind
22	required for the criminal violation involved,
23	unless there is a preponderance of the evi-
24	dence that the person lacked that state of
25	mind.

"(3) EXTENSION OF TIME FOR PRELIMINARY
INVESTIGATION.—The Attorney General may apply
to the division of the court for a single extension, for
a period of not more than 90 days, of the 120-day
period referred to in paragraph (1). The division of
the court may, upon a showing of good cause, grant
that extension.

8 "(b) DETERMINATION THAT FURTHER INVESTIGA-9 TION NOT WARRANTED.—

10 "(1) NOTIFICATION OF DIVISION OF THE 11 COURT.—If the Attorney General, upon completion 12 of a preliminary investigation under this chapter, de-13 termines that there are no substantial grounds to 14 believe that further investigation is warranted, the 15 Attorney General shall promptly so notify the divi-16 sion of the court, and the division of the court shall 17 have no power to appoint an independent counsel 18 with respect to the matters involved.

19 "(2) FORM OF NOTIFICATION.—Notification
20 under paragraph (1) shall contain a summary of the
21 information received and a summary of the results
22 of the preliminary investigation.

23 "(c) DETERMINATION THAT FURTHER INVESTIGA-24 TION IS WARRANTED.—

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1	"(1) Application for appointment of inde-
2	PENDENT COUNSEL.—The Attorney General shall
3	apply to the division of the court for the appoint-
4	ment of an independent counsel if—
5	"(A) the Attorney General, upon comple-
6	tion of a preliminary investigation under this
7	chapter, determines that there are substantial
8	grounds to believe that further investigation is
9	warranted; or
10	"(B) the 120-day period referred to in sub-
11	section $(a)(1)$, and any extension granted under
12	subsection $(a)(3)$, have elapsed and the Attor-
13	ney General has not filed a notification with the
14	division of the court under subsection $(b)(1)$.
15	In determining under this chapter whether there are
16	substantial grounds to believe that further investiga-
17	tion is warranted, the Attorney General shall comply
18	with the written or other established policies of the
19	Department of Justice with respect to the conduct
20	of criminal investigations.
21	"(2) Receipt of additional information.—
22	If, after submitting a notification under subsection
23	(b)(1), the Attorney General receives additional in-
24	formation sufficient to constitute grounds to inves-

1	tigate the matters to which that notification related,
2	the Attorney General shall—
3	"(A) conduct such additional preliminary
4	investigation as the Attorney General considers
5	appropriate for a period of not more than 120
6	days after the date on which that additional in-
7	formation is received; and
8	"(B) otherwise comply with the provisions
9	of this section with respect to that additional
10	preliminary investigation to the same extent as
11	any other preliminary investigation under this
12	section.
13	"(d) CONTENTS OF APPLICATION.—Any application
14	for the appointment of an independent counsel under this
15	chapter shall contain sufficient information to assist the
16	division of the court in selecting an independent counsel
17	and in defining that independent counsel's prosecutorial
18	jurisdiction so that the independent counsel has adequate
19	authority to fully investigate and prosecute the subject
20	matter and all matters directly related to that subject mat-
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21 ter.

"(e) DISCLOSURE OF INFORMATION.—Except as otherwise provided in this chapter or as is deemed necessary
for law enforcement purposes, no officer or employee of
the Department of Justice or an office of independent

counsel may, without leave of the division of the court,
 disclose to any individual outside the Department of Jus tice or that office any notification, application, or any
 other document, materials, or memorandum supplied to
 the division of the court under this chapter. Nothing in
 this chapter shall be construed as authorizing the with holding of information from the Congress.

8 "(f) LIMITATION ON JUDICIAL REVIEW.—The Attor-9 ney General's determination under this chapter to apply 10 to the division of the court for the appointment of an inde-11 pendent counsel shall not be reviewable in any court.

12 "(g) Congressional Request.—

13 "(1) BY JUDICIARY COMMITTEE OR MEMBERS 14 THEREOF.—The Committee on the Judiciary of ei-15 ther House of the Congress, or a majority of major-16 ity party members or a majority of all nonmajority 17 party members of either such committee, may re-18 quest in writing that the Attorney General apply for 19 the appointment of an independent counsel.

20 "(2) REPORT BY ATTORNEY GENERAL PURSU21 ANT TO REQUEST.—Not later than 30 days after the
22 receipt of a request under paragraph (1), the Attor23 ney General shall submit, to the committee making
24 the request, or to the committee on which the per25 sons making the request serve, a report on whether

1 the Attorney General has begun or will begin a pre-2 liminary investigation under this chapter of the mat-3 ters with respect to which the request is made, in accordance with section 591(a). The report shall set 4 5 forth the reasons for the Attorney General's decision 6 regarding the preliminary investigation as it relates 7 to each of the matters with respect to which the con-8 gressional request is made. If there is such a pre-9 liminary investigation, the report shall include the 10 date on which the preliminary investigation began or 11 will begin.

12 "(3) SUBMISSION OF INFORMATION IN RE-13 TO CONGRESSIONAL REQUEST.—At SPONSE the 14 same time as any notification, application, or any 15 other document, material, or memorandum is sup-16 plied to the division of the court pursuant to this 17 section with respect to a preliminary investigation of 18 any matter with respect to which a request is made 19 under paragraph (1), that notification, application, 20 or other document, material, or memorandum shall 21 be supplied to the committee making the request, or 22 to the committee on which the persons making the 23 request serve. If no application for the appointment 24 of an independent counsel is made to the division of 25 the court under this section pursuant to such a preliminary investigation, the Attorney General shall
 submit a report to that committee stating the rea sons why the application was not made, addressing
 each matter with respect to which the congressional
 request was made.

"(4) DISCLOSURE OF INFORMATION.—Any re-6 7 port, notification, application, or other document, 8 material, or memorandum supplied to a committee 9 under this subsection shall not be revealed to any 10 third party, except that the committee may, either 11 on its own initiative or upon the request of the At-12 torney General, make public such portion or portions 13 of that report, notification, application, document, 14 material, or memorandum as will not in the commit-15 tee's judgment prejudice the rights of any individual.

16 "§ 593. Duties of the division of the court

17 "(a) REFERENCE TO DIVISION OF THE COURT.—The
18 division of the court to which this chapter refers is the
19 division established under section 49 of this title.

20 "(b) Appointment and Jurisdiction of Inde21 PENDENT COUNSEL.—

"(1) AUTHORITY.—Upon receipt of an application under section 592(c), the division of the court
shall appoint an appropriate independent counsel
and define the independent counsel's prosecutorial

1	jurisdiction. The appointment shall be made from a
2	list of candidates comprised of 5 individuals rec-
3	ommended by the chief judge of each Federal circuit
4	and forwarded by January 15 of each year to the
5	division of the court.
6	"(2) Qualifications of independent coun-
7	SEL.—The division of the court shall appoint as
8	independent counsel an individual who—
9	"(A) has appropriate experience, including,
10	to the extent practicable, prosecutorial experi-
11	ence and who has no actual or apparent per-
12	sonal, financial, or political conflict of interest;
13	"(B) will conduct the investigation on a
14	full-time basis and in a prompt, responsible,
15	and cost-effective manner; and
16	"(C) does not hold any office of profit or
17	trust under the United States.
18	"(3) Scope of prosecutorial jurisdic-
19	TION.—
20	"(A) IN GENERAL.—In defining the inde-
21	pendent counsel's prosecutorial jurisdiction
22	under this chapter, the division of the court
23	shall assure that the independent counsel has
24	adequate authority to fully investigate and
25	prosecute—

1	"(i) the subject matter with respect to
2	which the Attorney General has requested
3	the appointment of the independent coun-
4	sel; and
5	"(ii) all matters that are directly re-
6	lated to the independent counsel's prosecu-
7	torial jurisdiction and the proper investiga-
8	tion and prosecution of the subject matter
9	of such jurisdiction.
10	"(B) DIRECTLY RELATED.—In this para-
11	graph, the term 'directly related matters' in-
12	cludes Federal crimes, other than those classi-
13	fied as Class B or C misdemeanors or infrac-
14	tions, that impede the investigation and pros-
15	ecution, such as perjury, obstruction of justice,
16	destruction of evidence, and intimidation of wit-
17	nesses.
18	"(4) Disclosure of identity and prosecu-
19	TORIAL JURISDICTION.—An independent counsel's
20	identity and prosecutorial jurisdiction may not be
21	made public except upon the request of the Attorney
22	General or upon a determination of the division of
23	the court that disclosure of the identity and prosecu-
24	torial jurisdiction of that independent counsel would
25	be in the best interests of justice. In any event, the

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identity and prosecutorial jurisdiction of the inde pendent counsel shall be made public when any in dictment is returned, or any criminal information is
 filed, pursuant to the independent counsel's inves tigation.

6 "(c) RETURN FOR FURTHER EXPLANATION.—Upon 7 receipt of a notification under section 592 from the Attor-8 ney General that there are no substantial grounds to be-9 lieve that further investigation is warranted with respect 10 to information received under this chapter, the division of the court shall have no authority to overrule this deter-11 12 mination but may return the matter to the Attorney Gen-13 eral for further explanation of the reasons for that deter-14 mination.

"(d) VACANCIES.—If a vacancy in office arises by 15 reason of the resignation, death, or removal of an inde-16 pendent counsel, the division of the court shall appoint an 17 independent counsel to complete the work of the inde-18 pendent counsel whose resignation, death, or removal 19 caused the vacancy, except that in the case of a vacancy 20 21 arising by reason of the removal of an independent coun-22 sel, the division of the court may appoint an acting inde-23 pendent counsel to serve until any judicial review of the 24 removal is completed.

25 "(e) Attorneys' Fees.—

"(1) AWARD OF FEES.—Upon the request of an 1 2 individual who is the subject of an investigation con-3 ducted by an independent counsel pursuant to this 4 chapter, the division of the court may, if no indict-5 ment is brought against that individual pursuant to 6 the investigation, award reimbursement for those 7 reasonable attorneys' fees incurred by the individual 8 during the investigation which would not have been 9 incurred but for the requirements of this chapter. 10 The division of the court shall notify the inde-11 pendent counsel who conducted the investigation and 12 the Attorney General of any request for attorneys' 13 fees under this subsection.

14 "(2) EVALUATION OF FEES.—The division of
15 the court shall direct the independent counsel and
16 the Attorney General to file a written evaluation of
17 any request for attorneys' fees under this subsection,
18 addressing—

19 "(A) the sufficiency of the documentation;
20 "(B) the need or justification for the un21 derlying item;

22 "(C) whether the underlying item would
23 have been incurred but for the requirements of
24 this chapter; and

 "(D) the reasonableness of the amount of money requested.

3 "(f) DISCLOSURE OF INFORMATION.—The division of
4 the court may, subject to section 594(h)(2), allow the dis5 closure of any notification, application, or any other docu6 ment, material, or memorandum supplied to the division
7 of the court under this chapter.

8 "(g) AMICUS CURIAE BRIEFS.—When presented with 9 significant legal issues, the division of the court may dis-10 close sufficient information about the issues to permit the 11 filing of timely amicus curiae briefs.

12 "§ 594. Authority and duties of an independent coun13 sel

14 "(a) AUTHORITIES.—Notwithstanding any other pro-15 vision of law, an independent counsel appointed under this chapter shall have, with respect to all matters in that inde-16 pendent counsel's prosecutorial jurisdiction established 17 under this chapter, full power and independent authority 18 to exercise all investigative and prosecutorial functions 19 20 and powers of the Department of Justice, the Attorney 21 General, and any other officer or employee of the Depart-22 ment of Justice, except that the Attorney General shall 23 exercise direction or control as to those matters that spe-24 cifically require the Attorney General's personal action

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1	under section 2516 of title 18. Such investigative and
2	prosecutorial functions and powers shall include—
3	"(1) conducting proceedings before grand juries
4	and other investigations;
5	"(2) participating in court proceedings and en-
6	gaging in any litigation, including civil and criminal
7	matters, that the independent counsel considers nec-
8	essary;
9	"(3) appealing any decision of a court in any
10	case or proceeding in which the independent counsel
11	participates in an official capacity;
12	"(4) reviewing all documentary evidence avail-
13	able from any source;
14	"(5) determining whether to contest the asser-
15	tion of any testimonial privilege;
16	"(6) receiving appropriate national security
17	clearances and, if necessary, contesting in court (in-
18	cluding, where appropriate, participating in in cam-
19	era proceedings) any claim of privilege or attempt to
20	withhold evidence on grounds of national security;
21	"(7) making applications to any Federal court
22	for a grant of immunity to any witness, consistent
23	with applicable statutory requirements, or for war-
24	rants, subpoenas, or other court orders, and, for
25	purposes of sections 6003, 6004, and 6005 of title

1	18, exercising the authority vested in a United
2	States attorney or the Attorney General;
3	"(8) inspecting, obtaining, or using the original
4	or a copy of any tax return, in accordance with the
5	applicable statutes and regulations, and, for pur-
6	poses of section 6103 of the Internal Revenue Code
7	of 1986 and the regulations issued thereunder, exer-
8	cising the powers vested in a United States attorney
9	or the Attorney General;
10	"(9) initiating and conducting prosecutions in
11	any court of competent jurisdiction, framing and
12	signing indictments, filing informations, and han-
13	dling all aspects of any case, in the name of the
14	United States; and
15	"(10) consulting with the United States attor-
16	ney for the district in which any violation of law
17	with respect to which the independent counsel is ap-
18	pointed was alleged to have occurred.
19	"(b) Compensation.—
20	"(1) IN GENERAL.—An independent counsel ap-
21	pointed under this chapter shall receive compensa-
22	tion at the annual rate of basic pay payable for level
23	IV of the Executive Schedule under section 5315 of
24	title 5.

1	"(2) TRAVEL EXPENSES.—Except as provided
2	in paragraph (3), an independent counsel and per-
3	sons appointed under subsection (c) shall be entitled
4	to the payment of travel expenses as provided by
5	subchapter I of chapter 57 of title 5, United States
6	Code, including travel, per diem, and subsistence ex-
7	penses in accordance with section 5703 of title 5.
8	"(3) TRAVEL TO PRIMARY OFFICE.—
9	"(A) IN GENERAL.—After 1 year of service
10	under this chapter, an independent counsel and
11	persons appointed under subsection (c) shall
12	not be entitled to the payment of travel, per
13	diem, or subsistence expenses under subchapter
14	I of chapter 57 of title 5, United States Code,
15	for the purpose of commuting to or from the
16	city in which the primary office of the inde-
17	pendent counsel or person is located. The 1-
18	year period may be extended for successive 6-
19	month periods if the independent counsel and
20	the division of the court certify that the pay-
21	ment is in the public interest to carry out the
22	purposes of this chapter.
23	"(B) RELEVANT FACTORS.—In making
24	any certification under this paragraph with re-
25	spect to travel and subsistence expenses of an

1	independent counsel or person appointed under
2	subsection (c), that employee shall consider,
3	among other relevant factors—
4	"(i) the cost to the Government of re-
5	imbursing those travel and subsistence ex-
6	penses;
7	"(ii) the period of time for which the
8	independent counsel anticipates that the
9	activities of the independent counsel or
10	person, as the case may be, will continue;
11	"(iii) the personal and financial bur-
12	dens on the independent counsel or person,
13	as the case may be, of relocating so that
14	the travel and subsistence expenses would
15	not be incurred; and
16	"(iv) the burdens associated with ap-
17	pointing a new independent counsel, or ap-
18	pointing another person under subsection
19	(c), to replace the individual involved who
20	is unable or unwilling to so relocate.
21	"(c) Additional Personnel.—For the purposes of
22	carrying out the duties of an office of independent counsel,
23	an independent counsel may appoint, fix the compensa-
24	tion, and assign the duties of such employees as such inde-
25	pendent counsel considers necessary (including investiga-

tors, attorneys, and part-time consultants). The positions 1 2 of all such employees are exempted from the competitive 3 service. Such employees shall be compensated at levels not 4 to exceed those payable for comparable positions in the 5 Office of United States Attorney for the District of Columbia under sections 548 and 550, but in no event shall any 6 7 such employee be compensated at a rate greater than the 8 rate of basic pay payable for level ES-4 of the Senior Ex-9 ecutive Service Schedule under section 5382 of title 5, as 10 adjusted for the District of Columbia under section 5304 11 of that title regardless of the locality in which an employee 12 is employed.

13 "(d) Assistance of Department of Justice.--14 "(1) IN CARRYING OUT FUNCTIONS.—An inde-15 pendent counsel may request assistance from the 16 Department of Justice in carrying out the functions 17 of the independent counsel, and the Department of 18 Justice shall provide that assistance, which may in-19 clude access to any records, files, or other materials 20 relevant to matters within that independent coun-21 sel's prosecutorial jurisdiction, and the use of the re-22 sources and personnel necessary to perform that 23 independent counsel's duties. At the request of an 24 independent counsel, prosecutors, administrative per-25 sonnel, and other employees of the Department of Justice may be detailed to the staff of the independent counsel to the extent the number of staff so detailed is reasonably related to the number of staff ordinarily assigned by the Department to conduct an

investigation of similar size and complexity.

6 "(2) PAYMENT OF AND REPORTS ON EXPENDI-7 TURES OF INDEPENDENT COUNSEL.—The Depart-8 ment of Justice shall pay all costs relating to the es-9 tablishment and operation of any office of inde-10 pendent counsel. The Attorney General shall submit 11 to the Congress, not later than 30 days after the 12 end of each fiscal year, a report on amounts paid 13 during that fiscal year for expenses of investigations 14 and prosecutions by independent counsel. Each such 15 report shall include a statement of all payments 16 made for activities of independent counsel but may 17 not reveal the identity or prosecutorial jurisdiction of 18 any independent counsel which has not been dis-19 closed under section 593(b)(4).

"(e) REFERRAL OF DIRECTLY RELATED MATTERS
TO AN INDEPENDENT COUNSEL.—An independent counsel may ask the Attorney General or the division of the
court to refer to the independent counsel only such matters that are directly related to the independent counsel's
prosecutorial jurisdiction, and the Attorney General or the

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division of the court, as the case may be, may refer such 1 2 matters. If the Attorney General refers a matter to an 3 independent counsel on the Attorney General's own initia-4 tive, the independent counsel may accept that referral only 5 if the matter directly relates to the independent counsel's prosecutorial jurisdiction. If the Attorney General refers 6 7 any matter to the independent counsel pursuant to the 8 independent counsel's request, or if the independent coun-9 sel accepts a referral made by the Attorney General on the Attorney General's own initiative, the independent 10 counsel shall so notify the division of the court. 11

12 "(f) COMPLIANCE WITH POLICIES OF THE DEPART-13 MENT OF JUSTICE.—

"(1) IN GENERAL.—An independent counsel 14 15 shall comply with the written or other established 16 policies of the Department of Justice respecting en-17 forcement of the criminal laws except when that pol-18 icy requires the specific approval of the Attorney 19 General or another Department of Justice official. If 20 a policy requires the approval of the Attorney Gen-21 eral or other Department of Justice official, an inde-22 pendent counsel is encouraged to consult with the 23 Attorney General or other official. To identify and 24 understand these policies and policies under sub-

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1	section $(l)(1)(B)$, the independent counsel shall con-
2	sult with the Department of Justice.
3	"(2) NATIONAL SECURITY.—An independent
4	counsel shall comply with guidelines and procedures
5	used by the Department in the handling and use of
6	classified material.
7	"(3) Relief from a violation of poli-
8	CIES.—
9	"(A) IN GENERAL.—A person who is a tar-
10	get, witness, or defendant in, or otherwise di-
11	rectly affected by, an investigation by an inde-
12	pendent counsel and who has reason to believe
13	that the independent counsel is violating a writ-
14	ten policy of the Department of Justice mate-
15	rial to the independent counsel's investigation,
16	may ask the Attorney General to determine
17	whether the independent counsel has violated
18	that policy. The Attorney General shall respond
19	in writing within 30 days.
20	"(B) Relief.—If the Attorney General
21	determines that the independent counsel has
22	violated a written policy of the Department of
23	Justice material to the investigation by the
24	independent counsel pursuant to subparagraph
25	(A), the Attorney General may ask the division

of the court to order the independent counsel to comply with that policy, and the division of the court may order appropriate relief.

"(g) DISMISSAL OF MATTERS.—The independent 4 5 counsel shall have full authority to dismiss matters within the independent counsel's prosecutorial jurisdiction with-6 7 out conducting an investigation or at any subsequent time 8 before prosecution, if to do so would be consistent with 9 the written or other established policies of the Department 10 of Justice with respect to the enforcement of criminal 11 laws.

12 "(h) Reports by Independent Counsel.—

13 "(1) REQUIRED REPORTS.—An independent
14 counsel shall—

15 "(A) file with the division of the court, 16 with respect to the 6-month period beginning on 17 the date of his or her appointment, and with re-18 spect to each 6-month period thereafter until 19 the office of that independent counsel termi-20 nates, a report which identifies and explains 21 major expenses, and summarizes all other ex-22 penses, incurred by that office during the 6-23 month period with respect to which the report 24 is filed, and estimates future expenses of that 25 office; and

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1	"(B) before the termination of the inde-
2	pendent counsel's office under section 596(b),
3	file a final report with the division of the court,
4	setting forth only the following:
5	"(i) the jurisdiction of the inde-
6	pendent counsel's investigation;
7	"(ii) a list of indictments brought by
8	the independent counsel and the disposi-
9	tion of each indictment, including any ver-
10	dicts, pleas, convictions, pardons, and sen-
11	tences; and
12	"(iii) a summary of the expenses of
13	the independent counsel's office.
14	"(2) Disclosure of information in Re-
15	PORTS.—The division of the court may release to the
16	Congress, the public, or any appropriate person,
17	those portions of a report made under this sub-
18	section as the division of the court considers appro-
19	priate. The division of the court shall make those or-
20	ders as are appropriate to protect the rights of any
21	individual named in that report and to prevent
22	undue interference with any pending prosecution.
23	The division of the court may make any portion of
24	a final report filed under paragraph $(1)(B)$ available
25	to any individual named in that report for the pur-

poses of receiving within a time limit set by the division of the court any comments or factual information that the individual may submit. Such comments
and factual information, in whole or in part, may, in
the discretion of the division of the court, be included as an appendix to the final report.

"(3) PUBLICATION OF REPORTS.—At the re-7 8 quest of an independent counsel, the Public Printer 9 shall cause to be printed any report previously re-10 leased to the public under paragraph (2). The inde-11 pendent counsel shall certify the number of copies 12 necessary for the public, and the Public Printer shall 13 place the cost of the required number to the debit 14 of the independent counsel. Additional copies shall 15 be made available to the public through the deposi-16 tory library program and Superintendent of Docu-17 ments sales program pursuant to sections 1702 and 18 1903 of title 44.

"(i) INDEPENDENCE FROM DEPARTMENT OF JUSTICE.—Each independent counsel appointed under this
chapter, and the persons appointed by that independent
counsel under subsection (c), are employees of the Department of Justice for purposes of sections 202 through 209
of title 18.

1	"(j) Standards of Conduct Applicable to
2	INDEPENDENT COUNSEL, PERSONS SERVING IN THE OF-
3	FICE OF AN INDEPENDENT COUNSEL, AND THEIR LAW
4	FIRMS.—
5	"(1) Restrictions on employment while
6	INDEPENDENT COUNSEL AND APPOINTEES ARE
7	SERVING.—
8	"(A) INDEPENDENT COUNSEL.—During
9	the period in which an independent counsel is
10	serving under this chapter—
11	"(i) that independent counsel shall
12	have no other paid employment; and
13	"(ii) any person associated with a
14	firm with which that independent counsel
15	is associated may not represent in any
16	matter any person involved in any inves-
17	tigation or prosecution under this chapter.
18	"(B) OTHER PERSONS.—During the period
19	in which any person appointed by an inde-
20	pendent counsel under subsection (c) is serving
21	in the office of independent counsel, that person
22	may not represent in any matter any person in-
23	volved in any investigation or prosecution under
24	this chapter.

1	"(2) Post employment restrictions on
2	independent counsel and appointees.—Each
3	independent counsel and each person appointed by
4	that independent counsel under subsection (c) may
5	not—
6	"(A) for 3 years following the termination
7	of the service under this chapter of that inde-
8	pendent counsel or appointed person, as the
9	case may be, represent any person in any mat-
10	ter if that individual was the subject of an in-
11	vestigation or prosecution under this chapter
12	that was conducted by that independent coun-
13	sel; or
14	"(B) for 1 year following the termination
15	of the service under this chapter of that inde-
16	pendent counsel or appointed person, as the
17	case may be, represent any person in any mat-
18	ter involving any investigation or prosecution
19	under this chapter.
20	"(3) ONE-YEAR BAN ON REPRESENTATION BY
21	MEMBERS OF FIRMS OF INDEPENDENT COUNSEL
22	Any person who is associated with a firm with which
23	an independent counsel is associated or becomes as-
24	sociated after termination of the service of that inde-
25	pendent counsel under this chapter may not, for 1

1	year following that termination, represent any per-
2	son in any matter involving any investigation or
3	prosecution under this chapter.
4	"(4) DEFINITIONS.—For purposes of this
5	subsection—
6	"(A) the term 'firm' means a law firm
7	whether organized as a partnership or corpora-
8	tion; and
9	"(B) a person is 'associated' with a firm if
10	that person is an officer, director, partner, or
11	other member or employee of that firm.
12	"(5) Enforcement.—The Attorney General
13	and the Director of the Office of Government Ethics
14	have authority to enforce compliance with this sub-
15	section. The designated agency ethics official for the
16	Department of Justice shall be the ethics adviser for
17	the independent counsel and employees of the inde-
18	pendent counsel.
19	"(k) Custody of Records of an Independent
20	Counsel.—
21	"(1) TRANSFER OF RECORDS.—Upon termi-
22	nation of the office of an independent counsel, that
23	independent counsel shall transfer to the Archivist of
24	the United States all records which have been cre-
25	ated or received by that office. Before this transfer,

1	the independent counsel shall clearly identify which
2	of these records are subject to rule 6(e) of the Fed-
3	eral Rules of Criminal Procedure as grand jury ma-
4	terials and which of these records have been classi-
5	fied as national security information. Any records
6	which were compiled by an independent counsel and,
7	upon termination of the independent counsel's office,
8	were stored with the division of the court or else-
9	where before the enactment of the Independent
10	Counsel Reauthorization Act of 1987, shall also be
11	transferred to the Archivist of the United States by
12	the division of the court or the person in possession
13	of those records.
14	((2) Maintenance, use, and disposal of
15	RECORDS.—Records transferred to the Archivist
16	under this chapter shall be maintained, used, and
17	disposed of in accordance with chapters 21, 29, and
18	33 of title 44.
19	"(3) Access to records.—
20	"(A) IN GENERAL.—Subject to paragraph
21	(4), access to the records transferred to the Ar-
22	chivist under this chapter shall be governed by
23	section 552 of title 5.
24	"(B) Access by department of jus-
25	TICE.—The Archivist shall, upon written appli-

1 cation by the Attorney General, disclose any 2 such records to the Department of Justice for 3 purposes of an ongoing law enforcement inves-4 tigation or court proceeding, except that, in the 5 case of grand jury materials, those records shall 6 be so disclosed only by order of the court of 7 jurisdiction under rule 6(e) of the Federal 8 Rules of Criminal Procedure.

9 "(C) EXCEPTION.—Notwithstanding any 10 restriction on access imposed by law, the Archi-11 vist and persons employed by the National Ar-12 chives and Records Administration who are en-13 gaged in the performance of normal archival 14 work shall be permitted access to the records 15 transferred to the Archivist under this chapter.

"(4) RECORDS PROVIDED BY CONGRESS.—
Records of an investigation conducted by a committee of the House of Representatives or the Senate
which are provided to an independent counsel to assist in an investigation or prosecution conducted by
that independent counsel—

22 "(A) shall be maintained as a separate
23 body of records within the records of the inde24 pendent counsel; and

1	"(B) shall, after the records have been
2	transferred to the Archivist under this chapter,
3	be made available, except as provided in para-
4	graph (3) (B) and (C), in accordance with the
5	rules governing release of the records of the
6	House of Congress that provided the records to
7	the independent counsel.
8	Subparagraph (B) shall not apply to those records
9	which have been surrendered pursuant to grand jury
10	or court proceedings.
11	"(1) Cost and Administrative Support.—
12	"(1) Cost controls.—
13	"(A) IN GENERAL.—An independent coun-
14	sel shall—
15	"(i) conduct all activities with due re-
16	gard for expense;
17	"(ii) authorize only reasonable and
18	lawful expenditures; and
19	"(iii) promptly, upon taking office, as-
20	sign to a specific employee the duty of cer-
21	tifying that expenditures of the inde-
22	pendent counsel are reasonable and made
23	in accordance with law.
24	"(B) LIABILITY FOR INVALID CERTIFI-
25	CATION.—An employee making a certification

under subparagraph (A)(iii) shall be liable for an invalid certification to the same extent as a certifying official certifying a voucher is liable under section 3528 of title 31.

"(C) DEPARTMENT OF JUSTICE POLI-CIES.—An independent counsel shall comply with the established policies of the Department of Justice respecting expenditures of funds.

9 "(2) BUDGET.—The independent counsel, after 10 consulting with the Attorney General, shall, within 11 90 days of appointment, submit a budget for the 12 first year of the investigation and, on the anniver-13 sary of the appointment, for each year thereafter to 14 the Attorney General and the General Accounting 15 Office. The General Accounting Office shall review 16 the budget and submit a written appraisal of the 17 budget to the independent counsel and the Commit-18 tees on Governmental Affairs and Appropriations of 19 the Senate and the Committees on the Judiciary and 20 Appropriations of the House of Representatives.

21 "(3) ADMINISTRATIVE SUPPORT.—The Director
22 of the Administrative Office of the United States
23 Courts shall provide administrative support and
24 guidance to each independent counsel. No officer or
25 employee of the Administrative Office of the United

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States Courts shall disclose information related to
 an independent counsel's expenditures, personnel, or
 administrative acts or arrangements without the au thorization of the independent counsel.

"(4) OFFICE SPACE.—The Administrator of 5 General Services, in consultation with the Director 6 7 of the Administrative Office of the United States Courts, shall promptly provide appropriate office 8 9 space for each independent counsel. The office space 10 shall be within a Federal building unless the Admin-11 istrator of General Services determines that other 12 arrangements would cost less. Until the office space is provided, the Administrative Office of the United 13 14 States Courts shall provide newly appointed inde-15 pendent counsels immediately upon appointment 16 with appropriate, temporary office space, equipment, 17 and supplies.

18 "(m) EXPEDITED JUDICIAL CONSIDERATION AND 19 REVIEW.—It shall be the duty of the courts of the United 20 States to advance on the docket and to expedite to the 21 greatest extent possible the disposition of matters relating 22 to an investigation and prosecution by an independent 23 counsel under this chapter consistent with the purposes 24 of this chapter. 1 "§ 595. Congressional oversight

2 "(a) Oversight of Conduct of Independent
3 Counsel.—

4 "(1) CONGRESSIONAL OVERSIGHT.—The appro-5 priate committees of the Congress shall have over-6 sight jurisdiction with respect to the official conduct 7 of any independent counsel appointed under this 8 chapter, and the independent counsel shall have the 9 duty to cooperate with the exercise of that oversight 10 jurisdiction.

11 "(2) REPORTS TO CONGRESS.—An independent 12 counsel appointed under this chapter shall submit to 13 the Congress annually a report on the activities of 14 the independent counsel, including a description of 15 the progress of any investigation or prosecution con-16 ducted by the independent counsel. The report may 17 omit any matter that in the judgment of the inde-18 pendent counsel should be kept confidential, but 19 shall provide information adequate to justify the ex-20 penditures that the office of the independent counsel 21 has made.

22 "(b) OVERSIGHT OF CONDUCT OF ATTORNEY GEN23 ERAL.—Within 15 days after receiving an inquiry about
24 a particular case under this chapter, which is a matter
25 of public knowledge, from a committee of the Congress
26 with jurisdiction over this chapter, the Attorney General
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shall provide the following information to that committee
 with respect to the case:

3	((1) When the information about the case was
4	received.
5	"(2) Whether a preliminary investigation is
6	being conducted, and if so, the date it began.
7	"(3) Whether an application for the appoint-
8	ment of an independent counsel or a notification
9	that further investigation is not warranted has been
10	filed with the division of the court, and if so, the
11	date of that filing.
12	"§ 596. Removal of an independent counsel; termi-
13	nation of office
14	"(a) Removal; Report on Removal.—
15	"(1) Grounds for removal.—
16	"(A) IN GENERAL.—An independent coun-
17	sel appointed under this chapter may be re-
18	moved from office, other than by impeachment
19	and conviction, only by the personal action of
20	the Attorney General and only for good cause,
21	physical or mental disability (if not prohibited
22	by law protecting persons from discrimination
• •	
23	on the basis of such a disability), or any other
23 24	on the basis of such a disability), or any other condition that impairs the performance of that

1	"(B) GOOD CAUSE.—In this paragraph,
2	the term 'good cause' includes—
3	"(i) a knowing and material failure to
4	comply with written Department of Justice
5	policies relevant to the conduct of a crimi-
6	nal investigation; and
7	"(ii) an actual personal, financial, or
8	political conflict of interest.
9	"(2) Report to division of the court and
10	CONGRESS.—If an independent counsel is removed
11	from office, the Attorney General shall promptly
12	submit to the division of the court and the Commit-
13	tees on the Judiciary of the Senate and the House
14	of Representatives a report specifying the facts
15	found and the ultimate grounds for the removal. The
16	committees shall make available to the public that
17	report, except that each committee may, if necessary
18	to protect the rights of any individual named in the
19	report or to prevent undue interference with any
20	pending prosecution, postpone or refrain from pub-
21	lishing any or all of the report. The division of the
22	court may release any or all of the report in accord-
23	ance with section $594(h)(2)$.
24	"(3) JUDICIAL REVIEW OF REMOVAL.—An inde-

24 "(3) JUDICIAL REVIEW OF REMOVAL.—An inde25 pendent counsel removed from office may obtain ju-

1	dicial review of the removal in a civil action com-
2	menced in the United States District Court for the
3	District of Columbia. A member of the division of
4	the court may not hear or determine any such civil
5	action or any appeal of a decision in any such civil
6	action. The independent counsel may be reinstated
7	or granted other appropriate relief by order of the
8	court.
9	"(b) Termination of Office.—
10	"(1) TERMINATION BY ACTION OF INDE-
11	PENDENT COUNSEL.—An office of independent
12	counsel shall terminate when—
13	"(A) the independent counsel notifies the
14	Attorney General that the investigation of all
15	matters within the prosecutorial jurisdiction of
16	the independent counsel or accepted by the
17	independent counsel under section 594(e), and
18	any resulting prosecutions, have been completed
19	or so substantially completed that it would be
20	appropriate for the Department of Justice to
21	complete those investigations and prosecutions;
22	and
23	"(B) the independent counsel files a final

report in compliance with section 594(h)(1)(B).

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(2)1 TERMINATION BY DIVISION \mathbf{OF} THE 2 COURT.—The division of the court, either on its own 3 motion or upon the request of the Attorney General, 4 may terminate an office of independent counsel at 5 any time, on the ground that the investigation of all 6 matters within the prosecutorial jurisdiction of the independent counsel or accepted by the independent 7 8 counsel under section 594(e), and any resulting 9 prosecutions, have been completed or so substan-10 tially completed that it would be appropriate for the 11 Department of Justice to complete those investiga-12 tions and prosecutions. At the time of that termi-13 nation, the independent counsel shall file the final 14 report required by section 594(h)(1)(B). If the At-15 torney General has not made a request under this 16 paragraph, the division of the court shall determine 17 on its own motion whether termination is appro-18 priate under this paragraph no later than 2 years 19 after the appointment of an independent counsel.

20 "(3) TERMINATION AFTER 2 YEARS.—

21 "(A) GENERAL RULE.—Except as provided
22 in subparagraph (B), the term of an inde23 pendent counsel shall terminate at the expira24 tion of 2 years after the date of appointment of
25 the independent counsel and any matters under

1	investigation by the independent counsel shall
2	be transferred to the Attorney General.
3	"(B) Exceptions.—
4	"(i) GOOD CAUSE.—An independent
5	counsel may petition the division of the
6	court to extend the investigation of the
7	independent counsel for up to 1 year for
8	good cause. The division of the court shall
9	determine whether the grant of such an ex-
10	tension is warranted and determine the
11	length of each extension.
12	"(ii) DILATORY TACTICS.—If the in-
13	vestigation of an independent counsel was
14	delayed by dilatory tactics by persons that
15	could provide evidence that would signifi-
16	cantly assist the investigation, an inde-
17	pendent counsel may petition the division
18	of the court to extend the investigation of
19	the independent counsel for an additional
20	period of time equal to the amount of time
21	lost by the dilatory tactics. If the division
22	of the court finds that dilatory tactics did
23	delay the investigation, the division of the
24	court shall extend the investigation for a
25	period equal to the delay.

1 "(c) AUDITS.—

2	"(1) IN GENERAL.—On or before June 30 of
3	each year, an independent counsel shall prepare a
4	statement of expenditures for the 6 months that
5	ended on the immediately preceding March 31. On
6	or before December 31 of each year, an independent
7	counsel shall prepare a statement of expenditures for
8	the fiscal year that ended on the immediately pre-
9	ceding September 30. An independent counsel whose
10	office is terminated prior to the end of the fiscal
11	year shall prepare a statement of expenditures on or
12	before the date that is 90 days after the date on
13	which the office is terminated.
14	"(2) Comptroller general review.—The
15	Comptroller General shall—
16	"(A) conduct a financial review of a mid-
17	year statement and a financial audit of a year-
18	end statement and statement on termination;
19	and
20	"(B) report the results to the Committee
21	on the Judiciary, Committee on Governmental
22	Affairs, and Committee on Appropriations of
23	the Senate and the Committee on the Judiciary,
24	Committee on Government Reform, and Com-
25	mittee on Appropriations of the House of Rep-

resentatives not later than 90 days following
 the submission of each statement.

3 "§ 597. Relationship with department of justice

4 "(a) Suspension of Other Investigations and PROCEEDINGS.—Whenever a matter is in the prosecu-5 torial jurisdiction of an independent counsel or has been 6 7 accepted by an independent counsel under section 594(e), 8 the Department of Justice, the Attorney General, and all 9 other officers and employees of the Department of Justice 10 shall suspend all investigations and proceedings regarding that matter, except to the extent required by section 11 12 594(d)(1), and except insofar as the independent counsel 13 agrees in writing that the investigation or proceedings may be continued by the Department of Justice. 14

15 "(b) PRESENTATION AS AMICUS CURIAE PER-16 MITTED.—Nothing in this chapter shall prevent the Attor-17 ney General or the Solicitor General from making a pres-18 entation as amicus curiae to any court as to issues of law 19 raised by any case or proceeding in which an independent 20 counsel participates in an official capacity or any appeal 21 of such a case or proceeding.

22 **"§ 598. Severability**

"If any provision of this chapter or the application
thereof to any person or circumstance is held invalid, the
remainder of this chapter and the application of that pro-

vision to other persons not similarly situated or to other
 circumstances shall not be affected by that invalidation.

3 "§ 599. Termination of effect of chapter

4 "This chapter shall cease to be effective 5 years after 5 the date of enactment of the Independent Counsel Reform 6 Act of 1999, except that this chapter shall continue in ef-7 fect with respect to then pending matters before an inde-8 pendent counsel that in the judgment of that counsel re-9 quire the continuation until that independent counsel de-10 termines those matters have been completed.".

11 SEC. 3. ASSIGNMENT OF JUDGES TO DIVISION TO APPOINT 12 INDEPENDENT COUNSELS.

13 Section 49 of title 28, United States Code, is amend-14 ed to reads as follows:

15 "§49. Assignment of judges to division to appoint independent counsels

17 "(a) IN GENERAL.—Beginning with the 3-year period commencing on the date of the enactment of the Inde-18 pendent Counsel Reform Act of 1999, 3 judges shall be 19 20 assigned for each successive 3-year period to a division 21 of the United States Court of Appeals for the District of 22 Columbia to be the division of the court for the purpose 23 of appointing independent counsels. The Clerk of the 24 United States Court of Appeals for the District of Colum-25 bia Circuit shall serve as the clerk of the division of the

court and shall provide such services as are needed by the
 division of the court.

3 "(b) OTHER JUDICIAL ASSIGNMENTS.—Except as
4 provided in subsection (e), assignment to the division of
5 the court shall not be a bar to other judicial assignments
6 during the term of the division of the court.

7 "(c) DESIGNATION AND ASSIGNMENT.—The Chief 8 Justice of the United States shall designate and assign 9 by a lottery of all circuit court judges, 3 circuit court 10 judges 1 of whom shall be a judge of the United States 11 Court of Appeals for the District of Columbia, to the divi-12 sion of the court. Not more than 1 judge may be named 13 to the division of the court from a particular court.

"(d) VACANCY.—Any vacancy in the division of the
court shall be filled only for the remainder of the 3-year
period in which that vacancy occurs and in the same manner as initial assignments to the division of the court were
made.

19 "(e) RECUSAL.—Except as otherwise provided in 20 chapter 40 of this title, no member of the division of the 21 court who participated in a function conferred on the divi-22 sion of the court under chapter 40 of this title involving 23 an independent counsel shall be eligible to participate in 24 any judicial proceeding concerning a matter that"(1) involves that independent counsel while the
 independent counsel is serving in that office; or
 "(2) involves the exercise of the independent

counsel's official duties, regardless of whether the independent counsel is still serving in that office.".

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