

106TH CONGRESS
1ST SESSION

S. 1220

To provide additional funding to combat methamphetamine production and abuse, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JUNE 14, 1999

Mr. GRASSLEY introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To provide additional funding to combat methamphetamine production and abuse, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Rural Methamphet-
5 amine Use Response Act of 1999”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) The term “Administrator” means the Ad-
9 ministrator of the Drug Enforcement Administra-
10 tion.

1 (2) The term “Committees” means the Com-
 2 mittees on Appropriations and the Committees on
 3 the Judiciary of the House of Representatives and
 4 the Senate.

5 (3) The term “midsize city” means a city with
 6 a population under 250,000 and over 20,000.

7 (4) The term “rural area” means a county or
 8 parish with a population under 50,000.

9 (5) The term “small city” means a city with a
 10 population under 20,000.

11 **SEC. 3. REPORT ON METHAMPHETAMINE CONSUMPTION IN**
 12 **RURAL AREAS, SMALL CITIES, AND MIDSIZE**
 13 **CITIES.**

14 (a) IN GENERAL.—The Secretary of Health and
 15 Human Services shall submit to the Committees annually
 16 a report on the problems caused by methamphetamine
 17 consumption in rural areas, small cities, and midsize cit-
 18 ies.

19 (b) CONCERNS ADDRESSED.—Each report submitted
 20 under this section shall include an analysis of—

21 (1) the manner in which methamphetamine con-
 22 sumption in rural areas differs from methamphet-
 23 amine consumption in areas with larger populations,
 24 and the means by which to accurately measure those
 25 differences;

1 (2) the incidence of methamphetamine abuse in
2 rural areas and the treatment resources available to
3 deal with methamphetamine addiction in those
4 areas;

5 (3) any relationship between methamphetamine
6 consumption in rural areas and a lack of substance
7 abuse treatment in those areas; and

8 (4) any relationship between geographic dif-
9 ferences in the availability of substance abuse treat-
10 ment and the geographic distribution of the meth-
11 amphetamine abuse problem in the United States.

12 **SEC. 4. CLEANUP OF METHAMPHETAMINE LABORATORIES**
13 **AND PRODUCTION MATERIALS.**

14 (a) **AUTHORIZATION OF APPROPRIATIONS.**—There is
15 authorized to be appropriated for the Drug Enforcement
16 Administration for each fiscal year after fiscal year 1999,
17 \$20,000,000 in order to carry out the activities described
18 in subsection (b).

19 (b) **AVAILABILITY OF AMOUNTS.**—

20 (1) **IN GENERAL.**—Amounts appropriated pur-
21 suant to the authorization of appropriations in sub-
22 section (a) shall be available to the Drug Enforce-
23 ment Administration for activities to alleviate the
24 growing financial burden on rural communities,
25 small cities, midsize cities, and other communities

1 resulting from the cleanup of clandestine labora-
2 tories and other drug-related hazardous waste.

3 (2) SPECIFIC ACTIVITIES.—The activities cov-
4 ered by paragraph (1) shall include the following:

5 (A) The cleanup of clandestine laboratories
6 and other drug-related hazardous waste across
7 the United States, whether initiated by the
8 Drug Enforcement Administration or by State
9 or local entities.

10 (B) The improvement of current contract-
11 related response times for cleanup of such lab-
12 oratories and waste through the provision of ad-
13 ditional contract personnel, equipment, and fa-
14 cilities.

15 (c) SUPPLEMENT NOT SUPPLANT.—The amounts
16 authorized to be appropriated by subsection (a) for the
17 Drug Enforcement Administration for a fiscal year are in
18 addition to any other amounts authorized to be appro-
19 priated for the Administration for the fiscal year for the
20 activities described in subsection (b).

21 **SEC. 5. INVESTIGATIVE ASSISTANCE RELATING TO METH-**
22 **AMPHETAMINE FOR STATE AND LOCAL LAW**
23 **ENFORCEMENT.**

24 (a) FINDINGS.—Congress makes the following find-
25 ings:

1 (1) Because of the strong connection between
2 methamphetamine trafficking and Mexican drug
3 trafficking organizations, many local law enforce-
4 ment agencies are confronted with methamphet-
5 amine trafficking suspects who speak Spanish.

6 (2) Most local law enforcement agencies lack
7 the foreign language and specialized investigative
8 skills necessary to communicate with and monitor
9 suspected drug traffickers, thereby limiting their
10 ability to respond effectively to methamphetamine
11 trafficking.

12 (3) Informants, witnesses, communications
13 intercepts, and other investigative tools are of lim-
14 ited use if an investigator cannot understand the
15 language employed.

16 (4) The timely provision of select Drug En-
17 forcement Administration Special Agents with Span-
18 ish language capability and specialized clandestine
19 laboratory training could greatly assist in the efforts
20 of State and local law enforcement against meth-
21 amphetamine traffickers and their operations.

22 (b) INVESTIGATIVE ASSISTANCE.—

23 (1) IN GENERAL.—The Administrator shall es-
24 tablish within the Drug Enforcement Administration
25 a select cadre of Special Agents with Spanish lan-

1 guage capabilities who shall work with State and
2 local law enforcement agencies across the United
3 States on matters relating to the combating of meth-
4 amphetamine-related drug trafficking.

5 (2) COMPOSITION OF CADRE.—The cadre estab-
6 lished under paragraph (1) shall consist of 20 Spe-
7 cial Agents with the requisite Spanish language
8 skills.

9 (3) ALLOCATION.—The Administrator shall de-
10 termine the allocation of the Special Agents in the
11 cadre referred to in paragraph (1) through ongoing
12 assessments of the national methamphetamine
13 threat.

14 (4) AUTHORIZATION OF APPROPRIATIONS.—
15 There is authorized to be appropriated for the Drug
16 Enforcement Administration for fiscal year 2000,
17 \$4,700,000 of which—

18 (A) \$3,000,000 shall be available for pur-
19 poses of establishing the cadre required by
20 paragraph (1), including the hiring and training
21 of agents to fill the cadre; and

22 (B) \$1,700,000 shall be available to cover
23 the permanent change of stations (PCS) costs
24 associated with the transfer of senior agents se-
25 lected to staff the cadre.

1 **SEC. 6. ADDITIONAL TRAINING FOR DRUG ENFORCEMENT**
2 **ADMINISTRATION AND STATE AND LOCAL**
3 **LAW ENFORCEMENT PERSONNEL.**

4 (a) FINDINGS.—Congress makes the following find-
5 ings:

6 (1) The spread of methamphetamine abuse and
7 production across the United States has forced law
8 enforcement agencies to address challenges that ex-
9 ceed the many years of experience of the personnel
10 within such agencies.

11 (2) Unlike cocaine or heroin, methamphetamine
12 can be produced easily from readily available every-
13 day products using recipes readily available on the
14 Internet.

15 (3) The chemicals involved in methamphet-
16 amine production can be caustic or explosive if han-
17 dled improperly.

18 (4) In order to meet the demand for training
19 and certification of local law enforcement personnel
20 to meet the challenges posed by methamphetamine
21 production and abuse, it is necessary to expand the
22 training capabilities of the Drug Enforcement Ad-
23 ministration.

24 (5) Most of the costs associated with the train-
25 ing of State and local law enforcement personnel are
26 cost relating to air travel.

1 (6) Because the Drug Enforcement Administra-
2 tion already provides training for State and local law
3 enforcement personnel, the establishment of regional
4 training centers in the Administration will both re-
5 duce travel costs associated with the training of such
6 personnel and enhance the training provided.

7 (7) Such regional training centers will permit
8 enhanced training of State and local law enforce-
9 ment personnel at reduced cost over the long term.

10 (b) REGIONAL SATELLITE TRAINING CENTERS.—

11 (1) REQUIREMENT.—The Administrator shall
12 establish within the Drug Enforcement Administra-
13 tion four regional satellite training centers for pur-
14 poses of providing clandestine laboratory training to
15 Federal, State, and local law enforcement personnel.
16 The Administrator shall establish the training cen-
17 ters at appropriate locations throughout the United
18 States.

19 (2) PERSONNEL.—The Administrator shall as-
20 sign to the centers established under paragraph (1)
21 12 Special Agents, 4 Drug Prevention Specialists,
22 and 8 Support personnel, as appropriate.

23 (3) ACTIVITIES OF DRUG PREVENTION SPECIAL-
24 ISTS.—The Drug Prevention Specialists assigned to
25 the centers under paragraph (2) shall work with

1 communities that have been previously assisted by
2 the Mobile Enforcement and Regional Enforcement
3 Teams of the Drug Enforcement Administration in
4 order to assist such communities in the development
5 of drug prevention programs and coalitions and pro-
6 vide a solid foundation for the long-term elimination
7 of drug trafficking, abuse, and violence in such com-
8 munities.

9 (4) AUTHORIZATION OF APPROPRIATIONS.—

10 There is authorized to be appropriated for the Drug
11 Enforcement Administration for fiscal year 2000,
12 \$30,000,000 for purposes of establishing the re-
13 gional centers required by paragraph (1), including
14 the assignment of personnel to such centers under
15 paragraph (2), and for training-related support for
16 such centers.

17 (c) SPECIALIZED CLANDESTINE LABORATORY
18 TRAINING.—

19 (1) SPECIALIZED CLANDESTINE LABORATORY
20 TRAINING.—In addition to any other clandestine lab-
21 oratory training programs currently administered by
22 the Drug Enforcement Administration, the Adminis-
23 trator shall establish the following:

1 (A) Advanced Clandestine Laboratory In-
2 vestigations schools for State and local law en-
3 forcement personnel.

4 (B) Additional Basic Clandestine Labora-
5 tory Certification Schools for both Drug En-
6 forcement Administration personnel and State
7 and local law enforcement personnel.

8 (C) A program, to be known as the “Train
9 the Trainer” program, in accordance with para-
10 graph (2).

11 (2) TRAIN THE TRAINER PROGRAM.—The pur-
12 pose of Train the Trainer program shall be to pro-
13 vide State and local law enforcement personnel with
14 the skills necessary to provide clandestine laboratory
15 recertification and awareness training to other law
16 enforcement personnel within their jurisdictions.

17 (3) AUTHORIZATION OF APPROPRIATIONS.—

18 (A) AUTHORIZATION.—There is authorized
19 to be appropriated for the Drug Enforcement
20 Administration for each fiscal year after fiscal
21 year 1999, the following:

22 (i) \$750,000 for Advanced Clandes-
23 tine Laboratory Investigation Schools re-
24 quired under paragraph (1)(A).

1 (ii) \$2,000,000 for the additional
2 Basic Clandestine Laboratory Certification
3 Schools required under paragraph (1)(B).

4 (iii) \$1,000,000 for the awareness ma-
5 terials required for the Train the Trainer
6 program required under paragraph (1)(C).

7 (2) SUPPLEMENT NOT SUPPLANT.—The
8 amounts authorized to be appropriated by subpara-
9 graph (A) are in addition to any other amounts au-
10 thorized to be appropriated for the Drug Enforce-
11 ment Agency for the activities referred to in para-
12 graph (1).

13 **SEC. 7. ANNUAL STRATEGY ON METHAMPHETAMINE PRO-**
14 **DUCTION AND ABUSE.**

15 (a) REQUIREMENT.—Not later than 6 months after
16 the date of the enactment of this Act and annually there-
17 after, the Attorney General shall submit to the Commit-
18 tees a report containing a detailed strategy to combat the
19 problem of methamphetamine production and abuse in the
20 United States.

21 (b) INITIAL REPORT.—The first report submitted
22 under this section shall include the following:

23 (1) An assessment of the progress made in
24 achieving the goals first outlined in the April 1996
25 document entitled “National Methamphetamine

1 Strategy”, including a description of any successes
2 and failures in achieving such goals.

3 (2) A description of the progress made in con-
4 trolling methamphetamine in light of the goals es-
5 tablished by the Performance Measures of Effective-
6 ness established by the National Drug Control Strat-
7 egy.

8 (3) Any recommendations for legislative action
9 that the Attorney General considers necessary to im-
10 plement the strategy under subsection (a).

11 (c) SUBSEQUENT REPORTS.—Each report submitted
12 under this section after the first such report shall include
13 the following:

14 (1) An evaluation by the Attorney General of
15 the progress made in implementing the strategy.

16 (2) A description of the successes and failures
17 associated with implementing the strategy contained
18 in the report.

19 (3) Any recommendations for legislative action
20 that the Attorney General considers appropriate to
21 facilitate the continuing implementation of the strat-
22 egy.

1 **SEC. 8. THEFT AND TRANSPORTATION OF ANHYDROUS AM-**
 2 **MONIA.**

3 (a) IN GENERAL.—Part D of the Controlled Sub-
 4 stances Act (title II of Public Law 91–513; 21 U.S.C. 841
 5 et seq.) is amended by adding at the end the following:

6 “ANHYDROUS AMMONIA

7 “SEC. 423 (a) It is unlawful for any person—

8 “(1) to steal anhydrous ammonia; or

9 “(2) to transport stolen anhydrous ammonia
 10 across State lines.

11 “(b) Any person who violates subsection (a) shall be
 12 imprisoned or fined, or both, in accordance with section
 13 403(d) as if such violation were a violation of a provision
 14 of section 403.”.

15 (b) CLERICAL AMENDMENT.—The table of contents
 16 for that Act is amended by inserting after the item relat-
 17 ing to section 421 the following new items:

“Sec. 422. Drug paraphernalia.

“Sec. 423. Anhydrous ammonia.”.

18 (c) ASSISTANCE FOR CERTAIN RESEARCH.—

19 (1) AGREEMENT.—The Administrator shall
 20 seek to enter into an agreement with Iowa State
 21 University in order to permit the University to con-
 22 tinue and expand its current research into the devel-
 23 opment of inert agents that, when added to anhy-
 24 drous ammonia, eliminate the usefulness of anhy-

1 drous ammonia as an ingredient in the production of
2 methamphetamine.

3 (2) REIMBURSABLE PROVISION OF FUNDS.—

4 The agreement under paragraph (1) may provide for
5 the provision to Iowa State University, on a reim-
6 bursable basis, of \$500,000 for purposes the activi-
7 ties specified in that paragraph.

8 (3) AUTHORIZATION OF APPROPRIATIONS.—

9 There is hereby authorized to be appropriated for
10 the Drug Enforcement Agency for fiscal year 2000,
11 \$500,000 for purposes of carrying out the agree-
12 ment under this subsection.

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