S. 1153

To establish the Office of Rural Advocacy in the Federal Communications Commission, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 27, 1999

Mr. Harkin (for himself, Mr. Daschle, Mr. Dorgan, Mr. Baucus, Mr. Conrad, Mr. Wellstone, Mr. Johnson, Mr. Wyden, Mr. Reid, Mr. Kerrey, Mr. Rockefeller, and Mrs. Murray) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To establish the Office of Rural Advocacy in the Federal Communications Commission, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rural Telecommuni-
- 5 cations Improvement Act of 1999".

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1	SEC. 2. ESTABLISHMENT OF OFFICE OF RURAL ADVOCACY
2	IN THE FEDERAL COMMUNICATIONS COM-
3	MISSION.
4	(a) Establishment.—Title I of the Communica-
5	tions Act of 1934 (47 U.S.C. 151 et seq.) is amended by
6	adding at the end the following:
7	"SEC. 12. OFFICE OF RURAL ADVOCACY.
8	"(a) Establishment.—There shall be in the Com-
9	mission an office to be known as the 'Office of of Rural
10	Advocacy'. The office shall not be a bureau of the Commis-
11	sion.
12	"(b) Head of Office.—(1) The Office shall be
13	headed by the Rural Advocate of the Federal Communica-
14	tions Commission. The Rural Advocate shall be appointed
15	by the President, by and with the advice and consent of
16	the Senate, from among citizens of the United States.
17	``(2) The Rural Advocate shall have a status and rank
18	in the Commission commensurate with the status and
19	rank in the Commission of the heads of the bureaus of
20	the Commission.
21	"(c) Responsibilities of Office.—The respon-
22	sibilities of the Office are as follows:

"(1) To promote access to advanced tele-

communications service for populations in the rural

United States.

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- "(2) To develop proposals for the modification of policies and activities of the departments and agencies of the Federal Government in order to better fulfill the commitment of the Federal Government to universal service and access to advanced telecommunications services in rural areas, and submit such proposals to the departments and agencies.
 - "(3) To assess the effectiveness of existing Federal programs for providers of telecommunications services in rural areas, and make recommendations for legislative and non-legislative actions to improve such programs.
 - "(4) To measure the costs and other effects of Federal regulations on the capability of telecommunication carriers in rural areas to provide adequate telecommunications services (including advanced telecommunications and information services) in such areas, and make recommendations for legislative and non-legislative actions to modify such regulations so as to minimize the interference of such regulations with that capability.
 - "(5) To determine the effect of Federal tax laws on providers of telecommunications services in rural areas, and make recommendations for legislative and non-legislative actions to modify Federal tax

- laws so as to enhance the availability of telecommunications services in rural areas.
 - "(6) To serve as a focal point for the receipt of complaints, criticisms, and suggestions concerning policies and activities of any department or agency of the Federal Government which affect the receipt of telecommunications services in rural areas.
 - "(7) To counsel providers of telecommunications services in rural areas on the effective resolution of questions and problems in the relationships between such providers and the Federal Government.
 - "(8) To represent the views and interests of rural populations and providers of telecommunications services in rural areas before any department or agency of the Federal Government whose policies and activities affect the receipt of telecommunications services in rural areas.
 - "(9) To enlist the cooperation and assistance of public and private agencies, businesses, and other organizations in disseminating information about the telecommunications programs and services of the Federal Government which benefit rural populations and providers of telecommunications services in rural areas.

1	"(d) Staff and Powers of Office.—
2	"(1) Staff.—
3	"(A) In general.—For purposes of car-
4	rying out the responsibilities of the Office under
5	this section, the Rural Advocate may employ
6	and fix the compensation of such personnel for
7	the Office as the Rural Advocate considers ap-
8	propriate.
9	"(B) Pay.—
10	"(i) IN GENERAL.—The employment
11	and compensation of personnel under this
12	paragraph may be made without regard to
13	the provisions of title 5, United States
14	Code, governing appointments in the civil
15	service and without regard to the provi-
16	sions of chapter 51 and subchapter III of
17	chapter 53 of such title relating to the
18	classification of positions and General
19	Schedule pay rates.
20	"(ii) Maximum rate of pay.—The
21	rate of pay of personnel employed under
22	this paragraph may not exceed the rate
23	payable for GS-15 of the General Sched-
24	ule.

"(C) LIMITATION.—The total number of
personnel employed under this paragraph may
not exceed 14.
"(2) Temporary and intermittent serv-
ICES.—The Rural Advocate may procure temporary
and intermittent services to the extent authorized by
section 3109 of title 5, United States Code, for pur-
poses of the activities of the Office under this sec-
tion.
"(3) Consultation with experts.—The
Rural Advocate may consult with individuals and en-
tities possessing such expertise as the Rural Advo-
cate considers appropriate for purposes of the activi-
ties of the Office under this section.
"(4) Hearing.—The Rural Advocate may hold
hearings and sit and act as such times and places
as the Rural Advocate considers appropriate for pur-
poses of the activities of the Office under this sec-
tion.
"(e) Assistance of Other Federal Depart-
MENTS AND AGENCIES.—
"(1) In general.—Any department or agency
of the Federal Government may, upon the request of
the Rural Advocate, provide the Office with such in-

formation or other assistance as the Rural Advocate

- 1 considers appropriate for purposes of the activities 2 of the Office under this section.
- 3 "(2) REIMBURSEMENT.—Assistance may be 4 provided the Office under this subsection on a reim-5 bursable basis.

6 "(f) Reports.—

- "(1) Annual Report.—The Rural Advocate shall submit to Congress, the President, and the Commission on an annual basis a report on the activities of the Office under this section during the preceding year. The report may include any recommendations for legislative or other action that the Rural Advocate considers appropriate.
- "(2) OTHER REPORTS.—The Rural Advocate may submit to Congress, the President, the Commission, or any other department or agency of the Federal Government at any time a report containing comments on a matter within the responsibilities of the Office under this section.
- "(3) DIRECT SUBMITTAL.—The Rural Advocate may not be required to submit any report under this subsection to any department or agency of the Federal Government (including the Office of Management and Budget or the Commission) before its submittal under a provision of this subsection.".

- 1 (b) EXECUTIVE SCHEDULE LEVEL IV.—Section
- 2 5315 of title 5, United States Code, is amended by adding
- 3 at the end the following:
- 4 "Rural Advocate, Federal Communications
- 5 Commission.".
- 6 (c) Report on Initial Activities.—Not later than
- 7 180 days after the date of the appointment of the Rural
- 8 Advocate of the Federal Communications Commission, the
- 9 Rural Advocate shall submit to Congress a report on the
- 10 actions taken by the Rural Advocate to commence carrying
- 11 out the responsibilities of the Office of Rural Advocacy
- 12 of the Federal Communications Commission under section
- 13 12 of the Communications Act of 1934, as added by sub-
- 14 section (a).

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