

106TH CONGRESS
1ST SESSION

H. R. 781

To require a preference for Federal contractors that hire welfare recipients, to authorize appropriations for job access and reverse commute grants, to allow the Secretary of Health and Human Services to provide guarantees of State loans to welfare recipients, making appropriations for the Substance Abuse and Mental Health Services Administration, and to amend the Internal Revenue Code of 1986 to restore certain business-related deductions.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 23, 1999

Mr. ANDREWS introduced the following bill; which was referred to the Committee on Government Reform, and in addition to the Committees on Transportation and Infrastructure, Ways and Means, and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require a preference for Federal contractors that hire welfare recipients, to authorize appropriations for job access and reverse commute grants, to allow the Secretary of Health and Human Services to provide guarantees of State loans to welfare recipients, making appropriations for the Substance Abuse and Mental Health Services Administration, and to amend the Internal Revenue Code of 1986 to restore certain business-related deductions.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Job Access and Work
5 Incentives Act”.

6 **TITLE I—PREFERENCE FOR**
7 **CONTRACTORS THAT HIRE**
8 **WELFARE RECIPIENTS**

9 **SEC. 101. PREFERENCE FOR CONTRACTORS THAT HIRE**
10 **WELFARE RECIPIENTS.**

11 (a) PREFERENCE.—In awarding a contract covered
12 by this section, the head of a department or agency of
13 the Federal Government shall give preference to an entity
14 that agrees to hire welfare recipients for jobs created to
15 carry out the contract.

16 (b) EVALUATION.—To carry out subsection (a), the
17 head of a department or agency shall develop a system
18 under which, in the evaluation of an offer from an entity
19 for a contract, the preference given to the entity will be
20 greater as the number of welfare recipients that the offer-
21 or agrees to hire increases.

22 (c) EXCEPTIONS.—The requirement of subsection (a)
23 shall not apply in the evaluation of offers for a contract
24 if—

1 (1) the Secretary of Defense determines that
 2 the subsection should not apply for national security
 3 reasons; or

4 (2) the head of the department or agency deter-
 5 mines that no entry-level jobs are expected to be cre-
 6 ated to carry out the contract.

7 (d) COVERED CONTRACTS.—This section applies to
 8 any contract in an amount in excess of \$500,000 entered
 9 into after the date of the enactment of this Act by a de-
 10 partment or agency of the Federal Government using com-
 11 petitive procedures.

12 (e) WELFARE RECIPIENT.—The term “welfare recip-
 13 ient” means a recipient of assistance under a State pro-
 14 gram funded under part A of title IV of the Social Secu-
 15 rity Act.

16 **TITLE II—JOB ACCESS AND** 17 **REVERSE COMMUTE GRANTS**

18 **SEC. 201. JOB ACCESS AND REVERSE COMMUTE GRANTS.**

19 Section 3037(l)(1) of the Transportation Equity Act
 20 for the 21st Century (49 U.S.C. 5309 note; 112 Stat. 391)
 21 is amended—

22 (1) in subparagraph (A) by striking clauses (ii)
 23 through (v) and inserting the following:

24 “(ii) \$500,000,000 for fiscal year
 25 2000;

1 “(iii) \$500,000,000 for fiscal year
2 2001;

3 “(iv) \$500,000,000 for fiscal year
4 2002;

5 “(v) \$500,000,000 for fiscal year
6 2003; and

7 “(vi) \$500,000,000 for fiscal year
8 2004.”;

9 (2) in subparagraph (B) by striking “this sec-
10 tion” and all that follows through the period at the
11 end and inserting “this section \$10,000,000 for fis-
12 cal year 1999.”; and

13 (3) in subparagraph (C) by striking “this sec-
14 tion” and all that follows through the period at the
15 end and inserting “this section \$100,000,000 for fis-
16 cal year 1999.”.

17 **TITLE III—GUARANTEES OF**
18 **LOANS MADE BY STATES TO**
19 **CURRENT OR RECENT WEL-**
20 **FARE RECIPIENTS**

21 **SEC. 301. GUARANTEES OF LOANS MADE BY STATES TO**
22 **CURRENT OR RECENT WELFARE RECIPIENTS.**

23 (a) IN GENERAL.—The Secretary of Health and
24 Human Services may provide loan guarantees to States
25 in accordance with this section.

1 (b) LIMITATION ON ANNUAL AMOUNT OF LOAN
2 GUARANTEES.—The total dollar amount of loan guaran-
3 tees that may be provided under this section in a fiscal
4 year shall not exceed \$50,000,000.

5 (c) LIMITATION ON ANNUAL AMOUNT OF LOAN
6 GUARANTEES PER STATE.—The total dollar amount of
7 loan guarantees that may be provided to a State under
8 this section in a fiscal year is the amount that bears the
9 same ratio to \$50,000,000 as the total dollar amount pay-
10 able to the State under section 403(a)(1) of the Social
11 Security Act for the fiscal year (determined without re-
12 gard to any penalty imposed under section 409 of such
13 Act) bears to the total dollar amount payable to all States
14 under such section 403(a)(1) for the fiscal year (as so de-
15 termined).

16 (d) LOANS THAT MAY BE GUARANTEED.—The Sec-
17 retary of Health and Human Services may provide a loan
18 guarantee under this section with respect to a loan if—

19 (1) the loan is made by a State;

20 (2) the borrower is a recipient of assistance
21 under a State program funded under part A of title
22 IV of the Social Security Act;

23 (3) the principal amount of the loan is not less
24 than \$20 and not more than \$5,000; and

1 (4) the loan bears interest at an annual rate
 2 that does not exceed the rate at which interest is
 3 payable annually on bonds most recently issued by
 4 the smallest political subdivision of the State in
 5 which the borrower resides that has borrowing au-
 6 thority.

7 (e) DEFINITION OF STATE.—In this section, the term
 8 “State” has the meaning given such term in section
 9 419(5) of the Social Security Act.

10 (f) REGULATIONS.—The Secretary of Health and
 11 Human Services shall prescribe such regulations as may
 12 be necessary to carry out this section.

13 **TITLE IV—SUBSTANCE ABUSE** 14 **AND MENTAL HEALTH SERVICES**

15 **SEC. 401. APPROPRIATIONS FOR PROGRAMS AND ACTIVI-** 16 **TIES OF SUBSTANCE ABUSE AND MENTAL** 17 **HEALTH SERVICES ADMINISTRATION.**

18 For carrying out titles V and XIX of the Public
 19 Health Service Act with respect to substance abuse and
 20 mental health services, there is appropriated, out of any
 21 money in the Treasury not otherwise appropriated,
 22 \$2,730,000,000 for fiscal year 2000.

TITLE V—RESTORATION OF DEDUCTIONS

SEC. 501. RESTORATION OF DEDUCTION FOR BUSINESS MEALS AND ENTERTAINMENT AND FOR TRAVEL EXPENSES OF SPOUSES AND OTHERS ACCOMPANYING THE TAXPAYER ON BUSI- NESS.

(a) RESTORATION OF DEDUCTION FOR BUSINESS MEALS AND ENTERTAINMENT.—

(1) IN GENERAL.—Subsection (n) of section 274 of the Internal Revenue Code of 1986 (relating to only 50 percent of meal and entertainment expenses allowed as deduction) is hereby repealed.

(2) EFFECTIVE DATE.—The amendment made by this subsection shall apply to taxable years beginning after December 31, 1999.

(b) REPEAL OF SPECIAL LIMITATION ON DEDUCTION FOR TRAVEL EXPENSES OF SPOUSES, ETC.—

(1) IN GENERAL.—Subsection (m) of section 274 of such Code is amended by striking paragraph (3).

(2) EFFECTIVE DATE.—The amendment made by this subsection shall apply to amounts paid or incurred after December 31, 1999.

