106TH CONGRESS 1ST SESSION

H. R. 715

To amend the Federal Election Campaign Act of 1971 to limit the amount of contributions which may be made to a candidate for election to the Senate or House of Representatives by an individual who is not eligible to vote in the State or Congressional district involved, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 11, 1999

Mr. Campbell introduced the following bill; which was referred to the Committee on House Administration

A BILL

To amend the Federal Election Campaign Act of 1971 to limit the amount of contributions which may be made to a candidate for election to the Senate or House of Representatives by an individual who is not eligible to vote in the State or Congressional district involved, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Can't Vote, Can't Con-
- 5 tribute Campaign Reform Act of 1999".

TITLE I—LIMITATIONS ON 1 **CONTRIBUTIONS** 2 3 SEC. 101. LIMITATION ON AMOUNT OF CONTRIBUTIONS TO 4 CANDIDATES BY INDIVIDUALS NOT ELIGIBLE 5 TO VOTE IN STATE OR DISTRICT INVOLVED. 6 Section 315(a)(1)(A) of the Federal Election Cam-7 paign Act of 1971 (2 U.S.C. 441a(a)(1)(A)) is amended by striking "in the aggregate, exceed \$1,000;" and insert-9 ing the following: "in the aggregate— "(i) in the case of contributions made to a can-10 11 didate for election for Senator or for Representative 12 in or Delegate or Resident Commissioner to the 13 Congress by an individual who is not eligible to vote 14 in the State or Congressional district involved (as 15 the case may be) at the time the contribution is 16 made (other than an individual who would be eligible 17 to vote at such time but for the failure of the indi-18 vidual to register to vote), exceed \$100; or "(ii) in the case of any other contributions, ex-19 ceed \$1,000;". 20

1	SEC. 102. BAN ON ACCEPTANCE OF CONTRIBUTIONS MADE
2	BY NONPARTY POLITICAL ACTION COMMIT-
3	TEES.
4	Section 315 of the Federal Election Campaign Act
5	of 1971 (2 U.S.C. 441a) is amended by adding at the end
6	the following new subsection:
7	"(i)(1) Notwithstanding any other provision of this
8	Act, no candidate for election for Federal office may ac-
9	cept any contribution from a political action committee.
10	"(2) In this subsection, the term 'political action com-
11	mittee' means any political committee which is not—
12	"(A) the principal campaign committee of a
13	candidate; or
14	"(B) a national, State, local, or district commit-
15	tee of a political party, including any subordinate
16	committee thereof.".

1	TITLE II—ENSURING VOLUN-
2	TARINESS OF CONTRIBU-
3	TIONS OF CORPORATIONS,
4	UNIONS, AND OTHER MEM-
5	BERSHIP ORGANIZATIONS
6	SEC. 201. PROHIBITING INVOLUNTARY USE OF FUNDS OF
7	EMPLOYEES OF CORPORATIONS AND OTHER
8	EMPLOYERS AND MEMBERS OF UNIONS AND
9	ORGANIZATIONS FOR POLITICAL ACTIVITIES.
10	(a) In General.—Section 316 of the Federal Elec-
11	tion Campaign Act of 1971 (2 U.S.C. 441b) is amended
12	by adding at the end the following new subsection:
13	"(c)(1)(A) Except with the separate, prior, written,
14	voluntary authorization of the individual involved, it shall
15	be unlawful—
16	"(i) for any national bank or corporation de-
17	scribed in this section (other than a corporation ex-
18	empt from Federal taxation under section 501(c) of
19	the Internal Revenue Code of 1986) to collect from
20	or assess a stockholder or employee any portion of
21	any dues, initiation fee, or other payment made as
22	a condition of employment which will be used for po-
23	litical activity in which the national bank or corpora-
24	tion is engaged; and

1	"(ii) for any labor organization described in this
2	section to collect from or assess a member or non-
3	member any portion of any dues, initiation fee, or
4	other payment which will be used for political activ-
5	ity in which the labor organization is engaged.
6	"(B) An authorization described in subparagraph (A)
7	shall remain in effect until revoked and may be revoked
8	at any time. Each entity collecting from or assessing
9	amounts from an individual with an authorization in effect
10	under such subparagraph shall provide the individual with
11	a statement that the individual may at any time revoke
12	the authorization.
13	"(2)(A) Prior to the beginning of any 12-month pe-
14	riod (as determined by the corporation), each corporation
15	to which paragraph (1) applies shall provide each of its
16	shareholders with a notice containing the following:
17	"(i) The proposed aggregate amount for dis-
18	bursements for political activities by the corporation
19	for the period.
20	"(ii) The individual's applicable percentage and
21	applicable pro rata amount for the period.
22	"(iii) A form that the individual may complete
23	and return to the corporation to indicate the individ-
24	ual's objection to or approval of the disbursement of

amounts for political activities during the period.

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- 1 "(B) It shall be unlawful for a corporation to which
- 2 subparagraph (A) applies to make disbursements for polit-
- 3 ical activities during the 12-month period described in
- 4 such subparagraph in an amount greater than the sum
- 5 of the applicable pro rata amounts for such period of all
- 6 shareholders who return the form described in subpara-
- 7 graph (A)(iii) to the corporation prior to the beginning
- 8 of the period and indicate their approval of such disburse-
- 9 ments.
- 10 "(C) In this paragraph, the following definitions shall
- 11 apply:
- "(i) The term 'applicable percentage' means,
- with respect to a shareholder of a corporation, the
- amount (expressed as a percentage) equal to the
- number of shares of the corporation (within a par-
- ticular class or type of stock) owned by the share-
- 17 holder at the time the notice described in subpara-
- graph (A) is provided, divided by the aggregate
- 19 number of such shares owned by all shareholders of
- the corporation at such time.
- 21 "(ii) The term 'applicable pro rata amount'
- means, with respect to a shareholder for a 12-month
- period, the product of the shareholder's applicable
- percentage for the period and the proposed aggre-
- 25 gate amount for disbursements for political activities

1	by the corporation for the period, as specified in the
2	notice provided under subparagraph (A).
3	"(3) For purposes of this subsection, the term 'politi-
4	cal activity' means any activity carried out for the purpose
5	of influencing (in whole or in part) any election for Fed-
6	eral office, influencing the consideration or outcome of any
7	Federal legislation or the issuance or outcome of any Fed-
8	eral regulations, or educating individuals about candidates
9	for election for Federal office or any Federal legislation,
10	law, or regulations.".
11	(b) Effective Date.—The amendment made by
12	subsection (a) shall apply to amounts collected or assessed
13	on or after the date of the enactment of this Act.
14	TITLE III—RESTRICTIONS ON
15	SOFT MONEY
15 16	SOFT MONEY SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL
16	SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL
16 17	SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL PARTIES AND CANDIDATES; BAN ON USE OF
161718	SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL PARTIES AND CANDIDATES; BAN ON USE OF SOFT MONEY BY STATE POLITICAL PARTIES
16 17 18 19	SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL PARTIES AND CANDIDATES; BAN ON USE OF SOFT MONEY BY STATE POLITICAL PARTIES FOR FEDERAL ELECTION ACTIVITY.
16 17 18 19 20	SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL PARTIES AND CANDIDATES; BAN ON USE OF SOFT MONEY BY STATE POLITICAL PARTIES FOR FEDERAL ELECTION ACTIVITY. Title III of the Federal Election Campaign Act of
16 17 18 19 20 21	SEC. 301. BAN ON SOFT MONEY OF NATIONAL POLITICAL PARTIES AND CANDIDATES; BAN ON USE OF SOFT MONEY BY STATE POLITICAL PARTIES FOR FEDERAL ELECTION ACTIVITY. Title III of the Federal Election Campaign Act of 1971 (2 U.S.C. 431 et seq.) is amended by adding at the
16171819202122	PARTIES AND CANDIDATES; BAN ON USE OF SOFT MONEY BY STATE POLITICAL PARTIES FOR FEDERAL ELECTION ACTIVITY. Title III of the Federal Election Campaign Act of 1971 (2 U.S.C. 431 et seq.) is amended by adding at the end the following new section:
16 17 18 19 20 21 22 23	PARTIES AND CANDIDATES; BAN ON USE OF SOFT MONEY BY STATE POLITICAL PARTIES FOR FEDERAL ELECTION ACTIVITY. Title III of the Federal Election Campaign Act of 1971 (2 U.S.C. 431 et seq.) is amended by adding at the end the following new section: "RESTRICTIONS ON USE OF SOFT MONEY BY POLITICAL

"(1) IN GENERAL.—No political committee of a national political party may solicit, receive, or direct any contributions, donations, or transfers of funds, or spend any funds, which are not subject to the limitations, prohibitions, and reporting requirements of this Act.

"(2) APPLICABILITY.—Paragraph (1) shall apply to any entity which is established, financed, maintained, or controlled (directly or indirectly) by, or which acts on behalf of, a political committee of a national political party, including any national congressional campaign committee of such a party and any officer or agent of such an entity or committee.

"(b) Candidates.—

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"(1) IN GENERAL.—No candidate for Federal office, individual holding Federal office, or any agent of such a candidate or officeholder may solicit, receive, or direct—

- "(A) any funds in connection with any Federal election unless the funds are subject to the limitations, prohibitions and reporting requirements of this Act;
- 24 "(B) any funds that are to be expended in 25 connection with any election for other than a

1	Federal office unless the funds are not in excess
2	of the applicable amounts permitted with re-
3	spect to contributions to candidates and politi-
4	cal committees under paragraphs (1) and (2) of
5	section 315(a), and are not from sources pro-
6	hibited from making contributions by this Act
7	with respect to elections for Federal office; or
8	"(C) any funds on behalf of any person
9	which are not subject to the limitations, prohi-
10	bitions, and reporting requirements of this Act
11	if such funds are for the purpose of financing
12	any activity on behalf of a candidate for elec-
13	tion for Federal office or any communication
14	which refers to a clearly identified candidate for
15	election for Federal office.
16	"(2) Exception for certain activities.—
17	Paragraph (1) shall not apply to—
18	"(A) the solicitation, receipt, or direction
19	of funds by an individual who is a candidate for
20	a non-Federal office if such activity is per-
21	mitted under State law for such individual's
22	non-Federal campaign committee; or
23	"(B) the attendance by an individual who
24	holds Federal office at a fundraising event for
25	a State or local committee of a political party

1 of the State which the individual represents as 2 a Federal officeholder, if the event is held in such State. 3 "(c) STATE PARTIES.— 4 "(1) IN GENERAL.—Any payment by a State 5 6 committee of a political party for a mixed political 7 activity— "(A) shall be subject to limitation and re-8 9 porting under this Act as if such payment were 10 an expenditure; and "(B) may be paid only from an account 11 12 that is subject to the requirements of this Act. 13 "(2) MIXED POLITICAL ACTIVITY DEFINED.— 14 As used in this section, the term 'mixed political ac-15 tivity' means, with respect to a payment by a State committee of a political party, an activity (such as 16 17 a voter registration program, a get-out-the-vote 18 drive, or general political advertising) that is both 19 for the purpose of influencing an election for Fed-20 eral office and for any purpose unrelated to influenc-21 ing an election for Federal office. "(d) Prohibiting Transfers of Non-Federal 22 Funds Between State Parties.—A State committee of a political party may not transfer any funds to a State committee of a political party of another State unless the

- 1 funds are subject to the limitations, prohibitions, and re-
- 2 porting requirements of this Act.
- 3 "(e) Applicability to Funds From All
- 4 Sources.—This section shall apply with respect to funds
- 5 of any individual, corporation, labor organization, or other
- 6 person.".

7 TITLE IV—EFFECTIVE DATE

- 8 SEC. 401. EFFECTIVE DATE.
- 9 Except as otherwise provided, the amendments made
- 10 by this Act shall apply with respect to elections occurring
- 11 after January 2001.

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