

106TH CONGRESS
1ST SESSION

H. R. 493

To provide for a biennial budget process and a biennial appropriations process
and to enhance oversight and the performance of the Federal Government.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 2, 1999

Mr. STEARNS introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting
5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974
8 (2 U.S.C. 631) is amended to read as follows:

1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by
 3 subsection (b), the timetable with respect to the congres-
 4 sional budget process for any Congress (beginning with
 5 the One Hundred Seventh Congress) is as follows:

“First Session	
“On or before:	Action to be completed:
First Monday in February.	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.

“Second Session

“On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session.	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

6 “(b) SPECIAL RULE.—In the case of any first session
 7 of Congress that begins in any year immediately following
 8 a leap year and during which the term of a President (ex-

cept a President who succeeds himself) begins, the following dates shall supersede those set forth in subsection (a):

“First Session

“On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
July 1	Biennial appropriation bills may be considered in the House.
July 20	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.”.

**SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET
AND IMPOUNDMENT CONTROL ACT OF 1974.**

(a) DECLARATION OF PURPOSE.—Section 2(2) of the Congressional Budget and Impoundment Control Act of 1974 (2 U.S.C. 621(2)) is amended by striking “each year” and inserting “biennially”.

(b) DEFINITIONS.—

(1) BUDGET RESOLUTION.—Section 3(4) of such Act (2 U.S.C. 622(4)) is amended by striking “fiscal year” each place it appears and inserting “biennium”.

(2) BIENNIUM.—Section 3 of such Act (2 U.S.C. 622) is further amended by adding at the end the following new paragraph:

1 “(11) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) CONTENTS OF RESOLUTION.—Section
7 301(a) of such Act (2 U.S.C. 632(a)) is amended—

8 (A) in the matter preceding paragraph (1)
9 by—

10 (i) striking “April 15 of each year”
11 and inserting “May 15 of each odd-num-
12 bered year”;

13 (ii) striking “the fiscal year beginning
14 on October 1 of such year” the first place
15 it appears and inserting “the biennium be-
16 ginning on October 1 of such year”; and

17 (iii) striking “the fiscal year beginning
18 on October 1 of such year” the second
19 place it appears and inserting “each fiscal
20 year in such period”;

21 (B) in paragraph (6), by striking “for the
22 fiscal year” and inserting “for each fiscal year
23 in the biennium”; and

1 (C) in paragraph (7), by striking “for the
2 first fiscal year” and inserting “for each fiscal
3 year in the biennium”.

4 (2) ADDITIONAL MATTERS.—Section 301(b)(3)
5 of such Act (2 U.S.C. 632(b)) is amended by strik-
6 ing “for such fiscal year” and inserting “for either
7 fiscal year in such biennium”.

8 (3) VIEWS OF OTHER COMMITTEES.—Section
9 301(d) of such Act (2 U.S.C. 632(d)) is amended by
10 inserting “(or, if applicable, as provided by section
11 300(b))” after “United States Code”.

12 (4) HEARINGS.—Section 301(e)(1) of such Act
13 (2 U.S.C. 632(e)) is amended by—

14 (A) striking “fiscal year” and inserting
15 “biennium”; and

16 (B) inserting after the second sentence the
17 following: “On or before April 1 of each odd-
18 numbered year (or, if applicable, as provided by
19 section 300(b)), the Committee on the Budget
20 of each House shall report to its House the con-
21 current resolution on the budget referred to in
22 subsection (a) for the biennium beginning on
23 October 1 of that year.”.

24 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
25 Section 301(f) of such Act (2 U.S.C. 632(f)) is

1 amended by striking “fiscal year” each place it ap-
 2 pears and inserting “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section
 4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
 5 amended by striking “for a fiscal year” and insert-
 6 ing “for a biennium”.

7 (7) SECTION HEADING.—The section heading of
 8 section 301 of such Act is amended by striking “**AN-**
 9 **NUAL**” and inserting “**BIENNIAL**”.

10 (8) TABLE OF CONTENTS.—The item relating
 11 to section 301 in the table of contents set forth in
 12 section 1(b) of such Act is amended by striking “An-
 13 nual” and inserting “Biennial”.

14 (d) COMMITTEE ALLOCATIONS.—Section 302 is
 15 amended—

16 (1) in subsection (a)(1) by striking “for the
 17 first fiscal year of the resolution,” and inserting “for
 18 each fiscal year in the biennium, for at least each of
 19 4 ensuing fiscal years,”;

20 (2) in subsection (f)(1), by striking “for a fiscal
 21 year” and inserting “for a biennium”;

22 (3) in subsection (f)(1), by striking “first fiscal
 23 year” and inserting “each fiscal year of the
 24 biennium”;

1 (4) in subsection (f)(2)(A), by striking “first
2 fiscal year” and inserting “each fiscal year of the bi-
3 ennium”; and

4 (5) in subsection (g)(1)(A), by striking “April”
5 and inserting “May”.

6 (e) SECTION 303 POINT OF ORDER.—

7 (1) IN GENERAL.—Section 303(a) of such Act
8 (2 U.S.C. 634(a)) is amended by striking “first fis-
9 cal year” and inserting “each fiscal year of the bien-
10 nium”.

11 (2) EXCEPTIONS IN THE HOUSE.—Section
12 303(b)(1) of such Act (2 U.S.C. 634(b)) is
13 amended—

14 (A) in subparagraph (A), by striking “the
15 budget year” and inserting “the biennium”;
16 and

17 (B) in subparagraph (B), by striking “the
18 fiscal year” and inserting “the biennium”.

19 (3) APPLICATION TO THE SENATE.—Section
20 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
21 by—

22 (A) striking “fiscal year” and inserting
23 “biennium”; and

24 (B) striking “that year” and inserting
25 “each fiscal year of that biennium”.

1 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
 2 LUTIONS ON THE BUDGET.—Section 304(a) of such Act
 3 (2 U.S.C. 635) is amended—

4 (1) by striking “fiscal year” the first two places
 5 it appears and inserting “biennium”;

6 (2) by striking “for such fiscal year”; and

7 (3) by inserting before the period “for such bi-
 8 ennium”.

9 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
 10 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
 11 636(b)(3)) is amended by striking “fiscal year” and in-
 12 serting “biennium”.

13 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-
 14 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is
 15 amended—

16 (1) by striking “each year” and inserting “each
 17 odd-numbered year”;

18 (2) by striking “annual” and inserting “bien-
 19 nial”;

20 (3) by striking “fiscal year” and inserting “bi-
 21 ennium”; and

22 (4) by striking “that year” and inserting “each
 23 odd-numbered year”.

1 (i) COMPLETION OF ACTION ON REGULAR APPRO-
2 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
3 640) is amended—

4 (1) by inserting “of any odd-numbered calendar
5 year” after “July”;

6 (2) by striking “annual” and inserting
7 “biennial”; and

8 (3) by striking “fiscal year” and inserting “bi-
9 ennium”.

10 (j) RECONCILIATION PROCESS.—Section 310(a) of
11 such Act (2 U.S.C. 641(a)) is amended—

12 (1) in the matter preceding paragraph (1), by
13 striking “any fiscal year” and inserting “any bien-
14 nium”; and

15 (2) in paragraph (1) by striking “such fiscal
16 year” each place it appears and inserting “any fiscal
17 year covered by such resolution”.

18 (k) SECTION 311 POINT OF ORDER.—

19 (1) IN THE HOUSE.—Section 311(a)(1) of such
20 Act (2 U.S.C. 642(a)) is amended—

21 (A) by striking “for a fiscal year” and in-
22 serting “for a biennium”;

23 (B) by striking “the first fiscal year” each
24 place it appears and inserting “either fiscal
25 year of the biennium”; and

1 (C) by striking “that first fiscal year” and
2 inserting “each fiscal year in the biennium”.

3 (2) IN THE SENATE.—Section 311(a)(2) of
4 such Act is amended—

5 (A) by striking “for the first fiscal year”
6 and inserting “for either fiscal year of the bien-
7 nium”; and

8 (B) by striking “that first fiscal year” each
9 place it appears and inserting “each fiscal year
10 in the biennium”.

11 (3) SOCIAL SECURITY LEVELS.—Section
12 311(a)(3) of such Act is amended by—

13 (A) striking “for the first fiscal year” and
14 inserting “each fiscal year in the biennium”;
15 and

16 (B) striking “that fiscal year” and insert-
17 ing “each fiscal year in the biennium”.

18 (l) MDA POINT OF ORDER.—Section 312(c) of the
19 Congressional Budget Act of 1974 (2 U.S.C. 643) is
20 amended—

21 (1) by striking “for a fiscal year” and inserting
22 “for a biennium”;

23 (2) in paragraph (1), by striking “first fiscal
24 year” and inserting “either fiscal year in the
25 biennium”;

1 (3) in paragraph (2), by striking “that fiscal
2 year” and inserting “either fiscal year in the bien-
3 nium”; and

4 (4) in the matter following paragraph (2), by
5 striking “that fiscal year” and inserting “the appli-
6 cable fiscal year”.

7 **SEC. 4. AMENDMENTS TO RULES OF HOUSE OF REP-**
8 **RESENTATIVES.**

9 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
10 House of Representatives is amended by inserting “odd-
11 numbered” after “each”.

12 (b) Clause 4(a)(2) of rule X of the Rules of the House
13 of Representatives is amended by striking “the fiscal year
14 involved” and inserting “the biennium involved”.

15 (c) Clause 4(f) of rule X of the Rules of the House
16 of Representatives is amended by striking “annually” each
17 place it appears and inserting “biennially”.

18 (d) Clause 4(g) of rule X of the Rules of the House
19 of Representatives is amended—

20 (1) by inserting “during each odd-numbered
21 year” after “submits his budget”;

22 (2) by striking “fiscal year” the first place it
23 appears and inserting “biennium”; and

24 (3) by striking “that fiscal year” and inserting
25 “each fiscal year in such ensuing biennium”.

1 (e) Clause 4(h) of rule X of the Rules of the House
 2 of Representatives is amended by striking “fiscal year”
 3 and inserting “biennium”.

4 (f) Clause 4(a) of rule XI of the Rules of the House
 5 of Representatives is amended by striking “fiscal year if
 6 reported after September 15 preceding the beginning of
 7 such fiscal year” and inserting “biennium if reported after
 8 August 1 of the year in which such biennium begins”.

9 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

10 (a) DEFINITION.—Section 1101 of title 31, United
 11 States Code, is amended by adding at the end thereof the
 12 following new paragraph:

13 “(3) ‘biennium’ has the meaning given to such
 14 term in paragraph (11) of section 3 of the Congres-
 15 sional Budget and Impoundment Control Act of
 16 1974 (2 U.S.C. 622(11)).”.

17 (b) BUDGET CONTENTS AND SUBMISSION TO THE
 18 CONGRESS.—

19 (1) SCHEDULE.—The matter preceding para-
 20 graph (1) in section 1105(a) of title 31, United
 21 States Code, is amended to read as follows:

22 “(a) On or before the first Monday in February of
 23 each odd-numbered year (or, if applicable, as provided by
 24 section 300(b) of the Congressional Budget Act of 1974),
 25 beginning with the One Hundred Seventh Congress, the

1 President shall transmit to the Congress, the budget for
2 the biennium beginning on October 1 of such calendar
3 year. The budget transmitted under this subsection shall
4 include a budget message and summary and supporting
5 information. The President shall include in each budget
6 the following:”.

7 (2) EXPENDITURES.—Section 1105(a)(5) of
8 title 31, United States Code, is amended by striking
9 “the fiscal year for which the budget is submitted
10 and the 4 fiscal years after that year” and inserting
11 “each fiscal year in the biennium for which the
12 budget is submitted and in the succeeding 4 years”.

13 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
14 United States Code, is amended by striking “the fis-
15 cal year for which the budget is submitted and the
16 4 fiscal years after that year” and inserting “each
17 fiscal year in the biennium for which the budget is
18 submitted and in the succeeding 4 years”.

19 (4) BALANCE STATEMENTS.—Section
20 1105(a)(9)(C) of title 31, United States Code, is
21 amended by striking “the fiscal year” and inserting
22 “each fiscal year in the biennium”.

23 (5) FUNCTIONS AND ACTIVITIES.—Section
24 1105(a)(12) of title 31, United States Code, is
25 amended in subparagraph (A), by striking “the fis-

1 cal year” and inserting “each fiscal year in the bien-
2 nium”.

3 (6) ALLOWANCES.—Section 1105(a)(13) of title
4 31, United States Code, is amended by striking “the
5 fiscal year” and inserting “each fiscal year in the
6 biennium”.

7 (7) ALLOWANCES FOR UNCONTROLLED EX-
8 PENDITURES.—Section 1105(a)(14) of title 31,
9 United States Code, is amended by striking “that
10 year” and inserting “each fiscal year in the bien-
11 nium for which the budget is submitted”.

12 (8) TAX EXPENDITURES.—Section 1105(a)(16)
13 of title 31, United States Code, is amended by strik-
14 ing “the fiscal year” and inserting “each fiscal year
15 in the biennium”.

16 (9) FUTURE YEARS.—Section 1105(a)(17) of
17 title 31, United States Code, is amended—

18 (A) by striking “the fiscal year following
19 the fiscal year” and inserting “each fiscal year
20 in the biennium following the biennium”;

21 (B) by striking “that following fiscal year”
22 and inserting “each such fiscal year”; and

23 (C) by striking “fiscal year before the fis-
24 cal year” and inserting “biennium before the
25 biennium”.

1 (10) PRIOR YEAR OUTLAYS.—Section
2 1105(a)(18) of title 31, United States Code, is
3 amended—

4 (A) by striking “the prior fiscal year” and
5 inserting “each of the 2 most recently com-
6 pleted fiscal years,”;

7 (B) by striking “for that year” and insert-
8 ing “with respect to those fiscal years”; and

9 (C) by striking “in that year” and insert-
10 ing “in those fiscal years”.

11 (11) PRIOR YEAR RECEIPTS.—Section
12 1105(a)(19) of title 31, United States Code, is
13 amended—

14 (A) by striking “the prior fiscal year” and
15 inserting “each of the 2 most recently com-
16 pleted fiscal years”;

17 (B) by striking “for that year” and insert-
18 ing “with respect to those fiscal years”; and

19 (C) by striking “in that year” each place
20 it appears and inserting “in those fiscal years”.

21 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
22 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
23 United States Code, is amended by striking “each year”
24 and inserting “each even-numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
2 FICIENCIES.—Section 1105(c) of title 31, United States
3 Code, is amended—

4 (1) by striking “the fiscal year for” the first
5 place it appears and inserting “each fiscal year in
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second
8 place it appears and inserting “each fiscal year of
9 the biennium, as the case may be,”; and

10 (3) by striking “that year” and inserting “for
11 each year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section
13 1105(e)(1) of title 31, United States Code, is amended
14 by striking “ensuing fiscal year” and inserting “biennium
15 to which such budget relates”.

16 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
17 CHANGES.—

18 (1) IN GENERAL.—Section 1106(a) of title 31,
19 United States Code, is amended—

20 (A) in the matter preceding paragraph (1),
21 by—

22 (i) striking “Before July 16 of each
23 year,” and inserting “Before February 15
24 of each even numbered year,”; and

1 (ii) striking “fiscal year” and insert-
 2 ing “biennium”;

3 (B) in paragraph (1), by striking “that fis-
 4 cal year” and inserting “each fiscal year in
 5 such biennium”;

6 (C) in paragraph (2), by striking “4 fiscal
 7 years following the fiscal year” and inserting “4
 8 fiscal years following the biennium”; and

9 (D) in paragraph (3), by striking “fiscal
 10 year” and inserting “biennium”.

11 (2) CHANGES.—Section 1106(b) of title 31,
 12 United States Code, is amended by—

13 (A) striking “the fiscal year” and inserting
 14 “each fiscal year in the biennium”;

15 (B) striking “April 11 and July 16 of each
 16 year” and inserting “February 15 of each even-
 17 numbered year”; and

18 (C) striking “July 16” and inserting “Feb-
 19 ruary 15 of each even-numbered year.”.

20 (g) CURRENT PROGRAMS AND ACTIVITIES
 21 ESTIMATES.—

22 (1) IN GENERAL.—Section 1109(a) of title 31,
 23 United States Code, is amended—

24 (A) by striking “On or before the first
 25 Monday after January 3 of each year (on or be-

1 fore February 5 in 1986)” and inserting “At
 2 the same time the budget required by section
 3 1105 is submitted for a biennium”; and

4 (B) by striking “the following fiscal year”
 5 and inserting “each fiscal year of such period”.

6 (2) JOINT ECONOMIC COMMITTEE.—Section
 7 1109(b) of title 31, United States Code, is amended
 8 by striking “March 1 of each year” and inserting
 9 “within 6 weeks of the President’s budget submis-
 10 sion for each odd-numbered year (or, if applicable,
 11 as provided by section 300(b) of the Congressional
 12 Budget Act of 1974)”.

13 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
 14 LEGISLATION.—Section 1110 of title 31, United States
 15 Code, is amended by—

16 (1) striking “May 16” and inserting “March
 17 31”; and

18 (2) striking “year before the year in which the
 19 fiscal year begins” and inserting “calendar year pre-
 20 ceding the calendar year in which the biennium
 21 begins”.

22 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
 23 **APPROPRIATIONS ACTS.**

24 Section 105 of title 1, United States Code, is amend-
 25 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2 “(a) The style and title of all Acts making appropria-
3 tions for the support of the Government shall be as fol-
4 lows: ‘An Act making appropriations (here insert the ob-
5 ject) for each fiscal year in the biennium of fiscal years
6 (here insert the fiscal years of the biennium).’.

7 “(b) All Acts making regular appropriations for the
8 support of the Government shall be enacted for a biennium
9 and shall specify the amount of appropriations provided
10 for each fiscal year in such period.

11 “(c) For purposes of this section, the term ‘biennium’
12 has the same meaning as in section 3(11) of the Congres-
13 sional Budget and Impoundment Control Act of 1974 (2
14 U.S.C. 622(11)).”.

15 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

16 (a) IN GENERAL.—Title III of the Congressional
17 Budget Act of 1974 is amended by adding at the end the
18 following new section:

19 “AUTHORIZATIONS OF APPROPRIATIONS

20 “SEC. 316. (a) POINT OF ORDER.—It shall not be
21 in order in the House of Representatives or the Senate
22 to consider—

23 “(1) any bill, joint resolution, amendment, mo-
24 tion, or conference report that authorizes appropria-
25 tions for a period of less than 2 fiscal years, unless
26 the program, project, or activity for which the ap-

1 appropriations are authorized will require no further
 2 appropriations and will be completed or terminated
 3 after the appropriations have been expended; and

4 “(2) in any odd-numbered year, any authoriza-
 5 tion or revenue bill or joint resolution until Congress
 6 completes action on the biennial budget resolution,
 7 all regular biennial appropriations bills, and all rec-
 8 onciliation bills.

9 “(b) APPLICABILITY.—In the Senate, subsection (a)
 10 shall not apply to—

11 “(1) any measure that is privileged for consid-
 12 eration pursuant to a rule or statute;

13 “(2) any matter considered in Executive Ses-
 14 sion; or

15 “(3) an appropriations measure or reconcili-
 16 ation bill.”.

17 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 18 table of contents set forth in section 1(b) of the Congres-
 19 sional Budget and Impoundment Control Act of 1974 is
 20 amended by adding after the item relating to section 313
 21 the following new item:

“Sec. 316. Authorizations of appropriations.”.

22 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

23 (a) STRATEGIC PLANS.—Section 306 of title 5,
 24 United States Code, is amended—

1 (1) in subsection (a), by striking “September
2 30, 1997” and inserting “September 30, 2000”;

3 (2) in subsection (b)—

4 (A) by striking “at least every three years”
5 and inserting “at least every 4 years”; and

6 (B) by striking “five years forward” and
7 inserting “six years forward”; and

8 (3) in subsection (c), by inserting a comma
9 after “section” the second place it appears and add-
10 ing “including a strategic plan submitted by Sep-
11 tember 30, 1997 meeting the requirements of sub-
12 section (a)”.

13 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
14 GRESS.—Paragraph (28) of section 1105(a) of title 31,
15 United States Code, is amended by striking “beginning
16 with fiscal year 1999, a” and inserting “beginning with
17 fiscal year 2002, a biennial”.

18 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
19 United States Code, is amended—

20 (1) in subsection (a)—

21 (A) in the matter before paragraph (1)—

22 (i) by striking “section 1105(a)(29)”
23 and inserting “section 1105(a)(28)”; and

24 (ii) by striking “an annual” and in-
25 serting “a biennial”;

1 (B) in paragraph (1) by inserting after
2 “program activity” the following: “for both
3 years 1 and 2 of the biennial plan”;

4 (C) in paragraph (5) by striking “and”
5 after the semicolon,

6 (D) in paragraph (6) by striking the period
7 and inserting a semicolon; and inserting “and”
8 after the inserted semicolon; and

9 (E) by adding after paragraph (6) the
10 following:

11 “(7) cover a 2-year period beginning with the
12 first fiscal year of the next biennial budget cycle.”;

13 (2) in subsection (d) by striking “annual” and
14 inserting “biennial”; and

15 (3) in paragraph (6) of subsection (f) by strik-
16 ing “annual” and inserting “biennial”.

17 (d) MANAGERIAL ACCOUNTABILITY AND FLEXIBIL-
18 ITY.—Section 9703 of title 31, United States Code, relat-
19 ing to managerial accountability, is amended—

20 (1) in subsection (a)—

21 (A) in the first sentence by striking “an-
22 nual”; and

23 (B) by striking “section 1105(a)(29)” and
24 inserting “section 1105(a)(28)”;

25 (2) in subsection (e)—

1 (A) in the first sentence by striking “one
2 or” before “years”;

3 (B) in the second sentence by striking “a
4 subsequent year” and inserting “for a subse-
5 quent 2-year period”; and

6 (C) in the third sentence by striking
7 “three” and inserting “four”.

8 (e) PILOT PROJECTS FOR PERFORMANCE BUDGET-
9 ING.—Section 1119 of title 31, United States Code, is
10 amended—

11 (1) in paragraph (1) of subsection (d), by strik-
12 ing “annual” and inserting “biennial”; and

13 (2) in subsection (e), by striking “annual” and
14 inserting “biennial”.

15 (f) STRATEGIC PLANS.—Section 2802 of title 39,
16 United States Code, is amended—

17 (1) in subsection (a), by striking “September
18 30, 1997” and inserting “September 30, 2000”;

19 (2) in subsection (b), by striking “at least every
20 three years” and inserting “at least every 4 years”;

21 (3) by striking “five years forward” and insert-
22 ing “six years forward”; and

23 (4) in subsection (c), by inserting a comma
24 after “section” the second place it appears and in-
25 serting “including a strategic plan submitted by

1 September 30, 1997 meeting the requirements of
2 subsection (a)”.
3

4 (g) PERFORMANCE PLANS.—Section 2803(a) of title
5 39, United States Code, is amended—

6 (1) in the matter before paragraph (1), by
7 striking “an annual” and inserting “a biennial”;

8 (2) in paragraph (1), by inserting after “pro-
9 gram activity” the following: “for both years 1 and
10 2 of the biennial plan”;

11 (3) in paragraph (5), by striking “and” after
12 the semicolon;

13 (4) in paragraph (6), by striking the period and
14 inserting “; and”; and

15 (5) by adding after paragraph (6) the following:

16 “(7) cover a 2-year period beginning with the
17 first fiscal year of the next biennial budget cycle.”.

18 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—

19 Section 301(d) of the Congressional Budget Act (2 U.S.C.

20 632(d)) is amended by adding at the end “Each committee

21 of the Senate or the House of Representatives shall review

22 the strategic plans, performance plans, and performance

23 reports, required under section 306 of title 5, United

24 States Code, and sections 1115 and 1116 of title 31,

25 United States Code, of all agencies under the jurisdiction

 of the committee. Each committee may provide its views

1 on such plans or reports to the Committee on the Budget
2 of the applicable House.”.

3 (i) EFFECTIVE DATE.—

4 (1) IN GENERAL.—The amendments made by
5 this section shall take effect on March 1, 2000.

6 (2) AGENCY ACTIONS.—Effective on and after
7 the date of enactment of this Act, each agency shall
8 take such actions as necessary to prepare and sub-
9 mit any plan or report in accordance with the
10 amendments made by this Act.

11 **SEC. 9. BIENNIAL APPROPRIATIONS BILLS.**

12 (a) IN GENERAL.—Title III of the Congressional
13 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
14 by adding at the end the following:

15 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

16 “SEC. 317. It shall not be in order in the House of
17 Representatives or the Senate in any odd-numbered year
18 to consider any regular bill providing new budget authority
19 or a limitation on obligations under the jurisdiction of any
20 of the subcommittees of the Committees on Appropria-
21 tions for only the first fiscal year of a biennium, unless
22 the program, project, or activity for which the new budget
23 authority or obligation limitation is provided will require
24 no additional authority beyond 1 year and will be com-
25 pleted or terminated after the amount provided has been
26 expended.”.

1 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 2 table of contents set forth in section 1(b) of the Congres-
 3 sional Budget and Impoundment Control Act of 1974 is
 4 amended by adding after the item relating to section 313
 5 the following new item:

“Sec. 317. Consideration of biennial appropriations bills.”.

6 **SEC. 10. REPORT ON TWO-YEAR FISCAL PERIOD.**

7 Not later than 180 days after the date of enactment
 8 of this Act, the Director of OMB shall—

9 (1) determine the impact and feasibility of
 10 changing the definition of a fiscal year and the
 11 budget process based on that definition to a 2-year
 12 fiscal period with a biennial budget process based on
 13 the 2-year period; and

14 (2) report the findings of the study to the Com-
 15 mittees on the Budget of the House of Representa-
 16 tives and the Senate.

17 **SEC. 11. EFFECTIVE DATE.**

18 (a) IN GENERAL.—Except as provided in sections 8
 19 and 10 and subsection (b), this Act and the amendments
 20 made by this Act shall take effect on January 1, 2001,
 21 and shall apply to budget resolutions and appropriations
 22 for the biennium beginning with fiscal year 2002.

23 (b) AUTHORIZATIONS FOR THE BIENNIUM.—For
 24 purposes of authorizations for the biennium beginning
 25 with fiscal year 2002, the provisions of this Act and the

1 amendments made by this Act relating to 2-year author-
2 izations shall take effect January 1, 2000.

