106TH CONGRESS 2D SESSION

H. R. 3650

To amend the Immigration and Nationality Act to provide a mechanism for United States citizens and lawful permanent residents to sponsor their permanent partners for residence in the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 14, 2000

Mr. Nadler (for himself, Mr. Frank of Massachusetts, Ms. Baldwin, Mr. Crowley, Mr. Delahunt, Mr. Lantos, Mr. Becerra, Mr. McDermott, Mr. Hinchey, Mr. Capuano, Mr. Waxman, and Mr. Towns) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend the Immigration and Nationality Act to provide a mechanism for United States citizens and lawful permanent residents to sponsor their permanent partners for residence in the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENTS TO IMMIGRATION
- 4 AND NATIONALITY ACT.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Permanent Partners Immigration Act of 2000".

1	(b) Amendments to Immigration and Nation-
2	ALITY ACT.—Except as otherwise specifically provided
3	whenever in this Act an amendment or repeal is expressed
4	as the amendment or repeal of a section or other provision,
5	the reference shall be considered to be made to that sec-
6	tion or provision in the Immigration and Nationality Act.
7	SEC. 2. DEFINITION OF "PERMANENT PARTNER".
8	Section 101(a) (8 U.S.C. 1101(a)) is amended by
9	adding at the end the following:
10	"(50) The term 'permanent partner' means an
11	individual over 18 years of age who—
12	"(A) is in a committed, intimate relation-
13	ship with another individual over 18 years of
14	age in which both parties intend a lifelong com-
15	mitment;
16	"(B) is financially interdependent with
17	that other individual;
18	"(C) is not married to or in a permanent
19	partnership with anyone other than that other
20	individual;
21	"(D) is unable to contract with that other
22	individual a marriage cognizable under this Act;
23	and
24	"(E) is not a first, second, or third degree
25	blood relation of that other individual.

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1
            "(51) The term 'permanent partnership' means
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        the relationship that exists between two permanent
 3
        partners.".
   SEC. 3. WORLDWIDE LEVEL OF IMMIGRATION.
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        Section 201(b)(2)(A)(i) (8 U.S.C. 1151(b)(2)(A)(i))
 6
   is amended—
            (1) by inserting "permanent partners," after
 7
        "spouses,";
 8
            (2) by inserting "or permanent partner" after
 9
10
        "spouse" each place such term appears; and
11
            (3) by inserting "or enters a permanent part-
12
        nership with another person" before the period at
13
        the end.
14
   SEC. 4. NUMERICAL LIMITATIONS ON INDIVIDUAL FOR-
15
                EIGN STATES.
16
        (a) PER COUNTRY LEVELS.—Section 202(a)(4) (8
   U.S.C. 1152(a)(4)) is amended—
18
            (1) in the paragraph heading for paragraph (4),
        by inserting ", PERMANENT PARTNERS," after
19
20
        "SPOUSES";
21
            (2) in the subparagraph heading for subpara-
        graph (A), by inserting ", PERMANENT PARTNERS,"
22
        after "SPOUSES"; and
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1	(3) in the subparagraph heading for subpara-
2	graph (C), by inserting "WITHOUT PERMANENT
3	PARTNERS" after "DAUGHTERS".
4	(b) Rules for Chargeability.—Section 202(b)(2)
5	(8 U.S.C. 1152(b)(2)) is amended—
6	(1) by inserting "or permanent partner" after
7	"spouse" each place it appears; and
8	(2) by inserting "or permanent partners" after
9	"husband and wife".
10	SEC. 5. ALLOCATION OF IMMIGRANT VISAS.
11	(a) Preference Allocation for Family Mem-
12	BERS OF PERMANENT RESIDENT ALIENS.—Section
13	203(a)(2) (8 U.S.C. 1153(a)(2)) is amended—
14	(1) in the paragraph heading—
15	(A) by striking "and" after "Spouses"
16	and inserting ", PERMANENT PARTNERS,"; and
17	(B) by inserting "without permanent
18	PARTNERS" after "SONS" and after "DAUGH-
19	TERS"; and
20	(2) in subparagraph (A)—
21	(A) by inserting ", permanent partners,"
22	after "spouses"; and
23	(B) by inserting "without permanent part-
24	ners" after "sons" and after "daughters"

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1
        (b) Preference Allocation for Sons and
   Daughters of Citizens.—Section 203(a)(3) (8 U.S.C.
   1153(a)(3)) is amended—
 3
 4
            (1) in the paragraph heading, by inserting
 5
        "AND DAUGHTERS AND SONS WITH PERMANENT
        PARTNERS" after "DAUGHTERS"; and
 6
 7
            (2) by inserting "or daughters or sons with per-
        manent partners" after "daughters".
 8
 9
        (c)
                 EMPLOYMENT
                                     CREATION.—Section
   203(b)(5)(A)(iii) (8 U.S.C. 1153(b)(5)(A)(iii)) is amended
10
   by inserting "permanent partner," after "spouse,".
        (d) Treatment of Family Members.—Section
12
   203(d) (8 U.S.C. 1153(d)) is amended by inserting ", per-
13
   manent partner," after "spouse" each place the term ap-
15
   pears.
   SEC. 6. PROCEDURE FOR GRANTING IMMIGRANT STATUS.
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        (a) Classification Petitions.—Section 204(a)(1)
   (8 U.S.C. 1154(a)(1)) is amended—
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19
            (1) in subparagraph (A)(ii), by inserting "or
        permanent partner" after "spouse";
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21
            (2) in subparagraph (A)(iii)—
                (A) by inserting "or permanent partner"
22
23
            after "spouse" each place the term appears;
24
            and
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1	(B) by inserting "or permanent partner-
2	ship" after "marriage" each place the term ap-
3	pears in subclause (I); and
4	(3) in subparagraph (B)(ii), by inserting "or
5	permanent partner" after "spouse" each place the
6	term appears.
7	(b) Immigration Fraud Prevention.—Section
8	204(c) (8 U.S.C. 1154(c)) is amended—
9	(1) by inserting "or permanent partner" after
10	"spouse" each place the term appears; and
11	(2) by inserting "or permanent partnership"
12	after "marriage" each place the term appears.
13	SEC. 7. ANNUAL ADMISSION OF REFUGEES AND ADMISSION
14	OF EMERGENCY SITUATION REFUGEES.
15	Section 207(c) (8 U.S.C. 1157(e)) is amended—
16	(1) in paragraph (2)—
17	(A) by inserting "or permanent partner"
18	after "spouse" each place the term appears;
19	and
20	(B) by inserting "or permanent partner's"
21	after "spouse's"; and
22	(2) in paragraph (4), by inserting "or perma-
23	nent partner" after "spouse".

1 SEC. 8. ASYLUM. 2 Section 208(b)(3) (8) U.S.C. 1158(b)(3)3 amended— 4 (1) in the heading, by inserting "OR PERMA-5 NENT PARTNER" after "SPOUSE"; and 6 (2) by inserting "or permanent partner" after 7 "spouse". SEC. 9. ADJUSTMENT OF STATUS OF REFUGEES. 9 Section 209(b)(3) (8 U.S.C. 1159(b)(3)) is amended by inserting "or permanent partner" after "spouse". 10 11 SEC. 10. INADMISSIBLE ALIENS. 12 (a) Classes of Aliens Ineligible for Visas or Admission.—Section 212(a) (8 U.S.C. 1182(a)) is 13 amended— 14 15 (1) in paragraph (3)(D)(iv), by inserting "per-16 manent partner," after "spouse,"; 17 (2) in paragraph (4)(C)(i)(I), by inserting ", permanent partner," after "spouse"; 18 19 (3) in paragraph (6)(E)(ii), by inserting "per-20 manent partner," after "spouse,"; and 21 (4) in paragraph (9)(B)(v), by inserting ", permanent partner," after "spouse". 22 23 (b) WAIVERS.—Section 212(d) (8 U.S.C. 1182(d)) is amended— 24 25 (1) in paragraph (11), by inserting "permanent

26

partner," after "spouse,"; and

1 (2) in paragraph (12)(B), by inserting ", per-2 manent partner," after "spouse". (c) Section 212(g)(1)(A) (8 U.S.C. 1182(g)(1)(A)) is 3 amended by inserting "or permanent partner" after 5 "spouse". 6 (d) Section 212(h)(1)(B) (8 U.S.C. 1182(h)(1)(B)) is amended by inserting "permanent partner," after 8 "spouse,". 9 (e) Section 212(i)(1) (8 U.S.C. 1182(i)(1)) is amended by inserting "permanent partner," after "spouse,". 10 SEC. 11. ADMISSION OF NONIMMIGRANTS. 12 (a) Persons Entering Under NAFTA.—Section 214(e)(2) (8 U.S.C. 1184(e)(2)) is amended by inserting 13 "or permanent partner" after "spouse". 14 15 (b) Limitation on Certain Nonimmigrants.— Section 214(g)(2) (8 U.S.C. 1184(g)(2)) is amended by 16 inserting ", permanent partners," after "spouses". 17 18 SEC. 12. CONDITIONAL PERMANENT RESIDENT STATUS 19 FOR CERTAIN ALIEN SPOUSES, PERMANENT 20 PARTNERS, AND SONS AND DAUGHTERS. 21 (a) Section Heading.— 22 (1) In general.—The section heading for sec-23 tion 216 (8 U.S.C. 1186a) is amended by inserting

"AND PERMANENT PARTNERS" after "SPOUSES".

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1	(2) CLERICAL AMENDMENT.—The table of con-
2	tents is amended by amending the item relating to
3	section 216 to read as follows:
	"Sec. 216. Conditional permanent resident status for certain alien spouses and permanent partners and sons and daughters.".
4	(b) In General.—Section 216(a) (8 U.S.C.
5	1186a(a)) is amended—
6	(1) in paragraph (1), by inserting "or perma-
7	nent partner" after "spouse";
8	(2) in paragraph (2)(A), by inserting "or per-
9	manent partner" after "spouse";
10	(3) in paragraph (2)(B), by inserting "perma-
11	nent partner," after "spouse,"; and
12	(4) in paragraph (2)(C), by inserting "perma-
13	nent partner," after "spouse,".
14	(c) TERMINATION OF STATUS IF FINDING THAT
15	QUALIFYING MARRIAGE IMPROPER.—Section 216(b) of
16	such Act (8 U.S.C. 1186a(b)) is amended—
17	(1) in the heading, by inserting "OR PERMA-
18	NENT PARTNERSHIP" after "MARRIAGE";
19	(2) in paragraph (1)(A), by inserting "or per-
20	manent partnership" after "marriage"; and
21	(3) in paragraph (1)(A)(ii)—
22	(A) by inserting "or has ceased to satisfy
23	the criteria for being considered a permanent

partnership under this Act," after "termi-1 2 nated,"; and 3 (B) by inserting "or permanent partner" after "spouse". 4 5 (d) Requirements of Timely Petition and 6 Interview for Removal of Condition.—Section 7 216(c) (8 U.S.C. 1186a(c)) is amended— 8 (1) in paragraphs (1), (2)(A)(ii), (3)(A)(ii), 9 (3)(C), (4)(B), and (4)(C), by inserting "or perma-10 nent partner" after "spouse" each place the term 11 appears; 12 (2) in paragraph (3)(A), in the matter following 13 clause (ii), and in paragraph (3)(D), (4)(B), and 14 (4)(C), by inserting "or permanent partnership" 15 after "marriage" each place the term appears. 16 (e) Contents of Petition.—Section 216(d)(1) of 17 such Act (8 U.S.C. 1186a(d)(1)) is amended— 18 (1) in the subparagraph heading for subpara-19 graph (A), by inserting "OR PERMANENT PARTNER-20 SHIP" after "MARRIAGE"; 21 (2) in subparagraph (A)(i), by inserting "or 22 permanent partnership" after "marriage"; 23 (3) in subparagraph (A)(i)(I), by inserting before the comma at the end ", or is a permanent 24 25 partnership recognized under this Act";

1	(4) in subparagraph (A)(i)(II)—
2	(A) by inserting "or has not ceased to sat-
3	isfy the criteria for being considered a perma-
4	nent partnership under this Act," after "termi-
5	nated,"; and
6	(B) by inserting "or permanent partner"
7	after "spouse";
8	(5) in subparagraph (A)(ii), by inserting "or
9	permanent partner" after "spouse"; and
10	(6) in subparagraph (B)(i)—
11	(A) by inserting "or permanent partner-
12	ship" after "marriage"; and
13	(B) by inserting "or permanent partner"
14	after "spouse".
15	(e) Definitions.—Section 216(g) (8 U.S.C.
16	1186a(g)) is amended—
17	(1) in paragraph (1)—
18	(A) by inserting "or permanent partner"
19	after "spouse" each place the term appears;
20	and
21	(B) by inserting "or permanent partner-
22	ship" after "marriage" each place the term ap-
23	pears;
24	(2) in paragraph (2), by inserting "or perma-
25	nent partnership" after "marriage";

1	(3) in paragraph (3), by inserting "or perma-
2	nent partnership" after "marriage"; and
3	(4) in paragraph (4)—
4	(A) by inserting "or permanent partner"
5	after "spouse" each place the term appears;
6	and
7	(B) by inserting "or permanent partner-
8	ship" after "marriage".
9	SEC. 13. CONDITIONAL PERMANENT RESIDENT STATUS
10	FOR CERTAIN ALIEN ENTREPRENEURS,
11	SPOUSES, PERMANENT PARTNERS, AND CHIL-
12	DREN.
13	(a) Section Heading.—
14	(1) In general.—The section heading for sec-
15	tion 216A (8 U.S.C. 1186b) is amended by inserting
16	"OR PERMANENT PARTNERS" after "SPOUSES".
17	(2) CLERICAL AMENDMENT.—The table of con-
18	tents is amended by amending the item relating to
19	section 216A to read as follows:
	"Sec. 216. Conditional permanent resident status for certain alien entre- preneurs, spouses or permanent partners, and children.".
20	(b) In General.—Section 216A(a) (8 U.S.C.
21	1186b(a)) is amended, in paragraphs (1), (2)(A), (2)(B),
22	and (2)(C), by inserting "or permanent partner" after
23	"spouse" each place the term appears

- 1 (c) Termination of Status if Finding That
- 2 Qualifying Entrepreneurship Improper.—Section
- 3 216A(b)(1) (8 U.S.C. 1186b(b)(1)) is amended by insert-
- 4 ing "or permanent partner" after "spouse" in the matter
- 5 following subparagraph (C).
- 6 (d) Requirements of Timely Petition and
- 7 Interview for Removal of Condition.—Section
- 8 216A(c) (8 U.S.C. 1186b(c)) is amended, in paragraphs
- 9 (1), (2)(A)(ii), and (3)(C), by inserting "or permanent
- 10 partner" after "spouse".
- 11 (e) Definitions.—Section 216A(f)(2) (8 U.S.C.
- 12 1186b(f)(2)) is amended by inserting "or permanent part-
- 13 ner" after "spouse" each place the term appears.
- 14 SEC. 14. DEPORTABLE ALIENS.
- 15 Section 237(a) of the Immigration and Nationality
- 16 Act (8 U.S.C. 1227(a)) is amended—
- 17 (1) in paragraph (1)(D)(i), by inserting "or
- permanent partners" after "spouses" each place the
- term appears;
- 20 (2) in paragraphs (1)(E)(ii), (1)(E)(iii), and
- 21 (1)(H)(i), by inserting "or permanent partner" after
- 22 "spouse";
- 23 (3) by adding at the end of paragraph (1) the
- following new subparagraph:

"(I) Permanent partnership fraud.— An alien shall be considered to be deportable as having procured a visa or other documentation by fraud (within the meaning of section 212(a)(6)(C)(i)) and to be in the United States in violation of this Act (within the meaning of subparagraph (B)) if— "(i) the alien obtains any admission to

the United States with an immigrant visa or other documentation procured on the basis of a permanent partnership entered into less than 2 years prior to such admission and which, within 2 years subsequent to such admission, is terminated because the criteria for permanent partnership are no longer fulfilled, unless the alien establishes to the satisfaction of the Attorney General that such permanent partnership was not contracted for the purpose of evading any provisions of the immigration laws; or

"(ii) it appears to the satisfaction of the Attorney General that the alien has failed or refused to fulfill the alien's permanent partnership which in the opinion of

1	the Attorney General was made for the
2	purpose of procuring the alien's admission
3	as an immigrant."; and
4	(4) in paragraphs $(2)(E)(i)$ and $(3)(C)(ii)$, by
5	inserting "or permanent partner" after "spouse"
6	each place the term appears.
7	SEC. 15. REMOVAL PROCEEDINGS.
8	Section 240(e)(1) (8 U.S.C. 1229a(e)(1)) is amended
9	by inserting "or permanent partner" after "spouse".
10	SEC. 16. CANCELLATION OF REMOVAL; ADJUSTMENT OF
11	STATUS.
12	Section 240A(b) (8 U.S.C. 1229b(b)) is amended—
13	(1) in paragraph (1)(D), by inserting "or per-
14	manent partner" after "spouse";
15	(2) in the heading for paragraph (2), by insert-
16	ing ", PERMANENT PARTNER," after "SPOUSE"; and
17	(3) in paragraph (2)(A), by inserting ", perma-
18	nent partner," after "spouse".
19	SEC. 17. ADJUSTMENT OF STATUS OF NONIMMIGRANT TO
20	THAT OF PERSON ADMITTED FOR PERMA-
21	NENT RESIDENCE.
22	(a) Prohibition on Adjustment of Status.—
23	Section 245(d) (8 U.S.C. 1255(d)) is amended by insert-
24	ing "or permanent partnership" after "marriage".

- 1 (b) Avoiding Immigration Fraud.—Section 245(e)
- 2 (8 U.S.C. 1255(e)) is amended—
- 3 (1) in paragraph (1), by inserting "or perma-
- 4 nent partnership" after "marriage"; and
- 5 (2) by adding at the end the following new
- 6 paragraph:
- 7 "(4) Paragraph (1) and section 204(g) shall not
- 8 apply with respect to a permanent partnership if the alien
- 9 establishes by clear and convincing evidence to the satis-
- 10 faction of the Attorney General that the permanent part-
- 11 nership was entered into in good faith and in accordance
- 12 with section 101(a)(50) and the permanent partnership
- 13 was not entered into for the purpose of procuring the
- 14 alien's admission as an immigrant and no fee or other con-
- 15 sideration was given (other than a fee or other consider-
- 16 ation to an attorney for assistance in preparation of a law-
- 17 ful petition) for the filing of a petition under section
- 18 204(a) or 214(d) with respect to the alien permanent part-
- 19 ner. In accordance with regulations, there shall be only
- 20 one level of administrative appellate review for each alien
- 21 under the previous sentence.".
- 22 (c) Adjustment of Status for Certain Aliens
- 23 Paying Fee.—Section 245(i)(1)(B) (8 U.S.C.
- 24 1255(i)(1)(B)) is amended by inserting "or permanent
- 25 partner" after "spouse" each place the term appears.

- 1 (d) Informants.—Section 245(j) of such Act (8
- 2 U.S.C. 1255(j)) is amended by inserting "permanent part-
- 3 ner," after "spouse," each place the term appears.
- 4 SEC. 18. MISREPRESENTATION AND CONCEALMENT OF
- 5 FACTS.
- 6 Section 275(c) (8 U.S.C. 1325(c)) is amended by in-
- 7 serting "or permanent partnership" after "marriage".
- 8 SEC. 19. REQUIREMENTS AS TO RESIDENCE, GOOD MORAL
- 9 CHARACTER, ATTACHMENT TO THE PRIN-
- 10 CIPLES OF THE CONSTITUTION.
- 11 Section 316(b) (8 U.S.C. 1427(b)) is amended by in-
- 12 serting "or permanent partner" after "spouse".
- 13 SEC. 20. FORMER CITIZENS OF UNITED STATES REGAINING
- 14 UNITED STATES CITIZENSHIP.
- 15 Section 324(a) (8 U.S.C. 1435(a)) is amended, in the
- 16 matter following "after September 22, 1922,", by insert-
- 17 ing "or permanent partnership" after "marriage" each
- 18 place the term appears.

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