H.R.3393

To amend the Trade Act of 1974 to provide for identification of, and actions relating to, foreign countries that maintain sanitary or phytosanitary measures that deny fair and equitable market access to United States food, beverage, or other plant or animal products, to amend the Trade Act of 1974 and the Sherman Act to address foreign private and joint public-private market access barriers that harm United States trade, and to amend the Trade Act of 1974 to address the failure of foreign governments to cooperate in the provision of information relating to certain investigations.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 16, 1999

Mr. Levin (for himself, Mr. Houghton, and Mrs. Thurman) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Trade Act of 1974 to provide for identification of, and actions relating to, foreign countries that maintain sanitary or phytosanitary measures that deny fair and equitable market access to United States food, beverage, or other plant or animal products, to amend the Trade Act of 1974 and the Sherman Act to address foreign private and joint public-private market access barriers that harm United States trade, and to amend the Trade Act of 1974 to address the failure of foreign

governments to cooperate in the provision of information relating to certain investigations.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, SECTION 1. SHORT TITLE. 3 4 This Act may be cited as the "Trade Enhancement 5 Act of 1999". **I—SANITARY AND** TITLE PHYTOSANITARY MEASURES 7 THAT DENY MARKET ACCESS 8 SEC. 101. SHORT TITLE. 10 This title may be cited as the "Special 301 for Sanitary and Phytosanitary Measures Act". SEC. 102. IDENTIFICATION OF COUNTRIES THAT MAINTAIN 13 SANITARY OR PHYTOSANITARY MEASURES 14 THAT CREATE UNFAIR BARRIERS TO TRADE. 15 (a) Identification Required.— 16 (1) IN GENERAL.—Chapter 8 of title I of the 17 Trade Act of 1974 is amended by adding at the end 18 the following: 19 "SEC. 183. IDENTIFICATION OF COUNTRIES THAT MAIN-20 TAIN SANITARY OR PHYTOSANITARY MEAS-21 URES THAT CREATE UNFAIR BARRIERS TO 22 TRADE. 23 "(a) IN GENERAL.—Not later than the date that is 30 days after the date on which the annual report is re-

1	quired to be submitted to Congressional committees under
2	section 181(b), the United States Trade Representative
3	(hereafter in this section referred to as the 'Trade Rep-
4	resentative') shall identify—
5	"(1) those foreign countries that maintain sani-
6	tary or phytosanitary measures that deny fair and
7	equitable market access to United States food, bev-
8	erage, or other plant or animal products; and
9	"(2) those foreign countries identified under
10	paragraph (1) that are determined by the Trade
11	Representative to be priority foreign countries.
12	"(b) Special Rules for Identifications.—
13	"(1) Criteria.—In identifying priority foreign
14	countries under subsection (a)(2), the Trade Rep-
15	resentative shall identify only those foreign
16	countries—
17	"(A) that have the most onerous or egre-
18	gious acts, policies, or practices that deny fair
19	and equitable market access to United States
20	food, beverage, or other animal or plant prod-
21	ucts,
22	"(B) whose acts, policies, or practices de-
23	scribed in subparagraph (A) have the greatest
24	adverse impact (actual or potential) on the rel-
25	evant United States products, and

1	"(C) that are not—
2	"(i) entering into good faith negotia-
3	tions, or
4	"(ii) making significant progress in
5	bilateral or multilateral negotiations,
6	to provide fair and equitable market access to
7	United States food, beverage, or other plant or
8	animal products.
9	"(2) Consultation and consideration re-
10	QUIREMENTS.—In identifying priority foreign coun-
11	tries under subsection (a)(2), the Trade Representa-
12	tive shall—
13	"(A) consult with the Secretary of Agri-
14	culture, the Administrator of the Food and
15	Drug Administration, the Secretary of Com-
16	merce, and the heads of other appropriate Fed-
17	eral agencies; and
18	"(B) take into account information from
19	the Committee on Sanitary and Phytosanitary
20	Measures, the Codex Alimentarius Commission,
21	the International Office of Epizootics, and the
22	Secretariat of the International Plant Protec-
23	tion Convention; and
24	"(C) take into account information from
25	such other sources as may be available to the

Trade Representative and such information as
may be submitted to the Trade Representative
by interested persons, including information
contained in reports submitted under section
181(b) and petitions submitted under section
302.

"(3) FACTUAL BASIS REQUIREMENT.—The

- "(3) Factual basis requirement.—The Trade Representative may identify a foreign country under subsection (a)(1) only if the Trade Representative finds that there is a factual basis for the denial of fair and equitable market access as a result of the violation of international law or agreement, or the existence of barriers, referred to in subsection (d).
- "(4) Consideration of Historical factors.—In identifying foreign countries under paragraphs (1) and (2) of subsection (a), the Trade Representative shall take into account—
 - "(A) the history of sanitary and phytosanitary measures of the foreign country, including any previous identification under subsection (a)(2), and
 - "(B) the history of efforts of the United States, and the response of the foreign country, to remove sanitary or phytosanitary measures that deny fair and equitable market access to

1	United States food, beverage, or other plant or
2	animal products.
3	"(c) Revocations and Additional Identifica-
4	TIONS.—
5	"(1) AUTHORITY TO ACT AT ANY TIME.—If in-
6	formation available to the Trade Representative indi-
7	cates that such action is appropriate, the Trade
8	Representative may at any time—
9	"(A) revoke the identification of any for-
10	eign country as a priority foreign country under
11	this section; or
12	"(B) identify any foreign country as a pri-
13	ority foreign country under this section.
14	"(2) REVOCATION REPORTS.—The Trade Rep-
15	resentative shall include in the semiannual report
16	submitted to the Congress under section 309(3) a
17	detailed explanation of the reasons for the revocation
18	under paragraph (1) of the identification of any for-
19	eign country as a priority foreign country under this
20	section.
21	"(d) Definitions.—In this section:
22	"(1) AGREEMENT ON THE APPLICATION OF
23	SANITARY AND PHYTOSANITARY MEASURES.—The
24	term 'Agreement on the Application of Sanitary and
25	Phytosanitary Measures' means the agreement de-

1	scribed in section 101(d)(3) of the Uruguay Round
2	Agreements Act (19 U.S.C. 3511(d)(3))
3	"(2) Sanitary or phytosanitary meas-
4	URES.—(A) The term 'sanitary or phytosanitary
5	measures' means any measure applied—
6	"(i) to protect animal or plant life or
7	health within the foreign country from risks
8	arising from the entry, establishment, or spread
9	of pests, diseases, disease-carrying organisms
10	or disease-causing organisms;
11	"(ii) to protect human or animal life or
12	health within the foreign country from risks
13	from additives, contaminants, toxins, or disease-
14	causing organisms in foods, beverages, or
15	feedstuffs;
16	"(iii) to protect human life or health with-
17	in the foreign country from risks arising from
18	diseases carried by animals, plants or products
19	thereof, or from entry, establishment or spread
20	of pests; or
21	"(iv) to prevent or limit other damage
22	within the foreign country from the entry, es-
23	tablishment, or spread of pests.
24	"(B) The term 'sanitary or phytosanitary meas-
25	ures' includes all relevant laws, decrees, regulations.

1	requirements, policies, procedures, and practices,
2	including—
3	"(i) end product criteria;
4	"(ii) processes and production methods;
5	"(iii) testing, inspection, certification and
6	approval procedures;
7	"(iv) quarantine treatments, including rel-
8	evant requirements associated with the trans-
9	port of animals or plants, or with the materials
10	necessary for their survival during transport;
11	"(v) provisions on relevant statistical meth-
12	ods, sampling procedures and methods of risk
13	assessment; and
14	"(vi) packaging and labeling requirements
15	directly related to food safety.
16	"(C) For purposes of this section, a foreign
17	country denies fair and equitable market access if
18	the foreign country maintains sanitary or
19	phytosanitary measures through the use of laws,
20	procedures, practices, or regulations that—
21	"(i) violate provisions of international law
22	or international agreements to which both the
23	United States and the foreign country are par-
24	ties; or

1	"(ii) constitute discriminatory nontariff
2	trade barriers.
3	"(D) For purposes of subparagraph (C)(ii),
4	sanitary or phytosanitary measures or acts, policies,
5	or practices considered to be discriminatory non-
6	tariff trade barriers include (but are not limited
7	to)—
8	"(i) measures that—
9	"(I) are maintained without sufficient
10	scientific justification;
11	"(II) unjustifiably discriminate or
12	have the effect of discriminating between
13	imported and domestically produced prod-
14	ucts, or products imported from different
15	countries;
16	"(III) are more restrictive than nec-
17	essary to achieve the desired level of pro-
18	tection;
19	"(IV) are nontransparent, for exam-
20	ple, the measures are not published or are
21	not promulgated in accordance with either
22	the Agreement on the Application of Sani-
23	tary and Phytosanitary Measures or the
24	relevant administrative laws and proce-
25	dures of the foreign country; and

"(V) are onerous measures relating to 1 2 control, inspection, and approval of products that unjustifiably discriminate or have 3 the effect of unjustifiably discriminating against United States food, beverage, or 6 other plant or animal products; and "(ii) the refusal by a foreign country to ac-7 8 cept United States sanitary or phytosanitary 9 measures as equivalent in the case of a foreign 10 country with respect to which the relevant 11 United States officials have objectively dem-12 onstrated to the foreign country that the meas-13 ures achieve the foreign country's appropriate 14 level of sanitary or phytosanitary protection. 15 "(E) A foreign country may be determined to 16 deny fair and equitable market access to United 17 States food, beverage, or other plant or animal prod-18 ucts notwithstanding the fact that the foreign coun-19 try may be in compliance with the specific obliga-20 tions of the Agreement on the Application of Sani-21 tary and Phytosanitary Measures. 22 "(e) Publication.—The Trade Representative shall 23 publish in the Federal Register a list of foreign countries identified under subsection (a) and shall make such revi-

- 1 sions to the list as may be required by reason of the action
- 2 under subsection (c).
- 3 "(f) Annual Report.—The Trade Representative
- 4 shall, not later than the date by which countries are identi-
- 5 fied under subsection (a), transmit to the Committee on
- 6 Ways and Means of the House of Representatives and the
- 7 Committee on Finance of the Senate, a report on the ac-
- 8 tions taken under this section during the 12 months pre-
- 9 ceding such report, and the reasons for such actions, in-
- 10 cluding a description of progress made toward ensuring
- 11 that sanitary or phytosanitary measures do not deny fair
- 12 and equitable market access for United States food, bev-
- 13 erage, or other plant or animal products.".
- 14 (2) CLERICAL AMENDMENT.—The table of con-
- tents for the Trade Act of 1974 is amended by in-
- serting after the item relating to section 182 the fol-
- lowing:

"Sec. 183. Identification of countries that maintain sanitary or phytosanitary measures that create unfair barriers to trade.".

- 18 (b) ACTIONS BY UNITED STATES TRADE REP-
- 19 RESENTATIVE.—Section 301(d)(3)(B) of the Trade Act of
- 20 1974 (19 U.S.C. 2411(d)(3)(B)) is amended—
- 21 (1) in clause (ii), by striking "or" at the end;
- 22 (2) in clause (iii), by striking the period at the
- end and inserting "or"; and
- 24 (3) by adding at the end the following:

1	"(iv) are sanitary or phytosanitary meas-
2	ures that deny fair and equitable market access
3	to United States food, beverage, or other plant
4	or animal products.".
5	(c) Initiation of Investigations.—
6	(1) In general.—Subparagraph (A) of section
7	302(b)(2) of the Trade Act of 1974 (19 U.S.C.
8	2412(b)(2)) is amended by inserting "or 183(a)(2)"
9	after "section 182(a)(2)" in the matter preceding
10	clause (i).
11	(2) Conforming amendment.—Subparagraph
12	(D) of section 302(b)(2) of such Act is amended by
13	inserting "concerning intellectual property rights
14	that is" after "any investigation".
15	SEC. 103. DESIGNATION OF BENEFICIARY DEVELOPING
16	COUNTRIES UNDER GENERALIZED SYSTEM
17	OF PREFERENCES.
18	Section 502(c) of the Trade Act of 1974 (19 U.S.C.
19	2462(c)) is amended—
20	(1) in paragraph (6), by striking "and" at the
21	end;
22	(2) in paragraph (7), by striking the period and
23	inserting "; and; and
24	(3) by adding at the end the following:

1	"(8) the extent to which such country has en-
2	sured that all sanitary and phytosanitary measures
3	(as defined in section 183(d)(2)) in force are based
4	on a scientific justification.".
5	TITLE II—FOREIGN PRIVATE
6	AND PUBLIC-PRIVATE MAR-
7	KET ACCESS BARRIERS
8	SEC. 201. SHORT TITLE.
9	This title may be cited as the "Market Access and
10	Structural Reform Act of 1999".
11	SEC. 202. FINDINGS.
12	The Congress makes the following findings:
13	(1) Recent financial crises affecting key trading
14	partners show that the health of the international
15	economic system depends on open, competitive mar-
16	kets.
17	(2) Resolution of these financial crises, which
18	tend to arise in relatively closed markets, depends on
19	structural reform.
20	(3) Restrictive foreign government polices, pri-
21	vate restraints, and collaborative public-private bar-
22	riers perpetuate an unacceptably large United States
23	trade deficit which is now once again growing sharp-
24	ly.

- (4) More broadly, import barriers in major foreign markets injure United States industries by restricting United States exports, by creating profit sanctuaries which serve as platforms for injurious dumping, and by causing shipments from third countries to be diverted to the United States market.
 - (5) Particularly in light of the financial crises gripping a number of developing, newly-industrialized, and transitional economy countries, it is essential that Europe and Japan begin sharing more equitably with the United States the burden of accepting manufactured imports from the crisis-affected countries.
 - (6) The agreements adopted by the World Trade Organization do not currently provide a basis to address sophisticated methods of blocking market access and effective competition in a foreign market, particularly joint public-private market access barriers, including non-transparent forms of regulation, which impose a substantial burden on United States and world commerce.
 - (7) Partially as a result of changes effected by the agreements adopted by the World Trade Organization, section 301 of the Trade Act of 1974 does

1	not currently address private and joint public-private
2	market access barriers as effectively as it should.
3	SEC. 203. AMENDMENTS TO SECTION 301(d) OF THE TRADE
4	ACT OF 1974.
5	(a) Unjustifiable Acts, Policies, and Prac-
6	TICES.—Section 301(d)(4)(A) of the Trade Act of 1974
7	(19 U.S.C. 2411(d)(4)(A)) is amended to read as follows:
8	"(4)(A) An act, policy, or practice is unjustifi-
9	able if the act, policy, or practice—
10	"(i) is in violation of, or inconsistent with,
11	the international legal rights of the United
12	States; or
13	"(ii) constitutes fostering by a foreign gov-
14	ernment of systematic anticompetitive activities
15	by persons or among persons in one or more
16	foreign countries that have the effect of re-
17	stricting, on a basis that is inconsistent with
18	commercial considerations, access of United
19	States goods or services to a foreign market or
20	diverting foreign goods or services toward the
21	United States market.".
22	(b) Unreasonable Acts, Policies, and Prac-
23	TICES.—Section 301(d)(3)(B)(i)(IV) of the Trade Act of
24	1974 (19 U.S.C. 2411(d)(3)(B)(i(IV)) is amended to read
25	as follows:

1	"(IV) market opportunities, including
2	the toleration by a foreign government of
3	systematic anticompetitive activities by
4	persons or among persons in one or more
5	foreign countries that have the effect of re-
6	stricting, on a basis that is inconsistent
7	with commercial considerations, access of
8	United States goods or services to a for-
9	eign market or diverting foreign goods or
10	services toward the United States mar-
11	ket.".
12	SEC. 204. AMENDMENTS TO SECTION 304 OF THE TRADE
13	ACT OF 1974.
14	(a) Determination Regarding Private Anti-
15	COMPETITIVE CONDUCT.—Section 304(a)(1) of the Trade
16	Act of 1974 (19 U.S.C. 2414(a)(1)) is amended by strik-
17	ing subparagraph (B) and inserting the following:
18	"(B) if the determination made under sub-
19	paragraph (A) is affirmative—
20	"(i) determine what action, if any, the
21	Trade Representative should take under
22	subsection (a) or (b) of section 301; and
23	"(ii) further determine whether there
24	is reason to believe that the conduct of the
25	foreign country that is the subject of the

1	determination under subparagraph (A) in-
2	volves anticompetitive conduct engaged in
3	by any natural or corporate person or per-
4	sons.".
5	(b) Referral to Attorney General.—Section
6	304 of the Trade Act of 1974 is amended by redesignating
7	subsection (c) as subsection (d) and inserting after sub-
8	section (b) the following:
9	"(c) Referral to Attorney General.—If the de-
10	termination under subsection (a)(1)(B)(ii) is affirmative,
11	the Trade Representative shall refer the matter to the At-
12	torney General for investigation into whether the practices
13	at issue constitute violations of the Sherman Act (15
14	U.S.C. 1–7).".
15	SEC. 205. TRANSITION RULE; OUTSTANDING DETERMINA-
16	TIONS BY TRADE REPRESENTATIVE.
17	(a) Outstanding Determinations.—The United
18	States Trade Representative shall have the authority to
19	determine, with respect to any affirmative determination
20	made before the enactment of this Act by the Trade Rep-
21	resentative under section 304 of the Trade Act of 1974
22	(19 U.S.C. 2414)—
23	(1) whether the determination identifies a bur-
24	den or restriction on United States commerce that
25	has not been eliminated; and

1	(2) whether the determination identifies acts,
2	policies, or practices that are still in existence and
3	that involve anticompetitive conduct engaged in by
4	any natural or corporate person or persons.
5	(b) Timing.—The Trade Representative shall make
6	the determinations described in subsection (a) not later
7	than 120 days after—
8	(1) a request therefor is made by the original
9	petitioner or its legal successor-in-interest; or
10	(2) publication in the Federal Register of a no-
11	tice announcing the Trade Representative's intent to
12	review a prior determination on the Trade Rep-
13	resentative's own initiative, during which time the
14	Trade Representative shall—
15	(A) give interested parties an opportunity
16	to comment on all matters to be covered by the
17	determinations; and
18	(B) if the Trade Representative has reason
19	to believe that the original determination identi-
20	fies acts, policies, or practices that are still in
21	existence and that involve anticompetitive con-
22	duct engaged in by any natural or corporate
23	person or persons, refer the matter to the At-
24	torney General pursuant to section 304(c) of

the Trade Act of 1974, as amended by this Act.

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1	SEC. 206. AMENDMENTS TO THE SHERMAN ACT.
2	The Sherman Act (15 U.S.C. 1–7) is amended by in-
3	serting after section 7 the following:
4	"SEC. 7A. PROCEDURES FOLLOWING REFERRAL FROM
5	TRADE REPRESENTATIVE.
6	"(a) Investigation by Attorney General.—
7	Upon referral of a matter from the United States Trade
8	Representative under section 304(c) of the Trade Act of
9	1974, the Attorney General shall commence an investiga-
10	tion into whether the matter involves a violation of this
11	Act.
12	"(b) Action Following Investigation.—
13	"(1) Determination by attorney gen-
14	ERAL.—At the conclusion of the investigation re-
15	quired by subsection (a), the Attorney General shall
16	determine whether there is reason to believe that a
17	person or persons have violated or are violating any
18	of the provisions of this Act.
19	"(2) Timing of Determination.—(A) Subject
20	to subparagraph (B), the Attorney General shall

- "(2) TIMING OF DETERMINATION.—(A) Subject to subparagraph (B), the Attorney General shall make the determination required under paragraph (1) on or before the date that is 180 days after the date on which the matter was referred by the Trade Representative to the Attorney General.
- 25 "(B) If the Attorney General determines that 26 complex or complicated issues are involved in the in-

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vestigation that require additional time, the Attorney
General shall publish in the Federal Register notice
of such determination and shall make the determination required under paragraph (1) with respect to
such investigation by no later than the date that is
270 days after the date on which the matter was referred by the Trade Representative to the Attorney
General.

"(3) ACTION IF DETERMINATION AFFIRMATIVE.—If the determination under paragraph (1) is affirmative, the Attorney General shall—

"(A) commence an action in a district court of the United States seeking injunctive relief and any other relief that a court may deem just against the person or persons believed to have violated or be violating any of the provisions of this Act, by issuing a complaint and causing it to be served upon such person or persons; or

"(B) submit a report to the Committees on Ways and Means and on the Judiciary of the House of Representatives and the Committees on Finance and on the Judiciary of the Senate, setting forth reasons for declining to commence an action against the person or persons who the

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1	Attorney General has reason to believe have vio-
2	lated or are violating any of the provisions of
3	this Act. Reasons for declining to commence an
4	action may include—
5	"(i) such person or persons have
6	ceased the conduct believed to have vio-
7	lated any of the provisions of this Act and
8	have entered into an agreement with the
9	Attorney General whereby they commit to
10	refrain from such conduct in the future;
11	"(ii) the foreign country or countries
12	in which such person or persons reside
13	have undertaken enforcement action which,
14	in the judgment of the Attorney General,
15	is likely to lead to cessation of the conduct
16	believed to have violated any of the provi-
17	sions of this Act;
18	"(iii) it is impossible to obtain per-
19	sonal jurisdiction over such person or per-
20	sons consistent with the requirement of
21	due process under the United States Con-
22	stitution;
23	"(iv) in the interests of comity, such
24	action should not be commenced, taking
25	into account—

1	"(I) the relative significance to
2	the alleged violation of conduct within
3	the United States, as compared to
4	conduct abroad;
5	"(II) the nationality of the per-
6	sons involved in or affected by the
7	conduct;
8	"(III) the presence or absence of
9	a purpose to affect United States con-
10	sumers, markets, or exporters;
11	"(IV) the relative significance
12	and foreseeability of the effects of the
13	conduct on the United States as com-
14	pared to the effects abroad;
15	"(V) the existence of reasonable
16	expectations that would be furthered
17	or defeated by the action;
18	"(VI) the degree of conflict with
19	foreign law or articulated foreign eco-
20	nomic policies;
21	"(VII) the extent to which the
22	enforcement activities of another
23	country with respect to the same per-
24	sons, including remedies resulting

1	from those activities, may be affected;
2	and
3	"(VIII) the effectiveness of en-
4	forcement by foreign countries as
5	compared to enforcement action by
6	the United States.
7	The Attorney General shall submit the report under
8	subparagraph (B) referred to no later than the date
9	that is 30 days after the date on which the Attorney
10	General makes the determination required under
11	paragraph (1).
12	"(4) ACTION IF DETERMINATION NEGATIVE.—
13	If the determination under paragraph (1) is nega-
14	tive, the Attorney General shall submit a report to
15	the Committees on Ways and Means and on the Ju-
16	diciary of the House of Representatives and the
17	Committees on Finance and on the Judiciary of the
18	Senate explaining why the Attorney General reached
19	that determination. The report referred to in the
20	preceding sentence shall be submitted no later than
21	the date that is 30 days after the date on which the
22	Attorney General makes the determination required
23	under paragraph (1).".

1 TITLE III—ADVERSE INFER-

2 ENCES BY TRADE REP-

3 **RESENTATIVE**

- 4 SEC. 301. ADVERSE INFERENCE WARRANTED.
- 5 (a) IN GENERAL.—Chapter 1 of title III of the Trade
- 6 Act of 1974 is amended by adding at the end the fol-
- 7 lowing:
- 8 "SEC. 311. ADVERSE INFERENCES.
- 9 "(a) Determinations Under Section 304.—In
- 10 making a determination under section 304, if the Trade
- 11 Representative determines that the foreign government
- 12 has failed to cooperate by not acting to the best of its
- 13 ability to—
- 14 "(1) comply with a reasonable request for infor-
- 15 mation, or
- 16 "(2) require a party within its jurisdiction to
- 17 comply with a reasonable request for information,
- 18 then, in reaching the applicable determination, the Trade
- 19 Representative may use an inference that is adverse to the
- 20 interests of the foreign government, if there is a reason-
- 21 able basis for the inference. Such adverse inference may
- 22 include reliance on information from other United States
- 23 Government agencies and departments, and from inter-
- 24 ested persons.

- 1 "(b) Determinations Under Section
- 2 304(a)(1)(B)(ii).—In making a determination under sec-
- 3 tion 304(a)(1)(B)(ii), if the Trade Representative deter-
- 4 mines that a foreign person has failed to cooperate by not
- 5 acting to the best of its ability to comply with a reasonable
- 6 request for information, then, in reaching the applicable
- 7 determination, the Trade Representative may use an infer-
- 8 ence that is adverse to the interests of the foreign person,
- 9 if there is a reasonable basis for the inference. Such ad-
- 10 verse inference may include reliance on information from
- 11 other United States Government agencies and depart-
- 12 ments, and from interested persons.".
- 13 (b) Conforming Amendment.—The table of con-
- 14 tents for the Trade Act of 1974 is amended by adding
- 15 after the item relating to section 310 the following new
- 16 item:

"Sec. 311. Adverse inferences.".

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