### 106TH CONGRESS 1ST SESSION H.R. 3195

To amend part F of title X of the Elementary and Secondary Education Act of 1965 to improve and refocus civic education, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

#### NOVEMBER 2, 1999

Mr. KILDEE (for himself and Mr. CASTLE) introduced the following bill; which was referred to the Committee on Education and the Workforce, and in addition to the Committee on International Relations, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

- To amend part F of title X of the Elementary and Secondary Education Act of 1965 to improve and refocus civic education, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Education for Democ-
- 5 racy Act".

#### 1 SEC. 2. CIVIC EDUCATION.

2 Part F of title X of the Elementary and Secondary
3 Education Act of 1965 (20 U.S.C. 8141 et seq.) is amend4 ed to read as follows:

5 **"PART F—CIVIC EDUCATION** 

#### 6 **"SEC. 10601. SHORT TITLE.**

7 "This part may be cited as the 'Education for De-8 mocracy Act'.

#### 9 "SEC. 10602. FINDINGS.

10 "The Congress finds that—

"(1) college freshmen surveyed in 1997 by the
Higher Education Research Institute at the University of California at Los Angeles demonstrated higher levels of disengagement, both academically and
politically, than any previous entering class of students;

17 "(2) college freshmen in 1997 demonstrated the
18 lowest levels of political interest in the 20-year his19 tory of surveys conducted by the Higher Education
20 Research Institute at the University of California at
21 Los Angeles;

"(3) United States secondary school students
expressed relatively low levels of interest in politics
and economics in a 1999 Harris survey;

25 "(4) the 28th Annual Phi Delta Kappa/Gallup
26 Poll in 1996 indicated that American citizens believe
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1	that the Nation's schools, apart from providing a
2	basic education, had a very important role to play in
3	preparing students to be responsible citizens;
4	"(5) Americans surveyed by the Organization of
5	Economic Cooperation and Development indicated
6	that only 59 percent had confidence that schools
7	have a major effect on the development of good citi-
8	zenship;
9	"(6) teachers too often do not have sufficient
10	expertise in the subjects that they teach, and half of
11	all secondary school history students in America are
12	being taught by teachers with neither a major nor
13	a minor in history;
14	"(7) secondary school students correctly an-
15	swered less than half of the questions on a national
16	test of economic knowledge in a 1999 Harris survey;
17	"(8) the most recent National Assessment of
18	Educational Progress indicated that students have
19	only superficial knowledge of, and lacked a depth of
20	understanding regarding, civics;
21	"(9) civic and economic education are impor-
22	tant not only to developing citizenship competencies
	$\mathbf{v}$ <b>1</b> $0$ <b>1</b> $1$
23	in the United States but also are critical to sup-

1	other democracies, particularly emerging democratic
2	market economies;

"(10) international education exchange programs in civic and economic education have been
shown to enhance both educational reform efforts in
other democracies and educational quality in United
States classrooms;

8 "(11) more than three quarters of Americans 9 surveyed by the National Constitution Center in 10 1997 admitted that they knew only some or very lit-11 tle about the Constitution of the United States; and 12 "(12) the Constitution of the United States is 13 too often viewed within the context of history and 14 not as a living document that shapes current events.

#### 15 "SEC. 10603. PURPOSE.

16 "It is the purpose of this part—

"(1) to improve the quality of civics and government education, and to enhance the attainment
of the third and sixth National Education Goals, by
educating students about the history and principles
of the Constitution of the United States, including
the Bill of Rights;

23 "(2) to foster civic competence and responsi24 bility; and

1	"(3) to improve the quality of civic education
2	and economic education through cooperative civic
3	education and economic education exchange pro-
4	grams with other democratic nations.
5	"SEC. 10604. GENERAL AUTHORITY.
6	"(a) Grants and Contracts.—
7	"(1) IN GENERAL.—The Secretary is authorized
8	to award grants to or enter into contracts with—
9	"(A) the Center for Civic Education to
10	carry out civic education activities under sec-
11	tions 10605 and 10606; and
12	"(B) the National Council on Economic
13	Education to carry out economic education ac-
14	tivities under section 10606.
15	"(2) CONSULTATION.—The Secretary shall
16	award the grants and contracts under section 10606
17	in consultation with the Secretary of State.
18	"(b) DISTRIBUTION.—The Secretary shall use not
19	more than 50 percent of the amount appropriated under
20	section 10607(b) for each fiscal year to carry out economic
21	education activities under section 10606.
22	"SEC. 10605. WE THE PEOPLE PROGRAM.
23	"(a) The Citizen and the Constitution.—
24	"(1) IN GENERAL.—The Center for Civic Edu-
25	cation shall use funds awarded under section

1	10604(a)(1)(A) to carry out The Citizen and the
2	Constitution program in accordance with this sub-
3	section.
4	"(2) Educational activities.—The Citizen
5	and the Constitution program—
6	"(A) shall continue and expand the edu-
7	cational activities of the 'We the People
8	The Citizen and the Constitution' program ad-
9	ministered by the Center for Civic Education;
10	"(B) shall enhance student attainment of
11	challenging content standards in civics and gov-
12	ernment; and
13	"(C) shall provide—
14	"(i) a course of instruction on the
15	basic principles of our Nation's constitu-
16	tional democracy and the history of the
17	Constitution of the United States and the
18	Bill of Rights;
19	"(ii) at the request of a participating
20	school, school and community simulated
21	congressional hearings following the course
22	of study;
23	"(iii) an annual national competition
24	of simulated congressional hearings for

1	secondary school students who wish to par-
2	ticipate in such a program;
3	"(iv) advanced training of teachers
4	about the Constitution of the United
5	States and the political system the United
6	States created;
7	"(v) materials and methods of instruc-
8	tion, including teacher training, that utilize
9	the latest advancements in educational
10	technology; and
11	"(vi) civic education materials and
12	services to address specific problems such
13	as the prevention of school violence and the
14	abuse of drugs and alcohol.
15	"(3) AVAILABILITY OF PROGRAM.—The edu-
16	cation program authorized under this subsection
17	shall be made available to public and private elemen-
18	tary schools and secondary schools, including Bu-
19	reau funded schools, in the 435 congressional dis-
20	tricts, and in the District of Columbia, the Common-
21	wealth of Puerto Rico, the United States Virgin Is-
22	lands, Guam, American Samoa, and the Common-
23	wealth of the Northern Mariana Islands.
24	"(b) Project Citizen.—

1	"(1) IN GENERAL.—The Center for Civic Edu-
2	cation shall use funds awarded under section
3	10604(a)(1)(A) to carry out The Project Citizen
4	program in accordance with this subsection.
5	"(2) Educational activities.—The Project
6	Citizen program—
7	"(A) shall continue and expand the edu-
8	cational activities of the 'We the People
9	Project Citizen' program administered by the
10	Center for Civic Education;
11	"(B) shall enhance student attainment of
12	challenging content standards in civics and gov-
13	ernment; and
14	"(C) shall provide—
15	"(i) a course of instruction at the
16	middle school level on the roles of State
17	and local governments in the Federal sys-
18	tem established by the Constitution of the
19	United States;
20	"(ii) optional school and community
21	simulated State legislative hearings;
22	"(iii) an annual national showcase or
23	competition;
24	"(iv) advanced training of teachers on
25	the roles of State and local governments in

1	the Federal system established by the Con-
2	stitution of the United States;
3	"(v) materials and methods of instruc-
4	tion, including teacher training, that utilize
5	the latest advancements in educational
6	technology; and
7	"(vi) civic education materials and
8	services to address specific problems such
9	as the prevention of school violence and the
10	abuse of drugs and alcohol.
11	"(3) AVAILABILITY OF PROGRAM.—The edu-
12	cation program authorized under this subsection
13	shall be made available to public and private middle
14	schools, including Bureau funded schools, in the 50
15	States of the United States, the District of Colum-
16	bia, the Commonwealth of Puerto Rico, the United
17	States Virgin Islands, Guam, American Samoa, and
18	the Commonwealth of the Northern Mariana Is-
19	lands.
20	"(c) Definition of Bureau Funded School.—
21	In this section the term 'Bureau funded school' has the
22	meaning given the term in section 1146 of the Education
23	Amendments of 1978.

# 1 "SEC. 10606. COOPERATIVE CIVIC EDUCATION AND ECO 2 NOMIC EDUCATION EXCHANGE PROGRAMS.

3 "(a) COOPERATIVE EDUCATION EXCHANGE PRO-GRAMS.—The Center for Civic Education and the National 4 5 Council on Economic Education shall use funds awarded under section 10604(a)(1) to carry out Cooperative Edu-6 7 cation Exchange programs in accordance with this section. "(b) PURPOSE.—The purpose of the Cooperative 8 Education Exchange programs provided under this section 9 10 shall be to—

"(1) make available to educators from eligible
countries exemplary curriculum and teacher training
programs in civics and government education, and
economics education, developed in the United States;
"(2) assist eligible countries in the adaptation,
implementation, and institutionalization of such programs;

"(3) create and implement civics and government education, and economic education, programs
for students that draw upon the experiences of the
participating eligible countries;

"(4) provide a means for the exchange of ideas
and experiences in civics and government education,
and economic education, among political, educational, governmental, and private sector leaders of
participating eligible countries; and

1	"(5) provide support for—
2	"(A) research and evaluation to determine
3	the effects of educational programs on students'
4	development of the knowledge, skills, and traits
5	of character essential for the preservation and
6	improvement of constitutional democracy; and
7	"(B) effective participation in and the
8	preservation and improvement of an efficient
9	market economy.
10	"(c) Avoidance of Duplication.—The Secretary
11	shall consult with the Secretary of State to ensure that—
12	((1) activities under this section are not dupli-
13	cative of other efforts in the eligible countries; and
14	((2) partner institutions in the eligible coun-
15	tries are creditable.
16	"(d) ACTIVITIES.—The Cooperative Education Ex-
17	change programs shall—
18	"(1) provide eligible countries with—
19	"(A) seminars on the basic principles of
20	United States constitutional democracy and ec-
21	onomics, including seminars on the major gov-
22	ernmental and economic institutions and sys-

tems in the United States, and visits to such in-

24 stitutions;

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1	"(B) visits to school systems, institutions
2	of higher education, and nonprofit organizations
3	conducting exemplary programs in civics and
4	government education, and economic education,
5	in the United States;
6	"(C) translations and adaptations regard-
7	ing United States civic and government edu-
8	cation, and economic education, curricular pro-
9	grams for students and teachers, and in the
10	case of training programs for teachers trans-
11	lations and adaptations into forms useful in
12	schools in eligible countries, and joint research
13	projects in such areas;
14	"(D) research and evaluation assistance to
15	determine—
16	"(i) the effects of the Cooperative
17	Education Exchange programs on stu-
18	dents' development of the knowledge,
19	skills, and traits of character essential for
20	the preservation and improvement of con-
21	stitutional democracy; and
22	"(ii) effective participation in and the
23	preservation and improvement of an effi-
24	cient market economy;
25	"(2) provide United States participants with—

1	"(A) seminars on the histories, economies,
2	and systems of government of eligible countries;
3	"(B) visits to school systems, institutions
4	of higher education, and organizations con-
5	ducting exemplary programs in civics and gov-
6	ernment education, and economic education, lo-
7	cated in eligible countries;
8	"(C) assistance from educators and schol-
9	ars in eligible countries in the development of
10	curricular materials on the history, government,
11	and economy of such countries that are useful
12	in United States classrooms;
13	"(D) opportunities to provide onsite dem-
14	onstrations of United States curricula and ped-
15	agogy for educational leaders in eligible coun-
16	tries; and
17	"(E) research and evaluation assistance to
18	determine—
19	"(i) the effects of the Cooperative
20	Education Exchange programs on stu-
21	dents' development of the knowledge,
22	skills, and traits of character essential for
23	the preservation and improvement of con-
24	stitutional democracy; and

1	"(ii) effective participation in and im-
2	provement of an efficient market economy;
3	and

4 "(3) assist participants from eligible countries
5 and the United States to participate in international
6 conferences on civics and government education, and
7 economic education, for educational leaders, teacher
8 trainers, scholars in related disciplines, and edu9 cational policymakers.

"(e) PARTICIPANTS.—The primary participants in 10 the Cooperative Education Exchange programs assisted 11 12 under this section shall be educational leaders in the areas 13 of civics and government education, and economic education, including curriculum and teacher training special-14 15 ists, scholars in relevant disciplines, and educational policymakers, and government and private sector leaders 16 17 from the United States and eligible countries.

18 "(f) DEFINITION.—For the purpose of this section, the term 'eligible country' means a Central European 19 country, an Eastern European country, Lithuania, Latvia, 2021 Estonia, the independent states of the former Soviet 22 Union as defined in section 3 of the FREEDOM Support 23 Act (22 U.S.C. 5801), and may include the Republic of 24 Ireland, the province of Northern Ireland in the United 25 Kingdom, and any developing country, as defined in sec-

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tion 209(d) of the Education for the Deaf Act, that has
 a democratic form of government as determined by the
 Secretary in consultation with the Secretary of State.

#### 4 "SEC. 10607. AUTHORIZATION OF APPROPRIATIONS.

5 "(a) SECTION 10605.—There are authorized to be 6 appropriated to carry out section 10605, \$10,000,000 for 7 fiscal year 2000 and such sums as may be necessary for 8 each of the fiscal years 2001 through 2004.

9 "(b) SECTION 10606.—There are authorized to be 10 appropriated to carry out section 10606, \$10,000,000 for 11 fiscal year 2000 and such sums as may be necessary for 12 each of the fiscal years 2001 through 2004.".

#### 13 SEC. 3. REPEAL.

14 Title VI of the Goals 2000: Educate America Act (2015 U.S.C. 5951 et seq.) is repealed.

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