Union Calendar No. 416

106TH CONGRESS 2D SESSION

H. R. 2671

[Report No. 106-735]

To provide for the Yankton Sioux Tribe and the Santee Sioux Tribe of Nebraska certain benefits of the Missouri River Basin Pick-Sloan project, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 2, 1999

Mr. Barrett of Nebraska introduced the following bill; which was referred to the Committee on Resources

July 17, 2000

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To provide for the Yankton Sioux Tribe and the Santee Sioux Tribe of Nebraska certain benefits of the Missouri River Basin Pick-Sloan project, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

| 2 | This Act may be cited as the "Yankton Sioux Tribe | | | | | |
|----|--|--|--|--|--|--|
| 3 | and Santee Sioux Tribe of Nebraska Development Trust | | | | | |
| 4 | Fund Act". | | | | | |
| 5 | SEC. 2. FINDINGS AND PURPOSES. | | | | | |
| 6 | (a) FINDINGS.—Congress finds that— | | | | | |
| 7 | (1) by enacting the Act of December 22, 1944, | | | | | |
| 8 | commonly known as the "Flood Control Act of | | | | | |
| 9 | 1944" (58 Stat. 887, chapter 665; 33 U.S.C. 701– | | | | | |
| 10 | 1 et seq.) Congress approved the Pick-Sloan Mis- | | | | | |
| 11 | souri River Basin program (referred to in this sec- | | | | | |
| 12 | tion as the "Pick-Sloan program")— | | | | | |
| 13 | (A) to promote the general economic devel- | | | | | |
| 14 | opment of the United States; | | | | | |
| 15 | (B) to provide for irrigation above Sioux | | | | | |
| 16 | City, Iowa; | | | | | |
| 17 | (C) to protect urban and rural areas from | | | | | |
| 18 | devastating floods of the Missouri River; and | | | | | |
| 19 | (D) for other purposes; | | | | | |
| 20 | (2) the waters impounded for the Fort Randall | | | | | |
| 21 | and Gavins Point projects of the Pick-Sloan pro- | | | | | |
| 22 | gram have inundated the fertile, wooded bottom | | | | | |
| 23 | lands along the Missouri River that constituted the | | | | | |
| 24 | most productive agricultural and pastoral lands of, | | | | | |
| 25 | and the homeland of, the members of the Yankton | | | | | |
| 26 | Sioux Tribe and the Santee Sioux Tribe; | | | | | |

| 1 | (3) the Fort Randall project (including the Fort |
|----|---|
| 2 | Randall Dam and Reservoir)— |
| 3 | (A) overlies the western boundary of the |
| 4 | Yankton Sioux Tribe Indian Reservation; and |
| 5 | (B) has caused the erosion of more than |
| 6 | 400 acres of prime land on the Yankton Sioux |
| 7 | Reservation adjoining the east bank of the Mis- |
| 8 | souri River; |
| 9 | (4) the Gavins Point project (including the Gav- |
| 10 | ins Point Dam and Reservoir) overlies the eastern |
| 11 | boundary of the Santee Sioux Tribe; |
| 12 | (5) although the Fort Randall and Gavins Point |
| 13 | projects are major components of the Pick-Sloan |
| 14 | program, and contribute to the economy of the |
| 15 | United States by generating a substantial amount of |
| 16 | hydropower and impounding a substantial quantity |
| 17 | of water, the reservations of the Yankton Sioux |
| 18 | Tribe and the Santee Sioux Tribe remain undevel- |
| 19 | oped; |
| 20 | (6) the United States Army Corps of Engineers |
| 21 | took the Indian lands used for the Fort Randall and |
| 22 | Gavins Point projects by condemnation proceedings; |
| 23 | (7) the Federal Government did not give |
| 24 | Yankton Sioux Tribe and the Santee Sioux Tribe an |
| 25 | opportunity to receive compensation for direct dam- |

| 1 | ages from the Pick-Sloan program, even though the | | | | | |
|----|---|--|--|--|--|--|
| 2 | Federal Government gave 5 Indian reservations up- | | | | | |
| 3 | stream from the reservations of those Indian tribes | | | | | |
| 4 | such an opportunity; | | | | | |
| 5 | (8) the Yankton Sioux Tribe and the Santee | | | | | |
| 6 | Sioux Tribe did not receive just compensation for | | | | | |
| 7 | the taking of productive agricultural Indian lands | | | | | |
| 8 | through the condemnation referred to in paragraph | | | | | |
| 9 | (6); | | | | | |
| 10 | (9) the settlement agreement that the United | | | | | |
| 11 | States entered into with the Yankton Sioux Tribe | | | | | |
| 12 | and the Santee Sioux Tribe to provide compensation | | | | | |
| 13 | for the taking by condemnation referred to in para- | | | | | |
| 14 | graph (6) did not take into account the increase in | | | | | |
| 15 | property values over the years between the date of | | | | | |
| 16 | taking and the date of settlement; and | | | | | |
| 17 | (10) in addition to the financial compensation | | | | | |
| 18 | provided under the settlement agreements referred | | | | | |
| 19 | to in paragraph (9)— | | | | | |
| 20 | (A) the Yankton Sioux Tribe should re- | | | | | |
| 21 | ceive an aggregate amount equal to | | | | | |
| 22 | \$34,323,743 for— | | | | | |
| 23 | (i) the loss value of 2,851.40 acres of | | | | | |
| 24 | Indian land taken for the Fort Randall | | | | | |

| 1 | Dam and Reservoir of the Pick-Sloan pro- | | | | | |
|----|---|--|--|--|--|--|
| 2 | gram; and | | | | | |
| 3 | (ii) the use value of 408.40 acres of | | | | | |
| 4 | Indian land on the reservation of that In | | | | | |
| 5 | dian tribe that was lost as a result of | | | | | |
| 6 | stream bank erosion that has occurred | | | | | |
| 7 | since 1953; and | | | | | |
| 8 | (B) the Santee Sioux Tribe should receive | | | | | |
| 9 | an aggregate amount equal to \$8,132,838 for | | | | | |
| 10 | the loss value of— | | | | | |
| 11 | (i) 593.10 acres of Indian land lo- | | | | | |
| 12 | cated near the Santee village; and | | | | | |
| 13 | (ii) 414.12 acres on Niobrara Island | | | | | |
| 14 | of the Santee Sioux Tribe Indian Reserva- | | | | | |
| 15 | tion used for the Gavins Point Dam and | | | | | |
| 16 | Reservoir. | | | | | |
| 17 | SEC. 3. DEFINITIONS. | | | | | |
| 18 | In this Act: | | | | | |
| 19 | (1) Indian tribe.—The term "Indian tribe" | | | | | |
| 20 | has the meaning given that term in section 4(e) of | | | | | |
| 21 | the Indian Self-Determination and Education Assist- | | | | | |
| 22 | ance Act (25 U.S.C. 450b(e)). | | | | | |
| 23 | (2) Program.—The term "Program" means | | | | | |
| 24 | the power program of the Pick-Sloan Missouri River | | | | | |

- 1 Basin program, administered by the Western Area
- 2 Power Administration.
- 3 (3) Santee Sioux Tribe.—The term "Santee
- 4 Sioux Tribe" means the Santee Sioux Tribe of Ne-
- 5 braska.
- 6 (4) Tribal Plan.—The term "Tribal Plan"
- 7 means a plan developed pursuant to section 6.
- 8 SEC. 4. YANKTON SIOUX TRIBE DEVELOPMENT TRUST
- 9 FUND.
- 10 (a) Establishment.—There is established in the
- 11 Treasury of the United States a fund to be known as the
- 12 "Yankton Sioux Tribe Development Trust Fund" (re-
- 13 ferred to in this section as the "Fund"). The Fund shall
- 14 consist of any amounts deposited in the Fund under this
- 15 Act.
- 16 (b) Funding.—Out of any money in the Treasury
- 17 not otherwise appropriated, the Secretary of the Treasury
- 18 shall deposit \$34,323,743 into the Fund not later than
- 19 60 days after the date of enactment of this Act.
- 20 (c) Investments.—The Secretary of the Treasury
- 21 shall invest the amounts deposited under subsection (b)
- 22 in interest-bearing obligations of the United States or in
- 23 obligations guaranteed as to both principal and interest
- 24 by the United States. The Secretary of the Treasury shall

deposit interest resulting from such investments into the 2 Fund. 3 (d) Payment of Interest to Yankton Sioux Tribe.— 5 (1) WITHDRAWAL OF INTEREST.—Beginning at 6 the end of the first fiscal year in which interest is 7 deposited into the Fund, the Secretary of the Treas-8 ury shall withdraw the aggregate amount of interest 9 deposited into the Fund for that fiscal year and 10 transfer that amount to the Secretary of the Interior 11 for use in accordance with paragraph (2). Each 12 amount so transferred shall be available without fis-13 cal year limitation. (2) Payments to Yankton Sioux Tribe.— 14 15 (A) IN GENERAL.—The Secretary of the 16 Interior shall use the amounts transferred 17 under paragraph (1) only for the purpose of 18 making payments to the Yankton Sioux Tribe, 19 as such payments are requested by that Indian 20 tribe pursuant to tribal resolution. 21 (B) LIMITATION.—Payments may be made 22 by the Secretary of the Interior under subpara-23 graph (A) only after the Yankton Sioux Tribe

has adopted a Tribal Plan.

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| 1 | (C) Use of payments by yankton |
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| 2 | SIOUX TRIBE.—The Yankton Sioux Tribe shall |
| 3 | use the payments made under subparagraph |
| 4 | (A) only for carrying out projects and programs |
| 5 | under the Tribal Plan. |
| 6 | (D) PLEDGE OF FUTURE PAYMENTS.— |
| 7 | (i) In general.—Subject to clause |
| 8 | (ii), the Yankton Sioux Tribe may enter |
| 9 | into an agreement under which that Indian |
| 10 | tribe pledges future payments under this |
| 11 | paragraph as security for a loan or other |
| 12 | financial transaction. |
| 13 | (ii) Limitations.—The Yankton |
| 14 | Sioux Tribe— |
| 15 | (I) may enter into an agreement |
| 16 | under clause (i) only in connection |
| 17 | with the purchase of land or other |
| 18 | capital assets; and |
| 19 | (II) may not pledge, for any year |
| 20 | under an agreement referred to in |
| 21 | clause (i), an amount greater than 40 |
| 22 | percent of any payment under this |
| 23 | paragraph for that year. |
| 24 | (e) Transfers and Withdrawals.—Except as |
| 25 | provided in subsections (c) and (d)(1), the Secretary of |

- 1 the Treasury may not transfer or withdraw any amount
- 2 deposited under subsection (b).
- 3 SEC. 5. SANTEE SIOUX TRIBE OF NEBRASKA DEVELOP-
- 4 MENT TRUST FUND.
- 5 (a) Establishment.—There is established in the
- 6 Treasury of the United States a fund to be known as the
- 7 "Santee Sioux Tribe of Nebraska Development Trust
- 8 Fund" (referred to in this section as the "Fund"). The
- 9 Fund shall consist of any amounts deposited in the Fund
- 10 under this Act.
- 11 (b) Funding.—Out of any money in the Treasury
- 12 not otherwise appropriated, the Secretary of the Treasury
- 13 shall deposit \$8,132,838 into the Fund not later than 60
- 14 days after the date of enactment of this Act.
- 15 (c) Investments.—The Secretary of the Treasury
- 16 shall invest the amounts deposited under subsection (b)
- 17 in interest-bearing obligations of the United States or in
- 18 obligations guaranteed as to both principal and interest
- 19 by the United States. The Secretary of the Treasury shall
- 20 deposit interest resulting from such investments into the
- 21 Fund.
- 22 (d) Payment of Interest to Santee Sioux
- 23 Tribe.—
- 24 (1) WITHDRAWAL OF INTEREST.—Beginning at
- 25 the end of the first fiscal year in which interest is

deposited into the Fund, the Secretary of the Treasury shall withdraw the aggregate amount of interest deposited into the Fund for that fiscal year and transfer that amount to the Secretary of the Interior for use in accordance with paragraph (2). Each amount so transferred shall be available without fiscal year limitation.

(2) Payments to santee sioux tribe.—

- (A) IN GENERAL.—The Secretary of the Interior shall use the amounts transferred under paragraph (1) only for the purpose of making payments to the Santee Sioux Tribe, as such payments are requested by that Indian tribe pursuant to tribal resolution.
- (B) LIMITATION.—Payments may be made by the Secretary of the Interior under subparagraph (A) only after the Santee Sioux Tribe has adopted a Tribal Plan.
- (C) USE OF PAYMENTS BY SANTEE SIOUX TRIBE.—The Santee Sioux Tribe shall use the payments made under subparagraph (A) only for carrying out projects and programs under the Tribal Plan.
- (D) PLEDGE OF FUTURE PAYMENTS.—

| 1 | (i) In general.—Subject to clause |
|----|--|
| 2 | (ii), the Santee Sioux Tribe may enter into |
| 3 | an agreement under which that Indian |
| 4 | tribe pledges future payments under this |
| 5 | paragraph as security for a loan or other |
| 6 | financial transaction. |
| 7 | (ii) Limitations.—The Santee Sioux |
| 8 | Tribe— |
| 9 | (I) may enter into an agreement |
| 10 | under clause (i) only in connection |
| 11 | with the purchase of land or other |
| 12 | capital assets; and |
| 13 | (II) may not pledge, for any year |
| 14 | under an agreement referred to in |
| 15 | clause (i), an amount greater than 40 |
| 16 | percent of any payment under this |
| 17 | paragraph for that year. |
| 18 | (e) Transfers and Withdrawals.—Except as |
| 19 | provided in subsections (c) and (d)(1), the Secretary of |
| 20 | the Treasury may not transfer or withdraw any amount |
| 21 | deposited under subsection (b). |
| 22 | SEC. 6. TRIBAL PLANS. |
| 23 | (a) In General.—Not later than 24 months after |
| 24 | the date of enactment of this Act, the tribal council of |
| 25 | each of the Yankton Sioux and Santee Sioux Tribes shall |

- 1 prepare a plan for the use of the payments to the Indian
- 2 tribe under section 4(d) or 5(d).
- 3 (b) Contents of Tribal Plan.—Each Tribal Plan
- 4 shall provide for the manner in which the Indian tribe cov-
- 5 ered under the Tribal Plan shall expend payments to the
- 6 Indian tribe under this Act to promote—
- 7 (1) economic development;
- 8 (2) infrastructure development;
- 9 (3) the educational, health, recreational, and so-
- cial welfare objectives of the Indian tribe and its
- 11 members; or
- 12 (4) any combination of the activities described
- in paragraphs (1), (2), and (3).
- 14 (c) Tribal Plan Review and Revision.—
- 15 (1) IN GENERAL.—Each tribal council referred
- to in subsection (a) shall make available for review
- and comment by the members of the Indian tribe a
- copy of the Tribal Plan for the Indian tribe before
- the Tribal Plan becomes final, in accordance with
- procedures established by the tribal council.
- 21 (2) UPDATING OF TRIBAL PLAN.—Each tribal
- council referred to in subsection (a) may, on an an-
- 23 nual basis, revise the Tribal Plan prepared by that
- tribal council to update the Tribal Plan. In revising
- 25 the Tribal Plan under this paragraph, the tribal

- 1 council shall provide the members of the Indian tribe 2 opportunity to review and comment on any proposed
- 3 revision to the Tribal Plan.

4 SEC. 7. ELIGIBILITY OF TRIBE FOR CERTAIN PROGRAMS

- 5 AND SERVICES.
- 6 (a) IN GENERAL.—No payment made to the Yankton
- 7 Sioux Tribe or Santee Sioux Tribe pursuant to this Act
- 8 shall result in the reduction or denial of any service or
- 9 program to which, pursuant to Federal law—
- 10 (1) the Yankton Sioux Tribe or Santee Sioux
- 11 Tribe is otherwise entitled because of the status of
- the Indian tribe as a federally recognized Indian
- tribe; or
- 14 (2) any individual who is a member of a Indian
- tribe under paragraph (1) is entitled because of the
- status of the individual as a member of the Indian
- 17 tribe.
- 18 (b) Exemptions From Taxation.—No payment
- 19 made pursuant to this Act shall be subject to any Federal
- 20 or State income tax.
- 21 (c) Power Rates.—No payment made pursuant to
- 22 this Act shall affect Pick-Sloan Missouri River Basin
- 23 power rates.

1 SEC. 8. STATUTORY CONSTRUCTION.

- 2 Nothing in this Act may be construed as diminishing
- 3 or affecting any water right of an Indian tribe, except as
- 4 specifically provided in another provision of this Act, any
- 5 treaty right that is in effect on the date of enactment of
- 6 this Act, any authority of the Secretary of the Interior
- 7 or the head of any other Federal agency under a law in
- 8 effect on the date of enactment of this Act.

9 SEC. 9. AUTHORIZATION OF APPROPRIATIONS.

- There are authorized to be appropriated such sums
- 11 as are necessary to carry out this Act, including such sums
- 12 as may be necessary for the administration of the Yankton
- 13 Sioux Tribe Development Trust Fund under section 4 and
- 14 the Santee Sioux Tribe of Nebraska Development Trust
- 15 Fund under section 5.

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H.R. 2671

[Report No. 106-735]

A BILL

To provide for the Yankton Sioux Tribe and the Santee Sioux Tribe of Nebraska certain benefits of the Missouri River Basin Pick-Sloan project, and for other purposes.

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