

106TH CONGRESS  
1ST SESSION

# H. R. 2613

To provide additional funding to combat methamphetamine production and abuse, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 27, 1999

Mr. LATHAM introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide additional funding to combat methamphetamine production and abuse, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Rural Methamphet-  
5 amine Use Response Act of 1999”.

### 6 **SEC. 2. DEFINITIONS.**

7 In this Act:

1           (1) The term “Administrator” means the Ad-  
2           ministrator of the Drug Enforcement Administra-  
3           tion.

4           (2) The term “Committees” means the Com-  
5           mittees on Appropriations and the Committees on  
6           the Judiciary of the House of Representatives and  
7           the Senate.

8           (3) The term “midsize city” means a city with  
9           a population under 250,000 and over 20,000.

10          (4) The term “rural area” means a county or  
11          parish with a population under 50,000.

12          (5) The term “small city” means a city with a  
13          population under 20,000.

14   **SEC. 3. REPORT ON METHAMPHETAMINE CONSUMPTION IN**  
15                   **RURAL AREAS, SMALL CITIES, AND MIDSIZE**  
16                   **CITIES.**

17          (a) IN GENERAL.—The Secretary of Health and  
18          Human Services shall submit to the Committees annually  
19          a report on the problems caused by methamphetamine  
20          consumption in rural areas, small cities, and midsize cit-  
21          ies.

22          (b) CONCERNS ADDRESSED.—Each report submitted  
23          under this section shall include an analysis of—

24                  (1) the manner in which methamphetamine con-  
25          sumption in rural areas differs from methamphet-

1 amine consumption in areas with larger populations,  
2 and the means by which to accurately measure those  
3 differences;

4 (2) the incidence of methamphetamine abuse in  
5 rural areas and the treatment resources available to  
6 deal with methamphetamine addiction in those  
7 areas;

8 (3) any relationship between methamphetamine  
9 consumption in rural areas and a lack of substance  
10 abuse treatment in those areas; and

11 (4) any relationship between geographic dif-  
12 ferences in the availability of substance abuse treat-  
13 ment and the geographic distribution of the meth-  
14 amphetamine abuse problem in the United States.

15 **SEC. 4. CLEANUP OF METHAMPHETAMINE LABORATORIES**  
16 **AND PRODUCTION MATERIALS.**

17 (a) **AUTHORIZATION OF APPROPRIATIONS.**—There is  
18 authorized to be appropriated for the Drug Enforcement  
19 Administration for each fiscal year after fiscal year 1999,  
20 \$20,000,000 in order to carry out the activities described  
21 in subsection (b).

22 (b) **AVAILABILITY OF AMOUNTS.**—

23 (1) **IN GENERAL.**—Amounts appropriated pur-  
24 suant to the authorization of appropriations in sub-  
25 section (a) shall be available to the Drug Enforce-

1       ment Administration for activities to alleviate the  
2       growing financial burden on rural communities,  
3       small cities, midsize cities, and other communities  
4       resulting from the cleanup of clandestine labora-  
5       tories and other drug-related hazardous waste.

6               (2) SPECIFIC ACTIVITIES.—The activities cov-  
7       ered by paragraph (1) shall include the following:

8               (A) The cleanup of clandestine laboratories  
9       and other drug-related hazardous waste across  
10      the United States, whether initiated by the  
11      Drug Enforcement Administration or by State  
12      or local entities.

13              (B) The improvement of current contract-  
14      related response times for cleanup of such lab-  
15      oratories and waste through the provision of ad-  
16      ditional contract personnel, equipment, and fa-  
17      cilities.

18              (c) SUPPLEMENT NOT SUPPLANT.—The amounts  
19      authorized to be appropriated by subsection (a) for the  
20      Drug Enforcement Administration for a fiscal year are in  
21      addition to any other amounts authorized to be appro-  
22      priated for the Administration for the fiscal year for the  
23      activities described in subsection (b).

1 **SEC. 5. INVESTIGATIVE ASSISTANCE RELATING TO METH-**  
2 **AMPHETAMINE FOR STATE AND LOCAL LAW**  
3 **ENFORCEMENT.**

4 (a) FINDINGS.—Congress makes the following find-  
5 ings:

6 (1) Because of the strong connection between  
7 methamphetamine trafficking and Mexican drug  
8 trafficking organizations, many local law enforce-  
9 ment agencies are confronted with methamphet-  
10 amine trafficking suspects who speak Spanish.

11 (2) Most local law enforcement agencies lack  
12 the foreign language and specialized investigative  
13 skills necessary to communicate with and monitor  
14 suspected drug traffickers, thereby limiting their  
15 ability to respond effectively to methamphetamine  
16 trafficking.

17 (3) Informants, witnesses, communications  
18 intercepts, and other investigative tools are of lim-  
19 ited use if an investigator cannot understand the  
20 language employed.

21 (4) The timely provision of select Drug En-  
22 forcement Administration Special Agents with Span-  
23 ish language capability and specialized clandestine  
24 laboratory training could greatly assist in the efforts  
25 of State and local law enforcement against meth-  
26 amphetamine traffickers and their operations.

1 (b) INVESTIGATIVE ASSISTANCE.—

2 (1) IN GENERAL.—The Administrator shall es-  
3 tablish within the Drug Enforcement Administration  
4 a select cadre of Special Agents with Spanish lan-  
5 guage capabilities who shall work with State and  
6 local law enforcement agencies across the United  
7 States on matters relating to the combating of meth-  
8 amphetamine-related drug trafficking.

9 (2) COMPOSITION OF CADRE.—The cadre estab-  
10 lished under paragraph (1) shall consist of 20 Spe-  
11 cial Agents with the requisite Spanish language  
12 skills.

13 (3) ALLOCATION.—The Administrator shall de-  
14 termine the allocation of the Special Agents in the  
15 cadre referred to in paragraph (1) through ongoing  
16 assessments of the national methamphetamine  
17 threat.

18 (4) AUTHORIZATION OF APPROPRIATIONS.—  
19 There is authorized to be appropriated for the Drug  
20 Enforcement Administration for fiscal year 2000,  
21 \$4,700,000 of which—

22 (A) \$3,000,000 shall be available for pur-  
23 poses of establishing the cadre required by  
24 paragraph (1), including the hiring and training  
25 of agents to fill the cadre; and

1 (B) \$1,700,000 shall be available to cover  
2 the permanent change of stations (PCS) costs  
3 associated with the transfer of senior agents se-  
4 lected to staff the cadre.

5 **SEC. 6. ADDITIONAL TRAINING FOR DRUG ENFORCEMENT**  
6 **ADMINISTRATION AND STATE AND LOCAL**  
7 **LAW ENFORCEMENT PERSONNEL.**

8 (a) FINDINGS.—Congress makes the following find-  
9 ings:

10 (1) The spread of methamphetamine abuse and  
11 production across the United States has forced law  
12 enforcement agencies to address challenges that ex-  
13 ceed the many years of experience of the personnel  
14 within such agencies.

15 (2) Unlike cocaine or heroin, methamphetamine  
16 can be produced easily from readily available every-  
17 day products using recipes readily available on the  
18 Internet.

19 (3) The chemicals involved in methamphet-  
20 amine production can be caustic or explosive if han-  
21 dled improperly.

22 (4) In order to meet the demand for training  
23 and certification of local law enforcement personnel  
24 to meet the challenges posed by methamphetamine  
25 production and abuse, it is necessary to expand the

1 training capabilities of the Drug Enforcement Ad-  
2 ministration.

3 (5) Most of the costs associated with the train-  
4 ing of State and local law enforcement personnel are  
5 costs relating to air travel.

6 (6) Because the Drug Enforcement Administra-  
7 tion already provides training for State and local law  
8 enforcement personnel, the establishment of regional  
9 training centers in the Administration will both re-  
10 duce travel costs associated with the training of such  
11 personnel and enhance the training provided.

12 (7) Such regional training centers will permit  
13 enhanced training of State and local law enforce-  
14 ment personnel at reduced cost over the long term.

15 (b) REGIONAL SATELLITE TRAINING CENTERS.—

16 (1) REQUIREMENT.—The Administrator shall  
17 establish within the Drug Enforcement Administra-  
18 tion four regional satellite training centers for pur-  
19 poses of providing clandestine laboratory training to  
20 Federal, State, and local law enforcement personnel.  
21 The Administrator shall establish the training cen-  
22 ters at appropriate locations throughout the United  
23 States.

24 (2) PERSONNEL.—The Administrator shall as-  
25 sign to the centers established under paragraph (1)



1       12 Special Agents, 4 Drug Prevention Specialists,  
2       and 8 Support personnel, as appropriate.

3           (3) ACTIVITIES OF DRUG PREVENTION SPECIAL-  
4       ISTS.—The Drug Prevention Specialists assigned to  
5       the centers under paragraph (2) shall work with  
6       communities that have been previously assisted by  
7       the Mobile Enforcement and Regional Enforcement  
8       Teams of the Drug Enforcement Administration in  
9       order to assist such communities in the development  
10      of drug prevention programs and coalitions and pro-  
11      vide a solid foundation for the long-term elimination  
12      of drug trafficking, abuse, and violence in such com-  
13      munities.

14          (4) AUTHORIZATION OF APPROPRIATIONS.—  
15      There is authorized to be appropriated for the Drug  
16      Enforcement Administration for fiscal year 2000,  
17      \$30,000,000 for purposes of establishing the re-  
18      gional centers required by paragraph (1), including  
19      the assignment of personnel to such centers under  
20      paragraph (2), and for training-related support for  
21      such centers.

22          (c) SPECIALIZED CLANDESTINE LABORATORY  
23      TRAINING.—

24           (1) SPECIALIZED CLANDESTINE LABORATORY  
25      TRAINING.—In addition to any other clandestine lab-

1 oratory training programs currently administered by  
2 the Drug Enforcement Administration, the Adminis-  
3 trator shall establish the following:

4 (A) Advanced Clandestine Laboratory In-  
5 vestigations schools for State and local law en-  
6 forcement personnel.

7 (B) Additional Basic Clandestine Labora-  
8 tory Certification Schools for both Drug En-  
9 forcement Administration personnel and State  
10 and local law enforcement personnel.

11 (C) A program, to be known as the “Train  
12 the Trainer” program, in accordance with para-  
13 graph (2).

14 (2) TRAIN THE TRAINER PROGRAM.—The pur-  
15 pose of Train the Trainer program shall be to pro-  
16 vide State and local law enforcement personnel with  
17 the skills necessary to provide clandestine laboratory  
18 recertification and awareness training to other law  
19 enforcement personnel within their jurisdictions.

20 (3) AUTHORIZATION OF APPROPRIATIONS.—

21 (A) AUTHORIZATION.—There is authorized  
22 to be appropriated for the Drug Enforcement  
23 Administration for each fiscal year after fiscal  
24 year 1999, the following:

1 (i) \$750,000 for Advanced Clandes-  
2 tine Laboratory Investigation Schools re-  
3 quired under paragraph (1)(A).

4 (ii) \$2,000,000 for the additional  
5 Basic Clandestine Laboratory Certification  
6 Schools required under paragraph (1)(B).

7 (iii) \$1,000,000 for the awareness ma-  
8 terials required for the Train the Trainer  
9 program required under paragraph (1)(C).

10 (B) SUPPLEMENT NOT SUPPLANT.—The  
11 amounts authorized to be appropriated by subpara-  
12 graph (A) are in addition to any other amounts au-  
13 thorized to be appropriated for the Drug Enforce-  
14 ment Agency for the activities referred to in para-  
15 graph (1).

16 **SEC. 7. ANNUAL STRATEGY ON METHAMPHETAMINE PRO-**  
17 **DUCTION AND ABUSE.**

18 (a) REQUIREMENT.—Not later than 6 months after  
19 the date of the enactment of this Act and annually there-  
20 after, the Attorney General shall submit to the Commit-  
21 tees a report containing a detailed strategy to combat the  
22 problem of methamphetamine production and abuse in the  
23 United States.

24 (b) INITIAL REPORT.—The first report submitted  
25 under this section shall include the following:

1           (1) An assessment of the progress made in  
2           achieving the goals first outlined in the April 1996  
3           document entitled “National Methamphetamine  
4           Strategy”, including a description of any successes  
5           and failures in achieving such goals.

6           (2) A description of the progress made in con-  
7           trolling methamphetamine in light of the goals es-  
8           tablished by the Performance Measures of Effective-  
9           ness established by the National Drug Control Strat-  
10          egy.

11          (3) Any recommendations for legislative action  
12          that the Attorney General considers necessary to im-  
13          plement the strategy under subsection (a).

14          (c) SUBSEQUENT REPORTS.—Each report submitted  
15          under this section after the first such report shall include  
16          the following:

17               (1) An evaluation by the Attorney General of  
18               the progress made in implementing the strategy.

19               (2) A description of the successes and failures  
20               associated with implementing the strategy contained  
21               in the report.

22               (3) Any recommendations for legislative action  
23               that the Attorney General considers appropriate to  
24               facilitate the continuing implementation of the strat-  
25               egy.

1 **SEC. 8. THEFT AND TRANSPORTATION OF ANHYDROUS AM-**  
 2 **MONIA.**

3 (a) IN GENERAL.—Part D of the Controlled Sub-  
 4 stances Act (title II of Public Law 91–513; 21 U.S.C. 841  
 5 et seq.) is amended by adding at the end the following:

6 “ANHYDROUS AMMONIA

7 “SEC. 423 (a) It is unlawful for any person—

8 “(1) to steal anhydrous ammonia; or

9 “(2) to transport stolen anhydrous ammonia  
 10 across State lines.

11 “(b) Any person who violates subsection (a) shall be  
 12 imprisoned or fined, or both, in accordance with section  
 13 403(d) as if such violation were a violation of a provision  
 14 of section 403.”.

15 (b) CLERICAL AMENDMENT.—The table of contents  
 16 for that Act is amended by inserting after the item relat-  
 17 ing to section 421 the following new items:

“Sec. 422. Drug paraphernalia.

“Sec. 423. Anhydrous ammonia.”.

18 (c) ASSISTANCE FOR CERTAIN RESEARCH.—

19 (1) AGREEMENT.—The Administrator shall  
 20 seek to enter into an agreement with Iowa State  
 21 University in order to permit the University to con-  
 22 tinue and expand its current research into the devel-  
 23 opment of inert agents that, when added to anhy-  
 24 drous ammonia, eliminate the usefulness of anhy-

1 drous ammonia as an ingredient in the production of  
2 methamphetamine.

3 (2) REIMBURSABLE PROVISION OF FUNDS.—

4 The agreement under paragraph (1) may provide for  
5 the provision to Iowa State University, on a reim-  
6 bursable basis, of \$500,000 for purposes the activi-  
7 ties specified in that paragraph.

8 (3) AUTHORIZATION OF APPROPRIATIONS.—

9 There is hereby authorized to be appropriated for  
10 the Drug Enforcement Agency for fiscal year 2000,  
11 \$500,000 for purposes of carrying out the agree-  
12 ment under this subsection.

○