# 106TH CONGRESS 1ST SESSION H.R. 2373

To amend the Internal Revenue Code of 1986 to provide for Start-up Success Accounts.

## IN THE HOUSE OF REPRESENTATIVES

JUNE 29, 1999

Mr. DEMINT (for himself and Mr. BAIRD) introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

To amend the Internal Revenue Code of 1986 to provide for Start-up Success Accounts.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

# **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Start-Up Success Ac-5 counts Act of 1999".

## 6 SEC. 2. START-UP SUCCESS ACCOUNTS.

7 (a) IN GENERAL.—Subpart C of part II of sub8 chapter E of chapter 1 of the Internal Revenue Code of
9 1986 (relating to taxable year for which deductions taken)

1 is amended by inserting after section 468B the following2 new section:

#### 3 "SEC. 468C. START-UP SUCCESS ACCOUNTS.

4 "(a) DEDUCTION ALLOWED.—In the case of an eligi-5 ble small business, there shall be allowed as a deduction 6 for any taxable year the amount paid in cash by the tax-7 payer during the taxable year to a Start-up Success Ac-8 count (hereafter in this section also referred to as an 9 'SUSA Account').

10 "(b) LIMITATION.—

11 "(1) IN GENERAL.—The amount which a tax12 payer may pay into the SUSA Account for any tax13 able year shall not exceed the lesser of—

"(A) 20 percent of so much of the taxable
income of the taxpayer (determined without regard to this section) which is attributable (determined in the manner applicable under section 1301) to a trade or business, or

19 "(B) \$200,000.

20 "(2) DEDUCTION ALLOWED ONLY DURING
21 STARTUP PERIOD.—No deduction shall be allowed
22 under this section for any taxable year after the 5th
23 taxable year that the taxpayer (or any predecessor)
24 is engaged in a trade or business.

"(c) ELIGIBLE SMALL BUSINESS.—For purposes of
 this section, the term 'eligible small business' means, with
 respect to any taxable year, any person engaged in a trade
 or business if for all prior taxable years beginning after
 December 31, 1999, the taxpayer (or any predecessor) met
 the \$5,000,000 gross receipts test of section 448(c).

7 "(d) START-UP SUCCESS ACCOUNT.—For purposes8 of this section—

9 "(1) IN GENERAL.—The terms 'Start-Up Suc-10 cess Account' and 'SUSA Account' mean a trust cre-11 ated or organized in the United States for the exclu-12 sive benefit of the taxpayer, but only if the written 13 governing instrument creating the trust meets the 14 following requirements:

15 "(A) No contribution will be accepted for
16 any taxable year in excess of the amount al17 lowed as a deduction under subsection (a) for
18 such year.

"(B) The trustee is a bank (as defined in
section 408(n)) or another person who demonstrates to the satisfaction of the Secretary
that the manner in which such person will administer the trust will be consistent with the requirements of this section.

1	"(C) The assets of the trust consist en-
2	tirely of cash or of obligations which have ade-
3	quate stated interest (as defined in section
4	1274(c)(2)) and which pay such interest not
5	less often than annually.
6	"(D) All income of the trust is distributed
7	currently to the grantor.
8	"(E) The assets of the trust will not be
9	commingled with other property except in a
10	common trust fund or common investment
11	fund.
12	"(2) Account taxed as grantor trust.—
13	The grantor of an SUSA Account shall be treated
14	for purposes of this title as the owner of such Ac-
15	count and shall be subject to tax thereon in accord-
16	ance with subpart E of part I of subchapter J of
17	this chapter (relating to grantors and others treated
18	as substantial owners).
19	"(e) Inclusion of Amounts Distributed.—
20	"(1) IN GENERAL.—Except as provided in para-
21	graph (2), there shall be includible in the gross in-
22	come of the taxpayer for any taxable year—
23	"(A) any amount distributed from an
24	SUSA Account of the taxpayer during such tax-

1	able year (to the extent not previously included
2	in gross income), and
3	"(B) any deemed distribution under—
4	"(i) subsection (f)(1) (relating to de-
5	posits not distributed within 5 years),
6	"(ii) subsection $(f)(2)$ (relating to ces-
7	sation in trade or business), and
8	"(iii) subparagraph (A) or (B) of sub-
9	section $(f)(3)$ (relating to prohibited trans-
10	actions and pledging account as security).
11	"(2) EXCEPTIONS.—Gross income shall not in-
12	clude the distribution of any contribution paid dur-
13	ing a taxable year to an SUSA Account to the ex-
14	tent that such contribution exceeds the limitation
15	applicable under subsection (b) if requirements simi-
16	lar to the requirements of section $408(d)(4)$ are met.
17	"(3) Exclusion from self-employment
18	TAX.—Amounts included in gross income under this
19	subsection shall not be included in determining net
20	earnings from self-employment under section 1402.
21	"(f) Special Rules.—
22	"(1) TAX ON DEPOSITS IN ACCOUNT WHICH
23	ARE NOT DISTRIBUTED WITHIN 5 YEARS.—

1	"(A) IN GENERAL.—If, at the close of any
2	taxable year, there is a nonqualified balance in
3	any SUSA Account—
4	"(i) there shall be deemed distributed
5	from such Account during such taxable
6	year an amount equal to such balance, and
7	"(ii) the taxpayer's tax imposed by
8	this chapter for such taxable year shall be
9	increased by 10 percent of such deemed
10	distribution.
11	The preceding sentence shall not apply if an
12	amount equal to such nonqualified balance is
13	distributed from such Account to the taxpayer
14	before the due date (including extensions) for
15	filing the return of tax imposed by this chapter
16	for such year (or, if earlier, the date the tax-
17	payer files such return for such year).
18	"(B) NONQUALIFIED BALANCE.—For pur-
19	poses of subparagraph (A), the term 'non-
20	qualified balance' means any balance in the Ac-
21	count on the last day of the taxable year which
22	is attributable to amounts deposited in such Ac-
23	count before the 4th preceding taxable year.
24	"(C) Ordering rule.—For purposes of
25	this paragraph, distributions from an SUSA

1	Account shall be treated as made from deposits
2	in the order in which such deposits were made,
3	beginning with the earliest deposits.
4	"(2) Cessation in trade or business.—At
5	the close of the first disqualification period after a
6	period for which the taxpayer was engaged in the
7	trade or business referred to in subsection (a), there
8	shall be deemed distributed from the SUSA Account
9	(if any) of the taxpayer an amount equal to the bal-
10	ance in such Account at the close of such disquali-
11	fication period. For purposes of the preceding sen-
12	tence, the term 'disqualification period' means any
13	period of 2 consecutive taxable years for which the
14	taxpayer is not engaged in the trade or business re-
15	ferred to in subsection (a).
16	"(3) CERTAIN RULES TO APPLY.—Rules similar
17	to the following rules shall apply for purposes of this
18	section:
19	"(A) Section $408(e)(2)$ (relating to loss of
20	exemption of account where individual engages
21	in prohibited transaction).
22	"(B) Section $408(e)(4)$ (relating to effect
23	of pledging account as security).
24	"(C) Section 408(g) (relating to commu-
25	nity property laws).

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 "(D) Section 408(h) (relating to custodial accounts).

"(4) TIME WHEN PAYMENTS DEEMED MADE.—
For purposes of this section, a taxpayer shall be
deemed to have made a payment to an SUSA Account on the last day of a taxable year if such payment is made on account of such taxable year and
is made within 3<sup>1</sup>/<sub>2</sub> months after the close of such
taxable year.

10 "(5) INDIVIDUAL.—For purposes of this sec11 tion, the term 'individual' shall not include an estate
12 or trust.

13 "(g) REPORTS.—The trustee of an SUSA Account shall make such reports regarding such Account to the 14 15 Secretary and to the person for whose benefit the Account is maintained with respect to contributions, distributions, 16 17 and such other matters as the Secretary may require 18 under regulations. The reports required by this subsection 19 shall be filed at such time and in such manner and fur-20 nished to such persons at such time and in such manner 21 as may be required by those regulations.".

22 (b) TAX ON EXCESS CONTRIBUTIONS.—

(1) Subsection (a) of section 4973 of such Code
(relating to tax on certain excess contributions) is
amended by striking "or" at the end of paragraph

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(3), by redesignating paragraph (4) as paragraph
 (5), and by inserting after paragraph (3) the fol lowing new paragraph:

4 "(4) an SUSA Account (within the meaning of
5 section 468C(d)), or".

6 (2) Section 4973 of such Code is amended by7 adding at the end the following new subsection:

EXCESS CONTRIBUTIONS TO 8 "(g) SUSA AC-9 COUNTS.—For purposes of this section, in the case of 10 SUSA Accounts (within the meaning of section 468C(d)), the term 'excess contributions' means the amount by 11 which the amount contributed for the taxable year to the 12 13 Account exceeds the amount which may be contributed to the Account under section 468C(b) for such taxable year. 14 15 For purposes of this subsection, any contribution which is distributed out of the SUSA Account in a distribution 16 to which section 468C(e)(2)(B) applies shall be treated as 17 18 an amount not contributed.".

19 (c) TAX ON PROHIBITED TRANSACTIONS.—

20 (1) Subsection (c) of section 4975 of such Code
21 (relating to prohibited transactions) is amended by
22 adding at the end the following new paragraph:

23 "(6) SPECIAL RULE FOR SUSA ACCOUNTS.—A
24 person for whose benefit an SUSA Account (within
25 the meaning of section 468C(d)) is established shall

1	be exempt from the tax imposed by this section with
2	respect to any transaction concerning such Account
3	(which would otherwise be taxable under this sec-
4	tion) if, with respect to such transaction, the ac-
5	count ceases to be an SUSA Account by reason of
6	the application of section $468C(f)(3)(A)$ to such Ac-
7	count.".
8	(2) Paragraph (1) of section $4975(e)$ of such
9	Code is amended by redesignating subparagraphs
10	(E) and (F) as subparagraphs (F) and (G), respec-
11	tively, and by inserting after subparagraph (D) the
12	following new subparagraph:
13	"(E) an SUSA Account described in sec-
14	tion 468C(d),".
15	(d) Failure To Provide Reports on SUSA Ac-
16	COUNTS.—Paragraph (2) of section 6693(a) of such Code
17	(relating to failure to provide reports on certain tax-fa-
18	vored accounts or annuities) is amended by redesignating
19	subparagraphs (C) and (D) as subparagraphs (D) and
20	(E), respectively, and by inserting after subparagraph (B)
21	the following new subparagraph:
22	((C) section 468C(g) (relating to SUSA
23	Accounts),".
24	(e) Clerical Amendment.—The table of sections
25	for subpart C of part II of subchapter E of chapter 1 of

such Code is amended by inserting after the item relating
 to section 468B the following new item:

"Sec. 468C. Start-up Success Accounts.".

3 (f) EFFECTIVE DATE.—The amendments made by
4 this section shall apply to taxable years beginning after
5 the date of the enactment of this Act.

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