

106TH CONGRESS
1ST SESSION

H. R. 2305

To authorize the Secretary of Housing and Urban Development to make grants to nonprofit community organizations for the development of open space on municipally owned vacant lots in urban areas.

IN THE HOUSE OF REPRESENTATIVES

JUNE 22, 1999

Mrs. MALONEY of New York (for herself, Mr. WEYGAND, Ms. BERKLEY, Mr. BONIOR, Mr. BROWN of California, Ms. CARSON, Mr. DAVIS of Illinois, Ms. DELAURO, Mr. FILNER, Mr. GUTIERREZ, Mrs. JONES of Ohio, Ms. KILPATRICK, Mr. OWENS, Mr. RANGEL, Mr. TIERNEY, and Mr. TOWNS) introduced the following bill; which was referred to the Committee on Banking and Financial Services

A BILL

To authorize the Secretary of Housing and Urban Development to make grants to nonprofit community organizations for the development of open space on municipally owned vacant lots in urban areas.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Revitalizing Cities
5 Through Parks Enhancement Act”.

1 **SEC. 2. CONGRESSIONAL FINDINGS.**

2 The Congress finds that—

3 (1) open spaces and community parks are a
4 critically important portion of urban infrastructure;

5 (2) many inner-city areas suffer from a lack of
6 public open space for community residents to use for
7 recreation, social interaction, and relief from dense
8 urban conditions;

9 (3) vacant lots, many in public ownership as a
10 result of tax foreclosures, are common in inner-city
11 areas;

12 (4) the recent economic recession substantially
13 increased the number of such vacant lots;

14 (5) such lots often become drug trafficking
15 areas, thereby decreasing the value of surrounding
16 property and leading to higher crime rates in inner-
17 city areas; and

18 (6) the refurbishment of such lots, by removing
19 garbage and rubble and creating well-lighted and
20 maintained open spaces and community parks,
21 would establish positive assets for surrounding com-
22 munities, provide positive outlets for community
23 youth, increase property values, make other types of
24 investment in the communities more attractive, and
25 generally improve the quality of life for residents of
26 the affected communities.

1 **SEC. 3. AUTHORITY TO MAKE GRANTS.**

2 (a) IN GENERAL.—The Secretary of Housing and
3 Urban Development shall, to the extent amounts are pro-
4 vided in appropriation Acts pursuant to section 13, make
5 grants under this Act to qualified community organiza-
6 tions for establishment of community open space in urban
7 areas.

8 (b) AMOUNT.—The aggregate amount of any grants
9 made under this Act to any single qualified community
10 organization in any single fiscal year may not exceed
11 \$250,000.

12 **SEC. 4. QUALIFIED COMMUNITY ORGANIZATIONS.**

13 A grant under this Act may be made only to a non-
14 profit organization that—

15 (1) has among its purposes significant activities
16 related to the improvement of the neighborhood,
17 community, or city in which any property that is to
18 be assisted with the grant under this Act is located;

19 (2) has a history of serving such neighborhood,
20 community, or city;

21 (3) maintains, through significant representa-
22 tion on the organization's governing board and oth-
23 erwise, accountability to residents of such neighbor-
24 hood, community, or city; and

25 (4) complies with such standards of financial
26 accountability as the Secretary may require.

1 **SEC. 5. USE OF GRANT AMOUNTS.**

2 (a) **ELIGIBLE ACTIVITIES.**—Amounts from a grant
3 made under this Act may be used by the recipient of the
4 grant only for costs relating to the establishment of com-
5 munity open space, as follows:

6 (1) To develop eligible municipal real property
7 for use as community open space, which shall in-
8 clude design, clearance, demolition, removal, beau-
9 tification, site improvements, and construction or in-
10 stallation of facilities and improvements for such
11 property.

12 (2) To lease or otherwise obtain the use of eligi-
13 ble municipal real property for establishment of
14 community open space.

15 (3) To maintain community open space.

16 (4) To cover other administrative costs related
17 to the establishment, development, maintenance, ad-
18 ministration, or management of the community open
19 space, except that not more than 10 percent of any
20 single grant made under this Act may be used for
21 costs under this paragraph.

22 (b) **DEVELOPMENT PLAN REQUIREMENT.**—Amounts
23 from a grant made under this Act may be used by the
24 recipient of a grant only to carry out activities under sub-
25 section (a) that are described in the development plan of
26 the recipient approved by the Secretary under section 7

1 or that are described in an amendment to the development
2 plan approved by the Secretary under section 9.

3 (c) COMMUNITY INVOLVEMENT REQUIREMENTS.—A
4 qualified community organization that applies for a grant
5 under this Act shall provide for involvement by interested
6 residents and organizations of the neighborhood, commu-
7 nity, or city in which the property to be assisted under
8 the plan is located in—

9 (1) establishing the development plan under
10 section 7(b), which shall include—

11 (A) making the proposed development plan
12 available in a manner that, in the determination
13 of the Secretary, provides interested parties a
14 reasonable opportunity to examine its content
15 and to submit comments on the proposed plan;
16 and

17 (B) holding one or more public hearings to
18 obtain the views of interested parties regarding
19 the proposed plan; and

20 (2) carrying out activities under the develop-
21 ment plan, if the qualified community organization
22 is a recipient.

1 **SEC. 6. ELIGIBLE MUNICIPAL REAL PROPERTY.**

2 Amounts from a grant under this Act may be used
3 for costs under section 5(a) relating to the establishment
4 of community open space only on real property that—

5 (1) is owned in fee simple by the unit of general
6 local government in which the property is located;

7 (2) is located in an urban area;

8 (3) is free of structures; and

9 (4) is subject to a binding commitment, entered
10 into by the unit of general local government that
11 owns the property and the eligible community orga-
12 nization receiving the grant, that makes the property
13 available for use and improvement under this Act as
14 community open space for a period of not less than
15 7 years.

16 **SEC. 7. APPLICATION AND DEVELOPMENT PLAN.**

17 (a) IN GENERAL.—The Secretary shall provide for
18 nonprofit organizations to submit applications to the Sec-
19 retary for grants under this Act in such form and manner
20 as the Secretary may require to carry out the purposes
21 of this Act.

22 (b) DEVELOPMENT PLAN.—The Secretary shall re-
23 quire each application to include a detailed plan for the
24 use of any amounts received from a grant under this Act,
25 which shall include—

1 (1) a description of any eligible municipal prop-
2 erty that is to be established as community open
3 space using such grant amounts;

4 (2) evidence of the ownership of the eligible mu-
5 nicipal property and the binding commitment re-
6 quired under section 6(4) for the property;

7 (3) a description of the nonprofit organization
8 applying for the grant that is sufficient to allow the
9 Secretary to determine whether such organization is
10 a qualified community organization;

11 (4) a description of the activities under section
12 5(a) to be conducted with amounts from the grant;

13 (5) evidence of any commitments to make as-
14 sistance (other than assistance under this Act) avail-
15 able for use in developing or maintaining the com-
16 munity open space;

17 (6) a description of the need for community
18 open space in the neighborhood or community in
19 which the eligible municipal property is located;

20 (7) a description of how the nonprofit organiza-
21 tion will provide for the maintenance of the commu-
22 nity open space;

23 (8) a description of the community participation
24 involved (pursuant to section 5(c)) in establishing
25 the plan, and the provisions made (pursuant to such

1 section) for community participation in developing,
2 maintaining, administering, and managing the com-
3 munity open space;

4 (9) a budget specifying all of the estimated
5 costs relating to the project to establish and main-
6 tain the community open space; and

7 (10) any other information the Secretary con-
8 siders appropriate to carry out this Act.

9 **SEC. 8. SELECTION AND GRANT AGREEMENTS.**

10 (a) SELECTION.—From among the applications sub-
11 mitted under section 7, the Secretary shall select qualified
12 community organizations to receive grants under this Act
13 pursuant to a competitive selection process. The Secretary
14 shall review all applications received and may select only
15 applications containing development plans that the Sec-
16 retary approves as feasible and cost-effective pursuant to
17 the competitive selection process.

18 (b) SELECTION CRITERIA.—The competitive selection
19 process referred to in subsection (a) shall be based upon
20 selection criteria, which shall include—

21 (1) the extent of community involvement in the
22 establishment, development, maintenance, adminis-
23 tration, or management of the community open
24 space;

1 (2) the extent of need for community open
2 space in the neighborhood or community in which
3 the eligible municipal property is located;

4 (3) the extent to which the development plan
5 for the community open space limits administrative
6 and management costs relating to the community
7 open space; and

8 (4) the extent to which commitments have been
9 made providing assistance (other than assistance
10 under this Act) for use in establishing, developing,
11 maintaining, administering, or managing the com-
12 munity open space.

13 (c) GRANT AGREEMENTS.—The Secretary shall enter
14 into agreements with each qualified community organiza-
15 tion selected to receive a grant under this section as the
16 Secretary considers necessary to ensure that amounts pro-
17 vided under the grant are used in accordance with the re-
18 quirements of this Act to carry out the development plan
19 approved under section 7 and any amendments to such
20 plan approved under section 9.

21 **SEC. 9. AMENDMENTS TO DEVELOPMENT PLANS.**

22 The Secretary shall provide for recipients to submit
23 amendments to development plans to the Secretary and
24 for the Secretary to review, and approve or disapprove,
25 such amendments.

1 **SEC. 10. REPORTS.**

2 (a) RECIPIENTS.—The Secretary may require each
3 recipient to submit to the Secretary such reports as the
4 Secretary considers appropriate to determine whether the
5 recipient is carrying out the development plan for any
6 community open space for which the grant was made and
7 is complying with the provisions of this Act and any agree-
8 ments entered into under section 8(c).

9 (b) SECRETARY.—The Secretary shall submit a re-
10 port to the Congress not less than annually describing the
11 grants made under this Act, the recipients of the grants,
12 and the community open space provided with such grant
13 amounts.

14 **SEC. 11. DEFINITIONS.**

15 For purposes of this Act, the following definitions
16 shall apply:

17 (1) COMMUNITY OPEN SPACE.—The term
18 “community open space” means a parcel of real
19 property that is used for open space, park, play-
20 ground, garden, or other recreational or other simi-
21 lar purposes and is generally open to and available
22 for use by the public.

23 (2) NONPROFIT ORGANIZATION.—The term
24 “nonprofit organization” means a private organiza-
25 tion that—

1 (A) is organized under State or local laws;
2 and

3 (B) has no part of its net earnings inuring
4 to the benefit of any member, shareholder,
5 founder, contributor, or individual.

6 (3) QUALIFIED COMMUNITY ORGANIZATION.—
7 The term “qualified community organization” means
8 a nonprofit organization that complies with the re-
9 quirements under section 4 to be eligible to receive
10 a grant under this Act.

11 (4) RECIPIENT.—The term “recipient” means a
12 qualified community organization that receives a
13 grant under this Act.

14 (5) URBAN AREA.—The term “urban area”
15 means—

16 (A) a city within a standard metropolitan
17 statistical area (as established by the Office of
18 Management and Budget) which is the central
19 city of such area (as defined and used by such
20 Office); or

21 (B) a city within such a standard metro-
22 politan statistical area which has a population
23 of 50,000 or more.

24 (6) SECRETARY.—The term “Secretary” means
25 the Secretary of Housing and Urban Development.

1 (7) UNIT OF GENERAL LOCAL GOVERNMENT.—

2 The term “unit of general local government” means
3 any city, town, township, county, parish, village, or
4 other general purpose political subdivision of a
5 State.

6 (8) STATE.—The term “State” means the
7 States of the United States, the District of Colum-
8 bia, the Commonwealth of Puerto Rico, the Com-
9 monwealth of the Northern Mariana Islands, Guam,
10 the Virgin Islands, American Samoa, and any other
11 territory or possession of the United States.

12 **SEC. 12. REGULATIONS.**

13 The Secretary shall issue any regulations necessary
14 to carry out this Act.

15 **SEC. 13. AUTHORIZATION OF APPROPRIATIONS.**

16 There is authorized to be appropriated for grants
17 under this Act \$10,000,000 for each of fiscal years 2000
18 and 2001.

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