106TH CONGRESS 1ST SESSION

H. R. 2179

To provide for the management as open space of certain lands at the Rocky Flats Environmental Technology Site, Colorado, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 10, 1999

Mr. Udall of Colorado introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for the management as open space of certain lands at the Rocky Flats Environmental Technology Site, Colorado, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rocky Flats Open
- 5 Space Act".
- 6 SEC. 2. FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—Congress finds the following:

- (1) The Federal Government, through the Atomic Energy Commission, acquired the Rocky Flats site in 1951 and began operations there in 1952. Since 1992, the mission of the Rocky Flats site has changed from the production of nuclear weapons components to managing wastes and materials and cleaning up and converting the site to beneficial uses in a manner that is safe, environmentally and socially responsible, physically secure, and cost-effective.
 - (2) The buffer zone has generally remained undisturbed since the acquisition of the Rocky Flats site. The buffer zone possesses an impressive diversity of plant and animal species and provides important wildlife habitat for a number of threatened and endangered species.
 - (3) The State of Colorado is experiencing increasing growth and development, especially in the metropolitan Denver Front Range area in the vicinity of the Rocky Flats site. This growth and development reduces the amount of open space and thereby diminishes for many metropolitan Denver communities the vistas of the striking Front Range mountain backdrop.

- 1 (4) The national interest requires that the on-
- 2 going cleanup and closure of the Rocky Flats site be
- 3 completed without unnecessary delay and that the
- 4 site thereafter be retained by the United States and
- 5 managed so as to preserve its value for open space
- 6 and wildlife habitat.
- 7 (b) Purpose.—The purpose of this Act is to provide
- 8 for the management of the buffer zone at the Rocky Flats
- 9 site as open space and to establish a process for deter-
- 10 mining and implementing appropriate policies for the
- 11 management of the Rocky Flats site after the ongoing
- 12 cleanup and closure is completed.

13 SEC. 3. FUTURE OWNERSHIP AND MANAGEMENT.

- 14 (a) Federal Ownership.—Unless Congress pro-
- 15 vides otherwise in an Act enacted after the date of the
- 16 enactment of this Act, all right, title, and interest of the
- 17 United States, held on or acquired after the date of the
- 18 enactment of this Act, to lands within the boundaries of
- 19 the Rocky Flats site shall be retained by the United
- 20 States.
- 21 (b) Open Space Management of Buffer
- 22 ZONE.—(1) Except as provided in paragraph (2), the buff-
- 23 er zone shall be managed as open space.
- 24 (2) The structures that comprise the former Lindsay
- 25 Ranch homestead site within the Rock Creek Reserve area

- 1 of the buffer zone shall be preserved and maintained to
- 2 protect their historic significance and provide appropriate
- 3 enjoyment for visitors.
- 4 (c) Management of Industrial Area.—Sub-
- 5 section (b) shall not be construed to affect the manage-
- 6 ment of the industrial area or to preclude the management
- 7 of the industrial area as open space after cleanup and clo-
- 8 sure is completed.

9 SEC. 4. ROCKY FLATS OPEN SPACE ADVISORY COUNCIL.

- 10 (a) Establishment.—Not later than 90 days after
- 11 the date of enactment of this Act, the Secretary of Energy
- 12 shall establish a council to be known as the Rocky Flats
- 13 Open Space Advisory Council.
- 14 (b) Purpose.—The purpose of the Council shall be
- 15 to examine the options for long-term oversight and man-
- 16 agement of the Rocky Flats site and to make rec-
- 17 ommendations for such oversight and management.
- 18 (c) Duties.—The Council shall—
- 19 (1) identify the Federal, State, and local agen-
- cies and other entities that could effectively manage
- 21 the buffer zone to protect its wildlife, wildlife habi-
- tat, and open space resources;
- 23 (2) identify, with respect to the various portions
- of the buffer zone, the management policies that
- 25 would be most appropriate, consistent with the pro-

- tection of the wildlife, wildlife habitat, and open
 space resources;
- 3 (3) make recommendations regarding the man4 agement of the buffer zone after completion of the
 5 cleanup and closure, including the appropriate entity
 6 or entities to carry out the management, the appro7 priate management policies, any appropriate imple8 menting legislation, and any other recommendations
 9 that the Council considers appropriate; and
- 10 (4) make any recommendations regarding the 11 management of the industrial area that the Council 12 considers appropriate.
- 13 (d) Composition.—The Secretary shall ensure that 14 the membership of the Council includes representatives of 15 appropriate Federal, State, and local entities, including 16 the following:
- 17 (1) The offices of the Governor and the Attor-18 ney General of the State of Colorado.
- (2) The counties in Colorado of Jefferson andBoulder.
- 21 (3) The cities in Colorado of Arvada, Boulder, 22 Broomfield, Westminster, Superior, Thornton, Gold-23 en, and Northglenn.

- 1 (4) The Rocky Flats Citizens Advisory Board 2 and the Rocky Flats Coalition of Local Govern-3 ments.
- 4 (5) The Department of Public Health and En-5 vironment and the Department of Natural Resources 6 of the State of Colorado.
- 7 (6) The Department of Energy.
- 8 (7) The United States Fish and Wildlife Serv-9 ice.
- 10 (8) The Environmental Protection Agency.
- 11 (e) Chairperson of the Council
- 12 shall be appointed by the Secretary and shall be a member
- 13 of the Council who is a representative of the Department
- 14 of Energy.
- 15 (f) Public Involvement.—The Council shall be
- 16 subject to the Federal Advisory Committee Act (5 U.S.C.
- 17 App.). The Council's deliberations shall be open to the
- 18 public, and the Council shall endeavor to seek out and pro-
- 19 vide opportunities for public input.
- 20 (g) Report.—Not later than 1 year after the estab-
- 21 lishment of the Council, the Council shall submit a report
- 22 to the Secretary, the Governor of the State of Colorado,
- 23 and the Congress. The report shall contain the identifica-
- 24 tions and recommendations of the Council under sub-
- 25 section (c).

- 1 (h) Implementation of Council Recommenda-
- 2 TIONS.—Subject to section 5(a) and any other provision
- 3 of Federal law, the Secretary may, after the submission
- 4 of the report by the Council under subsection (g), provide
- 5 for the management of the buffer zone in accordance with
- 6 the recommendations in that report.

7 SEC. 5. CONTINUATION OF ENVIRONMENTAL CLEANUP

- 8 AND CLOSURE.
- 9 (a) Ongoing Cleanup and Closure.—The Sec-
- 10 retary shall continue to carry out to completion the clean-
- 11 up and closure activities at the Rocky Flats site, including
- 12 any such actions within the buffer zone that are necessary
- 13 under applicable requirements of Federal or State laws
- 14 and regulations.
- 15 (b) Rules of Construction.—(1) Nothing in this
- 16 Act, and no action taken under this Act, shall relieve the
- 17 Secretary or any other person from any obligation or other
- 18 liability with respect to the Rocky Flats site under the
- 19 Comprehensive Environmental Response, Compensation,
- 20 and Liability Act of 1980 (42 U.S.C. 9601 et seq.), the
- 21 Solid Waste Disposal Act (42 U.S.C. 6901 et seq.), the
- 22 Colorado Hazardous Waste Act (Colo. Rev. Stat. 25–15–
- 23 301 et seq.), or any other applicable Federal or State law
- 24 or regulation.

1 (2) This Act shall not be construed to restrict or lessen the degree of cleanup at the Rocky Flats site, including 3 the buffer zone, required under the 1996 Rocky Flats Cleanup Agreement or any other applicable requirements. 5 (3) The level of cleanup at the Rocky Flats site shall not be affected by the requirements of this Act for open 6 space management of the buffer zone, but rather shall be 8 based on considerations of public health and safety. SEC. 6. DEFINITIONS. 10 For purposes of this Act: (1) The term "Rocky Flats" or "Rocky Flats 11 site" means the Rocky Flats Environmental Tech-12 13 nology Site, Colorado. (2) The term "Rocky Flats map" means the 14 15 map of the Rocky Flats site titled "Rocky Flats Environmental Technology Site, Colorado" and dated 16 17 June 1999. 18 (3) The term "open space" means an area free 19 of new structures that is managed for its open space 20 characteristics and for its wildlife, wildlife habitat, 21 and potential recreational opportunities. (4) The term "buffer zone" means the land 22 23 within the Rocky Flats site between the industrial

area and the boundary of Federal land at the Rocky

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- Flats site, comprising approximately 6,000 acres, as generally depicted on the Rocky Flats map.
 - (5) The term "industrial area" means the facilities and structures on the Rocky Flats site that comprise the former nuclear weapons production activities, comprising approximately 385 acres, as generally depicted on the Rocky Flats map.
 - (6) The term "cleanup and closure" means the remedial actions and decommissioning activities being undertaken at the Rocky Flats site by the Department of Energy under the 1996 Rocky Flats Cleanup Agreement, the closure plans and baselines, and any other relevant documents.
 - (7) The term "Secretary" means the Secretary of Energy.
 - (8) The term "Council" means the Rocky Flats Open Space Advisory Council.