

106TH CONGRESS  
1ST SESSION

# H. R. 2166

To conserve global bear populations by prohibiting the importation, exportation, and interstate trade of bear viscera and items, products, or substances containing, or labeled or advertised as containing, bear viscera, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 10, 1999

Mr. PORTER (for himself, Mr. BILBRAY, Mr. ABERCROMBIE, Mr. BOEHLERT, Mr. MORAN of Virginia, Mr. WYNN, Mr. MATSUI, Mr. BONIOR, Mr. CAPUANO, Mr. BEREUTER, Mr. LEWIS of Georgia, Ms. PELOSI, Mr. BLAGOJEVICH, Mrs. KELLY, Mr. GUTIERREZ, Mrs. LOWEY, Mr. MALONEY of Connecticut, Mr. BATEMAN, Mr. TIERNEY, Mr. ENGLISH, Mr. LANTOS, Mr. WEXLER, Mr. STARK, Mr. LIPINSKI, Mr. ISAKSON, Mr. GREENWOOD, Mr. DICKS, Mr. GEORGE MILLER of California, Ms. SLAUGHTER, Mr. LAMPSON, Mr. WHITFIELD, Mr. GILMAN, Mr. FRANK of Massachusetts, Mr. BENTSEN, Mr. LEACH, Mr. SHAYS, Mr. SMITH of New Jersey, Mr. HINCHEY, Mr. FRANKS of New Jersey, Ms. ESHOO, Mr. PALLONE, Mrs. MORELLA, Mr. SHERMAN, Mr. HORN, Mr. TOWNS, Mr. BOUCHER, Mr. ANDREWS, Ms. DELAURO, Mr. ROTHMAN, Mr. BROWN of California, and Mrs. JOHNSON of Connecticut) introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committees on International Relations, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To conserve global bear populations by prohibiting the importation, exportation, and interstate trade of bear viscera and items, products, or substances containing, or labeled

or advertised as containing, bear viscera, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Bear Protection Act  
5 of 1999”.

6       **SEC. 2. FINDINGS.**

7       Congress finds that—

8               (1) all 8 extant species of bear—Asian black  
9       bear, brown bear, polar bear, American black bear,  
10      spectacled bear, giant panda, sun bear, and sloth  
11      bear—are listed on Appendix I or II of the Conven-  
12      tion on International Trade in Endangered Species  
13      of Wild Fauna and Flora (27 UST 1087; TIAS  
14      8249) (referred to in this section as “CITES”);

15              (2) Article XIV of CITES provides that Parties  
16      to CITES may adopt stricter domestic measures re-  
17      garding the conditions for trade, taking, possession,  
18      or transport of species on Appendix I or II, and the  
19      Parties to CITES adopted a resolution (Conf. 10.8)  
20      urging Parties to take immediate action to demon-  
21      strably reduce the illegal trade in bear parts and de-  
22      rivatives;

23              (3) the Asian bear populations have declined  
24      significantly in recent years, as a result of habitat

1 loss and poaching due to a strong demand for bear  
2 viscera used in traditional medicines and cosmetics;

3 (4) Federal and State undercover operations  
4 have revealed that American bears have been  
5 poached for their viscera;

6 (5) while most American black bear populations  
7 are generally stable or increasing, commercial trade  
8 could stimulate poaching and threaten certain popu-  
9 lations if the demand for bear viscera increases; and

10 (6) prohibitions against the importation into  
11 the United States and exportation from the United  
12 States, as well as prohibitions against the interstate  
13 trade, of bear viscera and products containing, or la-  
14 beled or advertised as containing, bear viscera will  
15 assist in ensuring that the United States does not  
16 contribute to the decline of any bear population as  
17 a result of the commercial trade in bear viscera.

18 **SEC. 3. PURPOSES.**

19 The purpose of this Act is to ensure the long-term  
20 viability of the world's 8 bear species by—

21 (1) prohibiting international trade in bear  
22 viscera and products containing, or labeled or adver-  
23 tised as containing, bear viscera;

24 (2) encouraging bilateral and multilateral ef-  
25 forts to eliminate such trade; and

1           (3) ensuring that adequate Federal legislation  
2       exists with respect to domestic trade in bear viscera  
3       and products containing, or labeled or advertised as  
4       containing, bear viscera.

5 **SEC. 4. DEFINITIONS.**

6       In this Act:

7           (1) BEAR VISCERA.—The term “bear viscera”  
8       means the body fluids or internal organs, including  
9       the gallbladder and its contents but not including  
10      blood or brains, of a species of bear.

11          (2) IMPORT.—The term “import” means to  
12      land on, bring into, or introduce into any place sub-  
13      ject to the jurisdiction of the United States, whether  
14      or not the landing, bringing, or introduction con-  
15      stitutes an importation within the meaning of the  
16      customs laws of the United States.

17          (3) PERSON.—The term “person” means—

18              (A) an individual, corporation, partnership,  
19      trust, association, or other private entity;

20              (B) an officer, employee, agent, depart-  
21      ment, or instrumentality of—

22                  (i) the Federal Government;

23                  (ii) any State, municipality, or polit-  
24      ical subdivision of a State; or

25                  (iii) any foreign government;

1 (C) a State, municipality, or political sub-  
2 division of a State; and

3 (D) any other entity subject to the juris-  
4 diction of the United States.

5 (4) SECRETARY.—The term “Secretary” means  
6 the Secretary of the Interior.

7 (5) STATE.—The term “State” means a State,  
8 the District of Columbia, the Commonwealth of  
9 Puerto Rico, the Virgin Islands, Guam, the Com-  
10 monwealth of the Northern Mariana Islands, Amer-  
11 ican Samoa, and any other territory, commonwealth,  
12 or possession of the United States.

13 (6) TRANSPORT.—The term “transport” means  
14 to move, convey, carry, or ship by any means, or to  
15 deliver or receive for the purpose of movement, con-  
16 veyance, carriage, or shipment.

17 **SEC. 5. PROHIBITED ACTS.**

18 (a) IN GENERAL.—Except as provided in subsection

19 (b), a person shall not—

20 (1) import into, or export from, the United  
21 States bear viscera or any product, item, or sub-  
22 stance containing, or labeled or advertised as con-  
23 taining, bear viscera; or

24 (2) sell or barter, offer to sell or barter, pur-  
25 chase, possess, transport, deliver, or receive, in inter-

1 state or foreign commerce, bear viscera or any prod-  
2 uct, item, or substance containing, or labeled or ad-  
3 vertised as containing, bear viscera.

4 (b) EXCEPTION FOR WILDLIFE LAW ENFORCEMENT  
5 PURPOSES.—A person described in subparagraph (B) or  
6 (C) of section 4(3) may import into, or export from, the  
7 United States, or transport between States, bear viscera  
8 or any product, item, or substance containing, or labeled  
9 or advertised as containing, bear viscera if the importa-  
10 tion, exportation, or transportation—

11 (1) is solely for wildlife law enforcement pur-  
12 poses; and

13 (2) is authorized by a valid permit issued under  
14 Appendix I or II of the Convention on International  
15 Trade in Endangered Species of Wild Fauna and  
16 Flora (27 UST 1087; TIAS 8249), in any case in  
17 which such a permit is required under the Conven-  
18 tion.

19 **SEC. 6. PENALTIES AND ENFORCEMENT.**

20 (a) CRIMINAL PENALTIES.—A person that knowingly  
21 violates section 5 shall be fined under title 18, United  
22 States Code, imprisoned not more than 1 year, or both.

23 (b) CIVIL PENALTIES.—

1           (1) AMOUNT.—A person that knowingly violates  
2           section 5 may be assessed a civil penalty by the Sec-  
3           retary of not more than \$25,000 for each violation.

4           (2) MANNER OF ASSESSMENT AND COLLEC-  
5           TION.—A civil penalty under this subsection shall be  
6           assessed, and may be collected, in the manner in  
7           which a civil penalty under the Endangered Species  
8           Act of 1973 may be assessed and collected under  
9           section 11(a) of that Act (16 U.S.C. 1540(a)).

10          (c) PRODUCTS, ITEMS, AND SUBSTANCES.—Any bear  
11          viscera, or any product, item, or substance sold, imported,  
12          or exported, or attempted to be sold, imported, or ex-  
13          ported, in violation of this section (including any regula-  
14          tion issued under this section) shall be seized and forfeited  
15          to the United States.

16          (d) REGULATIONS.—After consultation with the Sec-  
17          retary of the Treasury, the Secretary of Health and  
18          Human Services, and the United States Trade Represent-  
19          ative, the Secretary shall issue such regulations as are nec-  
20          essary to carry out this section.

21          (e) ENFORCEMENT.—The Secretary, the Secretary of  
22          the Treasury, and the Secretary of the department in  
23          which the Coast Guard is operating shall enforce this sec-  
24          tion in the manner in which the Secretaries carry out en-

1    enforcement activities under section 11(e) of the Endangered  
2    Species Act of 1973 (16 U.S.C. 1540(e)).

3            (f) USE OF PENALTY AMOUNTS.—Amounts received  
4    as penalties, fines, or forfeiture of property under this sec-  
5    tion shall be used in accordance with section 6(d) of the  
6    Lacey Act Amendments of 1981 (16 U.S.C. 3375(d)).

7    **SEC. 7. DISCUSSIONS CONCERNING TRADE PRACTICES.**

8            The Secretary and the Secretary of State shall dis-  
9    cuss issues involving trade in bear viscera with the appro-  
10   priate representatives of countries trading with the United  
11   States that are determined by the Secretary and the  
12   United States Trade Representative to be the leading im-  
13   porters, exporters, or consumers of bear viscera, and at-  
14   tempt to establish coordinated efforts with the countries  
15   to protect bears.

16   **SEC. 8. REPORT.**

17            Not later than 1 year after the date of enactment  
18   of this Act, the Secretary, in cooperation with appropriate  
19   State agencies, shall submit to the Committee on Environ-  
20   ment and Public Works of the Senate and the Committee  
21   on Resources of the House of Representatives a report de-  
22   tailing the progress of efforts to end the illegal trade in  
23   bear viscera.

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