#### 106TH CONGRESS 1ST SESSION

# H. R. 2050

To provide consumers with a reliable source of electricity and a choice of electric providers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

June 8, 1999

Mr. Largent (for himself and Mr. Markey) introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Ways and Means, Transportation and Infrastructure, and Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

To provide consumers with a reliable source of electricity and a choice of electric providers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Electric Consumers' Power To Choose Act of 1999".
- 6 (b) Table of Contents.—
  - Sec. 1. Short title and table of contents.
  - Sec. 2. Findings and purpose.

TITLE I—CONSUMER CHOICE AND COMPETITION FOR ELECTRIC UTILITIES

#### Sec. 101. Competition for retail electric distribution systems.

#### "Subtitle F—Retail Electric Competition

- "Sec. 151. Definitions.
- "Sec. 152. Retail competition for State-regulated local distribution systems.
- "Sec. 153. Retail competition for nonregulated local distribution systems.
- "Sec. 154. Grandfathering provision.
- "Sec. 155. Retail reciprocity.
- "Sec. 156. Aggregation for purchase of retail electric energy.
- "Sec. 157. State jurisdiction.
- "Sec. 158. Relation to NAFTA; imports.
- "Sec. 159. Privacy of consumer proprietary information.
- Sec. 102. Electric reliability.
- Sec. 103. Federal interconnection authorities.
- Sec. 104. Consumer protection, market power, and unfair trade practices.
- Sec. 105. Antitrust savings clause.
- Sec. 106. Mandatory open access for all transmitting utilities.
- Sec. 107. Clarification of State and Federal authority over retail transmission services.
- Sec. 108. Authority to establish regional transmission organizations.
- Sec. 109. Special provisions respecting BPA and ERCOT transmission.
- Sec. 110. Electric company mergers.
- Sec. 111. Regional transmission planning agencies.
- Sec. 112. Universal and affordable service.
- Sec. 113. Conforming and technical amendments to the Federal Power Act.
- Sec. 114. Study of grandfathered systems.
- Sec. 115. Effective date.

### TITLE II—PROVISIONS RESPECTING THE PUBLIC UTILITY HOLDING COMPANY ACT OF 1935

- Sec. 201. Short title.
- Sec. 202. Reform of holding company regulation under PUHCA.
- Sec. 203. Definitions.
- Sec. 204. Federal access to books and records.
- Sec. 205. State access to books and records.
- Sec. 206. Exemption authority.
- Sec. 207. Affiliate transactions.
- Sec. 208. Applicability.
- Sec. 209. Effect on other regulations.
- Sec. 210. Enforcement.
- Sec. 211. Savings provisions.
- Sec. 212. Implementation.
- Sec. 213. Transfer of resources.
- Sec. 214. Authorization of appropriations.
- Sec. 215. Conforming amendment to the Federal Power Act.

## TITLE III—PROVISIONS RESPECTING THE PUBLIC UTILITY REGULATORY POLICIES ACT OF 1978

- Sec. 301. Short title.
- Sec. 302. Findings.
- Sec. 303. Prospective repeal.
- Sec. 304. Recovery of costs.

### TITLE IV—FEDERAL POWER MARKETING ADMINISTRATIONS AND TENNESSEE VALLEY AUTHORITY

#### Subtitle A—Tennessee Valley Authority

- Sec. 401. Definitions.
- Sec. 402. Wholesale competition in the Tennessee Valley region.
- Sec. 403. Tennessee Valley Authority power sales.
- Sec. 404. Prohibition on acquisition of new generating resources.
- Sec. 405. Renegotiation of long-term contracts.
- Sec. 406. Regulation of Tennessee Valley Authority transmission system.
- Sec. 407. Regulation of Tennessee Valley Authority distributors.
- Sec. 408. Stranded cost recovery.
- Sec. 409. Regional transmission planning agencies.
- Sec. 410. Application of antitrust law.
- Sec. 411. Disposition of surplus local distribution facilities.
- Sec. 412. Commission regulations.
- Sec. 413. Savings provision.

#### Subtitle B—Bonneville Power Administration

- Sec. 421. Definitions.
- Sec. 422. Application of Federal Power Act.
- Sec. 423. Surcharge on transmission rates to recover otherwise nonrecoverable costs.
- Sec. 424. Complaints.
- Sec. 425. Review of commission orders.
- Sec. 426. Antitrust laws application to BPA.
- Sec. 427. Conforming amendments.

#### Subtitle C—Other Power Marketing Administrations

- Sec. 431. Definitions.
- Sec. 432. Accounting.
- Sec. 433. Regional transmission planning agencies.
- Sec. 434. Application of antitrust law.

#### TITLE V—RENEWABLE ENERGY

- Sec. 501. Renewable portfolio standard.
- Sec. 502. Net metering.

## TITLE VI—PROVISIONS RELATING TO THE INTERNAL REVENUE CODE

- Sec. 601. 5-year extension of credit for producing electricity from renewable resources.
- Sec. 602. Credit for energy efficiency improvements to existing homes.
- Sec. 603. Business credit for construction of new energy efficient home.
- Sec. 604. Tax credit for combined heat and power system property.
- Sec. 605. Tax-exempt bond financing of certain electric facilities.

#### 1 SEC. 2. FINDINGS AND PURPOSE.

### 2 (a) FINDINGS.—The Congress finds the following:

- 1 (1) Electricity is used in virtually every home, 2 commercial enterprise, and manufacturing facility in 3 the United States; is a basic element of the inter-4 state and foreign commerce of the United States; 5 and immediately, directly, and substantially affects 6 interstate and foreign commerce.
  - (2) Americans consume electricity worth more than \$250,000,000,000 a year, approximately half of which is for residential purposes, making the monthly electric utility bill one of the largest expenses for most households.
  - (3) Traditional monopoly rate-of-return regulation of electricity has failed. It has stifled competition, resulting in high electricity rates for many consumers and few incentives for technological innovation and good customer service by electric utilities.
  - (4) High electricity rates are regressive, placing a disproportionate burden on poor ratepayers. A competitive electric generation industry should provide benefits to all consumers by fostering innovation and efficiency, rather than by allowing cost shifting that lowers rates to some consumers but raises rates to others.

1 (5) The cost of electricity has a direct effect on 2 the price, profitability, and competitiveness of goods 3 and services produced in the United States. (6) Lower priced electricity can be realized by 5 giving all American consumers the right to choose 6 among suppliers of electricity in a competitive mar-7 ket, while maintaining, if not improving, the reli-8 ability of service those consumers have come to ex-9 pect. 10 (7) The development of vibrant competition in 11 the retail market for electric energy will— 12 (A) reduce the costs of electric energy to 13 even the smallest consumers of electricity; 14 (B) create jobs as American businesses are 15 able to lower costs and better compete in world 16 markets and against foreign competition here at 17 home; and 18 (C) result in a more efficient utility indus-19 try. 20 (8) The Nation's interconnected electricity gen-21 eration, transmission, and local distribution systems

critically affect the economy and productivity of the

United States, and the health, safety, welfare, and

security of all Americans.

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- (9) Congress has authority to enact laws, under the Commerce Clause of the United States Constitution, regarding the generation, transmission, distribution, and sale of electric energy in interstate commerce at the wholesale and retail levels.
  - (10) Only Congress can ensure that a competitive retail electricity market is established throughout the United States on an expeditious but orderly basis. Regional and State variations, however, require that State regulatory authorities should receive deference in implementing competition and consumer choice in retail electricity markets.
  - (11) The success of competition in the whole-sale electricity market under the Energy Policy Act of 1992 and open access under Orders No. 888 and 889 of the Federal Energy Regulatory Commission, as well as innovations in electricity generation and transmission technologies, indicate that with appropriate transition measures, retail customer choice and generation competition can substantially benefit all classes of United States electricity consumers, including residential, commercial, industrial, and other consumers.
  - (12) In a competitive generation market, it is in the national interest to continue to encourage the

1	development of emerging energy technologies in
2	order to ensure energy diversity and security and to
3	protect the environment.
4	(b) Purpose.—The purpose of this Act is to allow
5	American electricity consumers to choose among com-
6	peting providers of electricity, in order to secure lower
7	electricity rates, higher quality services, and a more robust
8	United States economy, and for other purposes.
9	TITLE I—CONSUMER CHOICE
10	AND COMPETITION FOR
11	ELECTRIC UTILITIES
12	SEC. 101. COMPETITION FOR RETAIL ELECTRIC DISTRIBU
13	TION SYSTEMS.
14	(a) Amendment of PURPA.—Title I of the Public
15	Utility Regulatory Policies Act of 1978 (16 U.S.C. 2601
16	and following) is amended by adding the following new
17	subtitle at the end thereof:
18	"Subtitle F—Retail Electric Competition
19	"SEC. 151. DEFINITIONS.
20	"For purposes of this subtitle:
21	"(1) Consumer.—The term 'consumer' means
22	any person who purchases or offers to purchase any
23	retail electric supply.
24	"(2) Electric supplier.—The term 'electric
25	supplier' means any person who produces, generates

- manufactures, aggregates, markets, brokers, sells, or
  otherwise supplies electric energy.
- 3 "(3) Local distribution company means any person 4 term 'local distribution company' means any person 5 which owns, controls, or operates local distribution 6 facilities.
  - "(4) Local distribution facilities means any facilities used for the local distribution of electric energy, including any facilities determined pursuant to section 201 of the Federal Power Act to be so used.
  - "(5) Local distribution service' includes all services necessary to, or customarily provided in the course of, the delivery of electric energy to a consumer through local distribution facilities, including the construction, maintenance, and operation of local distribution facilities, the metering and billing of retail sales, and related management, accounting, and other services. Such term shall not include the generation or sale of electric energy.
  - "(6) Nonregulated local distribucompany.—The term 'nonregulated local distribution company' means any local distribution company

- other than any State-regulated local distribution
   company.
- "(7) PERSON.—The term 'person' means any entity, including an individual, a foreign governmental entity, the United States Government or any instrumentality or authority thereof (including the Tennessee Valley Authority), or a State, or any instrumentality, authority, or political subdivision thereof, including any municipality.
  - "(8) Public utility.—The term 'public utility' means a public utility as defined in section 201(e)(1) of the Federal Power Act.
  - "(9) STATE REGULATED LOCAL DISTRIBUTION COMPANY.—The term 'State regulated local distribution company' means any local distribution company with respect to which a State regulatory authority has ratemaking jurisdiction.
  - "(10) STATE REGULATORY AUTHORITY.—Notwithstanding section 3(17) of this Act, the term 'State regulatory authority' means any State agency which has ratemaking authority with respect to the provision of local distribution services by any local distribution company (other than such State agency).

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1 "(11) Transmission facilities.—The term 2 'transmission facilities' means any facilities used for 3 the transmission of electric energy, including any facilities determined pursuant to section 201 of the 5 Federal Power Act to be so used. 6 "SEC. 152. RETAIL COMPETITION FOR STATE REGULATED 7 LOCAL DISTRIBUTION SYSTEMS. "(a) State Elections.— 8 9 "(1) IN GENERAL.—Every State may elect to 10 require, by no later than January 1, 2002, retail 11 electric competition in accordance with paragraph 12 (2) of this subsection for every State regulated local 13 distribution company providing local distribution 14 service in such State. Such election shall be made by 15 January 1, 2001. No such election may be partial or 16 revocable. Such election shall be conclusively evi-17 denced by the submission to the Commission from 18 the State regulatory authority by January 1, 2001, 19 of a notice that the State will require such retail 20 competition. 21

"(2) RETAIL ELECTRIC COMPETITION.—If a State makes an election under paragraph (1), the State regulatory authority for that State shall establish such terms and conditions as necessary and appropriate to ensure that—

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1	"(A) all electric consumers in such State
2	served by State regulated local distribution
3	companies may choose from competing electric
4	suppliers; and
5	"(B) State regulated local distribution
6	companies shall provide local distribution serv-
7	ice under rates, charges, terms, and conditions
8	which—
9	"(i) are just and reasonable and not
10	unduly discriminatory or preferential;
11	"(ii) identify, offer, and sell local dis-
12	tribution service separately from any sales
13	of electric energy; and
14	"(iii) comply with State law and are
15	otherwise in the public interest; and
16	in the case of a local distribution company
17	which is also an electric supplier, such rates,
18	charges, terms, and conditions shall be com-
19	parable to those applicable to the use of local
20	distribution facilities owned, controlled, or oper-
21	ated by the company for the local distribution
22	of electric energy supplied by such company.
23	"(b) OPT OUT OF RETAIL COMPETITION.—If a State
24	regulatory authority does not make the election under sub-
25	section (a), subsection (c) shall apply unless the State reg-

- 1 ulatory authority finds, after notice and opportunity for
- 2 hearing, that making such election will have a negative
- 3 impact on the residential class, the commercial class, or
- 4 the industrial class of customers in that State that cannot
- 5 be reasonably mitigated. The State regulatory authority
- 6 shall publish the finding and its basis and shall file a no-
- 7 tice with the Commission of its determination by January
- 8 1, 2001.
- 9 "(c) Failure To Elect or Opt Out.—Except for
- 10 a State covered by section 154 (relating to
- 11 grandfathering), if a State does not make an election
- 12 under subsection (a), or file an opt-out notice under sub-
- 13 section (b), by January 1, 2001, each State regulated local
- 14 distribution company providing local distribution service
- 15 in such State shall establish retail electric competition for
- 16 its local distribution facilities in accordance with sub-
- 17 section (a)(2) by January 1, 2002.
- 18 "(d) Authority To Require Charges.—Except as
- 19 provided in subsection (b), nothing in this subtitle shall
- 20 affect the authority of a State or a State regulatory au-
- 21 thority to require, as a condition for the purchase or re-
- 22 ceipt by any person located in such State of any retail
- 23 electric energy or services described in section 201(h) of
- 24 the Federal Power Act, the payment of any charge deemed

- necessary by such State or State regulatory authority for 2 any of the following purposes: 3 "(1) To recover transition costs. "(2) To ensure that adequate electric service is 4 5 available to all customers served by a retail distribu-6 tion system. "(3) To ensure and enhance the reliability of 7 8 retail electric service. 9 "(4) To fund assistance to low-income cus-10 tomers. 11 "(5) To encourage, in a competitively neutral 12 fashion. environmental, emerging energy tech-13 nologies, energy efficiency, or energy conservation 14 programs, or any combination of such programs. 15 "(6) To provide for transition costs of electric 16 utility workers adversely affected by restructuring. "(7) To encourage research and development on 17 18 electric technologies. "(8) Any combination of the purposes described 19 20 in paragraphs (1) through (7). 21 Nothing in this subsection shall require a State or State 22 regulatory authority to impose any charges under this sub-23 section.
- 24 "(e) DISCRIMINATION PROHIBITED.—The calcula-25 tion, assessment, or imposition of any fees and charges

- 1 described in subsection (d), or imposed pursuant to any
- 2 other law, shall not unduly discriminate among different
- 3 classes or categories of electric utilities, local distribution
- 4 companies, electric energy consumers, or electric suppliers.
- 5 Nothing in this subtitle shall affect the authority of a
- 6 State under applicable State law to design rates for local
- 7 distribution service.
- 8 "(f) Enforcement.—Any person may bring an ac-
- 9 tion in the appropriate State court against any State regu-
- 10 latory authority or State regulated local distribution com-
- 11 pany to require compliance with this section.
- 12 "SEC. 153. RETAIL COMPETITION FOR NONREGULATED
- 13 LOCAL DISTRIBUTION SYSTEMS.
- 14 "(a) Nonregulated Local Distribution Compa-
- 15 NIES.—
- "(1) Election by utility.—Every nonregu-
- 17 lated local distribution company may elect to estab-
- lish, by no later than January 1, 2002, retail com-
- 19 petition in accordance with paragraph (2) for its
- 20 local distribution facilities providing local distribu-
- 21 tion service. Such election shall be made by January
- 22 1, 2001. No such election may be partial or rev-
- ocable. For a nonregulated local distribution com-
- pany in any State, such election shall be conclusively
- evidenced by the submission from such company to

1	the Commission by January 1, 2001, of a notice
2	that the company will provide such retail competi-
3	tion.
4	"(2) Retail electric competition.—If a
5	nonregulated local distribution company in any State
6	makes an election under paragraph (1), it shall es-
7	tablish such terms and conditions as it finds nec-
8	essary and appropriate to ensure that—
9	"(A) all electric consumers of local dis-
10	tribution service provided by such company may
11	choose from competing retail electric suppliers;
12	and
13	"(B) the company shall provide access to
14	its local distribution service under rates,
15	charges, terms, and conditions which—
16	"(i) are just and reasonable and not
17	unduly preferential or discriminatory;
18	"(ii) identify, offer, and sell local dis-
19	tribution service separately from any sales
20	of electric energy;
21	"(iii) comply with State law and are
22	otherwise in the public interest; and
23	in the case of a local distribution company
24	which is also an electric supplier, such rates,
25	charges, terms, and conditions shall be com-

- 1 parable to those applicable to the use of local
- 2 distribution facilities owned, controlled, or oper-
- ated by the company for the local distribution
- 4 of electric energy supplied by such company.
- 5 "(b) OPT OUT OF RETAIL COMPETITION.—If a non-
- 6 regulated local distribution company does not make the
- 7 election under subsection (a), subsection (c) shall apply
- 8 unless the company finds, after notice and opportunity for
- 9 hearing, that implementation of retail competition in ac-
- 10 cordance with subsection (a) will have a negative impact
- 11 on the residential class, the commercial class, or the indus-
- 12 trial class of customers of that company that cannot be
- 13 reasonably mitigated. The nonregulated local distribution
- 14 company shall publish such determination and its basis
- 15 and shall file a notice with the Commission of its deter-
- 16 mination by January 1, 2001.
- 17 "(c) Failure To Elect.—Except for a nonregu-
- 18 lated local distribution company covered by section 154
- 19 (relating to grandfathering), each nonregulated local dis-
- 20 tribution company that does not make an election under
- 21 subsection (a), or file an opt-out notice under subsection
- 22 (b), by January 1, 2001, shall provide retail competition
- 23 for its local distribution facilities providing local distribu-
- 24 tion service in accordance with subsection (a)(2) by Janu-
- 25 ary 1, 2002.

1	"(d) Charges.—
2	"(1) Authority to require charges.—Ex-
3	cept as provided in subsection (b), nothing in this
4	subtitle shall affect the authority of a nonregulated
5	local distribution company that provides local dis-
6	tribution service to require, as a condition for the
7	purchase or receipt by any electric consumers receiv-
8	ing local distribution service provided by such com-
9	pany, the payment of any charge deemed necessary
10	by such company for any of the following purposes:
11	"(A) To recover transition costs.
12	"(B) To ensure that adequate electric serv-
13	ice is available to all consumers served by such
14	company.
15	"(C) To ensure and enhance the reliability
16	of retail electric service.
17	"(D) To fund assistance to low-income
18	customers.
19	"(E) To encourage, in a competitively neu-
20	tral fashion, environmental, emerging energy
21	technologies, energy efficiency, or energy con-
22	servation programs, or any combination of such

programs.

1	"(F) To provide for transition costs of
2	electric utility workers adversely affected by re-
3	structuring.
4	"(G) To encourage research and develop-
5	ment on electric technologies.
6	"(H) Any combination of the purposes de-
7	scribed in subparagraphs (A) through (G).
8	Nothing in this subsection shall require a nonregu-
9	lated local distribution company to impose any
10	charges under this section.
11	"(2) Discrimination prohibited.—The cal-
12	culation, assessment, or imposition of any fees and
13	charges described in paragraph (1), or imposed pur-
14	suant to any other law, shall not unduly discriminate
15	among different classes or categories of electric utili-
16	ties, local distribution companies, consumers, or elec-
17	tric suppliers. Nothing in this subtitle shall affect
18	the authority of a nonregulated local distribution
19	company under applicable State law to design rates
20	for local distribution service.
21	"(e) Enforcement.—Any person may bring an ac-
22	tion the appropriate State court against any nonregulated
23	local distribution company to require compliance with this

24 section.

#### 1 "SEC. 154. GRANDFATHERING PROVISION.

- 2 "(a) State Regulated Companies.—A State shall
- 3 be exempt from section 152 if the State has—
- 4 "(1) adopted a plan to provide open access to
- 5 local distribution facilities of all State regulated local
- 6 distribution companies in the State for retail electric
- 7 suppliers seeking to make retail sales to all classes
- 8 of retail customers, and
- 9 "(2) submitted a notice to the Commission
- within 30 days after the date of the enactment of
- this section stating that such State has adopted such
- 12 plan..
- 13 "(b) Nonregulated Companies.—Any nonregu-
- 14 lated local distribution company shall be exempt from sec-
- 15 tion 153 if the company has—
- 16 "(1) adopted a plan to provide open access to
- its local distribution facilities for retail electric sup-
- pliers seeking to make retail sales to all classes of
- 19 retail customers, and
- 20 "(2) submitted a notice to the Commission
- 21 within 30 days after the date of the enactment of
- 22 this section stating that such company has adopted
- such plan.
- 24 "SEC. 155. RETAIL RECIPROCITY.
- 25 "(a) State Authority.—

1	"(1) Electricity generated in a non-
2	COMPETITIVE STATE.—Any State may prohibit any
3	person from selling to retail electric consumers of
4	State regulated local distribution companies in such
5	State any electric energy generated in a second
6	State which has not made a timely election under
7	section 152(a) or which has filed an opt-out notice
8	under section 152(b) unless—
9	"(A) such electric energy is generated by a
10	nonregulated electric utility in such second
11	State;
12	"(B) such other State has submitted a
13	timely notice under section 154 (relating to
14	grandfathering); or
15	"(C) all local distribution facilities in such
16	second State owned, controlled, or operated by
17	State regulated local distribution companies
18	providing local distribution service in such sec-
19	ond State are subject to retail competition con-
20	sistent with section 152(a)(2).
21	"(2) Electricity generated by non-
22	COMPETITIVE NONREGULATED ELECTRIC UTILITY.—
23	Any State may prohibit any person from selling to
24	retail electric consumers of State regulated local dis-

tribution companies in such State any electric en-

1	ergy generated by a nonregulated electric utility
2	which has not made an election under section 153(a)
3	or which has filed an opt-out notice under section
4	153(b) unless—
5	"(A) such nonregulated electric utility has
6	submitted a timely notice under section 154 (re-
7	lating to grandfathering); or
8	"(B) all local distribution facilities of such
9	nonregulated electric utility are subject to retail
10	competition consistent with section 153(a)(2).
11	"(b) Authority of Nonregulated Electric
12	UTILITIES.—
13	"(1) Electricity generated in a non-
14	COMPETITIVE STATE.—Any nonregulated eletric
15	utility in a State may prohibit any person from sell-
16	ing to its retail electric consumers any electric en-
17	ergy generated in a second State which has not
18	made a timely election under section 152(a) or
19	which has filed an opt-out notice under section
20	152(b) unless—
21	"(A) such electric energy is generated by a
22	nonregulated electric utility in such second
23	State:

1	"(B) such other State has submitted a
2	timely notice under section 154 (relating to
3	grandfathering); or
4	"(C) all local distribution facilities in such
5	second State owned, controlled, or operated by
6	State regulated local distribution companies
7	providing local distribution service in such sec-
8	ond State are subject to retail competition con-
9	sistent with section 152(a)(2).
10	"(2) Electricity generated by non-
11	COMPETITIVE NONREGULATED ELECTRIC UTILITY.—
12	Any nonregulated electric utility may prohibit any
13	person from selling to its retail electric consumers
14	any electric energy generated by a nonregulated elec-
15	tric utility which has not made an election under
16	section 153(a) or which has filed an opt-out notice
17	under section 153(b) unless—
18	"(A) such nonregulated electric utility has
19	submitted a timely notice under section 154 (re-
20	lating to grandfathering); or
21	"(B) all local distribution facilities of such
22	nonregulated electric utility are subject to retail
23	competition consistent with section 153(a)(2).

#### 1 "SEC. 156. AGGREGATION FOR PURCHASE OF RETAIL ELEC-

- 2 TRIC ENERGY.
- 3 "Notwithstanding any other provision of Federal or
- 4 State law, and subject to legitimate and nondiscriminatory
- 5 State requirements imposed on retail electric suppliers, a
- 6 group of customers or any entity acting on behalf of such
- 7 group may acquire retail electric energy on an aggregate
- 8 basis if the group of customers is served by 1 or more
- 9 local distribution companies for which a State regulatory
- 10 authority or nonregulated local distribution company has
- 11 filed a notice of retail competition under section 152(a)(1)
- 12 or 153(a)(1).
- 13 "SEC. 157. STATE JURISDICTION.
- 14 "(a) Primary State Jurisdiction.—Except for re-
- 15 view of any action in the Supreme Court of the United
- 16 States in accordance with sections 1257 and 1258 of title
- 17 28, United States Code, no court of the United States
- 18 shall have jurisdiction over any action arising under the
- 19 provisions of section 152 or 153 (relating to retail electric
- 20 competition).
- 21 "(b) State Court Procedures.—Except for Su-
- 22 preme Court review, any appeal, review, or other action
- 23 in State court shall be pursuant to any applicable State
- 24 procedures.
- 25 "(c) Parity of Franchise and Other
- 26 Charges.—A State or local government, under State law,

- 1 may impose or collect any franchise, license, permit fee,
- 2 or equivalent thereof, from any electric supplier as a condi-
- 3 tion for operating in the State or locality, only to the ex-
- 4 tent such charge is imposed on a just and reasonable and
- 5 not unduly discriminatory or preferential basis.

#### 6 "SEC. 158. RELATION TO NAFTA; IMPORTS.

- 7 "(a) National Treatment as Required by
- 8 NAFTA.—The provisions of section 155 (relating to retail
- 9 reciprocity) shall apply on a not unduly discriminatory or
- 10 preferential basis, and to the same extent, to any foreign
- 11 person or foreign electric utility which is a citizen of a
- 12 nation which has ratified the North American Free Trade
- 13 Agreement, as such provisions apply to any person or elec-
- 14 tric utility which is a citizen of the United States.
- 15 "(b) Imports.—The provisions of section 155 (relat-
- 16 ing to respecting retail reciprocity) shall apply pursuant
- 17 to subsection (a) to any imports of electric energy into
- 18 the United States.

#### 19 "SEC. 159. PRIVACY OF CONSUMER PROPRIETARY INFOR-

- 20 **MATION.**
- 21 "(a) Privacy Requirements.—Except as required
- 22 by law or with the prior written affirmative approval of
- 23 the consumer, any person that receives or obtains cus-
- 24 tomer information by virtue of its provision of retail elec-
- 25 tric service or metering and billing service shall only use,

- 1 disclose, or permit access to individually identifiable con-
- 2 sumer information in its provision of (1) retail electric
- 3 service or metering and billing service from which such
- 4 information is derived, or (2) services necessary to, or used
- 5 in, the provision of such service.
- 6 "(b) Disclosure on Request by Consumers.—
- 7 An electric utility or metering and billing service provider
- 8 shall disclose consumer information, upon affirmative
- 9 written request by the consumer, to any person designated
- 10 by the consumer.
- 11 "(c) Aggregate Consumer Information.—Any
- 12 person that receives or obtains consumer information by
- 13 virtue of its provision of retail electric service or metering
- 14 and billing services may use, disclose, or permit access to
- 15 aggregate consumer information other than for the pur-
- 16 poses described in subsection (a). An electric utility or me-
- 17 tering or billing service provider may use, disclose, or per-
- 18 mit access to aggregate consumer information other than
- 19 for purposes described in subsection (a) only if it provides
- 20 such aggregate information to other retail electric service
- 21 providers on reasonable and nondiscriminatory terms and
- 22 conditions upon reasonable request therefor.
- 23 "(d) Exceptions.—Nothing in this section prohibits
- 24 an electric utility or metering and billing service provider
- 25 from using, disclosing, or permitting access to consumer

1	information obtained from its consumers, either directly
2	or indirectly through its agents—
3	"(1) to initiate, render, bill, and collect for re-
4	tail electric services or metering and billing services;
5	"(2) to protect the rights or property of the
6	electric utility or metering and billing service pro-
7	vider, or to protect consumers of those services and
8	other service providers from fraudulent, abusive, un-
9	lawful use of, or subscription to such services; or
10	"(3) for purposes of compliance with any other
11	Federal or State law or regulation authorizing dis-
12	closure of information to a Federal or State agency.
13	"(e) Definitions.—As used in this section:
14	"(1) Consumer information.—The term
15	'consumer information' means—
16	"(A) information that relates to the quan-
17	tity, technical configuration, type, destination,
18	and amount of use of a retail electric service
19	subscribed to by any consumer, and that is
20	made available to an electric utility or metering
21	and billing service provider solely by virtue of
22	its business relationship; and
23	"(B) information contained in the bills per-
24	taining to retail electric service received by a
25	consumer

- 1 "(2) Aggregate consumer information.— 2 The term 'aggregate consumer information' means 3 collective data that relates to a group or category of services or consumers, from which individual consumer identities and characteristics have been re-6 moved.". 7 (b) Table of Contents.—The table of contents for 8 title I of the Public Utility Regulatory Policies Act of 1978 (16 U.S.C. 2601 and following) is amended by adding the following at the end thereof: "Subtitle F—Retail Electric Competition "Sec. 151. Definitions. "Sec. 152. Retail competition for State regulated local distribution sys-"Sec. 153. Retail competition for nonregulated local distribution systems." "Sec. 154. Grandfathering provision. "Sec. 155. Retail reciprocity. "Sec. 156. Aggregation for purchase of retail electric energy. "Sec. 157. State jurisdiction. "Sec. 158. Relation to NAFTA; imports. "Sec. 159. Privacy of consumer proprietary information.". 11 SEC. 102. ELECTRIC RELIABILITY. 12 The Federal Power Act (16 U.S.C. 791a et seq.) is amended by adding the following new Part at the end 13 14 thereof: 15 "PART IV—ELECTRIC RELIABILITY 16 "SEC. 401. ELECTRIC RELIABILITY ORGANIZATION AND 17 OVERSIGHT.
- 18 "(a) Definitions.—As used in this section:
- 19 "(1) Affiliated regional liability enti-
- 20 Ty.—The term 'affiliated regional reliability entity'

- 1 means an entity delegated authority under the provi-2 sions of subsection (h).
- "(2) Bulk-power system.—The term 'bulk-power system' means all facilities and control sys-tems necessary for operating an interconnected transmission grid (or any portion thereof), including high-voltage transmission lines, substations, control centers, communications, data, and operations plan-ning facilities, and the output of generating units necessary to maintain transmission system reli-ability.
  - "(3) ELECTRIC RELIABILITY ORGANIZATION, OR ORGANIZATION.—The term 'electric reliability organization' or 'organization' means the organization approved by the Commission under subsection (d)(4).
  - "(4) Entity rule.—The term 'entity rule' means a rule adopted by an affiliated regional reliability entity for a specific region and designed to implement or enforce one or more organization standards. An entity rule shall be approved by the Organization and once approved, shall be treated as an organization standard.
  - "(5) Industry sector.—The term 'industry sector' means a group of users of the bulk power

- system with substantially similar commercial interests, as determined by the Board of the Electric Reliability Organization.
  - "(6) Interconnection.—The term 'interconnection' means a geographic area in which the operation of bulk-power system components is synchronized such that the failure of one or more of such components may adversely effect the ability of the operators of other components within the interconnection to maintain safe and reliable operation of the facilities within their control.
    - "(7) Organization standard means a policy or standard duly adopted by the Electric Reliability Organization to provide for the reliable operation of a bulk power system.
    - "(8) Public interest group' means any nonprofit private or public organization that has an interest in the activities of the Electric Reliability Organization, including, but not limited to, ratepayer advocates, environmental groups, and State and local government organizations that regulate market participants and promulgate government policy.

"(9) Variance.—The term 'variance' means an exception or variance from the requirements of an organization standard (including a proposal for an organization standard where there is no organization standard) that is adopted by an affiliated regional reliability entity and applicable to all or a part of the region for which the affiliated regional reliability entity responsible. A variance shall be approved by the organization and once approved, shall be treated as an organization standard.

- "(10) System operator.—The term 'system operator' means any entity that operates or is responsible for the operation of a bulk-power system, including but not limited to a control area operator, an independent system operator, a transmission company, a transmission system operator, or a regional security coordinator.
- "(11) User of the bulk-power system' means any entity that sells, purchases, or transmits electric power over a bulk-power system, or that owns, operates or maintains facilities or control systems that are part of a bulk-power system, or that is a system operator.

- 1 "(b) Commission Authority.—(1) Within the
- 2 United States, the Commission shall have jurisdiction over
- 3 the Electric Reliability Organization, all affiliated regional
- 4 reliability entities, all system operators, and all users of
- 5 the bulk-power system, for purposes of approving and en-
- 6 forcing compliance with the requirements of this section.
- 7 "(2) The Commission may, by rule, define any other
- 8 term used in this section, provided such definition is con-
- 9 sistent with the definitions in, and the purpose and intent
- 10 of, this Act.
- 11 "(c) Existing Reliability Standards.—Fol-
- 12 lowing enactment of this section, and prior to the approval
- 13 of an organization under subsection (d), any person, in-
- 14 cluding the North American Electric Reliability Council
- 15 and its member regional reliability councils, may file any
- 16 reliability standard, guidance or practice that they would
- 17 propose to be made mandatory and enforceable. The Com-
- 18 mission, after allowing interested persons an opportunity
- 19 to submit comments, may approve any such proposed
- 20 mandatory standard, guidance or practice, or any amend-
- 21 ment thereto, if it finds that the standard, guidance, or
- 22 practice, or amendment is just, reasonable, not unduly dis-
- 23 criminatory or preferential, and in the public interest. The
- 24 Commission may, without further proceeding or finding,
- 25 grant its approval to any standard, guidance or practice

- 1 for which no substantive objections are filed in the com-
- 2 ment period. Filed standards, guidances, or practices, in-
- 3 cluding any amendments thereto, shall be mandatory and
- 4 applicable according to their terms following approval by
- 5 the Commission and shall remain in effect until (1) with-
- 6 drawn, disapproved or superseded by an organization
- 7 standard, issued or approved by the Electric Reliability
- 8 Organization and made effective by the Commission under
- 9 subsection (e); or (2) disapproved or suspended by the
- 10 Commission if, upon complaint or upon its own motion
- 11 and after notice and an opportunity for comment, the
- 12 Commission finds the standard, guidance or practice un-
- 13 just, unreasonable, unduly discriminatory, or preferential
- 14 or not in the public interest. Standards, guidances or prac-
- 15 tices in effect pursuant to the provisions of this subsection
- 16 shall be enforceable by the Commission.
- 17 "(d) Organization Approval.—(1) Not later than
- 18 90 days after the date of enactment of this section, the
- 19 Commission shall issue proposed rules specifying proce-
- 20 dures and requirements for an entity to apply for approval
- 21 as the Electric Reliability Organization. The Commission
- 22 shall provide notice and opportunity for comment on the
- 23 proposed rules. The Commission shall issue a final rule
- 24 under this subsection within 180 days after the date of
- 25 enactment of this section.

- 1 "(2) Following the issuance of a final Commission
- 2 rule under paragraph (1), an entity may submit an appli-
- 3 cation to the Commission for approval as the Electric Reli-
- 4 ability Organization. The applicant shall specify in its ap-
- 5 plication its governance and procedures, as well as its
- 6 funding mechanism and initial funding requirements.
- 7 "(3) The Commission shall provide public notice of
- 8 the application and afford interested parties an oppor-
- 9 tunity to comment.
- 10 "(4) The Commission shall approve the application
- 11 if the Commission determines that the applicant—
- 12 "(A) has the ability to develop, implement and
- enforce standards that provide for an adequate level
- of reliability of the bulk-power system;
- 15 "(B) permits voluntary membership to any user
- of the bulk-power system or public interest group;
- 17 "(C) assures fair representation of its members
- in the selection of its directors and fair management
- of its affairs, taking into account the need for effi-
- ciency and effectiveness in decisionmaking and oper-
- 21 ations and the requirements for technical com-
- 22 petency in the development of organization stand-
- ards and the exercise of oversight of bulk-power sys-
- 24 tem reliability;

1 "(D) assures that no two industry sectors have 2 the ability to control, and no one industry sector has 3 the ability to veto, the Electric Reliability Organization's discharge of its responsibilities (including ac-5 tions by committees recommending standards to the board or other board actions to implement and en-6 7 force standards): "(E) provides for governance by a board wholly 8 9 comprised of independent directors; 10 "(F) provides a funding mechanism and re-11 quirements that are just, reasonable and not unduly 12 discriminatory or preferential and are in the public 13 interest, and which satisfies the requirements of sub-14 section (1); "(G) establishes procedures for development of 15 16 organization standards that provide reasonable no-17 tice and opportunity for public comment, taking into 18 account the need for efficiency and effectiveness in 19 decisionmaking and operations and the requirements 20 for technical competency in the development of orga-21 nization standards, and which standards develop-22 ment process has the following attributes: "(i) openness, 23

"(ii) balance of interests, and

1 "(iii) due process, except that the proce-2 dures may include alternative procedures for 3 emergencies;

- "(H) establishes fair and impartial procedures for implementation and enforcement of organization standards, either directly or through delegation to an affiliated regional reliability entity, including the imposition of penalties, limitations on activities, functions, or operations, or other appropriate sanctions;
- "(I) establishes procedures for notice and opportunity for public observation of all meetings, except that the procedures for public observation may include alternative procedures for emergencies or for the discussion of information the directors determine should take place in closed session, such as litigation, personnel actions, or commercially sensitive information;
- "(J) provides for the consideration of recommendations of States and State commissions, and
- "(K) addresses other matters that the Commission may deem necessary or appropriate to ensure that the procedures, governance, and funding of the Electric Reliability Organization are just, reason-

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- able, not unduly discriminatory or preferential, and
- 2 are in the public interest.
- 3 "(5) The Commission shall approve only one electric
- 4 reliability organization. If the Commission receives two or
- 5 more timely applications that satisfy the requirements of
- 6 this subsection, the Commission shall approve only the ap-
- 7 plication it concludes will best implement the provisions
- 8 of this section.
- 9 "(e) Establishment of and Modifications to
- 10 Organization Standards.—(1) The Electric Reliability
- 11 Organization shall file with the Commission any new or
- 12 modified organization standards, including any variances
- 13 or entity rules, and the Commission shall follow the proce-
- 14 dures under paragraph (2) for review of that filing.
- 15 "(2) Submissions under paragraph (1) shall include:
- 16 "(A) a concise statement of the purpose of the
- 17 proposal, and
- 18 "(B) a record of any proceedings conducted
- with respect to such proposal.
- 20 The Commission shall provide notice of the filing of such
- 21 proposal and afford interested persons 30 days to submit
- 22 comments. The Commission, after taking into consider-
- 23 ation any submitted comments, shall approve or dis-
- 24 approve such proposal not later than 60 days after the
- 25 deadline for the submission of comments, except that the

- 1 Commission may extend the 60-day period for an addi-
- 2 tional 90 days for good cause, and except further that if
- 3 the Commission does not act to approve or disapprove a
- 4 proposal within the foregoing periods the proposal shall
- 5 go into effect subject to its terms, without prejudice to
- 6 the authority of the Commission thereafter to suspend or
- 7 modify the proposal in accordance with the standards and
- 8 requirements of this section. Proposals approved by the
- 9 Commission shall take effect according to their terms but
- 10 not earlier than 30 days after the effective date of the
- 11 Commission's order, except as provided in paragraph (3)
- 12 of this subsection.
- 13 "(3)(A) In the exercise of its review responsibilities
- 14 under this subsection, the Commission shall give due
- 15 weight to the technical expertise of the Electric Reliability
- 16 Organization with respect to the content of a new or modi-
- 17 fied organization standard, but shall not defer to the Or-
- 18 ganization with respect to the effect of the standard on
- 19 competition. The Commission shall approve a proposed
- 20 new or modified organization standard if it determines the
- 21 proposal to be just, reasonable, not unduly discriminatory
- 22 or preferential, and in the public interest. The Commis-
- 23 sion, either upon complaint or upon its own motion, shall
- 24 suspend an existing organization standard, if it determines

- 1 the standard to be unjust, unreasonable, unduly discrimi-
- 2 natory or preferential or not in the public interest.
- 3 "(B) An existing or proposed organization standard
- 4 which is disapproved or suspended in whole or in part by
- 5 the Commission shall be remanded to the Electric Reli-
- 6 ability Organization for further consideration.
- 7 "(C) The Commission, on its own motion or upon
- 8 complaint, may direct the Electric Reliability Organization
- 9 to develop an organization standard, including modifica-
- 10 tion to an existing organization standard, addressing a
- 11 specific matter by a date certain if the Commission con-
- 12 siders such new or modified organization standard nec-
- 13 essary or appropriate to further the purposes of this sec-
- 14 tion. The Electric Reliability Organization shall file any
- 15 such new or modified organization standard in accordance
- 16 with this subsection.
- 17 "(D) An affiliated regional reliability entity may pro-
- 18 pose a Variance or Entity Rule to the Electric Reliability
- 19 Organization. The affiliated regional reliability entity may
- 20 request that the Electric Reliability Organization expedite
- 21 consideration of the proposal, and may file a notice of such
- 22 request with the Commission, if expedited consideration
- 23 is necessary to provide for bulk-power system reliability.
- 24 If the Electric Reliability Organization fails to adopt the
- 25 variance or entity rule, either in whole or in part, the affili-

- 1 ated regional reliability entity may request that the Com-
- 2 mission review such action. If the Commission determines,
- 3 after its review of such a request, that the action of the
- 4 Electric Reliability Organization did not conform to the
- 5 applicable standards and procedures approved by the
- 6 Commission, or if the Commission determines that the
- 7 variance or entity rule is just, reasonable, not unduly dis-
- 8 criminatory or preferential, and in the public interest, and
- 9 that the Electric Reliability Organization has unreason-
- 10 ably rejected the proposed variance or entity rule, then
- 11 the Commission may remand the proposed variance or en-
- 12 tity rule for further consideration by the Electric Reli-
- 13 ability Organization or may direct the Electric Reliability
- 14 Organization or the affiliated regional reliability entity to
- 15 develop a variance or entity rule consistent with that re-
- 16 quested by the affiliated regional reliability entity. Any
- 17 such variance or entity rule proposed by an affiliated re-
- 18 gional reliability entity shall be submitted to the Electric
- 19 Reliability Organization for review and filing with the
- 20 Commission in accordance with the procedures specified
- 21 in this subsection.
- 22 "(E) Notwithstanding any other provision of this sub-
- 23 section, a proposed organization standard or amendment
- 24 shall take effect according to its terms if the Electric Reli-
- 25 ability Organization determines that an emergency exists

- 1 requiring that such proposed organization standard or
- 2 amendment take effect without notice or comment. The
- 3 Electric Reliability Organization shall notify the Commis-
- 4 sion immediately following such determination and shall
- 5 file such emergency organization standard or amendment
- 6 with the Commission not later than 5 days following such
- 7 determination and shall include in such filing an expla-
- 8 nation of the need for such emergency standard. Subse-
- 9 quently, the Commission shall provide notice of the organi-
- 10 zation standard or amendment for comment, and shall fol-
- 11 low the procedures set out in paragraphs (2) and (3) for
- 12 review of the new or modified organization standard. Any
- 13 such organization standard that has gone into effect shall
- 14 remain in effect unless and until suspended or disapproved
- 15 by the Commission. If the Commission determines at any
- 16 time that the emergency organization standard or amend-
- 17 ment is not necessary, the Commission may suspend such
- 18 emergency organization standard or amendment.
- 19 "(4) All users of the bulk-power system shall comply
- 20 with any organization standard that takes effect under
- 21 this section.
- 22 "(f) Coordination With Canada and Mexico.—
- 23 The Electric Reliability Organization shall take all appro-
- 24 priate steps to gain recognition in Canada and Mexico.
- 25 The United States shall use its best efforts to enter into

- 1 international agreements with the appropriate govern-
- 2 ments of Canada and Mexico to provide for effective com-
- 3 pliance with organization standards and to provide for the
- 4 effectiveness of the Electric Reliability Organization in
- 5 carrying out its mission and responsibilities. All actions
- 6 taken by the Electric Reliability Organization, any affili-
- 7 ated regional reliability entity, and the Commission shall
- 8 be consistent with the provisions of such international
- 9 agreements.
- 10 "(g) Changes in Procedures, Governance, or
- 11 Funding.—(1) The Electric Reliability Organization shall
- 12 file with the Commission any proposed change in its proce-
- 13 dures, governance, or funding, or any changes in the affili-
- 14 ated regional reliability entity's procedures, governance or
- 15 funding relating to delegated functions, and shall include
- 16 with the filing an explanation of the basis and purpose
- 17 for the change.
- 18 "(2) A proposed procedural change may take effect
- 19 90 days after filing with the Commission if the change
- 20 constitutes a statement of policy, practice, or interpreta-
- 21 tion with respect to the meaning or enforcement of an ex-
- 22 isting procedure. Otherwise, a proposed procedural change
- 23 shall take effect only upon a finding by the Commission,
- 24 after notice and opportunity for comments, that the
- 25 change is just, reasonable, not unduly discriminatory or

- 1 preferential, is in the public interest, and satisfies the re-
- 2 quirements of subsection (d)(4).
- 3 "(3) A change in governance or funding shall not
- 4 take effect unless the Commission finds that the change
- 5 is just, reasonable, not unduly discriminatory or pref-
- 6 erential, and is in the public interest, and satisfies the re-
- 7 quirements of subsection (d)(4).
- 8 "(4)(A) The Commission, either upon complaint or
- 9 upon its own motion, may suspend a procedure or govern-
- 10 ance or funding provision if it determines the procedure
- 11 or provision does not meet the requirements of subsection
- 12 (d)(4) or is unjust, unreasonable, unduly discriminatory
- 13 or preferential, or otherwise not in the public interest.
- 14 "(B) The Commission, upon complaint or upon its
- 15 own motion, may require the Electric Reliability Organiza-
- 16 tion to amend the procedures, governance or funding if
- 17 the Commission determines that the amendment is nec-
- 18 essary to meet the requirements of this section. The Elec-
- 19 tric Reliability Organization shall file the amendment in
- 20 accordance with paragraph (1) of this subsection.
- 21 "(h) Delegations of Authority.—(1) The Elec-
- 22 tric Reliability Organization shall, upon request by an en-
- 23 tity, enter into an agreement with such entity for the dele-
- 24 gation of authority to implement and enforce compliance
- 25 with organization standards in a specified geographic area

- 1 if the Organization finds that the entity requesting the
- 2 delegation satisfies the requirements of subsection (d)(4)
- 3 (A), (B), (C), (D), (F), and (K), and if the delegation pro-
- 4 motes the effective and efficient implementation and ad-
- 5 ministration of bulk-power system reliability. The Electric
- 6 Reliability Organization may enter into an agreement to
- 7 delegate to the entity any other authority, except that the
- 8 Electric Reliability Organization shall reserve the right to
- 9 set and approve standards for bulk-power system reli-
- 10 ability.
- 11 "(2) The Electric Reliability Organization shall file
- 12 with the Commission any agreement entered into under
- 13 this subsection and any information the Commission re-
- 14 quires with respect to the affiliated regional reliability en-
- 15 tity to which authority is to be delegated. The Commission
- 16 shall approve the agreement, following public notice and
- 17 an opportunity for comment, if it finds that the agreement
- 18 meets the requirements of paragraph (1), and is just, rea-
- 19 sonable, not unduly discriminatory or preferential, and is
- 20 in the public interest. A proposed delegation agreement
- 21 with an affiliated regional reliability entity organized on
- 22 an interconnection-wide basis shall be rebuttably pre-
- 23 sumed by the Commission to promote the effective and
- 24 efficient implementation and administration of bulk-power
- 25 system reliability. No delegation by the Electric Reliability

- 1 Organization shall be valid unless approved by the Com-
- 2 mission.
- 3 "(3)(A) A delegation agreement entered into under
- 4 this subsection shall specify the procedures for an affili-
- 5 ated regional reliability entity to propose entity rules or
- 6 variances for review by the Electric Reliability Organiza-
- 7 tion. With respect to any such proposal that would apply
- 8 on an interconnection-wide basis, the Electric Reliability
- 9 Organization shall presume such proposal valid if made
- 10 by an interconnection-wide affiliated regional reliability
- 11 entity unless the Electric Reliability Organization makes
- 12 a written finding that the proposal:
- "(i) was not developed in a fair and open proc-
- ess that provided an opportunity for all interested
- parties to participate;
- 16 "(ii) has a significant adverse impact on reli-
- ability or commerce in other interconnections;
- "(iii) fails to provide a level of reliability of the
- bulk-power system within the interconnection such
- 20 that it would constitute a serious and substantial
- 21 threat to public health, safety, welfare, or national
- security; or
- "(iv) creates a serious and substantial burden
- on competitive markets within the interconnection
- 25 that is not necessary for reliability.

"(B) With respect to any such proposal that would 1 2 apply only to part of an interconnection, the Electric Reli-3 ability Organization shall find such proposal valid if the 4 affiliated regional reliability entity or entities making the 5 proposal demonstrate that it: 6 "(i) was developed in a fair and open process 7 that provided an opportunity for all interested par-8 ties to participate; 9 "(ii) would not have an adverse impact on commerce that is not necessary for reliability; 10 11 "(iii) provides a level of bulk-power system reli-12 ability adequate to protect public health, safety, wel-13 fare, and national security, and would not have a 14 significant adverse impact on reliability; and 15 "(iv) in the case of a Variance, is based on le-16 gitimate differences between regions or between sub-17 regions within the affiliated regional reliability enti-18 ty's geographic area. 19 The Electric Reliability Organization shall approve or dis-20 approve such proposal within 120 days, or the proposal 21 shall be deemed approved. Following approval of any such 22 proposal under this paragraph, the Electric Reliability Or-23 ganization shall seek Commission approval pursuant to the procedures prescribed under subsection (e)(3). Affili-

ated regional reliability entities may not make requests for

- 1 approval directly to the Commission except pursuant to
- 2 subsection (e)(3)(D).
- 3 "(4) If an affiliated regional reliability entity re-
- 4 quests, consistent with paragraph (1) of this subsection,
- 5 that the Electric Reliability Organization delegate author-
- 6 ity to it, but is unable within 180 days to reach agreement
- 7 with the Electric Reliability Organization with respect to
- 8 such requested delegation, such entity may seek relief
- 9 from the Commission. If, following notice and opportunity
- 10 for comment, the Commission determines that a delega-
- 11 tion to the entity would meet the requirements of sub-
- 12 section (1) above, and that the delegation would be just,
- 13 reasonable, not unduly discriminatory or preferential, and
- 14 in the public interest, and that the Electric Reliability Or-
- 15 ganization has unreasonably withheld such delegation, the
- 16 Commission may, by order, direct the Electric Reliability
- 17 Organization to make such delegation.
- 18 "(5)(A) The Commission may, upon its own motion
- 19 or upon complaint, and with notice to the appropriate af-
- 20 filiated regional reliability entity or entities, direct the
- 21 Electric Reliability Organization to propose a modification
- 22 to an agreement entered into under this subsection if the
- 23 Commission determines that—
- 24 "(i) the affiliated regional reliability entity no
- longer has the capacity to carry out effectively or ef-

- ficiently its implementation or enforcement responsibilities under that agreement, has failed to meet its obligations under that agreement, or has violated any provision of this section,
  - "(ii) the rules, practices, or procedures of the affiliated regional reliability entity no longer provide for fair and impartial discharge of its implementation or enforcement responsibilities under the agreement,
    - "(iii) the geographic boundary of a transmission entity approved by the Commission is not wholly within the boundary of an affiliated regional reliability entity and such difference is inconsistent with the effective and efficient implementation and administration of bulk-power system reliability, or
  - "(iv) the agreement is inconsistent with another delegation agreement as a result of actions taken under paragraph (4) of this subsection.
- "(B) Following an order of the Commission issued under subparagraph (A), the Commission may suspend the affected agreement if the Electric Reliability Organization or the affiliated regional reliability entity does not propose an appropriate and timely modification. If the agreement is suspended, the Electric Reliability Organiza-

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- 1 The Commission shall allow the Electric Reliability Orga-
- 2 nization and the affiliated regional reliability entity an op-
- 3 portunity to appeal the suspension.
- 4 "(i) Organization Membership.—Every System
- 5 Operator shall be required to be a member of the Electric
- 6 Reliability Organization and shall be required also to be
- 7 a member of any affiliated regional reliability entity oper-
- 8 ating under an agreement effective pursuant to subsection
- 9 (h) applicable to the region in which the system operator
- 10 operates or is responsible for the operation of bulk-power
- 11 system facilities.
- 12 "(j) Injunctions and Disciplinary Action.—(1)
- 13 Consistent with the range of actions approved by the Com-
- 14 mission under subsection (d)(4)(H), the Electric Reli-
- 15 ability Organization may impose a penalty, limitation of
- 16 activities, functions, or operations, or other disciplinary
- 17 action the Electric Reliability Organization finds appro-
- 18 priate against a user of the bulk-power system if the Elec-
- 19 tric Reliability Organization, after notice and an oppor-
- 20 tunity for interested parties to be heard, issues a finding
- 21 in writing that the user of the bulk-power system has vio-
- 22 lated an organization standard. The Electric Reliability
- 23 Organization shall immediately notify the Commission of
- 24 any disciplinary action imposed with respect to an act or
- 25 failure to act of a user of the bulk-power system that af-

- 1 fected or threatened to affect bulk-power system facilities
- 2 located in the United States, and the sanctioned party
- 3 shall have the right to seek modification or rescission of
- 4 such disciplinary action by the Commission. If the Organi-
- 5 zation finds it necessary to prevent a serious threat to reli-
- 6 ability, the Organization may seek injunctive relief in a
- 7 Federal Court in the district in which the affected facili-
- 8 ties are located.
- 9 "(2) A disciplinary action taken under paragraph (1)
- 10 may take effect not earlier than the 30th day after the
- 11 Electric Reliability Organization files with the Commission
- 12 its written finding and record of proceedings before the
- 13 Electric Reliability Organization and the Commission
- 14 posts its written finding, unless the Commission, on its
- 15 own motion or upon application by the user of the bulk-
- 16 power system which is the subject of the action, suspends
- 17 the action. The action shall remain in effect or remain
- 18 suspended unless and until the Commission, after notice
- 19 and opportunity for hearing, affirms, sets aside, modifies,
- 20 or reinstates the action, but the Commission shall conduct
- 21 such hearing under procedures established to ensure expe-
- 22 dited consideration of the action taken.
- 23 "(3) The Commission, on its own motion, may order
- 24 compliance with an organization standard and may impose
- 25 a penalty, limitation of activities, functions, or operations,

- 1 or take such other disciplinary action as the Commission
- 2 finds appropriate, against a user of the bulk-power system
- 3 with respect to actions affecting or threatening to affect
- 4 bulk-power system facilities located in the United States
- 5 if the Commission finds, after notice and opportunity for
- 6 a hearing, that the user of the bulk-power system has vio-
- 7 lated or threatens to violate an organization standard.
- 8 "(4) The Commission may take such action as is nec-
- 9 essary against the Electric Reliability Organization or an
- 10 affiliated regional reliability entity to assure compliance
- 11 with an organization standard, or any Commission order
- 12 affecting the Electric Reliability Organization or an affili-
- 13 ated regional reliability entity.
- 14 "(k) Reliability Reports.—The Electric Reli-
- 15 ability Organization shall conduct periodic assessments of
- 16 the reliability and adequacy of the interconnected bulk-
- 17 power system in North America and shall report annually
- 18 to the Secretary of Energy and the Commission its find-
- 19 ings and recommendations for monitoring or improving
- 20 system reliability and adequacy.
- 21 "(1) Assessment and Recovery of Certain
- 22 Costs.—The reasonable costs of the Electric Reliability
- 23 Organization, and the reasonable costs of each affiliated
- 24 regional reliability entity that are related to implementa-
- 25 tion and enforcement of organization standards or other

- 1 requirements contained in a delegation agreement ap-
- 2 proved under subsection (h), shall be assessed by the Elec-
- 3 tric Reliability Organization and each affiliated regional
- 4 reliability entity, respectively, taking into account the rela-
- 5 tionship of costs to each region and based on an allocation
- 6 that reflects an equitable sharing of the costs among all
- 7 end-users. The Commission shall provide by rule for the
- 8 review of such costs and allocations, pursuant to the
- 9 standards in this subsection and subsection (d)(4)(F).

## 10 "SEC. 402. APPLICATION OF ANTITRUST LAWS.

- 11 "Notwithstanding any other provision of law, each of
- 12 the following activities are rebuttably presumed to be in
- 13 compliance with the antitrust laws of the United States:
- 14 "(1) Activities undertaken by the Electric Reli-
- ability Organization under section 401 or affiliated
- regional reliability entity operating under an agree-
- ment in effect under section 401(h).
- "(2) Activities of a member of the Electric Reli-
- ability Organization or affiliated regional reliability
- 20 entity in pursuit of organization objectives under
- section 401 undertaken in good faith under the rules
- of the organization.
- 23 Primary jurisdiction, and immunities and other affirma-
- 24 tive defenses, shall be available to the extent otherwise ap-
- 25 plicable.".

## 1 SEC. 103. FEDERAL INTERCONNECTION AUTHORITIES.

2	(a) Interconnections for Certain Facili-
3	TIES.—Section 210 of the Federal Power Act is amended
4	by adding the following at the end thereof:
5	"(f) Special Rule for Certain Facilities.—
6	"(1) Definition.—As used in this subsection
7	the term 'facility' means—
8	"(A) a small-scale electric power genera-
9	tion facility that is designed to serve customers
10	at or near the facility, or
11	"(B) a facility using a single fuel source to
12	produce at the point of use either electric or
13	mechanical power and thermal energy.
14	"(2) Interconnection.—A local distribution
15	company (as defined in section 151 of the Public
16	Utility Regulatory Policies Act of 1978) shall allow
17	a facility to interconnect with the local distribution
18	facilities of such company if the facility owner (A)
19	is an electric customer provided local distribution
20	service by such company and (B) complies with the
21	final rule issued under paragraph (3).
22	"(3) Rules.—Within 1 year from the date of
23	enactment of this subsection, the Commission shall
24	issue a final rule to implement paragraph (2) and
25	issue related safety and power quality standards. To
26	the extent feasible, the Commission shall develop the

1	standards through a process involving interested
2	parties. The Commission shall enforce the rule es-
3	tablished under this subsection using its authority
4	under this Act.".
5	(b) Amendments to Existing Interconnection
6	AUTHORITIES.—Section 210 of the Federal Power Act is
7	amended as follows:
8	(1) In section $210(a)(1)$ (16 U.S.C.
9	824i(a)(1))—
10	(A) by inserting "transmitting utility,"
11	after "electric utility,";
12	(B) by inserting "any transmitting utility,"
13	after "small power production facility," in sub-
14	paragraph (A); and
15	(C) by inserting "or distribution" after
16	"transmission" in subparagraph (D).
17	(2) In section $210(b)(2)$ (16 U.S.C. $824i(b)(2)$ )
18	by striking "an evidentiary hearing" and inserting
19	"a hearing".
20	(3) In section 210(d) by deleting the last sen-
21	tence.
22	SEC. 104. CONSUMER PROTECTION, MARKET POWER AND
23	UNFAIR TRADE PRACTICES.
24	(a) Electric Supplier Information Disclosure.

- (1) DISCLOSURE RULES.—Not later than January 1, 2000, the Federal Trade Commission, in consultation with the Federal Energy Regulatory Commission, the Secretary of Energy, and the Administrator of the Environmental Protection Agency shall issue rules prescribing the form, placement, content, and timing of the supplier disclosure required under this subsection.
  - (2) Disclosure to electric consumers.—
    In order to assist consumers in making informed purchasing decisions, any electric supplier with a capacity in excess of 5 megawatts that sells or makes an offer to sell electric energy to consumers, or solicits consumers to purchase electric energy, shall provide the consumers, in accordance with rules issued under this subsection, a statement containing the following information:
    - (A)(i) The nature of the service being offered, including information about interruptibility of service.
    - (ii) The price of electric energy, including a description of any variable charges.
    - (iii) A description of all other charges that are associated with the service being offered including, but not limited to, access charges, exit

- charges, back-up service charges, stranded cost recovery charges, and customer service charges.
  - (iv) Such other information concerning the product or price as the Federal Trade Commission determines can be feasibly provided and would be useful to consumers in making purchasing decisions.
  - (B)(i) The share of electric energy that is generated by each of the following types of energy generation resource: coal, natural gas, oil, nuclear, hydroelectric, solar, geothermal, wind, biomass, waste, and other.
  - (ii) Such information concerning generation emissions characteristics as the Federal Trade Commission determines can be provided feasibly and would be useful to consumers in making purchasing decisions, including (I) emissions in each of the following categories per magawatt-hour of generation from the supplier's energy portfolio dedicated to the energy product being offered: sulfur dioxide, nitrogen oxides, and carbon dioxide and (II) the average emissions of the pollutants identified in subclause (I) for all generation in any regional

- power pool or control area in which such supplier participates.
- 3 (3) DISCLOSURE TO WHOLESALE CUS4 TOMERS.—In every sale of electric energy for resale,
  5 the seller shall provide to the purchaser such infor6 mation respecting generation source and emissions
  7 characteristics as may be required by rules under
  8 this subsection.
  - (4) AUTHORITY TO OBTAIN BOOKS AND RECORDS.—Authority to obtain information under section 11 of the Energy Supply and Environmental Coordination Act of 1974 (15 U.S.C. 796) shall be available to the Federal Trade Commission to administer and enforce this section.
  - (5) Prohibited acts and enforcement.—
    The failure of any person to provide information required under the rules issued under this subsection or the providing by any person of false or misleading information with respect to the disclosures required by this section or the rules issued under this subsection shall be treated as a violation of a rule under section 18 of the Federal Trade Commission Act (15 U.S.C. 41 and following) regarding unfair or deceptive acts or practices in or affecting commerce.

1	(6) State authority.—Nothing in this sub-
2	section shall affect the authority of any State to pre-
3	scribe disclosure requirements in addition to and not
4	inconsistent with this section.
5	(b) Market Power.—
6	(1) Amendment of Federal Power act.—
7	Part II of the Federal Power Act is amended by
8	adding after section 214 the following new section
9	"SEC. 215. MARKET POWER IN ELECTRIC SALES.
10	"(a) FERC DETERMINATION.—On its own motion or
11	upon complaint of any affected person, the Commission
12	may, after notice and opportunity for a hearing on the
13	record, make a determination that—
14	"(1) any electric utility is exercising, or has ex-
15	ercised, market power in the sale of electric energy
16	by reason of its ownership or control of local dis-
17	tribution facilities (as defined in section 151 of the
18	Public Utility Regulatory Policies Act of 1978) or
19	transmission facilities;
20	"(2) such exercise of market power results in
21	prices for electric energy that exceed the prices that
22	would be charged in a fully competitive market; and
23	"(3) action under this section is required to re-
24	duce or eliminate such market power.

- "(b) MITIGATION PLAN.—Whenever the Commission 1 2 makes a determination under subsection (a) with respect 3 to any electric utility, the Commission shall issue an order 4 requiring the utility to submit to the Commission a plan 5 to reduce or eliminate the market power concerned and to implement such plan. 6 7 "(c) Additional Remedies.—If the Commission 8 disapproves a plan submitted under subsection (b) or determines that the utility is failing to properly implement 10 any such plan, the Commission shall— 11 "(1) issue an order under subsection (h) of sec-12 tion 202 requiring the utility to relinquish control 13 over any transmission facilities owned or controlled 14 by such utility to any entity established under such 15 subsection (h) for the purpose of independent oper-16 ation, control, and planning of interconnected trans-17 mission facilities; 18 "(2) require the utility to establish just and 19 reasonable rates and charges for the retail sale of 20 electric energy that are based on the cost of service, 21 plus a reasonable rate of return on investment, not-22 withstanding any provision of Federal or State law; 23 and
- 24 "(3) require the utility to establish just and 25 reasonable rates and charges for the wholesale sale

- 1 of electric energy that are based on the cost of serv-
- 2 ice, plus a reasonable rate of return on investment.
- 3 The Commission may elect not to take action under para-
- 4 graph (1), (2), or (3) in any case in which the Commission
- 5 finds that such action will not mitigate the market power
- 6 issues involved.
- 7 "(d) Reliability.—No order or plan under this sub-
- 8 section shall unreasonably impair the reliability of any
- 9 local distribution system affected by such order or plan.
- 10 "(e) State Authority.—Nothing in this section
- 11 shall be construed to preempt any State authority to re-
- 12 quire any State regulated electric utility to take any ac-
- 13 tion, or cease taking any action, in addition to the actions
- 14 required by the Commission or by a plan under this sec-
- 15 tion to remedy the exercise of market power by such utility
- 16 to the extent such State actions are not inconsistent with
- 17 any order or plan under this section.
- 18 "(f) Return to Market-Based Rates.—The
- 19 Commission shall terminate an order issued under sub-
- 20 section (c)(2) to any electric utility whenever, on its own
- 21 motion or upon petition of any affected person, the Com-
- 22 mission determines that such order is no longer necessary
- 23 to reduce or eliminate the exercise of market power by
- 24 such utility.

- 1 "(g) Effective Date.—This section shall take ef-
- 2 fect on January 1, 2002.".
- 3 (2) Conforming amendment.—Section
- 4 201(b)(2) of the Federal Power Act (relating to
- 5 Commission jurisdiction) is amended by striking
- 6 "and 212" and inserting "212, and 215".
- 7 (c) Unfair Trade Practices.—The Federal Trade
- 8 Commission Act (15 U.S.C. 41 et seq.) is amended by in-
- 9 serting the following new section after section 5:
- 10 "SEC. 5A. ELECTRICITY SUPPLY UNFAIR TRADE PRAC-
- 11 TICES.
- 12 "(a) Definition.—For purposes of this section the
- 13 term, 'retail electric supplier' has the meaning given that
- 14 term in section 3(25) of the Public Utility Regulatory
- 15 Policies Act of 1978.
- 16 "(b) Slamming.—(1) The Federal Trade Commis-
- 17 sion shall establish rules in accordance with section 553
- 18 of title 5, United States Code, for the submittal and
- 19 verification of a retail electric customer's selection or
- 20 change in selection of a retail electric supplier and for the
- 21 assessment of penalties for violation of these rules. These
- 22 rules shall ensure that the customer receives electric serv-
- 23 ice from the retail electric supplier of the customer's
- 24 choice.

- 1 "(2) A person shall not submit or change the selec-
- 2 tion made by a retail electric customer except in accord-
- 3 ance with procedures established in paragraph (1).
- 4 "(c) Cramming.—(1) The Federal Trade Commis-
- 5 sion shall establish rules in accordance with section 553
- 6 of title 5, United States Code, for obtaining the consent
- 7 of a retail electric customer for purchase of goods and
- 8 services other than those expressly authorized by law or
- 9 by the customer's electricity supply and metering agree-
- 10 ment and for the assessment of penalties for violation of
- 11 these rules.
- 12 "(2) A person shall not charge a retail electric
- 13 customer for a particular service except in accord-
- ance with procedures established in paragraph (1).
- 15 "(d) Federal Trade Commission Enforce-
- 16 MENT.—Violation of this section or of a rule prescribed
- 17 under this section constitutes an unfair and deceptive act
- 18 or practice in violation of section 5 of this Act and shall
- 19 be treated as a violation of a rule under section 18 of this
- 20 Act. All functions and powers of the Federal Trade Com-
- 21 mission under this Act are available to the Federal Trade
- 22 Commission to enforce compliance with this section not-
- 23 withstanding any jurisdictional limitations in this Act.
- 24 "(e) State Proceedings and Other Remedies.—
- 25 (1) This section does not preclude a State or State com-

- 1 mission from prescribing and enforcing additional laws,
- 2 regulations, or procedures regarding the practices which
- 3 are the subject of this section, so long as such laws, regu-
- 4 lations, or procedures do not conflict with the provisions
- 5 of this section or with any rule prescribed by the Federal
- 6 Trade Commission pursuant to it.
- 7 "(2) The remedies provided by this section are in ad-
- 8 dition to any other remedies available by law.".

## 9 SEC. 105. ANTITRUST SAVINGS CLAUSE.

- Nothing in this title or any amendment made by this
- 11 title shall be construed to modify, impair, or supersede the
- 12 operation of the antitrust laws. For purposes of this sec-
- 13 tion, the term "antitrust laws" has the meaning given it
- 14 in subsection (a) of the first section of the Clayton Act
- 15 (15 U.S.C. 12(a)), except that such term includes the Act
- 16 of June 19, 1936 (15 U.S.C. 13 and following), commonly
- 17 known as the Robinson-Patman Act, and section 5 of the
- 18 Federal Trade Commission Act (15 U.S.C. 45) to the ex-
- 19 tent that such section 5 applies to unfair methods of com-
- 20 petition.

## 21 SEC. 106. MANDATORY OPEN ACCESS FOR ALL TRANSMIT-

- 22 TING UTILITIES.
- 23 (a) Definition of Public Utility.—Section
- 24 201(e) of the Federal Power Act (16 U.S.C. 824(e)) is
- 25 amended to read as follows:

- 1 "(e) Definition of Public Utility.—The term
- 2 'public utility', when used in this Part and Parts III and
- 3 IV, means—
- 4 "(1) any person who owns or operates facilities
- 5 subject to the jurisdiction of the Commission under
- 6 this Part (other than facilities subject to such juris-
- diction solely by reason of section 210, 211, or 212);
- 8 or
- 9 "(2) any transmitting utility (other than the
- 10 Federal power marketing administrations and the
- 11 Tennessee Valley Authority) which owns or operates
- transmission facilities not otherwise subject to the
- jurisdiction of the Commission under this Part, but
- only with respect to determining, fixing, and other-
- wise regulating the rates, terms, and conditions for
- the transmission of electric energy under this Part.".
- 17 (b) Application of Part to Government Utili-
- 18 Ties.—Section 201(f) of the Federal Power Act (16
- 19 U.S.C. 824(f)) is amended by striking "No provision" and
- 20 inserting "Except as provided in subsection (e)(2) and sec-
- 21 tion 3(23), no provision".
- (c) Nonjurisdictional Status Resulting From
- 23 Compliance With Orders Under Sections 210 and
- 24 211; Limitation.—Section 201(b)(2) of the Federal
- 25 Power Act (16 U.S.C. 824(b)(2)) is amended by striking

- 1 the period at the end of the second sentence and inserting
- 2 the following: "except with respect to determining, fixing,
- 3 and otherwise regulating the rates, terms, and conditions
- 4 for the transmission of electric energy under this Part
- 5 pursuant to subsection (e)(2).".
- 6 (d) Definition.—Section 3(23) of the Federal
- 7 Power Act (16 U.S.C. 796) is amended to read as follows:
- 8 "(23) Transmitting utility.—The term
- 9 'transmitting utility' means any entity that owns or
- operates facilities used for the transmission of elec-
- 11 tric energy.".
- 12 SEC. 107. CLARIFICATION OF STATE AND FEDERAL AU-
- 13 THORITY OVER RETAIL TRANSMISSION SERV-
- 14 **ICES.**
- 15 (a) Nonpreemption of State Authority to
- 16 Order Retail Wheeling and to Impose Local De-
- 17 LIVERY CHARGES.—Section 201(b) of the Federal Power
- 18 Act is amended by adding the following new paragraph
- 19 after paragraph (2):
- 20 "(3) This Act shall not preempt or otherwise affect
- 21 any authority under the law of a State or municipality
- 22 to—
- 23 "(A) require unbundled transmission and local
- distribution service (as defined in section 151 of the
- Public Utility Regulatory Policies Act of 1978) for

- 1 the delivery of electric energy directly to an ultimate
- 2 consumer, or
- 3 "(B) impose a delivery charge on an ultimate
- 4 consumer's receipt of electric energy.
- 5 If such unbundled transmission is in interstate commerce,
- 6 the rate, terms, and conditions of the transmission shall
- 7 be subject to the exclusive jurisdiction of the Commission
- 8 under this part.".
- 9 (b) Open Access Transmission Authority; Re-
- 10 TAIL WHEELING IN RETAIL COMPETITION STATES.—
- 11 (1) Applicability of open access trans-
- 12 MISSION RULES.—Section 206 of the Federal Power
- Act is amended by adding the following new sub-
- section after subsection (d):
- 15 "(e) Open Access Transmission Services.—(1)
- 16 Under section 205 and this section, the Commission may
- 17 require, by rule or order, public utilities and transmitting
- 18 utilities to provide open access transmission services, sub-
- 19 ject to section 212(h), and may authorize recovery of
- 20 stranded costs, as defined by the Commission, arising
- 21 from any requirement to provide open access transmission
- 22 services. This section applies to any rule or order issued
- 23 by the Commission before, on, or after the date of enact-
- 24 ment of this Act.".

1	(2) Authority to order retail wheel-
2	ING.—Section 212(h) of the Federal Power Act is
3	amended as follows:
4	(A) By inserting "(1)" before "No".
5	(B) By striking "(1)", "(2)", "(A)", and
6	"(B)" and inserting in their places "(A)",
7	"(B)", "(i)", and "(ii)" respectively.
8	(C) By striking from redesignated para-
9	graph (1)(B)(ii) "the date of enactment of this
10	subsection" and inserting "October 24, 1992,".
11	(D) By adding the following new para-
12	graphs at the end:
13	"(2) Notwithstanding paragraph (1), the Commission
14	may issue an order that requires the transmission of elec-
15	tric energy directly or indirectly to an ultimate consumer
16	if a notice of retail competition under section 152(a)(1)
17	or section 153(a)(1) of the Public Utility Regulatory Poli-
18	cies Act of 1978 has been filed and is in effect with respect
19	to the ultimate consumer or if a distribution utility offers
20	open access to its delivery facilities to the ultimate con-
21	sumer.
22	"(3) Notwithstanding any provision of this Part to
23	the contrary, and whether or not a notice of retail competi-
24	tion under section 152(a)(1) or section 153(a)(1) of the
25	Public Utility Regulatory Policies Act of 1978 has been

1	filed, upon application by a designated representative of
2	(A) a military base facility of the Department of Defense
3	or a supplier or proposed supplier of electric energy there-
4	to, or (B) an Indian tribe, or a supplier or proposed sup-
5	plier thereto, the Commission shall issue an order requir-
6	ing the transmission of electric energy directly or indi-
7	rectly to such facility or Indian tribe. Any order under
8	this paragraph shall establish rates, terms and conditions
9	that are consistent with the requirements for open access
10	transmission services provided pursuant to this Act. Noth-
11	ing in this paragraph shall affect the authority of a State
12	under section 152(d) and 153(d) of the Public Utility Reg-
13	ulatory Policies Act of 1978.".
14	(3) Conforming amendments.—
15	(A) Section 3(24) of the Federal Power
16	Act is amended to read as follows:
17	"(24) 'transmission services' means the trans-
18	mission of electric energy sold or to be sold.".
19	(B) Section 211(a) of the Federal Power
20	Act is amended by striking "for resale".
21	(C) Section 212(a) of the Federal Power
22	Act is amended by striking "wholesale" each
23	time it appears, except the last time.

1 (D) Section 3 of the Federal Power Act is 2 amended by adding the following new para-3 graph at the end thereof: "(26) Indian Tribe.—The term 'Indian tribe' 4 5 means any Indian tribe, band group, and nation, in-6 cluding Alaska Indians, Aleuts, and Eskimos, and 7 any Alaskan Native Village, of the United States, 8 which is considered an eligible recipient under the 9 Indian Self Determination and Education Assistance Act (Public Law 93–638) or was considered an eligi-10 11 ble recipient under chapter 67 of title 31, United 12 States Code, prior to the repeal of such chapter.". 13 (c) Determination of Local Distribution and 14 Transmission Facilities.—Section 201 of the Federal 15 Power Act is amended by adding the following new sub-16 section at the end thereof: 17 "(h) DETERMINATION OF LOCAL DISTRIBUTION AND Transmission Facilities.— 18 19 "(1) Application by state regulatory au-20 THORITY.—A State regulatory authority, a transmit-21 ting utility, or a local distribution company may 22 apply to the Commission for a determination wheth-23 er a particular facility used for the transportation of 24 electric energy located in such State is a local dis-

tribution facility subject to the jurisdiction of that

1	State regulatory authority or is a transmission facil-
2	ity subject to the jurisdiction of the Commission.
3	The Commission may make such determination pur-
4	suant to such a request or on its own motion.
5	"(2) Commission Findings.—If an application
6	is submitted pursuant to this subsection by a State
7	regulatory authority, the Commission shall make a
8	determination giving the maximum practicable def-
9	erence to the position taken by the State regulatory
10	authority, in accordance with the following factors
11	associated with the facility:
12	"(A) function and purpose;
13	"(B) size;
14	"(C) location;
15	"(D) voltage level and other technical char-
16	acteristics;
17	"(E) historic, current and planned usage
18	patterns;
19	"(F) interconnection and coordination with
20	other facilities; and
21	"(G) any other factor the Commission
22	deems relevant.".

1	SEC. 108. AUTHORITY TO ESTABLISH REGIONAL TRANS-
2	MISSION ORGANIZATION.
3	Section 202 of the Federal Power Act is amended by
4	adding the following new subsections after subsection (g):
5	"(h) Regional Transmission Organization.—(1)
6	Upon its own motion or upon application or complaint and
7	after notice and an opportunity for a hearing, the Com-
8	mission may order the establishment of entities for the
9	purpose of independent ownership or independent oper-
10	ation, control, and planning of interconnected trans-
11	mission facilities; order a transmitting utility to relinquish
12	ownership or control over operation of its transmission fa-
13	cilities to an entity for the purpose of independent owner-
14	ship or independent operation, control, and planning of
15	interconnected transmission facilities; subject generators
16	to the control of such entity consistent with other laws
17	to the extent necessary to permit reliable operation of the
18	transmission facilities; or take any combination of these
19	actions, if the Commission finds that—
20	"(A) this action is appropriate to promote com-
21	petitive electricity markets and efficient, economical,
22	and reliable operation of the interstate transmission
23	grid;
24	"(B) the entity established for the purpose of
25	independent ownership or independent operation,
26	control, and planning of interconnected transmission

1	facilities will manage the transmission facilities in a
2	manner that assures that—
3	"(i) ownership of transmission facilities
4	provides no advantage in competitive electricity
5	markets;
6	"(ii) the transmission customers of the
7	Tennessee Valley Authority, the Bonneville
8	Power Administration, the Administrator of the
9	Southwestern Power Administration, and the

Power Administration, the Administrator of the Southwestern Power Administration, and the Administrator of the Western Area Power Administration will not pay an unreasonable share of the entity's costs and will not experience unreasonable transmission rate increases resulting

from the establishment of the entity; and

"(iii) as applicable, the respective statutory and treaty obligations and contractual obligations existing on the date of enactment of this Act of the Board of Directors of the Tennessee Valley Authority, the Administrator of the Bonneville Power Administration, the Administrator of the Southwestern Power Administration, the Administrator of the Western Area Power Administration, the Bureau of Reclamation, and the Corps of Engineers can be met;

- 1 "(C) any transmitting utility ordered to trans-
- 2 fer ownership or control of its transmission facilities
- will receive just and reasonable compensation for the
- 4 use of its facilities; and
- 5 "(D) adequate reliability of the affected trans-
- 6 mission facilities will be maintained.
- 7 Nothing in this subsection limits States from addressing
- 8 transmission facility maintenance, planning, siting, and
- 9 other utility functions in a manner consistent with this
- 10 Act or Commission action under this Act.
- 11 "(2) If not ordered under paragraph (1), the Ten-
- 12 nessee Valley Authority, the Administrator of the Bonne-
- 13 ville Power Administration, the Administrator of the
- 14 Southwestern Power Administration, or the Administrator
- 15 of the Western Area Power Administration is authorized
- 16 to participate in a regional transmission organization after
- 17 conducting a public process in the relevant service area
- 18 to receive comments. Notwithstanding any other law, par-
- 19 ticipation may include delegation of operation and control
- 20 of the Authority or Administration's transmission system
- 21 to that entity, or other method of participation, under
- 22 terms and conditions the Authority or Administrator de-
- 23 termines necessary or appropriate, including being bound
- 24 by operational and other orders of the entity and by the

- 1 results of arbitration of disputes with the entity or with
- 2 other participants.
- 3 "(3) If the Commission determines, after notice and
- 4 opportunity for hearing, that the rates, charges, or classi-
- 5 fications demanded, observed, charged, or collected by any
- 6 entity established for the purpose of independent owner-
- 7 ship or independent operation, control, and planning of
- 8 interconnected transmission facilities for any transmission
- 9 or sale, or that any rule, regulation, practice, or contract
- 10 affecting such rate, charge, or classification is unjust, un-
- 11 reasonable, unduly discriminatory or preferential, or fur-
- 12 there or maintains the existence of market power, the
- 13 Commission shall, pursuant to the standards and proce-
- 14 dures in section 206 of this Act, determine the rate,
- 15 charge, classification, rule, regulation, practice or contract
- 16 that eliminates such market power and is just and reason-
- 17 able, and shall fix the same by order.
- 18 "(4) Upon request by an entity established for the
- 19 purpose of independent ownership or independent oper-
- 20 ation, control, and planning of interconnected trans-
- 21 mission facilities or any other person, the Commission
- 22 shall issue a declaratory order determining whether such
- 23 entity covers a sufficiently broad geographic region so as
- 24 to ensure the development of efficient regional electricity

- 1 markets that encourage regional efficiencies in both gen-
- 2 eration dispatch and reliability of service.".
- 3 SEC. 109. SPECIAL PROVISIONS RESPECTING BPA AND
- 4 ERCOT TRANSMISSION.
- 5 (a) Repeal of Special BPA Wheeling Provi-
- 6 SIONS.—Section 212(i) of the Federal Power Act (16
- 7 U.S.C. 824k(i)), relating to laws applicable to the Federal
- 8 Columbia River Transmission System, is repealed.
- 9 (b) Repeal of Special ERCOT Wheeling Provi-
- 10 SIONS.—Section 212(k) of the Federal Power Act (16
- 11 U.S.C. 824k(k)), relating to ERCOT utilities, is repealed.
- 12 SEC. 110. ELECTRIC COMPANY MERGERS.
- 13 Section 203(a) of the Federal Power Act is amended
- 14 as follows:
- 15 (1) By striking "public utility" each place it ap-
- pears and inserting "electric utility company".
- 17 (2) By inserting after the first sentence the fol-
- lowing: "Except as the Commission may otherwise
- provide by rule, no holding company in a holding
- company system that includes an electric utility com-
- 21 pany shall, directly or indirectly, purchase, acquire,
- or take any security of any electric utility company
- or of a holding company in a holding company sys-
- tem that includes an electric utility company, with-

- out first having secured an order of the Commission authorizing it to do so.".
- 3 (3) By striking "hearing" in the last sentence 4 and inserting "oral or written presentation of 5 views".
- 6 (4) By adding at the end the following: "For 7 purposes of this subsection, the terms 'electric utility 8 company', 'holding company', and 'holding company 9 system' have the meaning given them in section 2 of 10 the Public Utility Holding Company Act of 1935. 11 Notwithstanding section 201(b)(1), generation facili-12 ties shall be subject to the jurisdiction of the Com-13 mission for purposes of this section, except as the 14 Commission may otherwise provide by rule.".

# 15 SEC. 111. REGIONAL TRANSMISSION PLANNING AGENCIES.

- Part II of the Federal Power Act is amended by add-
- 17 ing after section 215, as added by this Act, the following
- 18 new section:
- 19 "SEC. 216. REGIONAL TRANSMISSION PLANNING AGENCIES.
- 20 "(a) Consent.—The consent of Congress is given for
- 21 agreements among two or more States to establish re-
- 22 gional transmission planning agencies to—
- 23 "(1) facilitate coordination among the States
- 24 within a particular region with regard to the plan-

- 1 ning of future transmission and distribution facili-
- 2 ties;
- 3 "(2) carry out State siting responsibilities more
- 4 effectively;
- 5 "(3) facilitate regulation of transmission system
- 6 operation within the region;
- 7 "(4) meet the other requirements of this section
- 8 and rules prescribed by the Commission under this
- 9 section; and
- "(5) otherwise be consistent with the public in-
- 11 terest.
- 12 "(b) AUTHORITY.—(1) If the Commission determines
- 13 that an agreement meets the requirements of subsection
- 14 (a), the agency established under the agreement has such
- 15 authority with respect to matters otherwise within the ju-
- 16 risdiction of the Commission as is expressly provided in
- 17 the agreement and is necessary or appropriate for carrying
- 18 out the planning, siting, and regulatory responsibilities of
- 19 the agency.
- 20 "(2) The Commission's approval under this section
- 21 may be subject to any terms and conditions the Commis-
- 22 sion determines are necessary to ensure that the agree-
- 23 ment is in the public interest.
- 24 "(c) Rules.—(1) The Commission shall prescribe by
- 25 rule—

1	"(A) criteria for use in making the determina-
2	tion regarding a regional transmission planning
3	agreement under subsection (a) (including criteria
4	specifying the extent to which a tribal government is
5	treated as a State for purposes of this section); and
6	"(B) standards for its administration of a re-
7	gional transmission planning agency established
8	under the agreement.
9	"(2) The rule shall require that—
10	"(A) a regional transmission planning agency
11	operate within a region that includes all or part of
12	each State that is a party to the agreement;
13	"(B) a regional transmission planning agency
14	be composed of 1 or more members from each State
15	that is a party to the agreement;
16	"(C) each participating State vest in the re-
17	gional transmission planning agency the authority

that otherwise would be exercised by the State and

that is necessary to provide for a comprehensive pro-

gram for planning and siting of transmission facili-

ties and to carry out the agreement and this section;

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- 1 ing a requirement that all decisions of the agency be
- 2 made by majority vote (or majority of weighted
- 3 votes) of the members present and voting.
- 4 "(3) The rule may include any other requirement to
- 5 ensure that the regional transmission planning agency's
- 6 organization, practices, and procedures are sufficient to
- 7 carry out this section and the rules issued under it.
- 8 "(d) TERMINATION.—The Commission, after notice
- 9 and opportunity for comment, may terminate the approval
- 10 of an agreement under this section at any time if it deter-
- 11 mines that the regional transmission planning agency fails
- 12 to comply with the provisions of this section or Commis-
- 13 sion rules under subsection (c) or that the agreement is
- 14 contrary to the public interest.
- 15 "(e) Application of Section 313.—Section 313
- 16 shall apply to rehearing before a regional transmission
- 17 planning agency and judicial review of any action of a re-
- 18 gional transmission planning agency in the same manner
- 19 as that section applies to rehearing and judicial review of
- 20 orders of the Commission.".
- 21 SEC. 112. UNIVERSAL AND AFFORDABLE SERVICE.
- Section 201 of the Federal Power Act (16 U.S.C.
- 23 824) is amended by adding at the end thereof the fol-
- 24 lowing new subsection:

- 1 "(i) Universal and Affordable Service.—It is
- 2 the sense of the Congress that—
- 3 "(1) every consumer of electric energy should
- 4 have access to electric energy at reasonable and af-
- 5 fordable rates; and
- 6 "(2) the Commission and the States should en-
- 7 sure that competition in the electric energy business
- 8 does not result in the loss of service to rural, resi-
- 9 dential, or low-income consumers.".

## 10 SEC. 113. CONFORMING AND TECHNICAL AMENDMENTS TO

- 11 THE FEDERAL POWER ACT.
- Subsections (a) and (b) of section 316A of the Fed-
- 13 eral Power Act (16 U.S.C. 791a et seq.) are each amended
- 14 by striking "section 211, 212, 213, or 214," in each place
- 15 such phrase appears and inserting "section 211, 212, 213,
- 16 214, 215, or 216".

## 17 SEC. 114. STUDY OF GRANDFATHERED SYSTEMS.

- 18 The Federal Energy Regulatory Commission shall
- 19 undertake a study of the extent to which retail electric
- 20 customers of local distribution companies subject to sec-
- 21 tion 154 of the Public Utility Regulatory Policies Act of
- 22 1978 (relating to grandfathering) benefit from the adop-
- 23 tion of retail electric competition and submit a report to
- 24 Congress not later than January 1, 2005, containing the
- 25 results of such study.

#### SEC. 115. EFFECTIVE DATE.

- 2 The amendments made by this subtitle shall be effec-
- 3 tive on the date of enactment of this Act.

# 4 TITLE II—PROVISIONS RESPECT-

- 5 ING THE PUBLIC UTILITY
- 6 HOLDING COMPANY ACT OF
- 7 **1935**
- 8 SEC. 201. SHORT TITLE.
- 9 This title may be cited as the "Public Utility Holding"
- 10 Company Act of 1999".
- 11 SEC. 202. REFORM OF HOLDING COMPANY REGULATION
- 12 UNDER PUHCA.
- Eighteen months after the enactment of this Act, the
- 14 provisions of this title shall apply in lieu of the provisions
- 15 of the Public Utility Holding Company Act of 1935, except
- 16 that the Public Utility Holding Company Act of 1935 shall
- 17 remain in effect with respect to any holding-company sys-
- 18 tem which includes one or more subsidiary companies that
- 19 are public-utility companies, if such public-utility company
- 20 or companies provide retail electric or gas service in two
- 21 or more States in which the State regulatory authority has
- 22 not provided notice of retail competition pursuant to sec-
- 23 tion 152 of the Public Utility Regulatory Policies Act of
- 24 1978 or which has not otherwise required distribution util-
- 25 ities to provide open access service over the distribution

- 1 facilities of each distribution utility subject to its jurisdic-
- 2 tion.

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### 3 SEC. 203. DEFINITIONS.

- 4 For purposes of this title:
- 5 (1) AFFILIATE.—The term "affiliate" of a com-6 pany means any company 5 percent or more of the 7 outstanding voting securities of which are owned, 8 controlled, or held with power to vote, directly or in-9 directly, by such company.
  - (2) Associate company.—The term "associate company" of a company means any company in the same holding company system with such company.
  - (3) COMMISSION.—The term "Commission" means the Federal Energy Regulatory Commission.
  - (4) Company.—The term "company" means a corporation, partnership, association, joint stock company, business trust, or any organized group of persons, whether incorporated or not, or a receiver, trustee, or other liquidating agent of any of the foregoing.
  - (5) ELECTRIC UTILITY COMPANY.—The term "electric utility company" means any company that owns or operates facilities used for the generation, transmission, or distribution of electric energy for sale.

- 1 (6) EXEMPT WHOLESALE GENERATOR AND
  2 FOREIGN UTILITY COMPANY.—The terms "exempt
  3 wholesale generator" and "foreign utility company"
  4 have the same meanings as in section 32 and 33, re5 spectively, of the Public Utility Holding Company
  6 Act of 1935.
  - (7) Gas utility company.—The term "gas utility company" means any company that owns or operates facilities used for distribution at retail (other than the distribution only in enclosed portable containers, or distribution to tenants or employees of the company operating such facilities for their own use and not for resale) of natural or manufactured gas for heat, light, or power.
    - (8) Holding company.—The term "holding company" means—
      - (A) any company that directly or indirectly owns, controls, or holds, with power to vote, 10 percent or more of the outstanding voting securities of a public utility company or of a holding company of any public utility company; and
      - (B) any person, determined by the Commission, after notice and opportunity for hearing, to exercise directly or indirectly (either alone or pursuant to an arrangement or under-

- standing with one or more persons) such a controlling influence over the management or policies of any public utility company or holding company as to make it necessary or appropriate for the rate protection of utility customers with respect to rates that such person be subject to the obligations, duties, and liabilities imposed by this Act upon holding companies.
  - (9) Holding company system" means a holding company, together with its subsidiary companies.
  - (10) Jurisdictional rates" means rates established by the Commission for the transmission of electric energy, the sale of electric energy at wholesale in interstate commerce, the transportation of natural gas, and the sale in interstate commerce of natural gas for resale for ultimate public consumption for domestic, commercial, industrial, or any other use.
  - (11) Natural gas company.—The term "natural gas company" means a person engaged in the transportation of natural gas in interstate commerce or the sale of such gas in interstate commerce for resale.

1	(12) Person.—The term "person" means an
2	individual or company.
3	(13) Public utility.—The term "public util-
4	ity" means any person who owns or operates facili-
5	ties used for transmission of electric energy or sales
6	of electric energy at wholesale in interstate com-
7	merce.
8	(14) Public utility company.—The term
9	"public utility company" means an electric utility
10	company or a gas utility company.
11	(15) STATE COMMISSION.—The term "State
12	commission" means any commission, board, agency,
13	or officer, by whatever name designated, of a State,
14	municipality, or other political subdivision of a State
15	that, under the laws of such State, has jurisdiction
16	to regulate public utility companies.
17	(16) Subsidiary company.—The term "sub-
18	sidiary company" of a holding company means—
19	"(A) any company, 10 percent or more of
20	the outstanding voting securities of which are
21	directly or indirectly owned, controlled, or held
22	with power to vote, by such holding company;
23	and
24	(B) any person, the management or poli-
25	cies of which the Commission, after notice and

1 opportunity for hearing, determines to be sub-2 ject to a controlling influence, directly or indi-3 rectly, by such holding company (either alone or 4 pursuant to an arrangement or understanding with one or more other persons) so as to make 6 it necessary for the rate protection of utility 7 customers with respect to rates that such per-8 son be subject to the obligations, duties, and li-9 ability imposed by this Act upon subsidiary 10 companies of holding companies.

(17) Voting security.—The term "voting security" means any security presently entitling the owner or holder thereof to vote in the direction or management of the affairs of a company.

## 15 SEC. 204. FEDERAL ACCESS TO BOOKS AND RECORDS.

16 (a) IN GENERAL.—Each holding company and each 17 associate company thereof shall maintain, and shall make 18 available to the Commission, such books, accounts, memoranda, and other records as are relevant to costs incurred 19 by a public utility or natural gas company that is an asso-21 ciate company of such holding company and that provides goods or services to, obtains goods or services from, or 23 engages in any transactions with such public utility company or natural gas company, and necessary or appropriate for the protection of utility customers with respect

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- 1 to jurisdictional rates for the transmission of electric en-
- 2 ergy in interstate commerce, the sale of electric energy at
- 3 wholesale in interstate commerce, the transportation of
- 4 natural gas in interstate commerce, and the sale in inter-
- 5 state commerce of natural gas for resale for ultimate pub-
- 6 lic consumption for domestic, commercial, industrial, or
- 7 any other use.
- 8 (b) Affiliate Companies.—Each affiliate of a hold-
- 9 ing company or of any subsidiary company of a holding
- 10 company shall maintain, and make available to the Com-
- 11 mission, such books, accounts, memoranda, and other
- 12 records with respect to any transaction with a public util-
- 13 ity or natural gas company that is an associate company
- 14 of such holding company as are relevant to costs incurred
- 15 by such public utility or natural gas company and nec-
- 16 essary or appropriate for the protection of utility cus-
- 17 tomers with respect to jurisdictional rates.
- 18 (c) Holding Company Systems.—The Commission
- 19 may examine the books, accounts, memoranda, and other
- 20 records of any company in a holding company system, or
- 21 any affiliate thereof that provides goods or services to, ob-
- 22 tains goods or services from, or engages in any transaction
- 23 with a public utility or natural gas company that is an
- 24 associate company in such holding company system, as are
- 25 relevant to costs incurred by a public utility or natural

- 1 gas company within such holding company system and
- 2 necessary or appropriate for the protection of utility cus-
- 3 tomers with respect to jurisdictional rates.
- 4 (d) Confidentiality.—No member, officer, or em-
- 5 ployee of the Commission shall divulge any fact or infor-
- 6 mation that may come to his or her knowledge during the
- 7 course of examination of books, accounts, memoranda, or
- 8 other records as provided in this section, except as may
- 9 be directed by the Commission, by a committee of Con-
- 10 gress, or by a court of competent jurisdiction.

#### 11 SEC. 205. STATE ACCESS TO BOOKS AND RECORDS.

- 12 (a) In General.—Upon the written request of a
- 13 State commission having jurisdiction to regulate a public
- 14 utility company in a holding company system, the holding
- 15 company or any associate company or affiliate thereof,
- 16 other than such public utility company, wherever located,
- 17 that provides goods or services to, obtains goods or serv-
- 18 ices from, or engages in any transactions with such public
- 19 utility company, shall produce for inspection such books,
- 20 accounts, memoranda, and other records that—
- 21 (1) have been identified in reasonable detail in
- a proceeding before the State commission;
- 23 (2) the State commission deems are relevant to
- costs incurred by such public utility company; and

- 1 (3) are necessary for the effective discharge of
- 2 the responsibilities of the State commission with re-
- 3 spect to such proceeding.
- 4 (b) Limitation.—Subsection (a) does not apply to
- 5 any person that is a holding company solely by reason of
- 6 ownership of one or more qualifying facilities under sec-
- 7 tion 210 of the Public Utility Regulatory Policies Act of
- 8 1978.
- 9 (c) Confidentiality of Information.—The pro-
- 10 duction of books, accounts, memoranda, and other records
- 11 under subsection (a) shall be subject to such terms and
- 12 conditions as may be necessary and appropriate to safe-
- 13 guard against unwarranted disclosure to the public of any
- 14 trade secrets or sensitive commercial information.
- 15 (d) Effect on State Law.—Nothing in this sec-
- 16 tion shall preempt applicable State law concerning the pro-
- 17 vision of books, records, or any other information, or in
- 18 any way limit the rights of any State to obtain books,
- 19 records, or any other information under any other Federal
- 20 law, contract, or otherwise.
- 21 (e) Court Jurisdiction.—Any United States dis-
- 22 trict court located in the State in which the State commis-
- 23 sion referred to in subsection (a) is located shall have ju-
- 24 risdiction to enforce compliance with this section.

### SEC. 206. EXEMPTION AUTHORITY.

- 2 (a) Rulemaking.—Not later than 90 days after the
- 3 date of enactment of this Act, the Commission shall pro-
- 4 mulgate a final rule to exempt from the requirements of
- 5 section 204 any person that is a holding company, solely
- 6 with respect to one or more of the following:
- 7 (1) Qualifying facilities under the Public Utility
- 8 Regulatory Policies Act of 1978.
- 9 (2) Exempt wholesale generators.
- 10 (3) Foreign utility companies.
- 11 (4) Exempt telecommunications companies.
- 12 (b) Other Authority.—If, upon application or
- 13 upon its own motion, the Commission finds that the books,
- 14 records, accounts, memoranda, and other records of any
- 15 person are not relevant to the jurisdictional rates of a pub-
- 16 lie utility or natural gas company, or if the Commission
- 17 finds that any class of transactions is not relevant to the
- 18 jurisdictional rates of a public utility or natural gas com-
- 19 pany, the Commission shall exempt such person or trans-
- 20 action from the requirements of section 204.
- 21 SEC. 207. AFFILIATE TRANSACTIONS.
- Nothing in this title shall preclude the Commission
- 23 or a State commission from exercising its jurisdiction
- 24 under otherwise applicable law to determine whether a
- 25 public utility company, public utility, or natural gas com-
- 26 pany may recover in rates any costs of an activity per-

- 1 formed by an associate company, or any costs of goods
- 2 or services acquired by such public utility company from
- 3 an associate company.
- 4 SEC. 208. APPLICABILITY.
- 5 No provision of this title shall apply to, or be deemed
- 6 to include—
- 7 (1) the United States;
- 8 (2) a State or any political subdivision of a
- 9 State;
- 10 (3) any foreign governmental authority not op-
- 11 erating in the United States;
- 12 (4) any agency, authority, or instrumentality of
- any entity referred to in paragraph (1), (2), or (3);
- 14 or
- 15 (5) any officer, agent, or employee of any entity
- referred to in paragraph (1), (2), or (3) acting as
- such in the course of official duty.
- 18 SEC. 209. EFFECT ON OTHER REGULATIONS.
- Nothing in this title precludes the Commission or a
- 20 State commission from exercising its jurisdiction under
- 21 otherwise applicable law to protect utility customers from
- 22 paying too much for goods and services provided by asso-
- 23 ciate companies and from other cross subsidization of as-
- 24 sociate companies by regulated public utility companies.

#### SEC. 210. ENFORCEMENT.

- 2 The Commission shall have the same powers as set
- 3 forth in sections 306 through 317 of the Federal Power
- 4 Act (16 U.S.C. 825d-825p) to enforce the provisions of
- 5 this title.

## 6 SEC. 211. SAVINGS PROVISIONS.

- 7 (a) In General.—Nothing in this title prohibits a
- 8 person from engaging in or continuing to engage in activi-
- 9 ties or transactions in which it is legally engaged or au-
- 10 thorized to engage on the effective date of this title.
- 11 (b) Effect on Other Commission Authority.—
- 12 Nothing in this title limits the authority of the Commis-
- 13 sion under the Federal Power Act (16 U.S.C. 791a et seq.)
- 14 (including section 301 of that Act) or the Natural Gas
- 15 Act (15 U.S.C. 717 et seq.) (including section 8 of that
- 16 Act).

#### 17 SEC. 212. IMPLEMENTATION.

- Not later than 18 months after the date of enactment
- 19 of this title, the Commission shall—
- 20 (1) promulgate such regulations as may be nec-
- essary or appropriate to implement this title (other
- than section 205); and
- 23 (2) submit to the Congress detailed rec-
- ommendations on technical and conforming amend-
- 25 ments to Federal law necessary to carry out this
- title and the amendments made by this title.

## 1 SEC. 213. TRANSFER OF RESOURCES.

- 2 All books and records that relate primarily to the
- 3 functions transferred to the Commission under this title
- 4 shall be transferred from the Securities and Exchange
- 5 Commission to the Commission.
- 6 SEC. 214. AUTHORIZATION OF APPROPRIATIONS.
- 7 There are authorized to be appropriated such funds
- 8 as may be necessary to carry out this title.
- 9 SEC. 215. CONFORMING AMENDMENT TO THE FEDERAL
- 10 **POWER ACT.**
- 11 Section 318 of the Federal Power Act (16 U.S.C.
- 12 825q) is repealed.
- 13 TITLE III—PROVISIONS RE-
- 14 SPECTING THE PUBLIC UTIL-
- 15 ITY REGULATORY POLICIES
- 16 **ACT OF 1978**
- 17 SEC. 301. SHORT TITLE.
- 18 This title may be cited as the "Ratepayer Protection
- 19 Act of 1999".
- 20 **SEC. 302. FINDINGS.**
- 21 The Congress finds that—
- 22 (1) implementation of the mandatory power
- purchase provisions of section 210 of the Public
- Utility Regulatory Policies Act of 1978 (16 U.S.C.
- 824a-3) has resulted in many consumers paying ex-
- 26 cessive rates for electric energy;

- 1 (2) the Energy Policy Act of 1992 gives non-2 regulated producers of electricity additional access to 3 the wholesale electric market through transmission 4 access and exemption from the Public Utility Hold-5 ing Company Act of 1935; and
- (3) in light of the competitive wholesale electric
  marketplace brought about by the Energy Policy Act
  of 1992 and Part IV of the Federal Power Act, the
  purchase mandate in section 210 of the Public Utility Regulatory Policies Act of 1978 is no longer
  needed.

## 12 SEC. 303. PROSPECTIVE REPEAL.

- Section 210 of the Public Utility Regulatory Policies 14 Act of 1978 is amended by adding the following new sub-
- 15 section at the end thereof:
- 16 "(m) Prospective Repeal.—
- "(1) New contracts.—After the enactment of this subsection, no electric utility shall be required to enter into a new contract or obligation to purchase or to sell electric energy or capacity pursuant to this section.
- "(2) Existing rights and remedies not affects the FECTED.—Nothing in this subsection affects the rights or remedies of any party with respect to the purchase or sale of electric energy or capacity from

- 1 or to a facility determined to be a qualifying small
- 2 power production facility or a qualifying cogenera-
- 3 tion facility under this section 210 pursuant to any
- 4 contract or obligation to purchase or to sell electric
- 5 energy or capacity in effect on the date of enactment
- of this subsection, including the right to recover the
- 7 costs of purchasing such electric energy or capac-
- 8 ity.".

### 9 SEC. 304. RECOVERY OF COSTS.

- 10 Section 210 of the Public Utility Regulatory Policies
- 11 Act of 1978 is amended by adding the following new sub-
- 12 section at the end thereof:
- 13 "(n) Recovery of Costs.—The Commission shall
- 14 promulgate and enforce such regulations as may be re-
- 15 quired to assure that no electric utility shall be required
- 16 directly or indirectly to absorb the costs associated with
- 17 purchases of electric energy or capacity from a qualifying
- 18 facility pursuant to any legally enforceable obligation en-
- 19 tered into or imposed pursuant to this section prior to the
- 20 date of enactment of this subsection, to the extent that
- 21 the electric utility cannot otherwise reasonably mitigate
- 22 such costs. Such regulations shall be treated as a rule en-
- 23 forceable under the Federal Power Act (16 U.S.C. (16
- 24 U.S.C. 791a–825r).".

1	TITLE IV—FEDERAL POWER
2	MARKETING ADMINISTRA-
3	TIONS AND TENNESSEE VAL-
4	LEY AUTHORITY
5	Subtitle A—Tennessee Valley
6	Authority
7	SEC. 401. DEFINITIONS.
8	For purposes of this subtitle:
9	(1) The term "Commission" means the Federal
10	Energy Regulatory Commission.
11	(2) The term "distributor" means a State,
12	county, municipality, or cooperative organization
13	which owns, controls, or operates local distribution
14	facilities and which on April 1, 1999, purchased
15	electric energy at wholesale from the Tennessee Val-
16	ley Authority under an all-requirements power con-
17	tract.
18	(3) The term "distributor service area" means
19	that geographic area which is either assigned to or
20	statutorily defined under State law as the area with-
21	in which a distributor has the right or privilege to
22	provide electric energy at retail to the ultimate con-
23	sumer and ratepayer.
24	(4) The term "electric supplier" means any per-
25	son who provides any electric supply

- (5) The term "excess electric energy" means 1 2 electric energy that has become surplus to the firm 3 contractual obligations of the Tennessee Valley Au-4 thority under section 10 of the Tennessee Valley Au-5 thority Act of 1933 (16 U.S.C. 831i) due to any re-6 duction in the quantity of electric energy that the 7 Tennessee Valley Authority was contractually re-8 quired to supply on the date of enactment of this 9 Act where such reduction results from the election 10 by customers of the Tennessee Valley Authority not 11 to purchase from Tennessee Valley Authority electric 12 energy that the Tennessee Valley Authority was con-13 tractually required to supply on the date of enact-14 ment of this Act. (6) The term "generating resource" means elec-15
  - (6) The term "generating resource" means electric energy, including the actual or planned electric energy capability of generating facilities.
  - (7) The term "major generating resource" means any generating resource that—
    - (A) has a planned capability greater than50 average megawatts, and
  - (B) if acquired by the Tennessee Valley Authority, is acquired for a period of more than five years.

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- 1 (8) The term "person" means a person as de-2 fined in section 3(4) of the Federal Power Act.
- (9) The term "public utility" means a public
   utility as defined in section 201(e)(1) of the Federal
- 5 Power Act.
- 6 (10) The term "Tennessee Valley Region"
- 7 means the geographic area in which the Tennessee
- 8 Valley Authority or its distributors were the primary
- 9 source of power supply on the date of enactment of
- this Act.
- 11 SEC. 402. WHOLESALE COMPETITION IN THE TENNESSEE
- 12 **VALLEY REGION.**
- 13 (a) Amendments to the Federal Power Act.—
- 14 (1) Section 212(f) of the Federal Power Act (16 U.S.C.
- 15 824k(f)), relating to interconnection or wheeling orders
- 16 that result in the sale or delivery of electric energy outside
- 17 the Tennessee Valley Region, is repealed.
- 18 (2) Section 212(j) of the Federal Power Act (16
- 19 U.S.C. 824k(j)), relating to equitability within territory
- 20 restricted electric systems, is repealed.
- 21 (b) Amendments to the Tennessee Valley Au-
- 22 THORITY ACT.—(1) The third sentence of the first para-
- 23 graph of section 15d(a) of the Tennessee Valley Authority
- 24 Act of 1933 (16 U.S.C. 831n-4(a)), limiting the sale or
- 25 delivery of electric energy outside the area for which the

- 1 Tennessee Valley Authority or its distributors were the
- 2 primary source of power supply on July 1, 1957, is re-
- 3 pealed.
- 4 (2) The second and third paragraphs of section
- 5 15d(a) of the Tennessee Valley Authority Act of 1933 (16
- 6 U.S.C. 831n-4(a)), which clarify the limitations imposed
- 7 by the third sentence of the first paragraph of the sub-
- 8 section, are repealed.

### 9 SEC. 403. TENNESSEE VALLEY AUTHORITY POWER SALES.

- 10 (a) Bar on Tennessee Valley Authority Re-
- 11 Tail Sales.—Notwithstanding section 10 of the Ten-
- 12 nessee Valley Authority Act of 1933 (16 U.S.C. 831i), the
- 13 Tennessee Valley Authority shall not sell or deliver electric
- 14 energy to any end use or retail customers that did not
- 15 have a contract for the purchase of electric energy with
- 16 the Tennessee Valley Authority for services to specific fa-
- 17 cilities on the date of enactment of this Act.
- 18 (b) Regional Preference for Wholesale
- 19 Power Sales.—
- 20 (1) Regional preference.—Notwithstanding
- section 10, 11, and 12, or any other provision of the
- Tennessee Valley Authority Act of 1933 (16 U.S.C.
- 23 831 and following), the sale and delivery of electric
- 24 energy at wholesale by the Tennessee Valley Author-

- ity for use outside the Tennessee Valley Region shall
  be limited to excess electric energy.
  - (2) FIRM POWER SALES OF EXCESS ELECTRIC ENERGY.—Any sale or delivery of excess electric energy by Tennessee Valley Authority pursuant to paragraph (1) may be made only if each of the following requirements are met:
    - (A) Notice.—At least 30 days prior to the execution of any contract for the sale or delivery of such electric energy the Tennessee Valley Authority shall give the distributors written notice that negotiations for such contract are pending, and thereafter, at any distributor's request, make available for its inspection current drafts of the proposed contract.
    - (B) TERM.—The contract term for the sale of such energy may not exceed 7 years.
    - (C) OFFER TO EXISTING CUSTOMERS.—
      The excess electric energy to be sold pursuant to paragraph (1) shall first be offered for a reasonable period of time and under the same essential rates, terms, and conditions to distributors.
- 24 (3) Economy exchanges.—Nothing in this 25 subsection shall prevent the Tennessee Valley Au-

- 1 thority from making exchange power arrangements
- 2 with other electric suppliers when economically fea-
- 3 sible.
- 4 (c) Application of Federal Power Act to Ex-
- 5 CESS POWER SALES OF ELECTRIC ENERGY AT WHOLE-
- 6 SALE BY THE TENNESSEE VALLEY AUTHORITY.—Sales of
- 7 electric energy at wholesale by the Tennessee Valley Au-
- 8 thority for use outside the Tennessee Valley Region shall
- 9 be subject to the provisions of Parts II and III of the Fed-
- 10 eral Power Act (16 U.S.C. 791a) (except sections 204,
- 11 207, 209, 214, and 305), and the Commission shall have
- 12 jurisdiction under such Parts II and III over the rates,
- 13 terms, and conditions of such sales. Such provisions of the
- 14 Federal Power Act and the rules, regulations and policies
- 15 of the Commission thereunder, shall apply to such sales
- 16 by the Tennessee Valley Authority to the same extent and
- 17 in the same manner as such provisions apply to wholesale
- 18 sales of electric energy in interstate commerce by a public
- 19 utility otherwise subject to the jurisdiction of the Commis-
- 20 sion under Part II of such Act.
- 21 (d) Application of Tennessee Valley Author-
- 22 ITY ACT TO SALES OUTSIDE TENNESSEE VALLEY RE-
- 23 GION.—The third proviso of section 10 of the Tennessee
- 24 Valley Authority Act of 1933 (16 U.S.C. 831i) and the
- 25 second and third provisos of section 12 of the Tennessee

- 1 Valley Authority Act of 1933 (16 U.S.C. 831k) shall not
- 2 apply to any sale of excess electric energy by the Ten-
- 3 nessee Valley Authority for use outside the Tennessee Val-
- 4 ley Region.

## 5 SEC. 404. PROHIBITION ON ACQUISITION OF NEW GENER-

## 6 ATING RESOURCES.

- 7 Notwithstanding any other provision of law, the Ten-
- 8 nessee Valley Authority shall not acquire any new major
- 9 generating resource after the date of enactment of this
- 10 Act unless contractual or other financial arrangements
- 11 have been made to ensure that the customer or customers
- 12 on whose behalf the resource is acquired commit to pay
- 13 the full costs of the resource, and the Tennessee Valley
- 14 Authority shall not acquire any new generating resource
- 15 that it reasonably expects will necessitate the use of its
- 16 authority to recover otherwise nonrecoverable costs pro-
- 17 vided in section 408.

#### 18 SEC. 405. RENEGOTIATION OF LONG-TERM CONTRACTS.

- 19 The Tennessee Valley Authority and its distributors
- 20 shall, within one year following the date of enactment of
- 21 this Act, renegotiate their existing long-term contracts
- 22 with respect to the remaining term, the length of the ter-
- 23 mination notice, the amount of electric energy that dis-
- 24 tributors may purchase from electric suppliers other than
- 25 the Tennessee Valley Authority, including access to the

- 1 Tennessee Valley Authority transmission system, and pro-
- 2 visions for stranded cost recovery. Such renegotiated con-
- 3 tracts shall not grant any undue preference or advantage
- 4 to any person or subject any person to any undue preju-
- 5 dice or disadvantage. If the parties are unable to reach
- 6 agreement with regard to any of the issues under this sec-
- 7 tion within the 1-year period set forth above, they shall
- 8 submit the issue in dispute to the Federal Energy Regu-
- 9 latory Commission for final resolution.

## 10 SEC. 406. REGULATION OF TENNESSEE VALLEY AUTHORITY

- 11 TRANSMISSION SYSTEM.
- 12 (a) Federal Power Act Jurisdiction.—The
- 13 transmission and local distribution of electric energy by
- 14 the Tennessee Valley Authority shall be subject to the pro-
- 15 visions of parts II and III of the Federal Power Act (ex-
- 16 cept sections 204, 207, 209, 214, and 305), the Commis-
- 17 sion shall have jurisdiction under such Parts II and III
- 18 over the rates, terms, and conditions of such transmission
- 19 and local distribution. Such provisions of the Federal
- 20 Power Act and the rules, regulations and policies of the
- 21 Commission thereunder, shall apply to such transmission
- 22 and local distribution by the Tennessee Valley Authority
- 23 to the same extent and in the same manner as such provi-
- 24 sions apply to the transmission of electric energy by a pub-

- 1 lie utility otherwise subject to the jurisdiction of the Com-
- 2 mission under Part II of such Act.
- 3 (b) Transmission Plant Investment.—Except as
- 4 otherwise provided by the Commission, the Tennessee Val-
- 5 ley Authority shall not make any transmission plant in-
- 6 vestment that is significant (as defined by regulations
- 7 issued by the Commission) without the Commission's prior
- 8 approval as to the need for such investment, taking into
- 9 account possible alternate investments, project partici-
- 10 pants or transmission providers, the reasonableness of the
- 11 cost estimate and the prudence of the investment.
- 12 (c) Rate Phase-in.—If the Commission determines
- 13 that the initial application of this subtitle in the develop-
- 14 ment of any Tennessee Valley Authority rates for trans-
- 15 mission services would result in an excessive increase in
- 16 any rate, as determined by the Commission, the Commis-
- 17 sion may phase in the effect of the application of this sub-
- 18 title to such rate over a reasonable period of time to the
- 19 same extent it would ordinarily do so for public utility
- 20 rates.
- 21 SEC. 407. REGULATION OF TENNESSEE VALLEY AUTHORITY
- 22 **DISTRIBUTORS.**
- 23 (a) Repeal of Tennessee Valley Authority
- 24 Regulation of Distributors.—Upon the election of a
- 25 municipality or cooperative organization to which the Ten-

- 1 nessee Valley Authority sells electric energy, the third pro-
- 2 viso of section 10 of the Tennessee Valley Authority Act
- 3 of 1933 (16 U.S.C. 831i) and the second and third pro-
- 4 visos of section 12 of the Tennessee Valley Authority Act
- 5 of 1933 (16 U.S.C. 831k) shall not apply to future whole-
- 6 sale sales by the Tennessee Valley Authority in the Ten-
- 7 nessee Valley Region, and the Tennessee Valley Authority
- 8 shall not be authorized to regulate, by means of rules, con-
- 9 tract provisions, resale rate schedules, contract termi-
- 10 nation rights, or any other method, any rates, terms, or
- 11 conditions imposed on the resale of such electric energy
- 12 by such municipality or cooperative organization.
- 13 (b) Removal of PURPA Ratemaking Author-
- 14 ITY.—Section 3(17) of the Public Utility Regulatory Poli-
- 15 cies Act of 1978 (16 U.S.C. 2602(17)) is amended by
- 16 striking ", and in the case of an electric utility with re-
- 17 spect to which the Tennessee Valley Authority has rate-
- 18 making authority, such term means the Tennessee Valley
- 19 Authority".
- 20 (c) Authority of Governing Bodies of Munici-
- 21 PALITIES AND COOPERATIVE ORGANIZATIONS.—Upon the
- 22 election by any municipality or cooperative organization
- 23 pursuant to subsection (a) of this section, any regulatory
- 24 authority currently exercised by the Tennessee Valley Au-
- 25 thority over any municipality or cooperative organization

- 1 shall henceforth be exercised by the governing body of
- 2 such municipality or cooperative organization, in accord-
- 3 ance with the laws of the State in which it is organized.

## 4 SEC. 408. STRANDED COST RECOVERY.

- 5 Within one year of the date of enactment of this Act,
- 6 the Commission shall promulgate regulations with respect
- 7 to recovery of stranded costs (as determined by the Com-
- 8 mission) imposed on the Tennessee Valley Authority by
- 9 any departing power customer and providing for recovery
- 10 of the costs of any stranded transmission facilities (as de-
- 11 termined by the Commission) imposed upon the Tennessee
- 12 Valley Authority by any departing transmission customer.
- 13 These regulations shall provide that customers that did
- 14 not impose stranded costs upon the Tennessee Valley Au-
- 15 thority are not obligated to pay such costs on behalf of
- 16 other customers. The Commission's methodology for de-
- 17 termining recovery of the Tennessee Valley Authority's
- 18 stranded costs shall be consistent with the methodology
- 19 used by the Commission in determining stranded cost re-
- 20 covery for public utilities. The Tennessee Valley Authority
- 21 is authorized to recover such of its stranded costs as are
- 22 approved by the Commission. The Commission may not
- 23 impose a stranded cost recovery charge after September
- 24 30, 2007, unless the person against whom such charges
- 25 are assessed agrees otherwise. Any stranded cost recovery

- 1 charge assessed by the Tennessee Valley Authority on ex-
- 2 isting retail or wholesale customers shall be unbundled
- 3 from the otherwise applicable retail or wholesale rate ap-
- 4 plicable to that customer and stated on the customer's bill
- 5 as a separate charge.

## 6 SEC. 409. REGIONAL TRANSMISSION PLANNING AGENCIES.

- 7 The Tennessee Valley Authority is authorized to par-
- 8 ticipate, under such terms and conditions as it deems ap-
- 9 propriate, after conducting a public process to receive
- 10 comment on the Tennessee Valley Authority's participa-
- 11 tion, in a Commission approved and regulated regional
- 12 transmission planning agency that operates in the Ten-
- 13 nessee Valley Region. The Tennessee Valley Authority
- 14 shall not join any regional transmission planning agency
- 15 which would require it, or the combined users of the Ten-
- 16 nessee Valley Authority's transmission system, to pay a
- 17 disproportionate share of the regional transmission plan-
- 18 ning agency's costs. The Tennessee Valley Authority shall
- 19 not participate in any regional transmission planning
- 20 agency that would result in undue cost shifts among cus-
- 21 tomers, as determined by the Commission. This section
- 22 shall not be construed to require the Tennessee Valley
- 23 Authority's participation in any regional transmission
- 24 planning agency.

### 1 SEC. 410. APPLICATION OF ANTITRUST LAW.

- 2 (a) IN GENERAL.—The Tennessee Valley Authority
- 3 shall be subject to the antitrust laws of the United States.
- 4 For purposes of this section, the term "antitrust laws"
- 5 has the meaning given it in subsection (a) of the first sec-
- 6 tion of the Clayton Act (15 U.S.C. 12(a)), except that
- 7 such term includes the Act of June 19, 1936 (15 U.S.C.
- 8 13 and following), commonly known as the Robinson-Pat-
- 9 man Act, and section 5 of the Federal Trade Commission
- 10 Act (15 U.S.C. 45) to the extent that such section 5 ap-
- 11 plies to unfair methods of competition.
- 12 (b) Judicial Review.—Any person injured by viola-
- 13 tion of the antitrust laws by the Tennessee Valley Author-
- 14 ity may bring a civil action against the Tennessee Valley
- 15 Authority in Federal district court for injunctive relief or
- 16 civil damages. No action under the antitrust laws may be
- 17 maintained against the Tennessee Valley Authority, its of-
- 18 ficers, attorneys, employees, agents or representatives
- 19 arising out of any activity that is obligated or directed to
- 20 be performed under any Federal statute.
- 21 SEC. 411. DISPOSITION OF SURPLUS LOCAL DISTRIBUTION
- FACILITIES.
- The Tennessee Valley Authority shall offer for sale,
- 24 under such terms and conditions as established by the
- 25 Commission through regulation or order, all the following

- 1 local distribution facilities owned by the Tennessee Valley
- 2 Authority:
- 3 (1) Facilities used solely for delivery to a single
- 4 customer.
- 5 (2) Facilities used solely for delivery to a group
- of customers all of whom are willing to purchase
- 7 such facilities jointly.
- 8 Such customers may in any event elect that the Tennessee
- 9 Valley Authority shall retain such existing local distribu-
- 10 tion facilities, in which event the cost of such facilities
- 11 shall not be included in the Tennessee Valley Authority's
- 12 transmission rates. In the case of any Tennessee Valley
- 13 Authority facility used in local distribution used solely to
- 14 serve any customer entitled to purchase electric energy di-
- 15 rectly from the Tennessee Valley Authority, such customer
- 16 shall have priority in the purchase of such facility. The
- 17 Tennessee Valley Authority shall not construct after the
- 18 date of enactment of this Act facilities designed to operate
- 19 at electric voltages below 35 kilovolts.

#### 20 SEC. 412. COMMISSION REGULATIONS.

- In addition to the regulations which the Commission
- 22 is required to adopt pursuant to this subtitle, the Commis-
- 23 sion may adopt other regulations and issue such orders
- 24 as it deems appropriate to implement the provisions of this
- 25 subtitle.

1	SEC. 413. SAVINGS PROVISION.
2	(a) In General.—This subtitle shall be interpreted
3	and implemented in a manner that does not adversely af-
4	fect the obligation of the Tennessee Valley Authority to
5	repay bonds issued by the Authority.
6	(b) Tennessee Valley Authority Bonds Not
7	Obligations of the United States.—Nothing in this
8	subtitle shall affect section $15d(b)$ of the Tennessee Valley
9	Authority Act of 1933 (16 U.S.C. 831n-4(b)), providing
10	that bonds issued by the Tennessee Valley Authority shall
11	not be obligations of, nor shall payment of the principal
12	thereof or interest thereon be guaranteed by, the United
13	States.
<ul><li>13</li><li>14</li></ul>	States.  Subtitle B—Bonneville Power
14	Subtitle B—Bonneville Power
14 15	Subtitle B—Bonneville Power Administration
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	Subtitle B—Bonneville Power Administration SEC. 421. DEFINITIONS.
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	Subtitle B—Bonneville Power Administration  SEC. 421. DEFINITIONS.  Section 3 of the Federal Power Act is amended by
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	Subtitle B—Bonneville Power Administration  SEC. 421. DEFINITIONS.  Section 3 of the Federal Power Act is amended by adding the following new paragraphs after paragraph
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	Subtitle B—Bonneville Power Administration  SEC. 421. DEFINITIONS.  Section 3 of the Federal Power Act is amended by adding the following new paragraphs after paragraph (27):
14 15 16 17 18 19 20	Subtitle B—Bonneville Power Administration  SEC. 421. DEFINITIONS.  Section 3 of the Federal Power Act is amended by adding the following new paragraphs after paragraph (27):  "(27) Bonneville Administrator.—The
14 15 16 17 18 19 20 21	Subtitle B—Bonneville Power Administration  SEC. 421. DEFINITIONS.  Section 3 of the Federal Power Act is amended by adding the following new paragraphs after paragraph (27):  "(27) Bonneville Administrator' means the Adm

tion 3(14) of the Pacific Northwest Electric Power

1	Planning and Conservation Act (16 U.S.C.
2	839a(14));
3	"(29) Bonneville transmission system.—
4	The term 'Bonneville Transmission System' means
5	transmission facilities owned or leased by the United
6	States, acting through the Bonneville Administrator,
7	and operated by the Bonneville Administrator or an-
8	other entity under section 202(h) or (i) of this Act;".
9	SEC. 422. APPLICATION OF FEDERAL POWER ACT.
10	After September 30, 2001, sections 202(h) and (i),
11	203 (with respect to dispositions of transmission facili-
12	ties), 205, 206, 208, and 210 through 213 of the Federal
13	Power Act and sections 301 through 304, 306, 307 (ex-
14	cept the last sentence of paragraph (c)), 308, 309, 313,
15	and 317 of the Federal Power Act apply to transmission
16	facilities and transmission of electric energy and the provi-
17	sion of necessary associated services over the Bonneville
18	Transmission System, provided that—
19	(1) any determination made under those sec-
20	tions as to whether an action or matter is just, rea-
21	sonable, not unduly discriminatory or preferential
22	shall be subject to—
23	(A) phasing in Commission-ordered
24	changes in transmission rates or charges that
25	would cause unreasonable cost shifts among

1	users of the Bonneville Transmission System if
2	implemented at once;
3	(B) mitigating unreasonable adverse im-
4	pacts on remote transmission customers in the
5	Pacific Northwest that would otherwise result
6	from Commission-ordered changes in the his-
7	toric treatment of costs to acquire transmission
8	to serve customers historically served by Gen-
9	eral Transfer Agreements entered into between
10	the Bonneville Administrator and other trans-
11	mission providers;
12	(C) complying with requirements of other
13	laws applicable to the Bonneville Administrator;
14	(D) assuring the Bonneville Administra-
15	tor's transmission rates and charges are estab-
16	lished sufficient to—
17	(i) recover existing and future Federal
18	investment in the Bonneville Transmission
19	System over a reasonable number of years
20	after first meeting all the Bonneville Ad-
21	ministrator's other transmission costs and
22	expenses; and
23	(ii) produce the revenues necessary to
24	assure timely payment of all transmission

1	related costs and expenses, including reve-
2	nues to establish reserves;
3	(E) rules established by the Commission
4	to—
5	(i) assure transmission access is pro-
6	vided over the Bonneville Transmission
7	System for hydroelectric power that must
8	be generated and transmitted at a par-
9	ticular time in order to reduce spill and
10	levels of dissolved nitrogen gas harmful to
11	fish; and
12	(ii) govern compensation to adversely
13	affected transmission users when capacity
14	is made available for transmission of hy-
15	droelectric power in those circumstances;
16	and
17	(F) subsection 205(g) of the Federal
18	Power Act; and
19	(2) these sections shall not apply to—
20	(A) the Bonneville Administrator's activi-
21	ties other than transmission of electric energy
22	and provision of necessary associated services
23	over the facilities of the Bonneville Trans-
24	mission System; or

1	(B) a contract in effect on the date of en-
2	actment of this section, except for rates which
3	are adjustable by the Administrator under the
4	contract; a Treaty of the United States; or a
5	contract concerning the physical delivery of en-
6	ergy and capacity entered into by entities des-
7	ignated pursuant to such a Treaty.
8	SEC. 423. SURCHARGE ON TRANSMISSION RATES TO RE-
9	COVER OTHERWISE NONRECOVERABLE
10	COSTS.
11	Section 205 of the Federal Power Act is amended by
12	adding the following after subsection (f):
13	"(g)(1) Subject to the requirements of paragraph (2),
14	the Bonneville Administrator shall propose and the Com-
15	mission shall establish a mechanism pursuant to this sec-
16	tion that enables the Administrator to place a surcharge
17	on rates or charges for transmission services over the Bon-
18	neville Transmission System when necessary in order to
19	recover power costs unable to be recovered through power
20	revenues in time to meet the cost recovery requirements
21	of section 7(a) of the Pacific Northwest Electric Power
22	Planning and Conservation Act (16 U.S.C. 839e(a)(1)).
23	"(2) The transmission surcharge mechanism set forth
24	in paragraph (1) shall—

1	"(A) recover not more than \$600,000,000 in
2	total and no more than \$100,000,000 in any fiscal
3	year;
4	"(B) be available only between October 1, 2001,
5	and October 1, 2016;
6	"(C) be implemented by the Bonneville Admin-
7	istrator of only when the Bonneville Administrator
8	projects that available financial reserves attributable
9	to the power function will be less than
10	\$150,000,000; and
11	"(D) to the fullest extent possible, be designed
12	and established to recover the costs from trans-
13	mission users in a manner that—
14	"(i) minimizes any effect on transmission
15	users' choices among competing suppliers or
16	products;
17	"(ii) does not apply to use of the Bonne-
18	ville Transmission System for power sales out-
19	side the Pacific Northwest; and
20	"(iii) minimizes bypass of the Bonneville
21	Transmission System by transmission users
22	seeking to avoid the surcharge.
23	"(3) The Bonneville Administrator shall have sole
24	discretion to determine whether to implement the cost re-
25	covery mechanism established by the Commission under

- 1 paragraph (1). Before imposing the surcharge, the Bonne-
- 2 ville Administrator shall conduct a public process in the
- 3 Pacific Northwest to receive comment on implementation
- 4 of the surcharge. As a part of that public process, the
- 5 Bonneville Administrator shall make available information
- 6 concerning the need for and amount of the surcharge. If
- 7 the Bonneville Administrator decides to implement a sur-
- 8 charge, it shall take effect on the Bonneville Administra-
- 9 tor's proposed effective date, but no earlier than 60 days
- 10 following the Administrator's filing of the proposed sur-
- 11 charge to the Commission for approval.
- 12 "(4)(A) Within 120 days after the effective date of
- 13 the surcharge, the Commission shall approve, reject, or
- 14 modify the surcharge and communicate its decision to the
- 15 Bonneville Administrator. In conducting its review, the
- 16 Commission shall not consider the appropriateness of the
- 17 cost recovery mechanism established by the Commission
- 18 under paragraph (1).
- 19 "(B) If the Commission rejects or modifies the sur-
- 20 charge, the Commission may order the Bonneville Admin-
- 21 istrator to refund, with interest, the portion of the sur-
- 22 charge the Commission found not justified or the Commis-
- 23 sion may authorize the Administrator to recover amounts
- 24 from customers who underpaid or did not pay the sur-
- 25 charge. If the Commission orders modification of the Bon-

- 1 neville Administrator's surcharge, such modified charge
- 2 shall be effective on the date and for the time period speci-
- 3 fied by the Commission.
- 4 "(5) Any payment of power costs through application
- 5 of transmission revenues collected by surcharge or other-
- 6 wise shall be treated as a loan to the Bonneville Adminis-
- 7 trator's power function. The Bonneville Administrator
- 8 shall repay the loan as soon as possible from power func-
- 9 tion revenues once the Bonneville Administrator is able
- 10 to meet other power cost recovery and Treasury repay-
- 11 ment obligations on an annual basis using power revenues
- 12 and, to the extent practicable, refund such revenues to all
- 13 transmission customers charged the surcharge. The bor-
- 14 rowed revenues shall bear interest at a rate determined
- 15 appropriate by the Commission.
- 16 "(6) For the recovery of costs relating to any genera-
- 17 tion or conservation resources financed by debt issued by
- 18 a non-Federal party before October 1, 1998, and secured
- 19 by an obligation of the Bonneville Administrator to make
- 20 payments or net bill power and transmission service that
- 21 cannot be recovered through power rates and charges and
- 22 paid in accordance with the application of revenues and
- 23 the priority of payments specified by section 13(b) of the
- 24 Federal Columbia River Transmission System Act of 1974
- 25 (16 U.S.C. 838k(b)), the provisions of this section apply,

- 1 except for the recovery limitations under paragraph (2)(A)
- 2 and the time limits under paragraph (2)(B), but only to
- 3 the extent such recovery would have been allowed under
- 4 laws applicable to the Bonneville Administrator as of Oc-
- 5 tober 1, 1998. In reviewing this surcharge request, the
- 6 Commission shall apply the standard of review applicable
- 7 as of October 1, 1998.".
- 8 SEC. 424. COMPLAINTS.
- 9 Section 306 of the Federal Power Act is amended by
- 10 inserting "agency or instrumentality of the United
- 11 States," after "person," in the first sentence.
- 12 SEC. 425. REVIEW OF COMMISSION ORDERS.
- 13 Section 313 of the Federal Power Act is amended by
- 14 inserting "agency or instrumentality of the United
- 15 States," after "person," in the first sentence in subsection
- 16 (a).
- 17 SEC. 426. ANTITRUST LAWS APPLICATION TO BPA.
- 18 (a) In General.—Subject to subsection (b), effec-
- 19 tive January 1, 2003, the Bonneville Power Authority is
- 20 subject to the antitrust laws of the United States with re-
- 21 spect to the operation of its electric power system. For
- 22 purposes of this section, the term 'antitrust laws' has the
- 23 meaning given it in subsection (a) of the first section of
- 24 the Clayton Act (15 U.S.C. 12(a)), except that it includes
- 25 the Act of June 19, 1936 (15 U.S.C. 13 et. seq.), com-

- 1 monly known as the Robinson-Patman Act, and section
- 2 5 of the Federal Trade Commission Act (15 U.S.C. 45),
- 3 to the extent that section 5 applies to unfair methods of
- 4 competition.
- 5 (b) Exception.—No damages, interest on damages,
- 6 costs, or attorney's fees may be recovered under section
- 7 4, 4A, or 4C of the Clayton Act (15 U.S.C. 15, 15a, or
- 8 15c) from the Bonneville Power Authority.

### 9 SEC. 427. CONFORMING AMENDMENTS.

- 10 (a) Section 201(f) of the Federal Power Act is
- 11 amended by striking "No" and inserting "(1) Except as
- 12 provided in section 202(h)–(i), no".
- 13 (b) Section 212(i) of the Federal Power Act (16
- 14 U.S.C. 824(i)) is repealed.
- 15 (c) Section 6 of the Federal Columbia River Trans-
- 16 mission System Act (16 U.S.C. 838(d)) is repealed.
- 17 (d) Section 9 of the Federal Columbia River Trans-
- 18 mission System Act (16 U.S.C. 838g) is amended to read
- 19 as follows:

### 20 "SEC. 9. RATES AND CHARGES.

- 21 "Schedules of rates and charges for the sale, includ-
- 22 ing dispositions to a Federal agency, of all electric power
- 23 made available to the Administrator pursuant to section
- 24 8 of this Act or otherwise acquired shall be established—

"(1) with a view to encouraging the widest possible diversified use of electric power at the lowest possible rates to consumers consistent with sound business principles;

"(2) having regard to the recovery (upon the basis of the application of such rate schedules to the capacity of the electric facilities of the projects) of the cost of producing such electric power, including the amortization of the capital investment allocated to power over a reasonable period of years and payments provided for in section 11(b)(9) of this Act; and

"(3) at levels to produce such additional power revenues as may be required, in the aggregate with all other power revenues of the Administrator, to pay when due the principal of, premiums, discounts, and expenses in connection with the issuance of and interest on all bonds issued and outstanding pursuant to this Act for other than the construction, acquisition, and replacement of the Federal transmission system, and amounts required to establish and maintain reserve and other funds and accounts established in connection therewith.

24 Electric power rates under this section shall be established 25 by the Administrator in accordance with section 7 of the

- 1 Pacific Northwest Electric Power Planning and Conserva-
- 2 tion Act.".
- 3 (e) Section 10 of the Federal Columbia River Trans-
- 4 mission Act (16 U.S.C 838h) is repealed.
- 5 (f) Section 6 of the Pacific Northwest Regional Pref-
- 6 erence Act (16 U.S.C. 837e) is amended by striking "Fed-
- 7 eral energy or" in the first sentence and by striking the
- 8 second sentence.
- 9 (g) Section 7(a)(1) of the Pacific Northwest Electric
- 10 Power Planning and Conservation Act (16 U.S.C.
- $11 \quad 839e(a)(1)$ ) is amended to read as follows:
- 12 "(1) The Administrator shall establish, and periodi-
- 13 cally review and revise, rates for the sale and disposition
- 14 of electric power and shall periodically review and, if nec-
- 15 essary, propose revisions to rates for the transmission of
- 16 electric power. Rates for the sale and disposition of electric
- 17 power shall be established and, as appropriate, revised to
- 18 recover, in accordance with sound business principles, the
- 19 costs associated with the acquisition and conservation of
- 20 electric power, including the amortization of the Federal
- 21 investment allocable to electric power rates in the Federal
- 22 Columbia River Power system (including irrigation elec-
- 23 tric-power-related costs required to be repaid out of elec-
- 24 tric power revenues) over a reasonable period of years and
- 25 the other costs and expenses incurred by the Adminis-

- 1 trator pursuant to this Act and other provisions of law.
- 2 Rates for the sale and disposition of electric power shall
- 3 be established in accordance with section 9 of the Federal
- 4 Columbia River Transmission System Act (16 U.S.C.
- 5 838g), section 5 of the Flood Control Act of 1944 (16
- 6 U.S.C. 825s), and this Act.".
- 7 (h) Section 7(a)(2) of the Pacific Northwest Electric
- 8 Power Planning and Conservation Act (16 U.S.C.
- 9 839e(a)(2)) is amended by—
- 10 (1) striking "Rates" and inserting "Power
- 11 rates";
- 12 (2) inserting "and" after the comma in sub-
- paragraph (A);
- 14 (3) striking ", and" and inserting a period at
- the end of subparagraph B; and
- 16 (4) striking subparagraph (C).
- 17 (i) Section 7(i) of the Pacific Northwest Electric
- 18 Power Planning and Conservation Act (16 U.S.C. 839(i))
- 19 is amended by inserting "power" immediately after "es-
- 20 tablishing" in the first sentence.
- 21 (j) Section 9(d) of the Pacific Northwest Electric
- 22 Power Planning and Conservation Act (16 U.S.C.
- 23 839f(d)) is amended by striking "transmission access,"
- 24 and inserting "power" immediately before "services" in
- 25 the second sentence.

1	(k) Section 9(i)(3) of the Pacific Northwest Electric
2	Power Planning and Conservation Act (16 U.S.C.
3	839f(i)(3)) is amended in the first sentence—
4	(1) by inserting "power" before "services" each
5	place such term appears; and
6	(2) by striking "transmission, storage, and"
7	and inserting "storage and".
8	(l) Section 2(e) of the Act of August 20, 1937 (chap-
9	ter 720; 50 Stat. 731) (commonly known as the Bonneville
10	Project Act of 1937) is amended by striking the colon and
11	and all that follows and inserting a period.
12	Subtitle C—Other Power
13	<b>Marketing Administrations</b>
13	
14	SEC. 431. DEFINITIONS.
	SEC. 431. DEFINITIONS.  For purposes of this subtitle:
14	
14 15	For purposes of this subtitle:
14 15 16	For purposes of this subtitle:  (1) The term "Administrator" means the ad-
14 15 16 17	For purposes of this subtitle:  (1) The term "Administrator" means the administrator of a Federal power marketing adminis-
14 15 16 17 18	For purposes of this subtitle:  (1) The term "Administrator" means the administrator of a Federal power marketing administration.
14 15 16 17 18	For purposes of this subtitle:  (1) The term "Administrator" means the administrator of a Federal power marketing administration.  (2) The term "Commission" means the Federal
14 15 16 17 18 19 20	For purposes of this subtitle:  (1) The term "Administrator" means the administrator of a Federal power marketing administration.  (2) The term "Commission" means the Federal Energy Regulatory Commission.
14 15 16 17 18 19 20 21	For purposes of this subtitle:  (1) The term "Administrator" means the administrator of a Federal power marketing administration.  (2) The term "Commission" means the Federal Energy Regulatory Commission.  (3) The term "Federal power marketing administration.

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1	(4) The term "power generating agencies"
2	means the Bureau of Reclamation, the Army Corps
3	of Engineers, and the International Boundary and
4	Water Commission.
5	(5) The term "public utility" means a public
6	utility as defined in section 201(e)(1) the Federal
7	Power Act.
8	(6) The term "Secretary" means the Secretary
9	of Energy.
10	SEC. 432. ACCOUNTING.
11	Not later than 6 months after the date of enactment
12	of this Act, the Secretary of Energy shall promulgate rules
13	containing each of the following:
14	(1) Accounting principles and require-
15	MENTS.—Procedures to ensure that the Federal
16	power marketing administrations utilize the same
17	accounting principles and requirements as are appli-
18	cable to public utilities pursuant to Parts II and III
19	of the Federal Power Act (16 U.S.C. 792 and fol-
20	lowing) with respect to accounting for revenue, ex-
21	penses, investments, and depreciation.
22	(2) Compliance.—Procedures for the filing of
23	complaints with the Secretary of Energy by inter-

ested persons seeking to ensure compliance with the

procedures of this section.

24

1	(3) Administrative reconciliation.—Proce-
2	dures to insure that the Bureau of Reclamation, the
3	United States Army Crops of Engineers, and the
4	Administrators of the Federal power marketing ad-
5	ministrations maintain a consistent set of books and
6	records for purposes of repayment obligations.
7	SEC. 433. REGIONAL TRANSMISSION PLANNING AGENCIES.
8	Each Federal power marketing administration is au-
9	thorized to participate, under such terms and conditions
10	as it deems appropriate, after conducting a public process
11	to receive comment on each Federal power marketing ad-
12	ministration's participation, in a Commission approved
13	and regulated regional transmission planning agency, ex-
14	cept that—
15	(1) a Federal power marketing administration
16	shall not join any regional transmission planning
17	agency which would require it, or the combined
18	users of its transmission system, to pay a dispropor-
19	tionate share of the regional transmission planning
20	agency's costs, and
21	(2) a Federal power marketing administration
22	shall not participate in any regional transmission
23	planning agency that would result in undue cost
24	shifts among its customers, as determined by the
25	Commission.

- 1 This section shall not be construed to require the partici-
- 2 pation of the Federal power marketing administrations in
- 3 regional transmission planning agencies.

### 4 SEC. 434. APPLICATION OF ANTITRUST LAW.

- 5 (a) IN GENERAL.—The Federal power marketing ad-
- 6 ministrations shall be subject to the antitrust laws of the
- 7 United States. For purposes of this section, the term
- 8 "antitrust laws" has the meaning given it in subsection
- 9 (a) of the first section of the Clayton Act (15 U.S.C.
- 10 12(a)), except that such term includes the Act of June
- 11 19, 1936 (15 U.S.C. 13 and following), commonly known
- 12 as the Robinson-Patman Act, and section 5 of the Federal
- 13 Trade Commission Act (15 U.S.C. 45) to the extent that
- 14 such section 5 applies to unfair methods of competition.
- 15 (b) Judicial Review.—Any person injured by viola-
- 16 tion of the antitrust laws by any of the Federal power
- 17 marketing administrations may bring a civil action against
- 18 the agency in Federal district court for injunctive relief,
- 19 but neither the Federal power marketing administrations
- 20 nor their officers, attorneys, employees, agents or rep-
- 21 resentatives shall be held liable for civil damages or attor-
- 22 ney's fees. No action under the antitrust laws may be
- 23 maintained against any of the Federal power marketing
- 24 administrations, their officers, attorneys, employees,
- 25 agents or representatives arising out of any activity that

- 1 is obligated or directed to be performed under any Federal
- 2 statute.

# 3 TITLE V—RENEWABLE ENERGY

- 4 SEC. 501. RENEWABLE PORTFOLIO STANDARD.
- 5 (a) STANDARD.—Title II of the Public Utility Regu-
- 6 latory Polices Act of 1978 is amended by adding after sec-
- 7 tion 214 the following new section:
- 8 "SEC, 215. FEDERAL RENEWABLE PORTFOLIO STANDARD.
- 9 "(a) Effective Date.—The Administrator of the
- 10 Energy Information Administration in the Department of
- 11 Energy shall publish a notice on or before January 1,
- 12 2005, specifying the percentage of total electric energy
- 13 generation in the United States that the Administrator es-
- 14 timates to be supplied by renewable energy during the cal-
- 15 endar year 2004. If such percentage is less than 3 percent,
- 16 this section shall take effect on January 1, 2005.
- 17 "(b) Minimum Renewable Generation Require-
- 18 MENT.—(1) For each calendar year beginning after the
- 19 effective date of this section, a retail electric supplier shall
- 20 submit to the Secretary of Energy (referred to in this sec-
- 21 tion as the 'Secretary') Renewable Energy Credits in an
- 22 amount equal to 3 percent of the total electric energy sold
- 23 by the retail electric supplier to electric consumers in the
- 24 calendar year. The retail electric supplier shall make this
- 25 submission before April 1 of the following calendar year.

- 1 "(2) For purposes of this section, a 'renewable en-
- 2 ergy' resource means solar energy, wind, geothermal, or
- 3 biomass.
- 4 "(3) This section does not preclude a State from re-
- 5 quiring additional renewable energy generation in that
- 6 State.
- 7 "(c) Submission of Credits.—A retail electric sup-
- 8 plier may satisfy the requirements of subsection (a)
- 9 through the submission of—
- 10 "(1) Renewable Energy Credits issued under
- subsection (d) for renewable energy generated by the
- retail electric supplier in the calendar year for which
- 13 Credits are being submitted or any previous calendar
- 14 year;
- 15 "(2) Renewable Energy Credits issued under
- subsection (d) to any renewable energy generator for
- 17 renewable energy generated in the calendar year for
- which Credits are being submitted or a previous cal-
- endar year and acquired by the retail electric sup-
- 20 plier; or
- 21 "(3) any combination of Credits under para-
- 22 graphs (1) and (2).
- 23 "(d) Issuance of Credits.—(1) The Secretary
- 24 shall establish a program to issue, monitor the sale or ex-
- 25 change of, and track Renewable Energy Credits.

- 1 "(2) Under the program, an entity that generates
- 2 electric energy through the use of a renewable energy re-
- 3 source may apply to the Secretary for the issuance of Re-
- 4 newable Energy Credits. The application shall indicate—
- 5 "(A) the type of renewable energy resource used
- 6 to produce the electricity;
- 7 "(B) the State in which the electric energy was
- 8 produced; and
- 9 "(C) any other information the Secretary deter-
- mines appropriate.
- 11 "(3)(A) Except as provided in subparagraph (B), the
- 12 Secretary shall issue to an entity 1 Renewable Energy
- 13 Credit for each kilowatt-hour of electric energy the entity
- 14 generates through the use of a renewable energy resource
- 15 in any State in 2005 and any succeeding year.
- 16 "(B) The Secretary shall issue 2 Renewable Energy
- 17 Credits for each kilowatt-hour of electric energy generated
- 18 through the use of a renewable energy resource in any
- 19 State in 2005 and any succeeding year, if the generating
- 20 facility is located on Indian land. For purposes of this
- 21 paragraph, renewable energy generated by biomass cofired
- 22 with other fuels is eligible for 2 credits only if the biomass
- 23 was grown on the land eligible under this subparagraph.
- 24 "(C) To be eligible for a Renewable Energy Credit,
- 25 the unit of electricity generated through the use of a re-

- 1 newable energy resource may be sold or may be used by
- 2 the generator. If both a renewable energy resource and
- 3 a nonrenewable energy resource are used to generate the
- 4 electric energy, the Secretary shall issue credits based on
- 5 the proportion of the renewable energy resource used. The
- 6 Secretary shall identify Renewable Energy Credits by type
- 7 of generation and by the State in which the generating
- 8 facility is located.
- 9 "(4) In order to receive a Renewable Energy Credit,
- 10 the recipient of a Renewable Energy Credit shall pay a
- 11 fee, calculated by the Secretary, in an amount that is
- 12 equal to the administrative costs of issuing, recording,
- 13 monitoring the sale or exchange of, and tracking the Cred-
- 14 it, or does not exceed 5 percent of the dollar value of the
- 15 Credit, whichever is lower. The Secretary shall retain the
- 16 fee and use it to pay these administrative costs.
- 17 "(5) When a generator sells electric energy generated
- 18 through the use of a renewable energy resource to a retail
- 19 electric supplier under a contract subject to section 210
- 20 of this Act, the retail electric supplier is treated as the
- 21 generator of the electric energy for the purposes of this
- 22 section for the duration of the contract.
- 23 "(6) The Secretary shall disqualify an otherwise eligi-
- 24 ble renewable energy generator from receiving a Renew-

- 1 able Energy Credit if the generator has elected to partici-
- 2 pate in net metering under section 216.
- 3 "(e) Sale or Exchange.—A Renewable Energy
- 4 Credit may be sold or exchanged by the entity to which
- 5 it was issued or by any other entity that acquires the Cred-
- 6 it. A Renewable Energy Credit for any year that is not
- 7 used to satisfy the minimum renewable generation require-
- 8 ment of subsection (a) for that year may be carried for-
- 9 ward for use in another year.
- 10 "(f) Renewable Energy Credit Cost Cap.—Be-
- 11 ginning on the effective date of this section, the Secretary
- 12 shall offer Renewable Energy Credits for sale. The Sec-
- 13 retary shall charge 1.5 cents for each Renewable Energy
- 14 Credit sold during calendar year 2005, and on January
- 15 1 of each following year, the Secretary shall adjust for
- 16 inflation, based on the Consumer Price Index, the price
- 17 charged per Credit for that calendar year. The Secretary
- 18 shall deposit in a separate account the amount received
- 19 from a sale under this subsection. Amounts in the separate
- 20 account shall be available, without further appropriation,
- 21 to the Secretary to be used for purposes of providing as-
- 22 sistance for research and development of cleaner burning
- 23 fuels and renewable energy.
- 24 "(g) Enforcement.—The Secretary may bring an
- 25 action in the appropriate United States district court to

- 1 impose a civil penalty on a retail electric supplier that does
- 2 not comply with subsection (b). A retail electric supplier
- 3 that does not submit the required number of Renewable
- 4 Energy Credits under subsection (b) is subject to a civil
- 5 penalty of not more than 3 times the value of the Renew-
- 6 able Energy Credits not submitted. For purposes of this
- 7 subsection, the value of a Renewable Energy Credit is the
- 8 price of a Credit determined under subsection (f) for the
- 9 year the Credits were not submitted.
- 10 "(h) Information Collection.—The Secretary
- 11 may collect the information necessary to verify and
- 12 audit—
- "(1) the annual electric energy generation and
- renewable energy generation of any entity applying
- 15 for Renewable Energy Credits under this section;
- 16 "(2) the validity of Renewable Energy Credits
- submitted by a retail electric supplier to the Sec-
- 18 retary; and
- 19 "(3) the quantity of electricity sales of all retail
- electric suppliers.
- 21 "(i) Sunset.—This section expires December 31,
- 22 2015.".
- 23 (b) Definitions.—Section 3 of the Public Utility
- 24 Regulatory Polices Act of 1978 is amended by adding
- 25 after paragraph (24) the following new paragraph:

1	"(25) The term 'retail electric supplier' means
2	a person, State agency, or Federal agency that sells
3	electric energy to an electric consumer.
4	"(26) The term 'Indian land' means—
5	"(A) any land within the limits of any In-
6	dian reservation, pueblo, or rancheria;
7	"(B) any land not within the limits of any
8	Indian reservation, pueblo, or rancheria title to
9	which was on the date of passage of the Elec-
10	tric Consumers' Power to Choose Act of 1999
11	either held in trust by the United States for the
12	benefit of any Indian tribe or individual or held
13	by any Indian tribe or individual subject to re-
14	striction by the United States against alien-
15	ation;
16	"(C) any dependent Indian community;
17	and
18	"(D) any land conveyed to any Alaska Na-
19	tive corporation under the Alaska Native
20	Claims Settlement Act.
21	"(27) The term 'Indian tribe' means any Indian
22	tribe, band, group, or nation, including Alaska Indi-
23	ans, Aleuts, or Eskimos, or any Alaskan Native Vil-
24	lage of the United States, which is considered an eli-
25	oible reginient under the Indian Self-Determination

- 1 and Education Assistance Act (Public Law 93–638)
- 2 or was considered an eligible recipient under chapter
- 3 67 of title 31, United States Code, prior to the re-
- 4 peal of such chapter.".
- 5 (c) Table of Contents.—The table of contents for
- 6 title II of the Public Utility Regulatory Policies Act of
- 7 1978 (16 U.S.C. 2601 and following) is amended by add-
- 8 ing the following at the end thereof:

"Sec. 215. Federal renewable portfolio standard.".

### 9 SEC. 502. NET METERING.

- 10 (a) AMENDMENT OF PURPA.—The Public Utility
- 11 Regulatory Polices Act of 1978 is amended by adding the
- 12 following new section after section 215, as added by sec-
- 13 tion 501 of this Act:

### 14 "SEC. 216. NET METERING FOR RENEWABLE ENERGY.

- 15 "(a) Definitions.—For purposes of this section—
- 16 "(1) the term 'eligible on-site generating facil-
- ity' means a facility on the site of an electric con-
- sumer with a peak generating capacity of 20 kilo-
- watts or less that is fueled solely by a renewable en-
- ergy resource.
- 21 "(2) The term 'renewable energy resource'
- means solar energy, wind, geothermal, or biomass.
- 23 "(3) The term 'net metering service' means
- service to an electric consumer under which elec-
- 25 tricity generated by that consumer from an eligible

- 1 on-site generating facility and delivered to the dis-
- 2 tribution system through the same meter through
- 3 which purchased electricity is received may be used
- 4 to offset electricity provided by the retail electric
- 5 supplier to the electric consumer during the applica-
- 6 ble billing period so that an electric consumer is
- 7 billed only for the net electricity consumed during
- 8 the billing period, but in no event shall the net be
- 9 less than zero during the applicable billing period.
- 10 "(b) Requirement To Provide Net Metering
- 11 Service.—Each retail electric supplier shall make avail-
- 12 able upon request net metering service to any retail elec-
- 13 tric consumer that the supplier currently serves or solicits
- 14 for service.
- 15 "(c) State Authority.—This section does not pre-
- 16 clude a State from imposing additional requirements con-
- 17 sistent with the requirements in this section, including the
- 18 imposition of a cap limiting the amount of net metering
- 19 available in the State. Nothing in this Act or any other
- 20 Federal law preempts or otherwise affects authority under
- 21 State law to require a retail electric supplier to make avail-
- 22 able net metering service to a retail electric consumer
- 23 which the supplier serves or offers to serve.".
- (c) Table of Contents.—The table of contents for
- 25 title II of the Public Utility Regulatory Policies Act of

1	1978 (16 U.S.C. 2601 and following) is amended by add-
2	ing the following at the end thereof:
	"Sec. 216. Net metering for renewable energy.".
3	TITLE VI—PROVISIONS RELAT-
4	ING TO THE INTERNAL REV-
5	ENUE CODE
6	SEC. 601. 5-YEAR EXTENSION OF CREDIT FOR PRODUCING
7	ELECTRICITY FROM RENEWABLE RE-
8	SOURCES.
9	Subsection (c) of section 45 of the Internal Revenue
10	Code of 1986 (relating to credit for electricity produced
11	from certain renewable resources) is amended to read as
12	follows:
13	"(c) Definitions.—For purposes of this
14	subsection—
15	"(1) QUALIFIED ENERGY RESOURCES.—The
16	term 'qualified energy resources' means—
17	"(A) wind,
18	"(B) solar power,
19	"(C) geothermal power, and
20	"(D) biomass.
21	"(2) BIOMASS.—The term 'biomass' means
22	closed-loop biomass and forest and agricultural bio-
23	mass.
24	"(3) Closed-loop biomass.—The term
25	'closed-loop biomass' means any organic material

1	from a plant which is planted exclusively for pur-
2	poses of being used at a qualified facility to produce
3	electricity.

- "(4) Forest and agricultural biomass.—
  The term 'forest and agricultural biomass' means any solid, nonhazardous, cellulosic waste material, that is segregated from other waste materials, and that is derived from the following forest-related resources: mill residues, pre-commercial thinnings, and slash and brush, but not including old growth timber, waste pallets, crates, dunnage, unsegregated municipal solid waste (garbage), landscape or right-of-way tree trimmings, and biomass derived from agriculture sources, including orchard tree crops, vine-yard grain, legumes, sugar, and other crop-by-products or residues.
- "(5) QUALIFIED FACILITY.—The term 'qualified facility' means any facility owned by the taxpayer which is originally placed in service—
  - "(A) in the case of a facility using wind to produce electricity, after December 31, 1993, and before July 1, 2015,
- 23 "(B) in the case of a facility using solar 24 power or geothermal power to produce elec-

1	tricity, after the date of the enactment of this
2	subparagraph and before July 1, 2015, and
3	"(C) in the case of a facility using biomass
4	to produce electricity, after December 31, 1992,
5	and before July 1, 2015.".
6	SEC. 602. CREDIT FOR ENERGY EFFICIENCY IMPROVE-
7	MENTS TO EXISTING HOMES.
8	(a) In General.—Subpart A of part IV of sub-
9	chapter A of chapter 1 of the Internal Revenue Code of
10	1986 (relating to nonrefundable personal credits) is
11	amended by inserting after section 25A the following new
12	section:
13	"SEC. 25B. ENERGY EFFICIENCY IMPROVEMENTS TO EXIST-
13 14	"SEC. 25B. ENERGY EFFICIENCY IMPROVEMENTS TO EXIST- ING HOMES.
14	ING HOMES.
14 15	ing homes.  "(a) Allowance of Credit.—In the case of an in-
14 15 16 17	ing homes.  "(a) Allowance of Credit.—In the case of an individual, there shall be allowed as a credit against the tax
14 15 16 17	ing homes.  "(a) Allowance of Credit.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount
14 15 16 17	"(a) Allowance of Credit.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the amount paid or incurred by
14 15 16 17 18	"(a) Allowance of Credit.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the amount paid or incurred by the taxpayer for qualified energy efficiency improvements
14 15 16 17 18 19 20	"(a) Allowance of Credit.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the amount paid or incurred by the taxpayer for qualified energy efficiency improvements installed during such taxable year.
14 15 16 17 18 19 20 21	"(a) Allowance of Credit.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to 20 percent of the amount paid or incurred by the taxpayer for qualified energy efficiency improvements installed during such taxable year.  "(b) Limitations.—

1	"(2) Prior credit amounts for taxpayer
2	ON SAME DWELLING TAKEN INTO ACCOUNT.—If a
3	credit was allowed to the taxpayer under subsection
4	(a) with respect to a dwelling in 1 or more prior tax-
5	able years, the amount of the credit otherwise allow-
6	able for the taxable year with respect to that dwell-
7	ing shall not exceed the amount of \$2,000 reduced
8	by the sum of the credits allowed under subsection
9	(a) to the taxpayer with respect to the dwelling for
10	all prior taxable years.
11	"(c) Carryforward of Unused Credit.—If the
12	credit allowable under subsection (a) exceeds the limita-
13	tion imposed by section 26(a) for such taxable year re-
14	duced by the sum of the credits allowable under subpart
15	A of part IV of subchapter A (other than this section),
16	such excess shall be carried to the succeeding taxable year
17	and added to the credit allowable under subsection (a) for
18	such taxable year.
19	* "(d) Qualified Energy Efficiency Improve-
20	MENTS.—For purposes of this section, the term 'qualified
21	energy efficiency improvements' means any energy effi-
22	cient building envelope component, and any energy effi-
23	cient heating, cooling, or water heating appliance, the in-
24	stallation of which, by itself or in combination with other
25	such components or appliances, is certified to improve the

1	annual energy performance of the existing home by at
2	least 30 percent, if—
3	"(1) such component or appliance is installed in
4	or on a dwelling—
5	"(A) located in the United States, and
6	"(B) owned and used by the taxpayer as
7	the taxpayer's principal residence (within the
8	meaning of section 121),
9	"(2) the original use of such component or ap-
10	pliance commences with the taxpayer, and
11	"(3) such component or appliance reasonably
12	can be expected to remain in use for at least 5
13	years.
14	Such certification shall be made by the contractor who in-
15	stalled such improvements, a local building regulatory au-
16	thority, or a qualified energy consultant (such as a utility
17	or an accredited home energy rating system provider).
18	"(e) Special Rules.—
19	"(1) Tenant-stockholder in cooperative
20	HOUSING CORPORATION.—In the case of an indi-
21	vidual who is a tenant-stockholder (as defined in sec-
22	tion 216) in a cooperative housing corporation (as
23	defined in such section), such individual shall be
24	treated as having paid his tenant-stockholder's pro-
25	portionate share (as defined in section 216(b)(3)) of

the cost of qualified energy efficiency improvements
made by such corporation.

## "(2) Condominiums.—

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"(A) IN GENERAL.—In the case of an individual who is a member of a condominium management association with respect to a condominium which he owns, such individual shall be treated as having paid his proportionate share of the cost of qualified energy efficiency improvements made by such association.

"(B) CONDOMINIUM MANAGEMENT ASSO-CIATION.—For purposes of this paragraph, the term 'condominium management association' means an organization which meets the requirements of paragraph (1) of section 528(c) (other than subparagraph (E) thereof) with respect to a condominium project substantially all of the units of which are used as residences.

"(f) Basis Adjustment.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property, the increase in the
basis of such property which would (but for this subsection) result from such expenditure shall be reduced by
the amount of the credit so allowed.

1	"(g) Termination.—Subsection (a) shall apply to
2	qualified energy efficiency improvements installed during
3	the period beginning on January 1, 1999, and ending on
4	December 31, 2003.".
5	(b) Conforming Amendments.—
6	(1) Subsection (c) of section 23 of such Code
7	is amended by inserting ", section 25B, and section
8	1400C" after "other than this section".
9	(2) Subparagraph (C) of section 25(e)(1) of
10	such Code is amended by striking "section 23" and
11	inserting "sections 23, 25B, and 1400C".
12	(3) Subsection (d) of section 1400C of such
13	Code is amended by inserting "and section 25B"
14	after "other than this section".
15	(4) Subsection (a) of section 1016 of such Code
16	is amended by striking "and" at the end of para-
17	graph (26), by striking the period at the end of
18	paragraph (27) and inserting "; and", and by add-
19	ing at the end the following new paragraph:
20	"(28) to the extent provided in section 25B(f),
21	in the case of amounts with respect to which a credit
22	has been allowed under section 25B.".
23	(5) The table of sections for subpart A of part
24	IV of subchapter A of chapter 1 of such Code is

1	amended by inserting after the item relating to sec-
2	tion 25A the following new item:
	"Sec. 25B. Energy efficiency improvements to existing homes.".
3	(c) Effective Date.—The amendments made by
4	this section shall apply to taxable years ending after De-
5	cember 31, 1998.
6	SEC. 603. BUSINESS CREDIT FOR CONSTRUCTION OF NEW
7	ENERGY EFFICIENT HOME.
8	(a) In General.—Subpart D of part IV of sub-
9	chapter A of chapter 1 of the Internal Revenue Code of
10	1986 (relating to business related credits) is amended by
11	inserting after section 45C the following new section:
12	"SEC. 45D. NEW ENERGY EFFICIENT HOME CREDIT.
13	"(a) In General.—For purposes of section 38, in
14	the case of an eligible contractor, the credit determined
15	under this section for the taxable year is an amount equal
16	to the aggregate adjusted bases of all energy efficient
17	property installed in a qualified new energy efficient home
18	during construction of such home.
19	"(b) Limitations.—
20	"(1) Maximum credit.—
21	"(A) IN GENERAL.—The credit allowed by
22	this section with respect to a dwelling shall not
23	exceed \$2,000.
24	"(B) Prior credit amounts on same
25	DWELLING TAKEN INTO ACCOUNT.—If a credit

1	was allowed under subsection (a) with respect
2	to a dwelling in 1 or more prior taxable years,
3	the amount of the credit otherwise allowable for
4	the taxable year with respect to that dwelling
5	shall not exceed the amount of \$2,000 reduced
6	by the sum of the credits allowed under sub-
7	section (a) with respect to the dwelling for all
8	prior taxable years.
9	"(2) Coordination with rehabilitation
10	AND ENERGY CREDITS.—For purposes of this
11	section—
12	"(A) the basis of any property referred to
13	in subsection (a) shall be reduced by that por-
14	tion of the basis of any property which is attrib-
15	utable to qualified rehabilitation expenditures
16	(as defined in section $47(c)(2)$ ) or to the energy
17	percentage of energy property (as determined
18	under section 48(a)), and
19	"(B) expenditures taken into account
20	under either section 47 or 48(a) shall not be
21	taken into account under this section.
22	"(c) Qualified New Energy Efficient Home.—
23	"(1) In general.—Property is a qualified new
24	energy efficient home if—

1	"(A) the original use of such property com-
2	mences with the taxpayer and is, at the time of
3	such use, the principal residence of the tax-
4	payer, and
5	"(B) such property—
6	"(i) reduces calculated environmental
7	emissions for heating and cooling by 50
8	percent compared to a reference house that
9	complies with minimum standard practice,
10	as determined according to the require-
11	ments specified under paragraph (2)(B),
12	and
13	"(ii) is certified before such use com-
14	mences as meeting the requirements of
15	clause (i).
16	"(2) Certification.—
17	"(A) IN GENERAL.—The Secretary of En-
18	ergy shall establish requirements for the certifi-
19	cation under paragraph (1)(B)(ii) after exam-
20	ining the requirements for energy consultants
21	and home energy ratings providers specified by
22	the Mortgage Industry National Accreditation
23	Procedures for Home Energy Rating Systems.
24	Any certification under such paragraph shall be

1 conveyed to the taxpayer seeking the credit 2 under this section.

- "(B) METHODS FOR DEMONSTRATING COMPLIANCE.—(i) Compliance with the requirements of paragraph (1)(B)(i) shall be demonstrated by either the component method described in clause (ii) or the performance method described in clause (iii).
- "(ii) The component method is a method in which all of the components of a home comply with the additional requirements established by the Secretary of Energy, resulting in achievement of results equivalent to the results of using the performance method.

"(iii) The performance method is a method in which compliance with the requirements of paragraph (1)(B)(i) is demonstrated by the use of computer software that meets specifications promulgated in regulations by the Secretary of Energy in consultation with the Secretary of Treasury. Such regulations shall contain procedures and methods for calculating emissions and emissions reductions and for reporting the results, and shall be based on the 1998 California residential ACM manual, except that the

calculational procedures shall allow a home to qualify for the tax credit under this section regardless of whether the home uses a gas or oil furnace or boiler, or an electric heat pump. The regulations shall require that the software allow for the printing of IRS forms needed for the tax credit under this section, and explanations for the taxpayer of the energy efficiency features that were used to comply with the requirements for the tax credit under this section. The Secretary of Energy shall approve software submissions that comply with the calculational requirements of the regulations.

"(C) Persons making certification.—
The certification under paragraph (1)(B)(ii) shall be made to the Secretary of Energy by an individual qualified to determine compliance with such paragraph. Individuals qualified to determine such compliance shall be only those individuals who are recognized by an organization certified by the Secretary of Energy for such purposes.

"(d) Definitions.—For purposes of this section—

- 1 "(1) ELIGIBLE CONTRACTOR.—The term 'eligi-2 ble contractor' means the person who constructed 3 the new energy efficient home.
- "(2) Energy efficient property means any energy efficient building envelope component, and any energy efficient heating, cooling, or water heating appliance.
- "(3) PRINCIPAL RESIDENCE.—The term 'principal residence' has the same meaning as when used in section 121, except that the period for which a building is treated as the principal residence of the taxpayer shall also include the 60-day period ending on the 1st day on which it would (but for this paragraph) first be treated as his principal residence.
- "(e) Basis Adjustment.—For purposes of this subtitle, if a credit is allowed under this section for any expenditure with respect to any property, the increase in the basis of such property which would (but for this subsection) result from such expenditure shall be reduced by the amount of the credit so allowed.
- "(f) TERMINATION.—Subsection (a) shall apply to dwellings purchased during the period beginning on January 1, 1999, and ending on December 31, 2003.".

- 1 (b) Credit Made Part of General Business
- 2 Credit.—Subsection (b) of section 38 of such Code (re-
- 3 lating to current year business credit) is amended by strik-
- 4 ing "plus" at the end of paragraph (11), by striking the
- 5 period at the end of paragraph (12) and inserting ", plus",
- 6 and by adding at the end thereof the following new para-
- 7 graph:
- 8 "(13) the new energy efficient home credit de-
- 9 termined under section 45D.".
- 10 (c) Denial of Double Benefit.—Section 280C of
- 11 such Code (relating to certain expenses for which credits
- 12 are allowable) is amended by adding at the end thereof
- 13 the following new subsection:
- 14 "(d) New Energy Efficient Home Expenses.—
- 15 No deduction shall be allowed for that portion of expenses
- 16 for a new energy efficient home otherwise allowable as a
- 17 deduction for the taxable year which is equal to the
- 18 amount of the credit determined for such taxable year
- 19 under section 45D.".
- 20 (d) Credit Allowed Against Regular and Min-
- 21 IMUM TAX.—
- 22 (1) In general.—Subsection (c) of section 38
- of such Code (relating to limitation based on amount
- of tax) is amended by redesignating paragraph (3)

1	as paragraph (4) and by inserting after paragraph
2	(2) the following new paragraph:
3	"(3) Special rules for New Energy effi-
4	CIENT HOME CREDIT.—
5	"(A) IN GENERAL.—In the case of the new
6	energy efficient home credit—
7	"(i) this section and section 39 shall
8	be applied separately with respect to the
9	credit, and
10	"(ii) in applying paragraph (1) to the
11	credit—
12	"(I) subparagraph (A) thereof
13	shall not apply, and
14	"(II) the limitation under para-
15	graph (1) (as modified by subclause
16	(I)) shall be reduced by the credit al-
17	lowed under subsection (a) for the
18	taxable year (other than the new en-
19	ergy efficient home credit).
20	"(B) New energy efficient home
21	CREDIT.—For purposes of this subsection, the
22	term 'new energy efficient home credit' means
23	the credit allowable under subsection (a) by rea-
24	son of section 45D.".

1	(2) Conforming amendment.—Subclause (II)
2	of section 38(c)(2)(A)(ii) of such Code is amended
3	by inserting "or the new energy efficient home cred-
4	it" after "employment credit".
5	(e) Limitation on Carryback.—Subsection (d) of
6	section 39 of such Code is amended by adding at the end
7	the following new paragraph:
8	"(9) No carryback of New Energy effi-
9	CIENT HOME CREDIT BEFORE EFFECTIVE DATE.—
10	No portion of the unused business credit for any
11	taxable year which is attributable to the credit deter-
12	mined under section 45D may be carried back to
13	any taxable year ending before the date of the enact-
14	ment of section 45D.".
15	(f) Deduction for Certain Unused Business
16	CREDITS.—Subsection (c) of section 196 of such Code is
17	amended by striking "and" at the end of paragraph (7),
18	by striking the period at the end of paragraph (8) and
19	inserting ", and", and by adding after paragraph (8) the
20	following new paragraph:
21	"(9) the new energy efficient home credit deter-
22	mined under section 45D.".
23	(g) Clerical Amendment.—The table of sections
24	for subpart D of part IV of subchapter A of chapter 1

25 of such Code is amended by inserting after the item relat-

1	ing to section 45C the following new item:
	"Sec. 45D. New energy efficient home credit.".
2	(h) Effective Date.—The amendments made by
3	this section shall apply to taxable years ending after De-
4	cember 31, 1998.
5	SEC. 604. TAX CREDIT FOR COMBINED HEAT AND POWER
6	SYSTEM PROPERTY.
7	(a) In General.—Subpart E of part IV of sub-
8	chapter A of chapter 1 of the Internal Revenue Code of
9	1986 is amended by inserting after section 48 the fol-
10	lowing new section:
11	"SEC. 48A. ENERGY CREDIT.
12	"(a) In General.—For purposes of section 46, the
13	energy credit for any taxable year is the amount equal to
14	the energy percentage of the basis of each energy property
15	placed in service during such taxable year.
16	"(b) Energy Percentage.—
17	"(1) In general.—Except as otherwise pro-
18	vided in this subsection, the energy percentage is 10
19	percent.
20	"(2) Combined Heat and Power Prop-
21	ERTY.—The energy percentage is 8 percent in the
22	case of combined heat and power property.
23	"(3) Period for which credit is allowed
24	FOR COMBINED HEAT AND POWER PROPERTY.—In
25	the case of combined heat and power property, the

1	credit under subsection (a) shall be allowed only for
2	the period beginning on January 1, 2000, and end-
3	ing on December 31, 2002.
4	"(4) Transition rules.—Rules similar to the
5	rules of section 48(m) (as in effect on the day before
6	the date of the enactment of the Revenue Reconcili-
7	ation Act of 1990) shall apply for purposes of this
8	subsection.
9	"(c) Energy Property Defined.—
10	"(1) In general.—For purposes of this sub-
11	part, the term 'energy property' means any
12	property—
13	"(A) which is—
14	"(i) solar energy property,
15	"(ii) geothermal energy property, or
16	"(iii) combined heat and power system
17	property,
18	"(B)(i) the construction, reconstruction, or
19	erection of which is completed by the taxpayer,
20	or
21	"(ii) which is acquired by the taxpayer if
22	the original use of such property commences
23	with the taxpayer, or

1	"(iii) with respect to which depreciation (or
2	amortization in lieu of depreciation) is allow-
3	able, and
4	"(C) which meets—
5	"(i) the performance and quality
6	standards (if any), and the certification re-
7	quirements (if any), which have been pre-
8	scribed by the Secretary by regulations
9	(after consultation with the Secretary of
10	Energy or the EPA Administrator, as ap-
11	propriate), and
12	"(ii) are in effect at the time the
13	property is placed in service.
14	"(2) Exception.—Such term shall not include
15	any property which is public utility property (as de-
16	fined in section 46(f)(5) as in effect on the day be-
17	fore the date of the enactment of the Revenue Rec-
18	onciliation Act of 1990). The preceding sentence
19	shall not apply to combined heat and power system
20	property.
21	"(d) Definitions Relating to Types of Energy
22	Property.—For purposes of this section—
23	"(1) Solar energy property.—The term
24	'solar energy property' means equipment which uses
25	solar energy—

1	"(A) to generate electricity,
2	"(B) to heat or cool (or provide hot water
3	for use in) a structure, or
4	"(C) to provide solar process heat.
5	"(2) Geothermal energy property.—The
6	term 'geothermal energy property' means equipment
7	used to produce, distribute, or use energy derived
8	from a geothermal deposit (within the meaning of
9	section 613(e)(2)), but only, in the case of electricity
10	generated by geothermal power, up to (but not in-
11	cluding) the electrical transmission stage.
12	"(3) Combined heat and power system
13	PROPERTY.—
14	"(A) In general.—The term 'combined
15	heat and power system property' means prop-
16	erty comprising a system—
17	"(i) which uses the same energy
18	source for the simultaneous or sequential
19	generation of electrical power, mechanical
20	shaft power, or both, in combination with
21	the generation of steam or other forms of
22	useful thermal energy (including heating
23	and cooling applications),
24	"(ii) which has an electrical capacity
25	of more than 50 kilowatts or a mechanical

1	energy capacity of more than 67 horse-
2	power or an equivalent combination of elec-
3	trical and mechanical energy capacities,
4	"(iii) which produces—
5	"(I) at least 20 percent of its
6	total useful energy in the form of
7	thermal energy, and
8	"(II) at least 20 percent of its
9	total useful energy in the form of elec-
10	trical or mechanical power (or a com-
11	bination thereof), and
12	"(iv) the energy efficiency percentage
13	of which exceeds 60 percent.
14	"(B) Special rules.—
15	"(i) ACCOUNTING RULE.—If the com-
16	bined heat and power system property is
17	public utility property (as defined in sec-
18	tion $46(f)(5)$ as in effect on the day before
19	the date of the enactment of the Revenue
20	Reconciliation Act of 1990), the taxpayer
21	may claim the credit under subsection
22	(a)(1) only if, with respect to such prop-
23	erty, the taxpayer uses a normalization
24	method of accounting.

1	"(ii) Depreciation.—No credit shall
2	be allowed for any combined heat and
3	power system property unless the taxpayer
4	elects to treat such property for purposes
5	of section 168 as having a class life of not
6	less than 22 years.
7	"(e) Special Rules.—For purposes of this
8	section—
9	"(1) Special rule for property financed
10	BY SUBSIDIZED ENERGY FINANCING OR INDUSTRIAL
11	DEVELOPMENT BONDS.—
12	"(A) REDUCTION OF BASIS.—For purposes
13	of applying the energy percentage to any prop-
14	erty, if such property is financed in whole or in
15	part by —
16	"(i) subsidized energy financing, or
17	"(ii) the proceeds of a private activity
18	bond (within the meaning of section 141)
19	the interest on which is exempt from tax
20	under section 103, the amount taken into
21	account as the basis of such property shall
22	not exceed the amount which (but for this
23	subparagraph) would be so taken into ac-
24	count multiplied by the fraction deter-
25	mined under subparagraph (B).

1	"(B) Determination of fraction.—For
2	purposes of subparagraph (A), the fraction de-
3	termined under this subparagraph is 1 reduced
4	by a fraction—
5	"(i) the numerator of which is that
6	portion of the basis of the property which
7	is allocable to such financing or proceeds,
8	and
9	"(ii) the denominator of which is the
10	basis of the property.
11	"(C) Subsidized energy financing.—
12	For purposes of subparagraph (A), the term
13	'subsidized energy financing' means financing
14	provided under a Federal, State, or local pro-
15	gram a principal purpose of which is to provide
16	subsidized financing for projects designed to
17	conserve or produce energy.
18	"(2) Certain progress expenditure rules
19	MADE APPLICABLE.—Rules similar to the rules of
20	subsections (c)(4) and (d) of section 46 (as in effect
21	on the day before the date of the enactment of the
22	Revenue Reconciliation Act of 1990) shall apply for
23	purposes of this section.".
24	(b) Conforming Amendments.—

1	(1) Section 48 of such Code is amended to read
2	as follows:
3	"SEC. 48. REFORESTATION CREDIT.
4	"(a) In General.—For purposes of section 46, the
5	reforestation credit for any taxable year is 10 percent of
6	the portion of the amortizable basis of any qualified timber
7	property which was acquired during such taxable year and
8	which is taken into account under section 194 (after the
9	application of section 194(b)(1)).
10	"(b) Definitions.—For purposes of this subpart,
11	the terms 'amortizable basis' and 'qualified timber prop-
12	erty' have the respective meanings given to such terms by
13	section 194.".
14	(2) Subsection (d) of section 39 of such Code
15	is amended by adding at the end of the following
16	new paragraph:
17	"(9) No carryback of energy credit be-
18	FORE EFFECTIVE DATE.—No portion of the unused
19	business credit for any taxable year which is attrib-
20	utable to the energy credit determined under section
21	48A, except for the credit determined with respect to
22	solar energy property and geothermal energy prop-
23	erty, may be carried back to a taxable year ending

before the date of the enactment of section 48A.".

24

1	(3) Paragraph (3) of section 50(c) of such Code
2	is amended by adding at the end the following flush
3	sentence: "In the case of the energy credit, the pre-
4	ceding sentence shall apply only to so much of such
5	credit as relates to solar energy property and geo-
6	thermal property (as such terms are defined in sec-
7	tion 48A(d)).".
8	(4) Subclause (III) of section 29(b)(3)(A)(i) of
9	such Code is amended by striking "section
10	48(a)(4)(C)" and inserting "section $48A(e)(1)(C)$ ".
11	(5) Subparagraph (E) of section 50(a)(2) of
12	such Code is amended by striking "section 48(a)(5)"
13	and inserting "section 48A(e)(2)".
14	(6) Subparagraph (B) of section 168(e)(3) of
15	such Code is amended—
16	(A) in clause (vi)(I) by striking "subpara-
17	graph (A) of section 48(a)(3)" and inserting
18	"paragraphs (1) and (2) of section 48A(d)",
19	and
20	(B) in the last sentence by striking "sec-
21	tion 48(a)(3)" and inserting "section
22	48A(c)(2)".
23	(7) Subparagraph (E) of section 168(e)(3) of
24	such Code, as amended by section 803(a), is further
25	amended by striking "and" at the end of clause (iii),

- by striking the period at the end of clause (iv) and inserting ", and", and by inserting after clause (iv) the following new clause:
- "(v) any combined heat and power system property (as defined in section 48A(d)(3)) for which a credit is allowed under section 48A and which, but for this clause, would have a recovery period of less than 15 years.".
- 10 (8) The table contained in subparagraph (b) of 11 section 168(g)(3) of such Code, as amended by sec-12 tion 803(b)(2), is further amended by adding at the 13 end the following: "(E)(v)...... 22".
- 14 (c) CLERICAL AMENDMENT.—The table of sections 15 for subpart E of part IV of subchapter A of chapter 1 16 of such Code is amended by striking the item relating to 17 section 48 and inserting the following new items:

"Sec. 48. Reforestation credit." "Sec. 48A. Energy credit.".

18 (d) Effective Date.—The amendments made by 19 this section shall apply to periods after December 31, 20 1999, under rules similar to the rules of section 48(m) 21 of the Internal Revenue Code of 1986 (as in effect on the 22 day before the date of the enactment of the Revenue Rec-23 onciliation Act of 1990).

1	SEC. 605. TAX-EXEMPT BOND FINANCING OF CERTAIN
2	ELECTRIC FACILITIES.
3	(a) Permitted Open Access Transactions Not
4	A PRIVATE BUSINESS USE.—Section $141(b)(6)$ of the In-
5	ternal Revenue Code of 1986 (defining private business
6	use) is amended by adding at the end the following:
7	"(C) Permitted open access trans-
8	ACTIONS NOT A PRIVATE BUSINESS USE.—
9	"(i) In general.—For purposes of
10	this subsection, the term 'private business
11	use' shall not include a permitted open ac-
12	cess transaction.
13	"(ii) Permitted open access
14	TRANSACTION DEFINED.—For purposes of
15	clause (i), the term 'permitted open access
16	transaction' means any of the following
17	transactions or activities with respect to an
18	electric output facility (as defined in sub-
19	section (f)(4)(A)) owned by a governmental
20	unit:
21	"(I) Providing open access trans-
22	mission services and ancillary services
23	that meet the reciprocity requirements
24	of Federal Energy Regulatory Com-
25	mission Order No. 888, or that are
26	ordered by the Federal Energy Regu-

1	latory Commission, or that are pro-
2	vided in accordance with a trans-
3	mission tariff of an independent sys-
4	tem operator approved by such Com-
5	mission, or that are consistent with
6	State-administered laws, rules, or or-
7	ders providing for open transmission
8	access.
9	"(II) Participation in an inde-
10	pendent system operator agreement
11	(which may include transferring con-
12	trol of transmission facilities to an
13	independent system operator), in a re-
14	gional transmission group, or in a
15	power exchange agreement approved
16	by such Commission.
17	"(III) Delivery on an open access
18	basis of electric energy sold by other
19	entities to end-users served by such
20	governmental unit's distribution facili-
21	ties.
22	"(IV) If open access service is
23	provided under subclause (I) or (III),
24	the sale of electric output of electric
25	output facilities on terms other than

1 those available to the general public is
2 such sale is to an on-system purchaser
or is an existing off-system sale.
4 "(V) Such other transactions of
5 activities as may be provided in regu-
6 lations prescribed by the Secretary.
7 "(iii) Definitions; special
8 RULES.—For purposes of this
9 subparagraph—
10 "(I) On-system purchaser.—
The term 'on-system purchaser
means a person who purchases electric
energy from a governmental unit and
whose electric facilities or equipment
are directly connected with
transmission or distribution facilities
that are owned by such governmenta
unit.
19 "(II) OFF-SYSTEM PUR
20 CHASER.—The term 'off-system pur-
chaser' means a purchaser of electric
energy from a governmental unit
other than an on-system purchaser.
24 "(III) Existing off-system
SALE.—The term 'existing off-system

1	sale' means a sale of electric energy to
2	a person that was an off-system pur-
3	chaser of electric energy in the base
4	year, but not in excess of the kilowatt
5	hours purchased by such person in
6	such year.
7	"(IV) BASE YEAR.—The term
8	'base year' means 1998 (or, at the
9	election of such unit, 1996 or 1997).
10	"(V) JOINT ACTION AGENCIES.—
11	A member of a joint action agency
12	that is entitled to make a sale de-
13	scribed in clause (ii)(IV) in a year
14	may transfer that entitlement to the
15	joint action agency in accordance with
16	rules of the Secretary.
17	"(VI) GOVERNMENT-OWNED FA-
18	CILITY.—An electric output facility
19	(as defined in subsection $(f)(4)(A)$ )
20	shall be treated as owned by a govern-
21	mental unit if it is owned or leased by
22	such governmental unit or if such gov-
23	ernmental unit has capacity rights
24	therein acquired before July 9, 1996,
25	for the purposes of serving one or

1	more customers to which such govern-
2	mental unit had a service obligation
3	on such date under State law or a re-
4	quirements contract.".
5	(b) Election To Terminate Tax-Exempt Fi-
6	NANCING.—Section 141 of the Internal Revenue Code of
7	1986 (relating to private activity bond; qualified bond) is
8	amended by adding at the end the following:
9	"(f) Election To Terminate Tax-Exempt Bond
10	FINANCING FOR CERTAIN ELECTRIC OUTPUT FACILI-
11	TIES.—
12	"(1) In general.—An issuer may make an ir-
13	revocable election under this paragraph to terminate
14	certain tax-exempt financing for electric output fa-
15	cilities. If the issuer makes such election, then—
16	"(A) except as provided in paragraph (2),
17	no bond the interest on which is exempt from
18	tax under section 103 may be issued on or after
19	the date of such election with respect to an elec-
20	tric output facility; and
21	"(B) notwithstanding paragraph (1) or (2)
22	of subsection (a) or paragraph (5) of subsection
23	(b), with respect to an electric output facility no
24	bond that was issued before the date of enact-
25	ment of this subsection the interest on which

1	was exempt from tax on such date, shall be
2	treated as a private activity bond, for so long
3	as such facility continues to be owned by a gov-
4	ernmental unit.
5	"(2) Exceptions.—An election under para-
6	graph (1) does not apply to—
7	"(A) any qualified bond (as defined in sub-
8	section (e)),
9	"(B) any eligible refunding bond,
10	"(C) any bond issued to finance a quali-
11	fying T&D facility, or
12	"(D) any bond issued to finance equipment
13	necessary to meet Federal or State environ-
14	mental requirements applicable to, or repair of,
15	electric output facilities in service on the date
16	of enactment of this subsection. Repairs or
17	equipment may not increase by more than a de
18	minimis degree the capacity of the facility be-
19	yond its original design.
20	"(3) Form and effect of elections.—An
21	election under paragraph (1) shall be made in such
22	a manner as the Secretary prescribes and shall be
23	binding on any successor in interest to the electing
24	issuer.

1	"(4) Definitions.—For purposes of this
2	subsection—
3	"(A) ELECTRIC OUTPUT FACILITY.—The
4	term 'electric output facility' means an output
5	facility that is an electric generation, trans-
6	mission, or distribution facility.
7	"(B) Eligible refunding bond.—The
8	term 'eligible refunding bond' means State or
9	local bonds issued after an election described in
10	paragraph (1) that directly or indirectly refund
11	State or local bonds issued before such election,
12	if the weighted averaged maturity of the re-
13	funding bonds do not exceed the remaining
14	weighted average maturity of the bonds issued
15	before the election.
16	"(C) QUALIFYING T&D FACILITY.—The
17	term 'qualifying T&D facility' means—
18	"(i) transmission facilities over which
19	services described in subsection
20	(b)(6)(C)(ii)(I) are provided, or
21	"(ii) distribution facilities over which
22	services described in subsection
23	(b)(6)(C)(ii)(III) are provided.".
24	(c) Effective Date, Applicability, and Transi-
25	TION RULES.—

- 1 (1) EFFECTIVE DATE.—The amendments made 2 by this section take effect on the date of enactment 3 of this Act, except that a governmental unit may 4 elect to apply section 141(b)(6)(C) of the Internal 5 Revenue Code of 1986, as added by subsection (a), 6 with respect to permitted open access transactions 7 on or after July 9, 1996.
  - (2) APPLICABILITY.—References in this Act to sections of the Internal Revenue Code of 1986 shall be deemed to include references to comparable sections of the Internal Revenue Code of 1954.

## (3) Transition rules.—

- (A) Private business use.—Any activity that was not a private business use prior to the effective date of the amendment made by subsection (a) shall not be deemed to be a private business use by reason of the enactment of such amendment.
- (B) ELECTION.—An issuer making the election under section 141(f) of the Internal Revenue Code of 1986, as added by subsection (b), shall not be liable under any contract in effect on the date of enactment of this Act for

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- 1 any claim arising from having made the elec-
- 2 tion.

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