H. R. 2047

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

IN THE HOUSE OF REPRESENTATIVES

June 8, 1999

Mr. Talent (for himself and Mr. Dooley of California) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Business Access
- 5 and Choice for Entrepreneurs Act of 1999".

1 SEC. 2. RULES GOVERNING ASSOCIATION HEALTH PLANS.

- 2 (a) In General.—Subtitle B of title I of the Em-
- 3 ployee Retirement Income Security Act of 1974 is amend-
- 4 ed by adding after part 7 the following new part:
- 5 "Part 8—Rules Governing Association Health
- 6 Plans

7 "SEC. 801. ASSOCIATION HEALTH PLANS.

- 8 "(a) IN GENERAL.—For purposes of this part, the
- 9 term 'association health plan' means a group health
- 10 plan—
- 11 "(1) whose sponsor is (or is deemed under this
- part to be) described in subsection (b); and
- "(2) under which at least one option of health
- insurance coverage offered by a health insurance
- issuer (which may include, among other options,
- 16 managed care options, point of service options, and
- 17 preferred provider options) is provided to partici-
- pants and beneficiaries, unless, for any plan year,
- 19 such coverage remains unavailable to the plan de-
- spite good faith efforts exercised by the plan to se-
- 21 cure such coverage.
- "(b) Sponsorship.—The sponsor of a group health
- 23 plan is described in this subsection if such sponsor—
- "(1) is organized and maintained in good faith,
- 25 with a constitution and bylaws specifically stating its
- purpose and providing for periodic meetings on at

1 least an annual basis, as a bona fide trade associa-2 tion, a bona fide industry association (including a 3 rural electric cooperative association or a rural telephone cooperative association), a bona fide professional association, or a bona fide chamber of com-5 merce (or similar bona fide business association, in-6 7 cluding a corporation or similar organization that 8 operates on a cooperative basis (within the meaning 9 of section 1381 of the Internal Revenue Code of 10 1986)), for substantial purposes other than that of obtaining or providing medical care;

- "(2) is established as a permanent entity which receives the active support of its members and collects from its members on a periodic basis dues or payments necessary to maintain eligibility for membership in the sponsor; and
- "(3) does not condition membership, such dues or payments, or coverage under the plan on the basis of health status-related factors with respect to the employees of its members (or affiliated members), or the dependents of such employees, and does not condition such dues or payments on the basis of group health plan participation.
- Any sponsor consisting of an association of entities which

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1	shall be deemed to be a sponsor described in this sub-
2	section.
3	"SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH
4	PLANS.
5	"(a) In General.—The applicable authority shall
6	prescribe by regulation, through negotiated rulemaking, a
7	procedure under which, subject to subsection (b), the ap-
8	plicable authority shall certify association health plans
9	which apply for certification as meeting the requirements
10	of this part.
11	"(b) STANDARDS.—Under the procedure prescribed
12	pursuant to subsection (a), in the case of an association
13	health plan that provides at least one benefit option which
14	does not consist of health insurance coverage, the applica-
15	ble authority shall certify such plan as meeting the re-
16	quirements of this part only if the applicable authority is
17	satisfied that—
18	"(1) such certification—
19	"(A) is administratively feasible;
20	"(B) is not adverse to the interests of the
21	individuals covered under the plan; and
22	"(C) is protective of the rights and benefits
23	of the individuals covered under the plan; and
24	"(2) the applicable requirements of this part
25	are met (or, upon the date on which the plan is to

- 1 commence operations, will be met) with respect to
- 2 the plan.
- 3 "(c) Requirements Applicable to Certified
- 4 Plans.—An association health plan with respect to which
- 5 certification under this part is in effect shall meet the ap-
- 6 plicable requirements of this part, effective on the date
- 7 of certification (or, if later, on the date on which the plan
- 8 is to commence operations).
- 9 "(d) Requirements for Continued Certifi-
- 10 CATION.—The applicable authority may provide by regula-
- 11 tion, through negotiated rulemaking, for continued certifi-
- 12 cation of association health plans under this part.
- 13 "(e) Class Certification for Fully Insured
- 14 Plans.—The applicable authority shall establish a class
- 15 certification procedure for association health plans under
- 16 which all benefits consist of health insurance coverage.
- 17 Under such procedure, the applicable authority shall pro-
- 18 vide for the granting of certification under this part to
- 19 the plans in each class of such association health plans
- 20 upon appropriate filing under such procedure in connec-
- 21 tion with plans in such class and payment of the pre-
- 22 scribed fee under section 807(a).
- 23 "(f) Certification of Self-Insured Association
- 24 HEALTH PLANS.—An association health plan which offers
- 25 one or more benefit options which do not consist of health

- 1 insurance coverage may be certified under this part only
- 2 if such plan consists of any of the following:

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- 3 "(1) a plan which offered such coverage on the 4 date of the enactment of the Small Business Access 5 and Choice for Entrepreneurs Act of 1999,
 - "(2) a plan under which the sponsor does not restrict membership to one or more trades and businesses or industries and whose eligible participating employers represent a broad cross-section of trades and businesses or industries, or
 - "(3) a plan whose eligible participating employers represent one or more trades or businesses, or one or more industries, which have been indicated as having average or above-average health insurance risk or health claims experience by reason of State rate filings, denials of coverage, proposed premium rate levels, and other means demonstrated by such plan in accordance with regulations which the Secretary shall prescribe through negotiated rulemaking, including (but not limited to) the following: agriculture; automobile dealerships; barbering and cosmetology; child care; construction; dance, theatrical, and orchestra productions; disinfecting and pest control; eating and drinking establishments; fishing; hospitals; labor organizations; logging; man-

- ufacturing (metals); mining; medical and dental 1 2 practices; medical laboratories; sanitary services; 3 transportation (local and freight); and warehousing. "SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND 4 5 BOARDS OF TRUSTEES. 6 "(a) Sponsor.—The requirements of this subsection are met with respect to an association health plan if the 8 sponsor has met (or is deemed under this part to have met) the requirements of section 801(b) for a continuous 10 period of not less than 3 years ending with the date of the application for certification under this part. "(b) Board of Trustees.—The requirements of 12 this subsection are met with respect to an association health plan if the following requirements are met: 14 15 "(1) FISCAL CONTROL.—The plan is operated,
 - "(1) FISCAL CONTROL.—The plan is operated, pursuant to a trust agreement, by a board of trustees which has complete fiscal control over the plan and which is responsible for all operations of the plan.
 - "(2) Rules of operation and financial controls.—The board of trustees has in effect rules of operation and financial controls, based on a 3-year plan of operation, adequate to carry out the terms of the plan and to meet all requirements of this title applicable to the plan.

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1	"(3) Rules governing relationship to
2	PARTICIPATING EMPLOYERS AND TO CONTRAC-
3	TORS.—
4	"(A) In general.—Except as provided in
5	subparagraphs (B) and (C), the members of the
6	board of trustees are individuals selected from
7	individuals who are the owners, officers, direc-
8	tors, or employees of the participating employ-
9	ers or who are partners in the participating em-
10	ployers and actively participate in the business.
11	"(B) Limitation.—
12	"(i) General rule.—Except as pro-
13	vided in clauses (ii) and (iii), no such
14	member is an owner, officer, director, or
15	employee of, or partner in, a contract ad-
16	ministrator or other service provider to the
17	plan.
18	"(ii) Limited exception for pro-
19	VIDERS OF SERVICES SOLELY ON BEHALF
20	OF THE SPONSOR.—Officers or employees
21	of a sponsor which is a service provider
22	(other than a contract administrator) to
23	the plan may be members of the board if
24	they constitute not more than 25 percent

of the membership of the board and they

1 do not provide services to the plan other 2 than on behalf of the sponsor. "(iii) Treatment of providers of 3 MEDICAL CARE.—In the case of a sponsor which is an association whose membership 6 consists primarily of providers of medical 7 care, clause (i) shall not apply in the case 8 of any service provider described in sub-9 paragraph (A) who is a provider of medical 10 care under the plan. "(C) CERTAIN PLANS EXCLUDED.—Sub-11 12 paragraph (A) shall not apply to an association health plan which is in existence on the date of 13 14 the enactment of the Small Business Access 15 and Choice for Entrepreneurs Act of 1999. "(D) Sole authority.—The board has 16 17 sole authority under the plan to approve appli-18 cations for participation in the plan and to con-19 tract with a service provider to administer the 20 day-to-day affairs of the plan. "(c) Treatment of Franchise Networks.—In 21 the case of a group health plan which is established and 23 maintained by a franchiser for a franchise network con-

sisting of its franchisees—

1	"(1) the requirements of subsection (a) and sec-
2	tion 801(a)(1) shall be deemed met if such require-
3	ments would otherwise be met if the franchiser were
4	deemed to be the sponsor referred to in section
5	801(b), such network were deemed to be an associa-
6	tion described in section 801(b), and each franchisee
7	were deemed to be a member (of the association and
8	the sponsor) referred to in section 801(b); and
9	"(2) the requirements of section 804(a)(1) shall
10	be deemed met.
11	The Secretary may by regulation, through negotiated rule-
12	making, define for purposes of this subsection the terms
13	'franchiser', 'franchise network', and 'franchisee'.
14	"(d) Certain Collectively Bargained Plans.—
15	"(1) IN GENERAL.—In the case of a group
16	health plan described in paragraph (2)—
17	"(A) the requirements of subsection (a)
18	and section 801(a)(1) shall be deemed met;
19	"(B) the joint board of trustees shall be
20	deemed a board of trustees with respect to
21	which the requirements of subsection (b) are
22	met; and
23	"(C) the requirements of section 804 shall
24	be deemed met.

1	"(2) Requirements.—A group health plan is
2	described in this paragraph if—
3	"(A) the plan is a multiemployer plan; or
4	"(B) the plan is in existence on April 1,
5	1997, and would be described in section
6	3(40)(A)(i) but solely for the failure to meet
7	the requirements of section 3(40)(C)(ii).
8	"SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-
9	MENTS.
10	"(a) Covered Employers and Individuals.—The
11	requirements of this subsection are met with respect to
12	an association health plan if, under the terms of the
13	plan—
14	"(1) each participating employer must be—
15	"(A) a member of the sponsor,
16	"(B) the sponsor, or
17	"(C) an affiliated member of the sponsor
18	with respect to which the requirements of sub-
19	section (b) are met,
20	except that, in the case of a sponsor which is a pro-
21	fessional association or other individual-based asso-
22	ciation, if at least one of the officers, directors, or
23	employees of an employer, or at least one of the in-
24	dividuals who are partners in an employer and who
25	actively participates in the business, is a member or

1	such an affiliated member of the sponsor, partici-
2	pating employers may also include such employer;
3	and
4	"(2) all individuals commencing coverage under
5	the plan after certification under this part must
6	be—
7	"(A) active or retired owners (including
8	self-employed individuals), officers, directors, or
9	employees of, or partners in, participating em-
10	ployers; or
11	"(B) the beneficiaries of individuals de-
12	scribed in subparagraph (A).
13	"(b) Coverage of Previously Uninsured Em-
14	PLOYEES.—In the case of an association health plan in
15	existence on the date of the enactment of the Small Busi-
16	ness Access and Choice for Entrepreneurs Act of 1999,
17	an affiliated member of the sponsor of the plan may be
18	offered coverage under the plan as a participating em-
19	ployer only if—
20	"(1) the affiliated member was an affiliated
21	member on the date of certification under this part;
22	or
23	"(2) during the 12-month period preceding the
24	date of the offering of such coverage, the affiliated
25	member has not maintained or contributed to a

- 1 group health plan with respect to any of its employ-
- 2 ees who would otherwise be eligible to participate in
- 3 such association health plan.
- 4 "(c) Individual Market Unaffected.—The re-
- 5 quirements of this subsection are met with respect to an
- 6 association health plan if, under the terms of the plan,
- 7 no participating employer may provide health insurance
- 8 coverage in the individual market for any employee not
- 9 covered under the plan which is similar to the coverage
- 10 contemporaneously provided to employees of the employer
- 11 under the plan, if such exclusion of the employee from cov-
- 12 erage under the plan is based on a health status-related
- 13 factor with respect to the employee and such employee
- 14 would, but for such exclusion on such basis, be eligible
- 15 for coverage under the plan.
- 16 "(d) Prohibition of Discrimination Against
- 17 Employers and Employees Eligible to Partici-
- 18 PATE.—The requirements of this subsection are met with
- 19 respect to an association health plan if—
- 20 "(1) under the terms of the plan, all employers
- 21 meeting the preceding requirements of this section
- are eligible to qualify as participating employers for
- all geographically available coverage options, unless,
- in the case of any such employer, participation or
- contribution requirements of the type referred to in

1	section 2711 of the Public Health Service Act are
2	not met;
3	"(2) upon request, any employer eligible to par-
4	ticipate is furnished information regarding all cov-
5	erage options available under the plan; and
6	"(3) the applicable requirements of sections
7	701, 702, and 703 are met with respect to the plan.
8	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN
9	DOCUMENTS, CONTRIBUTION RATES, AND
10	BENEFIT OPTIONS.
11	"(a) In General.—The requirements of this section
12	are met with respect to an association health plan if the
13	following requirements are met:
14	"(1) Contents of Governing Instru-
15	MENTS.—The instruments governing the plan in-
16	clude a written instrument, meeting the require-
17	ments of an instrument required under section
18	402(a)(1), which—
19	"(A) provides that the board of trustees
20	serves as the named fiduciary required for plans
21	under section 402(a)(1) and serves in the ca-
22	pacity of a plan administrator (referred to in
23	section $3(16)(A)$;

1	"(B) provides that the sponsor of the plan
2	is to serve as plan sponsor (referred to in sec-
3	tion $3(16)(B)$; and
4	"(C) incorporates the requirements of sec-
5	tion 806.
6	"(2) Contribution rates must be non-
7	DISCRIMINATORY.—
8	"(A) The contribution rates for any par-
9	ticipating small employer do not vary on the
10	basis of the claims experience of such employer
11	and do not vary on the basis of the type of
12	business or industry in which such employer is
13	engaged.
14	"(B) Nothing in this title or any other pro-
15	vision of law shall be construed to preclude an
16	association health plan, or a health insurance
17	issuer offering health insurance coverage in
18	connection with an association health plan,
19	from—
20	"(i) setting contribution rates based
21	on the claims experience of the plan; or
22	"(ii) varying contribution rates for
23	small employers in a State to the extent
24	that such rates could vary using the same
25	methodology employed in such State for

1 regulating premium rates in the small 2 group market with respect to health insurance coverage offered in connection with 3 bona fide associations (within the meaning of section 2791(d)(3) of the Public Health 6 Service Act), 7 subject to the requirements of section 702(b) 8 relating to contribution rates. 9 "(3) Floor for number of covered indi-10 VIDUALS WITH RESPECT TO CERTAIN PLANS.—If 11 any benefit option under the plan does not consist 12 of health insurance coverage, the plan has as of the 13 beginning of the plan year not fewer than 1,000 par-14 ticipants and beneficiaries. 15 "(4) Marketing requirements.— "(A) IN GENERAL.—If a benefit option 16 17 which consists of health insurance coverage is 18 offered under the plan, State-licensed insurance 19 agents shall be used to distribute to small em-20 ployers coverage which does not consist of 21 health insurance coverage in a manner com-22 parable to the manner in which such agents are 23 used to distribute health insurance coverage. 24 "(B) STATE-LICENSED INSURANCE

AGENTS.—For purposes of subparagraph (A),

1 'State-licensed insurance the term agents' 2 means one or more agents who are licensed in 3 a State and are subject to the laws of such 4 State relating to licensure, qualification, testing, examination, and continuing education of 6 persons authorized to offer, sell, or solicit 7 health insurance coverage in such State.

"(5) REGULATORY REQUIREMENTS.—Such other requirements as the applicable authority determines are necessary to carry out the purposes of this part, which shall be prescribed by the applicable authority by regulation through negotiated rulemaking. "(b) Ability of Association Health Plans to DESIGN BENEFIT OPTIONS.—Subject to section 514(d), nothing in this part or any provision of State law (as defined in section 514(c)(1) shall be construed to preclude an association health plan, or a health insurance issuer offering health insurance coverage in connection with an association health plan, from exercising its sole discretion in selecting the specific items and services consisting of medical care to be included as benefits under such plan or coverage, except (subject to section 514) in the case of any law to the extent that it (1) prohibits an exclusion

of a specific disease from such coverage, or (2) is not pre-

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1	empted under section 731(a)(1) with respect to matters
2	governed by section 711 or 712.
3	"SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS
4	FOR SOLVENCY FOR PLANS PROVIDING
5	HEALTH BENEFITS IN ADDITION TO HEALTH
6	INSURANCE COVERAGE.
7	"(a) In General.—The requirements of this section
8	are met with respect to an association health plan if—
9	"(1) the benefits under the plan consist solely
10	of health insurance coverage; or
11	"(2) if the plan provides any additional benefit
12	options which do not consist of health insurance cov-
13	erage, the plan—
14	"(A) establishes and maintains reserves
15	with respect to such additional benefit options,
16	in amounts recommended by the qualified actu-
17	ary, consisting of—
18	"(i) a reserve sufficient for unearned
19	contributions;
20	"(ii) a reserve sufficient for benefit li-
21	abilities which have been incurred, which
22	have not been satisfied, and for which risk
23	of loss has not yet been transferred, and
24	for expected administrative costs with re-
25	spect to such benefit liabilities;

1	"(iii) a reserve sufficient for any other
2	obligations of the plan; and
3	"(iv) a reserve sufficient for a margin
4	of error and other fluctuations, taking into
5	account the specific circumstances of the
6	plan; and
7	"(B) establishes and maintains aggregate
8	and specific excess/stop loss insurance and sol-
9	vency indemnification, with respect to such ad-
10	ditional benefit options for which risk of loss
11	has not yet been transferred, as follows:
12	"(i) The plan shall secure aggregate
13	excess/stop loss insurance for the plan
14	with an attachment point which is not
15	greater than 125 percent of expected gross
16	annual claims. The applicable authority
17	may by regulation, through negotiated
18	rulemaking, provide for upward adjust-
19	ments in the amount of such percentage in
20	specified circumstances in which the plan
21	specifically provides for and maintains re-
22	serves in excess of the amounts required
23	under subparagraph (A).
24	"(ii) The plan shall secure specific ex-
25	cess/stop loss insurance for the plan with

1 an attachment point which is at least equal 2 to an amount recommended by the plan's 3 qualified actuary (but not more than \$175,000). The applicable authority may by regulation, through negotiated rule-6 making, provide for adjustments in the 7 amount of such insurance in specified cir-8 cumstances in which the plan specifically 9 provides for and maintains reserves in ex-10 cess of the amounts required under sub-11 paragraph (A). 12 "(iii) The plan shall secure indem-13 nification insurance for any claims which 14 the plan is unable to satisfy by reason of 15 a plan termination. Any regulations prescribed by the applicable authority pursuant to clause (i) or (ii) of subparagraph (B) may 17 18 allow for such adjustments in the required levels of excess/ 19 stop loss insurance as the qualified actuary may rec-20 ommend, taking into account the specific circumstances 21 of the plan. 22 "(b) MINIMUM SURPLUS IN ADDITION TO CLAIMS 23 Reserves.—In the case of any association health plan de-

scribed in subsection (a)(2), the requirements of this sub-

- 1 section are met if the plan establishes and maintains sur-
- 2 plus in an amount at least equal to—
- 3 "(1) \$500,000, or
- 4 "(2) such greater amount (but not greater than
- 5 \$2,000,000) as may be set forth in regulations pre-
- 6 scribed by the applicable authority through nego-
- 7 tiated rulemaking, based on the level of aggregate
- 8 and specific excess/stop loss insurance provided with
- 9 respect to such plan.
- 10 "(c) Additional Requirements.—In the case of
- 11 any association health plan described in subsection (a)(2),
- 12 the applicable authority may provide such additional re-
- 13 quirements relating to reserves and excess/stop loss insur-
- 14 ance as the applicable authority considers appropriate.
- 15 Such requirements may be provided by regulation, through
- 16 negotiated rulemaking, with respect to any such plan or
- 17 any class of such plans.
- 18 "(d) Adjustments for Excess/Stop Loss Insur-
- 19 ANCE.—The applicable authority may provide for adjust-
- 20 ments to the levels of reserves otherwise required under
- 21 subsections (a) and (b) with respect to any plan or class
- 22 of plans to take into account excess/stop loss insurance
- 23 provided with respect to such plan or plans.
- 24 "(e) Alternative Means of Compliance.—The
- 25 applicable authority may permit an association health plan

1	described in subsection (a)(2) to substitute, for all or part
2	of the requirements of this section (except subsection
3	(a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-
4	rangement, or other financial arrangement as the applica-
5	ble authority determines to be adequate to enable the plan
6	to fully meet all its financial obligations on a timely basis
7	and is otherwise no less protective of the interests of par-
8	ticipants and beneficiaries than the requirements for
9	which it is substituted. The applicable authority may take
10	into account, for purposes of this subsection, evidence pro-
11	vided by the plan or sponsor which demonstrates an as-
12	sumption of liability with respect to the plan. Such evi-
13	dence may be in the form of a contract of indemnification,
14	lien, bonding, insurance, letter of credit, recourse under
15	applicable terms of the plan in the form of assessments
16	of participating employers, security, or other financial ar-
17	rangement.
18	"(f) Measures to Ensure Continued Payment
19	OF BENEFITS BY CERTAIN PLANS IN DISTRESS.—
20	"(1) Payments by certain plans to asso-
21	CIATION HEALTH PLAN FUND.—
22	"(A) In general.—In the case of an as-
23	sociation health plan described in subsection
24	(a)(2), the requirements of this subsection are
25	met if the plan makes payments into the Asso-

ciation Health Plan Fund under this subparagraph when they are due. Such payments shall consist of annual payments in the amount of \$5,000, and, in addition to such annual payments, such supplemental payments as the Secretary may determine to be necessary under paragraph (2). Payments under this paragraph are payable to the Fund at the time determined by the Secretary. Initial payments are due in advance of certification under this part. Payments shall continue to accrue until a plan's assets are distributed pursuant to a termination procedure.

- "(B) Penalties for failure to make Payments.—If any payment is not made by a plan when it is due, a late payment charge of not more than 100 percent of the payment which was not timely paid shall be payable by the plan to the Fund.
- "(C) CONTINUED DUTY OF THE SEC-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on account of the failure of a plan to pay any payment when due.

1 "(2) Payments by secretary to continue 2 EXCESS/STOP LOSS INSURANCE COVERAGE AND IN-3 DEMNIFICATION INSURANCE COVERAGE FOR CER-TAIN PLANS.—In any case in which the applicable authority determines that there is, or that there is 5 6 reason to believe that there will be: (A) a failure to 7 take necessary corrective actions under section 8 809(a) with respect to an association health plan de-9 scribed in subsection (a)(2); or (B) a termination of 10 such a plan under section 809(b) or 810(b)(8) (and, 11 if the applicable authority is not the Secretary, cer-12 tifies such determination to the Secretary), the Sec-13 retary shall determine the amounts necessary to 14 make payments to an insurer (designated by the 15 Secretary) to maintain in force excess/stop loss in-16 surance coverage or indemnification insurance cov-17 erage for such plan, if the Secretary determines that 18 there is a reasonable expectation that, without such 19 payments, claims would not be satisfied by reason of 20 termination of such coverage. The Secretary shall, to 21 the extent provided in advance in appropriation 22 Acts, pay such amounts so determined to the insurer 23 designated by the Secretary.

"(3) Association health plan fund.—

"(A) IN GENERAL.—There is established 1 2 on the books of the Treasury a fund to be known as the 'Association Health Plan Fund'. 3 4 The Fund shall be available for making pay-5 ments pursuant to paragraph (2). The Fund 6 shall be credited with payments received pursu-7 ant to paragraph (1)(A), penalties received pur-8 suant to paragraph (1)(B); and earnings on in-9 vestments of amounts of the Fund under sub-10 paragraph (B).

- "(B) INVESTMENT.—Whenever the Secretary determines that the moneys of the fund are in excess of current needs, the Secretary may request the investment of such amounts as the Secretary determines advisable by the Secretary of the Treasury in obligations issued or guaranteed by the United States.
- 18 "(g) Excess/Stop Loss Insurance.—For pur-19 poses of this section—
- 20 "(1) AGGREGATE EXCESS/STOP LOSS INSUR-21 ANCE.—The term 'aggregate excess/stop loss insur-22 ance' means, in connection with an association 23 health plan, a contract—
- 24 "(A) under which an insurer (meeting such 25 minimum standards as the applicable authority may

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1	prescribe by regulation through negotiated rule-
2	making) provides for payment to the plan with re-
3	spect to aggregate claims under the plan in excess
4	of an amount or amounts specified in such contract;
5	"(B) which is guaranteed renewable; and
6	"(C) which allows for payment of premiums by
7	any third party on behalf of the insured plan.
8	"(2) Specific excess/stop loss insur-
9	ANCE.—The term 'specific excess/stop loss insur-
10	ance' means, in connection with an association
11	health plan, a contract—
12	"(A) under which an insurer (meeting such
13	minimum standards as the applicable authority
14	may prescribe by regulation through negotiated
15	rulemaking) provides for payment to the plan
16	with respect to claims under the plan in connec-
17	tion with a covered individual in excess of an
18	amount or amounts specified in such contract
19	in connection with such covered individual;
20	"(B) which is guaranteed renewable; and
21	"(C) which allows for payment of pre-
22	miums by any third party on behalf of the in-
23	sured plan.
24	"(h) Indemnification Insurance.—For purposes
25	of this section the term 'indemnification insurance'

1	means, in connection with an association health plan, a
2	contract—
3	"(1) under which an insurer (meeting such min-
4	imum standards as the applicable authority may pre-
5	scribe through negotiated rulemaking) provides for
6	payment to the plan with respect to claims under the
7	plan which the plan is unable to satisfy by reason
8	of a termination pursuant to section 809(b) (relating
9	to mandatory termination);
10	"(2) which is guaranteed renewable and
11	noncancellable for any reason (except as the applica-
12	ble authority may prescribe by regulation through
13	negotiated rulemaking); and
14	"(3) which allows for payment of premiums by
15	any third party on behalf of the insured plan.
16	"(i) Reserves.—For purposes of this section, the
17	term 'reserves' means, in connection with an association
18	health plan, plan assets which meet the fiduciary stand-
19	ards under part 4 and such additional requirements re-
20	garding liquidity as the applicable authority may prescribe
21	through negotiated rulemaking.
22	"(j) Solvency Standards Working Group.—
23	"(1) In general.—Within 90 days after the
24	date of the enactment of the Small Business Access

and Choice for Entrepreneurs Act of 1999, the ap-

1	plicable authority shall establish a Solvency Stand-
2	ards Working Group. In prescribing the initial regu-
3	lations under this section, the applicable authority
4	shall take into account the recommendations of such
5	Working Group.
6	"(2) Membership.—The Working Group shall
7	consist of not more than 15 members appointed by
8	the applicable authority. The applicable authority
9	shall include among persons invited to membership
10	on the Working Group at least one of each of the
11	following:
12	"(A) a representative of the National Asso-
13	ciation of Insurance Commissioners;
14	"(B) a representative of the American
15	Academy of Actuaries;
16	"(C) a representative of the State govern-
17	ments, or their interests;
18	"(D) a representative of existing self-in-
19	sured arrangements, or their interests;
20	"(E) a representative of associations of the
21	type referred to in section 801(b)(1), or their
22	interests; and
23	"(F) a representative of multiemployer
24	plans that are group health plans, or their in-
25	terests

1	"SEC. 807. REQUIREMENTS FOR APPLICATION AND RE
2	LATED REQUIREMENTS.
3	"(a) FILING FEE.—Under the procedure prescribed
4	pursuant to section 802(a), an association health plan
5	shall pay to the applicable authority at the time of filing
6	an application for certification under this part a filing fee
7	in the amount of \$5,000, which shall be available in the
8	case of the Secretary, to the extent provided in appropria
9	tion Acts, for the sole purpose of administering the certific
10	cation procedures applicable with respect to association
11	health plans.
12	"(b) Information To Be Included in Applica-
13	TION FOR CERTIFICATION.—An application for certific
14	cation under this part meets the requirements of this sec
15	tion only if it includes, in a manner and form which shall
16	be prescribed by the applicable authority through nego-
17	tiated rulemaking, at least the following information:
18	"(1) Identifying information.—The names
19	and addresses of—
20	"(A) the sponsor; and
21	"(B) the members of the board of trustees
22	of the plan.
23	"(2) States in which plan intends to do
24	BUSINESS.—The States in which participants and
25	beneficiaries under the plan are to be located and

- the number of them expected to be located in each such State.
- "(3) BONDING REQUIREMENTS.—Evidence provided by the board of trustees that the bonding requirements of section 412 will be met as of the date of the application or (if later) commencement of operations.
 - "(4) Plan documents.—A copy of the documents governing the plan (including any bylaws and trust agreements), the summary plan description, and other material describing the benefits that will be provided to participants and beneficiaries under the plan.
 - "(5) AGREEMENTS WITH SERVICE PRO-VIDERS.—A copy of any agreements between the plan and contract administrators and other service providers.
 - "(6) Funding report.—In the case of association health plans providing benefits options in addition to health insurance coverage, a report setting forth information with respect to such additional benefit options determined as of a date within the 120-day period ending with the date of the application, including the following:

"(A) Reserves.—A statement, certified 1 2 by the board of trustees of the plan, and a statement of actuarial opinion, signed by a 3 4 qualified actuary, that all applicable require-5 ments of section 806 are or will be met in ac-6 cordance with regulations which the applicable 7 authority shall prescribe through negotiated 8 rulemaking.

> "(B) ADEQUACY OF CONTRIBUTION RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of required reserves under the plan for the 12month period beginning with such date within such 120-day period, taking into account the expected coverage and experience of the plan. If the contribution rates are not fully adequate, the statement of actuarial opinion shall indicate the extent to which the rates are inadequate and the changes needed to ensure adequacy.

> "(C) CURRENT AND PROJECTED VALUE OF ASSETS AND LIABILITIES.—A statement of actuarial opinion signed by a qualified actuary,

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which sets forth the current value of the assets and liabilities accumulated under the plan and a projection of the assets, liabilities, income, and expenses of the plan for the 12-month period referred to in subparagraph (B). The income statement shall identify separately the plan's administrative expenses and claims.

- "(D) Costs of Coverage to BE CHARGED AND OTHER EXPENSES.—A statement of the costs of coverage to be charged, including an itemization of amounts for administration, reserves, and other expenses associated with the operation of the plan.
- "(E) OTHER INFORMATION.—Any other information as may be determined by the applicable authority, by regulation through negotiated rulemaking, as necessary to carry out the purposes of this part.
- "(c) FILING NOTICE OF CERTIFICATION WITH STATES.—A certification granted under this part to an association health plan shall not be effective unless written notice of such certification is filed with the applicable State authority of each State in which at least 25 percent of the participants and beneficiaries under the plan are located. For purposes of this subsection, an individual

- 1 shall be considered to be located in the State in which a
- 2 known address of such individual is located or in which
- 3 such individual is employed.
- 4 "(d) Notice of Material Changes.—In the case
- 5 of any association health plan certified under this part,
- 6 descriptions of material changes in any information which
- 7 was required to be submitted with the application for the
- 8 certification under this part shall be filed in such form
- 9 and manner as shall be prescribed by the applicable au-
- 10 thority by regulation through negotiated rulemaking. The
- 11 applicable authority may require by regulation, through
- 12 negotiated rulemaking, prior notice of material changes
- 13 with respect to specified matters which might serve as the
- 14 basis for suspension or revocation of the certification.
- 15 "(e) Reporting Requirements for Certain As-
- 16 SOCIATION HEALTH PLANS.—An association health plan
- 17 certified under this part which provides benefit options in
- 18 addition to health insurance coverage for such plan year
- 19 shall meet the requirements of section 103 by filing an
- 20 annual report under such section which shall include infor-
- 21 mation described in subsection (b)(6) with respect to the
- 22 plan year and, notwithstanding section 104(a)(1)(A), shall
- 23 be filed with the applicable authority not later than 90
- 24 days after the close of the plan year (or on such later date
- 25 as may be prescribed by the applicable authority). The ap-

- 1 plicable authority may require by regulation through nego-
- 2 tiated rulemaking such interim reports as it considers ap-
- 3 propriate.
- 4 "(f) Engagement of Qualified Actuary.—The
- 5 board of trustees of each association health plan which
- 6 provides benefits options in addition to health insurance
- 7 coverage and which is applying for certification under this
- 8 part or is certified under this part shall engage, on behalf
- 9 of all participants and beneficiaries, a qualified actuary
- 10 who shall be responsible for the preparation of the mate-
- 11 rials comprising information necessary to be submitted by
- 12 a qualified actuary under this part. The qualified actuary
- 13 shall utilize such assumptions and techniques as are nec-
- 14 essary to enable such actuary to form an opinion as to
- 15 whether the contents of the matters reported under this
- 16 part—
- 17 "(1) are in the aggregate reasonably related to
- the experience of the plan and to reasonable expecta-
- 19 tions; and
- 20 "(2) represent such actuary's best estimate of
- 21 anticipated experience under the plan.
- 22 The opinion by the qualified actuary shall be made with
- 23 respect to, and shall be made a part of, the annual report.

1	"SEC. 808. NOTICE REQUIREMENTS FOR VOLUNTARY TER-
2	MINATION.
3	"Except as provided in section 809(b), an association
4	health plan which is or has been certified under this part
5	may terminate (upon or at any time after cessation of ac-
6	cruals in benefit liabilities) only if the board of trustees—
7	"(1) not less than 60 days before the proposed
8	termination date, provides to the participants and
9	beneficiaries a written notice of intent to terminate
10	stating that such termination is intended and the
11	proposed termination date;
12	"(2) develops a plan for winding up the affairs
13	of the plan in connection with such termination in
14	a manner which will result in timely payment of all
15	benefits for which the plan is obligated; and
16	"(3) submits such plan in writing to the appli-
17	cable authority.
18	Actions required under this section shall be taken in such
19	form and manner as may be prescribed by the applicable
20	authority by regulation through negotiated rulemaking.
21	"SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI-
22	NATION.
23	"(a) Actions To Avoid Depletion of Re-
24	SERVES.—An association health plan which is certified
25	under this part and which provides benefits other than
26	health insurance coverage shall continue to meet the re-

quirements of section 806, irrespective of whether such 2 certification continues in effect. The board of trustees of 3 such plan shall determine quarterly whether the requirements of section 806 are met. In any case in which the board determines that there is reason to believe that there is or will be a failure to meet such requirements, or the applicable authority makes such a determination and so 8 notifies the board, the board shall immediately notify the qualified actuary engaged by the plan, and such actuary 10 shall, not later than the end of the next following month, make such recommendations to the board for corrective 11 12 action as the actuary determines necessary to ensure compliance with section 806. Not later than 30 days after receiving from the actuary recommendations for corrective 14 15 actions, the board shall notify the applicable authority (in such form and manner as the applicable authority may 16 prescribe by regulation through negotiated rulemaking) of 17 18 such recommendations of the actuary for corrective action, together with a description of the actions (if any) that the 19 board has taken or plans to take in response to such rec-20 21 ommendations. The board shall thereafter report to the 22 applicable authority, in such form and frequency as the 23 applicable authority may specify to the board, regarding corrective action taken by the board until the requirements of section 806 are met.

- 1 "(b) MANDATORY TERMINATION.—In any case in 2 which—
- "(1) the applicable authority has been notified under subsection (a) of a failure of an association health plan which is or has been certified under this part and is described in section 806(a)(2) to meet the requirements of section 806 and has not been notified by the board of trustees of the plan that corrective action has restored compliance with such requirements; and
- "(2) the applicable authority determines that there is a reasonable expectation that the plan will continue to fail to meet the requirements of section 806,
- the board of trustees of the plan shall, at the direction of the applicable authority, terminate the plan and, in the course of the termination, take such actions as the applicable authority may require, including satisfying any claims referred to in section 806(a)(2)(B)(iii) and recovering for the plan any liability under subsection (a)(2)(B)(iii) or (e) of section 806, as necessary to ensure that the affairs of the plan will be, to the maximum extent

possible, wound up in a manner which will result in timely

provision of all benefits for which the plan is obligated.

1	"SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL-
2	VENT ASSOCIATION HEALTH PLANS PRO-
3	VIDING HEALTH BENEFITS IN ADDITION TO
4	HEALTH INSURANCE COVERAGE.
5	"(a) Appointment of Secretary as Trustee for
6	Insolvent Plans.—Whenever the Secretary determines
7	that an association health plan which is or has been cer-
8	tified under this part and which is described in section
9	806(a)(2) will be unable to provide benefits when due or
10	is otherwise in a financially hazardous condition, as shall
11	be defined by the Secretary by regulation through nego-
12	tiated rulemaking, the Secretary shall, upon notice to the
13	plan, apply to the appropriate United States district court
14	for appointment of the Secretary as trustee to administer
15	the plan for the duration of the insolvency. The plan may
16	appear as a party and other interested persons may inter-
17	vene in the proceedings at the discretion of the court. The
18	court shall appoint such Secretary trustee if the court de-
19	termines that the trusteeship is necessary to protect the
20	interests of the participants and beneficiaries or providers
21	of medical care or to avoid any unreasonable deterioration
22	of the financial condition of the plan. The trusteeship of
23	such Secretary shall continue until the conditions de-
24	scribed in the first sentence of this subsection are rem-
25	edied or the plan is terminated.

1	"(b) Powers as Trustee.—The Secretary, upon
2	appointment as trustee under subsection (a), shall have
3	the power—
4	"(1) to do any act authorized by the plan, this
5	title, or other applicable provisions of law to be done
6	by the plan administrator or any trustee of the plan;
7	"(2) to require the transfer of all (or any part)
8	of the assets and records of the plan to the Sec-
9	retary as trustee;
10	"(3) to invest any assets of the plan which the
11	Secretary holds in accordance with the provisions of
12	the plan, regulations prescribed by the Secretary
13	through negotiated rulemaking, and applicable provi-
14	sions of law;
15	"(4) to require the sponsor, the plan adminis-
16	trator, any participating employer, and any employee
17	organization representing plan participants to fur-
18	nish any information with respect to the plan which
19	the Secretary as trustee may reasonably need in
20	order to administer the plan;
21	"(5) to collect for the plan any amounts due the
22	plan and to recover reasonable expenses of the trust-
23	eeship;

1	"(6) to commence, prosecute, or defend on be-
2	half of the plan any suit or proceeding involving the
3	plan;
4	"(7) to issue, publish, or file such notices, state-
5	ments, and reports as may be required by the Sec-
6	retary by regulation through negotiated rulemaking
7	or required by any order of the court;
8	"(8) to terminate the plan (or provide for its
9	termination accordance with section 809(b)) and liq-
10	uidate the plan assets, to restore the plan to the re-
11	sponsibility of the sponsor, or to continue the trust-
12	eeship;
13	"(9) to provide for the enrollment of plan par-
14	ticipants and beneficiaries under appropriate cov-
15	erage options; and
16	"(10) to do such other acts as may be nec-
17	essary to comply with this title or any order of the
18	court and to protect the interests of plan partici-
19	pants and beneficiaries and providers of medical
20	care.
21	"(c) Notice of Appointment.—As soon as prac-
22	ticable after the Secretary's appointment as trustee, the
23	Secretary shall give notice of such appointment to—
24	"(1) the sponsor and plan administrator;
25	"(2) each participant;

1	"(3) each participating employer; and
2	"(4) if applicable, each employee organization
3	which, for purposes of collective bargaining, rep-
4	resents plan participants.
5	"(d) Additional Duties.—Except to the extent in-
6	consistent with the provisions of this title, or as may be
7	otherwise ordered by the court, the Secretary, upon ap-
8	pointment as trustee under this section, shall be subject
9	to the same duties as those of a trustee under section 704
10	of title 11, United States Code, and shall have the duties
11	of a fiduciary for purposes of this title.
12	"(e) Other Proceedings.—An application by the
13	Secretary under this subsection may be filed notwith-
14	standing the pendency in the same or any other court of
15	any bankruptcy, mortgage foreclosure, or equity receiver-
16	ship proceeding, or any proceeding to reorganize, conserve,
17	or liquidate such plan or its property, or any proceeding
18	to enforce a lien against property of the plan.
19	"(f) Jurisdiction of Court.—
20	"(1) In general.—Upon the filing of an appli-
21	cation for the appointment as trustee or the issuance
22	of a decree under this section, the court to which the
23	application is made shall have exclusive jurisdiction
24	of the plan involved and its property wherever lo-
25	cated with the powers, to the extent consistent with

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the purposes of this section, of a court of the United States having jurisdiction over cases under chapter 11 of title 11, United States Code. Pending an adjudication under this section such court shall stay, and upon appointment by it of the Secretary as trustee, such court shall continue the stay of, any pending mortgage foreclosure, equity receivership, or other proceeding to reorganize, conserve, or liquidate the plan, the sponsor, or property of such plan or sponsor, and any other suit against any receiver, conservator, or trustee of the plan, the sponsor, or property of the plan or sponsor. Pending such adjudication and upon the appointment by it of the Secretary as trustee, the court may stay any proceeding to enforce a lien against property of the plan or the sponsor or any other suit against the plan or the sponsor.

"(2) Venue.—An action under this section may be brought in the judicial district where the sponsor or the plan administrator resides or does business or where any asset of the plan is situated. A district court in which such action is brought may issue process with respect to such action in any other judicial district.

- 1 "(g) Personnel.—In accordance with regulations
- 2 which shall be prescribed by the Secretary through nego-
- 3 tiated rulemaking, the Secretary shall appoint, retain, and
- 4 compensate accountants, actuaries, and other professional
- 5 service personnel as may be necessary in connection with
- 6 the Secretary's service as trustee under this section.

7 "SEC. 811. STATE ASSESSMENT AUTHORITY.

- 8 "(a) In General.—Notwithstanding section 514, a
- 9 State may impose by law a contribution tax on an associa-
- 10 tion health plan described in section 806(a)(2), if the plan
- 11 commenced operations in such State after the date of the
- 12 enactment of the Small Business Access and Choice for
- 13 Entrepreneurs Act of 1999.
- 14 "(b) Contribution Tax.—For purposes of this sec-
- 15 tion, the term 'contribution tax' imposed by a State on
- 16 an association health plan means any tax imposed by such
- 17 State if—
- "(1) such tax is computed by applying a rate to
- 19 the amount of premiums or contributions, with re-
- spect to individuals covered under the plan who are
- 21 residents of such State, which are received by the
- 22 plan from participating employers located in such
- 23 State or from such individuals;
- 24 "(2) the rate of such tax does not exceed the
- 25 rate of any tax imposed by such State on premiums

- or contributions received by insurers or health maintenance organizations for health insurance coverage offered in such State in connection with a group health plan;
- 5 "(3) such tax is otherwise nondiscriminatory; 6 and
- "(4) the amount of any such tax assessed on 7 8 the plan is reduced by the amount of any tax or as-9 sessment otherwise imposed by the State on pre-10 miums, contributions, or both received by insurers or 11 health maintenance organizations for health insur-12 ance coverage, aggregate excess/stop loss insurance 13 (as defined in section 806(g)(1)), specific excess/ 14 stop loss insurance (as defined in section 806(g)(2)), 15 other insurance related to the provision of medical 16 care under the plan, or any combination thereof pro-17 vided by such insurers or health maintenance organi-18 zations in such State in connection with such plan.

19 "SEC. 812. DEFINITIONS AND RULES OF CONSTRUCTION.

- 20 "(a) Definitions.—For purposes of this part—
- "(1) Group Health Plan.—The term 'group health plan' has the meaning provided in section 733(a)(1) (after applying subsection (b) of this section).

1	"(2) Medical care.—The term 'medical care'
2	has the meaning provided in section 733(a)(2).
3	"(3) HEALTH INSURANCE COVERAGE.—The
4	term 'health insurance coverage' has the meaning
5	provided in section 733(b)(1).
6	"(4) HEALTH INSURANCE ISSUER.—The term
7	'health insurance issuer' has the meaning provided
8	in section $733(b)(2)$.
9	"(5) Applicable authority.—
10	"(A) In general.—Except as provided in
11	subparagraph (B), the term 'applicable author-
12	ity' means, in connection with an association
13	health plan—
14	"(i) the State recognized pursuant to
15	subsection (c) of section 506 as the State
16	to which authority has been delegated in
17	connection with such plan; or
18	"(ii) if there if no State referred to in
19	clause (i), the Secretary.
20	"(B) Exceptions.—
21	"(i) Joint authorities.—Where
22	such term appears in section 808(3), sec-
23	tion 807(e) (in the first instance), section
24	809(a) (in the second instance), section
25	809(a) (in the fourth instance), and sec-

tion 809(b)(1), such term means, in connection with an association health plan, the

Secretary and the State referred to in subparagraph (A)(i) (if any) in connection
with such plan.

(ii) Regulatory Authorities.—

Where such term appears in section 802(a)

Where such term appears in section 802(a) (in the first instance), section 802(d), section 802(e), section 803(d), section 805(a)(5). section 806(a)(2), section 806(b), section 806(c), section 806(d), paragraphs (1)(A) and (2)(A) of section 806(g), section 806(h), section 806(i), section 806(j), section 807(a) (in the second instance), section 807(b), section 807(d), section 807(e) (in the second instance), section 808 (in the matter after paragraph (3)), and section 809(a) (in the third instance), such term means, in connection with an association health plan, the Secretary.

"(6) HEALTH STATUS-RELATED FACTOR.—The term 'health status-related factor' has the meaning provided in section 733(d)(2).

"(7) Individual market.—

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1	"(A) IN GENERAL.—The term 'individual
2	market' means the market for health insurance
3	coverage offered to individuals other than in
4	connection with a group health plan.
5	"(B) Treatment of very small
6	GROUPS.—
7	"(i) In general.—Subject to clause
8	(ii), such term includes coverage offered in
9	connection with a group health plan that
10	has fewer than 2 participants as current
11	employees or participants described in sec-
12	tion 732(d)(3) on the first day of the plan
13	year.
14	"(ii) State exception.—Clause (i)
15	shall not apply in the case of health insur-
16	ance coverage offered in a State if such
17	State regulates the coverage described in
18	such clause in the same manner and to the
19	same extent as coverage in the small group
20	market (as defined in section 2791(e)(5) of
21	the Public Health Service Act) is regulated
22	by such State.
23	"(8) Participating employer.—The term
24	'participating employer' means, in connection with
25	an association health plan, any employer, if any indi-

- vidual who is an employee of such employer, a partner in such employer, or a self-employed individual
 who is such employer (or any dependent, as defined
 under the terms of the plan, of such individual) is
 or was covered under such plan in connection with
 the status of such individual as such an employee,
 partner, or self-employed individual in relation to the
 plan.
 - "(9) APPLICABLE STATE AUTHORITY.—The term 'applicable State authority' means, with respect to a health insurance issuer in a State, the State insurance commissioner or official or officials designated by the State to enforce the requirements of title XXVII of the Public Health Service Act for the State involved with respect to such issuer.
 - "(10) QUALIFIED ACTUARY.—The term 'qualified actuary' means an individual who is a member of the American Academy of Actuaries or meets such reasonable standards and qualifications as the Secretary may provide by regulation through negotiated rulemaking.
- 22 "(11) AFFILIATED MEMBER.—The term 'affili-23 ated member' means, in connection with a sponsor—

1	"(A) a person who is otherwise eligible to
2	be a member of the sponsor but who elects an
3	affiliated status with the sponsor,
4	"(B) in the case of a sponsor with mem-
5	bers which consist of associations, a person who
6	is a member of any such association and elects
7	an affiliated status with the sponsor, or
8	"(C) in the case of an association health
9	plan in existence on the date of the enactment
10	of the Small Business Access and Choice for
11	Entrepreneurs Act of 1999, a person eligible to
12	be a member of the sponsor or one of its mem-
13	ber associations.
14	"(12) Large employer.—The term 'large em-
15	ployer' means, in connection with a group health
16	plan with respect to a plan year, an employer who
17	employed an average of at least 51 employees on
18	business days during the preceding calendar year
19	and who employs at least 2 employees on the first
20	day of the plan year.
21	"(13) Small employer.—The term 'small em-
22	ployer' means, in connection with a group health
23	plan with respect to a plan year, an employer who
24	is not a large employer.
25	"(b) Rules of Construction.—

"(1) Employers and employees.—For purposes of determining whether a plan, fund, or program is an employee welfare benefit plan which is an association health plan, and for purposes of applying this title in connection with such plan, fund, or program so determined to be such an employee welfare benefit plan—

"(A) in the case of a partnership, the term 'employer' (as defined in section (3)(5)) includes the partnership in relation to the partners, and the term 'employee' (as defined in section (3)(6)) includes any partner in relation to the partnership; and

"(B) in the case of a self-employed individual, the term 'employer' (as defined in section 3(5)) and the term 'employee' (as defined in section 3(6)) shall include such individual.

"(2) Plans, funds, and programs treated as employee welfare benefit plans.—In the case of any plan, fund, or program which was established or is maintained for the purpose of providing medical care (through the purchase of insurance or otherwise) for employees (or their dependents) covered thereunder and which demonstrates to the Secretary that all requirements for certification under

1	this part would be met with respect to such plan,
2	fund, or program if such plan, fund, or program
3	were a group health plan, such plan, fund, or pro-
4	gram shall be treated for purposes of this title as an
5	employee welfare benefit plan on and after the date
6	of such demonstration.".
7	(b) Conforming Amendments to Preemption
8	Rules.—
9	(1) Section 514(b)(6) of such Act (29 U.S.C.
10	1144(b)(6)) is amended by adding at the end the
11	following new subparagraph:
12	"(E) The preceding subparagraphs of this paragraph
13	do not apply with respect to any State law in the case
14	of an association health plan which is certified under part
15	8.".
16	(2) Section 514 of such Act (29 U.S.C. 1144)
17	is amended—
18	(A) in subsection (b)(4), by striking "Sub-
19	section (a)" and inserting "Subsections (a) and
20	(d)";
21	(B) in subsection (b)(5), by striking "sub-
22	section (a)" in subparagraph (A) and inserting
23	"subsection (a) of this section and subsections
24	(a)(2)(B) and (b) of section 805", and by strik-
25	ing "subsection (a)" in subparagraph (B) and

1 inserting "subsection (a) of this section or sub-2 section (a)(2)(B) or (b) of section 805"; 3 (C) by redesignating subsection (d) as sub-4 section (e); and (D) by inserting after subsection (c) the 5 6 following new subsection: "(d)(1) Except as provided in subsection (b)(4), the 7 8 provisions of this title shall supersede any and all State laws insofar as they may now or hereafter preclude, or have the effect of precluding, a health insurance issuer 10 from offering health insurance coverage in connection with 11 12 an association health plan which is certified under part 13 8. 14 "(2) Except as provided in paragraphs (4) and (5) 15 of subsection (b) of this section— "(A) In any case in which health insurance cov-16 17 erage of any policy type is offered under an associa-18 tion health plan certified under part 8 to a partici-19 pating employer operating in such State, the provi-20 sions of this title shall supersede any and all laws 21 of such State insofar as they may preclude a health insurance issuer from offering health insurance cov-22 23 erage of the same policy type to other employers op-24 erating in the State which are eligible for coverage 25 under such association health plan, whether or not

- such other employers are participating employers insuch plan.
- "(B) In any case in which health insurance cov-3 erage of any policy type is offered under an associa-5 tion health plan in a State and the filing, with the 6 applicable State authority, of the policy form in con-7 nection with such policy type is approved by such 8 State authority, the provisions of this title shall su-9 persede any and all laws of any other State in which 10 health insurance coverage of such type is offered, in-11 sofar as they may preclude, upon the filing in the 12 same form and manner of such policy form with the 13 applicable State authority in such other State, the 14 approval of the filing in such other State.
- "(3) For additional provisions relating to association health plans, see subsections (a)(2)(B) and (b) of section 805.
- 18 "(4) For purposes of this subsection, the term 'asso-
- 19 ciation health plan' has the meaning provided in section
- 20 801(a), and the terms 'health insurance coverage', 'par-
- 21 ticipating employer', and 'health insurance issuer' have
- 22 the meanings provided such terms in section 811, respec-
- 23 tively.".
- 24 (3) Section 514(b)(6)(A) of such Act (29)
- 25 U.S.C. 1144(b)(6)(A)) is amended—

1	(A) in clause (i)(II), by striking "and" at
2	the end;
3	(B) in clause (ii), by inserting "and which
4	does not provide medical care (within the mean-
5	ing of section 733(a)(2))," after "arrange-
6	ment,", and by striking "title." and inserting
7	"title, and"; and
8	(C) by adding at the end the following new
9	clause:
10	"(iii) subject to subparagraph (E), in the case
11	of any other employee welfare benefit plan which is
12	a multiple employer welfare arrangement and which
13	provides medical care (within the meaning of section
14	733(a)(2)), any law of any State which regulates in-
15	surance may apply.".
16	(4) Section 514(e) of such Act (as redesignated
17	by paragraph (2)(C)) is amended—
18	(A) by striking "Nothing" and inserting
19	"(1) Except as provided in paragraph (2), noth-
20	ing"; and
21	(B) by adding at the end the following new
22	paragraph:
23	"(2) Nothing in any other provision of law enacted
24	on or after the date of the enactment of the Small Busi-
25	ness Access and Choice for Entrepreneurs Act of 1999

- 1 shall be construed to alter, amend, modify, invalidate, im-
- 2 pair, or supersede any provision of this title, except by
- 3 specific cross-reference to the affected section.".
- 4 (c) Plan Sponsor.—Section 3(16)(B) of such Act
- 5 (29 U.S.C. 102(16)(B)) is amended by adding at the end
- 6 the following new sentence: "Such term also includes a
- 7 person serving as the sponsor of an association health plan
- 8 under part 8.".
- 9 (d) Disclosure of Solvency Protections Re-
- 10 LATED TO SELF-INSURED AND FULLY INSURED OPTIONS
- 11 Under Association Health Plans.—Section 102(b)
- 12 of such Act (29 U.S.C. 102(b)) is amended by adding at
- 13 the end the following: "An association health plan shall
- 14 include in its summary plan description, in connection
- 15 with each benefit option, a description of the form of sol-
- 16 vency or guarantee fund protection secured pursuant to
- 17 this Act or applicable State law, if any.".
- 18 (e) Savings Clause.—Section 731(c) of such Act is
- 19 amended by inserting "or part 8" after "this part".
- 20 (f) Report to the Congress Regarding Certifi-
- 21 cation of Self-Insured Association Health
- 22 Plans.—Not later than January 1, 2004, the Secretary
- 23 of Labor shall report to the Committee on Education and
- 24 the Workforce of the House of Representatives and the
- 25 Committee on Health, Education, Labor, and Pensions of

- 1 the Senate the effect association health plans have had,
- 2 if any, on reducing the number of uninsured individuals.
- 3 (g) CLERICAL AMENDMENT.—The table of contents
- 4 in section 1 of the Employee Retirement Income Security
- 5 Act of 1974 is amended by inserting after the item relat-
- 6 ing to section 734 the following new items:

"Part 8—Rules Governing Association Health Plans

- "Sec. 801. Association health plans.
- "Sec. 802. Certification of association health plans.
- "Sec. 803. Requirements relating to sponsors and boards of trustees.
- "Sec. 804. Participation and coverage requirements.
- "Sec. 805. Other requirements relating to plan documents, contribution rates, and benefit options.
- "Sec. 806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.
- "Sec. 807. Requirements for application and related requirements.
- "Sec. 808. Notice requirements for voluntary termination.
- "Sec. 809. Corrective actions and mandatory termination.
- "Sec. 810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "Sec. 811. State assessment authority.
- "Sec. 812. Definitions and rules of construction.".

7 SEC. 3. CLARIFICATION OF TREATMENT OF SINGLE EM-

- 8 PLOYER ARRANGEMENTS.
- 9 Section 3(40)(B) of the Employee Retirement Income
- 10 Security Act of 1974 (29 U.S.C. 1002(40)(B)) is
- 11 amended—
- 12 (1) in clause (i), by inserting "for any plan year
- of any such plan, or any fiscal year of any such
- other arrangement;" after "single employer", and by
- inserting "during such year or at any time during
- the preceding 1-year period" after "control group";
- 17 (2) in clause (iii)—

1	(A) by striking "common control shall not
2	be based on an interest of less than 25 percent"
3	and inserting "an interest of greater than 25
4	percent may not be required as the minimum
5	interest necessary for common control"; and
6	(R) by striking "similar to" and inserting

- (B) by striking "similar to" and inserting "consistent and coextensive with";
- (3) by redesignating clauses (iv) and (v) as clauses (v) and (vi), respectively; and
- (4) by inserting after clause (iii) the following new clause:

"(iv) in determining, after the application of clause (i), whether benefits are provided to employees of two or more employers, the arrangement shall be treated as having only one participating employer if, after the application of clause (i), the number of individuals who are employees and former employees of any one participating employer and who are covered under the arrangement is greater than 75 percent of the aggregate number of all individuals who are employees or former employees of participating employers and who are covered under the arrangement;".

1	SEC. 4. CLARIFICATION OF TREATMENT OF CERTAIN COL-
2	LECTIVELY BARGAINED ARRANGEMENTS.
3	(a) In General.—Section 3(40)(A)(i) of the Em-
4	ployee Retirement Income Security Act of 1974 (29
5	U.S.C. $1002(40)(A)(i)$) is amended to read as follows:
6	"(i)(I) under or pursuant to one or more collec-
7	tive bargaining agreements which are reached pursu-
8	ant to collective bargaining described in section 8(d)
9	of the National Labor Relations Act (29 U.S.C.
10	158(d)) or paragraph Fourth of section 2 of the
11	Railway Labor Act (45 U.S.C. 152, paragraph
12	Fourth) or which are reached pursuant to labor-
13	management negotiations under similar provisions of
14	State public employee relations laws, and (II) in ac-
15	cordance with subparagraphs (C), (D), and (E);".
16	(b) Limitations.—Section 3(40) of such Act (29
17	U.S.C. 1002(40)) is amended by adding at the end the
18	following new subparagraphs:
19	"(C) For purposes of subparagraph (A)(i)(II), a plan
20	or other arrangement shall be treated as established or
21	maintained in accordance with this subparagraph only if
22	the following requirements are met:
23	"(i) The plan or other arrangement, and the
24	employee organization or any other entity sponsoring
25	the plan or other arrangement, do not—

"(I) utilize the services of any licensed insurance agent or broker for soliciting or enrolling employers or individuals as participating employers or covered individuals under the plan or other arrangement; or

"(II) pay any type of compensation to a person, other than a full time employee of the employee organization (or a member of the organization to the extent provided in regulations prescribed by the Secretary through negotiated rulemaking), that is related either to the volume or number of employers or individuals solicited or enrolled as participating employers or covered individuals under the plan or other arrangement, or to the dollar amount or size of the contributions made by participating employers or covered individuals to the plan or other arrangement;

except to the extent that the services used by the plan, arrangement, organization, or other entity consist solely of preparation of documents necessary for compliance with the reporting and disclosure requirements of part 1 or administrative, investment, or consulting services unrelated to solicitation or enrollment of covered individuals.

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"(ii) As of the end of the preceding plan year, the number of covered individuals under the plan or other arrangement who are neither—

> "(I) employed within a bargaining unit covered by any of the collective bargaining agreements with a participating employer (nor covered on the basis of an individual's employment in such a bargaining unit); nor

> "(II) present employees (or former employees who were covered while employed) of the sponsoring employee organization, of an employer who is or was a party to any of the collective bargaining agreements, or of the plan or other arrangement or a related plan or arrangement (nor covered on the basis of such present or former employment);

does not exceed 15 percent of the total number of individuals who are covered under the plan or arrangement and who are present or former employees who are or were covered under the plan or arrangement pursuant to a collective bargaining agreement with a participating employer. The requirements of the preceding provisions of this clause shall be treated as satisfied if, as of the end of the preceding plan year, such covered individuals are comprised solely

- 1 of individuals who were covered individuals under 2 the plan or other arrangement as of the date of the enactment of the Small Business Access and Choice 3 for Entrepreneurs Act of 1999 and, as of the end of 5 the preceding plan year, the number of such covered 6 individuals does not exceed 25 percent of the total 7 number of present and former employees enrolled 8 under the plan or other arrangement.
- 9 "(iii) The employee organization or other entity 10 sponsoring the plan or other arrangement certifies to the Secretary each year, in a form and manner 12 which shall be prescribed by the Secretary through 13 negotiated rulemaking that the plan or other ar-14 rangement meets the requirements of clauses (i) and 15 (ii).
- "(D) For purposes of subparagraph (A)(i)(II), a plan 16 17 or arrangement shall be treated as established or maintained in accordance with this subparagraph only if— 18
- 19 "(i) all of the benefits provided under the plan 20 or arrangement consist of health insurance coverage; 21 or
- 22 "(ii)(I) the plan or arrangement is a multiem-23 ployer plan; and
- 24 "(II) the requirements of clause (B) of the pro-25 viso to clause (5) of section 302(c) of the Labor

1	Management Relations Act, 1947 (29 U.S.C.
2	186(c)) are met with respect to such plan or other
3	arrangement.
4	"(E) For purposes of subparagraph (A)(i)(II), a plan
5	or arrangement shall be treated as established or main-
6	tained in accordance with this subparagraph only if—
7	"(i) the plan or arrangement is in effect as of
8	the date of the enactment of the Small Business Ac-
9	cess and Choice for Entrepreneurs Act of 1999; or
10	"(ii) the employee organization or other entity
11	sponsoring the plan or arrangement—
12	"(I) has been in existence for at least 3
13	years; or
14	"(II) demonstrates to the satisfaction of
15	the Secretary that the requirements of subpara-
16	graphs (C) and (D) are met with respect to the
17	plan or other arrangement.".
18	(c) Conforming Amendments to Definitions of
19	PARTICIPANT AND BENEFICIARY.—Section 3(7) of such
20	Act (29 U.S.C. 1002(7)) is amended by adding at the end
21	the following new sentence: "Such term includes an indi-
22	vidual who is a covered individual described in paragraph
23	(40)(C)(ii) ''

1	SEC. 5. ENFORCEMENT PROVISIONS RELATING TO ASSO-
2	CIATION HEALTH PLANS.
3	(a) Criminal Penalties for Certain Willful
4	MISREPRESENTATIONS.—Section 501 of the Employee
5	Retirement Income Security Act of 1974 (29 U.S.C. 1131)
6	is amended—
7	(1) by inserting "(a)" after "Sec. 501."; and
8	(2) by adding at the end the following new sub-
9	section:
10	"(b) Any person who willfully falsely represents, to
11	any employee, any employee's beneficiary, any employer,
12	the Secretary, or any State, a plan or other arrangement
13	established or maintained for the purpose of offering or
14	providing any benefit described in section $3(1)$ to employ-
15	ees or their beneficiaries as—
16	"(1) being an association health plan which has
17	been certified under part 8;
18	"(2) having been established or maintained
19	under or pursuant to one or more collective bar-
20	gaining agreements which are reached pursuant to
21	collective bargaining described in section 8(d) of the
22	National Labor Relations Act (29 U.S.C. 158(d)) or
23	paragraph Fourth of section 2 of the Railway Labor
24	Act (45 U.S.C. 152, paragraph Fourth) or which are
25	reached pursuant to labor-management negotiations

- 1 under similar provisions of State public employee re-
- 2 lations laws; or
- 3 "(3) being a plan or arrangement with respect
- 4 to which the requirements of subparagraph (C), (D),
- or (E) of section 3(40) are met;
- 6 shall, upon conviction, be imprisoned not more than 5
- 7 years, be fined under title 18, United States Code, or
- 8 both.".
- 9 (b) Cease Activities Orders.—Section 502 of
- 10 such Act (29 U.S.C. 1132) is amended by adding at the
- 11 end the following new subsection:
- " (n)(1) Subject to paragraph (2), upon application
- 13 by the Secretary showing the operation, promotion, or
- 14 marketing of an association health plan (or similar ar-
- 15 rangement providing benefits consisting of medical care
- 16 (as defined in section 733(a)(2))) that—
- 17 "(A) is not certified under part 8, is subject
- under section 514(b)(6) to the insurance laws of any
- 19 State in which the plan or arrangement offers or
- provides benefits, and is not licensed, registered, or
- 21 otherwise approved under the insurance laws of such
- 22 State; or
- 23 "(B) is an association health plan certified
- under part 8 and is not operating in accordance with
- 25 the requirements under part 8 for such certification,

- 1 a district court of the United States shall enter an order
- 2 requiring that the plan or arrangement cease activities.
- 3 "(2) Paragraph (1) shall not apply in the case of an
- 4 association health plan or other arrangement if the plan
- 5 or arrangement shows that—
- 6 "(A) all benefits under it referred to in para-
- 7 graph (1) consist of health insurance coverage; and
- 8 "(B) with respect to each State in which the
- 9 plan or arrangement offers or provides benefits, the
- plan or arrangement is operating in accordance with
- applicable State laws that are not superseded under
- 12 section 514.
- 13 "(3) The court may grant such additional equitable
- 14 relief, including any relief available under this title, as it
- 15 deems necessary to protect the interests of the public and
- 16 of persons having claims for benefits against the plan.".
- 17 (c) Responsibility for Claims Procedure.—
- 18 Section 503 of such Act (29 U.S.C. 1133) (as amended
- 19 by title I) is amended by adding at the end the following
- 20 new subsection:
- 21 "(c) Association Health Plans.—The terms of
- 22 each association health plan which is or has been certified
- 23 under part 8 shall require the board of trustees or the
- 24 named fiduciary (as applicable) to ensure that the require-

1	ments of this section are met in connection with claims
2	filed under the plan.".
3	SEC. 6. COOPERATION BETWEEN FEDERAL AND STATE AU-
4	THORITIES.
5	Section 506 of the Employee Retirement Income Se-
6	curity Act of 1974 (29 U.S.C. 1136) is amended by adding
7	at the end the following new subsection:
8	"(c) Responsibility of States With Respect to
9	Association Health Plans.—
10	"(1) AGREEMENTS WITH STATES.—A State
11	may enter into an agreement with the Secretary for
12	delegation to the State of some or all of—
13	"(A) the Secretary's authority under sec-
14	tions 502 and 504 to enforce the requirements
15	for certification under part 8;
16	"(B) the Secretary's authority to certify
17	association health plans under part 8 in accord-
18	ance with regulations of the Secretary applica-
19	ble to certification under part 8; or
20	"(C) any combination of the Secretary's
21	authority authorized to be delegated under sub-
22	paragraphs (A) and (B).
23	"(2) Delegations.—Any department, agency,
24	or instrumentality of a State to which authority is
25	delegated pursuant to an agreement entered into

- 1 under this paragraph may, if authorized under State
- 2 law and to the extent consistent with such agree-
- ment, exercise the powers of the Secretary under
- 4 this title which relate to such authority.
- RECOGNITION OF PRIMARY DOMICILE 6 STATE.—In entering into any agreement with a 7 State under subparagraph (A), the Secretary shall 8 ensure that, as a result of such agreement and all 9 other agreements entered into under subparagraph 10 (A), only one State will be recognized, with respect 11 to any particular association health plan, as the 12 State to which all authority has been delegated pur-13 suant to such agreements in connection with such 14 plan. In carrying out this paragraph, the Secretary 15 shall take into account the places of residence of the 16 participants and beneficiaries under the plan and the

18 SEC. 7. EFFECTIVE DATE AND TRANSITIONAL AND OTHER

State in which the trust is maintained.".

19 RULES.

- 20 (a) Effective Date.—The amendments made by
- 21 sections 2, 5, and 6 shall take effect on January 1, 2001.
- 22 The amendments made by sections 3 and 4 shall take ef-
- 23 fect on the date of the enactment of this Act. The Sec-
- 24 retary of Labor shall first issue all regulations necessary
- 25 to carry out the amendments made by this subtitle before

- 1 January 1, 2001. Such regulations shall be issued through
- 2 negotiated rulemaking.
- 3 (b) Exception.—Section 801(a)(2) of the Employee
- 4 Retirement Income Security Act of 1974 (added by section
- 5 2) does not apply in connection with an association health
- 6 plan (certified under part 8 of subtitle B of title I of such
- 7 Act) existing on the date of the enactment of this Act,
- 8 if no benefits provided thereunder as of the date of the
- 9 enactment of this Act consist of health insurance coverage
- 10 (as defined in section 733(b)(1) of such Act).
- 11 (c) Treatment of Certain Existing Health
- 12 Benefits Programs.—
- 13 (1) IN GENERAL.—In any case in which, as of
- the date of the enactment of this Act, an arrange-
- ment is maintained in a State for the purpose of
- providing benefits consisting of medical care for the
- employees and beneficiaries of its participating em-
- ployers, at least 200 participating employers make
- 19 contributions to such arrangement, such arrange-
- 20 ment has been in existence for at least 10 years, and
- such arrangement is licensed under the laws of one
- or more States to provide such benefits to its par-
- 23 ticipating employers, upon the filing with the appli-
- cable authority (as defined in section 812(a)(5) of
- 25 the Employee Retirement Income Security Act of

1	1974 (as amended by this Act)) by the arrangement
2	of an application for certification of the arrangement
3	under part 8 of subtitle B of title I of such Act—
4	(A) such arrangement shall be deemed to
5	be a group health plan for purposes of title I
6	of such Act;
7	(B) the requirements of sections 801(a)(1)
8	and 803(a)(1) of the Employee Retirement In-
9	come Security Act of 1974 shall be deemed met
10	with respect to such arrangement;
11	(C) the requirements of section 803(b) of
12	such Act shall be deemed met, if the arrange-
13	ment is operated by a board of directors
14	which—
15	(i) is elected by the participating em-
16	ployers, with each employer having one
17	vote; and
18	(ii) has complete fiscal control over
19	the arrangement and which is responsible
20	for all operations of the arrangement;
21	(D) the requirements of section 804(a) of
22	such Act shall be deemed met with respect to
23	such arrangement; and
24	(E) the arrangement may be certified by
25	any applicable authority with respect to its op-

erations in any State only if it operates in such

State on the date of certification.

The provisions of this subsection shall cease to apply with respect to any such arrangement at such time after the date of the enactment of this Act as the applicable requirements of this subsection are not met with respect to such arrangement.

(2) DEFINITIONS.—For purposes of this subsection, the terms "group health plan", "medical care", and "participating employer" shall have the meanings provided in section 812 of the Employee Retirement Income Security Act of 1974, except that the reference in paragraph (7) of such section to an "association health plan" shall be deemed a reference to an arrangement referred to in this subsection.

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