106TH CONGRESS 1ST SESSION

H. R. 1911

To require that health plans provide coverage for a minimum hospital stay for mastectomies and lymph node dissection for the treatment of breast cancer and coverage for secondary consultations.

IN THE HOUSE OF REPRESENTATIVES

May 24, 1999

Mr. Lobiondo introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Education and the Workforce, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require that health plans provide coverage for a minimum hospital stay for mastectomies and lymph node dissection for the treatment of breast cancer and coverage for secondary consultations.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Women's Cancer Re-
- 5 covery Act of 1999".

SEC. 2. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-2 **COME SECURITY ACT OF 1974.** 3 (a) IN GENERAL.—Subpart B of part 7 of subtitle B of title I of the Employee Retirement Income Security 5 Act of 1974 is amended by adding at the end the following new section: 6 7 "SEC. 714. REQUIRED COVERAGE FOR MINIMUM HOSPITAL 8 STAY FOR MASTECTOMIES AND LYMPH NODE 9 DISSECTIONS FOR THE TREATMENT 10 BREAST CANCER AND COVERAGE FOR SEC-11 ONDARY CONSULTATIONS. 12 "(a) Inpatient Care.— 13 "(1) IN GENERAL.—A group health plan, and a 14 health insurance issuer providing health insurance 15 coverage in connection with a group health plan, 16 that provides medical and surgical benefits shall en-17 sure that inpatient coverage with respect to the sur-18 gical treatment of breast cancer (including a mastec-19 tomy, lumpectomy, or lymph node dissection for the 20 treatment of breast cancer) is provided for a period 21 of time as is determined by the attending physician, 22 in the physician's professional judgment consistent 23 with generally accepted principles of professional 24 medical practice, in consultation with the patient, to

be medically necessary or appropriate.

- "(2) Exception.—Nothing in this section shall 1 2 be construed as requiring the provision of inpatient 3 coverage if the attending physician in consultation with the patient determines that a shorter period of 5 hospital stay is medically necessary or appropriate. 6 "(b) Prohibition on Certain Modifications.— In implementing the requirements of this section, a group 8 health plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, may not modify the terms and conditions of coverage 10 based on the determination by a participant or beneficiary 11 to request less than the minimum coverage required under 12 subsection (a). 13 "(c) Notice Requirement.—The imposition of the 14 requirements of this section shall be treated as a material 15 modification in the terms of the plan described in section 16 102(a)(1), for purposes of assuring notice of such requirements under the plan; except that the summary descrip-18 tion required to be provided under the last sentence of sec-19 20 tion 104(b)(1) with respect to such modification shall be 21 provided by not later than 60 days after the first day of the first plan year in which such requirements apply and 23 shall be made available at the time of initial coverage and at any time upon request of a participant or beneficiary. 25 "(d) Secondary Consultations.—

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"(1) IN GENERAL.—A group health plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan, that provides coverage with respect to medical and surgical services provided in relation to the diagnosis and treatment of cancer shall ensure that full coverage is provided for secondary consultations by specialists in the appropriate medical fields (including pathology, radiology, and oncology) to confirm or refute such diagnosis. Such plan or issuer shall ensure that full coverage is provided for such secondary consultation whether such consultation is based on a positive or negative initial diagnosis. In any case in which the attending physician certifies in writing that services necessary for such a secondary consultation are not sufficiently available from specialists operating under the plan with respect to whose services coverage is otherwise provided under such plan or by such issuer, such plan or issuer shall ensure that coverage is provided with respect to the services necessary for the secondary consultation with any other specialist selected by the attending physician for such purpose at no additional cost to the individual beyond that which the individual

- would have paid if the specialist was participatingin the network of the plan.
- "(2) EXCEPTION.—Nothing in paragraph (1)
 shall be construed as requiring the provision of secondary consultations where there is a financial relationship (including an ownership or investment interest or compensation arrangement) between the
 specialist and the attending physician or where the
 patient determines not to seek such a consultation.
- "(e) Prohibition on Penalties or Incentives.—

 11 A group health plan, and a health insurance issuer pro12 viding health insurance coverage in connection with a
 13 group health plan, may not—
 - "(1) penalize or otherwise reduce or limit the reimbursement of a provider or specialist because the provider or specialist provided care to a participant or beneficiary in accordance with this section;
 - "(2) provide financial or other incentives to a physician or specialist to induce the physician or specialist to keep the length of inpatient stays of patients following a mastectomy, lumpectomy, or a lymph node dissection for the treatment of breast cancer below certain limits or to limit referrals for secondary consultations; or

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"(3) provide financial or other incentives to a 1 2 physician or specialist to induce the physician or specialist to refrain from referring a participant or 3 beneficiary for a secondary consultation that would otherwise be covered by the plan or coverage in-5 6 volved under subsection (d). 7 "(f) Preemption: Exception for Health Insur-8 ANCE COVERAGE IN CERTAIN STATES.— 9 "(1) IN GENERAL.—The requirements of this 10 section shall not apply with respect to health insur-11 ance coverage if there is a State law (as defined in section 731(d)(1)) for a State that regulates such 12 13 coverage that is described in any of the following 14 subparagraphs: "(A) Such State law requires such cov-15 16 erage to provide for at least a 48-hour hospital 17 length of stay following a mastectomy per-18 formed for treatment of breast cancer and at 19 least a 24-hour hospital length of stay following 20 a lymph node dissection for treatment of breast 21 cancer. 22 "(B) Such State law requires, in connec-23 tion with such coverage for surgical treatment 24 of breast cancer, that the hospital length of

stay for such care is left to the decision of (or

- required to be made by) the attending provider
 in consultation with the woman involved.
- 3 "(2) Construction.—Section 731(a)(1) shall
- 4 not be construed as superseding a State law de-
- 5 scribed in paragraph (1).".
- 6 (b) Conforming Amendment.—Section 731(c) of
- 7 such Act (29 U.S.C. 1191(c)) is amended by striking "sec-
- 8 tion 711" and inserting "sections 711 and 714".
- 9 (c) Clerical Amendment.—The table of contents
- 10 in section 1 of such Act is amended by inserting after the
- 11 item relating to section 713 the following new item:
 - "Sec. 714. Required coverage for minimum hospital stay for mastectomies and lymph node dissections for the treatment of breast cancer and coverage for secondary consultations.".
- 12 (d) Effective Dates.—
- 13 (1) In general.—The amendments made by
- this section shall apply with respect to plan years be-
- ginning on or after the date of enactment of this
- 16 Act.
- 17 (2) Special rule for collective bar-
- 18 GAINING AGREEMENTS.—In the case of a group
- health plan maintained pursuant to 1 or more collec-
- 20 tive bargaining agreements between employee rep-
- 21 resentatives and 1 or more employers ratified before
- 22 the date of enactment of this Act, the amendments
- 23 made by this section shall not apply to plan years
- beginning before the later of—

1	(A) the date on which the last collective
2	bargaining agreements relating to the plan ter-
3	minates (determined without regard to any ex-
4	tension thereof agreed to after the date of en-
5	actment of this Act), or
6	(B) January 1, 2000.
7	For purposes of subparagraph (A), any plan amend-
8	ment made pursuant to a collective bargaining
9	agreement relating to the plan which amends the
10	plan solely to conform to any requirement added by
11	this section shall not be treated as a termination of
12	such collective bargaining agreement.
13	SEC. 3. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
14	ACT RELATING TO THE GROUP MARKET.
	ACT RELATING TO THE GROUP MARKET. (a) IN GENERAL.—Subpart 2 of part A of title
14 15	
14 15 16	(a) In General.—Subpart 2 of part A of title
14 15 16 17	(a) In General.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by
14 15 16 17	(a) IN GENERAL.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by adding at the end the following new section:
14 15 16 17 18	(a) In General.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by adding at the end the following new section: "SEC. 2707. REQUIRED COVERAGE FOR MINIMUM HOSPITAL"
14 15 16 17 18	(a) In General.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by adding at the end the following new section: "SEC. 2707. REQUIRED COVERAGE FOR MINIMUM HOSPITAL STAY FOR MASTECTOMIES AND LYMPH NODE
14 15 16 17 18 19 20	(a) In General.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by adding at the end the following new section: "SEC. 2707. REQUIRED COVERAGE FOR MINIMUM HOSPITAL STAY FOR MASTECTOMIES AND LYMPH NODE DISSECTIONS FOR THE TREATMENT OF
14 15 16 17 18 19 20 21	(a) In General.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by adding at the end the following new section: "SEC. 2707. REQUIRED COVERAGE FOR MINIMUM HOSPITAL STAY FOR MASTECTOMIES AND LYMPH NODE DISSECTIONS FOR THE TREATMENT OF BREAST CANCER AND COVERAGE FOR SEC-
14 15 16 17 18 19 20 21	(a) In General.—Subpart 2 of part A of title XXVII of the Public Health Service Act is amended by adding at the end the following new section: "SEC. 2707. REQUIRED COVERAGE FOR MINIMUM HOSPITAL STAY FOR MASTECTOMIES AND LYMPH NODE DISSECTIONS FOR THE TREATMENT OF BREAST CANCER AND COVERAGE FOR SECONDARY CONSULTATIONS.

1 coverage in connection with a group health plan, 2 that provides medical and surgical benefits shall en-3 sure that inpatient coverage with respect to the surgical treatment of breast cancer (including a mastec-5 tomy, lumpectomy, or lymph node dissection for the 6 treatment of breast cancer) is provided for a period 7 of time as is determined by the attending physician, 8 in the physician's professional judgment consistent 9 with generally accepted principles of professional 10 medical practice, in consultation with the patient, to be medically necessary or appropriate.

- "(2) Exception.—Nothing in this section shall be construed as requiring the provision of inpatient coverage if the attending physician in consultation with the patient determines that a shorter period of hospital stay is medically necessary or appropriate.
- 17 "(b) Prohibition on Certain Modifications.— In implementing the requirements of this section, a group 18 health plan, and a health insurance issuer providing health 19 20 insurance coverage in connection with a group health plan, 21 may not modify the terms and conditions of coverage based on the determination by a participant or beneficiary 23 to request less than the minimum coverage required under

subsection (a).

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- 1 "(c) Notice Requirement.—A group health plan
- 2 under this part shall comply with the notice requirement
- 3 under section 714(c) of the Employee Retirement Income
- 4 Security Act of 1974 with respect to the requirements of
- 5 this section as if such section applied to such plan.

6 "(d) Secondary Consultations.—

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"(1) IN GENERAL.—A group health plan, and a health insurance issuer providing health insurance coverage in connection with a group health plan that provides coverage with respect to medical and surgical services provided in relation to the diagnosis and treatment of cancer shall ensure that full coverage is provided for secondary consultations by specialists in the appropriate medical fields (including pathology, radiology, and oncology) to confirm or refute such diagnosis. Such plan or issuer shall ensure that full coverage is provided for such secondary consultation whether such consultation is based on a positive or negative initial diagnosis. In any case in which the attending physician certifies in writing that services necessary for such a secondary consultation are not sufficiently available from specialists operating under the plan with respect to whose services coverage is otherwise provided under such plan or by such issuer, such plan or issuer shall ensure that coverage is provided with respect to the services necessary for the secondary consultation with any other specialist selected by the attending physician for such purpose at no additional cost to the individual beyond that which the individual would have paid if the specialist was participating in the network of the plan.

- "(2) EXCEPTION.—Nothing in paragraph (1) shall be construed as requiring the provision of secondary consultations where there is a financial relationship (including an ownership or investment interest or compensation arrangement) between the specialist and the attending physician or where the patient determines not to seek such a consultation.
- "(e) Prohibition on Penalties or Incentives.—

 16 A group health plan, and a health insurance issuer pro
 17 viding health insurance coverage in connection with a

 18 group health plan, may not—
 - "(1) penalize or otherwise reduce or limit the reimbursement of a provider or specialist because the provider or specialist provided care to a participant or beneficiary in accordance with this section;
- 23 "(2) provide financial or other incentives to a 24 physician or specialist to induce the physician or 25 specialist to keep the length of inpatient stays of pa-

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- tients following a mastectomy, lumpectomy, or a lymph node dissection for the treatment of breast cancer below certain limits or to limit referrals for secondary consultations; or
- 5 "(3) provide financial or other incentives to a 6 physician or specialist to induce the physician or 7 specialist to refrain from referring a participant or 8 beneficiary for a secondary consultation that would 9 otherwise be covered by the plan or coverage in-10 volved under subsection (d).
- 11 "(f) Exception for Health Insurance Cov-12 erage in Certain States.—
 - "(1) IN GENERAL.—The requirements of this section shall not apply with respect to health insurance coverage if there is a State law (as defined in section 2723(d)(1) of the Public Health Service Act) for a State that regulates such coverage that is described in any of the following subparagraphs:
 - "(A) Such State law requires such coverage to provide for at least a 48-hour hospital length of stay following a mastectomy performed for treatment of breast cancer and at least a 24-hour hospital length of stay following a lymph node dissection for treatment of breast

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- "(B) Such State law requires, in connection with such coverage for surgical treatment of breast cancer, that the hospital length of stay for such care is left to the decision of (or required to be made by) the attending provider in consultation with the woman involved.
- 7 "(2) Construction.—Section 2723(a)(1) shall 8 not be construed as superseding a State law de-9 scribed in paragraph (1).".
- 10 (b) Conforming Amendment.—Section 2723(c) of 11 such Act (42 U.S.C. 300gg–23(c)) is amended by striking 12 "section 2704" and inserting "sections 2704 and 2707".
- (c) Effective Dates.—
- 14 (1) IN GENERAL.—The amendments made by
 15 this section shall apply to group health plans for
 16 plan years beginning on or after the date of enact17 ment of this Act.
- 18 SPECIAL RULE FOR COLLECTIVE 19 GAINING AGREEMENTS.—In the case of a group 20 health plan maintained pursuant to 1 or more collec-21 tive bargaining agreements between employee rep-22 resentatives and 1 or more employers ratified before 23 the date of enactment of this Act, the amendments 24 made by this section shall not apply to plan years 25 beginning before the later of—

1	(A) the date on which the last collective
2	bargaining agreements relating to the plan ter-
3	minates (determined without regard to any ex-
4	tension thereof agreed to after the date of en-
5	actment of this Act), or
6	(B) January 1, 2000.
7	For purposes of subparagraph (A), any plan amend-
8	ment made pursuant to a collective bargaining
9	agreement relating to the plan which amends the
10	plan solely to conform to any requirement added by
11	this section shall not be treated as a termination of
12	such collective bargaining agreement.
13	SEC. 4. AMENDMENT TO THE PUBLIC HEALTH SERVICE ACT
14	RELATING TO THE INDIVIDUAL MARKET.
15	(a) In General.—Subpart 3 of part B of title
16	XXVII of the Public Health Service Act is amended by
17	adding at the end the following new section:
18	"SEC. 2753. REQUIRED COVERAGE FOR MINIMUM HOSPITAL
19	STAY FOR MASTECTOMIES AND LYMPH NODE
20	DISSECTIONS FOR THE TREATMENT OF
21	BREAST CANCER AND SECONDARY CON-
22	SULTATIONS.
23	"(a) In General.—The provisions of section 2707
24	(other than subsection (a)) shall apply to health incurrence
	(other than subsection (c)) shall apply to health insurance

- 1 vidual market in the same manner as they apply to health
- 2 insurance coverage offered by a health insurance issuer
- 3 in connection with a group health plan in the small or
- 4 large group market.
- 5 "(b) REQUIREMENT.—A health insurance issuer
- 6 under this part shall comply with the notice requirement
- 7 under section 714(c) of the Employee Retirement Income
- 8 Security Act of 1974 with respect to the requirements re-
- 9 ferred to in subsection (a) as if such section applied to
- 10 such issuer and such issuer were a group health plan.
- 11 "(c) Exception for Health Insurance Cov-
- 12 ERAGE IN CERTAIN STATES.—
- 13 "(1) In general.—The requirements of this
- section shall not apply with respect to health insur-
- ance coverage if there is a State law (as defined in
- section 2723(d)(1) of the Public Health Service Act)
- for a State that regulates such coverage that is de-
- scribed in any of the following subparagraphs:
- 19 "(A) Such State law requires such cov-
- erage to provide for at least a 48-hour hospital
- 21 length of stay following a mastectomy per-
- formed for treatment of breast cancer and at
- least a 24-hour hospital length of stay following
- a lymph node dissection for treatment of breast
- cancer.

- 1 "(B) Such State law requires, in connec-
- 2 tion with such coverage for surgical treatment
- of breast cancer, that the hospital length of
- 4 stay for such care is left to the decision of (or
- 5 required to be made by) the attending provider
- 6 in consultation with the woman involved.
- 7 "(2) Construction.—Section 2762(a) shall
- 8 not be construed as superseding a State law de-
- 9 scribed in paragraph (1).".
- 10 (b) Conforming Amendment.—Section 2762(b)(2)
- 11 of such Act (42 U.S.C. 300gg-62(b)(2)) is amended by
- 12 striking "section 2751" and inserting "sections 2751 and
- 13 2753".
- (c) Effective Date.—The amendments made by
- 15 this section shall apply with respect to health insurance
- 16 coverage offered, sold, issued, renewed, in effect, or oper-
- 17 ated in the individual market on or after the date of enact-
- 18 ment of this Act.
- 19 SEC. 5. AMENDMENTS TO THE INTERNAL REVENUE CODE
- 20 **OF 1986.**
- 21 (a) IN GENERAL.—Subchapter B of chapter 100 of
- 22 the Internal Revenue Code of 1986 (relating to other re-
- 23 quirements) is amended by inserting after section 9812
- 24 the following new section:

1	"SEC. 9813. REQUIRED COVERAGE FOR MINIMUM HOSPITAL
2	STAY FOR MASTECTOMIES AND LYMPH NODE
3	DISSECTIONS FOR THE TREATMENT OF
4	BREAST CANCER AND COVERAGE FOR SEC-
5	ONDARY CONSULTATIONS.
6	"(a) Inpatient Care.—
7	"(1) IN GENERAL.—A group health plan that
8	provides medical and surgical benefits shall ensure
9	that inpatient coverage with respect to the surgical
10	treatment of breast cancer (including a mastectomy,
11	lumpectomy, or lymph node dissection for the treat-
12	ment of breast cancer) is provided for a period of
13	time as is determined by the attending physician, in
14	the physician's professional judgment consistent with
15	generally accepted principles of professional medical
16	practice, in consultation with the patient, to be
17	medically necessary or appropriate.
18	"(2) Exception.—Nothing in this section shall
19	be construed as requiring the provision of inpatient
20	coverage if the attending physician in consultation
21	with the patient determines that a shorter period of
22	hospital stay is medically necessary or appropriate.
23	"(b) Prohibition on Certain Modifications.—
24	In implementing the requirements of this section, a group
25	health plan may not modify the terms and conditions of
26	coverage based on the determination by a participant or

- 1 beneficiary to request less than the minimum coverage re-
- 2 quired under subsection (a).
- 3 "(c) Secondary Consultations.—

"(1) IN GENERAL.—A group health plan that 5 provides coverage with respect to medical and sur-6 gical services provided in relation to the diagnosis 7 and treatment of cancer shall ensure that full cov-8 erage is provided for secondary consultations by spe-9 cialists in the appropriate medical fields (including 10 pathology, radiology, and oncology) to confirm or re-11 fute such diagnosis. Such plan or issuer shall ensure 12 that full coverage is provided for such secondary 13 consultation whether such consultation is based on a 14 positive or negative initial diagnosis. In any case in 15 which the attending physician certifies in writing 16 that services necessary for such a secondary con-17 sultation are not sufficiently available from special-18 ists operating under the plan with respect to whose 19 services coverage is otherwise provided under such 20 plan or by such issuer, such plan or issuer shall en-21 sure that coverage is provided with respect to the 22 services necessary for the secondary consultation 23 with any other specialist selected by the attending 24 physician for such purpose at no additional cost to 25 the individual beyond that which the individual

- would have paid if the specialist was participatingin the network of the plan.
- 3 "(2) EXCEPTION.—Nothing in paragraph (1)
 4 shall be construed as requiring the provision of sec5 ondary consultations where there is a financial rela6 tionship (including an ownership or investment in7 terest or compensation arrangement) between the
 8 specialist and the attending physician or where the
 9 patient determines not to seek such a consultation.
- 10 "(d) Prohibition on Penalties.—A group health11 plan may not—
 - "(1) penalize or otherwise reduce or limit the reimbursement of a provider or specialist because the provider or specialist provided care to a participant or beneficiary in accordance with this section;
 - "(2) provide financial or other incentives to a physician or specialist to induce the physician or specialist to keep the length of inpatient stays of patients following a mastectomy, lumpectomy, or a lymph node dissection for the treatment of breast cancer below certain limits or to limit referrals for secondary consultations; or
 - "(3) provide financial or other incentives to a physician or specialist to induce the physician or specialist to refrain from referring a participant or

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- 1 beneficiary for a secondary consultation that would
- 2 otherwise be covered by the plan involved under sub-
- 3 section (d).
- 4 "(e) Exception for Health Insurance Cov-
- 5 ERAGE IN CERTAIN STATES.—The requirements of this
- 6 section shall not apply with respect to health insurance
- 7 coverage if there is a State law (including a decision, rule,
- 8 regulation, or other State action having the effect of law)
- 9 for a State that regulates such coverage that is described
- 10 in any of the following paragraphs:
- "(1) Such State law requires such coverage to
- provide for at least a 48-hour hospital length of stay
- following a mastectomy performed for treatment of
- breast cancer and at least a 24-hour hospital length
- of stay following a lymph node dissection for treat-
- 16 ment of breast cancer.
- 17 "(2) Such State law requires, in connection
- with such coverage for surgical treatment of breast
- cancer, that the hospital length of stay for such care
- is left to the decision of (or required to be made by)
- 21 the attending provider in consultation with the
- woman involved.".
- 23 (b) CLERICAL AMENDMENT.—The table of sections
- 24 for such subchapter is amended by adding at the end the
- 25 following new item:

"Sec. 9813. Required coverage for minimum hospital stay for mastectomies and lymph node dissections for the treatment of breast cancer and coverage for secondary consultations.".

1	(c) Effective Dates.—
2	(1) IN GENERAL.—The amendments made by
3	this section shall apply with respect to plan years be-
4	ginning on or after the date of enactment of this
5	Act.
6	(2) Special rule for collective bar-
7	GAINING AGREEMENTS.—In the case of a group
8	health plan maintained pursuant to 1 or more collec-
9	tive bargaining agreements between employee rep-
10	resentatives and 1 or more employers ratified before
11	the date of enactment of this Act, the amendments
12	made by this section shall not apply to plan years
13	beginning before the later of—
14	(A) the date on which the last collective
15	bargaining agreements relating to the plan ter-
16	minates (determined without regard to any ex-
17	tension thereof agreed to after the date of en-
18	actment of this Act), or
19	(B) January 1, 2000.
20	For purposes of subparagraph (A), any plan amend-
21	ment made pursuant to a collective bargaining
22	agreement relating to the plan which amends the

plan solely to conform to any requirement added by

- this section shall not be treated as a termination of
 such collective bargaining agreement.
- 3 SEC. 6. COORDINATION OF ADMINISTRATION.
- 4 The Secretary of Labor, the Secretary of the Treas-
- 5 ury, and the Secretary of Health and Human Services
- 6 shall ensure, through the execution of an interagency
- 7 memorandum of understanding among such Secretaries,
- 8 that—

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- 9 (1) regulations, rulings, and interpretations 10 issued by such Secretaries relating to the same mat-11 ter over which two or more such Secretaries have re-12 sponsibility under the provisions of this Act (and the 13 amendments made thereby) are administered so as 14 to have the same effect at all times; and
 - (2) coordination of policies relating to enforcing the same requirements through such Secretaries in order to have a coordinated enforcement strategy that avoids duplication of enforcement efforts and assigns priorities in enforcement.

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