

106TH CONGRESS  
1ST SESSION

# H. R. 1860

To require managed care organizations to contract with providers in medically underserved areas, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 19, 1999

Mrs. CHRISTENSEN (for herself, Mrs. JONES of Ohio, Mr. RUSH, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. CLYBURN, Mr. WYNN, Mr. THOMPSON of Mississippi, Ms. KILPATRICK, Mrs. MEEK of Florida, Mr. MENENDEZ, Mrs. CLAYTON, Ms. CARSON, Ms. MILLENDER-MCDONALD, Mr. WATT of North Carolina, Mr. JEFFERSON, Ms. LEE, Mr. BISHOP, Mr. OWENS, Mr. HILLIARD, Mr. PAYNE, Mr. DAVIS of Illinois, Ms. NORTON, Mr. MEEKS of New York, Ms. BROWN of Florida, Mr. SCOTT, Mr. FATTAH, Mr. CLAY, Mr. LEWIS of Georgia, Ms. JACKSON-LEE of Texas, Mr. TOWNS, Mr. CUMMINGS, Ms. WATERS, Ms. MCKINNEY, Mr. DIXON, Mr. CONYERS, Mr. HASTINGS of Florida, Mr. JACKSON of Illinois, Mr. FORD, and Mr. RANGEL) introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Education and the Workforce, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To require managed care organizations to contract with providers in medically underserved areas, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; FINDINGS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Medically Underserved Access to Care Act of 1999”.

4 (b) FINDINGS.—Congress finds the following:

5 (1) Minority individuals living in medically un-  
6 derserved areas are generally less well-off  
7 socioeconomically, and are often sicker than the pop-  
8 ulation that managed care organizations tradition-  
9 ally serve.

10 (2) Many managed care organizations are not  
11 equipped to deal effectively with minorities in under-  
12 served areas and consequently may offer lower qual-  
13 ity health care in such areas.

14 (3) Often managed care organizations do not  
15 contract with physicians and other community-based  
16 service providers who traditionally serve medically  
17 underserved areas.

18 (4) There is a concern among minority physi-  
19 cians that selective marketing practices and referral  
20 processes may keep minority and community-based  
21 physicians out of some managed care organizations.

22 (5) Managed care organizations sometimes ex-  
23 clude physicians and other community-based health  
24 care providers who traditionally provide service to  
25 underserved areas; this is particularly the case  
26 among minority physicians who may be well estab-

1 lished in their community based practices but are  
2 not board certified.

3 **SEC. 2. REQUIREMENT FOR SERVICE TO AREAS THAT IN-**  
4 **CLUDE A MEDICALLY UNDERSERVED POPU-**  
5 **LATION.**

6 (a) REQUIREMENT.—

7 (1) IN GENERAL.—A managed care organiza-  
8 tion offering a managed care plan shall establish and  
9 maintain adequate arrangements, as defined under  
10 regulations of the Secretary, with a sufficient num-  
11 ber, mix, and distribution of health care profes-  
12 sionals and providers to assure that covered items  
13 and services are available and accessible to each en-  
14 rollee under the plan—

15 (A) in the service area of the organization;

16 (B) in a variety of sites of service;

17 (C) with reasonable promptness (including  
18 reasonable hours of operation and after-hours  
19 services);

20 (D) with reasonable proximity to the resi-  
21 dences and workplaces of enrollees; and

22 (E) in a manner that—

23 (i) takes into account the diverse  
24 needs of enrollees; and

1 (ii) reasonably assures continuity of  
2 care.

3 (2) TREATMENT OF ORGANIZATIONS SERVING  
4 CERTAIN AREAS.—For a managed care organization  
5 that serves a medically underserved area, the organi-  
6 zation shall be treated as meeting the requirement  
7 of paragraph (1) if the organization has arrange-  
8 ments with a sufficient number, mix, and distribu-  
9 tion of health care professionals and providers hav-  
10 ing a history of serving such areas.

11 (b) ENFORCEMENT OF REQUIREMENTS.—

12 (1) APPLICATION TO GROUP HEALTH PLANS.—

13 (A) PUBLIC HEALTH SERVICE ACT.—For  
14 purposes of applying title XXVII of the Public  
15 Health Service Act, the requirements of sub-  
16 section (a) shall be treated as though they were  
17 included in subpart 2 of part A of such title (42  
18 U.S.C. 300gg–4 et seq.).

19 (B) EMPLOYEE RETIREMENT INCOME SE-  
20 CURITY ACT OF 1974.—For purposes of applying  
21 part 7 of subtitle B of title I of the Employee  
22 Retirement Income Security Act of 1974, the  
23 requirements of subsection (a) shall be treated  
24 as though they were included in subpart B of  
25 such part (29 U.S.C. 1185 et seq.).

1 (C) INTERNAL REVENUE CODE OF 1986.—  
2 For purposes of applying chapter 100 of the In-  
3 ternal Revenue Code of 1986, the requirements  
4 of subsection (a) shall be treated as though  
5 they were included in subchapter B of such  
6 chapter.

7 (2) APPLICATION TO INDIVIDUAL HEALTH IN-  
8 SURANCE COVERAGE.—For purposes of applying  
9 title XXVII of the Public Health Service Act, the re-  
10 quirements of subsection (a) also shall be treated as  
11 though they were part of subpart 2 of part B of  
12 such title (42 U.S.C. 300gg–51 et seq.).

13 (3) MEDICARE.—The Secretary may not enter  
14 into a contract under section 1857 of the Social Se-  
15 curity Act (42 U.S.C. 1395w–27) with a  
16 Medicare+Choice organization that is a managed  
17 care organization unless the contract contains assur-  
18 ances satisfactory to the Secretary that the organi-  
19 zation will comply with the applicable requirements  
20 of subsection (a) of this Act.

21 (4) MEDICAID.—Notwithstanding any other  
22 provision of law, no funds shall be paid to a State  
23 under section 1903(a)(1) of the Social Security Act  
24 (42 U.S.C. 1396b(a)(1)) with respect to medical as-  
25 sistance provided through payment to a medicaid

1 managed care organization (as defined in section  
2 1903(m)(1)(A) of such Act, 42 U.S.C.  
3 1396b(m)(1)(A)) unless the contract with such orga-  
4 nization contains assurances satisfactory to the Sec-  
5 retary that the organization will comply with the ap-  
6 plicable requirements of subsection (a) of this Act.

7 **SEC. 3. ESTABLISHMENT OF GRANT PROGRAM.**

8 (a) IN GENERAL.—The Secretary shall establish a  
9 program in the Office of Minority Health of the Depart-  
10 ment of Health and Human Services to award competitive  
11 grants to eligible nongovernmental agencies to enable such  
12 agencies to develop outreach programs to—

13 (1) inform individuals in medically underserved  
14 areas how to access managed care organizations in  
15 their communities; and

16 (2) assist physicians and other health care pro-  
17 fessionals who serve in medically underserved areas  
18 to enroll as providers in managed care organizations  
19 in their communities.

20 (b) ELIGIBILITY AND AMOUNT.—

21 (1) ELIGIBILITY.—The criteria necessary to re-  
22 ceive a grant under this section shall be determined  
23 by the Secretary.

1           (2) AMOUNT.—The amount of a grant awarded  
2           to an agency under this section shall be determined  
3           by the Secretary.

4 **SEC. 4. DEFINITIONS.**

5           For purposes of this Act:

6           (1) ENROLLEE.—The term “enrollee” means,  
7           with respect to a managed care plan offered by a  
8           managed care organization, an individual enrolled  
9           with the organization for coverage under such a  
10          plan.

11          (2) HEALTH CARE PROFESSIONAL.—The term  
12          “health care professional” means a physician or  
13          other health care practitioner who is licensed under  
14          State law with respect to the health care services the  
15          practitioner furnishes.

16          (3) HEALTH PLAN.—The term “health plan”  
17          means a group health plan or health insurance cov-  
18          erage offered by a health insurance issuer.

19          (4) MANAGED CARE ORGANIZATION.—The term  
20          “managed care organization” means any entity, in-  
21          cluding a group health plan, health maintenance or-  
22          ganization, or provider-sponsored organization, in re-  
23          lation to its offering of a managed care plan, and in-  
24          cludes any other entity that provides or manages the

1 coverage under such a plan under a contract or ar-  
2 rangement with the entity.

3 (5) MANAGED CARE PLAN.—The term “man-  
4 aged care plan” means a health plan offered by an  
5 entity if the entity—

6 (A) provides or arranges for the provision  
7 of health care items and services to enrollees in  
8 the plan through participating health care pro-  
9 fessionals and providers; or

10 (B) provides financial incentives (such as  
11 variable copayments and deductibles) to induce  
12 enrollees to obtain benefits through partici-  
13 pating health care professionals and providers,  
14 or both.

15 (6) MEDICALLY UNDERSERVED AREA.—The  
16 term “medically underserved area” means an area  
17 that is designated as a health professional shortage  
18 area under section 332 of the Public Health Service  
19 Act (42 U.S.C. 254e) or as a medically underserved  
20 area for purposes of section 330 or 1302(7) of such  
21 Act (42 U.S.C. 254e, 300e–1(7)).

22 (7) PARTICIPATING.—The term “participating”  
23 means, with respect to a health care professional or  
24 provider in relation to a health plan offered by an  
25 entity, a physician or provider that furnishes health

1 care items and services to enrollees of the entity  
2 under an agreement with the entity.

3 (8) PRIMARY CARE PROVIDER.—The term “pri-  
4 mary care provider” means a health care profes-  
5 sional who acts as a gatekeeper for the overall care  
6 of an enrollee.

7 (9) SECRETARY.—The term “Secretary” means  
8 the Secretary of Health and Human Services .

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