106TH CONGRESS 1ST SESSION H.R. 1807

To establish a matching grant program to help State and local jurisdictions purchase bullet resistant equipment for use by law enforcement departments.

IN THE HOUSE OF REPRESENTATIVES

MAY 13, 1999

Mr. McINNIS introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To establish a matching grant program to help State and local jurisdictions purchase bullet resistant equipment for use by law enforcement departments.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Officer Dale Claxton
5 Bullet Resistant Police Protective Equipment Act of
6 1999".

7 SEC. 2. FINDINGS; PURPOSE.

- 8 (a) FINDINGS.—Congress finds that—
- 9 (1) Officer Dale Claxton of the Cortez, Colo-
- 10 rado, Police Department was shot and killed by bul-

| 1 | lets that passed through the windshield of his police |
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| 2 | car after he stopped a stolen truck, and his life may |
| 3 | have been saved if his police car had been equipped |
| 4 | with bullet resistant equipment; |
| 5 | (2) the number of law enforcement officers who |
| 6 | are killed in the line of duty would significantly de- |
| 7 | crease if every law enforcement officer in the United |
| 8 | States had access to additional bullet resistant |
| 9 | equipment; |
| 10 | (3) between 1985 and 1994, 709 law enforce- |
| 11 | ment officers in the United States were killed by a |
| 12 | felon in the line of duty; |
| 13 | (4) the Federal Bureau of Investigation esti- |
| 14 | mates that the risk of fatality to a law enforcement |
| 15 | officer who is not wearing bullet resistant equip- |
| 16 | ment, such as an armor vest, is 14 times higher |
| 17 | than for an officer wearing an armor vest; |
| 18 | (5) between 1985 and 1994, bullet-resistant |
| 19 | materials helped save the lives of more than 2,000 |
| 20 | law enforcement officers in the United States; |
| 21 | (6) the Executive Committee for Indian Coun- |
| | |
| 22 | try Law Enforcement Improvements reports that |
| 22 23 | try Law Enforcement Improvements reports that violent crime in Indian country has risen sharply de- |

| 1 | concluded that there is a "public safety crisis in In- |
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| 2 | dian country". |
| 3 | (b) PURPOSE.—The purpose of this Act is to save |
| 4 | lives of law enforcement officers by helping State, local, |
| 5 | and tribal law enforcement agencies provide officers with |
| 6 | bullet resistant equipment and video cameras. |
| 7 | SEC. 3. MATCHING GRANT PROGRAM FOR LAW ENFORCE- |
| 8 | MENT BULLET RESISTANT EQUIPMENT. |
| 9 | (a) IN GENERAL.—Part Y of title I of the Omnibus |
| 10 | Crime Control and Safe Streets Act of 1968 is amended— |
| 11 | (1) by striking the part designation and part |
| 12 | heading and inserting the following: |
| 13 | "PART Y—MATCHING GRANT PROGRAMS |
| 14 | FOR LAW ENFORCEMENT |
| 15 | "Subpart A—Grant Program For Armor |
| 16 | Vests"; |
| 17 | (2) by striking "this part" each place that term |
| 18 | appears and inserting "this subpart"; and |
| 19 | |
| | (3) by adding at the end the following: |
| 20 | (3) by adding at the end the following:"Subpart B—Grant Program For Bullet |
| 20 21 | |
| | "Subpart B—Grant Program For Bullet |
| 21 | "Subpart B—Grant Program For Bullet Resistant Equipment |
| 21 22 | "Subpart B—Grant Program For Bullet Resistant Equipment "SEC. 2511. PROGRAM AUTHORIZED. |

purchase bullet resistant equipment for use by State, 1 2 local, and tribal law enforcement officers. 3 "(b) USES OF FUNDS.—Grants awarded under this 4 section shall be— "(1) distributed directly to the State, unit of 5 6 local government, or Indian tribe; and 7 "(2) used for the purchase of bullet resistant 8 equipment for law enforcement officers in the juris-9 diction of the grantee. "(c) PREFERENTIAL CONSIDERATION.—In awarding 10 grants under this subpart, the Director of the Bureau of 11 12 Justice Assistance may give preferential consideration, if feasible, to an application from a jurisdiction that— 13 14 "(1) has the greatest need for bullet resistant 15 equipment based on the percentage of law enforce-16 ment officers in the department who do not have ac-17 cess to a vest; 18 "(2) has a violent crime rate at or above the 19 national average as determined by the Federal Bu-20 reau of Investigation; or "(3) has not received a block grant under the 21 22 Local Law Enforcement Block Grant program de-23 scribed under the heading 'Violent Crime Reduction 24 Programs, State and Local Law Enforcement As-25 sistance' of the Departments of Commerce, Justice,

and State, the Judiciary, and Related Agencies Ap propriations Act, 1998 (Public Law 105–119).

3 "(d) MINIMUM AMOUNT.—Unless all eligible applications submitted by any State or unit of local government 4 5 within such State for a grant under this section have been funded, such State, together with grantees within the 6 7 State (other than Indian tribes), shall be allocated in each 8 fiscal year under this section not less than 0.50 percent 9 of the total amount appropriated in the fiscal year for 10 grants pursuant to this section except that the United States Virgin Islands, American Samoa, Guam, and the 11 Northern Mariana Islands shall each be allocated .25 per-12 13 cent.

14 "(e) MAXIMUM AMOUNT.—A qualifying State, unit of 15 local government, or Indian tribe may not receive more 16 than 5 percent of the total amount appropriated in each 17 fiscal year for grants under this section, except that a 18 State, together with the grantees within the State may not 19 receive more than 20 percent of the total amount appro-20 priated in each fiscal year for grants under this section.

21 "(f) MATCHING FUNDS.—The portion of the costs of 22 a program provided by a grant under subsection (a) may 23 not exceed 50 percent. Any funds appropriated by Con-24 gress for the activities of any agency of an Indian tribal 25 government or the Bureau of Indian Affairs performing law enforcement functions on any Indian lands may be
 used to provide the non-Federal share of a matching re quirement funded under this subsection.

4 "(g) ALLOCATION OF FUNDS.—At least half of the 5 funds available under this subpart shall be awarded to 6 units of local government with fewer than 100,000 resi-7 dents.

8 "SEC. 2512. APPLICATIONS.

9 "(a) IN GENERAL.—To request a grant under this 10 subpart, the chief executive of a State, unit of local gov-11 ernment, or Indian tribe shall submit an application to 12 the Director of the Bureau of Justice Assistance in such 13 form and containing such information as the Director may 14 reasonably require.

15 "(b) REGULATIONS.—Not later than 90 days after the date of the enactment of this subpart, the Director 16 17 of the Bureau of Justice Assistance shall promulgate regulations to implement this section (including the informa-18 19 tion that must be included and the requirements that the 20 States, units of local government, and Indian tribes must 21 meet) in submitting the applications required under this 22 section.

23 "(c) ELIGIBILITY.—A unit of local government that
24 receives funding under the Local Law Enforcement Block
25 Grant program (described under the heading 'Violent

Crime Reduction Programs, State and Local Law En-1 2 forcement Assistance' of the Departments of Commerce, 3 Justice, and State, the Judiciary, and Related Agencies 4 Appropriations Act, 1998 (Public Law 104–119)) during 5 a fiscal year in which it submits an application under this subpart shall not be eligible for a grant under this subpart 6 7 unless the chief executive officer of such unit of local gov-8 ernment certifies and provides an explanation to the Di-9 rector that the unit of local government considered or will 10 consider using funding received under the block grant program for any or all of the costs relating to the purchase 11 12 of bullet resistant equipment, but did not, or does not ex-13 pect to use such funds for such purpose.

14 "SEC. 2513. DEFINITIONS.

15 "In this subpart—

16 "(1) the term 'bullet resistant equipment'
17 means windshield glass, car panels, shields, and pro18 tective gear;

"(2) the term 'State' means each of the 50
States, the District of Columbia, the Commonwealth
of Puerto Rico, the United States Virgin Islands,
American Samoa, Guam, and the Northern Mariana
Islands;

24 "(3) the term 'unit of local government' means25 a county, municipality, town, township, village, par-

ish, borough, or other unit of general government
 below the State level;

3 (4) the term 'Indian tribe' has the same mean4 ing as in section 4(e) of the Indian Self-Determina5 tion and Education Assistance Act (25 U.S.C.
6 450b(e)); and

"(5) the term 'law enforcement officer' means
any officer, agent, or employee of a State, unit of
local government, or Indian tribe authorized by law
or by a government agency to engage in or supervise
the prevention, detection, or investigation of any violation of criminal law, or authorized by law to supervise sentenced criminal offenders.

14 "Subpart C—Grant Program For Video Cameras

15 "SEC. 2521. PROGRAM AUTHORIZED.

"(a) IN GENERAL.—The Director of the Bureau of
Justice Assistance is authorized to make grants to States,
units of local government, and Indian tribes to purchase
video cameras for use by State, local, and tribal law enforcement agencies in law enforcement vehicles.

21 "(b) USES OF FUNDS.—Grants awarded under this
22 section shall be—

23 "(1) distributed directly to the State, unit of24 local government, or Indian tribe; and

"(2) used for the purchase of video cameras for
 law enforcement vehicles in the jurisdiction of the
 grantee.

4 "(c) PREFERENTIAL CONSIDERATION.—In awarding
5 grants under this subpart, the Director of the Bureau of
6 Justice Assistance may give preferential consideration, if
7 feasible, to an application from a jurisdiction that—

8 "(1) has the greatest need for video cameras,
9 based on the percentage of law enforcement officers
10 in the department do not have access to a law en11 forcement vehicle equipped with a video camera;

12 "(2) has a violent crime rate at or above the
13 national average as determined by the Federal Bu14 reau of Investigation; or

"(3) has not received a block grant under the
Local Law Enforcement Block Grant program described under the heading 'Violent Crime Reduction
Programs, State and Local Law Enforcement Assistance' of the Departments of Commerce, Justice,
and State, the Judiciary, and Related Agencies Appropriations Act, 1998 (Public Law 105–119).

"(d) MINIMUM AMOUNT.—Unless all eligible applications submitted by any State or unit of local government
within such State for a grant under this section have been
funded, such State, together with grantees within the

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State (other than Indian tribes), shall be allocated in each
 fiscal year under this section not less than 0.50 percent
 of the total amount appropriated in the fiscal year for
 grants pursuant to this section, except that the United
 States Virgin Islands, American Samoa, Guam, and the
 Northern Mariana Islands shall each be allocated 0.25
 percent.

8 "(e) MAXIMUM AMOUNT.—A qualifying State, unit of 9 local government, or Indian tribe may not receive more 10 than 5 percent of the total amount appropriated in each fiscal year for grants under this section, except that a 11 State, together with the grantees within the State may not 12 13 receive more than 20 percent of the total amount appropriated in each fiscal year for grants under this section. 14 15 "(f) MATCHING FUNDS.—The portion of the costs of a program provided by a grant under subsection (a) may 16 not exceed 50 percent. Any funds appropriated by Con-17 gress for the activities of any agency of an Indian tribal 18 19 government or the Bureau of Indian Affairs performing law enforcement functions on any Indian lands may be 20 21 used to provide the non-Federal share of a matching re-22 quirement funded under this subsection.

23 "(g) ALLOCATION OF FUNDS.—At least half of the24 funds available under this subpart shall be awarded to

units of local government with fewer than 100,000 resi dents.

3 "SEC. 2522. APPLICATIONS.

4 "(a) IN GENERAL.—To request a grant under this 5 subpart, the chief executive of a State, unit of local gov-6 ernment, or Indian tribe shall submit an application to 7 the Director of the Bureau of Justice Assistance in such 8 form and containing such information as the Director may 9 reasonably require.

10 "(b) REGULATIONS.—Not later than 90 days after the date of the enactment of this subpart, the Director 11 12 of the Bureau of Justice Assistance shall promulgate regu-13 lations to implement this section (including the information that must be included and the requirements that the 14 15 States, units of local government, and Indian tribes must meet) in submitting the applications required under this 16 17 section.

18 "(c) ELIGIBILITY.—A unit of local government that receives funding under the Local Law Enforcement Block 19 20 Grant program (described under the heading 'Violent 21 Crime Reduction Programs, State and Local Law En-22 forcement Assistance' of the Departments of Commerce, 23 Justice, and State, the Judiciary, and Related Agencies 24 Appropriations Act, 1998 (Public Law 105–119)) during 25 a fiscal year in which it submits an application under this

subpart shall not be eligible for a grant under this subpart 1 2 unless the chief executive officer of such unit of local government certifies and provides an explanation to the Di-3 4 rector that the unit of local government considered or will 5 consider using funding received under the block grant program for any or all of the costs relating to the purchase 6 7 of video cameras, but did not, or does not expect to use such funds for such purpose. 8

9 "SEC. 2523. DEFINITIONS.

10 "In this subpart—

"(1) the term 'Indian tribe' has the same meaning as in section 4(e) of the Indian Self-Determination and Education Assistance Act (25 U.S.C.
450b(e));

15 "(2) the term 'law enforcement officer' means 16 any officer, agent, or employee of a State, unit of 17 local government, or Indian tribe authorized by law 18 or by a government agency to engage in or supervise 19 the prevention, detection, or investigation of any vio-120 lation of criminal law, or authorized by law to super-21 vise sentenced criminal offenders;

"(3) the term 'State' means each of the 50
States, the District of Columbia, the Commonwealth
of Puerto Rico, the United States Virgin Islands,

American Samoa, Guam, and the Northern Mariana
 Islands; and

3 "(4) the term 'unit of local government' means
4 a county, municipality, town, township, village, par5 ish, borough, or other unit of general government
6 below the State level.".

7 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
8 1001(a) of the Omnibus Crime Control and Safe Streets
9 Act of 1968 (42 U.S.C. 3793(a)) is amended by striking
10 paragraph (23) and inserting the following:

11 "(23) There are authorized to be appropriated to
12 carry out part Y—

13 "(A) \$25,000,000 for each of fiscal years 2000
14 through 2002 for grants under subpart A;

15 "(B) \$40,000,000 for each of fiscal years 2000
16 through 2002 for grants under subpart B; and

17 "(C) \$25,000,000 for each of fiscal years 2000
18 through 2002 for grants under subpart C.".

19 SEC. 4. SENSE OF THE CONGRESS.

In the case of any equipment or products that may authorized to be purchased with financial assistance provided using funds appropriated or otherwise made available by this Act, it is the sense of the Congress that entities receiving the assistance should, in expending the assistance, purchase only American-made equipment and
 products.

3 SEC. 5. TECHNOLOGY DEVELOPMENT.

4 Section 202 of title I of the Omnibus Crime Control
5 and Safe Streets Act of 1968 (42 U.S.C. 3722) is amend6 ed by adding at the end the following:

7 "(e) Bullet Resistant Technology Develop-8 ment.—

9 "(1) IN GENERAL.—The Institute is authorized
10 to—

"(A) conduct research and otherwise work
to develop new bullet resistant technologies (i.e.,
acrylic, polymers, aluminized material, and
transparent ceramics) for use in police equipment (including windshield glass, car panels,
shields, and protective gear);

17 "(B) inventory bullet resistant technologies
18 used in the private sector, in surplus military
19 property, and by foreign countries;

20 "(C) promulgate relevant standards for,
21 and conduct technical and operational testing
22 and evaluation of, bullet resistant technology
23 and equipment, and otherwise facilitate the use
24 of that technology in police equipment.

"(2) AUTHORIZATION OF APPROPRIATIONS.—
 There is authorized to be appropriated to carry out
 this subsection \$1,000,000 for each of fiscal years
 2000 through 2002.".