#### 106TH CONGRESS 1ST SESSION

## H. R. 1687

To amend the Internal Revenue Code of 1986 to allow individuals a refundable credit against income tax for health insurance costs, to allow employees who elect not to participate in employer subsidized health plans an exclusion from gross income for employer payments in lieu of such participation, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

May 5, 1999

Mr. Shadegg (for himself, Mr. Hostettler, Mr. Largent, Mr. Wamp, Mr. Doolittle, Mr. Armey, Mr. Smith of Michigan, Mr. Graham, Mrs. Emerson, Mr. Tancredo, Mr. Norwood, Mr. Salmon, Mr. Weldon of Florida, and Mr. Coburn) introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Ways and Means, and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

To amend the Internal Revenue Code of 1986 to allow individuals a refundable credit against income tax for health insurance costs, to allow employees who elect not to participate in employer subsidized health plans an exclusion from gross income for employer payments in lieu of such participation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Patients' Health Care Choice Act of 1999".
- 4 (b) Table of Contents of
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.
  - Sec. 3. Purposes.

#### TITLE I—HEALTHMARTS

Sec. 101. Expansion of consumer choice through Healthmarts.

### TITLE II—HEALTH CARE ACCESS AND CHOICE THROUGH INDIVIDUAL MEMBERSHIP ASSOCIATIONS (IMAs)

Sec. 201. Expansion of access and choice through individual membership associations (IMAs).

### TITLE III—FEDERAL MATCHING FUNDING FOR STATE INSURANCE EXPENDITURES

Sec. 301. Federal matching funding for State insurance expenditures.

### TITLE IV—SMALL BUSINESS ACCESS AND CHOICE FOR ENTREPRENEURS ACT OF 1999

- Sec. 401. Short title of title.
- Sec. 402. Rules.
- Sec. 403. Clarification of treatment of single employer arrangements.
- Sec. 404. Clarification of treatment of certain collectively bargained arrangements.
- Sec. 405. Enforcement provisions.
- Sec. 406. Cooperation between Federal and State authorities.
- Sec. 407. Effective date and transitional and other rules.

### TITLE V—IMPROVEMENT TO ACCESS AND CHOICE OF HEALTH CARE

- Sec. 501. Exclusion for employer payments made to compensate employees who elect not to participate in employer-subsidized health plans.
- Sec. 502. Family insurance allowance.
- Sec. 503. Medical Savings Account Effectiveness Act of 1999.
- Sec. 504. Increase of highest permitted deductibles under high deductible health plans.

#### TITLE VI—PATIENT ACCESS TO INFORMATION

- Sec. 601. Patient access to information regarding plan coverage, managed care procedures, health care providers, and quality of medical care.
- Sec. 602. Effective date.

- 1 (c) Constitutional Authority To Enact This
- 2 Legislation.—The constitutional authority upon which
- 3 this Act rests is the power of Congress to regulate com-
- 4 merce with foreign nations and among the several States,
- 5 set forth in article I, section 8 of the United States Con-
- 6 stitution.

#### 7 SEC. 2. FINDINGS.

- 8 (a) Need for Structural Reforms.—Congress
- 9 finds that the majority of Americans are receiving health
- 10 care of a quality unmatched elsewhere in the world but
- 11 that the method by which health care currently is financed
- 12 and delivered is inflationary and does not distribute qual-
- 13 ity care to all Americans. Congress further finds that the
- 14 major structural reforms must be implemented in order
- 15 to institute a competitive system based on individual
- 16 choice, under which each American is permitted individual
- 17 choice to select the method of health care delivery which
- 18 he believes is most appropriate for himself and his family,
- 19 with appropriate assistance from the United States gov-
- 20 ernment. Such a system would introduce internal incen-
- 21 tives for the cost-effective delivery of quality health care
- 22 to the American people.
- 23 (b) Specific Deficiencies.—Congress finds that
- 24 the major deficiencies of the present method of delivering
- 25 and financing health care as follows:

- (1) Employer ownership of health care today is that the tax code has encouraged employers, not individuals, to become the purchaser of health insurance. Employers have a tax incentive to offer health care benefits to their employees, which means that employers are truly the owner of the plan, not individuals. Therefore employees, who are the consumers of health care services are unconcerned with and not involved with issues of cost and over utilize health care services in the belief that such services are "free".
  - (2) Insufficient access.—Numerous persons are not able to obtain sufficient health care either because the necessary personnel and facilities are not located in their communities or because they do not have adequate financial resources to obtain such services, or both.
  - (3) Excessive government regulation.—
    Continually increasing and complex Government regulation of the economic aspects of the health care delivery system has proven ineffective in restraining costs and is itself expensive and counterproductive in fulfilling its purposes and detrimental to the care of patients.

- 1 (4) Third-party payers (including commercial in2 ment by third-party payers (including commercial in3 surance companies and various levels of government)
  4 for the preponderance of the health care delivered
  5 each year insulates patients, as well as physicians,
  6 hospitals, and other delivers of health care, from the
  7 need to consider the cost of treatment in addition to
  8 the medical benefit expected from it.
  - (5) Reasonable cost reimbursement.—Reimbursement of hospitals and other health care institutions by third-party payers on the basis of reasonable costs of operation provides these institutions insufficient incentives to introduce more efficient methods of delivering care and at the same time diminishes the extent to which these institutions and their patients are affected by the consequences of inefficiency and overexpansion.
  - (6) GOVERNMENT AND THIRD-PARTY PAYER.—
    The present role of government as a third-party payer poses a conflict of interest whereby the Government purchases or finances health care services and unilaterally determines the amount the deliverer will be paid for those services.
  - (7) LACK OF COMPETITION.—The present system of financing and regulation prevents health care

1 deliverers from competing with each other on the 2 basis of efficiency and price as well as quality. 3 SEC. 3. PURPOSES. 4 The purposes of Act are— (1) to make it possible for individuals, employ-6 ees, and the self-employed to purchase and own their 7 own health insurance without suffering any negative 8 tax consequences; 9 (2) to enable individuals to make their own in-10 formed choice of the method by which their health 11 care is provided, the persons who deliver it, and the 12 price they wish to pay for it; 13 (3) to assist individuals in obtaining and in 14 paying for basic health care services; 15 (4) to render patients and deliverers sensitive to 16 the cost of health care, giving them both the incen-17 tive and the ability to restrain undesired increases in 18 health care costs; 19 (5) to simplify and rationalize the payment 20 mechanism for health care services; 21 (6) to foster the development of numerous, var-22 ied, and innovative systems of providing health care 23 which will compete against each other in terms of 24 price, service, and quality, and thus allow the Amer-

ican people to benefit from competitive forces which

1	will reward efficient and effective deliverers and
2	eliminate those which provide unsatisfactory quality
3	of care or are inefficient;
4	(7) to replace governmental regulation of the
5	economic aspects of health care delivery with indi-
6	vidual choice, private initiative, and marketplace in-
7	centives and disciplines;
8	(8) to encourage the development of systems of
9	delivering health care which are capable of supplying
10	a broad range of health care services in a com-
11	prehensive and systematic manner, and
12	(9) to preserve the independence of health care
13	deliverers and encourage their close identification
14	with and their accountability to the individuals they
15	serve.
16	TITLE I—HEALTHMARTS
17	SEC. 101. EXPANSION OF CONSUMER CHOICE THROUGH
18	HEALTHMARTS.
19	The Public Health Service Act is amended by adding
20	at the end the following new title:
21	"TITLE XXVIII—HEALTHMARTS
22	"SEC. 2801. DEFINITION OF HEALTHMART.
23	"(a) In General.—For purposes of this title, the
24	term 'HealthMart' means a legal entity that meets the fol-
25	lowing requirements:

1	"(1) Organization.—The HealthMart is an
2	organization operated under the direction of a board
3	of directors which is composed of representatives of
4	not fewer than 2 from each of the following:
5	"(A) Employers.
6	"(B) Employees.
7	"(C) Individuals (other than those de-
8	scribed in subparagraph (B)) who are eligible to
9	participate in the HealthMart.
10	"(D) Health care providers, which may be
11	physicians, other health care professionals,
12	health care facilities, or any combination there-
13	of.
14	"(E) Entities, such as insurance compa-
15	nies, health maintenance organizations, and li-
16	censed provider-sponsored organizations, that
17	underwrite or administer health benefits cov-
18	erage.
19	"(2) Offering Health Benefits cov-
20	ERAGE.—
21	"(A) DIFFERENT GROUPS.—The
22	HealthMart, in conjunction with those health
23	insurance issuers that offer health benefits cov-
24	erage through the HealthMart, makes available
25	health benefits coverage in the manner de-

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scribed in subsection (b) to all employers, eligible employees, and individuals in the manner described in subsection (c)(2) at rates (including employer's and employee's share, if applicable) that are established by the health insurance issuer on a policy or product specific basis and that may vary only as permissible under State law. A HealthMart is deemed to be a group health plan for purposes of applying section 702 of the Employee Retirement Income Security Act of 1974, section 2702 of this Act, and section 9802(b) of the Internal Revenue Code of 1986 (which limit variation among similarly situated individuals of required premiums for health benefits coverage on the basis of health status-related factors).

# "(B) Nondiscrimination in coverage offered.—

"(i) IN GENERAL.—Subject to clause (ii), the HealthMart may not offer health benefits coverage to an eligible employee or individual in a geographic area (as specified under paragraph (3)(A)) unless the same coverage is offered to all such employees or individuals in the same geo-

1	graphic area. Section 2711(a)(1)(B) of this
2	Act limits denial of enrollment of certain
3	eligible individuals under health benefits
4	coverage in the small group market.
5	"(ii) Construction.—Nothing in
6	this title shall be construed as requiring or
7	permitting a health insurance issuer to
8	provide coverage outside the service area of
9	the issuer, as approved under State law.
10	"(C) No financial underwriting.—The
11	HealthMart provides health benefits coverage
12	only through contracts with health insurance
13	issuers and does not assume insurance risk with
14	respect to such coverage.
15	"(D) MINIMUM COVERAGE.—By the end of
16	the first year of its operation and thereafter,
17	the HealthMart maintains not fewer than 10
18	purchasers and 100 members.
19	"(3) Geographic areas.—
20	"(A) Specification of geographic
21	AREAS.—The HealthMart shall specify the geo-
22	graphic area (or areas) in which it makes avail-
23	able health benefits coverage offered by health
24	insurance issuers to employers, or individuals,

as the case may be. Any such area shall encom-

1	pass at least one entire county or equivalent
2	area.
3	"(B) MULTISTATE AREAS.—In the case of
4	a HealthMart that serves more than one State,
5	such geographic areas may be areas that in-
6	clude portions of two or more contiguous
7	States.
8	"(C) Multiple healthmarts per-
9	MITTED IN SINGLE GEOGRAPHIC AREA.—Noth-
10	ing in this title shall be construed as preventing
11	the establishment and operation of more than
12	one HealthMart in a geographic area or as lim-
13	iting the number of HealthMarts that may op-
14	erate in any area.
15	"(4) Provision of administrative services
16	TO PURCHASERS.—
17	"(A) IN GENERAL.—The HealthMart pro-
18	vides administrative services for purchasers.
19	Such services may include accounting, billing,
20	enrollment information, and employee coverage
21	status reports.
22	"(B) Construction.—Nothing in this
23	subsection shall be construed as preventing a
24	HealthMart from serving as an administrative
25	service organization to any entity.

1	"(5) Dissemination of information.—The
2	HealthMart collects and disseminates (or arranges
3	for the collection and dissemination of) consumer-
4	oriented information on the scope, cost, and enrollee
5	satisfaction of all coverage options offered through
6	the HealthMart to its members and eligible individ-
7	uals. Such information shall be defined by the
8	HealthMart and shall be in a manner appropriate to
9	the type of coverage offered. To the extent prac-
10	ticable, such information shall include information
11	on provider performance, locations and hours of op-
12	eration of providers, outcomes, and similar matters.
13	Nothing in this section shall be construed as pre-
14	venting the dissemination of such information or
15	other information by the HealthMart or by health
16	insurance issuers through electronic or other means.
17	"(6) FILING INFORMATION.—The
18	HealthMart—
19	"(A) files with the applicable Federal au-
20	thority information that demonstrates the
21	HealthMart's compliance with the applicable re-
22	quirements of this title; or
23	"(B) in accordance with rules established
24	under section 2803(a), files with a State such

1	information as the State may require to dem-
2	onstrate such compliance.
3	"(b) Health Benefits Coverage Require-
4	MENTS.—
5	"(1) Compliance with consumer protec-
6	TION REQUIREMENTS.—Any health benefits coverage
7	offered through a HealthMart shall—
8	"(A) be underwritten by a health insurance
9	issuer that—
10	"(i) is licensed (or otherwise regu-
11	lated) under State law,
12	"(ii) meets all applicable State stand-
13	ards relating to consumer protection, sub-
14	ject to section 2802(b), and
15	"(iii) offers the coverage under a con-
16	tract with the HealthMart;
17	"(B) subject to paragraph (2), be approved
18	or otherwise permitted to be offered under
19	State law; and
20	"(C) provide full portability of creditable
21	coverage for individuals who remain members of
22	the same HealthMart notwithstanding that they
23	change the employer through which they are
24	members in accordance with the provisions of
25	the parts 6 and 7 of subtitle B of title I of the

1	Employee Retirement Income Security Act of
2	1974 and titles XXII and XXVII of this Act,
3	so long as both employers are purchasers in the
4	HealthMart, and notwithstanding that they ter-
5	minate such employment, if the HealthMart
6	permits enrollment directly by eligible individ-
7	uals.
8	"(2) Alternative process for approval of
9	HEALTH BENEFITS COVERAGE IN CASE OF DISCRIMI-
10	NATION OR DELAY.—
11	"(A) In General.—The requirement of
12	paragraph (1)(B) shall not apply to a policy or
13	product of health benefits coverage offered in a
14	State if the health insurance issuer seeking to
15	offer such policy or product files an application
16	to waive such requirement with the applicable
17	Federal authority, and the authority deter-
18	mines, based on the application and other evi-
19	dence presented to the authority, that—
20	"(i) either (or both) of the grounds
21	described in subparagraph (B) for approval
22	of the application has been met; and
23	"(ii) the coverage meets the applicable
24	State standards (other than those that
25	have been preempted under section 2802).

1	"(B) Grounds.—The grounds described
2	in this subparagraph with respect to a policy or
3	product of health benefits coverage are as fol-
4	lows:
5	"(i) Failure to act on policy,
6	PRODUCT, OR RATE APPLICATION ON A
7	TIMELY BASIS.—The State has failed to
8	complete action on the policy or product
9	(or rates for the policy or product) within
10	90 days of the date of the State's receipt
11	of a substantially complete application. No
12	period before the date of the enactment of
13	this section shall be included in deter-
14	mining such 90-day period.
15	"(ii) Denial of application based
16	ON DISCRIMINATORY TREATMENT.—The
17	State has denied such an application
18	and—
19	"(I) the standards or review
20	process imposed by the State as a
21	condition of approval of the policy or
22	product imposes either any material
23	requirements, procedures, or stand-
24	ards to such policy or product that
25	are not generally applicable to other

policies and products offered or any requirements that are preempted under section 2802; or

"(II) the State requires the issuer, as a condition of approval of the policy or product, to offer any policy or product other than such policy or product.

"(C) Enforcement.—In the case of a waiver granted under subparagraph (A) to an issuer with respect to a State, the Secretary may enter into an agreement with the State under which the State agrees to provide for monitoring and enforcement activities with respect to compliance of such an issuer and its health insurance coverage with the applicable standards described in subparagraph State (A)(ii). Such monitoring and enforcement shall be conducted by the State in the same manner as the State enforces such standards with respect to other health insurance issuers and plans, without discrimination based on the type of issuer to which the standards apply. Such an agreement shall specify or establish mechanisms by which compliance activities are undertaken,

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1	while not lengthening the time required to re-
2	view and process applications for waivers under
3	subparagraph (A).
4	"(3) Examples of types of coverage.—The
5	benefits coverage made available through a
6	HealthMart may include, but is not limited to, any
7	of the following if it meets the other applicable re-
8	quirements of this title:
9	"(A) Coverage through a health mainte-
10	nance organization.
11	"(B) Coverage in connection with a pre-
12	ferred provider organization.
13	"(C) Coverage in connection with a li-
14	censed provider-sponsored organization.
15	"(D) Indemnity coverage through an insur-
16	ance company.
17	"(E) Coverage offered in connection with a
18	contribution into a medical savings account or
19	flexible spending account.
20	"(F) Coverage that includes a point-of-
21	service option.
22	"(G) Any combination of such types of
23	coverage.
24	"(4) Wellness bonuses for health pro-
25	MOTION.—Nothing in this title shall be construed as

1 precluding a health insurance issuer offering health 2 benefits coverage through a HealthMart from estab-3 lishing premium discounts or rebates for members or from modifying otherwise applicable copayments or 5 deductibles in return for adherence to programs of 6 health promotion and disease prevention so long as 7 such programs are agreed to in advance by the 8 HealthMart and comply with all other provisions of 9 this title and do not discriminate among similarly 10 situated members.

11 "(c) Purchasers; Members; Health Insurance

### 12 Issuers.—

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### "(1) Purchasers.—

"(A) IN GENERAL.—Subject to the provisions of this title, a HealthMart shall permit any employer or any individual described in subsection (a)(1)(C) to contract with the HealthMart for the purchase of health benefits coverage for its employees and dependents of those employees or for the individual (and the individual's dependents), respectively, and may not vary conditions of eligibility (including premium rates and membership fees) of an employer or individual to be a purchaser.

1	"(B) Role of associations, brokers,
2	AND LICENSED HEALTH INSURANCE AGENTS.—
3	Nothing in this section shall be construed as
4	preventing an association, broker, licensed
5	health insurance agent, or other entity from as-
6	sisting or representing a HealthMart or employ-
7	ers or individuals from entering into appro-
8	priate arrangements to carry out this title.
9	"(C) Period of Contract.—The
10	HealthMart may not require a contract under
11	subparagraph (A) between a HealthMart and a
12	purchaser to be effective for a period of longer
13	than 24 months. The previous sentence shall
14	not be construed as preventing such a contract
15	from being extended for additional 24-month
16	periods or preventing the purchaser from volun-
17	tarily electing a contract period of longer than
18	24 months.
19	"(D) EXCLUSIVE NATURE OF CON-
20	TRACT.—
21	"(i) In general.—Subject to clause
22	(ii), such a contract shall provide that the
23	purchaser agrees not to obtain or sponsor

health benefits coverage, on behalf of any

1	eligible employees (and their dependents),
2	other than through the HealthMart.
3	"(ii) Exception if no coverage of-
4	FERED IN AREA OF RESIDENCES.—Clause
5	(i) shall not apply to an eligible individual
6	who resides in an area for which no cov-
7	erage is offered by any health insurance
8	issuer through the HealthMart.
9	"(iii) Nothing precluding indi-
10	VIDUAL EMPLOYEE OPT-OUT.—Nothing in
11	this subparagraph shall be construed as re-
12	quiring an eligible employee of a large or
13	small employer that is a purchaser to ob-
14	tain health benefits coverage through the
15	HealthMart.
16	"(2) Members.—
17	"(A) In general.—
18	"(i) Employment based member-
19	SHIP.—Under rules established to carry
20	out this title, with respect to an employer
21	that has a purchaser contract with a
22	HealthMart, individuals who are employees
23	of the employer may enroll for health bene-
24	fits coverage (including coverage for de-
25	pendents of such enrolling employees) of-

fered by a health insurance issuer through the HealthMart.

"(ii) Individuals.—Under rules established to carry out this title, with respect to an individual who has a purchaser contract with a HealthMart for himself or herself, the individual may enroll for health benefits coverage (including coverage for dependents of such individual) offered by a health insurance issuer through the HealthMart.

"(B) Nondiscrimination in enrollment as a member to an individual who is an employee or individual (or dependent of such an employee or individual) eligible to be so enrolled based on health status-related factors, except as may be permitted consistent with section 2742(b).

"(C) ANNUAL OPEN ENROLLMENT PERIOD.—In the case of members enrolled in health benefits coverage offered by a health insurance issuer through a HealthMart, subject to subparagraph (D), the HealthMart shall provide for an annual open enrollment period of 30

days during which such members may change the coverage option in which the members are enrolled.

"(D) Rules of Eligibility.—Nothing in this paragraph shall preclude a HealthMart from establishing rules of employee or individual eligibility for enrollment and reenrollment of members during the annual open enrollment period under subparagraph (C). Such rules shall be applied consistently to all purchasers and members within the HealthMart and shall not be based in any manner on health status-related factors and may not conflict with sections 2701 and 2702 of this Act.

### "(3) Health insurance issuers.—

"(A) Premium collection.—The contract between a HealthMart and a health insurance issuer shall provide, with respect to a member enrolled with health benefits coverage offered by the issuer through the HealthMart, for the payment of the premiums collected by the HealthMart (or the issuer) for such coverage (less a pre-determined administrative charge negotiated by the HealthMart and the issuer) to the issuer.

1	"(B) Scope of Service Area.—Nothing
2	in this title shall be construed as requiring the
3	service area of a health insurance issuer with
4	respect to health insurance coverage to cover
5	the entire geographic area served by a
6	HealthMart.
7	"(C) AVAILABILITY OF COVERAGE OP-
8	TIONS.—
9	"(i) In General.—A HealthMart
10	shall enter into contracts with one or more
11	health insurance issuers in a manner that
12	assures that at least 2 health insurance
13	coverage options are made available.
14	"(ii) Requirement of non-net-
15	WORK OPTION.—At least one of the health
16	insurance coverage options made available
17	under clause (i) shall be a non-network
18	coverage option under which enrollees may
19	obtain benefits for health care items and
20	services that are not provided under a con-
21	tract between the provider of the service
22	and the issuer involved.
23	"(d) Prevention of Conflicts of Interest.—
24	"(1) For boards of directors.—A member
25	of a board of directors of a HealthMart may not

- serve as an employee or paid consultant to the
  HealthMart, but may receive reasonable reimbursement for travel expenses for purposes of attending
  meetings of the board or committees thereof.
  - "(2) For boards of directors or employ-EES.—An individual is not eligible to serve in a paid or unpaid capacity on the board of directors of a HealthMart or as an employee of the HealthMart, if the individual is employed by, represents in any capacity, owns, or controls any ownership interest in an organization from whom the HealthMart receives contributions, grants, or other funds not connected with a contract coverage through for the HealthMart.
    - "(3) Employment and employee representatives.—
      - "(A) IN GENERAL.—An individual who is serving on a board of directors of a HealthMart as a representative described in subparagraph (A) or (B) of section 2801(a)(1) shall not be employed by or affiliated with a health insurance issuer or be licensed as or employed by or affiliated with a health care provider.
    - "(B) Construction.—For purposes of subparagraph (A), the term "affiliated" does

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1	not include membership in a health benefits
2	plan or the obtaining of health benefits cov-
3	erage offered by a health insurance issuer.
4	"(e) Construction.—
5	"(1) Network of Affiliated
6	HEALTHMARTS.—Nothing in this section shall be
7	construed as preventing one or more HealthMarts
8	serving different areas (whether or not contiguous)
9	from providing for some or all of the following
10	(through a single administrative organization or oth-
11	erwise):
12	"(A) Coordinating the offering of the same
13	or similar health benefits coverage in different
14	areas served by the different HealthMarts.
15	"(B) Providing for crediting of deductibles
16	and other cost-sharing for individuals who are
17	provided health benefits coverage through the
18	HealthMarts (or affiliated HealthMarts)
19	after—
20	"(i) a change of employers through
21	which the coverage is provided, or
22	"(ii) a change in place of employment
23	to an area not served by the previous
24	HealthMart.

1	"(2) Permitting healthmarts to adjust
2	DISTRIBUTIONS AMONG ISSUERS TO REFLECT REL-
3	ATIVE RISK OF ENROLLEES.—Nothing in this sec-
4	tion shall be construed as precluding a HealthMart
5	from providing for adjustments in amounts distrib-
6	uted among the health insurance issuers offering
7	health benefits coverage through the HealthMart
8	based on factors such as the relative health care risk
9	of members enrolled under the coverage offered by
10	the different issuers.
11	"SEC. 2802. APPLICATION OF CERTAIN LAWS AND REQUIRE-
12	MENTS.
13	"(a) Authority of States.—Nothing in this sec-
14	tion shall be construed as preempting State laws relating
15	to the following:
16	"(1) The regulation of underwriters of health
17	coverage, including licensure and solvency require-
18	ments.
19	"(2) The application of premium taxes and re-
20	quired payments for guaranty funds or for contribu-
21	tions to high-risk pools.
22	"(3) The application of fair marketing require-
23	ments and other consumer protections (other than
24	those specifically relating to an item described in
25	subsection (b)).

- 1 "(4) The application of requirements relating to 2 the adjustment of rates for health insurance cov-3 erage.
- 4 "(b) Treatment of Benefit and Grouping Re-
- 5 QUIREMENTS.—State laws insofar as they relate to any
- 6 of the following are superseded and shall not apply to
- 7 health benefits coverage made available through a
- 8 HealthMart:

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- 9 "(1) Benefit requirements for health benefits 10 coverage offered through a HealthMart, including 11 (but not limited to) requirements relating to cov-12 erage of specific providers, specific services or condi-13 tions, or the amount, duration, or scope of benefits, 14 but not including requirements to the extent re-15 quired to implement title XXVII or other Federal 16 law and to the extent the requirement prohibits an 17 exclusion of a specific disease from such coverage.
  - "(2) Requirements (commonly referred to as fictitious group laws) relating to grouping and similar requirements for such coverage to the extent such requirements impede the establishment and operation of HealthMarts pursuant to this title.
- 23 "(3) Any other requirements (including limita-24 tions on compensation arrangements) that, directly 25 or indirectly, preclude (or have the effect of pre-

- 1 cluding) the offering of such coverage through a
- 2 HealthMart, if the HealthMart meets the require-
- 3 ments of this title.
- 4 Any State law or regulation relating to the composition
- 5 or organization of a HealthMart is preempted to the ex-
- 6 tent the law or regulation is inconsistent with the provi-
- 7 sions of this title.
- 8 "(c) Application of ERISA Fiduciary and Dis-
- 9 CLOSURE REQUIREMENTS.—The board of directors of a
- 10 HealthMart is deemed to be a plan administrator of an
- 11 employee welfare benefit plan which is a group health plan
- 12 for purposes of applying parts 1 and 4 of subtitle B of
- 13 title I of the Employee Retirement Income Security Act
- 14 of 1974 and those provisions of part 5 of such subtitle
- 15 which are applicable to enforcement of such parts 1 and
- 16 4, and the HealthMart shall be treated as such a plan
- 17 and the enrollees enrolled on the basis of employment shall
- 18 be treated as participants and beneficiaries for purposes
- 19 of applying such provisions pursuant to this subsection.
- 20 "(d) Application of ERISA Renewability Pro-
- 21 TECTION.—A HealthMart is deemed to be group health
- 22 plan that is a multiple employer welfare arrangement for
- 23 purposes of applying section 703 of the Employee Retire-
- 24 ment Income Security Act of 1974.

- 1 "(e) Application of Rules for Network Plans
- 2 AND FINANCIAL CAPACITY.—The provisions of sub-
- 3 sections (c) and (d) of section 2711 apply to health bene-
- 4 fits coverage offered by a health insurance issuer through
- 5 a HealthMart.
- 6 "(f) Construction Relating to Offering Re-
- 7 QUIREMENT.—Nothing in section 2711(a) of this Act or
- 8 703 of the Employee Retirement Income Security Act of
- 9 1974 shall be construed as permitting the offering outside
- 10 the HealthMart of health benefits coverage that is only
- 11 made available through a HealthMart under this section
- 12 because of the application of subsection (b).
- 13 "(g) Application to Guaranteed Renewability
- 14 REQUIREMENTS IN CASE OF DISCONTINUATION OF AN
- 15 Issuer.—For purposes of applying section 2712 in the
- 16 case of health insurance coverage offered by a health in-
- 17 surance issuer through a HealthMart, if the contract be-
- 18 tween the HealthMart and the issuer is terminated and
- 19 the HealthMart continues to make available any health in-
- 20 surance coverage after the date of such termination, the
- 21 following rules apply:
- "(1) Renewability.—The HealthMart shall
- fulfill the obligation under such section of the issuer
- renewing and continuing in force coverage by offer-
- 25 ing purchasers (and members and their dependents)

- all available health benefits coverage that would oth-
- 2 erwise be available to similarly-situated purchasers
- and members from the remaining participating
- 4 health insurance issuers in the same manner as
- 5 would be required of issuers under section 2712(c).
- 6 "(2) APPLICATION OF ASSOCIATION RULES.—
- 7 The HealthMart shall be considered an association
- 8 for purposes of applying section 2712(e).
- 9 "(h) Construction in Relation to Certain
- 10 Other Laws.—Nothing in this title shall be construed
- 11 as modifying or affecting the applicability to HealthMarts
- 12 or health benefits coverage offered by a health insurance
- 13 issuer through a HealthMart of parts 6 and 7 of subtitle
- 14 B of title I of the Employee Retirement Income Security
- 15 Act of 1974 or titles XXII and XXVII of this Act.
- 16 "SEC. 2803. ADMINISTRATION.
- 17 "(a) IN GENERAL.—The applicable Federal authority
- 18 shall administer this title and is authorized to issue such
- 19 regulations as may be required to carry out this title. Such
- 20 regulations shall be subject to Congressional review under
- 21 the provisions of chapter 8 of title 5, United States Code.
- 22 The applicable Federal authority shall incorporate the
- 23 process of 'deemed file and use' with respect to the infor-
- 24 mation filed under section 2801(a)(6)(A) and shall deter-
- 25 mine whether information filed by a HealthMart dem-

- 1 onstrates compliance with the applicable requirements of
- 2 this title. Such authority shall exercise its authority under
- 3 this title in a manner that fosters and promotes the devel-
- 4 opment of HealthMarts in order to improve access to
- 5 health care coverage and services.
- 6 "(b) Periodic Reports.—The applicable Federal
- 7 authority shall submit to Congress a report every 30
- 8 months, during the 10-year period beginning on the effec-
- 9 tive date of the rules promulgated by the applicable Fed-
- 10 eral authority to carry out this title, on the effectiveness
- 11 of this title in promoting coverage of uninsured individ-
- 12 uals. Such authority may provide for the production of
- 13 such reports through one or more contracts with appro-
- 14 priate private entities.
- 15 "SEC. 2804. DEFINITIONS.
- 16 "For purposes of this title:
- 17 "(1) APPLICABLE FEDERAL AUTHORITY.—The
- term 'applicable Federal authority' means the Sec-
- retary of Health and Human Services .
- 20 "(2) Eligible employee or individual.—
- The term 'eligible' means, with respect to an em-
- 22 ployee or other individual and a HealthMart, an em-
- ployee or individual who is eligible under section
- 2801(c)(2) to enroll or be enrolled in health benefits
- coverage offered through the HealthMart.

- 1 "(3) Employer; employee; dependent.— 2 Except as the applicable Federal authority may oth-3 erwise provide, the terms 'employer', 'employee', and 'dependent', as applied to health insurance coverage 5 offered by a health insurance issuer licensed (or oth-6 erwise regulated) in a State, shall have the meanings applied to such terms with respect to such coverage 7 8 under the laws of the State relating to such coverage 9 and such an issuer. The term 'dependent' may in-10 clude the spouse and children of the individual in-11 volved.
  - "(4) HEALTH BENEFITS COVERAGE.—The term 'health benefits coverage' has the meaning given the term group health insurance coverage in section 2791(b)(4).
    - "(5) Health insurance issuer has the meaning given such term in section 2791(b)(2).
  - "(6) HEALTH STATUS-RELATED FACTOR.—The term 'health status-related factor' has the meaning given such term in section 2791(d)(9).
- "(7) HEALTHMART.—The term 'HealthMart' is
  defined in section 2801(a).
- 24 "(8) MEMBER.—The term 'member" means,25 with respect to a HealthMart, an individual enrolled

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1	for health benefits coverage through the HealthMart
2	under section $2801(c)(2)$ .
3	"(9) Purchaser.—The term 'purchaser'
4	means, with respect to a HealthMart, an employer
5	or individual that has contracted under section
6	2801(c)(1)(A) with the HealthMart for the purchase
7	of health benefits coverage.".
8	TITLE II—HEALTH CARE ACCESS
9	AND CHOICE THROUGH INDI-
10	VIDUAL MEMBERSHIP ASSO-
11	CIATIONS (IMAs)
12	SEC. 201. EXPANSION OF ACCESS AND CHOICE THROUGH
13	INDIVIDUAL MEMBERSHIP ASSOCIATIONS
13 14	INDIVIDUAL MEMBERSHIP ASSOCIATIONS (IMAs).
14	(IMAs).
14 15	(IMAs).  The Public Health Service Act, as amended by sec-
14 15 16 17	(IMAs).  The Public Health Service Act, as amended by section 101, is further amended by adding at the end the
14 15 16 17	(IMAs).  The Public Health Service Act, as amended by section 101, is further amended by adding at the end the following new title:
14 15 16 17	(IMAs).  The Public Health Service Act, as amended by section 101, is further amended by adding at the end the following new title:  "TITLE XXIX—INDIVIDUAL MEMBERSHIP
114 115 116 117 118	(IMAs).  The Public Health Service Act, as amended by section 101, is further amended by adding at the end the following new title:  "TITLE XXIX—INDIVIDUAL MEMBERSHIP ASSOCIATIONS
114 115 116 117 118 119 220	(IMAs).  The Public Health Service Act, as amended by section 101, is further amended by adding at the end the following new title:  "TITLE XXIX—INDIVIDUAL MEMBERSHIP ASSOCIATIONS "SEC. 2901. DEFINITION OF INDIVIDUAL MEMBERSHIP AS-
14 15 16 17 18 19 20 21	The Public Health Service Act, as amended by section 101, is further amended by adding at the end the following new title:  "TITLE XXIX—INDIVIDUAL MEMBERSHIP ASSOCIATIONS  "SEC. 2901. DEFINITION OF INDIVIDUAL MEMBERSHIP ASSOCIATION (IMA).

1	"(1) Organization.—The IMA is an organiza-
2	tion operated under the direction of an association
3	(as defined in section $2904(1)$ ).
4	"(2) Offering Health Benefits cov-
5	ERAGE.—
6	"(A) DIFFERENT GROUPS.—The IMA, in
7	conjunction with those health insurance issuers
8	that offer health benefits coverage through the
9	IMA, makes available health benefits coverage
10	in the manner described in subsection (b) to all
11	members of the IMA and the dependents of
12	such members in the manner described in sub-
13	section (c)(2) at rates that are established by
14	the health insurance issuer on a policy or prod-
15	uct specific basis and that may vary only as
16	permissible under State law.
17	"(B) Nondiscrimination in coverage
18	OFFERED.—
19	"(i) In general.—Subject to clause
20	(ii), the IMA may not offer health benefits
21	coverage to a member of an IMA unless
22	the same coverage is offered to all such
23	members of the IMA.
24	"(ii) Construction.—Nothing in
25	this title shall be construed as requiring or

1	permitting a health insurance issuer to
2	provide coverage outside the service area of
3	the issuer, as approved under State law, or
4	requiring a health insurance issuer from
5	excluding or limiting the coverage on any
6	individual, subject to the requirement of
7	section 2741.
8	"(C) No financial underwriting.—The
9	IMA provides health benefits coverage only
10	through contracts with health insurance issuers
11	and does not assume insurance risk with re-
12	spect to such coverage.
13	"(3) Geographic areas.—Nothing in this title
14	shall be construed as preventing the establishment
15	and operation of more than one IMA in a geographic
16	area or as limiting the number of IMAs that may
17	operate in any area.
18	"(4) Provision of administrative services
19	TO PURCHASERS.—
20	"(A) IN GENERAL.—The IMA may provide
21	administrative services for members. Such serv-
22	ices may include accounting, billing, and enroll-
23	ment information.
24	"(B) Construction.—Nothing in this
25	subsection shall be construed as preventing an

1	IMA from serving as an administrative service
2	organization to any entity.
3	"(5) FILING INFORMATION.—The IMA files
4	with the Secretary information that demonstrates
5	the IMA's compliance with the applicable require-
6	ments of this title.
7	"(b) Health Benefits Coverage Require-
8	MENTS.—
9	"(1) Compliance with consumer protec-
10	TION REQUIREMENTS.—Any health benefits coverage
11	offered through an IMA shall—
12	"(A) be underwritten by a health insurance
13	issuer that—
14	"(i) is licensed (or otherwise regu-
15	lated) under State law,
16	"(ii) meets all applicable State stand-
17	ards relating to consumer protection, sub-
18	ject to section 2902(b), and
19	"(iii) offers the coverage under a con-
20	tract with the IMA; and
21	"(B) subject to paragraph (2), be approved
22	or otherwise permitted to be offered under
23	State law.
24	"(2) Examples of types of coverage.—The
25	benefits coverage made available through an IMA

1	may include, but is not limited to, any of the fol-
2	lowing if it meets the other applicable requirements
3	of this title:
4	"(A) Coverage through a health mainte-
5	nance organization.
6	"(B) Coverage in connection with a pre-
7	ferred provider organization.
8	"(C) Coverage in connection with a li-
9	censed provider-sponsored organization.
10	"(D) Indemnity coverage through an insur-
11	ance company.
12	"(E) Coverage offered in connection with a
13	contribution into a medical savings account or
14	flexible spending account.
15	"(F) Coverage that includes a point-of-
16	service option.
17	"(G) Any combination of such types of
18	coverage.
19	"(3) Wellness bonuses for health pro-
20	MOTION.—Nothing in this title shall be construed as
21	precluding a health insurance issuer offering health
22	benefits coverage through an IMA from establishing
23	premium discounts or rebates for members or from
24	modifying otherwise applicable copayments or
25	deductibles in return for adherence to programs of

1 health promotion and disease prevention so long as 2 such programs are agreed to in advance by the IMA 3 and comply with all other provisions of this title and do not discriminate among similarly situated mem-5 bers. 6 "(c) Members; Health Insurance Issuers.— 7 ((1) Members.— "(A) IN GENERAL.—Under rules estab-8 9 lished to carry out this title, with respect to an 10 individual who is a member of an IMA, the in-11 dividual may enroll for health benefits coverage 12 (including coverage for dependents of such indi-13 vidual) offered by a health insurance issuer 14 through the IMA. "(B) Rules for enrollment.—Nothing 15 16 in this paragraph shall preclude an IMA from 17 establishing rules of enrollment and reenroll-18 ment of members. Such rules shall be applied 19 consistently to all members within the IMA and 20 shall not be based in any manner on health sta-21 tus-related factors. 22 "(2) HEALTH INSURANCE ISSUERS.—The con-23 tract between an IMA and a health insurance issuer

shall provide, with respect to a member enrolled with

health benefits coverage offered by the issuer

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- 1 through the IMA, for the payment of the premiums 2 collected by the issuer. 3 "SEC. 2902. APPLICATION OF CERTAIN LAWS AND REQUIRE-4 MENTS. 5 "State laws insofar as they relate to any of the following are superseded and shall not apply to health benefits coverage made available through an IMA: 8 "(1) Benefit requirements for health benefits 9 coverage offered through an IMA, including (but not 10 limited to) requirements relating to coverage of spe-11 cific providers, specific services or conditions, or the 12 amount, duration, or scope of benefits, but not in-13 cluding requirements to the extent required to imple-14 ment title XXVII or other Federal law and to the 15 extent the requirement prohibits an exclusion of a 16 specific disease from such coverage. 17 "(2) Any other requirements (including limita-
- tions on compensation arrangements) that, directly or indirectly, preclude (or have the effect of precluding) the offering of such coverage through an IMA, if the IMA meets the requirements of this title.
- 23 Any State law or regulation relating to the composition
- 24 or organization of an IMA is preempted to the extent the

- 1 law or regulation is inconsistent with the provisions of this
- 2 title.
- 3 "SEC. 2903. ADMINISTRATION.
- 4 "(a) IN GENERAL.—The Secretary shall administer
- 5 this title and is authorized to issue such regulations as
- 6 may be required to carry out this title. Such regulations
- 7 shall be subject to Congressional review under the provi-
- 8 sions of chapter 8 of title 5, United States Code. The Sec-
- 9 retary shall incorporate the process of 'deemed file and
- 10 use' with respect to the information filed under section
- 11 2901(a)(5)(A) and shall determine whether information
- 12 filed by an IMA demonstrates compliance with the applica-
- 13 ble requirements of this title. The Secretary shall exercise
- 14 authority under this title in a manner that fosters and
- 15 promotes the development of IMAs in order to improve
- 16 access to health care coverage and services.
- 17 "(b) Periodic Reports.—The Secretary shall sub-
- 18 mit to Congress a report every 30 months, during the 10-
- 19 year period beginning on the effective date of the rules
- 20 promulgated by the Secretary to carry out this title, on
- 21 the effectiveness of this title in promoting coverage of un-
- 22 insured individuals. The Secretary may provide for the
- 23 production of such reports through one or more contracts
- 24 with appropriate private entities.

### 1 "SEC. 2904. DEFINITIONS.

2	"For purposes of this title:
3	"(1) Association.—The term 'association'
4	means, with respect to health insurance coverage of-
5	fered in a State, an association which—
6	"(A) has been actively in existence for at
7	least 5 years;
8	"(B) has been formed and maintained in
9	good faith for purposes other than obtaining in-
10	surance;
11	"(C) does not condition membership in the
12	association on any health status-related factor
13	relating to an individual (including an employee
14	of an employer or a dependent of an employee);
15	and
16	"(D) does not make health insurance cov-
17	erage offered through the association available
18	other than in connection with a member of the
19	association.
20	"(2) DEPENDENT.—The term 'dependent', as
21	applied to health insurance coverage offered by a
22	health insurance issuer licensed (or otherwise regu-
23	lated) in a State, shall have the meaning applied to
24	such term with respect to such coverage under the
25	laws of the State relating to such coverage and such

- 1 an issuer. Such term may include the spouse and 2 children of the individual involved. 3 "(3) HEALTH BENEFITS COVERAGE.—The term 'health benefits coverage' has the meaning given the 4 5 health term insurance coverage in section 6 2791(b)(1). "(4) HEALTH INSURANCE ISSUER.—The term 7
  - "(4) HEALTH INSURANCE ISSUER.—The term 'health insurance issuer' has the meaning given such term in section 2791(b)(2).
    - "(5) Health status-related factor' has the meaning given such term in section 2791(d)(9).
- 13 "(6) IMA; INDIVIDUAL MEMBERSHIP ASSOCIA-14 TION.—The terms 'IMA' and 'individual membership 15 association' are defined in section 2901(a).
  - "(7) MEMBER.—The term 'member' means, with respect to an IMA, an individual who is a member of the association to which the IMA is offering coverage.".

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# TITLE III—FEDERAL MATCHING

# 2 FUNDING FOR STATE INSUR-

# 3 **ANCE EXPENDITURES**

- 4 SEC. 301. FEDERAL MATCHING FUNDING FOR STATE IN-
- 5 SURANCE EXPENDITURES.
- 6 (a) In General.—Subject to the succeeding provi-
- 7 sions of this section, each State shall receive from the Sec-
- 8 retary of Health and Human Services an amount equal
- 9 to 50 percent of the funds expended by the State in pro-
- 10 viding for the use, in connection with providing health ben-
- 11 efits coverage, of a high-risk pool, a reinsurance pool, or
- 12 other risk-adjustment mechanism used for the purpose of
- 13 subsidizing the purchase of private health insurance.
- 14 (b) Funding Limitation.—A State shall not receive
  - 5 under this section for a fiscal year more than a total of
- 16 50 cents multiplied by the average number of residents
- 17 (as estimated by the Secretary) in the State in the fiscal
- 18 year.
- 19 (c) Administration.—The Secretary of Health and
- 20 Human Services shall provide for the administration of
- 21 this section and may establish such terms and conditions,
- 22 including the requirement of an application, as may be ap-
- 23 propriate to carry out this section.
- 24 (d) Construction.—Nothing in this section shall be
- 25 construed as requiring a State to operate a reinsurance

- 1 pool (or other risk-adjustment mechanism) under this sec-
- 2 tion or as preventing a State from operating such a pool
- 3 or mechanism through one or more private entities.
- 4 (e) High-Risk Pool.—For purposes of this section,
- 5 the term "high-risk pool" means any qualified high risk
- 6 pool (as defined in section 2744(c)(2) of the Public Health
- 7 Service Act).
- 8 (f) Reinsurance Pool or Other Risk-Adjust-
- 9 MENT MECHANISM DEFINED.—For purposes of this sec-
- 10 tion, the term "reinsurance pool or other risk-adjustment
- 11 mechanism" means any State-based risk spreading mecha-
- 12 nism to subsidize the purchase of private health insurance
- 13 for the high-risk population.
- 14 (g) High-Risk Population.—For purposes of this
- 15 section, the term "high-risk population" means—
- 16 (1) individuals who, by reason of the existence
- or history of a medical condition, are able to acquire
- health coverage only at rates which are at least 150
- 19 percent of the standard risk rates for such coverage,
- 20 and
- 21 (2) individuals who are provided health cov-
- erage by a high-risk pool.
- 23 (h) State Defined.—For purposes of this section,
- 24 the term "State" includes the District of Columbia, Puer-

- 45 to Rico, the Virgin Islands, Guam, American Samoa, and the Northern Mariana Islands. TITLE IV—AFFORDABLE HEALTH COVERAGE FOR EMPLOYEES 4 OF SMALL BUSINESSES 5 SEC. 401. SHORT TITLE OF TITLE. 7 This title may be cited as the "Small Business Access 8 and Choice for Entrepreneurs Act of 1999". SEC. 402, RULES. 10 (a) IN GENERAL.—Subtitle B of title I of the Employee Retirement Income Security Act of 1974 is amend-11 12 ed by adding after part 7 the following new part: "Part 8—Rules Governing Association Health 13 14 **PLANS** 15 "SEC. 801. ASSOCIATION HEALTH PLANS. 16 "(a) In General.—For purposes of this part, the term 'association health plan' means a group health 18 plan— 19 "(1) whose sponsor is (or is deemed under this 20 part to be) described in subsection (b); and
- 21
  - "(2) under which at least one option of health insurance coverage offered by a health insurance issuer (which may include, among other options, managed care options, point of service options, and preferred provider options) is provided to partici-

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- 1 pants and beneficiaries, unless, for any plan year,
- 2 such coverage remains unavailable to the plan de-
- 3 spite good faith efforts exercised by the plan to se-
- 4 cure such coverage.
- 5 "(b) Sponsorship.—The sponsor of a group health
- 6 plan is described in this subsection if such sponsor—
- 7 "(1) is organized and maintained in good faith,
- 8 with a constitution and bylaws specifically stating its
- 9 purpose and providing for periodic meetings on at
- 10 least an annual basis, as a bona fide trade associa-
- tion, a bona fide industry association (including a
- 12 rural electric cooperative association or a rural tele-
- phone cooperative association), a bona fide profes-
- sional association, or a bona fide chamber of com-
- merce (or similar bona fide business association, in-
- 16 cluding a corporation or similar organization that
- operates on a cooperative basis (within the meaning
- of section 1381 of the Internal Revenue Code of
- 19 1986)), for substantial purposes other than that of
- 20 obtaining or providing medical care;
- 21 "(2) is established as a permanent entity which
- receives the active support of its members and col-
- lects from its members on a periodic basis dues or
- payments necessary to maintain eligibility for mem-
- bership in the sponsor; and

- 1 "(3) does not condition membership, such dues
- 2 or payments, or coverage under the plan on the
- 3 basis of health status-related factors with respect to
- 4 the employees of its members (or affiliated mem-
- 5 bers), or the dependents of such employees, and does
- 6 not condition such dues or payments on the basis of
- 7 group health plan participation.
- 8 Any sponsor consisting of an association of entities which
- 9 meet the requirements of paragraphs (1), (2), and (3)
- 10 shall be deemed to be a sponsor described in this sub-
- 11 section.
- 12 "SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH
- 13 PLANS.
- 14 "(a) IN GENERAL.—The applicable authority shall
- 15 prescribe by regulation, through negotiated rulemaking, a
- 16 procedure under which, subject to subsection (b), the ap-
- 17 plicable authority shall certify association health plans
- 18 which apply for certification as meeting the requirements
- 19 of this part.
- 20 "(b) Standards.—Under the procedure prescribed
- 21 pursuant to subsection (a), in the case of an association
- 22 health plan that provides at least one benefit option which
- 23 does not consist of health insurance coverage, the applica-
- 24 ble authority shall certify such plan as meeting the re-

quirements of this part only if the applicable authority is 1 2 satisfied that— 3 "(1) such certification— "(A) is administratively feasible; "(B) is not adverse to the interests of the 5 6 individuals covered under the plan; and 7 "(C) is protective of the rights and benefits of the individuals covered under the plan; and 8 9 "(2) the applicable requirements of this part are met (or, upon the date on which the plan is to 10 11 commence operations, will be met) with respect to 12 the plan. 13 "(c) Requirements Applicable to Certified Plans.—An association health plan with respect to which 14 15 certification under this part is in effect shall meet the applicable requirements of this part, effective on the date 16 of certification (or, if later, on the date on which the plan is to commence operations). 18 19 "(d) Requirements for Continued Certifi-CATION.—The applicable authority may provide by regula-20 21 tion, through negotiated rulemaking, for continued certifi-22 cation of association health plans under this part. "(e) Class Certification for Fully Insured 23 Plans.—The applicable authority shall establish a class certification procedure for association health plans under

- 1 which all benefits consist of health insurance coverage.
- 2 Under such procedure, the applicable authority shall pro-
- 3 vide for the granting of certification under this part to
- 4 the plans in each class of such association health plans
- 5 upon appropriate filing under such procedure in connec-
- 6 tion with plans in such class and payment of the pre-
- 7 scribed fee under section 807(a).
- 8 "(f) CERTIFICATION OF SELF-INSURED ASSOCIATION
- 9 Health Plans.—An association health plan which offers
- 10 one or more benefit options which do not consist of health
- 11 insurance coverage may be certified under this part only
- 12 if such plan consists of any of the following:
- "(1) a plan which offered such coverage on the
- date of the enactment of the Small Business Access
- and Choice for Entrepreneurs Act of 1999,
- "(2) a plan under which the sponsor does not
- 17 restrict membership to one or more trades and busi-
- 18 nesses or industries and whose eligible participating
- employers represent a broad cross-section of trades
- and businesses or industries, or
- 21 "(3) a plan whose eligible participating employ-
- ers represent one or more trades or businesses, or
- one or more industries, which have been indicated as
- having average or above-average health insurance
- 25 risk or health claims experience by reason of State

- 1 rate filings, denials of coverage, proposed premium 2 rate levels, and other means demonstrated by such 3 plan in accordance with regulations which the Sec-
- 4 retary shall prescribe through negotiated rule-
- 5 making, including (but not limited to) the following:
- 6 agriculture; automobile dealerships; barbering and
- 7 cosmetology; child care; construction; dance, theat-
- 8 rical, and orchestra productions; disinfecting and
- 9 pest control; eating and drinking establishments;
- fishing; hospitals; labor organizations; logging; man-
- 11 ufacturing (metals); mining; medical and dental
- 12 practices; medical laboratories; sanitary services;
- transportation (local and freight); and warehousing.

#### 14 "SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND

#### 15 BOARDS OF TRUSTEES.

- 16 "(a) Sponsor.—The requirements of this subsection
- 17 are met with respect to an association health plan if the
- 18 sponsor has met (or is deemed under this part to have
- 19 met) the requirements of section 801(b) for a continuous
- 20 period of not less than 3 years ending with the date of
- 21 the application for certification under this part.
- 22 "(b) Board of Trustees.—The requirements of
- 23 this subsection are met with respect to an association
- 24 health plan if the following requirements are met:

1	"(1) FISCAL CONTROL.—The plan is operated,
2	pursuant to a trust agreement, by a board of trust-
3	ees which has complete fiscal control over the plan
4	and which is responsible for all operations of the
5	plan.
6	"(2) Rules of operation and financial
7	CONTROLS.—The board of trustees has in effect
8	rules of operation and financial controls, based on a
9	3-year plan of operation, adequate to carry out the
10	terms of the plan and to meet all requirements of
11	this title applicable to the plan.
12	"(3) Rules governing relationship to
13	PARTICIPATING EMPLOYERS AND TO CONTRAC-
14	TORS.—
15	"(A) IN GENERAL.—Except as provided in
16	subparagraphs (B) and (C), the members of the
17	board of trustees are individuals selected from
18	individuals who are the owners, officers, direc-
19	tors, or employees of the participating employ-
20	ers or who are partners in the participating em-
21	ployers and actively participate in the business.
22	"(B) Limitation.—
23	"(i) General rule.—Except as pro-
24	vided in clauses (ii) and (iii), no such
25	member is an owner, officer, director, or

1	employee of, or partner in, a contract ad-
2	ministrator or other service provider to the
3	plan.
4	"(ii) Limited exception for pro-
5	VIDERS OF SERVICES SOLELY ON BEHALF
6	OF THE SPONSOR.—Officers or employees
7	of a sponsor which is a service provider
8	(other than a contract administrator) to
9	the plan may be members of the board if
10	they constitute not more than 25 percent
11	of the membership of the board and they
12	do not provide services to the plan other
13	than on behalf of the sponsor.
14	"(iii) Treatment of providers of
15	MEDICAL CARE.—In the case of a sponsor
16	which is an association whose membership
17	consists primarily of providers of medical
18	care, clause (i) shall not apply in the case
19	of any service provider described in sub-
20	paragraph (A) who is a provider of medical
21	care under the plan.
22	"(C) CERTAIN PLANS EXCLUDED.—Sub-
23	paragraph (A) shall not apply to an association
24	health plan which is in existence on the date of

the enactment of the Small Business Access 1 2 and Choice for Entrepreneurs Act of 1999. "(D) Sole authority.—The board has 3 4 sole authority under the plan to approve appli-5 cations for participation in the plan and to con-6 tract with a service provider to administer the 7 day-to-day affairs of the plan. "(c) Treatment of Franchise Networks.—In 8 the case of a group health plan which is established and 10 maintained by a franchiser for a franchise network con-11 sisting of its franchisees— 12 "(1) the requirements of subsection (a) and sec-13 tion 801(a)(1) shall be deemed met if such require-14 ments would otherwise be met if the franchiser were 15 deemed to be the sponsor referred to in section 16 801(b), such network were deemed to be an associa-17 tion described in section 801(b), and each franchisee 18 were deemed to be a member (of the association and 19 the sponsor) referred to in section 801(b); and 20 "(2) the requirements of section 804(a)(1) shall 21 be deemed met. 22 The Secretary may by regulation, through negotiated rule-23 making, define for purposes of this subsection the terms 24 'franchiser', 'franchise network', and 'franchisee'. "(d) CERTAIN COLLECTIVELY BARGAINED PLANS.— 25

1	"(1) In General.—In the case of a group
2	health plan described in paragraph (2)—
3	"(A) the requirements of subsection (a)
4	and section 801(a)(1) shall be deemed met;
5	"(B) the joint board of trustees shall be
6	deemed a board of trustees with respect to
7	which the requirements of subsection (b) are
8	met; and
9	"(C) the requirements of section 804 shall
10	be deemed met.
11	"(2) Requirements.—A group health plan is
12	described in this paragraph if—
13	"(A) the plan is a multiemployer plan; or
14	"(B) the plan is in existence on April 1,
15	1997, and would be described in section
16	3(40)(A)(i) but solely for the failure to meet
17	the requirements of section 3(40)(C)(ii).
18	"SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-
19	MENTS.
20	"(a) Covered Employers and Individuals.—The
21	requirements of this subsection are met with respect to
22	an association health plan if, under the terms of the
23	plan—
24	"(1) each participating employer must be—
25	"(A) a member of the sponsor;

1	"(B) the sponsor; or
2	"(C) an affiliated member of the sponsor
3	with respect to which the requirements of sub-
4	section (b) are met;
5	except that, in the case of a sponsor which is a pro-
6	fessional association or other individual-based asso-
7	ciation, if at least one of the officers, directors, or
8	employees of an employer, or at least one of the in-
9	dividuals who are partners in an employer and who
10	actively participates in the business, is a member or
11	such an affiliated member of the sponsor, partici-
12	pating employers may also include such employer
13	and
14	"(2) all individuals commencing coverage under
15	the plan after certification under this part must
16	be—
17	"(A) active or retired owners (including
18	self-employed individuals), officers, directors, or
19	employees of, or partners in, participating em-
20	ployers; or
21	"(B) the beneficiaries of individuals de-
22	scribed in subparagraph (A).
23	"(b) Coverage of Previously Uninsured Em-
24	PLOYEES.—In the case of an association health plan in
25	existence on the date of the enactment of the Small Busi-

- 1 ness Access and Choice for Entrepreneurs Act of 1999,
- 2 an affiliated member of the sponsor of the plan may be
- 3 offered coverage under the plan as a participating em-
- 4 ployer only if—
- 5 "(1) the affiliated member was an affiliated
- 6 member on the date of certification under this part;
- 7 or
- 8 "(2) during the 12-month period preceding the
- 9 date of the offering of such coverage, the affiliated
- 10 member has not maintained or contributed to a
- group health plan with respect to any of its employ-
- ees who would otherwise be eligible to participate in
- such association health plan.
- 14 "(c) Individual Market Unaffected.—The re-
- 15 quirements of this subsection are met with respect to an
- 16 association health plan if, under the terms of the plan,
- 17 no participating employer may provide health insurance
- 18 coverage in the individual market for any employee not
- 19 covered under the plan which is similar to the coverage
- 20 contemporaneously provided to employees of the employer
- 21 under the plan, if such exclusion of the employee from cov-
- 22 erage under the plan is based on a health status-related
- 23 factor with respect to the employee and such employee
- 24 would, but for such exclusion on such basis, be eligible
- 25 for coverage under the plan.

1	"(d) Prohibition of Discrimination Against
2	EMPLOYERS AND EMPLOYEES ELIGIBLE TO PARTICI-
3	PATE.—The requirements of this subsection are met with
4	respect to an association health plan if—
5	"(1) under the terms of the plan, all employers
6	meeting the preceding requirements of this section
7	are eligible to qualify as participating employers for
8	all geographically available coverage options, unless,
9	in the case of any such employer, participation or
10	contribution requirements of the type referred to in
11	section 2711 of the Public Health Service Act are
12	not met;
13	"(2) upon request, any employer eligible to par-
14	ticipate is furnished information regarding all cov-
15	erage options available under the plan; and
16	"(3) the applicable requirements of sections
17	701, 702, and 703 are met with respect to the plan.
18	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN
19	DOCUMENTS, CONTRIBUTION RATES, AND
20	BENEFIT OPTIONS.
21	"(a) In General.—The requirements of this section
22	are met with respect to an association health plan if the
23	following requirements are met:
24	"(1) Contents of Governing Instru-
25	

1	clude a written instrument, meeting the require-
2	ments of an instrument required under section
3	402(a)(1), which—
4	"(A) provides that the board of trustees
5	serves as the named fiduciary required for plans
6	under section 402(a)(1) and serves in the ca-
7	pacity of a plan administrator (referred to in
8	section $3(16)(A)$ ;
9	"(B) provides that the sponsor of the plan
10	is to serve as plan sponsor (referred to in sec-
11	tion $3(16)(B)$ ; and
12	"(C) incorporates the requirements of sec-
13	tion 806.
14	"(2) Contribution rates must be non-
15	DISCRIMINATORY.—
16	"(A) The contribution rates for any par-
17	ticipating small employer do not vary on the
18	basis of the claims experience of such employer
19	and do not vary on the basis of the type of
20	business or industry in which such employer is
21	engaged.
22	"(B) Nothing in this title or any other pro-
23	vision of law shall be construed to preclude an
24	association health plan, or a health insurance
25	issuer offering health insurance coverage in

1	connection with an association health plan,
2	from—
3	"(i) setting contribution rates based
4	on the claims experience of the plan; or
5	"(ii) varying contribution rates for
6	small employers in a State to the extent
7	that such rates could vary using the same
8	methodology employed in such State for
9	regulating premium rates in the small
10	group market with respect to health insur-
11	ance coverage offered in connection with
12	bona fide associations (within the meaning
13	of section 2791(d)(3) of the Public Health
14	Service Act),
15	subject to the requirements of section 702(b)
16	relating to contribution rates.
17	"(3) Floor for number of covered indi-
18	VIDUALS WITH RESPECT TO CERTAIN PLANS.—If
19	any benefit option under the plan does not consist
20	of health insurance coverage, the plan has as of the
21	beginning of the plan year not fewer than 1,000 par-
22	ticipants and beneficiaries.
23	"(4) Marketing requirements.—
24	"(A) In general.—If a benefit option
25	which consists of health insurance coverage is

offered under the plan, State-licensed insurance agents shall be used to distribute to small employers coverage which does not consist of health insurance coverage in a manner comparable to the manner in which such agents are used to distribute health insurance coverage.

- "(B) STATE-LICENSED INSURANCE
  AGENTS.—For purposes of subparagraph (A),
  the term 'State-licensed insurance agents'
  means one or more agents who are licensed in
  a State and are subject to the laws of such
  State relating to licensure, qualification, testing, examination, and continuing education of
  persons authorized to offer, sell, or solicit
  health insurance coverage in such State.
- "(5) REGULATORY REQUIREMENTS.—Such other requirements as the applicable authority determines are necessary to carry out the purposes of this part, which shall be prescribed by the applicable authority by regulation through negotiated rulemaking. "(b) Health Benefit Options Under an Asso-
- "(1) Examples of types of coverage.—The health benefits coverage made available through an association health plan may include, but is not lim-

CIATION HEALTH PLAN.—

1	ited to, any of the following if it meets the other ap-
2	plicable requirements of this title:
3	"(A) Coverage through a health mainte-
4	nance organization.
5	"(B) Coverage in connection with a pre-
6	ferred provider organization.
7	"(C) Coverage in connection with a li-
8	censed provider-sponsored organization.
9	"(D) Indemnity coverage through an insur-
10	ance company.
11	"(E) Coverage offered in connection with a
12	contribution into a medical savings account or
13	flexible spending account.
14	"(F) Coverage that includes a point-of-
15	service option.
16	"(G) Any combination of such types of
17	coverage.
18	"(2) Health insurance coverage op-
19	TIONS.—
20	"(A) In general.—An association health
21	plan shall include a minimum of 4 health insur-
22	ance coverage options. At least 1 option shall be
23	a non network option. At least 2 options shall
24	meet all applicable State benefit mandates.

- 1 "(B) Model benefits package.—The
  2 Secretary in consultation with the National As3 sociation of Insurance Commissioners shall de4 velop a model benefits package for health insur5 ance coverage not later than one year after the
  6 date of the enactment of the Consensus Health
  7 Care Access and Choice Act of 1999.
  - "(C) EXCEPTION TO GENERAL RULE.—An association health plan may offer 2 options that meet the requirements of the model benefits package in lieu of the State benefit mandate offerings required under subparagraph (A).
  - "(3) PERMITTING ASSOCIATION HEALTH PLANS
    TO ADJUST DISTRIBUTIONS AMONG ISSUERS TO REFLECT RELATIVE RISK OF ENROLLEES.—Nothing in
    this section shall be construed as precluding an association health plan from providing for adjustments
    in amounts distributed among the health insurance
    issuers offering health benefits coverage through the
    association health plan based on factors such as the
    relative health care risk of members enrolled under
    the coverage offered by the different issuers.
  - "(4) Construction.—Except as provided in subparagraph (2), nothing in this part or any provision of State law (as defined in section 514(c)(1))

1	shall be construed to preclude an association health
2	plan, or a health insurance issuer offering health in-
3	surance coverage in connection with an association
4	health plan, from exercising its sole discretion in se-
5	lecting the specific items and services consisting of
6	medical care to be included as benefits under such
7	plan or coverage, except (subject to section 514) in
8	the case of any law to the extent that it (1) prohibits
9	an exclusion of a specific disease from such cov-
10	erage, or (2) is not preempted under section
11	731(a)(1) with respect to matters governed by sec-
12	tion 711 or 712.
13	"SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS
	"SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS FOR SOLVENCY FOR PLANS PROVIDING
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14 15	FOR SOLVENCY FOR PLANS PROVIDING
14 15 16	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH
13 14 15 16 17	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.
14 15 16 17	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.  "(a) IN GENERAL.—The requirements of this section
14 15 16 17	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.  "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if—
14 15 16 17 18	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.  "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if—  "(1) the benefits under the plan consist solely
14 15 16 17 18 19 20	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.  "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if—  "(1) the benefits under the plan consist solely of health insurance coverage; or
14 15 16 17 18 19 20	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.  "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if—  "(1) the benefits under the plan consist solely of health insurance coverage; or  "(2) if the plan provides any additional benefit
14 15 16 17 18 19 20 21	FOR SOLVENCY FOR PLANS PROVIDING HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.  "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if—  "(1) the benefits under the plan consist solely of health insurance coverage; or  "(2) if the plan provides any additional benefit options which do not consist of health insurance cov-

1	in amounts recommended by the qualified actu-
2	ary, consisting of—
3	"(i) a reserve sufficient for unearned
4	contributions;
5	"(ii) a reserve sufficient for benefit li-
6	abilities which have been incurred, which
7	have not been satisfied, and for which risk
8	of loss has not yet been transferred, and
9	for expected administrative costs with re-
10	spect to such benefit liabilities;
11	"(iii) a reserve sufficient for any other
12	obligations of the plan; and
13	"(iv) a reserve sufficient for a margin
14	of error and other fluctuations, taking into
15	account the specific circumstances of the
16	plan; and
17	"(B) establishes and maintains aggregate
18	and specific excess/stop loss insurance and sol-
19	vency indemnification, with respect to such ad-
20	ditional benefit options for which risk of loss
21	has not yet been transferred, as follows:
22	"(i) The plan shall secure aggregate
23	excess/stop loss insurance for the plan
24	with an attachment point which is not
25	greater than 125 percent of expected gross

annual claims. The applicable authority may by regulation, through negotiated rulemaking, provide for upward adjustments in the amount of such percentage in specified circumstances in which the plan specifically provides for and maintains reserves in excess of the amounts required under subparagraph (A).

"(ii) The plan shall secure specific excess/stop loss insurance for the plan with an attachment point which is at least equal to an amount recommended by the plan's qualified actuary (but not more than \$175,000). The applicable authority may by regulation, through negotiated rule-making, provide for adjustments in the amount of such insurance in specified circumstances in which the plan specifically provides for and maintains reserves in excess of the amounts required under subparagraph (A).

"(iii) The plan shall secure indemnification insurance for any claims which the plan is unable to satisfy by reason of a plan termination.

- 1 Any regulations prescribed by the applicable authority
- 2 pursuant to clause (i) or (ii) of subparagraph (B) may
- 3 allow for such adjustments in the required levels of excess/
- 4 stop loss insurance as the qualified actuary may rec-
- 5 ommend, taking into account the specific circumstances
- 6 of the plan.
- 7 "(b) Minimum Surplus in Addition to Claims
- 8 Reserves.—In the case of any association health plan de-
- 9 scribed in subsection (a)(2), the requirements of this sub-
- 10 section are met if the plan establishes and maintains sur-
- 11 plus in an amount at least equal to—
- 12 "(1) \$500,000, or
- "(2) such greater amount (but not greater than
- \$2,000,000) as may be set forth in regulations pre-
- scribed by the applicable authority through nego-
- tiated rulemaking, based on the level of aggregate
- and specific excess/stop loss insurance provided with
- 18 respect to such plan.
- 19 "(c) Additional Requirements.—In the case of
- 20 any association health plan described in subsection (a)(2),
- 21 the applicable authority may provide such additional re-
- 22 quirements relating to reserves and excess/stop loss insur-
- 23 ance as the applicable authority considers appropriate.
- 24 Such requirements may be provided by regulation, through

- 1 negotiated rulemaking, with respect to any such plan or
- 2 any class of such plans.
- 3 "(d) Adjustments for Excess/Stop Loss Insur-
- 4 ANCE.—The applicable authority may provide for adjust-
- 5 ments to the levels of reserves otherwise required under
- 6 subsections (a) and (b) with respect to any plan or class
- 7 of plans to take into account excess/stop loss insurance
- 8 provided with respect to such plan or plans.
- 9 "(e) Alternative Means of Compliance.—The
- 10 applicable authority may permit an association health plan
- 11 described in subsection (a)(2) to substitute, for all or part
- 12 of the requirements of this section (except subsection
- 13 (a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-
- 14 rangement, or other financial arrangement as the applica-
- 15 ble authority determines to be adequate to enable the plan
- 16 to fully meet all its financial obligations on a timely basis
- 17 and is otherwise no less protective of the interests of par-
- 18 ticipants and beneficiaries than the requirements for
- 19 which it is substituted. The applicable authority may take
- 20 into account, for purposes of this subsection, evidence pro-
- 21 vided by the plan or sponsor which demonstrates an as-
- 22 sumption of liability with respect to the plan. Such evi-
- 23 dence may be in the form of a contract of indemnification,
- 24 lien, bonding, insurance, letter of credit, recourse under
- 25 applicable terms of the plan in the form of assessments

1	of participating employers, security, or other financial ar-
2	rangement.
3	"(f) Measures to Ensure Continued Payment
4	OF BENEFITS BY CERTAIN PLANS IN DISTRESS.—
5	"(1) Payments by certain plans to asso-
6	CIATION HEALTH PLAN FUND.—
7	"(A) IN GENERAL.—In the case of an as-
8	sociation health plan described in subsection
9	(a)(2), the requirements of this subsection are
10	met if the plan makes payments into the Asso-
11	ciation Health Plan Fund under this subpara-
12	graph when they are due. Such payments shall
13	consist of annual payments in the amount of
14	\$5,000, and, in addition to such annual pay-
15	ments, such supplemental payments as the Sec-
16	retary may determine to be necessary under
17	paragraph (2). Payments under this paragraph
18	are payable to the Fund at the time determined
19	by the Secretary. Initial payments are due in
20	advance of certification under this part. Pay-
21	ments shall continue to accrue until a plan's as-
22	sets are distributed pursuant to a termination
23	procedure.
24	"(B) Penalties for failure to make
25	PAYMENTS.—If any payment is not made by a

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plan when it is due, a late payment charge of not more than 100 percent of the payment which was not timely paid shall be payable by the plan to the Fund.

"(C) CONTINUED DUTY OF THE SEC-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on account of the failure of a plan to pay any payment when due.

"(2) Payments by secretary to continue EXCESS/STOP LOSS INSURANCE COVERAGE AND IN-DEMNIFICATION INSURANCE COVERAGE FOR CER-TAIN PLANS.—In any case in which the applicable authority determines that there is, or that there is reason to believe that there will be: (A) a failure to take necessary corrective actions under section 809(a) with respect to an association health plan described in subsection (a)(2); or (B) a termination of such a plan under section 809(b) or 810(b)(8) (and, if the applicable authority is not the Secretary, certifies such determination to the Secretary), the Secretary shall determine the amounts necessary to make payments to an insurer (designated by the Secretary) to maintain in force excess/stop loss insurance coverage or indemnification insurance cov-

erage for such plan, if the Secretary determines that there is a reasonable expectation that, without such payments, claims would not be satisfied by reason of termination of such coverage. The Secretary shall, to the extent provided in advance in appropriation Acts, pay such amounts so determined to the insurer designated by the Secretary.

#### "(3) Association health plan fund.—

"(A) IN GENERAL.—There is established on the books of the Treasury a fund to be known as the 'Association Health Plan Fund'. The Fund shall be available for making payments pursuant to paragraph (2). The Fund shall be credited with payments received pursuant to paragraph (1)(A), penalties received pursuant to paragraph (1)(B); and earnings on investments of amounts of the Fund under subparagraph (B).

"(B) INVESTMENT.—Whenever the Secretary determines that the moneys of the fund are in excess of current needs, the Secretary may request the investment of such amounts as the Secretary determines advisable by the Secretary of the Treasury in obligations issued or guaranteed by the United States.

1	"(g) Excess/Stop Loss Insurance.—For pur-
2	poses of this section—
3	"(1) Aggregate excess/stop loss insur-
4	ANCE.—The term 'aggregate excess/stop loss insur-
5	ance' means, in connection with an association
6	health plan, a contract—
7	"(A) under which an insurer (meeting such
8	minimum standards as the applicable authority
9	may prescribe by regulation through negotiated
10	rulemaking) provides for payment to the plan
11	with respect to aggregate claims under the plan
12	in excess of an amount or amounts specified in
13	such contract;
14	"(B) which is guaranteed renewable; and
15	"(C) which allows for payment of pre-
16	miums by any third party on behalf of the in-
17	sured plan.
18	"(2) Specific excess/stop loss insur-
19	ANCE.—The term 'specific excess/stop loss insur-
20	ance' means, in connection with an association
21	health plan, a contract—
22	"(A) under which an insurer (meeting such
23	minimum standards as the applicable authority
24	may prescribe by regulation through negotiated
25	rulemaking) provides for payment to the plan

1	with respect to claims under the plan in connec-
2	tion with a covered individual in excess of an
3	amount or amounts specified in such contract
4	in connection with such covered individual;
5	"(B) which is guaranteed renewable; and
6	"(C) which allows for payment of pre-
7	miums by any third party on behalf of the in-
8	sured plan.
9	"(h) Indemnification Insurance.—For purposes
10	of this section, the term 'indemnification insurance'
11	means, in connection with an association health plan, a
12	contract—
13	"(1) under which an insurer (meeting such min-
14	imum standards as the applicable authority may pre-
15	scribe through negotiated rulemaking) provides for
16	payment to the plan with respect to claims under the
17	plan which the plan is unable to satisfy by reason
18	of a termination pursuant to section 809(b) (relating
19	to mandatory termination);
20	"(2) which is guaranteed renewable and
21	noncancellable for any reason (except as the applica-
22	ble authority may prescribe by regulation through
23	negotiated rulemaking); and
24	"(3) which allows for payment of premiums by
25	any third party on behalf of the insured plan.

1	"(i) Reserves.—For purposes of this section, the
2	term 'reserves' means, in connection with an association
3	health plan, plan assets which meet the fiduciary stand-
4	ards under part 4 and such additional requirements re-
5	garding liquidity as the applicable authority may prescribe
6	through negotiated rulemaking.
7	"(j) Solvency Standards Working Group.—
8	"(1) In general.—Within 90 days after the
9	date of the enactment of the Small Business Access
10	and Choice for Entrepreneurs Act of 1999, the ap-
11	plicable authority shall establish a Solvency Stand-
12	ards Working Group. In prescribing the initial regu-
13	lations under this section, the applicable authority
14	shall take into account the recommendations of such
15	Working Group.
16	"(2) Membership.—The Working Group shall
17	consist of not more than 15 members appointed by
18	the applicable authority. The applicable authority
19	shall include among persons invited to membership
20	on the Working Group at least one of each of the
21	following:
22	"(A) a representative of the National Asso-
23	ciation of Insurance Commissioners;
24	"(B) a representative of the American
25	Academy of Actuaries;

1	"(C) a representative of the State govern-
2	ments, or their interests;
3	"(D) a representative of existing self-in-
4	sured arrangements, or their interests;
5	"(E) a representative of associations of the
6	type referred to in section 801(b)(1), or their
7	interests; and
8	"(F) a representative of multiemployer
9	plans that are group health plans, or their in-
10	terests.
11	"SEC. 807. REQUIREMENTS FOR APPLICATION AND RE-
12	LATED REQUIREMENTS.
13	"(a) FILING FEE.—Under the procedure prescribed
14	pursuant to section 802(a), an association health plan
15	shall pay to the applicable authority at the time of filing
16	an application for certification under this part a filing fee
17	in the amount of \$5,000, which shall be available in the
18	case of the Secretary, to the extent provided in appropria-
19	tion Acts, for the sole purpose of administering the certifi-
20	cation procedures applicable with respect to association
21	health plans.
22	"(b) Information To Be Included in Applica-
23	TION FOR CERTIFICATION.—An application for certifi-
24	cation under this part meets the requirements of this sec-
25	tion only if it includes, in a manner and form which shall

be prescribed by the applicable authority through nego-2 tiated rulemaking, at least the following information: "(1) IDENTIFYING INFORMATION.—The names 3 4 and addresses of— "(A) the sponsor; and 5 "(B) the members of the board of trustees 6 7 of the plan. "(2) States in which plan intends to do 8 9 BUSINESS.—The States in which participants and 10 beneficiaries under the plan are to be located and 11 the number of them expected to be located in each 12 such State. 13 "(3) Bonding requirements.—Evidence pro-14 vided by the board of trustees that the bonding re-15 quirements of section 412 will be met as of the date 16 of the application or (if later) commencement of op-17 erations. 18 "(4) Plan documents.—A copy of the docu-19 ments governing the plan (including any bylaws and 20 trust agreements), the summary plan description, 21 and other material describing the benefits that will 22 be provided to participants and beneficiaries under 23 the plan. 24 (5)AGREEMENTS WITH PRO-SERVICE 25 VIDERS.—A copy of any agreements between the

- plan and contract administrators and other service
   providers.
  - "(6) Funding report.—In the case of association health plans providing benefits options in addition to health insurance coverage, a report setting forth information with respect to such additional benefit options determined as of a date within the 120-day period ending with the date of the application, including the following:
    - "(A) Reserves.—A statement, certified by the board of trustees of the plan, and a statement of actuarial opinion, signed by a qualified actuary, that all applicable requirements of section 806 are or will be met in accordance with regulations which the applicable authority shall prescribe through negotiated rulemaking.
    - "(B) ADEQUACY OF CONTRIBUTION RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of required reserves under the plan for the 12-month period beginning with such date within

such 120-day period, taking into account the expected coverage and experience of the plan. If the contribution rates are not fully adequate, the statement of actuarial opinion shall indicate the extent to which the rates are inadequate and the changes needed to ensure adequacy.

- "(C) CURRENT AND PROJECTED VALUE OF ASSETS AND LIABILITIES.—A statement of actuarial opinion signed by a qualified actuary, which sets forth the current value of the assets and liabilities accumulated under the plan and a projection of the assets, liabilities, income, and expenses of the plan for the 12-month period referred to in subparagraph (B). The income statement shall identify separately the plan's administrative expenses and claims.
- "(D) Costs of Coverage to be charged, including an itemization of amounts for administration, reserves, and other expenses associated with the operation of the plan.
- "(E) OTHER INFORMATION.—Any other information as may be determined by the applicable authority, by regulation through nego-

- 1 tiated rulemaking, as necessary to carry out the
- 2 purposes of this part.
- 3 "(c) FILING NOTICE OF CERTIFICATION WITH
- 4 States.—A certification granted under this part to an
- 5 association health plan shall not be effective unless written
- 6 notice of such certification is filed with the applicable
- 7 State authority of each State in which at least 25 percent
- 8 of the participants and beneficiaries under the plan are
- 9 located. For purposes of this subsection, an individual
- 10 shall be considered to be located in the State in which a
- 11 known address of such individual is located or in which
- 12 such individual is employed.
- 13 "(d) Notice of Material Changes.—In the case
- 14 of any association health plan certified under this part,
- 15 descriptions of material changes in any information which
- 16 was required to be submitted with the application for the
- 17 certification under this part shall be filed in such form
- 18 and manner as shall be prescribed by the applicable au-
- 19 thority by regulation through negotiated rulemaking. The
- 20 applicable authority may require by regulation, through
- 21 negotiated rulemaking, prior notice of material changes
- 22 with respect to specified matters which might serve as the
- 23 basis for suspension or revocation of the certification.
- 24 "(e) Reporting Requirements for Certain As-
- 25 SOCIATION HEALTH PLANS.—An association health plan

- 1 certified under this part which provides benefit options in
- 2 addition to health insurance coverage for such plan year
- 3 shall meet the requirements of section 103 by filing an
- 4 annual report under such section which shall include infor-
- 5 mation described in subsection (b)(6) with respect to the
- 6 plan year and, notwithstanding section 104(a)(1)(A), shall
- 7 be filed with the applicable authority not later than 90
- 8 days after the close of the plan year (or on such later date
- 9 as may be prescribed by the applicable authority). The ap-
- 10 plicable authority may require by regulation through nego-
- 11 tiated rulemaking such interim reports as it considers ap-
- 12 propriate.
- 13 "(f) Engagement of Qualified Actuary.—The
- 14 board of trustees of each association health plan which
- 15 provides benefits options in addition to health insurance
- 16 coverage and which is applying for certification under this
- 17 part or is certified under this part shall engage, on behalf
- 18 of all participants and beneficiaries, a qualified actuary
- 19 who shall be responsible for the preparation of the mate-
- 20 rials comprising information necessary to be submitted by
- 21 a qualified actuary under this part. The qualified actuary
- 22 shall utilize such assumptions and techniques as are nec-
- 23 essary to enable such actuary to form an opinion as to
- 24 whether the contents of the matters reported under this
- 25 part—

1	"(1) are in the aggregate reasonably related to
2	the experience of the plan and to reasonable expecta-
3	tions; and
4	"(2) represent such actuary's best estimate of
5	anticipated experience under the plan.
6	The opinion by the qualified actuary shall be made with
7	respect to, and shall be made a part of, the annual report
8	"SEC. 808. NOTICE REQUIREMENTS FOR VOLUNTARY TER
9	MINATION.
10	"Except as provided in section 809(b), an association
11	health plan which is or has been certified under this part
12	may terminate (upon or at any time after cessation of ac-
13	cruals in benefit liabilities) only if the board of trustees—
14	"(1) not less than 60 days before the proposed
15	termination date, provides to the participants and
16	beneficiaries a written notice of intent to terminate
17	stating that such termination is intended and the
18	proposed termination date;
19	"(2) develops a plan for winding up the affairs
20	of the plan in connection with such termination in
21	a manner which will result in timely payment of all
22	benefits for which the plan is obligated; and
23	"(3) submits such plan in writing to the appli-
24	cable authority.

- 1 Actions required under this section shall be taken in such
- 2 form and manner as may be prescribed by the applicable
- 3 authority by regulation through negotiated rulemaking.
- 4 "SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI-
- 5 NATION.
- 6 "(a) Actions To Avoid Depletion of Re-
- 7 SERVES.—An association health plan which is certified
- 8 under this part and which provides benefits other than
- 9 health insurance coverage shall continue to meet the re-
- 10 quirements of section 806, irrespective of whether such
- 11 certification continues in effect. The board of trustees of
- 12 such plan shall determine quarterly whether the require-
- 13 ments of section 806 are met. In any case in which the
- 14 board determines that there is reason to believe that there
- 15 is or will be a failure to meet such requirements, or the
- 16 applicable authority makes such a determination and so
- 17 notifies the board, the board shall immediately notify the
- 18 qualified actuary engaged by the plan, and such actuary
- 19 shall, not later than the end of the next following month,
- 20 make such recommendations to the board for corrective
- 21 action as the actuary determines necessary to ensure com-
- 22 pliance with section 806. Not later than 30 days after re-
- 23 ceiving from the actuary recommendations for corrective
- 24 actions, the board shall notify the applicable authority (in
- 25 such form and manner as the applicable authority may

- 1 prescribe by regulation through negotiated rulemaking) of
- 2 such recommendations of the actuary for corrective action,
- 3 together with a description of the actions (if any) that the
- 4 board has taken or plans to take in response to such rec-
- 5 ommendations. The board shall thereafter report to the
- 6 applicable authority, in such form and frequency as the
- 7 applicable authority may specify to the board, regarding
- 8 corrective action taken by the board until the requirements
- 9 of section 806 are met.
- 10 "(b) Mandatory Termination.—In any case in
- 11 which—
- "(1) the applicable authority has been notified
- under subsection (a) of a failure of an association
- health plan which is or has been certified under this
- part and is described in section 806(a)(2) to meet
- the requirements of section 806 and has not been
- 17 notified by the board of trustees of the plan that
- 18 corrective action has restored compliance with such
- requirements; and
- 20 "(2) the applicable authority determines that
- 21 there is a reasonable expectation that the plan will
- continue to fail to meet the requirements of section
- 23 806,
- 24 the board of trustees of the plan shall, at the direction
- 25 of the applicable authority, terminate the plan and, in the

- 1 course of the termination, take such actions as the appli-
- 2 cable authority may require, including satisfying any
- 3 claims referred to in section 806(a)(2)(B)(iii) and recov-
- 4 ering for the plan any liability under subsection
- 5 (a)(2)(B)(iii) or (e) of section 806, as necessary to ensure
- 6 that the affairs of the plan will be, to the maximum extent
- 7 possible, wound up in a manner which will result in timely
- 8 provision of all benefits for which the plan is obligated.
- 9 "SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL-
- 10 VENT ASSOCIATION HEALTH PLANS PRO-
- 11 VIDING HEALTH BENEFITS IN ADDITION TO
- 12 HEALTH INSURANCE COVERAGE.
- 13 "(a) Appointment of Secretary as Trustee for
- 14 Insolvent Plans.—Whenever the Secretary determines
- 15 that an association health plan which is or has been cer-
- 16 tified under this part and which is described in section
- 17 806(a)(2) will be unable to provide benefits when due or
- 18 is otherwise in a financially hazardous condition, as shall
- 19 be defined by the Secretary by regulation through nego-
- 20 tiated rulemaking, the Secretary shall, upon notice to the
- 21 plan, apply to the appropriate United States district court
- 22 for appointment of the Secretary as trustee to administer
- 23 the plan for the duration of the insolvency. The plan may
- 24 appear as a party and other interested persons may inter-
- 25 vene in the proceedings at the discretion of the court. The

- 1 court shall appoint such Secretary trustee if the court de-
- 2 termines that the trusteeship is necessary to protect the
- 3 interests of the participants and beneficiaries or providers
- 4 of medical care or to avoid any unreasonable deterioration
- 5 of the financial condition of the plan. The trusteeship of
- 6 such Secretary shall continue until the conditions de-
- 7 scribed in the first sentence of this subsection are rem-
- 8 edied or the plan is terminated.
- 9 "(b) Powers as Trustee.—The Secretary, upon
- 10 appointment as trustee under subsection (a), shall have
- 11 the power—
- 12 "(1) to do any act authorized by the plan, this
- title, or other applicable provisions of law to be done
- by the plan administrator or any trustee of the plan;
- 15 "(2) to require the transfer of all (or any part)
- of the assets and records of the plan to the Sec-
- 17 retary as trustee;
- 18 "(3) to invest any assets of the plan which the
- 19 Secretary holds in accordance with the provisions of
- the plan, regulations prescribed by the Secretary
- 21 through negotiated rulemaking, and applicable provi-
- sions of law;
- 23 "(4) to require the sponsor, the plan adminis-
- trator, any participating employer, and any employee
- organization representing plan participants to fur-

1	nish any information with respect to the plan which
2	the Secretary as trustee may reasonably need in
3	order to administer the plan;
4	"(5) to collect for the plan any amounts due the
5	plan and to recover reasonable expenses of the trust-
6	eeship;
7	"(6) to commence, prosecute, or defend on be-
8	half of the plan any suit or proceeding involving the
9	plan;
10	"(7) to issue, publish, or file such notices, state-
11	ments, and reports as may be required by the Sec-
12	retary by regulation through negotiated rulemaking
13	or required by any order of the court;
14	"(8) to terminate the plan (or provide for its
15	termination accordance with section 809(b)) and liq-
16	uidate the plan assets, to restore the plan to the re-
17	sponsibility of the sponsor, or to continue the trust-
18	eeship;
19	"(9) to provide for the enrollment of plan par-
20	ticipants and beneficiaries under appropriate cov-
21	erage options; and
22	"(10) to do such other acts as may be nec-
23	essarv to comply with this title or any order of the

court and to protect the interests of plan partici-

- 1 pants and beneficiaries and providers of medical
- 2 care.
- 3 "(c) Notice of Appointment.—As soon as prac-
- 4 ticable after the Secretary's appointment as trustee, the
- 5 Secretary shall give notice of such appointment to—
- 6 "(1) the sponsor and plan administrator;
- 7 "(2) each participant;
- 8 "(3) each participating employer; and
- 9 "(4) if applicable, each employee organization
- which, for purposes of collective bargaining, rep-
- 11 resents plan participants.
- "(d) Additional Duties.—Except to the extent in-
- 13 consistent with the provisions of this title, or as may be
- 14 otherwise ordered by the court, the Secretary, upon ap-
- 15 pointment as trustee under this section, shall be subject
- 16 to the same duties as those of a trustee under section 704
- 17 of title 11, United States Code, and shall have the duties
- 18 of a fiduciary for purposes of this title.
- 19 "(e) Other Proceedings.—An application by the
- 20 Secretary under this subsection may be filed notwith-
- 21 standing the pendency in the same or any other court of
- 22 any bankruptcy, mortgage foreclosure, or equity receiver-
- 23 ship proceeding, or any proceeding to reorganize, conserve,
- 24 or liquidate such plan or its property, or any proceeding
- 25 to enforce a lien against property of the plan.

"(f) Jurisdiction of Court.—

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"(1) In general.—Upon the filing of an application for the appointment as trustee or the issuance of a decree under this section, the court to which the application is made shall have exclusive jurisdiction of the plan involved and its property wherever located with the powers, to the extent consistent with the purposes of this section, of a court of the United States having jurisdiction over cases under chapter 11 of title 11, United States Code. Pending an adjudication under this section such court shall stay, and upon appointment by it of the Secretary as trustee, such court shall continue the stay of, any pending mortgage foreclosure, equity receivership, or other proceeding to reorganize, conserve, or liquidate the plan, the sponsor, or property of such plan or sponsor, and any other suit against any receiver, conservator, or trustee of the plan, the sponsor, or property of the plan or sponsor. Pending such adjudication and upon the appointment by it of the Secretary as trustee, the court may stay any proceeding to enforce a lien against property of the plan or the sponsor or any other suit against the plan or the sponsor.

- 1 "(2) Venue.—An action under this section
- 2 may be brought in the judicial district where the
- 3 sponsor or the plan administrator resides or does
- 4 business or where any asset of the plan is situated.
- 5 A district court in which such action is brought may
- 6 issue process with respect to such action in any
- 7 other judicial district.
- 8 "(g) Personnel.—In accordance with regulations
- 9 which shall be prescribed by the Secretary through nego-
- 10 tiated rulemaking, the Secretary shall appoint, retain, and
- 11 compensate accountants, actuaries, and other professional
- 12 service personnel as may be necessary in connection with
- 13 the Secretary's service as trustee under this section.
- 14 "SEC. 811. STATE ASSESSMENT AUTHORITY.
- 15 "(a) In General.—Notwithstanding section 514, a
- 16 State may impose by law a contribution tax on an associa-
- 17 tion health plan described in section 806(a)(2), if the plan
- 18 commenced operations in such State after the date of the
- 19 enactment of the Small Business Access and Choice for
- 20 Entrepreneurs Act of 1999.
- 21 "(b) Contribution Tax.—For purposes of this sec-
- 22 tion, the term 'contribution tax' imposed by a State on
- 23 an association health plan means any tax imposed by such
- 24 State if—

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- "(1) such tax is computed by applying a rate to the amount of premiums or contributions, with respect to individuals covered under the plan who are residents of such State, which are received by the plan from participating employers located in such State or from such individuals;
  - "(2) the rate of such tax does not exceed the rate of any tax imposed by such State on premiums or contributions received by insurers or health maintenance organizations for health insurance coverage offered in such State in connection with a group health plan;
  - "(3) such tax is otherwise nondiscriminatory;

"(4) the amount of any such tax assessed on the plan is reduced by the amount of any tax or assessment otherwise imposed by the State on premiums, contributions, or both received by insurers or health maintenance organizations for health insurance coverage, aggregate excess/stop loss insurance (as defined in section 806(g)(1)), specific excess/ stop loss insurance (as defined in section 806(g)(2)), other insurance related to the provision of medical care under the plan, or any combination thereof pro-

1 vided by such insurers or health maintenance organi-2 zations in such State in connection with such plan. 3 "SEC. 812. SPECIAL RULES FOR CHURCH PLANS. 4 "(a) Election for Church Plans.—Notwith-5 standing section 4(b)(2), if a church, a convention or association of churches, or an organization described in section 6 7 3(33)(C)(i) maintains a church plan which is a group 8 health plan (as defined in section 733(a)(1)), and such church, convention, association, or organization makes an 10 election with respect to such plan under this subsection (in such form and manner as the Secretary may by regula-11 12 tion prescribe), then the provisions of this section shall 13 apply to such plan, with respect to benefits provided under such plan consisting of medical care, as if section 4(b)(2)14 15 did not contain an exclusion for church plans. Nothing in this subsection shall be construed to render any other sec-16 tion of this title applicable to church plans, except to the 18 extent that such other section is incorporated by reference 19 in this section. 20 "(b) Effect of Election.— 21 "(1) Preemption of state insurance laws 22 REGULATING COVERED CHURCH PLANS.—Subject to 23 paragraphs (2) and (3), this section shall supersede 24 any and all State laws which regulate insurance in-

sofar as they may now or hereafter regulate church

1 plans to which this section applies or trusts estab-2 lished under such church plans. 3 "(2) General State Insurance regulation 4 UNAFFECTED.— "(A) IN GENERAL.—Except as provided in 5 6 subparagraph (B) and paragraph (3), nothing 7 in this section shall be construed to exempt or 8 relieve any person from any provision of State 9 law which regulates insurance. 10 "(B) Church plans not to be deemed 11 INSURANCE COMPANIES OR INSURERS.—Neither 12 a church plan to which this section applies, nor 13 any trust established under such a church plan, 14 shall be deemed to be an insurance company or 15 other insurer or to be engaged in the business 16 of insurance for purposes of any State law pur-17 porting to regulate insurance companies or in-18 surance contracts. 19 "(3) Preemption of Certain State Laws 20 RELATING TO PREMIUM RATE REGULATION AND

in the same manner and to the same extent as such

BENEFIT MANDATES.—The provisions of subsections

(a)(2)(B) and (b) of section 805 shall apply with re-

spect to a church plan to which this section applies

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1	provisions apply with respect to association health
2	plans.
3	"(4) Definitions.—For purposes of this
4	subsection—
5	"(A) STATE LAW.—The term 'State law
6	includes all laws, decisions, rules, regulations
7	or other State action having the effect of law
8	of any State. A law of the United States appli-
9	cable only to the District of Columbia shall be
10	treated as a State law rather than a law of the
11	United States.
12	"(B) State.—The term 'State' includes a
13	State, any political subdivision thereof, or any
14	agency or instrumentality of either, which pur-
15	ports to regulate, directly or indirectly, the
16	terms and conditions of church plans covered by
17	this section.
18	"(c) Requirements for Covered Church
19	Plans.—
20	"(1) FIDUCIARY RULES AND EXCLUSIVE PUR-
21	POSE.—A fiduciary shall discharge his duties with
22	respect to a church plan to which this section
23	applies—
24	"(A) for the exclusive purpose of:

1	"(i) providing benefits to participants
2	and their beneficiaries; and
3	"(ii) defraying reasonable expenses of
4	administering the plan;
5	"(B) with the care, skill, prudence and dili-
6	gence under the circumstances then prevailing
7	that a prudent man acting in a like capacity
8	and familiar with such matters would use in the
9	conduct of an enterprise of a like character and
10	with like aims; and
11	"(C) in accordance with the documents
12	and instruments governing the plan.
13	The requirements of this paragraph shall not be
14	treated as not satisfied solely because the plan as-
15	sets are commingled with other church assets, to the
16	extent that such plan assets are separately ac-
17	counted for.
18	"(2) Claims procedure.—In accordance with
19	regulations of the Secretary, every church plan to
20	which this section applies shall—
21	"(A) provide adequate notice in writing to
22	any participant or beneficiary whose claim for
23	benefits under the plan has been denied, setting
24	forth the specific reasons for such denial, writ-

1	ten in a manner calculated to be understood by
2	the participant;
3	"(B) afford a reasonable opportunity to
4	any participant whose claim for benefits has
5	been denied for a full and fair review by the ap-
6	propriate fiduciary of the decision denying the
7	claim; and
8	"(C) provide a written statement to each
9	participant describing the procedures estab-
10	lished pursuant to this paragraph.
11	"(3) Annual statements.—In accordance
12	with regulations of the Secretary, every church plan
13	to which this section applies shall file with the Sec-
14	retary an annual statement—
15	"(A) stating the names and addresses of
16	the plan and of the church, convention, or asso-
17	ciation maintaining the plan (and its principal
18	place of business);
19	"(B) certifying that it is a church plan to
20	which this section applies and that it complies
21	with the requirements of paragraphs (1) and
22	(2);
23	"(C) identifying the States in which par-
24	ticipants and beneficiaries under the plan are or

likely will be located during the 1-year period
covered by the statement; and

"(D) containing a copy of a statement of actuarial opinion signed by a qualified actuary that the plan maintains capital, reserves, insurance, other financial arrangements, or any combination thereof adequate to enable the plan to fully meet all of its financial obligations on a timely basis.

"(4) DISCLOSURE.—At the time that the annual statement is filed by a church plan with the Secretary pursuant to paragraph (3), a copy of such statement shall be made available by the Secretary to the State insurance commissioner (or similar official) of any State. The name of each church plan and sponsoring organization filing an annual statement in compliance with paragraph (3) shall be published annually in the Federal Register.

"(c) Enforcement.—The Secretary may enforce
the provisions of this section in a manner consistent with
section 502, to the extent applicable with respect to actions under section 502(a)(5), and with section 3(33)(D),
except that, other than for the purpose of seeking a temporary restraining order, a civil action may be brought
with respect to the plan's failure to meet any requirement

- 1 of this section only if the plan fails to correct its failure
- 2 within the correction period described in section 3(33)(D).
- 3 The other provisions of part 5 (except sections 501(a),
- 4 503, 512, 514, and 515) shall apply with respect to the
- 5 enforcement and administration of this section.
- 6 "(d) Definitions and Other Rules.—For pur-
- 7 poses of this section—
- 8 "(1) In general.—Except as otherwise pro-
- 9 vided in this section, any term used in this section
- which is defined in any provision of this title shall
- 11 have the definition provided such term by such pro-
- vision.
- 13 "(2) Seminary Students.—Seminary students
- who are enrolled in an institution of higher learning
- described in section 3(33)(C)(iv) and who are treat-
- ed as participants under the terms of a church plan
- to which this section applies shall be deemed to be
- employees as defined in section 3(6) if the number
- of such students constitutes an insignificant portion
- of the total number of individuals who are treated
- as participants under the terms of the plan.
- 22 "SEC. 813. DEFINITIONS AND RULES OF CONSTRUCTION.
- 23 "(a) Definitions.—For purposes of this part—
- 24 "(1) Group Health Plan.—The term 'group
- 25 health plan' has the meaning provided in section

1	733(a)(1) (after applying subsection (b) of this sec-
2	tion).
3	"(2) Medical care.—The term 'medical care'
4	has the meaning provided in section 733(a)(2).
5	"(3) HEALTH INSURANCE COVERAGE.—The
6	term 'health insurance coverage' has the meaning
7	provided in section 733(b)(1).
8	"(4) Health insurance issuer.—The term
9	'health insurance issuer' has the meaning provided
10	in section $733(b)(2)$ .
11	"(5) Applicable authority.—
12	"(A) IN GENERAL.—Except as provided in
13	subparagraph (B), the term 'applicable author-
14	ity' means, in connection with an association
15	health plan—
16	"(i) the State recognized pursuant to
17	subsection (c) of section 506 as the State
18	to which authority has been delegated in
19	connection with such plan; or
20	"(ii) if there is no State referred to in
21	clause (i), the Secretary.
22	"(B) Exceptions.—
23	"(i) Joint authorities.—Where
24	such term appears in section 808(3), sec-
25	tion 807(e) (in the first instance), section

809(a) (in the second instance), section 809(a) (in the fourth instance), and section 809(b)(1), such term means, in connection with an association health plan, the Secretary and the State referred to in subparagraph (A)(i) (if any) in connection with such plan.

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"(ii) REGULATORY AUTHORITIES.— Where such term appears in section 802(a) (in the first instance), section 802(d), section 802(e), section 803(d), section section 806(a)(2), 805(a)(5), section 806(b), section 806(c), section 806(d), paragraphs (1)(A) and (2)(A) of section 806(g), section 806(h), section 806(i), section 806(j), section 807(a) (in the second instance), section 807(b), section 807(d), section 807(e) (in the second instance), section 808 (in the matter after paragraph (3)), and section 809(a) (in the third instance), such term means, in connection with an association health plan, the Secretary.

1	"(6) Health status-related factor.—The
2	term 'health status-related factor' has the meaning
3	provided in section $733(d)(2)$ .
4	"(7) Individual market.—
5	"(A) In general.—The term individual
6	market' means the market for health insurance
7	coverage offered to individuals other than in
8	connection with a group health plan.
9	"(B) Treatment of very small
10	GROUPS.—
11	"(i) In general.—Subject to clause
12	(ii), such term includes coverage offered in
13	connection with a group health plan that
14	has fewer than 2 participants as current
15	employees or participants described in sec-
16	tion 732(d)(3) on the first day of the plan
17	year.
18	"(ii) State exception.—Clause (i)
19	shall not apply in the case of health insur-
20	ance coverage offered in a State if such
21	State regulates the coverage described in
22	such clause in the same manner and to the
23	same extent as coverage in the small group
24	market (as defined in section 2791(e)(5) of

1	the Public Health Service Act) is regulated
2	by such State.

- "(8) Participating employer' means, in connection with an association health plan, any employer, if any individual who is an employee of such employer, a partner in such employer, or a self-employed individual who is such employer (or any dependent, as defined under the terms of the plan, of such individual) is or was covered under such plan in connection with the status of such individual as such an employee, partner, or self-employed individual in relation to the plan.
- "(9) APPLICABLE STATE AUTHORITY.—The term 'applicable State authority' means, with respect to a health insurance issuer in a State, the State insurance commissioner or official or officials designated by the State to enforce the requirements of title XXVII of the Public Health Service Act for the State involved with respect to such issuer.
- "(10) QUALIFIED ACTUARY.—The term 'qualified actuary' means an individual who is a member of the American Academy of Actuaries or meets such reasonable standards and qualifications as the

1	Secretary may provide by regulation through nego-
2	tiated rulemaking.
3	"(11) Affiliated member.—The term 'affili-
4	ated member' means, in connection with a sponsor—
5	"(A) a person who is otherwise eligible to
6	be a member of the sponsor but who elects an
7	affiliated status with the sponsor,
8	"(B) in the case of a sponsor with mem-
9	bers which consist of associations, a person who
10	is a member of any such association and elects
11	an affiliated status with the sponsor, or
12	"(C) in the case of an association health
13	plan in existence on the date of the enactment
14	of the Small Business Access and Choice for
15	Entrepreneurs Act of 1999, a person eligible to
16	be a member of the sponsor or one of its mem-
17	ber associations.
18	"(12) Large employer.—The term 'large em-
19	ployer' means, in connection with a group health
20	plan with respect to a plan year, an employer who
21	employed an average of at least 51 employees on
22	business days during the preceding calendar year
23	and who employs at least 2 employees on the first
24	day of the plan year.

"(13) SMALL EMPLOYER.—The term 'small em-1 ployer' means, in connection with a group health 2 3 plan with respect to a plan year, an employer who 4 is not a large employer. 5 "(b) Rules of Construction.— "(1) Employers and employees.—For pur-6 7 poses of determining whether a plan, fund, or pro-8 gram is an employee welfare benefit plan which is an 9 association health plan, and for purposes of applying 10 this title in connection with such plan, fund, or pro-11 gram so determined to be such an employee welfare benefit plan— 12 "(A) in the case of a partnership, the term 13 14 'employer' (as defined in section (3)(5)) in-15 cludes the partnership in relation to the partners, and the term 'employee' (as defined in 16 17 section (3)(6)) includes any partner in relation 18 to the partnership; and 19 "(B) in the case of a self-employed indi-20 vidual, the term 'employer' (as defined in sec-21 tion 3(5)) and the term 'employee' (as defined 22 in section 3(6)) shall include such individual. 23 "(2) Plans, funds, and programs treated 24 AS EMPLOYEE WELFARE BENEFIT PLANS.—In the

case of any plan, fund, or program which was estab-

1	lished or is maintained for the purpose of providing
2	medical care (through the purchase of insurance or
3	otherwise) for employees (or their dependents) cov-
4	ered thereunder and which demonstrates to the Sec-
5	retary that all requirements for certification under
6	this part would be met with respect to such plan,
7	fund, or program if such plan, fund, or program
8	were a group health plan, such plan, fund, or pro-
9	gram shall be treated for purposes of this title as an
10	employee welfare benefit plan on and after the date
11	of such demonstration.".
12	(b) Conforming Amendments to Preemption
13	Rules.—
14	(1) Section 514(b)(6) of such Act (29 U.S.C.
15	1144(b)(6)) is amended by adding at the end the
16	following new subparagraph:
17	"(E) The preceding subparagraphs of this paragraph
18	do not apply with respect to any State law in the case
19	of an association health plan which is certified under part
20	8.".
21	(2) Section 514 of such Act (29 U.S.C. 1144)
22	is amended—
23	(A) in subsection (b)(4), by striking "Sub-
24	section (a)" and inserting "Subsections (a) and
25	(d)";

1	(B) in subsection (b)(5), by striking "sub-
2	section (a)" in subparagraph (A) and inserting
3	"subsection (a) of this section and subsections
4	(a)(2)(B) and (b) of section 805", and by strik-
5	ing "subsection (a)" in subparagraph (B) and
6	inserting "subsection (a) of this section or sub-
7	section (a)(2)(B) or (b) of section 805";
8	(C) by redesignating subsection (d) as sub-
9	section (e); and
10	(D) by inserting after subsection (c) the
11	following new subsection:
12	" $(d)(1)$ Except as provided in subsection $(b)(4)$ , the
13	provisions of this title shall supersede any and all State
14	laws insofar as they may now or hereafter preclude, or
15	have the effect of precluding, a health insurance issuer
16	from offering health insurance coverage in connection with
17	an association health plan which is certified under part
18	8.
19	"(2) Except as provided in paragraphs (4) and (5)
20	of subsection (b) of this section—
21	"(A) In any case in which health insurance cov-
22	erage of any policy type is offered under an associa-
23	tion health plan certified under part 8 to a partici-
24	pating employer operating in such State, the provi-
25	sions of this title shall supersede any and all laws

of such State insofar as they may preclude a health insurance issuer from offering health insurance coverage of the same policy type to other employers operating in the State which are eligible for coverage under such association health plan, whether or not such other employers are participating employers in such plan.

- "(B) In any case in which health insurance coverage of any policy type is offered under an association health plan in a State and the filing, with the applicable State authority, of the policy form in connection with such policy type is approved by such State authority, the provisions of this title shall supersede any and all laws of any other State in which health insurance coverage of such type is offered, insofar as they may preclude, upon the filing in the same form and manner of such policy form with the applicable State authority in such other State, the approval of the filing in such other State.
- "(3) For additional provisions relating to association health plans, see subsections (a)(2)(B) and (b) of section 22 805.
- "(4) For purposes of this subsection, the term 'asso-24 ciation health plan' has the meaning provided in section 25 801(a), and the terms 'health insurance coverage', 'par-

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1	ticipating employer', and 'health insurance issuer' have
2	the meanings provided such terms in section 811, respec-
3	tively.".
4	(3) Section $514(b)(6)(A)$ of such Act (29)
5	U.S.C. 1144(b)(6)(A)) is amended—
6	(A) in clause (i)(II), by striking "and" at
7	the end;
8	(B) in clause (ii), by inserting "and which
9	does not provide medical care (within the mean-
10	ing of section 733(a)(2))," after "arrange-
11	ment,", and by striking "title." and inserting
12	"title, and"; and
13	(C) by adding at the end the following new
14	clause:
15	"(iii) subject to subparagraph (E), in the case
16	of any other employee welfare benefit plan which is
17	a multiple employer welfare arrangement and which
18	provides medical care (within the meaning of section
19	733(a)(2)), any law of any State which regulates in-
20	surance may apply.".
21	(4) Section 514(e) of such Act (as redesignated
22	by paragraph (2)(C)) is amended—
23	(A) by striking "Nothing" and inserting
24	"(1) Except as provided in paragraph (2), noth-
25	ing''; and

1	(B) by adding at the end the following new
2	paragraph:
3	"(2) Nothing in any other provision of law enacted
4	on or after the date of the enactment of the Small Busi-
5	ness Access and Choice for Entrepreneurs Act of 1999
6	shall be construed to alter, amend, modify, invalidate, im-
7	pair, or supersede any provision of this title, except by
8	specific cross-reference to the affected section.".
9	(c) Plan Sponsor.—Section 3(16)(B) of such Act
10	(29  U.S.C.  102(16)(B)) is amended by adding at the end
11	the following new sentence: "Such term also includes a
12	person serving as the sponsor of an association health plan
13	under part 8.".
14	(d) Disclosure of Solvency Protections Re-
15	LATED TO SELF-INSURED AND FULLY INSURED OPTIONS
16	UNDER ASSOCIATION HEALTH PLANS.—Section 102(b)
17	of such Act (29 U.S.C. 102(b)) is amended by adding at
18	the end the following: "An association health plan shall
19	include in its summary plan description, in connection
20	with each benefit option, a description of the form of sol-
21	vency or guarantee fund protection secured pursuant to
22	this Act or applicable State law, if any.".
23	(e) SAVINGS CLAUSE.—Section 731(c) of such Act is
24	amended by inserting "or part 8" after "this part".

- 1 (f) Report to the Congress Regarding Certifi-
- 2 CATION OF SELF-INSURED ASSOCIATION HEALTH
- 3 Plans.—Not later than January 1, 2004, the Secretary
- 4 of Labor shall report to the Committee on Education and
- 5 the Workforce of the House of Representatives and the
- 6 Committee on Health, Education, Labor, and Pensions of
- 7 the Senate the effect association health plans have had,
- 8 if any, on reducing the number of uninsured individuals.
- 9 (g) Clerical Amendment.—The table of contents
- 10 in section 1 of the Employee Retirement Income Security
- 11 Act of 1974 is amended by inserting after the item relat-
- 12 ing to section 734 the following new items:

## "Part 8—Rules Governing Association Health Plans

- "Sec. 801. Association health plans.
- "Sec. 802. Certification of association health plans.
- "Sec. 803. Requirements relating to sponsors and boards of trustees.
- "Sec. 804. Participation and coverage requirements.
- "Sec. 805. Other requirements relating to plan documents, contribution rates, and benefit options.
- "Sec. 806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.
- "Sec. 807. Requirements for application and related requirements.
- "Sec. 808. Notice requirements for voluntary termination.
- "Sec. 809. Corrective actions and mandatory termination.
- "Sec. 810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "Sec. 811. State assessment authority.
- "Sec. 812. Special rules for church plans.
- "Sec. 813. Definitions and rules of construction.".

1	SEC. 403. CLARIFICATION OF TREATMENT OF SINGLE EM-
2	PLOYER ARRANGEMENTS.
3	Section 3(40)(B) of the Employee Retirement Income
4	Security Act of 1974 (29 U.S.C. 1002(40)(B)) is
5	amended—
6	(1) in clause (i), by inserting "for any plan year
7	of any such plan, or any fiscal year of any such
8	other arrangement;" after "single employer", and by
9	inserting "during such year or at any time during
10	the preceding 1-year period" after "control group";
11	(2) in clause (iii)—
12	(A) by striking "common control shall not
13	be based on an interest of less than 25 percent"
14	and inserting "an interest of greater than 25
15	percent may not be required as the minimum
16	interest necessary for common control"; and
17	(B) by striking "similar to" and inserting
18	"consistent and coextensive with";
19	(3) by redesignating clauses (iv) and (v) as
20	clauses (v) and (vi), respectively; and
21	(4) by inserting after clause (iii) the following
22	new clause:
23	"(iv) in determining, after the application of
24	clause (i), whether benefits are provided to employ-
25	ees of two or more employers, the arrangement shall
26	be treated as having only one participating employer

1	if, after the application of clause (i), the number of
2	individuals who are employees and former employees
3	of any one participating employer and who are cov-
4	ered under the arrangement is greater than 75 per-
5	cent of the aggregate number of all individuals who
6	are employees or former employees of participating
7	employers and who are covered under the arrange-
8	ment;".
9	SEC. 404. CLARIFICATION OF TREATMENT OF CERTAIN
10	COLLECTIVELY BARGAINED ARRANGE-
11	MENTS.
12	(a) In General.—Section 3(40)(A)(i) of the Em-
13	ployee Retirement Income Security Act of 1974 (29
14	U.S.C. $1002(40)(A)(i)$ is amended to read as follows:
15	``(i)(I) under or pursuant to one or more collec-
16	tive bargaining agreements which are reached pursu-
17	ant to collective bargaining described in section 8(d)
18	of the National Labor Relations Act (29 U.S.C.
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	158(d)) or paragraph Fourth of section 2 of the
20	158(d)) or paragraph Fourth of section 2 of the Railway Labor Act (45 U.S.C. 152, paragraph
20	Railway Labor Act (45 U.S.C. 152, paragraph
20 21	Railway Labor Act (45 U.S.C. 152, paragraph Fourth) or which are reached pursuant to labor-

1	(b) Limitations.—Section 3(40) of such Act (29
2	U.S.C. 1002(40)) is amended by adding at the end the
3	following new subparagraphs:
4	"(C) For purposes of subparagraph (A)(i)(II), a plan
5	or other arrangement shall be treated as established or
6	maintained in accordance with this subparagraph only if
7	the following requirements are met:
8	"(i) The plan or other arrangement, and the
9	employee organization or any other entity sponsoring
10	the plan or other arrangement, do not—
11	"(I) utilize the services of any licensed in-
12	surance agent or broker for soliciting or enroll-
13	ing employers or individuals as participating
14	employers or covered individuals under the plan
15	or other arrangement; or
16	"(II) pay any type of compensation to a
17	person, other than a full time employee of the
18	employee organization (or a member of the or-
19	ganization to the extent provided in regulations
20	prescribed by the Secretary through negotiated
21	rulemaking), that is related either to the volume
22	or number of employers or individuals solicited
23	or enrolled as participating employers or cov-
24	ered individuals under the plan or other ar-
25	rangement, or to the dollar amount or size of

1	the contributions made by participating employ-
2	ers or covered individuals to the plan or other
3	arrangement;
4	except to the extent that the services used by the
5	plan, arrangement, organization, or other entity con-
6	sist solely of preparation of documents necessary for
7	compliance with the reporting and disclosure re-
8	quirements of part 1 or administrative, investment,
9	or consulting services unrelated to solicitation or en-
10	rollment of covered individuals.
11	"(ii) As of the end of the preceding plan year,
12	the number of covered individuals under the plan or
13	other arrangement who are neither—
14	"(I) employed within a bargaining unit
15	covered by any of the collective bargaining
16	agreements with a participating employer (nor
17	covered on the basis of an individual's employ-
18	ment in such a bargaining unit); nor
19	"(II) present employees (or former employ-
20	ees who were covered while employed) of the
21	sponsoring employee organization, of an em-
22	ployer who is or was a party to any of the col-
23	lective bargaining agreements, or of the plan or

other arrangement or a related plan or arrange-

1 ment (nor covered on the basis of such present 2 or former employment);

> does not exceed 15 percent of the total number of individuals who are covered under the plan or arrangement and who are present or former employees who are or were covered under the plan or arrangement pursuant to a collective bargaining agreement with a participating employer. The requirements of the preceding provisions of this clause shall be treated as satisfied if, as of the end of the preceding plan year, such covered individuals are comprised solely of individuals who were covered individuals under the plan or other arrangement as of the date of the enactment of the Small Business Access and Choice for Entrepreneurs Act of 1999 and, as of the end of the preceding plan year, the number of such covered individuals does not exceed 25 percent of the total number of present and former employees enrolled under the plan or other arrangement.

> "(iii) The employee organization or other entity sponsoring the plan or other arrangement certifies to the Secretary each year, in a form and manner which shall be prescribed by the Secretary through negotiated rulemaking that the plan or other ar-

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1	rangement meets the requirements of clauses (i) and
2	(ii).
3	"(D) For purposes of subparagraph (A)(i)(II), a plan
4	or arrangement shall be treated as established or main-
5	tained in accordance with this subparagraph only if—
6	"(i) all of the benefits provided under the plan
7	or arrangement consist of health insurance coverage;
8	or
9	"(ii)(I) the plan or arrangement is a multiem-
10	ployer plan; and
11	"(II) the requirements of clause (B) of the pro-
12	viso to clause (5) of section 302(c) of the Labor
13	Management Relations Act, 1947 (29 U.S.C.
14	186(c)) are met with respect to such plan or other
15	arrangement.
16	"(E) For purposes of subparagraph (A)(i)(II), a plan
17	or arrangement shall be treated as established or main-
18	tained in accordance with this subparagraph only if—
19	"(i) the plan or arrangement is in effect as of
20	the date of the enactment of the Small Business Ac-
21	cess and Choice for Entrepreneurs Act of 1999; or
22	"(ii) the employee organization or other entity
23	sponsoring the plan or arrangement—
24	"(I) has been in existence for at least 3
25	years; or

1	"(II) demonstrates to the satisfaction of
2	the Secretary that the requirements of subpara-
3	graphs (C) and (D) are met with respect to the
4	plan or other arrangement.".
5	(c) Conforming Amendments to Definitions of
6	PARTICIPANT AND BENEFICIARY.—Section 3(7) of such
7	Act (29 U.S.C. 1002(7)) is amended by adding at the end
8	the following new sentence: "Such term includes an indi-
9	vidual who is a covered individual described in paragraph
10	(40)(C)(ii).".
11	SEC. 405. ENFORCEMENT PROVISIONS.
12	(a) Criminal Penalties for Certain Willful
13	MISREPRESENTATIONS.—Section 501 of the Employee
14	Retirement Income Security Act of 1974 (29 U.S.C. 1131)
15	is amended—
16	(1) by inserting "(a)" after "Sec. 501."; and
17	(2) by adding at the end the following new sub-
18	section:
19	"(b) Any person who willfully falsely represents, to
20	any employee, any employee's beneficiary, any employer
21	the Secretary, or any State, a plan or other arrangement
22	established or maintained for the purpose of offering or
23	providing any benefit described in section 3(1) to employ-
24	ees or their beneficiaries as—

- "(1) being an association health plan which has
  been certified under part 8;
- 3 "(2) having been established or maintained
- 4 under or pursuant to one or more collective bar-
- 5 gaining agreements which are reached pursuant to
- 6 collective bargaining described in section 8(d) of the
- 7 National Labor Relations Act (29 U.S.C. 158(d)) or
- 8 paragraph Fourth of section 2 of the Railway Labor
- 9 Act (45 U.S.C. 152, paragraph Fourth) or which are
- reached pursuant to labor-management negotiations
- 11 under similar provisions of State public employee re-
- lations laws; or
- 13 "(3) being a plan or arrangement with respect
- to which the requirements of subparagraph (C), (D),
- or (E) of section 3(40) are met;
- 16 shall, upon conviction, be imprisoned not more than 5
- 17 years, be fined under title 18, United States Code, or
- 18 both.".
- 19 (b) Cease Activities Orders.—Section 502 of
- 20 such Act (29 U.S.C. 1132) is amended by adding at the
- 21 end the following new subsection:
- 22 "(n)(1) Subject to paragraph (2), upon application
- 23 by the Secretary showing the operation, promotion, or
- 24 marketing of an association health plan (or similar ar-

- rangement providing benefits consisting of medical care 2 (as defined in section 733(a)(2))) that— 3 "(A) is not certified under part 8, is subject under section 514(b)(6) to the insurance laws of any 5 State in which the plan or arrangement offers or 6 provides benefits, and is not licensed, registered, or otherwise approved under the insurance laws of such 7 8 State; or 9 "(B) is an association health plan certified 10 under part 8 and is not operating in accordance with 11 the requirements under part 8 for such certification, 12 a district court of the United States shall enter an order requiring that the plan or arrangement cease activities. 13 14 "(2) Paragraph (1) shall not apply in the case of an 15 association health plan or other arrangement if the plan or arrangement shows that— 16 "(A) all benefits under it referred to in para-17 18 graph (1) consist of health insurance coverage; and 19 "(B) with respect to each State in which the 20 plan or arrangement offers or provides benefits, the 21 plan or arrangement is operating in accordance with 22 applicable State laws that are not superseded under 23 section 514.
- 24 "(3) The court may grant such additional equitable 25 relief, including any relief available under this title, as it

1	deems necessary to protect the interests of the public and
2	of persons having claims for benefits against the plan.".
3	(c) Responsibility for Claims Procedure.—
4	Section 503 of such Act (29 U.S.C. 1133) (as amended
5	by title I) is amended by adding at the end the following
6	new subsection:
7	"(c) Association Health Plans.—The terms of
8	each association health plan which is or has been certified
9	under part 8 shall require the board of trustees or the
10	named fiduciary (as applicable) to ensure that the require-
11	ments of this section are met in connection with claims
12	filed under the plan.".
13	SEC. 406. COOPERATION BETWEEN FEDERAL AND STATE
13 14	SEC. 406. COOPERATION BETWEEN FEDERAL AND STATE AUTHORITIES.
14	AUTHORITIES.
14 15	AUTHORITIES. Section 506 of the Employee Retirement Income Se-
14 15 16 17	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding
14 15 16 17	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding at the end the following new subsection:
14 15 16 17 18	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding at the end the following new subsection:  "(c) RESPONSIBILITY OF STATES WITH RESPECT TO
14 15 16 17 18	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding at the end the following new subsection:  "(c) Responsibility of States With Respect to Association Health Plans.—
14 15 16 17 18 19 20	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding at the end the following new subsection:  "(c) Responsibility of States With Respect to Association Health Plans.—  "(1) Agreements with States.—A States
14 15 16 17 18 19 20 21	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding at the end the following new subsection:  "(c) Responsibility of States With Respect to Association Health Plans.—  "(1) Agreements with states.—A State may enter into an agreement with the Secretary for
14 15 16 17 18 19 20 21	AUTHORITIES.  Section 506 of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1136) is amended by adding at the end the following new subsection:  "(e) Responsibility of States With Respect to Association Health Plans.—  "(1) Agreements with states.—A State may enter into an agreement with the Secretary for delegation to the State of some or all of—

- 1 "(B) the Secretary's authority to certify 2 association health plans under part 8 in accord-3 ance with regulations of the Secretary applica-4 ble to certification under part 8; or
  - "(C) any combination of the Secretary's authority authorized to be delegated under subparagraphs (A) and (B).
  - "(2) Delegations.—Any department, agency, or instrumentality of a State to which authority is delegated pursuant to an agreement entered into under this paragraph may, if authorized under State law and to the extent consistent with such agreement, exercise the powers of the Secretary under this title which relate to such authority.
  - "(3) Recognition of Primary domicile State.—In entering into any agreement with a State under subparagraph (A), the Secretary shall ensure that, as a result of such agreement and all other agreements entered into under subparagraph (A), only one State will be recognized, with respect to any particular association health plan, as the State to which all authority has been delegated pursuant to such agreements in connection with such plan. In carrying out this paragraph, the Secretary shall take into account the places of residence of the

1	participants and beneficiaries under the plan and the
2	State in which the trust is maintained.".
3	SEC. 407. EFFECTIVE DATE AND TRANSITIONAL AND
4	OTHER RULES.
5	(a) Effective Date.—The amendments made by
6	sections 101, 104, and 105 shall take effect on January
7	1, 2001. The amendments made by sections 102 and 103
8	shall take effect on the date of the enactment of this Act
9	The Secretary of Labor shall first issue all regulations
10	necessary to carry out the amendments made by this sub-
11	title before January 1, 2001. Such regulations shall be
12	issued through negotiated rulemaking.
13	(b) Exception.—Section 801(a)(2) of the Employee
14	Retirement Income Security Act of 1974 (added by section
15	101) does not apply in connection with an association
16	health plan (certified under part 8 of subtitle B of title
17	I of such Act) existing on the date of the enactment of
18	this Act, if no benefits provided thereunder as of the date
19	of the enactment of this Act consist of health insurance
20	coverage (as defined in section 733(b)(1) of such Act).
21	(c) Treatment of Certain Existing Health
22	Benefits Programs.—
23	(1) IN GENERAL—In any case in which as of

the date of the enactment of this Act, an arrange-

ment is maintained in a State for the purpose of

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1	providing benefits consisting of medical care for the
2	employees and beneficiaries of its participating em-
3	ployers, at least 200 participating employers make
4	contributions to such arrangement, such arrange-
5	ment has been in existence for at least 10 years, and
6	such arrangement is licensed under the laws of one
7	or more States to provide such benefits to its par-
8	ticipating employers, upon the filing with the appli-
9	cable authority (as defined in section 813(a)(5) of
10	the Employee Retirement Income Security Act of
11	1974 (as amended by this Act)) by the arrangement
12	of an application for certification of the arrangement
13	under part 8 of subtitle B of title I of such Act—
14	(A) such arrangement shall be deemed to
15	be a group health plan for purposes of title I
16	of such Act;
17	(B) the requirements of sections 801(a)(1)
18	and 803(a)(1) of the Employee Retirement In-
19	come Security Act of 1974 shall be deemed met
20	with respect to such arrangement;
21	(C) the requirements of section 803(b) of
22	such Act shall be deemed met, if the arrange-
23	ment is operated by a board of directors
24	which

1	(i) is elected by the participating em-
2	ployers, with each employer having one
3	vote; and
4	(ii) has complete fiscal control over
5	the arrangement and which is responsible
6	for all operations of the arrangement;
7	(D) the requirements of section 804(a) of
8	such Act shall be deemed met with respect to
9	such arrangement; and
10	(E) the arrangement may be certified by
11	any applicable authority with respect to its op-
12	erations in any State only if it operates in such
13	State on the date of certification.
14	The provisions of this subsection shall cease to apply
15	with respect to any such arrangement at such time
16	after the date of the enactment of this Act as the
17	applicable requirements of this subsection are not
18	met with respect to such arrangement.
19	(2) Definitions.—For purposes of this sub-
20	section, the terms "group health plan", "medical
21	care", and "participating employer" shall have the
22	meanings provided in section 813 of the Employee
23	Retirement Income Security Act of 1974, except
24	that the reference in paragraph (7) of such section
25	to an "association health plan" shall be deemed a

1	reference to an arrangement referred to in this sub-
2	section.
3	TITLE V—IMPROVEMENT TO AC-
4	CESS AND CHOICE OF
5	HEALTH CARE
6	SEC. 501. EXCLUSION FOR EMPLOYER PAYMENTS MADE TO
7	COMPENSATE EMPLOYEES WHO ELECT NOT
8	TO PARTICIPATE IN EMPLOYER-SUBSIDIZED
9	HEALTH PLANS.
10	(a) In General.—Part III of subchapter B of chap-
11	ter 1 of the Internal Revenue Code of 1986 (relating to
12	items specifically excluded from gross income) is amended
13	by redesignating section 139 as section 140 and by insert-
14	ing after section 138 the following new section:
15	"SEC. 139. TREATMENT OF COMPENSATING PAYMENTS
16	MADE FOR EMPLOYEES WHO ELECT NOT TO
17	PARTICIPATE IN EMPLOYER-SUBSIDIZED
18	HEALTH PLANS.
19	"(a) In General.—Gross income of an eligible em-
20	ployee shall not include the amount of any compensating
21	coverage payment made by an employer of such employee
22	for such employee's benefit.
23	"(b) Eligible Employee.—For purposes of this
24	section, the term 'eligible employee' means any employee
25	who is eligible to participate in any subsidized health plan

1	of an employer for any period and who elects not to par-
2	ticipate in any subsidized health plan of such employer
3	for such period.
4	"(c) Compensating Coverage Payment.—For
5	purposes of this section, the term 'compensating coverage
6	payment' means—
7	"(1) any payment made by the employer for
8	qualified health insurance (as defined in section
9	35(c)) specified by the employee (for any period for
10	which the employee is described in subsection (a)(1)
11	which covers all of the individuals who, but for the
12	election referred to in subsection (b), would be cov-
13	ered under the subsidized health plan of the em-
14	ployer, and
15	"(2) any payment made by the employer to any
16	medical savings account of such employee or spouse
17	Paragraph (2) shall only apply to payments for a period
18	for which the employee is covered by qualified health in-
19	surance.
20	"(3) Employer health plan contribu-
21	TION.—For purposes of this section—
22	"(A) IN GENERAL.—The term 'employer
23	health plan contribution' means the applicable
24	premium for the employee reduced by the em-
25	ployee's share of such premium

1	"(B) APPLICABLE PREMIUM.—Except as
2	provided in subparagraph (D), the term 'appli-
3	cable premium' means an amount which is not
4	less than 98 percent of—
5	"(i) the applicable premium (as de-
6	fined in section 4980B(f)(4)) for the em-
7	ployee, or
8	"(ii) if an election under subpara-
9	graph (D) is in effect with respect to an
10	employee, the applicable premium deter-
11	mined under subparagraph (D).
12	"(C) Employee's share.—The term 'em-
13	ployee's share' means, with respect to the appli-
14	cable premium for any employee, the amount of
15	the cost to the plan which is paid by the simi-
16	larly situated beneficiaries who are taken into
17	account in determining such premium for such
18	employee.
19	"(D) AUTHORITY TO USE AGE, SEX, AND
20	GEOGRAPHY IN DETERMINING CONTRIBU-
21	TION.—
22	"(i) In general.—An employer may
23	determine the applicable premium for an
24	employee on an actuarial basis taking into

1	account age, sex, and geography of the em-
2	ployee and similarly situated beneficiaries.
3	"(ii) Determination of employ-
4	EE'S SHARE.—In the case of an employer
5	who determines the applicable premium
6	under clause (i), the employee's share of
7	such premium shall be the same percent-
8	age of such premium as the employee's
9	share of the applicable premium deter-
10	mined without regard to clause (i).
11	"(iii) Consistency required.—
12	"(I) In general.—Except as
13	provided in subclause (III), an em-
14	ployer may determine the applicable
15	premium under this subparagraph for
16	any employee only if such employer,
17	and all other employers which are
18	members of any controlled group
19	which includes such employer, elect to
20	determine the applicable premium
21	under this subparagraph for all their
22	employees.
23	"(II) CONTROLLED GROUP.—All
24	persons treated as a single employer
25	under subsection (a) or (b) of section

1	52 or subsection (m) or (o) of section
2	414 shall be treated as members of a
3	controlled group for purposes of sub-
4	clause (I).
5	"(III) Treatment of separate
6	LINES OF BUSINESS.—If an employer
7	is treated under section 414(r) as op-
8	erating separate lines of business dur-
9	ing any taxable year, subclause (I)
10	shall not apply to employees employed
11	in such separate lines of business.
12	"(d) Employer Participation.—
13	"(1) In general.—This section shall apply to
14	a compensating coverage payment made by an em-
15	ployer for an employee's benefit only if—
16	"(A) the employer, and all other employers
17	which are members of any controlled group
18	which includes such employer, agree to make
19	such payments to all their eligible employees,
20	"(B) the amount of such payment is not
21	less than the employer health plan contribution
22	for such period with respect to the employee,
23	and

1	"(C) the employer permits the election re-
2	ferred to in subsection (b) to be made by
3	employees—
4	"(i) at the commencement of employ-
5	ment with the employer, and
6	"(ii) during open enrollment periods
7	(not less frequently than annually) of at
8	least 30 days.
9	"(2) Exception for certain employees.—
10	Paragraph (1) shall not apply to—
11	"(A) any employee who is covered under a
12	subsidized health plan of another employer of
13	such employee or of an employer of such em-
14	ployee's spouse,
15	"(B) any employee who normally works
16	less than 25 hours per week,
17	"(C) any employee who normally works
18	during not more than 6 months during any
19	year,
20	"(D) any employee who has not attained
21	age 21, and
22	"(E) except to the extent provided in regu-
23	lations, any employee who is included in a unit
24	of employees covered by an agreement which
25	the Secretary of Labor finds to be a collective

1	bargaining agreement between employee rep-
2	resentatives and the employer.
3	"(3) Controlled Groups.—Rules similar to
4	the rules of subclauses (II) and (III) of subsection
5	(c)(3)(D)(iii) shall apply for purposes of paragraph
6	(1)(A).
7	"(e) Special Rule For Medical Savings Ac-
8	COUNT CONTRIBUTIONS.—Section 220(b)(5) shall not
9	apply to an employer contribution which is excludable
10	from gross income under subsection (a).
11	"(f) Exclusion Applicable in Determining Em-
12	PLOYMENT TAX LIABILITY.—The exclusion under this
13	section shall be treated for purposes of subtitle C in the
14	same manner as the exclusion under section 106."
15	(b) Employer Health Plan Contribution To
16	BE REPORTED ON W-2.—Subsection (a) of section 6051
17	of such Code (relating to receipts to employees) is amend-
18	ed by striking "and" at the end of paragraph (10), by
19	striking the period at the end of paragraph (11) and in-
20	serting a comma, and by inserting after paragraph (11)
21	the following new paragraphs:
22	"(12) the amount of the employer health plan
23	contribution (as defined in section $139(c)(3)$ ), and
24	"(13) the amount of compensating coverage
25	payment (as defined in section $139(c)(1)$ )."

1	(c) Clerical Amendment.—The table of sections
2	for such part III is amended by striking the last item and
3	inserting the following new items:
	"Sec. 139. Treatment of compensating payments made for employees who elect not to participate in employer-subsidized health plans.  "Sec. 140. Cross references to other Acts."
4	(d) Effective Date.—The amendments made by
5	this section shall apply to taxable years beginning after
6	December 31, 1999.
7	SEC. 502. FAMILY INSURANCE ALLOWANCE.
8	(a) In General.—Subpart C of part IV of sub-
9	chapter A of chapter 1 of the Internal Revenue Code of
10	1986 (relating to refundable credits) is amended by redes-
11	ignating section 35 as section 36 and by inserting after
12	section 34 the following new section:
13	"SEC. 35. HEALTH INSURANCE COSTS.
14	"(a) In General.—In the case of an individual,
15	there shall be allowed as a credit against the tax imposed
16	by this subtitle an amount equal to the amount paid dur-
17	ing the taxable year for qualified health insurance for cov-
18	erage of the taxpayer, his spouse, and dependents.
19	"(b) Limitations.—
20	"(1) Maximum credit.—
21	"(A) In general.—The amount allowed
22	as a credit under subsection (a) to the taxpayer
23	for the taxable year shall not exceed the sum of

1	the monthly limitations for months during such
2	taxable year.
3	"(B) Monthly Limitation.—The month-
4	ly limitation for any month is the amount equal
5	to ½12 of—
6	"(i) \$500 if the taxpayer has self-only
7	coverage under qualified health insurance
8	as of the first day of such month, or
9	"(ii) \$1,000 if the taxpayer has family
10	coverage under qualified health insurance
11	as of the first day of such month.
12	"(C) Special rule for married indi-
13	VIDUALS.—In the case of an individual—
14	"(i) who is married as of the close of
15	the taxable year (within the meaning of
16	section 7703) but does not file a joint re-
17	turn for such year, and
18	"(ii) who does not live apart from
19	such individual's spouse at all times during
20	the taxable year,
21	the limitation under subparagraph (B)(i), and
22	not the limitation under subparagraph (B)(ii),
23	shall apply to such individual.
24	"(2) Employer subsidized coverage.—Sub-
25	section (a) shall not apply to amounts paid for cov-

1	erage of any individual for any month for which
2	such individual participates in any subsidized health
3	plan maintained by any employer of the taxpayer or
4	of the spouse of the taxpayer. The rule of the last
5	sentence of section 162(l)(2)(B) shall apply for pur-
6	poses of the preceding sentence.
7	"(3) Employer compensating payments.—
8	Subsection (a) shall not apply to a taxpayer for any
9	taxable year for which any amount is excluded from
10	the gross income of the taxpayer under section 139.
11	"(c) Qualified Health Insurance.—For pur-
12	poses of this section—
13	"(1) IN GENERAL.—The term 'qualified health
14	insurance' means insurance which constitutes med-
15	ical care if—
16	"(A) there is an annual deductible which is
17	not more than the highest deductible permitted
18	under—
19	"(i) section $220(c)(2)(A)(i)$ in the
20	case of self-only coverage, or
21	"(ii) section $220(c)(2)(A)(ii)$ in the
22	case of family coverage,
23	"(B) the annual out-of-pocket expenses re-
24	quired to be paid (other than for premiums) for

1	covered benefits does not exceed the amounts
2	specified in section 220(c)(2)(A)(iii),
3	"(C) there is no exclusion from, or limita-
4	tion on, coverage for any preexisting medical
5	condition of any applicant who, on the date the
6	application is made, has been continuously in-
7	sured during the 1-year period ending on the
8	date of the application under—
9	"(i) qualified health insurance (deter-
10	mined without regard to this subpara-
11	graph), or
12	"(ii) a program described in—
13	"(I) title XVIII or XIX of the
14	Social Security Act,
15	"(II) chapter 55 of title 10,
16	United States Code,
17	"(III) chapter 17 of title 38,
18	United States Code,
19	"(IV) chapter 89 of title 5,
20	United States Code, or
21	"(V) the Indian Health Care
22	Improvement Act, and
23	"(D) in the case of each applicant who has
24	not been continuously so insured during the 1-
25	year period ending on the date the application

1	is made, the exclusion from, or limitation on,
2	coverage for any preexisting medical condition
3	does not extend beyond the period after such
4	date equal to the lesser of—
5	"(i) the number of months imme-
6	diately prior to such date during which the
7	individual was not so insured since the ill-
8	ness or condition in question was first di-
9	agnosed, or
10	"(ii) 1 year.
11	"(2) Exclusion of Certain Plans.—Such
12	term does not include—
13	"(A) insurance if substantially all of its
14	coverage is coverage described in section
15	220(e)(1)(B),
16	"(B) insurance under a program described
17	in paragraph (1)(C)(ii).
18	"(3) Transition rule for 2000.—In the case
19	of applications made during 2000, the requirements
20	of subparagraphs (C) and (D) of paragraph (1) are
21	met only if the insurance does not exclude from cov-
22	erage, or limit coverage for, any preexisting medical
23	condition of any applicant.
24	"(d) Special Rules.—

- "(1) Coordination with medical deduction, etc.—Any amount paid by a taxpayer for insurance to which subsection (a) applies shall not be taken into account in computing the amount allowable to the taxpayer as a deduction under section 162(l) or 213(a).
  - "(2) Denial of credit to dependents.—No credit shall be allowed under this section to any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for a taxable year beginning in the calendar year in which such individual's taxable year begins.
  - "(3) VERIFICATION OF COVERAGE, ETC.—No credit shall be allowed under this section to any individual unless such individual's coverage under qualified health insurance, and the amount paid for such coverage, are verified in such manner as the Secretary may prescribe.
  - "(4) Cost-of-Living adjustment.—In the case of any taxable year beginning in a calendar year after 2000, each dollar amount contained in subsection (b)(1)(B) shall be increased by an amount equal to—
- 24 "(A) such dollar amount, multiplied by

"(B) the cost-of-living adjustment deter-

2	mined under section $1(f)(3)$ for the calendar
3	year in which the taxable year begins by sub-
4	stituting 'calendar year 1999' for 'calendar year
5	1992' in subparagraph (B) thereof.
6	Any increase determined under the preceding sen-
7	tence shall be rounded to the nearest multiple of
8	\$10.
9	"(e) Termination.—This section shall not apply to
10	any taxable year beginning after December 31, 2002."
11	(b) Conforming Amendments.—
12	(1) Paragraph (2) of section 1324(b) of title
13	31, United States Code, is amended by inserting be-
14	fore the period "or from section 35 of such Code".
15	(2) The table of sections for subpart C of part
16	IV of subchapter A of chapter 1 of such Code is
17	amended by striking the last item and inserting the
18	following new items:
	"Sec. 35. Health insurance costs. "Sec. 36. Overpayments of tax."
19	(c) Effective Date.—The amendments made by
20	this section shall apply to taxable years beginning after
21	December 31, 1999.
22	(d) RATIONALE FOR CREDIT TERMINATION.—The
23	purpose of the credit provided by section 35 of the Inter-
24	nal Revenue Code of 1986 (as added by this section) is

1 to improve access to health coverage for Americans with-

2	out creating an open-ended entitlement. Although Con-
3	gress intends that the credit be permanent, providing that
4	the credit be extended in 2-year intervals insures proper
5	oversight. During the oversight and extension process, the
6	credit should be adjusted to maintain tax equity with the
7	average tax subsidy received by those in an employer-pro-
8	vided group health plan and ensure the ability to purchase
9	at least catastrophic health coverage.
10	SEC. 503. MEDICAL SAVINGS ACCOUNT EFFECTIVENESS
11	ACT OF 1999.
12	(a) Repeal of Limitations on Number of Med-
13	ICAL SAVINGS ACCOUNTS.—
14	(1) In general.—Subsections (i) and (j) of
15	section 220 of the Internal Revenue Code of 1986
16	are hereby repealed.
17	(2) Conforming amendment.—Paragraph (1)
18	of section 220(c) of such Code is amended by strik-
19	ing subparagraph (D).
20	(b) ALL EMPLOYERS MAY OFFER MEDICAL SAVINGS
21	ACCOUNTS.—
22	(1) In general.—Subclause (I) of section
23	220(c)(1)(A)(iii) of such Code (defining eligible indi-
24	vidual) is amended by striking "and such employer
25	is a small employer".

1	(2) Conforming amendments.—
2	(A) Paragraph (1) of section 220(c) of
3	such Code is amended by striking subparagraph
4	(C).
5	(B) Subsection (c) of section 220 of such
6	Code is amended by striking paragraph (4) and
7	by redesignating paragraph (5) as paragraph
8	(4).
9	(c) Increase in Amount of Deduction Allowed
10	FOR CONTRIBUTIONS TO MEDICAL SAVINGS ACCOUNTS.—
11	(1) In General.—Paragraph (2) of section
12	220(b) of such Code is amended to read as follows:
13	"(2) Monthly Limitation.—The monthly lim-
14	itation for any month is the amount equal to $\frac{1}{12}$ of
15	the annual deductible (as of the first day of such
16	month) of the individual's coverage under the high
17	deductible health plan.".
18	(2) Conforming amendment.—Clause (ii) of
19	section 220(d)(1)(A) of such Code is amended by
20	striking "75 percent of".
21	(d) Both Employers and Employees May Con-
22	TRIBUTE TO MEDICAL SAVINGS ACCOUNTS.—Paragraph
23	(5) of section 220(b) of such Code is amended to read
24	as follows:

1	"(5) Coordination with exclusion for em-
2	PLOYER CONTRIBUTIONS.—The limitation which
3	would (but for this paragraph) apply under this sub-
4	section to the taxpayer for any taxable year shall be
5	reduced (but not below zero) by the amount which
6	would (but for section 106(b)) be includible in the
7	taxpayer's gross income for such taxable year.".
8	(e) Reduction of Permitted Deductibles
9	UNDER HIGH DEDUCTIBLE HEALTH PLANS.—
10	(1) In general.—Subparagraph (A) of section
11	220(c)(2) of such Code (defining high deductible
12	health plan) is amended—
13	(A) by striking "\$1,500" and inserting
14	"\$1,000", and
15	(B) by striking "\$3,000" in clause (ii) and
16	inserting "\$2,000".
17	(2) Conforming amendment.—Subsection (g)
18	of section 220 of such Code is amended—
19	(A) by striking "1998" and inserting
20	"1999"; and
21	(B) by striking "1997" and inserting
22	"1998".
23	(f) Medical Savings Accounts May Be Offered
24	Under Cafeteria Plans.—Subsection (f) of section
25	125 of such Code is amended by striking "106(b).".

1	(g) Effective Date.—The amendments made by
2	this section shall apply to taxable years ending after the
3	date of the enactment of this Act.
4	SEC. 504. INCREASE OF HIGHEST PERMITTED
5	DEDUCTIBLES UNDER HIGH DEDUCTIBLE
6	HEALTH PLANS.
7	(a) In General.—Subparagraph (A) of section
8	220(c)(2) of the Internal Revenue Code of 1986 (defining
9	high deductible health plan) is amended—
10	(1) by striking "\$2,250" and inserting
11	"\$5,000"; and
12	(2) by striking "\$4,500" in clause (ii) and in-
13	serting "\$10,000".
14	(b) Maintaining Tax Deduction Limits.—Para-
15	graph (2) of section 220(a) of such Code (relating to
16	montly limitation) is amended—
17	(1) in subparagraph (A), by inserting "or, if
18	less, \$2,250" after "under such coverage"; and

21 (c) Effective Date.—The amendments made by

less, \$4,500" after "under such coverage".

(2) in subparagraph (B), by inserting "or, if

- 22 this section shall apply to taxable years ending after the
- 23 date of the enactment of this Act.

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1	TITLE VI—PATIENT ACCESS TO
2	INFORMATION
3	SEC. 601. PATIENT ACCESS TO INFORMATION REGARDING
4	PLAN COVERAGE, MANAGED CARE PROCE-
5	DURES, HEALTH CARE PROVIDERS, AND
6	QUALITY OF MEDICAL CARE.
7	(a) In General.—Subpart 2 of part A of title
8	XXVII of the Public Health Service Act is amended by
9	adding at the end the following new section:
10	"SEC. 2707. PATIENT ACCESS TO INFORMATION REGARD-
11	ING PLAN COVERAGE, MANAGED CARE PRO-
12	CEDURES, HEALTH CARE PROVIDERS, AND
13	QUALITY OF MEDICAL CARE.
14	"(a) DISCLOSURE REQUIREMENT.—Each health in-
15	surance issuer offering health insurance coverage in con-
16	nection with a group health plan shall provide the adminis-
17	trator of such plan on a timely basis with the information
18	necessary to enable the administrator to include in the
19	summary plan description of the plan required under sec-
20	tion 102 of the Employee Retirement Income Security Act
21	of 1974 (or each summary plan description in any case
22	in which different summary plan descriptions are appro-
23	priate under part 1 of subtitle B of title I of such Act
24	for different options of coverage) the information required
25	under subsections (b), (c), (d), and (e)(2)(A). To the ex-

1	tent that any such issuer provides such information on a
2	timely basis to plan participants and beneficiaries, the re-
3	quirements of this subsection shall be deemed satisfied in
4	the case of such plan with respect to such information.
5	"(b) Plan Benefits.—The information required
6	under subsection (a) includes the following:
7	"(1) COVERED ITEMS AND SERVICES.—
8	"(A) CATEGORIZATION OF INCLUDED BEN-
9	EFITS.—A description of covered benefits, cat-
10	egorized by—
11	"(i) types of items and services (in-
12	cluding any special disease management
13	program); and
14	"(ii) types of health care professionals
15	providing such items and services.
16	"(B) Emergency medical care.—A de-
17	scription of the extent to which the coverage in-
18	cludes emergency medical care (including the
19	extent to which the coverage provides for access
20	to urgent care centers), and any definitions pro-
21	vided under in connection with such coverage
22	for the relevant coverage terminology referring
23	to such care

1	"(C) Preventative services.—A de-
2	scription of the extent to which the coverage in-
3	cludes benefits for preventative services.
4	"(D) Drug formularies.—A description
5	of the extent to which covered benefits are de-
6	termined by the use or application of a drug
7	formulary and a summary of the process for de-
8	termining what is included in such formulary.
9	"(E) COBRA CONTINUATION COV-
10	ERAGE.—A description of the benefits available
11	under the coverage provided pursuant to part 6
12	of subtitle B of title I of the Employee Retire-
13	ment Income Security Act of 1974.
14	"(2) Limitations, exclusions, and restric-
15	TIONS ON COVERED BENEFITS.—
16	"(A) CATEGORIZATION OF EXCLUDED
17	BENEFITS.—A description of benefits specifi-
18	cally excluded from coverage, categorized by
19	types of items and services.
20	"(B) UTILIZATION REVIEW AND
21	PREAUTHORIZATION REQUIREMENTS.—Whether
22	coverage for medical care is limited or excluded
23	on the basis of utilization review or
24	preauthorization requirements.

- 1 "(C) LIFETIME, ANNUAL, OR OTHER PE2 RIOD LIMITATIONS.—A description of the cir3 cumstances under which, and the extent to
  4 which, coverage is subject to lifetime, annual, or
  5 other period limitations, categorized by types of
  6 benefits.
  - "(D) Custodial care.—A description of the circumstances under which, and the extent to which, the coverage of benefits for custodial care is limited or excluded, and a statement of the definition used in connection with such coverage for custodial care.
  - "(E) EXPERIMENTAL TREATMENTS.—
    Whether coverage for any medical care is limited or excluded because it constitutes experimental treatment or technology, and any definitions provided in connection with such coverage for the relevant plan terminology referring to such limited or excluded care.
  - "(F) MEDICAL APPROPRIATENESS OR NE-CESSITY.—Whether coverage for medical care may be limited or excluded by reason of a failure to meet the plan's requirements for medical appropriateness or necessity, and any definitions provided in connection with such coverage

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1 for the relevant coverage terminology referring 2 to such limited or excluded care.

- "(G) SECOND OR SUBSEQUENT OPIN-IONS.—A description of the circumstances under which, and the extent to which, coverage for second or subsequent opinions is limited or excluded.
- "(H) Specialty care.—A description of the circumstances under which, and the extent to which, coverage of benefits for specialty care is conditioned on referral from a primary care provider.
- "(I) CONTINUITY OF CARE.—A description of the circumstances under which, and the extent to which, coverage of items and services provided by any health care professional is limited or excluded by reason of the departure by the professional from any defined set of providers.
- "(J) RESTRICTIONS ON COVERAGE OF EMERGENCY SERVICES.—A description of the circumstances under which, and the extent to which, the coverage, in including emergency medical care furnished to a participant or beneficiary of the plan imposes any financial respon-

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1	sibility described in subsection (c) on partici-
2	pants or beneficiaries or limits or conditions
3	benefits for such care subject to any other term
4	or condition of such coverage.
5	"(c) Participant's Financial Responsibil-
6	ITIES.—The information required under subsection (a) in-
7	cludes an explanation of—
8	"(1) a participant's financial responsibility for
9	payment of premiums, coinsurance, copayments
10	deductibles, and any other charges; and
11	"(2) the circumstances under which, and the
12	extent to which, the participant's financial responsi-
13	bility described in paragraph (1) may vary, including
14	any distinctions based on whether a health care pro-
15	vider from whom covered benefits are obtained is in-
16	cluded in a defined set of providers.
17	"(d) Accountability.—The information required
18	under subsection (a) includes a description of the legal re-
19	course options available for participants and beneficiaries
20	under the plan including—
21	"(1) the preemption that applies under section
22	514 of the Employee Retirement Income Security
23	Act of 1974 (29 U.S.C. 1144) to certain actions
24	arising out of the provision of health benefits.

	"(2) the ability of a participant or beneficiary
2	(or the estate of the participant or beneficiary)
3	under State law to recover damages resulting from
1	personal injury or for wrongful death against any
5	person in connection with the provision of insurance,
5	administrative services, or medical services by such
7	person to or for a group health plan; and

"(3) the extent to which coverage decisions made by the plan are subject to internal review or any external review and the proper time frames under which such reviews may be requested and conducted.

## "(e) Information Available on Request.—

"(1) Access to plan benefit information in electronic form.—

"(A) In General.—A group health plan (and a health insurance issuer offering health insurance coverage in connection with a group health plan) shall, upon written request (made not more frequently than annually), make available to participants and beneficiaries, in a generally recognized electronic format, the following information:

1	"(i) the latest summary plan descrip-
2	tion, including the latest summary of ma-
3	terial modifications; and
4	"(ii) the actual plan provisions setting
5	forth the benefits available under the plan,
6	to the extent such information relates to the
7	coverage options under the plan available to the
8	participant or beneficiary. A reasonable charge
9	may be made to cover the cost of providing
10	such information in such generally recognized
11	electronic format. The Secretary may by regula-
12	tion prescribe a maximum amount which will
13	constitute a reasonable charge under the pre-
14	ceding sentence.
15	"(B) Alternative access.—The require-
16	ments of this paragraph may be met by making
17	such information generally available (rather
18	than upon request) on the Internet or on a pro-
19	prietary computer network in a format which is
20	readily accessible to participants and bene-
21	ficiaries.
22	"(2) Additional information to be pro-
23	VIDED ON REQUEST.—
24	"(A) Inclusion in summary plan de-
25	SCRIPTION OF SUMMARY OF ADDITIONAL IN-

FORMATION.—The information required under subsection (a) includes a summary description of the types of information required by this subsection to be made available to participants and beneficiaries on request.

(B) Information required From

"(B) Information required From Plans and Issuers on Request.—In addition to information required to be included in summary plan descriptions under this subsection, a group health plan (and a health insurance issuer offering health insurance coverage in connection with a group health plan) shall provide the following information to a participant or beneficiary on request:

"(i) NETWORK CHARACTERISTICS.—If the plan (or issuer) utilizes a defined set of providers under contract with the plan (or issuer), a detailed list of the names of such providers and their geographic location, set forth separately with respect to primary care providers and with respect to specialists.

"(ii) CARE MANAGEMENT INFORMA-TION.—A description of the circumstances under which, and the extent to which, the

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plan has special disease management programs or programs for persons with disabilities, indicating whether these programs are voluntary or mandatory and whether a significant benefit differential results from participation in such programs.

"(iii) Inclusion of drugs and Biologicals in formularies.—A statement of whether a specific drug or biological is included in a formulary used to determine benefits under the plan and a description of the procedures for considering requests for any patient-specific waivers.

"(iv) Procedures for determining exclusions based on medical necessity or experimental treatments.— Upon receipt by the participant or beneficiary of any notification of an adverse coverage decision based on a determination relating to medical necessity or an experimental treatment or technology, a description of the procedures and medically-based criteria used in such decision.

1	"(v) Preauthorization and utili-
2	ZATION REVIEW PROCEDURES.—Upon re-
3	ceipt by the participant or beneficiary of
4	any notification of an adverse coverage de-
5	cision, a description of the basis on which
6	any preauthorization requirement or any
7	utilization review requirement has resulted
8	in such decision.
9	"(vi) Accreditation status of
10	HEALTH INSURANCE ISSUERS AND SERV-
11	ICE PROVIDERS.—A description of the ac-
12	creditation and licensing status (if any) of
13	each health insurance issuer offering
14	health insurance coverage in connection
15	with the plan and of any utilization review
16	organization utilized by the issuer or the
17	plan, together with the name and address
18	of the accrediting or licensing authority.
19	"(vii) Measures of enrollee sat-
20	ISFACTION.—The latest information (if
21	any) maintained by the plan, or by any
22	health insurance issuer offering health in-
23	surance coverage in connection with the

plan, relating to enrollee satisfaction.

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"(viii) QUALITY PERFORMANCE MEASURES.—The latest information (if any)
maintained by the plan, or by any health
insurance issuer offering health insurance
coverage in connection with the plan, relating to quality of performance of the delivery of medical care with respect to coverage options offered under the plan and
of health care professionals and facilities
providing medical care under the plan.

"(C) Information REQUIRED FROM HEALTH CARE PROFESSIONALS ON REQUEST.— Any health care professional treating a participant or beneficiary under a group health plan shall provide to the participant or beneficiary, on request, a description of his or her professional qualifications (including board certification status, licensing status, and accreditation status, if any), privileges, and experience and a general description by category (including salary, fee-for-service, capitation, and such other categories as may be specified in regulations of the Secretary) of the applicable method by which such professional is compensated in connection with the provision of such medical care.

"(D) 1 Information REQUIRED FROM 2 HEALTH CARE FACILITIES ON REQUEST.—Any 3 health care facility from which a participant or 4 beneficiary has sought treatment under a group 5 health plan shall provide to the participant or 6 beneficiary, on request, a description of the fa-7 cility's corporate form or other organizational 8 form and all forms of licensing and accredita-9 tion status (if any) assigned to the facility by 10 standard-setting organizations.

11 "(f) Access to Information Relevant to the COVERAGE OPTIONS UNDER WHICH THE PARTICIPANT 12 OR BENEFICIARY IS ELIGIBLE TO ENROLL.—In addition to information otherwise required to be made available 14 15 under this section, a group health plan (and a health insurance issuer offering health insurance coverage in con-16 nection with a group health plan) shall, upon written re-17 18 quest (made not more frequently than annually), make 19 available to a participant (and an employee who, under 20 the terms of the plan, is eligible for coverage but not en-21 rolled) in connection with a period of enrollment the summary plan description for any coverage option under the 23 plan under which the participant is eligible to enroll and any information described in clauses (i), (ii), (iii), (vi), (vii), and (viii) of subsection (e)(2)(B).

1	"(g) Advance Notice of Changes in Drug
2	FORMULARIES.—Not later than 30 days before the effec-
3	tive date of any exclusion of a specific drug or biological
4	from any drug formulary under the plan that is used in
5	the treatment of a chronic illness or disease, the plan shall
6	take such actions as are necessary to reasonably ensure
7	that plan participants are informed of such exclusion. The
8	requirements of this subsection may be satisfied—
9	"(1) by inclusion of information in publications
10	broadly distributed by plan sponsors, employers, or
11	employee organizations;
12	"(2) by electronic means of communication (in-
13	cluding the Internet or proprietary computer net-
14	works in a format which is readily accessible to par-
15	ticipants);
16	"(3) by timely informing participants who,
17	under an ongoing program maintained under the
18	plan, have submitted their names for such notifica-
19	tion; or
20	"(4) by any other reasonable means of timely
21	informing plan participants.".
22	

## 22 SEC. 602. EFFECTIVE DATE.

(a) IN GENERAL.—The amendments made by section
601 shall apply with respect to plan years beginning on
or after January 1 of the second calendar year following

- 1 the date of the enactment of this Act. The Secretary shall
- 2 first issue all regulations necessary to carry out the
- 3 amendments made by section 601 before such date.
- 4 (b) Limitation on Enforcement Actions.—No
- 5 enforcement action shall be taken, pursuant to the amend-
- 6 ments made by section 601, against a group health plan
- 7 or health insurance issuer with respect to a violation of
- 8 a requirement imposed by such amendments before the
- 9 date of issuance of final regulations issued in connection
- 10 with such requirement, if the plan or issuer has sought
- 11 to comply in good faith with such requirement.

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